



*The County of San Diego*

# Planning Commission Hearing Report

<b>Date:</b>	October 14, 2016	<b>Case/File No.:</b>	PDS2016-GPA-16-002 PDS2016-ER-16-00-001
<b>Place:</b>	County Conference Center 5520 Overland Avenue San Diego, CA 92123	<b>Project:</b>	General Plan Amendment to Adopt the Pine Valley Community Plan and Amend the Central Mountain Sub-regional Plan
<b>Time:</b>	9:00 a.m.	<b>Location:</b>	Pine Valley Planning Area
<b>Agenda Item:</b>	#3	<b>General Plan:</b>	Various
<b>Appeal Status:</b>	Board of Supervisors is final decision maker	<b>Zoning:</b>	Various
<b>Applicant:</b>	County of San Diego	<b>Community:</b>	Pine Valley
<b>Environmental:</b>	EIR Addendum	<b>APNs:</b>	Various

## A. EXECUTIVE SUMMARY

### 1. Requested Actions

This is a request for the Planning Commission (Commission) to consider a proposed General Plan Amendment (GPA) to create a new community plan for the Pine Valley Planning Area. The Pine Valley Planning Area is currently part of the Central Mountain Sub-regional Plan. As part of the GPA, the Central Mountain Sub-regional Plan would be amended to remove the references to the Pine Valley Planning Area.

Planning & Development Services (PDS) recommends that the Planning Commission take the following actions:

- a. Find that the Planning Commission has reviewed and considered the information contained in the General Plan Environmental Impact Report (EIR), dated August 3, 2011, on file with PDS as Environmental Review Number 02-ZA-001, and the Draft Addendum thereto dated August 18, 2016, on file with PDS under Environmental Review Log Number 16-00-001, prior to making its recommendation on the GPA (Attachment A).
- b. Recommend that the Board of Supervisors adopt the staff recommended resolution entitled (Attachment B):

A RESOLUTION OF THE SAN DIEGO COUNTY BOARD OF SUPERVISORS AMENDING THE CENTRAL MOUNTAIN SUB-REGIONAL PLAN AND ADOPTING THE PINE VALLEY COMMUNITY PLAN; GPA 16-002.

## 2. Key Requirements for Requested Action

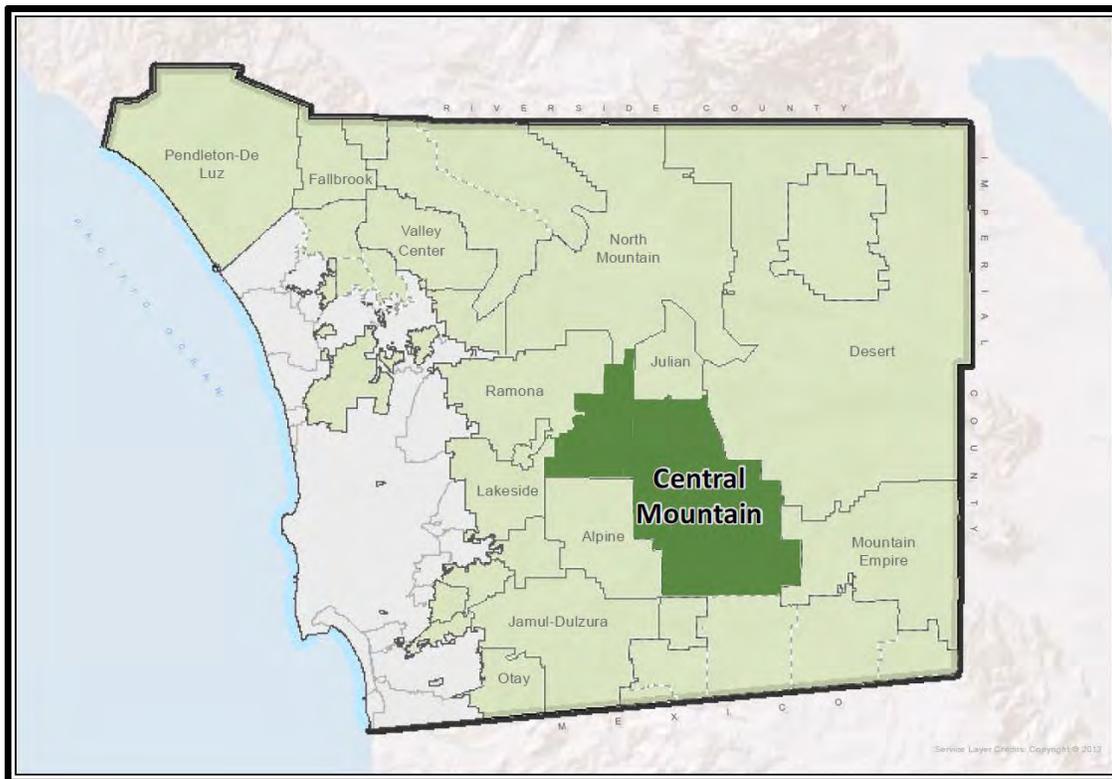
- a. Is the proposed GPA in compliance with the California Government Code?
- b. Is the proposed GPA consistent with the vision, goals, and policies of the General Plan?
- c. Does the proposed GPA comply with the California Environmental Quality Act (CEQA)?

## B. BACKGROUND

As part of the August 3, 2011 adoption of the General Plan Update, the County Board of Supervisors adopted community and sub-regional plans. Community and sub-regional plans provide a framework for addressing the critical issues and concerns that are unique to a community and are not reflected in the broader policies of the General Plan. These plans contain goals and policies that address community character, land use development, transportation, public safety, conservation and open space and other issue areas important to the local community. General Plan Policy LU-2.1 requires that community plans be maintained and remain consistent with the General Plan. The proposed amendments to the Central Mountain Sub-regional Plan and the proposed Pine Valley Community Plan are being processed in accordance with the maintenance requirements of the General Plan.

The Pine Valley Planning Area is part of the Central Mountain Sub-regional Plan Area and is located approximately 45 miles east of downtown San Diego (Figure 1).

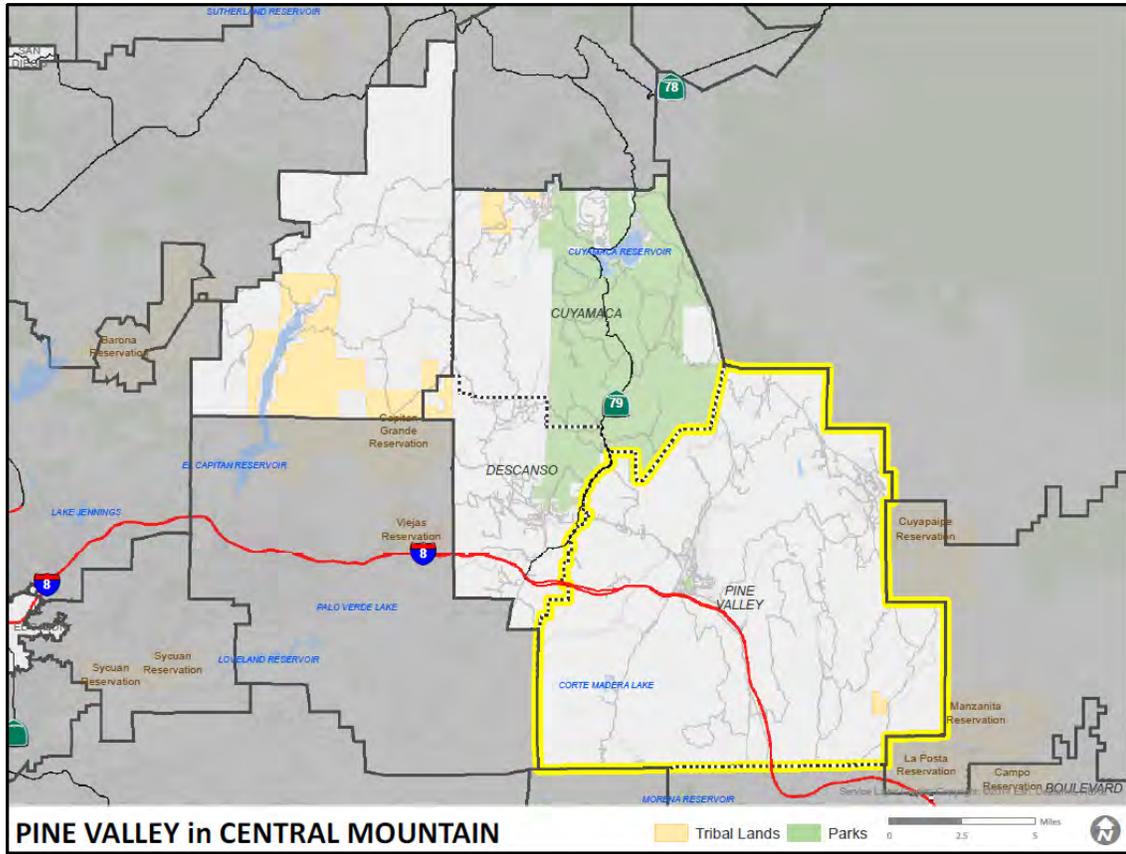
**Figure 1 – Central Mountain Sub-Regional Vicinity map**



The area encompasses approximately 144 square miles and is generally bounded by Campo/Lake Morena to the south, Alpine to the west and Julian to the north.

The Central Mountain Sub-regional plan includes the planning areas of Cuyamaca, Descanso and Pine Valley (Figure 2).

**Figure 2 – Central Mountain Sub-Regional Area**



Within the sub-regional planning area, the Pine Valley Planning Area includes the communities of Guatay, Mount Laguna and Pine Valley.

**1. Guatay**

The community of Guatay is situated at an elevation of 4,000 feet between Descanso to the west and Pine Valley to the east. 2010 Census data is not available for Guatay. Commercial businesses in the community include a country store, a well-drilling business, a vehicle towing business, two artist galleries, a nursery specializing in native and drought tolerant plants, and two small community churches. In addition to commercial uses, the community also includes semi-rural and rural residential uses, as well as Cleveland National Forest lands.

**2. Mount Laguna**

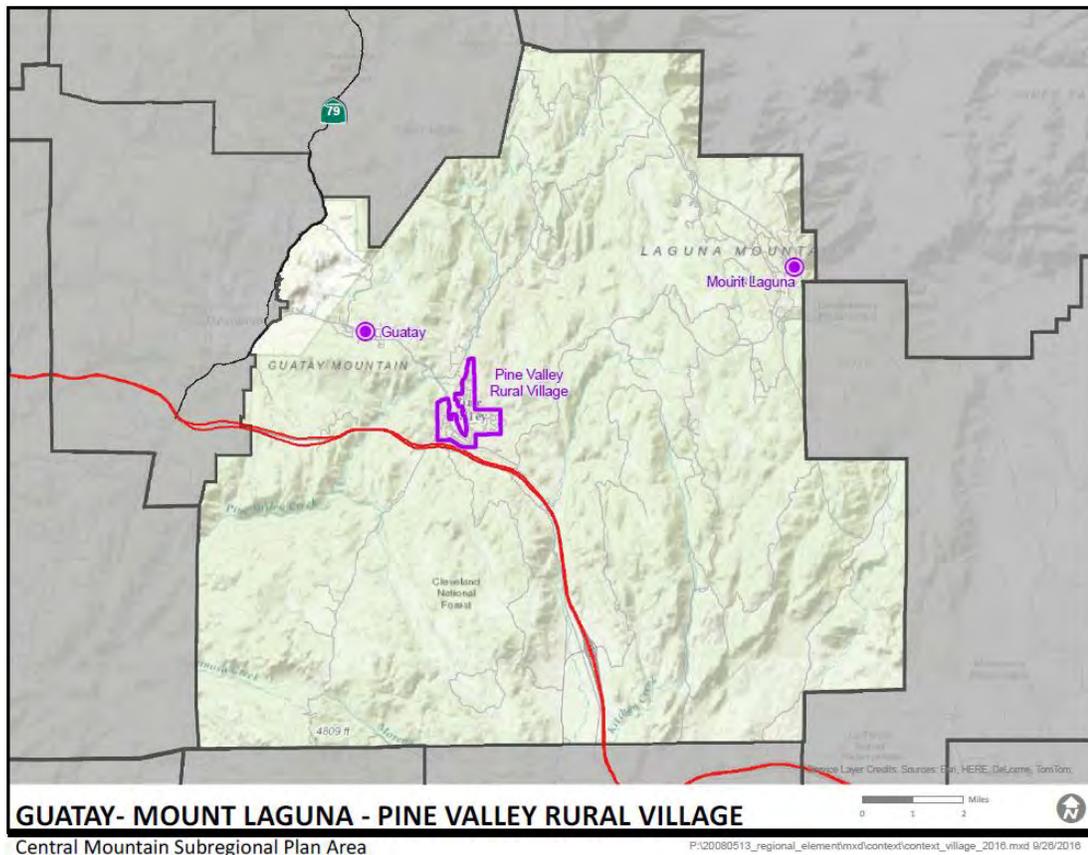
The community of Mount Laguna is a mountain village at an elevation of nearly 6,000 feet and set within the hollows and hillsides atop the crest of the Laguna Mountains. The 2010 Census lists the population at 57 residents. Mount Laguna supports four commercial enterprises set along Sunrise Highway. The original historic lodge with its store, motel, and cabins on land leased from the Forest Service, remains vital as a popular visitor destination. A Forest Service Visitors Center and a restaurant with cabins are also on Forest Service land leases. Additionally, a privately-owned

restaurant with a compact RV park make up the rest of the community’s commercial core. The Department of Public Works (DPW) Mount Laguna Road Maintenance Station is located at the cul-de-sac of the only paved road crossing the highway. The Red-Tailed Roost Forest Service Volunteer Activity Center re-occupies the historic school building at the southern edge of town. A State-owned facility on land leased from the U.S. Forest Service south of Mount Laguna, shelters the San Diego State University (SDSU) Astronomical Observatory, which benefits from the dark skies in the Central Mountain Sub-region. Cleveland National Forest lands and residential uses surround the community center.

