

County of San Diego

Finance Other

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Finance Other

Description

Finance Other includes funds and programs that are predominantly Countywide in nature, have no staffing associated with them or exist for proper budgetary accounting purposes. Responsibility for these funds and programs rests primarily with departments in the Finance and General Government Group.

The funding levels for these programs are explained below and shown in the table that follows.

Cash Borrowing

These appropriations fund the cost of financing the County's short-term cash borrowing program. During the course of the fiscal year, the County could experience temporary shortfalls in available cash due to the timing of expenditures and receipt of revenues. To meet these cash flow needs, the County issues Tax and Revenue Anticipation Notes (TRANs) as needed. Typically, TRANs are issued at the beginning of the fiscal year and mature at the end of that fiscal year. See also the section of this document on Debt Management Policies and Obligations.

Community Enhancement

The Community Enhancement program provides grant funding for cultural activities, museums, visitor and convention bureaus, economic development councils and other similar institutions that promote and generate tourism and/or economic development at the regional and community levels throughout San Diego County. Per Board of Supervisors Policy B-58, *Funding of the Community Enhancement Program*, the amount of funding available for the Community Enhancement program approximately equals the amount of Transient Occupancy Tax (TOT) revenues estimated to be collected each fiscal year. Applications for grants are submitted to the Board of Supervisors by March 1 for the upcoming fiscal year, with approval of projects given through the budget adoption process. The funding level for Fiscal Year 2016–17 is recommended at \$4.89 million, \$3.8 million of which reflects anticipated TOT revenues. The additional \$1.07 million is a one-time appropriation based on General Fund fund balance from over-realized TOT revenues in Fiscal Year 2014–15 and \$0.02 million is rebudgeted based on Fiscal Year 2015-16 returned funds.

Neighborhood Reinvestment Program

The Neighborhood Reinvestment Program is governed by Board of Supervisors Policy B-72, *Neighborhood Reinvestment Program*, and provides grant funds to County departments, public



agencies, and nonprofit community organizations for one-time community, social, environmental, educational, cultural or recreational needs. Resources available for the program are subject to budget priorities as established by the Board of Supervisors. Recommendations for grant awards are made throughout the year by individual Board members subject to approval by the Board of Supervisors as a whole. The funding source is General Fund fund balance. The funding level for Fiscal Year 2016–17 is recommended at \$10.0 million.

Contributions to County Library System

No appropriations are recommended for Fiscal Years 2016–17 and 2017–18.

Contingency Reserve: General Fund

A Contingency Reserve of \$22.7 million is recommended for Fiscal Year 2016–17 and \$23.2 million for Fiscal Year 2017–18. These appropriations comply with the target of 2% of General Purpose Revenue (GPR) for the Contingency Reserve as outlined in the Code of Administrative Ordinance Sec. 113.1, *Fund Balances and Reserves*. At \$22.7 million, the Contingency Reserve represents 2.0% of the Fiscal Year 2016–17 recommended GPR of \$1.13 billion and Fiscal Year 2017–18 estimated GPR of \$1.16 billion. These appropriations are a source of funding for unanticipated needs, events or for various uncertainties that may occur during the fiscal year. It also provides a cushion in the event of revenue shortfalls.

Contributions to Capital Program

These appropriations represent the General Fund cost for new or augmented capital development or land acquisition projects. For Fiscal Year 2016–17, \$87.7 million is recommended in the Contributions to Capital Program. Of this total, \$15.9 million is for South County Animal Shelter (Bonita) Phase I, \$10.0 million is for the acquisition of land under the Multiple Species Conservation Pro-

gram (MSCP), \$7.0 million is for 4S Ranch Library Expansion, \$5.0 million is for contributions to the Edgemoor Development Fund, \$4.1 million is for the Assessor/Recorder/County Clerk's East County Operations and Archive, \$1.3 million is for Lakeside Library Land Acquisition, \$1.0 million is for Lindo Lake Improvements, \$0.4 million is for Tijuana River Valley Well and Water Distribution and \$43.0 million is for future capital projects.

For Fiscal Year 2017–18, \$53.1 million is recommended for MSCP land acquisition and future capital projects.