**3. Pine Valley**

The community of Pine Valley is located in the foothills along the western face of the Laguna Mountains at an elevation of approximately 3,700 feet. According to the 2010 Census, Pine Valley has 1,510 residents. Scenic, tree-lined, two-lane Historic Highway 80 constitutes the main street of town, and links Pine Valley with Guatay, via a historic bridge. Pine Valley’s early businesses were built adjacent to this roadway, and the area remains the site of the village commercial core. Only one business, a landmark 1924 restaurant, is still operating in its original building. Other commercial businesses along this corridor include two restaurants and a coffee shop, a community church, a market, a gas station/mini mart, an automobile repair shop, two real estate offices, a dentist office, a veterinarian, a motel, a women’s fitness center, and two schools. Cleveland National Forest lands and residential uses surround the community center.

**Figure 3 – Pine Valley Planning Area**



## **C. PROPOSED COMMUNITY PLAN AND SUB-REGIONAL UPDATES**

A new Pine Valley Community Plan and amendments to the Central Mountain Sub-regional Plan are proposed to comply with the maintenance requirements of the General Plan. The amendments to the Central Mountain Sub-regional Plan include the removal of references to the Pine Valley Planning Area. A summary of the salient policies that are incorporated into the proposed Pine Valley Community Plan is included below. Staff and the Pine Valley Community Planning Group (PVCPG) are in agreement on the inclusion of these policies in the proposed Pine Valley Community Plan.

### **1. Land Use**

- a. The proposed Pine Valley Community Plan clarifies the role of the PVCPG as it relates to Design Review Boards.
  - Policy LU 1.1.1: The PVCPG may act as a Design Review Board to ensure that residential and commercial development is compatible with community character.
- b. The PVCPG requested policies to discourage development that is not consistent with the existing natural terrain and requires manufactured slopes to be vegetated upon completion of grading.
  - Policy LU 1.4.1: Limit grading of building pads, driveways, and private roads to be consistent with the existing natural topography.
  - Policy LU 1.4.2: Restrict fill and cut slopes to the absolute minimum necessary and require that they be rounded, rolling, contoured, and blended into natural existing terrain. Shear, straight plane, or angular cut or fill slopes are strongly discouraged.
  - Policy LU 1.4.3: Require manufactured slopes to have established vegetation upon completion of grading. Living, permanent, appropriately irrigated landscaping is a condition of grading permits.
  - Policy LU 1.4.4: Prohibit new home sites on significant or prominent mountain tops, ridgelines, summits, or promontories.
- c. The proposed Pine Valley Community Plan includes policies to use pesticides that comply with applicable federal, state and local laws, regulations, and ordinances.
  - Policy LU 1.5.5: Encourage use of integrated pest and disease management and organic pest and disease management practices to minimize possible hazards to the environment. All pesticide use and application shall comply with applicable federal, state and local laws, regulations and ordinances.
- d. The proposed Pine Valley Community Plan addresses the mining and exporting of groundwater.
  - Policy LU 3.1.2: For discretionary projects in the County's jurisdiction, prohibit the mining and exporting of groundwater. Projects that would adversely impact groundwater supply should not be permitted, or should be fully mitigated if allowed.

### **2. Circulation and Mobility**

- a. Policies were written to develop new roadways that conform to the planning area's existing road patterns that minimally impact sensitive natural resources.
  - Policy LU 3.1.2: Require new roadways to follow natural land contours and minimize grading to avoid erosion, obstructions of panoramic meadow, ridgeline and hillside views; and impacts to mature native trees, seasonal creeks, riparian areas, natural water courses, and floodplains.
- b. The PVCPG included policies to provide an appropriate emergency access and egress traffic management plan.

- Policy CM 3.1.2 Establish a comprehensive emergency evacuation traffic plan which addresses safety of travel.
- c. Policies were written to minimize adverse impacts from the Pine Valley Sanitation District facilities.
  - Policy CM 10.2.1: Maintain the Pine Valley Sanitation District at its current capacity without expansion, unless necessary for public health, safety, or welfare purposes or otherwise required to implement General Plan Policies LU-14.1 – 14.5.

**3. Conservation and Open Space**

- a. The PVCPCG included policies to promote native drought-tolerant landscaping and re-vegetation.
  - Policy LU 1.5.1: Ensure that landscaping on hillsides and ridgelines do not significantly alter natural landform silhouette and it is composed primarily of indigenous, drought-tolerant plants.
- b. Policies were written to preserve sensitive wildlife habitat, visual and natural resources, and the prevention of further urbanization of a rural way of life.
  - Policy COS 3.1.1: Protect and preserve the central Pine Valley Meadow area by maintaining densities that respect the unique resources of the area and maximizing opportunities to preserve open space.

**4. Noise**

- a. The PVCPCG included policies to mitigate traffic or other nuisance noise sources with natural noise buffers.
  - Policy N 5.1.3: Support enforcement of the County’s Noise Ordinance as a tool for the abatement and mitigation of noises such as loud vehicles, music, barking dogs, and off-road vehicles.

**D. ANALYSIS AND DISCUSSION**

Changes to an adopted General Plan are required to follow the process specified in Government Code Section 65350, which includes evaluation and analysis, public and agency review, Planning Commission review and Board of Supervisors approval.

The proposed Pine Valley Community Plan identifies community-specific issues and corresponding goals and policies, and is intended to complement and refine the General Plan. Furthermore, it does not represent a change in the policies set forth in either the County General Plan, or the Central Mountain Sub-regional Plan; rather, it continues the themes established in the sub-regional plan and applies them to the specific characteristics of the Pine Valley Planning Area. The proposed Central Mountain Sub-regional Plan modifications include the removal of references to this area in the sub-regional plan. The proposed GPA does not make any revisions to the text of the General Plan. Staff reviewed the proposed changes to existing plans and the new Community Plan and determined that they are consistent with the General Plan.

**E. CALIFORNIA ENVIRONMENTAL QUALITY ACT (CEQA)**

This project has been reviewed in compliance with the California Environmental Quality Act (CEQA) and the project qualifies for an Addendum to the General Plan Update EIR under CEQA Section 15164. An EIR Addendum dated August 18, 2016, has been prepared for the project. There are no changes in the project, no changes in the circumstances under which the project is undertaken, and no new information which results in a new significant environmental effect or a substantial increase in the severity of a previously identified significant environmental effect since the certification of the previous EIR for the project dated August 3, 2011, on file with PDS as Environmental Review Number 02-ZA-001.

**F. PUBLIC INPUT**

PDS staff attended multiple Pine Valley Community Planning Group (PVCPG) meetings on March 8<sup>th</sup>, April 12<sup>th</sup>, May 10<sup>th</sup>, and June 14<sup>th</sup> in order to work directly with the PVCPG in developing a community plan that appropriately addressed both the needs of the community and the requirements of the County. Project Design Consultants and ICF International provided additional expertise and oversight throughout the community plan update and environmental review processes. Staff also conducted public outreach that included a 30-day public review and comment period, a 45-day agency review and comment period (for agencies listed in Government Code Section 65352) and SB18 tribal outreach. No public comments were received within the 30-day public comment period.

On September 13, 2016, by a vote of 12 ayes; 0 nays; 1 absent; 0 abstentions; 0 vacant, the Pine Valley CPG recommends adoption of the proposed Pine Valley Community Plan.

**G. RECOMMENDATIONS**

PDS recommends that the Planning Commission take the following action:

- a. Find that the Planning Commission has reviewed and considered the information contained in the General Plan Environmental Impact Report (EIR), dated August 3, 2011, on file with PDS as Environmental Review Number 02-ZA-001, and the Draft Addendum thereto dated August 18, 2016, on file with PDS under Environmental Review Log Number 16-00-001, prior to making its recommendation on the GPA (Attachment A).
- b. Recommend that the Board of Supervisors adopt the staff recommended resolution entitled (Attachment B):

A RESOLUTION OF THE SAN DIEGO COUNTY BOARD OF SUPERVISORS AMENDING THE CENTRAL MOUNTAIN SUB-REGIONAL PLAN AND ADOPTING THE PINE VALLEY COMMUNITY PLAN; GPA 16-002.

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**Report Approved By:**

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AUTHORIZED REPRESENTATIVE: \_\_\_\_\_



MARK WARDLAW, DIRECTOR

**ATTACHMENTS**

- Attachment A – Environmental Review Update Checklist Form - Project with Previously Approved Environmental Documents (EIR Addendum)
- Attachment B – RESOLUTION AMENDING THE CENTRAL MOUNTAIN SUB-REGIONAL PLAN AND ADOPTING THE PINE VALLEY COMMUNITY PLAN

Attachment A – Environmental Review Update  
Checklist Form - Project with Previously  
Approved Environmental Documents (EIR  
Addendum)



# County of San Diego

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## **AN ADDENDUM TO THE PREVIOUSLY ADOPTED ENVIRONMENTAL IMPACT REPORT FOR THE COUNTY OF SAN DIEGO GENERAL PLAN UPDATE (SCH 2002111067)**

### **FOR PURPOSES OF CONSIDERATION OF NEW COMMUNITY PLANS FOR THE CAMPO/LAKE MORENA AND PINE VALLEY SUBREGIONAL PLANNING AREAS PDS2016-GPA-16-002; ER LOG NO. PDS2016-ER-16-00-001**

**AUGUST 18, 2016**

**CEQA Guidelines, Section 15164 (a) states that an Addendum to a previously certified EIR may be prepared if some changes or additions are necessary but none of the conditions described in Section 15162 or 15163 calling for the preparation of subsequent or supplemental EIR have occurred.**

#### **Introduction**

There are some changes and additions, which need to be included in an Addendum to the previously certified EIR for the County of San Diego General Plan Update to accurately cover the new project in accordance with CEQA Guidelines Section 15164(a). These modifications would not involve substantial changes in the magnitude of impacts identified in the Program EIR and would not create new potentially significant impacts that would require new mitigation.

#### **Background**

On August 3, 2011, the County of San Diego Board of Supervisors adopted a comprehensive update to the County of San Diego General Plan. The General Plan provides a framework for land use and development decisions in the unincorporated County, consistent with an established community vision. The General Plan Land Use Maps set the Land Use designations, and corresponding densities, for all of the land in the unincorporated County. A Program EIR for the County's General Plan Update, Environmental Review Number 02-ZA-00, State Clearing House Number 2002111067, was certified by the Board of Supervisors on August 3, 2011.

## **Project Changes**

The project develops new standalone community plans for the Campo/Lake Morena and Pine Valley Sub-regional Areas. The Campo/Lake Morena Sub-regional Area is presently part of, and addressed in the Mountain Empire Sub-regional Plan. The Pine Valley Sub-regional Group Area is part of, and addressed in the Central Mountain Sub-regional Plan. The new community plan for Pine Valley will also include the rural communities of Guatay and Mount Laguna. The new community plans identify community-specific issues and corresponding goals and policies. They do not represent a change in the policies set forth in either the General Plan, or Mountain Empire and Central Mountain Sub-regional Plans; rather, they continue the themes established in these plans and apply them to the specific characteristics of the Campo/Lake Morena and Pine Valley planning areas.

The proposed GPA does not make any revisions to the text of the General Plan or Central Mountain or Mountain Empire Sub-regional Plans. The proposed new community plan for Campo/Lake Morena proposes a reduction to the boundary of the Rural Village area for Cameron Corners and an increase to the boundary of the Rural Village for Lake Morena; however, no changes are proposed to the underlying General Plan Land Use Designations. In addition, no changes are proposed to the underlying General Plan Land Use Designations in the Central Mountain Sub-regional Plan or Pine Valley Sub-regional Plan. Therefore, no change in density of development would result from the project and no new impacts would occur.

## **Attachments**

- Environmental Review Checklist Form



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**August 18, 2016**

## **Environmental Review Update Checklist Form For Projects with Previously Approved Environmental Documents**

### **For Purposes of Consideration of a General Plan Amendment to Develop New Community Plans for the Campo/Lake Morena and Pine Valley Subregional Group Areas; PDS2016-GPA-16-002; ER Log No. PDS2016-ER-16-00-001**

The California Environmental Quality Act (CEQA) Guidelines Sections 15162 through 15164 set forth the criteria for determining the appropriate additional environmental documentation, if any, to be completed when there is a previously adopted Negative Declaration (ND) or a previously certified environmental impact report (EIR) covering the project for which a subsequent discretionary action is required. This Environmental Review Update Checklist Form has been prepared in accordance with CEQA Guidelines Section 15164(e) to explain the rationale for determining whether any additional environmental documentation is needed for this General Plan Amendment to create new community plans for the Campo/Lake Morena and Pine Valley Planning Areas that are currently included in the Mountain Empire and Central Mountain Subregional Plans, respectively.

#### 1. Background on the previously certified EIR:

A Program EIR for the County's General Plan Update, Environmental Review Number 02-ZA-001, State Clearinghouse Number 2002111067, was certified by the Board of Supervisors on August 3, 2011. The certified Program EIR evaluated potentially significant effects for the following environmental areas of potential concern: (1) Aesthetics; (2) Agricultural Resources; (3) Air Quality; (4) Biological Resources; (5) Cultural and Paleontological Resources; (6) Geology and Soils; (7) Hazards and Hazardous Materials; (8) Hydrology and Water Quality; (9) Land Use and Planning; (10) Mineral Resources; (11) Noise; (12) Population and Housing; (13) Public Services; (14) Recreation; (15) Transportation and Traffic; (16) Utilities and Service Systems, and (17) Climate Change.

Of these 17 environmental subject areas, it was determined that only Geology/Soils and Population/Housing would not involve potentially significant impacts. The remaining environmental issues evaluated included impacts that would be significant and unavoidable with the exception of the following four subject areas in which all impacts would be

mitigated below a level of significance: Cultural and Paleontological Resources, Land Use and Planning, Recreation, and Climate Change. For those areas in which environmental impacts will remain significant and unavoidable, even with the implementation of mitigation measures, a Statement of Overriding Considerations was adopted pursuant to CEQA Sections 15091 and 15093. The previously certified Program EIR is available at <http://www.sdcounty.ca.gov/pds/gpupdate/environmental.html>.

The Board of Supervisors approved the Meadowood GPA on January 11, 2012 (GPA-04-002). This GPA amended the Land Use Element and Fallbrook Community Plan. No changes were made by this GPA to the Central Mountain or Mountain Empire Subregional Plans. The Meadowood GPA relied on an EIR that was developed specifically for the project (GPA 04-002, SP04-001, R04-004, TM5354, S04-005, S04-006, S04-007, P08-023, Log No. ER 04-02-004).

The Board of Supervisors approved the San Dieguito Community Plan GPA on April 10, 2013 (GPA-12-008). This GPA corrected errors and inconsistencies in the Land Use Map, San Dieguito Community Plan and approved specific plans. The GPA did not result in changes to density or changes to community plan or specific plan text related to the Rancho Cielo or Cielo Del Norte Specific Plans. No changes were made by this GPA to the Central Mountain or Mountain Empire Subregional Plans. The GPA relied on the General Plan Update EIR without modification.

The Board of Supervisors approved the Housing Element Update GPA on April 24, 2013 (GPA-12-009). This GPA consisted of a minor update to the Housing Element that was previously updated by the Board with the approval of the General Plan Update in August 2011. The revisions were largely limited to the Background Report of the Housing Element with more recent demographic data and analyses. No changes were made by this GPA to the Land Use Map, Mobility Element Map, or Central Mountain or Mountain Empire Subregional Plans. The Housing Element Update GPA relied on an Addendum to the General Plan Update EIR.

The Board of Supervisors approved the Campus Park West Master Planned Community GPA on June 18, 2014 (GPA-05-003). This GPA amended the Land Use Element map, Mobility Element map, and the Fallbrook Community Plan specifically related to this project located at the northeast corner of SR-76 and I-15. No changes were made by this GPA to the Central Mountain or Mountain Empire Subregional Plans. The Campus Park West project relied on an EIR that was developed specifically for the project (GPA-05-003, SP05-001, R05-005, TM5424, ER 05-02-009).

The Board of Supervisors approved the first "clean-up" amendment to the General Plan Update on June 18, 2014 (GPA-12-007, REZ-13-002 (2013 General Plan Clean-Up)). The 2013 General Plan Clean-Up consisted of changes to the Land Use Map, policy documents, glossary, Mobility Element Network, and community/subregional plans. Land Use Map changes that occurred in Pine Valley area consisted of re-designating three parcels purchased by the County Department of Parks and Recreation from Rural Lands 80 and Office Professional to Open Space Conservation (40.5 acres). Mobility Element changes that occurred in the Central Mountain Subregion consisted of correcting the name

of a road segment from “Pine Hills Eagle Peak Road” to “Boulder Creek Road” and revising a segment boundary of Old Highway 80 to be stated as “SR-79 to Mountain Empire Subregion boundary” instead of to “Interstate 8 Sunrise Highway.” All revisions to the General Plan resulting from the 2013 General Plan Clean-Up can be viewed online at [http://www.sandiegocounty.gov/content/dam/sdc/pds/advance/2013\\_GP\\_Clean-up/GP\\_Clean-Up\\_Staff\\_Rec.pdf](http://www.sandiegocounty.gov/content/dam/sdc/pds/advance/2013_GP_Clean-up/GP_Clean-Up_Staff_Rec.pdf). The “clean up” process is only intended for minor changes or additions to the General Plan that do not result in additional or more severe environmental impacts. The 2013 General Plan Clean-Up relied on an Addendum to the General Plan Update EIR.

The Board of Supervisors also approved a Property Specific Requests (PSR) General Plan Amendment (GPA 12-012, REZ 13-003) on June 18, 2014. None of the changes to specific properties that were approved by this GPA were located in the Central Mountain Subregional Plan area. This PSR GPA relied on an Addendum to the General Plan Update EIR.

The Board of Supervisors approved the Quarry Road and Elkelton Place GPA on October 29, 2014 (GPA-14-002). This GPA corrected the Mobility Element classification of Elkelton Place and added Quarry Road to the Mobility Element. The classification of these roads, located in the Spring Valley Community Plan area, was changed to “4.2B – Boulevard” with intermittent turn lanes consistent with existing conditions and use of the roads. No changes were made by this GPA to the Central Mountain or Mountain Empire Subregional Plans. The Quarry Road and Elkelton Place GPA relied on a CEQA Negative Declaration.

The Board of Supervisors approved the Otay Business Park GPA on April 22, 2015 (GPA-14-004). This GPA removed the segment of Airway Road between Alta Road and Siempre viva Road from the Mobility Element and East Otoy Mesa Specific Plan due to changes in the alignment of SR-11 and the location of the Point of Entry at the United States/Mexico International Border. No changes were made by this GPA to the Central Mountain or Mountain Empire Subregional Plans. The Otoy Business Park GPA relied on a CEQA Addendum to the previously certified Subsequent EIR for the Otoy Business Park project (PDS2006-3100-5505).

The Board of Supervisors approved a second “clean-up” amendment to the General Plan Update on November 18, 2015 (GPA-14-001 and REZ-14-001 (2015 General Plan Clean-Up)). The 2015 General Plan Clean-Up consisted changes to the General Plan text, Implementation Plan, Mobility Element Network, community/subregional plans, and Land Use Map and zoning. A residential land use policy in the Central Mountain Subregional Plan was revised to state “Prohibit ~~new residential developments on the creation of new lots with~~ lots sizes of less than four acres (or the zoning minimum lot size, if that is less than four acres) outside of Rural Village boundaries, unless specifically exempted in this text.” No changes were made to the Land Use Map, zoning, or Mobility Element Network in the Central Mountain Subregional Plan area. This second amendment updated a minimum lot size policy in the Central Mountain Subregional Plan for consistency with the existing minimum lots sizes allowed by zoning classifications. All revisions to the General Plan resulting from the 2015 General Plan Clean-Up can be viewed online at <http://www.sandiegocounty.gov/content/dam/sdc/pds/advance/2015gpclean-up/bos-attach->

b.pdf. The 2015 General Plan Clean-Up relied on an Addendum to the General Plan Update EIR.

Most recently, the Board of Supervisors approved the Grand Tradition GPA and zoning amendment to the General Plan Update on May 4, 2016 (GPA-15-005 and REZ-15-006). This GPA changed the Land Use Designation of two of eight parcels and amended the zoning classification of all eight parcels of the Grand Tradition Estate and Gardens property in the Fallbrook Community Plan area. No changes were made by this GPA to the Central Mountain or Mountain Empire Subregional Plans. The Grand Tradition GPA relied on an Addendum to the General Plan Update EIR.

2. Lead agency name and address:

County of San Diego, Planning & Development Services  
5510 Overland Avenue, Suite 110  
San Diego, CA 92123

- a. Contact: Joshua Menvielle, Project Manager
- b. Phone number: (858) 495-5451
- c. E-mail: [joshua.menvielle@sdcounty.ca.gov](mailto:joshua.menvielle@sdcounty.ca.gov)

3. Project applicant's name and address:

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Planning & Development Services  
5510 Overland Ave., Suite 310  
San Diego, CA 92123

4. Does the project for which a subsequent discretionary action is now proposed differ in any way from the previously approved project?

YES	NO
<input checked="" type="checkbox"/>	<input type="checkbox"/>

As part of the August 3, 2011 adoption of the General Plan Update, the County Board of Supervisors adopted Community and Subregional Plans. The Community Plans for larger geographic areas are called Subregional Plans. These plans contain more precise goals and policies regarding community character, land use development, transportation, public safety, conservation and open space, and other issue areas for the local community. These plans are part of the General Plan and therefore must remain consistent with the overall goals and policies of the General Plan. Generally, Community Plans goals and policies are considered more limiting and restrictive than the countywide goals and policies but not to the extent that they contradict the guiding principles of the General Plan. Community plan updates were anticipated as part of the General Plan and are specifically identified as a component of the General Plan Implementation Plan. However, the details of future community plan updates were not known at the time of the original adoption.

The proposed General Plan Amendment would provide new standalone community plans for the Campo/Lake Morena and Pine Valley Planning Areas. The Campo/Lake Morena Planning Area is part of, and addressed in, the Mountain Empire Subregional Plan, which also covers the Tecate, Potrero, Boulevard, Jacumba and Mountain Empire Subregional

Group Areas. The Pine Valley Planning Area is part of, and addressed in, of the Central Mountain Subregional Plan, which also covers the rural communities of Cuyamaca, Descanso, Guatay, and Mount Laguna. The new community plan for Pine Valley includes the rural communities of Guatay and Mount Laguna. The new community plans identify community-specific issues and corresponding goals and policies. They do not represent a change in the policies set forth in either the General Plan, or Mountain Empire and Central Mountain Subregional Plans; rather, they continue the themes established in these plans and apply them to the specific characteristics of the Campo/Lake Morena and Pine Valley planning areas. The proposed GPA does not make any revisions to the text of the General Plan or Subregional Plans. The proposed new community plan for Campo/Lake Morena does propose a reduction to the boundary of the Rural Village area for Cameron Corners and an increase to the boundary of the Rural Village for Lake Morena; however, no changes are proposed to the underlying General Plan Land Use Designations. Therefore, no change in density of development would result from the revisions to the boundaries of these Rural Village areas.