Lease Payments: Capital Projects

The appropriations for this program are for the annual lease payments due to the San Diego County Capital Asset Leasing Corporation (SANCAL) and the San Diego Regional Building Authority (SDRBA) on the County's outstanding Certificates of Participation (COPs) and Lease Revenue Bonds, the proceeds of which were used to finance various capital projects. The recommended budget of \$31.1 million in Fiscal Year 2016–17 is a net decrease of \$4.2 million from the Fiscal Year 2015–16 Adopted Operational Plan as a result of decreases in certain scheduled leases. In accordance with Board of Supervisors Policy B-65, *Long-Term Financial Management Policy*, these savings have been reinvested to support increased retirement contributions in Fiscal Year 2016-17.

The Fiscal Year 2017–18 payments are estimated at \$31.3 million, a net increase of \$0.2 million.

Countywide General Expenses

The primary objective of these appropriations is to fund Countywide projects and other Countywide needs. Recommended at \$172.9 million, the major components of the Countywide General Expenses program in Fiscal Year 2016–17 are:

- ◆ The establishment of a \$100.0 million fund balance commitment to support debt service costs of existing Pension Obligation Bonds (POBs). This fund balance commitment will serve as an alternative funding source for a portion of existing POB costs currently supported by general purpose revenue. Portions of this fund balance commitment will be appropriated over a ten year period until the \$100.0 million is exhausted, through final maturity of the POBs, beginning in Fiscal Year 2017–18.
- ◆ A Pension Stabilization Fund in anticipation of higher payments to the County's retirement fund in future years.
- ◆ Contribution to the Information Technology (IT) Internal Service Fund to support the Countywide component of the IT outsourcing contract.
- ◆ Contribution to the Employee Benefits Internal Service Fund to support workers' compensation costs based on the transfer settlement between the County and the State for pre-calendar year 2000 workers' compensation cases for court employees.

- ◆ Pension payments required by the County Employees Retirement Law that must be paid by the County in accordance with Internal Revenue Code §415(m).
- ◆ Miscellaneous appropriations for unanticipated program needs.

Countywide Shared Major Maintenance

In Fiscal Year 2016–17, appropriations totaling \$2.0 million are recommended for major maintenance projects at County facilities that are shared by departments from multiple groups. The funding level for Fiscal Year 2017–18 is also recommended to be \$2.0 million. Appropriations for major maintenance projects are otherwise budgeted by the department/group that directly benefits from the improvements.

Employee Benefits Internal Service Fund

In Fiscal Year 1994–95, the County established an Employee Benefits Internal Service Fund (ISF) to report all of its employee risk management activities. The appropriations for this fund support claim payments and administrative costs of the County's self-insured workers' compensation program and unemployment insurance program expenses.

Workers' compensation rates (premiums) are charged to individual departments based on that department's ten-year experience (claim history) and the department's risk factor based on its blend of occupational groups as established by the Workers' Compensation Insurance Rating Bureau (WCIRB) of California. WCIRB has developed a classification system based on potential risk of injury. An annual actuarial assessment is prepared by an actuary to estimate the liability and capture the costs associated with all reported and unreported claims. As of June 30, 2015, the estimated liability was \$166.9 million and the cash balance was \$127.1 million. The liability is estimated to increase June 30, 2016 to \$175.3 million and the cash balance as of June 30, 2016 is projected to be \$124.3 million. Appropriations in the workers' compensation budget for Fiscal Year 2016–17 are recommended to increase by \$1.2 million from the Fiscal Year 2015–16 Adopted Operational Plan primarily due to an increase in the claims payments. A \$5.0 million Contingency Reserve is recommended for Fiscal Year 2016–17 and 2017–18

The County is self-insured for unemployment benefit costs and therefore must reimburse the State for any unemployment benefit payments that are attributed to a claimant's previous employment with the County. County departments provide the funding source for these payments. Unemployment insurance rates (premiums) are charged to departments based on 80% of each department's ten-year claims experience and 20% on budgeted staffing levels. Recommended appropriations for Fiscal Year 2016–17 reflect a \$0.2 million increase from the Fiscal Year 2015–16 Adopted Operational Plan, primarily due to increased claims payment.