The following is a more detailed description of the contents of each of the proposed community plans:

#### Campo/Lake Morena Community Plan

Chapter 1: Land Use – This chapter includes figures that show a reduced Rural Village boundary for Cameron Corners by excluding area that has a Land Use Designation of RL-40, and that show an increased Rural Village boundary for Lake Morena by including area that has a Land Use Designation of SR-4. The chapter also states the intent to preserve, protect, and enhance the rural atmosphere, unique community character, and historical and natural environment, and to provide opportunities for economic benefit from these community attributes. The intent for community growth of the three rural village areas (Campo, Cameron Corners, and Lake Morena) is described with the vision that the rural villages will remain separate. Infill commercial and smaller lot residential development should occur in the village areas, and larger lot residential development, agricultural and open space areas outside the village areas. Goals and policies are identified to preserve community character and scenic views; discourage franchise owned businesses; protect and create parks, recreational facilities, and historic attraction; discourage urban development such as impervious sidewalks, street lighting, curbs and gutters; support visitor friendly businesses such as bed-and-breakfasts, farm-stays, equine hotels, and boutique wineries; protection of view-sheds and property values from industrial scale energy development; support development of the rural and commercial elements of the Cameron Corners Rural Village; conserve open space areas and ranchlands; discourage high-density development and tract housing; protect but support further development of historical sites; protect and manage groundwater resources to ensure a sustainable supply for residents and biological resources; pursue funding and other options to upgrade water treatment and delivery infrastructure and wastewater treatment for Lake Morena Rural Village; and, encourage the development of additional recreational facilities.

Chapter 2: Circulation and Mobility – This chapter describes the advantages and disadvantages of limited access to the community and the desire for more mobility through alternative transportation modes. Goals and policies are identified to promote connectivity through a network of trails and pathways for non-motorized users and non-standard motorized vehicles; encourage and pursue funding for safety improvements of community roadways; and, encourage and pursue funding for transit services such as bus service, carpooling and ridesharing.

Chapter 3: Conservation and Open Space – This chapter articulates the value and importance of natural resources in the community such as the La Posta wildlife linkage and Cottonwood Watershed sole source groundwater aquifer, the benefits of these resources to the local economy and quality of life for residents and visitors, and the importance of local park and recreational facilities. Potential threats to these resources are also identified from sand mining and industrial scale energy development. Goals and policies are identified to protect and manage groundwater supplies in a sustainable manner; create Camp Lockett Historical Park; encourage development of playgrounds and recreation facilities; protect and conserve existing open space and biological habitat for biological and aesthetic values;

and, require industrial scale energy developers to disclose energy transmission losses, and ensure that net reduction of greenhouse gas emissions is achieved.

Chapter 4: Safety – This chapter recognizes inherent dangers from potential earthquakes, flooding, and wildfires, along with truck and rail transportation of hazardous materials and drug and human trafficking. Goals and policies are identified to secure funding for year round fire department staffing and emergency supplies; and, restrictions on placement of sexually violent predators in the community.

Chapter 5: Noise – This chapter recognizes that noise from agricultural activity and economic activity of a small rural town is consistent with the community character but that other sources of noise pose existing and potential problems that are inconsistent with the rural and natural environment. Goals and policies are identified to restrict large scale transportation systems; provide adequate buffers from any future commercial or industrial development that might be approved; coordinate with the U.S. Navy, Border Patrol and others to reduce noise from flight, firing range, and explosives training operations; coordinate with the California Highway Patrol, County Sheriff and others to enforce on- and off-road vehicle noise regulations; and, restrict large sand extraction, transport operations, and large-scale commercial/housing developments.

Chapter 6: Specific Plans and Special Study Areas – This chapter names the Cameron Corners and Star Ranch Special Study Areas and states the desire that any future specific plans or special study areas (and associated discretionary permits) should conform to the community character of Campo/Lake Morena and the goals and policies of the proposed community plan.

## Pine Valley Community Plan

Chapter 1: Land Use –proposed this chapter seeks to establish policies by which the rural character of the community will remain intact while also encouraging limited and appropriate growth within designated areas. The residential and commercial development is concentrated in rural village cores. The Land Use chapter identifies several types of development that are discouraged in the planning area, including urban sprawl and franchise businesses, that would negatively affect the local businesses and the overall character of the community. Several policies are intended to promote open space and preserved land and non-motorized trails for the enjoyment of the residents and visiting tourists. This chapter also recognizes the scarcity of groundwater within the region and states that limited growth is central to maintaining sustainable rural communities.

Chapter 2: Circulation and Mobility – This chapter identifies policies designed to improve the safety of the roads in the community. Several of the policies identify possible future road improvement projects. This chapter also contains policies aimed at reducing car trips on the local roads by encouraging carpooling and pursuing funding for transportation services among the rural villages.

Chapter 3: Conservation and Open Space – This chapter identifies many areas of existing public and private open space to be maintained. It addresses the need for new

development to respect existing habitats, groundwater resources, and water quality. The chapter also considers the expansion of recreational opportunities.

Chapter 4: Safety – Wildfires are a major threat to public safety in the Pine Valley planning area. Several of the policies identify possible future safety infrastructure projects, such as a new helicopter landing pad. These projects would be analyzed at a project level at that time. Additionally, the chapter states the goals of increasing fire safety awareness and law enforcement within the Pine Valley planning area.

Chapter 5: Noise – This chapter promotes the maintenance and creation of natural noise buffers to mitigate traffic or other nuisance noise sources. The preservation of the natural wooded habitat and rolling hill topography is central to continued noise mitigation.

Chapter 6: Specific Plans and Special Study Areas – Because there are no Specific Plans or Special Study Areas within the Pine Valley planning area, there are no goals or policies included in this chapter.

- 5. **SUBJECT AREAS DETERMINED TO HAVE NEW OR SUBSTANTIALLY MORE SEVERE SIGNIFICANT ENVIRONMENTAL EFFECTS COMPARED TO THOSE IDENTIFIED IN THE PREVIOUS ND OR EIR.** The subject areas checked below were determined to have new significant environmental effects or to have previously identified effects that have a substantial increase in severity either due to a change in the project, change in circumstances, or new information of substantial importance, as indicated by the checklist and discussion on the following pages.

- |   |   |   |
|---|---|---|
| <input checked="" type="checkbox"/> NONE          |   |   |
| <input type="checkbox"/> Aesthetics               | <input type="checkbox"/> Agriculture and Forest Resources | <input type="checkbox"/> Air Quality                        |
| <input type="checkbox"/> Biological Resources     | <input type="checkbox"/> Cultural Resources               | <input type="checkbox"/> Geology & Soils                    |
| <input type="checkbox"/> Greenhouse Gas Emissions | <input type="checkbox"/> Hazards & Haz Materials          | <input type="checkbox"/> Hydrology & Water Quality          |
| <input type="checkbox"/> Land Use & Planning      | <input type="checkbox"/> Mineral Resources                | <input type="checkbox"/> Noise                              |
| <input type="checkbox"/> Population & Housing     | <input type="checkbox"/> Public Services                  | <input type="checkbox"/> Recreation                         |
| <input type="checkbox"/> Transportation/Traffic   | <input type="checkbox"/> Utilities & Service Systems      | <input type="checkbox"/> Mandatory Findings of Significance |

**DETERMINATION:**

On the basis of this analysis, Planning & Development Services has determined that:

- No substantial changes are proposed in the project and there are no substantial changes in the circumstances under which the project will be undertaken that will require major revisions to the previous EIR due to the involvement of significant new environmental effects or a substantial increase in the severity of previously identified significant effects. Also, there is no "new information of substantial importance" as that term is used in CEQA Guidelines Section 15162(a)(3). Therefore, the previously certified EIR is adequate upon completion of an ADDENDUM.
- No substantial changes are proposed in the project and there are no substantial changes in the circumstances under which the project will be undertaken that will require major revisions to the previous EIR or ND due to the involvement of significant new environmental effects or a substantial increase in the severity of previously identified significant effects. Also, there is no "new information of substantial importance" as that term is used in CEQA Guidelines Section 15162(a)(3). Therefore, because the project is a residential project in conformance with, and pursuant to, a Specific Plan with a EIR completed after January 1, 1980, the project is exempt pursuant to CEQA Guidelines Section 15182.
- Substantial changes are proposed in the project or there are substantial changes in the circumstances under which the project will be undertaken that will require major revisions to the previous ND due to the involvement of significant new environmental effects or a substantial increase in the severity of previously identified significant effects. Or, there is "new information of substantial importance," as that term is used in CEQA Guidelines Section 15162(a)(3). However all new significant environmental effects or a substantial increase in severity of previously identified significant effects are clearly avoidable through the incorporation of mitigation measures agreed to by the project applicant. Therefore, a SUBSEQUENT ND is required.
- Substantial changes are proposed in the project or there are substantial changes in the circumstances under which the project will be undertaken that will require major revisions to the previous ND or EIR due to the involvement of significant new environmental effects or a substantial increase in the severity of previously identified significant effects. Or, there is "new information of substantial importance," as that term is used in CEQA Guidelines Section 15162(a)(3). Therefore, a SUBSEQUENT or SUPPLEMENTAL EIR is required.

	August 18, 2016
Signature	Date
Joshua Menvielle	Project Manager
Printed Name	Title

## INTRODUCTION

CEQA Guidelines Sections 15162 through 15164 set forth the criteria for determining the appropriate additional environmental documentation, if any, to be completed when there is a previously adopted ND or a previously certified EIR for the project.

CEQA Guidelines, Section 15162(a) and 15163 state that when an ND has been adopted or an EIR certified for a project, no Subsequent or Supplemental EIR or Subsequent Negative Declaration shall be prepared for that project unless the lead agency determines, on the basis of substantial evidence in light of the whole public record, one or more of the following:

1. Substantial changes are proposed in the project which will require major revisions of the previous EIR or Negative Declaration due to the involvement of new significant environmental effects or a substantial increase in the severity of previously identified significant effects.
2. Substantial changes occur with respect to the circumstances under which the project is undertaken which will require major revisions of the previous EIR or Negative Declaration due to the involvement of new significant environmental effects or a substantial increase in the severity of previously identified significant effects.
3. New information of substantial importance, which was not known and could not have been known with the exercise of reasonable diligence at the time the previous EIR was certified as complete or the Negative Declaration was adopted, shows any of the following:
  - a. The project will have one or more significant effects not discussed in the previous EIR or Negative Declaration; or
  - b. Significant effects previously examined will be substantially more severe than shown in the previously adopted Negative Declaration or previously certified EIR; or
  - c. Mitigation measures or alternatives previously found not to be feasible would in fact be feasible, and would substantially reduce one or more significant effects of the project, but the project proponents decline to adopt the mitigation measure or alternative; or
  - d. Mitigation measures or alternatives which are considerably different from those analyzed in the previous Negative Declaration or EIR would substantially reduce one or more significant effects on the environment, but the project proponents decline to adopt the mitigation measure or alternative.

CEQA Guidelines, Section 15164(a) states that an Addendum to a previously certified EIR may be prepared if some changes or additions are necessary but none of the conditions described in Section 15162 calling for preparation of a Subsequent or Supplemental EIR have occurred.

CEQA Guidelines, Section 15164(b) states that an Addendum to a previously adopted Negative Declaration may be prepared if only minor technical changes or additions are necessary.

If the factors listed in CEQA Guidelines Sections 15162, 15163, or 15164 have not occurred or are not met, no changes to the previously certified EIR or previously adopted ND are necessary.

**The following responses detail any changes in the project, changes in circumstances under which the project is undertaken and/or “new information of substantial importance” that may cause one or more effects on environmental resources. The responses support the “Determination,” above, as to the type of environmental documentation required, if any.**

### ENVIRONMENTAL REVIEW UPDATE CHECKLIST

**I. AESTHETICS.** Since the previous EIR was certified or previous ND was adopted, are there any changes in the project, changes in circumstances under which the project is undertaken, and/or “new information of substantial importance” that cause one or more effects on aesthetic resources including: scenic vistas; scenic resources including, but not limited to, trees, rock outcroppings, or historic buildings within a state scenic highway; existing visual character or quality of the site and its surroundings; or day or nighttime views in the area?

YES

NO

When compared to the policies of the existing Mountain Empire and Central Mountain Subregional Plans contained within the General Plan, the policies of the proposed Campo/Lake Morena and Pine Valley Community Plans closely reflect those of the Subregional Plans and would not result in significant changes to how scenic vistas, scenic resources, visual character, and light pollution are considered or treated.

#### Campo/Lake Morena Community Plan

The proposed Community Plan has policies in place to retain the valuable rural character of the community while encouraging limited residential and commercial growth within the rural villages of Campo Village, Cameron Corners, and Colonia of Lake Morena. Campo Village contains many historical landmarks and parks, and large vacant parcels that can be developed in the future. The Cameron Corners area is the primary commercial area in the community, and will be developed further with commercial and residential uses. Lake Morena Village is suited for infill development of residential and commercial uses. The land use designations established by the General Plan have not changed in the proposed Community Plan. The proposed Community Plan establishes specific policies based on managing the type of development in each village in order to maintain the existing visual character and limiting the impact on the public facilities and infrastructure.

Proposed Community Plan Policies LU 3.4.1, LU 3.4.2, and LU 3.4.3 discourage the use of sidewalks, streetlights, curbs, and gutters, and encourage the use of permeable surface walkways and trails to keep with the visual character of the community. The policies also encourage the use of low-level, low-angle, downcast outdoor lighting when it is necessary for public safety, in order to limit light pollution. These three policies remain consistent with the goals and policies of the Mountain Empire Subregional Plan.

Issue LU 3.6 of the proposed Community Plan indicates that industrial-scale wind and solar renewable energy installations are not consistent with most of the planning area due to the threat to viewsheds, the tourism economy, and property values. While the General Plan encourages the development of sustainable energy, General Plan Policy COS-18.1 states, “Work with San Diego Gas & Electric and non-utility developers to facilitate the development of alternative energy systems that are located and designed to maintain the character of their

setting.” The proposed Community Plan is consistent with the General Plan in that it allows for development of renewable energy systems in a way that upholds the rural character of the Campo/Lake Morena area and prevent impacts on existing scenic vistas and scenic resources found throughout the community.

Pine Valley Community Plan

The Central Mountain Subregional Plan states the goal of preserving the small-town rural character of the communities in the planning area. Similarly, the proposed Pine Valley Community Plan states the goal of preserving the intrinsic rural community character of the Pine Valley planning area. The policies included in the proposed Community Plan follow this guiding principle. Proposed Policy LU 1.1.8 is an example of the Community Plan’s commitment to preserving the aesthetic resources of the planning area, as it states: “Encourage new development to incorporate local native, fire resistant, and drought tolerant plants in landscaping plans. This will ensure compatibility with community appearance and support local water conservation efforts.”

The proposed Community Plan would not result in impacts on scenic vistas beyond those described in the certified EIR because the policies focus on protecting scenic vistas, scenic resources, and the visual character of the planning area. Proposed Policy LU 1.1.10 is an example of the community’s commitment to protecting these resources, as it states: “Per General Plan Policy, COS 11.7, Require under grounding of traditional utilities, such as telephone, cable, and power, to preserve scenic vistas and reduce wildfire danger.”

The proposed Community Plan would not result in changes to the levels of light pollution beyond those described in the certified EIR because the proposed policies support the protection of nighttime views. Proposed Policy COS 4.1.1 is an example of the commitment to protecting this resource, as it states: “Support the Sub-area’s designation as a Dark Skies region and require development to limit lighting to what is necessary for safety and security.”

The proposed Community Plans would not result in additional significant impacts or substantially more severe environmental effects on aesthetics beyond those analyzed in the General Plan Update EIR. However, impacts would still be considered potentially significant and the mitigation identified in the EIR would be required.

**II. AGRICULTURE AND FORESTRY RESOURCES.** Since the previous EIR was certified or previous ND was adopted, are there any changes in the project, changes in circumstances under which the project is undertaken and/or “new information of substantial importance” that cause one or more effects on agriculture or forestry resources including: conversion of Prime Farmland, Unique Farmland, or Farmland of Statewide Importance to a non-agricultural use; conflicts with existing zoning for agricultural use or Williamson Act contract; or conversion of forest land (as defined in Public Resources Code section 12220(g)), timberland (as defined by Public Resources Code section 4526), or timberland zoned Timberland Production (as defined by Government Code section 51104(g))?

YES

NO

When compared to the policies of the existing Mountain Empire and Central Mountain Subregional Plan, the policies of the proposed Community Plans closely reflect those of the

Subregional Plans and would not result in new or more significant impacts to agriculture and forestry resources.

#### Campo/Lake Morena Community Plan

The proposed Community Plan does not change zoning regulations or land use designations from those adopted by the General Plan Update. Based on the General Plan Map included in the General Plan Update, the Campo/Lake Morena planning area does not contain agricultural land. However, the California Department of Conservation indicates on its California Important Farmland Finder map that the area north of Campo Village contains Prime Farmland and Unique Farmland, primarily along Campo Creek. The proposed Community Plan identifies this area as the La Posta Linkage, an important wildlife corridor. The proposed Community Plan does not propose future development in this area; in fact, it encourages the preservation and restoration of this area. The proposed Community Plan promotes infill development within Campo Village rather than suburban-sprawl type development. Therefore, potential development associated with population growth forecasts would not have the potential to affect agricultural lands, Prime Farmlands, Unique Farmlands, or Farmlands of State Importance in the planning area.

The Campo/Lake Morena planning area contains public forest land, including the Cleveland National Forest and Bureau of Land Management land, but does not contain timberland zoned for Timberland Production, according to the General Plan Map. Goal COS 3.1 within the Conservation and Open Space Chapter of the proposed Community Plan identifies the desire to conserve the existing open space and habitat. Additionally, the proposed Plan contains policies within the Land Use chapter regarding preservation of ranchlands. Policy LU 4.3.1 encourages developers and owners of large parcels to conserve ranchlands as part of their development proposals. Therefore, the proposed Community Plan is consistent with the goals and policies of the General Plan.

#### Pine Valley Community Plan

Similar to the Subregional Plan, the proposed Community Plan contains policies that recommend or mandate the protection of agriculture and forestry resources. While some the policies are general, they are consistent with the General Plan's policies related to minimizing impacts on the environment and community and clearly would not result in greater impacts on environmental resources than what was presented in the EIR. An example of a policy in the proposed Pine Valley Community Plan that promotes the protection of agriculture and forestry resources is Policy LU 1.1.4, which states: "Encourage the preservation of the sub-region's agricultural lands for equestrian facilities and cattle grazing operations. These uses reflect historical character of the area, and provide highly desirable open space and resource conservation areas."

The proposed Community Plan would not result in impacts on agriculture and forestry resources beyond those described in the certified EIR because the proposed policies encourage the protection of agriculture and forestry resources. Proposed Policy COS 1.1.1 is another example of the commitment to protecting these resources, as it states: "Support the continuation of the County's agricultural open space preserve program through the Williamson Act."

The proposed Community Plans would not result in additional significant impacts or substantially more severe environmental effects on agriculture and forestry resources beyond those analyzed in the General Plan Update EIR. However, impacts would still be considered potentially significant and the mitigation identified in the EIR would be required.

**III. AIR QUALITY.** Since the previous EIR was certified or previous ND was adopted, are there any changes in the project, changes in circumstances under which the project is undertaken, and/or “new information of substantial importance” that cause one or more effects on air quality including: conflicts with or obstruction of implementation of the San Diego Regional Air Quality Strategy (RAQS) or applicable portions of the State Implementation Plan (SIP); violation of any air quality standard or substantial contribution to an existing or projected air quality violation; a cumulatively considerable net increase of any criteria pollutant for which the project region is non-attainment under an applicable federal or state ambient air quality standard; exposure of sensitive receptors to substantial pollutant concentrations; or creation of objectionable odors affecting a substantial number of people?

YES

NO

When compared to the policies of the existing Subregional Plans, the policies of the proposed Community Plans closely reflect those of the Subregional Plans and would not result in new or more significant impacts related to air quality.

#### Campo/Lake Morena Community Plan

The Community Plan Land Use chapter does not propose changes in land use designations as adopted by the General Plan Update that could have the potential of increased air emissions. The Circulation and Mobility chapter does not propose changes in road classifications or increase capacity of roadways in the planning area which could affect potential forecasted emission from vehicles. The proposed Community Plan continues to accommodate the population growth projections for the region that were based on the General Plan Update land uses, therefore the proposed Community Plan would be consistent with the RAQS that have been developed based on the General Plan Update. In addition, development projects within the planning area would be subject to CEQA analysis, which would analyze the potential air quality impacts of the specific project. Additionally, the Circulation and Mobility chapter also encourages developing transit options for the local community that would reduce the number of cars on the road, potentially reducing impacts on air quality.

#### Pine Valley Community Plan

Similar to the Central Mountain Subregional Plan, the proposed Community Plan contains policies that recommend or mandate the protection of air quality. While some of the policies are general, they are consistent with the General Plan’s policies related to minimizing impacts on the environment and community and clearly would not result in greater impacts on environmental resources than what was presented in the EIR. An example of a policy in the proposed Community Plan that protects air quality is Policy COS 1.7.2, which states: “Require projects or operations that generate potentially significant levels of air pollutants, such as construction projects or agricultural cultivation to incorporate best available air quality mitigation in project design.”

The proposed Community Plans would not result in additional significant impacts or substantially more severe environmental effects on air quality beyond those analyzed in the General Plan Update EIR. However, impacts would still be considered potentially significant and the mitigation identified in the EIR would be required.

**IV. BIOLOGICAL RESOURCES.** Since the previous EIR was certified or previous ND was adopted, are there any changes in the project, changes in circumstances under which the project is undertaken, and/or “new information of substantial importance” that cause one or more effects on biological resources including: adverse effects on any sensitive natural community (including riparian habitat) or species identified as a candidate, sensitive, or special status species in a local or regional plan, policy, or regulation, or by the California Department of Fish and Wildlife or U.S. Fish and Wildlife Service; adverse effects on federally protected wetlands as defined by Section 404 of the Clean Water Act; interference with the movement of any native resident or migratory fish or wildlife species or with wildlife corridors, or impeding the use of native wildlife nursery sites; and/or conflicts with the provisions of any adopted Habitat Conservation Plan, Natural Communities Conservation Plan, or other approved local, regional, or state habitat conservation plan, policies or ordinances?

YES

NO

When compared to the policies of the existing Subregional Plans, the policies of the proposed Community Plans closely reflect those of the Subregional Plans and would result in no changes to biological resources impacts of the General Plan.

Campo/Lake Morena Community Plan

The proposed Community Plan contains policies that conserve and protect the open spaces and natural resources that are located within the community. The proposed Plan includes policies to establish programs to replant riparian habitat, encourage the protection of waterways and groundwater resources, and preserve open space and ranchlands. For example, Policy COS 3.1.1 states, “Encourage the preservation of creeks and rivers and the maintenance of such areas in a natural state.” The Community Plan policies are consistent with the General Plan’s policies related to the preservation of biological resources and would not result in greater impacts on biological resources than what has been presented in the previous EIR.

Goals stated within the proposed Community Plan encourage future development projects that may have the potential to affect biological resources; however, these are general in nature and would be subject to further CEQA analysis when they are proposed as specific projects. All development proposed within the proposed Sub-Area Plan would be subject to the County regulations set in place to protect the sensitive habitats and species protected by law.

Pine Valley Community Plan

Similar to the Central Mountain Subregional Plan, the proposed Community Plan contains policies that recommend or mandate the protection of biological resources. While some of the policies are general, they are consistent with the General Plan’s policies related to minimizing impacts on the environment and community and clearly would not result in greater impacts on environmental resources than what was presented in the EIR. An example of a policy in the proposed Community Plan that protects biological resources is Policy COS 1.2.1, which states:

“Require development to avoid endangered, threatened, special status and sensitive species to the maximum extent feasible or provide adequate mitigation, preferably on-site or within the Sub-area.”

The proposed Community Plans would not result in additional significant impacts or substantially more severe environmental effects on biological resources beyond those analyzed in the General Plan Update EIR. However, impacts would still be considered potentially significant and the mitigation identified in the EIR would be required.

**V. CULTURAL RESOURCES.** Since the previous EIR was certified or previous ND was adopted, are there any changes in the project, changes in circumstances under which the project is undertaken, and/or “new information of substantial importance” that cause one or more effects on cultural resources including: causing a change in the significance of a historical or archaeological resource as defined in CEQA Guidelines Section 15064.5; destroying a unique paleontological resource or site or unique geologic feature; and/or disturbing any human remains, including those interred outside of formal cemeteries?

YES

NO

When compared to the policies of the existing Subregional Plans, the policies of the proposed Community Plans closely reflect those of the Subregional Plans and would result in no changes to potential impacts on archaeological resources, cultural resources, historical resources, paleontological resources, or human remains.