Local Agency Formation Commission Administration

These appropriations reflect the County’s contribution to the San Diego Local Agency Formation Commission (LAFCo) in accordance with provisions in Government Code §56381. LAFCo is a State chartered regulatory agency with countywide authority. LAFCo performs studies and renders jurisdictional decisions affecting the boundaries and government structure of cities and special districts. Through Fiscal Year 2000–01, LAFCo was funded exclusively by the County and user fees. Beginning with Fiscal Year 2001–02, funding for LAFCo is shared by the County, the 18 cities, 61 independent special districts in San Diego County as well as user fees. Appropriations of \$0.4 million are recommended for Fiscal Year 2016–17. There is no change projected in Fiscal Year 2017–18.

Public Liability Internal Service Fund

In Fiscal Year 1994–95, the County established the Public Liability Internal Service Fund (ISF) to report all of its public risk management activities. The County is self-insured through the ISF for premises liability at medical facilities, medical malpractice, errors and omissions, false arrest, forgery, automobile and gen-

eral liability. The cost to General Fund departments, other funds and special districts is distributed based on a weighted risk factor: 90% allocated based on the last five years’ loss experience and 10% based on staff hours of exposure. The County contracts with an actuary to annually assess the long-term liability of the fund to determine an adequate level of reserves. The estimated liability for June 30, 2015 was \$37.9 million. As of June 30, 2015, the fund had a cash balance of \$38.2 million. The estimated liability for June 30, 2016 increased to \$38.2 million and the cash balance as of June 30, 2016 is projected to be \$37.0 million. Appropriations for Fiscal Year 2016–17 are recommended at the Fiscal Year 2015–16 Adopted Operational Plan level.

Pension Obligation Bonds

The appropriations for this debt service fund reflect the scheduled principal and interest payments and related administrative expenses for the 2004 and the 2008 taxable Pension Obligation Bonds (POBs). With the final prepayment of eligible taxable POBs, the remaining principal and interest payments are structured as level debt service in the amount of \$81.4 million annually. See the Debt Management Policies and Obligations section of this document for more information on the POBs, including the history, outstanding principal and scheduled payments.

| Finance Other Appropriations/Expenditures | | | | | |
|---|---|---|---|-------------|---|
| | Fiscal Year 2014-15 Adopted Budget | Fiscal Year 2015-16 Adopted Budget | Fiscal Year 2016-17 Recommended Budget | % Change | Fiscal Year 2017-18 Recommended Budget |
| Cash Borrowing | \$ 7,700,000 | \$ 2,700,000 | \$ 2,700,000 | 0.0 | \$ 2,700,000 |
| Community Enhancement | 3,540,000 | 4,184,390 | 4,892,703 | 16.9 | 3,800,000 |
| Neighborhood Reinvestment Program | 10,000,000 | 10,000,000 | 10,000,000 | 0.0 | 10,000,000 |
| Contributions to County Library System | 300,000 | 300,000 | — | (100.0) | — |
| Contingency Reserve - General Fund | 20,669,098 | 21,724,392 | 22,674,808 | 4.4 | 23,219,061 |
| Contributions to Capital Program | 73,215,000 | 131,479,000 | 87,662,333 | (33.3) | 53,100,000 |
| Lease Payments - Capital Projects | 36,797,565 | 35,350,904 | 31,127,560 | (11.9) | 31,273,890 |
| Countywide General Expenses | 34,380,729 | 45,756,284 | 172,939,903 | 278.0 | 74,323,458 |
| Countywide Shared Major Maintenance | 2,000,000 | 2,000,000 | 2,000,000 | 0.0 | 2,000,000 |
| Employee Benefits ISF | | | | | |
| <i>Workers Compensation Employee Benefits ISF</i> | 43,270,094 | 44,145,553 | 45,356,681 | 2.7 | 45,356,681 |
| <i>Unemployment Insurance Employee Benefits ISF</i> | 2,102,153 | 1,901,360 | 2,099,622 | 10.4 | 2,099,622 |
| Local Agency Formation Commission Administration | 413,245 | 425,642 | 425,642 | 0.0 | 425,642 |
| Public Liability ISF | 20,442,025 | 21,474,673 | 21,453,018 | (0.1) | 21,453,018 |
| Pension Obligation Bonds | 81,462,679 | 81,469,636 | 81,384,894 | (0.1) | 81,461,308 |
| Total | \$ 336,292,588 | \$ 402,911,834 | \$ 484,717,164 | 20.3 | \$ 351,212,680 |