#### Campo/Lake Morena Community Plan

The proposed Community Plan does not propose any new development within historical or culturally important areas. The Campo Village is an area identified as an area with historical importance, and contains many areas designated as historic landmarks or parks. For example, Camp Lockett was the last horse cavalry post built for the U.S. Army in World War II. The proposed Community Plan includes policies to enhance and support access to the historical features. Specifically, Policy LU 3.3.1—“Support the concept and reasonable development of Camp Lockett as a Historic Park”—indicates a strong desire to preserve historic resources in the community. Once this concept becomes a specific project, the project would be subject to CEQA analysis, at which time the impacts on cultural resources would be evaluated. In addition, maintaining a low-density design in the planning area limits impacts on cultural resources, and remains consistent with the policies adopted in the Mountain Empire Subregional Plan and the General Plan Update.

#### Pine Valley Community Plan

As stated above, the Central Mountain Subregional Plan states the goal of preserving the small-town rural character of the communities in the Subregion and, similarly, the proposed Community Plan states the goal of preserving the intrinsic rural community character of the Pine Valley planning area. Preserving cultural and historical resources is central to maintaining the rural character of Pine Valley planning area. Therefore, the proposed Community Plan’s policies help protect these resources. An example of this type of policy is Policy CM 2.3.1, which states: “Maintain the Pine Valley Bridge as both a viable traffic element and a historic structure.”

The proposed Community Plans would not result in additional significant impacts or substantially more severe environmental effects on cultural resources, archaeological resources, historical resources, paleontological resources, and human remains beyond those analyzed in the General Plan Update EIR. However, impacts would still be considered potentially significant and the mitigation identified in the EIR would be required.

**VI. GEOLOGY AND SOILS.** Since the previous EIR was certified or previous ND was adopted, are there any changes in the project, changes in circumstances under which the project is undertaken, and/or “new information of substantial importance” that result in one or more effects from geology and soils including: exposure of people or structures to potential substantial adverse effects, including the risk of loss, injury, or death involving rupture of a known earthquake fault, seismic-related ground failure, including liquefaction, strong seismic ground shaking, or landslides; result in substantial soil erosion or the loss of topsoil; produce unstable geological conditions that will result in adverse impacts resulting from landslides, lateral spreading, subsidence, liquefaction or collapse; being located on expansive soil creating substantial risks to life or property; and/or having soils incapable of adequately supporting the use of septic tanks or alternative wastewater disposal systems where sewers are not available for the disposal of wastewater?

YES

NO

When compared to the policies of the existing Subregional Plans, the policies of the proposed Community Plans closely reflect those of the Subregional Plan and would result in no changes in potential impacts to geology and soils.

#### Campo/Lake Morena Community Plan

The residential and commercial development planned for the community would require wells and septic systems for each parcel because of the limited capacity of the County wastewater treatment systems. However, all future development projects under the project designations would be required to comply with all applicable federal, state, and local regulations related to septic tanks and wastewater disposal, including County Department of Environmental Health standards, to ensure that soils are capable of supporting the use of septic tanks or alternative wastewater disposal systems. All future development associated with the land uses designated under the project would be required to comply with federal, state, and local building standards and regulations to address inherent geologic and soils issues.

#### Pine Valley Community Plan

The proposed Community Plan contains policies that recommend or mandate the protection of geology and soils. While some of the policies are general, they are consistent with the General Plan’s policies related to minimizing impacts on the environment and community and clearly would not result in greater impacts on environmental resources than what was presented in the EIR. An example of this type of policy is Policy S 1.2.2, which states: “Discourage the removal of existing native vegetation within designated floods plain to minimize erosion.” Additionally, the proposed Community Plan encourages new roadways to follow natural land contours and minimize grading to avoid erosion, which further helps protect existing geology and soils.

The proposed Community Plans would not result in additional significant impacts or substantially more severe environmental effects on geology and soils beyond those analyzed in the General Plan Update EIR.

**VII. GREENHOUSE GAS EMISSIONS.** Since the previous EIR was certified or previous ND was adopted, are there any changes in the project, changes in circumstances under which the project is undertaken, and/or “new information of substantial importance” that result in one or more effects related to environmental effects associated with greenhouse gas emissions or compliance with applicable plans, policies, or regulations adopted for the purpose of reducing greenhouse gas emissions?

YES

NO

When compared to the policies of the existing Subregional Plans, the policies of the proposed Community Plans closely reflect those of the Subregional Plans and would not result in new or more severe impacts related to greenhouse gas emissions.

Campo/Lake Morena Community Plan

The proposed Community Plan does not change any land use designations from the General Plan Update. The Plan contains policies that strive to reduce greenhouse gas emissions and retain wildlife areas important for greenhouse gas retention. The Circulation and Mobility chapter of the proposed Plan recommends improving transportation options between the villages. If any of the recommendations become specific transportation projects, those projects would be subject to CEQA analysis, at which time the potential impact on greenhouse gas emissions would be analyzed.

Pine Valley Community Plan

The proposed Sub-Area Plan contains policies and proposals that strive to keep greenhouse gas emissions levels low. While some of the policies are general, they are consistent with the General Plan’s policies related to minimizing impacts on the environment and community and clearly would not result in greater impacts on environmental resources than what was presented in the EIR. An example of this type of policy is Policy LU 1.1.9, which states: “Encourage single family homes to utilize alternate energy sources and other green technology that are compatible with community character to maximize energy efficiency and conserve resources.” In addition, the proposed Community Plan encourages energy efficient design in commercial buildings.

The proposed Community Plans would not result in increased greenhouse gas emissions beyond those analyzed in the General Plan Update EIR. However, impacts would still be considered potentially significant and the mitigation identified in the EIR would be required.

**VIII. HAZARDS AND HAZARDOUS MATERIALS.** Since the previous EIR was certified or previous ND was adopted, are there any changes in the project, changes in circumstances under which the project is undertaken, and/or “new information of substantial importance” that result in one or more effects from hazards and hazardous materials including: creation of a significant hazard to the public or the environment through the routine transport, storage, use, or disposal of hazardous materials or wastes; creation of a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the

release of hazardous materials into the environment; production of hazardous emissions or handling hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school; location on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 creating a hazard to the public or the environment; location within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport; within the vicinity of a private airstrip resulting in a safety hazard for people residing or working in the project area; impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan; and/or exposure of people or structures to a significant risk of loss, injury, or death involving wildland fires, including where wildlands are adjacent to urbanized areas or where residences are intermixed with wildlands?

YES

NO

The policies of the proposed Community Plans closely reflect those of Subregional Plan and would not result in new or more significant impacts related to hazards and hazardous materials. Similar to the existing General Plan, any future development of land uses, as designated under the project, would be required to comply with all applicable federal, State, and local regulations pertaining to the transportation, use, and disposal of hazardous materials. Compliance with existing regulations would keep impacts related to existing hazardous materials and the transportation, use, and disposal of hazardous materials to a less-than-significant level. Additionally, compliance with these regulations would ensure that risks associated with hazardous emissions near schools would be kept to below a level of significance.

Campo/Lake Morena Community Plan

Many areas within the planning area are considered to have high, very high, or extreme fire threat levels. The proposed Community Plan addresses emergency response to fires and wildfires in policies S 2.1.1 and S 2.3.1, which seek funding for year-round staffing of the Campo Fire Department and for emergency supplies and equipment. These policies are consistent with the goals established in the General Plan Update, specifically Policy S-1.3, "Risk Reduction Programs. Support efforts and programs that reduce the risk of natural and manmade hazards and that reduce the time for responding to these hazards."

Pine Valley Community Plan

The Pine Valley planning area has been identified as one of the most dangerous wildfire-prone areas within the county. The proposed Community Plan addresses emergency response to fires and wildfires in policies S 1.3.1, S 1.3.4, and S 1.3.6, which seek funding to construct firebreaks and community-based fire safety education programs. These policies are consistent with the goals established in the General Plan Update, specifically Policy S-1.3, "Risk Reduction Programs. Support efforts and programs that reduce the risk of natural and manmade hazards and that reduce the time for responding to these hazards."

Neither of the proposed Community Plan areas contain an airport. The proposed Community Plans do not result in additional significant impacts from hazards or hazardous materials beyond those analyzed in the General Plan Update EIR. However, impacts would still be

considered significant associated with wildland fires, and the mitigation identified in the EIR would be required.

**IX. HYDROLOGY AND WATER QUALITY.** Since the previous EIR was certified or previous ND was adopted, are there any changes in the project, changes in circumstances under which the project is undertaken, and/or “new information of substantial importance” that cause one or more effects on hydrology and water quality including: violation of any waste discharge requirements; an increase in any listed pollutant to an impaired water body listed under section 303(d) of the Clean Water Act ; cause or contribute to an exceedance of applicable surface or groundwater receiving water quality objectives or degradation of beneficial uses; substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table level; substantially alter the existing drainage pattern of the site or area in a manner which would result in substantial erosion, siltation or flooding on- or off-site; create or contribute runoff water which would exceed the capacity of existing or planned storm water drainage systems; provide substantial additional sources of polluted runoff; place housing or other structures which would impede or redirect flood flows within a 100-year flood hazard area as mapped on a federal Flood Hazard Boundary or Flood Insurance Rate Map or other flood hazard delineation map, including County Floodplain Maps; expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam; and/or inundation by seiche, tsunami, or mudflow?

YES

NO

When compared to the policies of the existing Subregional Plans, the policies of the proposed Community Plans closely reflect those of the Subregional Plans and would not result in new or more severe impacts related to hydrology and water quality.

Campo/Lake Morena Community Plan

The proposed Community Plan has the potential for significant impacts on the water resources of the planning area. Increased development in a sensitive area with limited groundwater resources could decrease the groundwater levels, affect the water quality, and/or result in increased runoff or polluted runoff water. However, the proposed Sub-Area Plan addresses the existing groundwater issues facing the community and proposes policies for improving water quality and decreasing impacts on the groundwater table level. The community primarily accesses water from a federally designated Sole Source Aquifer, as identified in Issue 1.5.6. Policies LU 5.6.1 and LU 5.6.2 both address the regulations that would be required for development that could result in potential impacts on the aquifer. The proposed Plan identifies policies to protect this aquifer, such as Goal LU 5.3.1, which states, “Ensure that proposed new developments conduct thorough tests to ensure that the groundwater will not be overdrafted or contaminated for present or future generations.” Additionally, the proposed Plan contains Policy LU 5.5, which states, “Only allow wells that would not affect the long term sustainability of the alluvial aquifer in order to protect if for future generations.”

Pine Valley Community Plan

The existing General Plan includes potential impacts associated with violating groundwater quality standards by designating land uses that would be groundwater dependent in areas that

are currently experiencing groundwater contamination. In addition, the existing General Plan would allow land uses and development in areas currently experiencing groundwater supply impacts. The proposed Community Plan would not allow for any additional development potential in groundwater-dependent areas. There will be no increased impacts associated with development within 100-year flood hazard areas or impeding or redirecting flood flows, as the proposed Community Plan does not propose any additional development potential within 100-year floodplains. Additionally, the proposed Plan does not contain any policy changes that involve increased development potential along the shore of a lake or reservoir.

The proposed Community Plans would not result in additional significant impacts or substantially more severe environmental effects on hydrology and water quality beyond those analyzed in the General Plan Update EIR. However, impacts would still be considered potentially significant and the mitigation identified in the EIR would be required.

**X. LAND USE AND PLANNING.** Since the previous EIR was certified or previous ND was adopted, are there any changes in the project, changes in circumstances under which the project is undertaken, and/or “new information of substantial importance” that cause one or more effects on land use and planning including: physically dividing an established community; and/or conflicts with any applicable land use plan, policy, or regulation of an agency with jurisdiction over the project adopted for the purpose of avoiding or mitigating an environmental effect?

YES

NO

The policies of the proposed Community Plans closely reflect those of Subregional Plans and would not result in new or more severe impacts related to land use and planning.

#### Campo/Lake Morena Community Plan

The proposed Community Plan does not contain policies that would change the land use designations or zoning regulations established in the General Plan Update and analyzed in the General Plan Update EIR; however, the Plan does propose a reduction of the Rural Village area for Cameron Corners and an increase in the Rural Village area for Lake Morena as described above under No. 4 (Campo/Lake Morena Community Plan, Chapter 1). The proposed Community Plan seeks to maintain the rural character of the Campo/Lake Morena planning area and to limit most development to within one of the three rural villages. The proposed Community Plan does not include plans to develop land uses or roadways that would result in a divided community. The proposed Community Plan is consistent with Goal SSA 2.1 of the Mountain Empire Subregional Plan, which states: “A Land Use Plan with a mix of commercial and residential uses that enhance the vitality of Cameron Corners and the greater community of Campo/Lake Morena, while minimizing environmental impacts and retaining the rural character of the community.” The proposed Community Plan remains consistent with the land use and planning policies of the Mountain Empire Subregional Plan and the General Plan Update.

#### Pine Valley Community Plan

The proposed Community Plan does not propose any changes to the land use designations or zoning regulations established in the General Plan Update and analyzed in the General Plan Update EIR. The proposed Community Plan seeks to maintain the rural character of the Pine

Valley planning area and to limit most development. The proposed Community Plan does not propose development of land uses or roadways that would result in a divided community. The proposed Community Plan remains consistent with the land use and planning policies of the Subregional Plan and the General Plan. Therefore, the proposed Community Plan would not result in additional impacts on land use and planning beyond those analyzed in the General Plan Update EIR. However, impacts would still be considered significant and the mitigation identified in the EIR would be required.

**XI. MINERAL RESOURCES.** Since the previous EIR was certified or previous ND was adopted, are there any changes in the project, changes in circumstances under which the project is undertaken, and/or “new information of substantial importance” that cause one or more effects on mineral resources including: the loss of availability of a known mineral resource that would be of value to the region and the residents of the state; and/or loss of locally important mineral resource recovery site delineated on a local general plan, specific plan or other land use plan?

YES

NO

The policies of the proposed Sub-Area Plan closely reflect those of the Subregional Plans and would result in no major changes to potential impacts associated with the availability of a known mineral resource or a locally important mineral resource recovery site.

Campo/Lake Morena Community Plan

The planning area contains limited mineral resources. The proposed Community Plan does not propose changes to the land use designations or zoning classifications from the existing General Plan, nor does it propose development within any of the Resource Conservation Areas identified by the Mountain Empire Resource Conservation Map found within the Mountain Empire Subregional Plan.

Pine Valley Community Plan

The proposed Community Plan does not propose changes to the land use designations or zoning from the existing General Plan, nor does it propose development within any of the Resource Conservation Areas identified by the Central Mountain Resource Conservation Map found within the Central Mountain Subregional Plan.

Therefore, the proposed Community Plans would not result in additional impacts on mineral resources beyond those analyzed in the General Plan Update EIR. However, impacts would still be considered significant, and the mitigation identified in the EIR would be required. The proposed Sub-Area Plan would be consistent with the findings of the General Plan Update EIR.

**XII. NOISE.** Since the previous EIR was certified or previous ND was adopted, are there any changes in the project, changes in circumstances under which the project is undertaken, and/or “new information of substantial importance” that result in one or more effects from noise including: exposure of persons to or generation of noise levels in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies; exposure of persons to or generation of excessive groundborne vibration or groundborne noise levels; a substantial permanent increase in ambient noise levels in the

project vicinity above levels existing without the project; a substantial temporary or periodic increase in ambient noise levels in the project vicinity above levels existing without the project; for projects located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, or for projects within the vicinity of a private airstrip, would the project expose people residing or working in the project area to excessive noise levels?

YES

NO

The policies of the proposed Community Plans closely reflect those of the Subregionals Plan and would not result in new or more severe impacts associated with noise.

#### Campo/Lake Morena Community Plan

The Campo/Lake Morena planning area is a rural community characterized by low noise pollution associated with rural living. The proposed Community Plan recommends development and includes goals and policies that would maintain this quiet environment. In addition, the proposed Community Plan does not contain policies that recommend widening roads or highways; therefore, the project would not involve an expansion of the 60–75 dB Community Noise Equivalent Level (CNEL) noise contours on either side of local roads.

The proposed Community Plan Land Use chapter supports residential development, small-scale commercial development, and the development of specific projects such as Camp Lockett as a Historic Park within the villages. If any of these recommendations become specific development projects they would be subject to CEQA, at which time the potential impacts from noise would be analyzed.

#### Pine Valley Community Plan

As stated above, both the Subregional Plan and the proposed Community Plan share the goal of preserving the small-town, rural character of their communities. To achieve this goal, the proposed Community Plan states that all growth must be gradual and modest in nature, which decreases the potential for new, significant increases in noise levels, excessive groundborne vibration, and permanent and temporary increases in ambient noise levels.

Proposed Policy CM 7.1 of the proposed Sub-Area Plan seeks funding and explores the feasibility of acquiring land or securing a long-term lease for a helicopter landing spot adjacent to the Pine Valley Fire Station and County Sherriff's sub-station. This policy is consistent with the current Subregional Plan that states, "Private airports, heliports, helipads, and helistops shall be discouraged in the Central Mountain Subregion except for emergency services."

The proposed Community Plans would not result in additional noise impacts beyond those analyzed in the existing General Plan Update EIR. However, impacts would still be considered significant and the mitigation identified in the EIR would be required. Regarding permanent increases in ambient noise levels, impacts would not be reduced to below a level of significance; therefore, the impact would remain significant and unavoidable.

**XIII. POPULATION AND HOUSING.** Since the previous EIR was certified or previous ND was adopted, are there any changes in the project, changes in circumstances under which the project is undertaken, and/or "new information of substantial importance" that result in one or

more effects on population and housing including displacing substantial numbers of existing housing or people, necessitating the construction of replacement housing elsewhere?

YES

NO

When compared to the policies of the existing Subregional Plans, the policies of the proposed Community Plans closely reflect those of Subregional Plans and would result in no new or more severe impacts on population and housing resources.

Campo/Lake Morena Community Plan

The proposed Community Plan does not contain policies that recommend changes to the zoning code. Commercial and residential development is recommended for vacant lots or open land within the rural villages that are zoned for such development. The land designated as open space is existing open public land that does not contain development. The Community Plan does not contain policies that support any development that would result in displacement of housing or people within the community.

Pine Valley Community Plan

The housing accommodated with the existing General Plan is consistent with regional growth forecasts. Future development under the proposed Community Plan would be required to comply with the land use plan adopted as part of the General Plan, which includes a land use framework and policies for growth that would avoid unplanned growth beyond regional growth forecasts.

The proposed Community Plans would not result in additional population and housing impacts beyond those analyzed in the existing General Plan Update EIR. However, impacts would still be considered significant and the mitigation identified in the EIR would be required.

**XIV. PUBLIC SERVICES.** Since the previous EIR was certified or previous ND was adopted, are there any changes in the project, changes in circumstances under which the project is undertaken, and/or “new information of substantial importance” that result in one or more substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities or the need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times, or other performance objectives for any of the following public services: fire protection, police protection, schools, parks, or other public facilities?

YES

NO

When compared to the policies of the existing Subregional Plans, the policies of the proposed Community Plans closely reflect those of Subregional Plans and would result in no new or more severe impacts on public services.

Campo/Lake Morena Community Plan

Policies S 2.1.1 and S 2.3.1 of the proposed Community Plan address the community’s need for additional funding and support for increased staffing of the fire department and additional

supplies and emergency equipment. In addition, the proposed Community Plan discourages development outside of the village boundaries, thereby promoting a compact village to aid in the efficient delivery of public services.

#### Pine Valley Community Plan

Policy LU 2.2.1 in the proposed Community Plan requires development to provide associated improvement to the Pine Valley planning area's transportation, fire, and social services infrastructure so that the existing level of service is not impaired. This policy helps ensure public services remain adequate.

In addition, as stated above, both the Subregional Plans and the proposed Community Plans share the goal of preserving the small-town, rural character of their communities. To achieve this goal, the proposed Community Plan states that all growth must be gradual and modest in nature, which decreases the likelihood of any new significant impacts on public services. Therefore, the project would not result in additional significant impacts or substantially more severe environmental effects on public services beyond those analyzed in the existing General Plan Update EIR. However, overall impacts would still be considered potentially significant and the mitigation identified the EIR would still be required.

**XV. RECREATION.** Since the previous EIR was certified or previous ND was adopted, are there any changes in the project, changes in circumstances under which the project is undertaken, and/or "new information of substantial importance" that result in an increase in the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated; or that include recreational facilities or require the construction or expansion of recreational facilities which might have an adverse physical effect on the environment?

YES

NO

The policies of the proposed Community Plan closely reflect those of Subregional Plan and would result in no new or more significant impacts related to recreational facilities.

#### Campo/Lake Morena Community Plan

The projected population growth under the Land Use designations of the existing General Plan would result in an increase in the number of persons that utilize recreational facilities in the unincorporated County, particularly in areas within the Village regional category, where most of the increases in density are planned to occur. The proposed Community Plan contains policies that recommend residential development be limited in design to support population growth within the rural villages, but preserve the majority of the open space and private lands to maintain the rural character of the community. The planning area contains existing parks that serve as recreational facilities for the residents of the community as well as tourist destinations. The Community Plan Conservation and Open Space chapter contains policies to encourage the development of parks and recreational facilities near village residential areas, and public access to non-motorized trails. These policies are consistent with the Mountain Empire Subregional Plan, which contains policies encouraging the maximum use of existing recreational facilities, as well as expansion and improvement of local park facilities in the Campo/Lake Morena planning area.

Pine Valley Community Plan

As stated above, both the Subregional Plan and the proposed Community Plan share the goal of preserving the small-town, rural character of their communities. To achieve this goal, the proposed Community Plan states that all growth must be gradual and modest in nature, which decreases the likelihood of a significant increase in the use of existing neighborhood and regional parks and recreational facilities.

The proposed Community Plans would not result in additional impacts on recreational facilities beyond those analyzed in the existing General Plan Update EIR. However, impacts would still be considered significant and the mitigation identified in the EIR would be required.

**XVI. TRANSPORTATION/TRAFFIC.** Since the previous EIR was certified or previous ND was adopted, are there any changes in the project, changes in circumstances under which the project is undertaken, and/or “new information of substantial importance” that cause effects on transportation/traffic including: an increase in traffic which is substantial in relation to the existing traffic load and capacity of the street system; exceedance, either individually or cumulatively, of a level of service standard established by the county congestion management agency for designated roads or highways; a change in air traffic patterns, including either an increase in traffic levels or a change in location that results in substantial safety risks; substantial increase in hazards due to a design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment); inadequate emergency access; inadequate parking capacity; and/or a conflict with adopted policies, plans, or programs supporting alternative transportation (e.g., bus turnouts, bicycle racks)?

YES

NO

The policies of the proposed Community Plan closely reflect those of Subregional Plans and would result in no new or increased impacts to transportation or traffic.

Campo/Lake Morena Community Plan

The proposed Community Plan maintains the goal of moderate community growth found within the Subregional Plan, and introduces no new increase in overall potential growth. As a result, the proposed Community Plan would not result in any additional impacts on transportation resources, increase traffic loads on the existing street system, or affect emergency access or parking. The proposed Community Plan would not result in any additional impacts on air traffic because there are no airports in the planning area and the plan does not contain policies that address air traffic. The proposed Community Plan would not result in a substantial increase in hazards due to a design feature or incompatible beyond those described in the certified EIR because the proposed Sub-Area Plan makes no policy recommendation of this nature.

Pine Valley Community Plan

The proposed Community Plan maintains the goal of moderate community growth found within the Subregional Plan, and introduces no new increase in overall potential growth. As a result, the proposed Community Plan would not result in any additional impacts on transportation resources, increase traffic loads on the existing street system, or affect emergency access or parking. The proposed Community Plan would not result in any additional impacts on air traffic because there are no airports in the planning area and the plan does not contain policies that

address air traffic. The proposed Community Plan would not result in a substantial increase in hazards due to a design feature or incompatible beyond those described in the certified EIR because the proposed Community Plan makes no policy recommendation of this nature. Therefore, the proposed Community Plan would not result in additional impacts or substantially more severe environmental effects on traffic or transportation. However, overall impacts would still be considered potentially significant and the mitigation identified in the EIR would still be required.

**XVII. UTILITIES AND SERVICE SYSTEMS.** Since the previous EIR was certified or previous ND was adopted, are there any changes in the project, changes in circumstances under which the project is undertaken, and/or “new information of substantial importance” that cause effects on utilities and service systems including: exceedance of wastewater treatment requirements of the applicable Regional Water Quality Control Board; require or result in the construction of new water or wastewater treatment facilities, new storm water drainage facilities or expansion of existing facilities, the construction of which could cause significant environmental effects; require new or expanded entitlements to water supplies or new water resources to serve the project; result in a determination by the wastewater treatment provider, which serves or may serve the project that it has adequate capacity to serve the project’s projected demand in addition to the provider’s existing commitments; be served by a landfill with sufficient permitted capacity to accommodate the project’s solid waste disposal needs; and/or noncompliance with federal, state, and local statutes and regulations related to solid waste?