Lease Payments

| Budget by Categories of Expenditures | | | | | |
|--------------------------------------|---|---|---|---------------|---|
| | Fiscal Year 2014-15 Adopted Budget | Fiscal Year 2015-16 Adopted Budget | Fiscal Year 2016-17 Recommended Budget | % Change | Fiscal Year 2017-18 Recommended Budget |
| Lease Payments | \$ 36,795,565 | \$ 35,348,904 | \$ 31,125,560 | (11.9) | \$ 31,271,890 |
| Facilities Management (Lease Mgmt) | 2,000 | 2,000 | 2,000 | 0.0 | 2,000 |
| Total | \$ 36,797,565 | \$ 35,350,904 | \$ 31,127,560 | (11.9) | \$ 31,273,890 |

| Expenditure Detail | | | | | |
|--|---|---|---|---------------|---|
| | Fiscal Year 2014-15 Adopted Budget | Fiscal Year 2015-16 Adopted Budget | Fiscal Year 2016-17 Recommended Budget | % Change | Fiscal Year 2017-18 Recommended Budget |
| Lease Payments Detail | | | | | |
| 2005 Regional Communications System* | \$ 1,443,400 | \$ — | \$ — | — | \$ — |
| 2005 North & East County Justice Facility Refinance | 2,729,113 | 2,732,300 | — | (100.0) | — |
| 2005 Edgemoor* | 6,139,600 | — | — | — | — |
| 2006 Edgemoor* | 3,145,182 | — | — | — | — |
| 2009 County Operations Center Phase 1A | 9,489,195 | 9,736,254 | — | (100.0) | — |
| 2009 Justice Facilities Refunding | 7,353,450 | 7,351,372 | 7,319,738 | (0.4) | 7,339,625 |
| 2011 MTS Tower Refunding | 2,728,400 | 2,660,000 | 2,688,800 | 1.1 | 2,703,000 |
| 2011 CAC Waterfront Park | 2,099,300 | 2,096,000 | 2,056,563 | (1.9) | 2,097,900 |
| 2012 Cedar & Kettner Development | 1,667,925 | 1,670,075 | 1,634,312 | (2.1) | 1,666,425 |
| 2014 Edgemoor and RCS Refunding | — | 9,102,903 | 9,061,620 | (0.5) | 9,100,815 |
| 2016 County Operations Center Refunding | — | — | 8,364,527 | 0.0 | 8,364,125 |
| Total—Lease Payments Detail | \$ 36,795,565 | \$ 35,348,904 | \$ 31,125,560 | (11.9) | \$ 31,271,890 |
| Facilities Management (Lease Mgmt) Detail | | | | | |
| 2009 Justice Facilities Refunding | \$ 2,000 | \$ 2,000 | \$ 2,000 | 0.0 | \$ 2,000 |
| Total—Facilities Management (Lease Mgmt) Detail | \$ 2,000 | \$ 2,000 | \$ 2,000 | 0.0 | \$ 2,000 |
| Total— Expenditure Detail | \$ 36,797,565 | \$ 35,350,904 | \$ 31,127,560 | (11.9) | \$ 31,273,890 |

* Included in the 2014 Edgemoor and RCS Refunding





Budget by Categories of Revenues

| | Fiscal Year 2014-15 Adopted Budget | Fiscal Year 2015-16 Adopted Budget | Fiscal Year 2016-17 Recommended Budget | % Change | Fiscal Year 2017-18 Recommended Budget |
|------------------------------------|---|---|---|---------------|---|
| AB189 | \$ 2,200,000 | \$ 2,200,000 | \$ 2,200,000 | 0.0 | \$ 2,200,000 |
| Aid from Redev Successor Agency | 4,567,225 | 4,566,075 | 4,490,875 | (1.6) | 4,564,325 |
| Rents and Concessions | 1,098,804 | 1,098,876 | 1,115,819 | 1.5 | 1,124,933 |
| Operating Transfer Capital Outlay | 9,284,782 | 8,565,150 | 8,519,575 | (0.5) | 8,562,100 |
| General Purpose Revenue Allocation | 19,646,754 | 18,920,803 | 14,801,291 | (21.8) | 14,822,532 |
| Total | \$ 36,797,565 | \$ 35,350,904 | \$ 31,127,560 | (11.9) | \$ 31,273,890 |

Revenue Detail

| | Fiscal Year 2014-15 Adopted Budget | Fiscal Year 2015-16 Adopted Budget | Fiscal Year 2016-17 Recommended Budget | % Change | Fiscal Year 2017-18 Recommended Budget |
|---|---|---|---|---------------|---|
| General Fund | | | | | |
| 2005 Regional Communications System* | \$ 1,443,400 | \$ — | \$ — | — | \$ — |
| 2005 North & East County Justice Facility Refinance | 2,729,113 | 2,732,300 | — | (100.0) | — |
| 2009 County Operations Center Phase 1A | 9,489,195 | 9,736,254 | 8,364,527 | (14.1) | 8,364,125 |
| 2009 Justice Facilities Refunding | 3,691,632 | 3,680,684 | 3,640,058 | (1.1) | 3,650,831 |
| 2011 MTS Tower Refunding | 2,291,414 | 2,231,812 | 2,252,661 | 0.9 | 2,266,861 |
| 2014 Edgemoor and RCS Refunding | — | 537,753 | 542,045 | 0.8 | 538,715 |
| Facilities Management (Lease Mgmt) | 2,000 | 2,000 | 2,000 | 0.0 | 2,000 |
| Total—General Fund | \$ 19,646,754 | \$ 18,920,803 | \$ 14,801,291 | (21.8) | \$ 14,822,532 |
| Rents and Concessions | | | | | |
| 2009 Justice Facilities Refunding | \$ 661,818 | \$ 670,688 | \$ 679,680 | 1.3 | \$ 688,794 |
| 2011 MTS Tower Refunding | 436,986 | 428,188 | 436,139 | 1.9 | 436,139 |
| Total—Rents and Concessions | \$ 1,098,804 | \$ 1,098,876 | \$ 1,115,819 | 1.5 | \$ 1,124,933 |
| AB189 | | | | | |
| 2009 Justice Facilities Refunding | \$ 2,200,000 | \$ 2,200,000 | \$ 2,200,000 | 0.0 | \$ 2,200,000 |
| Total—AB189 | \$ 2,200,000 | \$ 2,200,000 | \$ 2,200,000 | 0.0 | \$ 2,200,000 |



| Revenue Detail | | | | | |
|--|----------------------|----------------------|----------------------|---------------|----------------------|
| Aid from Redevelopment | | | | | |
| 2009 Justice Facilities Refunding | \$ 800,000 | \$ 800,000 | \$ 800,000 | 0.0 | \$ 800,000 |
| 2011 CAC Waterfront Park | 2,099,300 | 2,096,000 | 2,056,563 | (1.9) | 2,097,900 |
| 2012 Cedar & Kettner Development | 1,667,925 | 1,670,075 | 1,634,312 | (2.1) | 1,666,425 |
| Total - Aid from Redevelopment | \$ 4,567,225 | \$ 4,566,075 | \$ 4,490,875 | (1.6) | \$ 4,564,325 |
| Operating Transfer Capital Outlay | | | | | |
| 2005 Edgemoor** | \$ 6,139,600 | \$ — | \$ — | — | \$ — |
| 2006 Edgemoor** | 3,145,182 | — | — | — | — |
| 2014 Edgemoor and RCS Refunding | — | 8,565,150 | 8,519,575 | (0.5) | 8,562,100 |
| Total - Operating Transfer Capital Outlay | \$ 9,284,782 | \$ 8,565,150 | \$ 8,519,575 | (0.5) | \$ 8,562,100 |
| Total Lease Payments Funding Sources | \$ 36,797,565 | \$ 35,350,904 | \$ 31,127,560 | (11.9) | \$ 31,273,890 |