YES

NO

When compared to the policies of the existing Subregional Plan, the policies of the proposed Community Plan closely reflect those of Subregional Plans and would not result in new or more severe impacts related to utilities and service systems.

#### Campo/Lake Morena Community Plan

The proposed Community Plan does not include goals or policies that would create additional impacts on the existing utilities in Campo/Lake Morena. The proposed Plan identifies the issues with water quality and capacity of existing water delivery systems in the rural villages of Cameron Corners and Colonia of Lake Morena. The policies put forth in the proposed Plan seek to improve the quality of the water and to pursue options for new wastewater treatment infrastructure in Lake Morena. When this policy is proposed as a specific development project, it will be subject to further CEQA analysis of the potential impacts on the utilities. Additionally, the proposed Plan contains Goal LU 5.3.1, which states, “Ensure that proposed new developments conduct thorough tests to ensure that the groundwater will not be overdrafted or contaminated for present or future generations.”

The total potential dwelling units in the community are the same as the population growth forecasts on which the General Plan is based; therefore, the proposed Community Plan remains consistent with the General Plan.

#### Pine Valley Community Plan

Many of the policies contained within the proposed Community Plan promote the preservation and longevity of existing utilities and service systems. Policy CM 10.1.1 is an example of the proposed Community Plan’s commitment to protecting utilities and services systems, as it

prohibits development that would adversely affect groundwater supply and quality. In addition, as stated above, the proposed Plan contains the goal of preserving the small-town, rural character of its community. To achieve this goal, the proposed Plan states that all growth must be gradual and modest in nature, which lowers the likelihood of increased development that would increase demands on existing utilities and service systems.

Therefore, the proposed Community Plans would not result in new or more severe impacts related to utilities and service systems beyond those analyzed in the General Plan Update EIR. However, impacts would still be considered significant and the mitigation identified in the EIR would be required.

**XVIII. MANDATORY FINDINGS OF SIGNIFICANCE.** Since the previous EIR was certified or previous ND was adopted, are there any changes in the project, changes in circumstances under which the project is undertaken, and/or “new information of substantial importance” that result in any mandatory finding of significance listed below?

*Does the project degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory?*

*Does the project have impacts that are individually limited, but cumulatively considerable? (“Cumulatively considerable” means that the incremental effects of a project are considerable when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects)?*

*Does the project have environmental effects, which will cause substantial adverse effects on human beings, either directly or indirectly?*

YES

NO

As discussed previously, policies of the proposed Community Plans closely reflect those of Subregional Plans and General Plan and do not result in new or more severe significant impacts. All of the effects associated with mandatory findings of significance have been adequately addressed in the General Plan, including cumulative effects. All applicable mitigation from the General Plan EIR shall be carried forward with the project, and the project will also rely on statements of overriding considerations adopted with the General Plan EIR for significant and unavoidable impacts discussed above. The project would not introduce new or more severe significant effects beyond those analyzed in the General Plan EIR.

#### EIR and Project Reference Links

Link to previous environmental review – County of San Diego General Plan Update EIR:  
<http://www.sandiegocounty.gov/pds/gpupdate/environmental.html>

#### **XVIII. REFERENCES USED IN THE COMPLETION OF THE ENVIRONMENTAL REVIEW UPDATE CHECKLIST FORM**

County of San Diego. 2011. Central Mountain Subregional Plan, amended November 18, 2015. Available:  
[http://www.sandiegocounty.gov/content/dam/sdc/pds/docs/CP/Central\\_MT\\_CP.pdf](http://www.sandiegocounty.gov/content/dam/sdc/pds/docs/CP/Central_MT_CP.pdf).

Campo/Lake Morena and Pine Valley  
Community Plans  
GPA 16-002, ER-16-00-001

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August 18, 2016

County of San Diego, 2011. Mountain Empire Subregional Plan.  
[http://www.sandiegocounty.gov/content/dam/sdc/pds/docs/CP/MTN\\_Empire\\_CP.pdf](http://www.sandiegocounty.gov/content/dam/sdc/pds/docs/CP/MTN_Empire_CP.pdf)

County of San Diego, August 2016. Proposed Pine Valley Community Plan.

County of San Diego, August 2011. General Plan Update Environmental Impact Report.

Attachment B – RESOLUTION AMENDING THE  
CENTRAL MOUNTAIN SUB-REGIONAL PLAN  
AND ADOPTING THE PINE VALLEY COMMUNITY  
PLAN

**A RESOLUTION OF THE SAN DIEGO COUNTY BOARD OF SUPERVISORS  
AMENDING THE CENTRAL MOUNTAIN SUB-REGIONAL PLAN AND ADOPTING  
THE PINE VALLEY COMMUNITY PLAN; GPA 16-002**

WHEREAS, pursuant to Government Code Sections 65350 et seq., GPA 16-002 has been prepared, being an amendment to the Land Use Element and the Central Mountain Sub-regional Plan, and the adoption of the Pine Valley Community Plan, in the Calendar Year 2016; and

WHEREAS, GPA 16-002 has been filed by the County of San Diego consisting of an amendment to the Land Use Element and the Central Mountain Sub-regional Plan, and the adoption of the Pine Valley Community Plan; and

WHEREAS, on October 14, 2016, the Planning Commission, pursuant to Government Code Sections 65351 and 65353 held a duly advertised public hearing on GPA 16-002; and

WHEREAS, the Planning Commission has made its detailed recommendations concerning the above item; and

WHEREAS, on December 14, 2016, the Board of Supervisors, pursuant to Government Code Section 65355 held a duly advertised public hearing on GPA 16-002; and

WHEREAS, on TBD, the Board of Supervisors has made findings pursuant to Attachment A, Environmental Findings, of the Board of Supervisors Planning Report for the project.

NOW THEREFORE BE IT RESOLVED that the Board of Supervisors takes the following actions:

1. Approve GPA 16-002, which consists an amendment to the Land Use Element, including the amendment of the Central Mountain Sub-regional Plan and the adoption of the Pine Valley Community Plan, as shown in Exhibit A and Exhibit B of the Resolution

BE IT FURTHER RESOLVED that the amended documents shall be endorsed in the manner provided by the Board of Supervisors.

BE IT FURTHER RESOLVED that this Resolution shall take effect and be in force from and after 30 days after its adoption.

Exhibit A – Central Mountain Sub-Regional Plan  
(Strikeout/Underline Version)

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# Central Mountain Subregional Plan

## San Diego County General Plan

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Adopted  
January 3, 1979

Adopted  
August 3, 2011

Amended  
November 18, 2015 – GPA14-001

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## CERTIFICATE OF ADOPTION

I hereby certify that this Plan, consisting of text and exhibits, is the Central Mountain Subregional Plan and is a part of the San Diego County General Plan, and that it was considered by the San Diego County Planning Commission during nine hearings that occurred from November 6, 2009 through the 20<sup>th</sup> day of August 2010, and adopted by the San Diego County Board of Supervisors on the 3<sup>rd</sup> day of August 2011.

Attest: \_\_\_\_\_  
MARK WARDLAW, Director  
Planning & Development Services

### Amendments

November 18, 2015 – GPA14-001

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## Introduction to the Community Plan

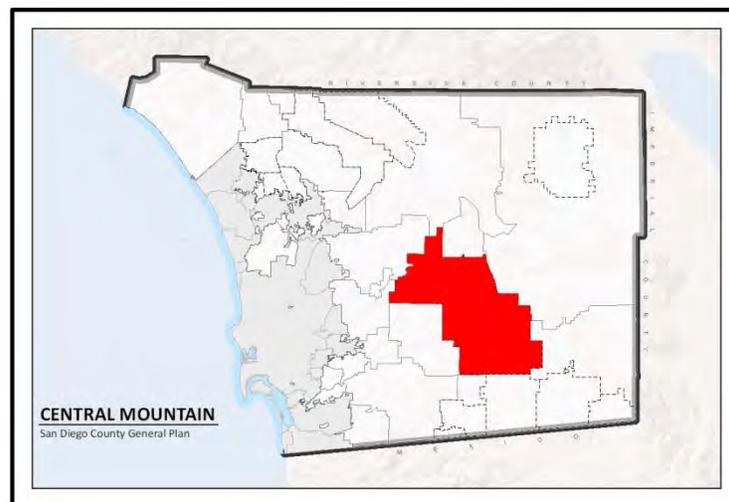
### ***Purpose of the Community Plan***

Community and Subregional plans, adopted as an integral parts of the County of San Diego's General Plan, are policy plans specifically created to address the issues, characteristics, and visions of communities within the County. These distinct communities each have a distinct physical setting with a unique history, culture, character, life style, and identity. Community and Subregional plans, thus provide a framework for addressing the critical issues and concerns that are unique to a community and are not reflected in the broader policies of the General Plan. As part of the General Plan, this Community Plan is consistent with all other parts of the County's General Plan.

Used in conjunction with the General Plan, a community or Subregional plan (Plan) is a key tool for the public, Community Planning/Sponsor Groups, County staff, and decision makers to identify the existing conditions and development that positively contribute to its character and should be conserved, as well as the location, scale, and design of desired new land uses, and community facilities. The Plan's policies require that development be comparable to, or transition with, existing development to ensure that new development "fits" with the community and enhances the community's vision.

### ***Scope of the Community Plan***

The Central Mountain Subregional Plan covers the Central Mountain Sub-regional planning area, which is illustrated in Figure 1. This Subregion includes approximately 203,000 acres and contains the communities of Cuyamaca, and Descanso, ~~Guatay, Mount Laguna, and Pine Valley.~~



*Figure 1: Central Mountain Subregion*

The Goals and Policies contained in each of the chapters of this text listed under one of the Subregional Group Areas apply only to lands and projects within that Subregional Group area. The Goals and Policies not specifically identified with one of the ~~two~~ **three** Subregional Group areas apply to all properties and projects within the Subregion. Adopted Specific Plans are regulated by the goals and policies contained in the adopted Specific Plan Text and by the adopted Resolution for the Specific Plan.

## ***Content and Organization of the Community Plan***

The following is the content and organization of the Plan and a brief description of each of these sections of the Plan.

**Vision Statement** A jointly developed Central Mountain Vision Statement that expresses the region's values and distinguishing character, quality of life, mix of uses, development form and scale, public realm and places, mobility, economy, environment, safety, and relationships to adjoining communities, open spaces, and the region.

**Background Data** A description of the sub-region's history/existing character/land uses, relationships to adjoining communities, environmental settings, circulation/mobility, facilities/infrastructure, public safety, and trends/future projections.

- **Goals, Policies & Implementation** Due to the breadth and detail of the Countywide elements, communities may find it unnecessary to identify unique goals and policies for all of the following subjects. Therefore, not all communities may use all of the following elements: Land Use Application of countywide land use designations, goals, and policies to reflect the distinguishing characteristics and objectives of the Community. These may address objectives, such as a specific mix of uses; priority development locations and projects; needed community facilities; development form and scale; architectural, landscape, and public realm design characteristics; land use compatibility; and similar topics.
- **Circulation and Mobility** Delineates the roadways, transit corridors, bicycle paths, equestrian paths, and pedestrian trails that supplement and complete the road networks defined by the countywide Circulation Element. Policies may also address unique Community issues, such as neighborhood traffic intrusion, commercial district parking, local public transit, and infrastructure improvements.

- **Conservation and Open Space** Application of countywide Conservation and Open Space Element policies to address issues associated with designated plant and animal habitats, agriculture, water bodies, open space, and other specific resources within the Community Plan area. This may encompass actions to protect resources that may uniquely apply to specific sites or resources.
- **Safety** Application of countywide Safety Element policies to address specific safety issues in the Community Plan area. This may encompass actions to protect residents and development from defined risks.
- **Noise** Application of countywide Noise Element policies to address specific source issues and impacts in the Community Plan area. This may consider the differentiation of land use compatibility standards to reflect community character and location—for example, villages located in rural setting and hillsides in contrast to those adjoining urban and suburban development.

## ***Public Involvement in Preparing the Community Plan***

### **Central Mountain Subregion**

A Central Mountain Subregion Vision Committee, made up of representatives from all the communities in the Subregion, collaborated and developed a joint Central Mountain vision statement, which was approved by their respective planning or sponsor groups. This joint vision reflects the unified concerns and goals for the entire Central Mountain Region. Refer to Figure 2 on page 7 for a map of the Sponsor Groups within the Subregion.

### **Cuyamaca**

The Cuyamaca Sponsor Group has held numerous public meetings since 2002, and reviewed, amended, and updated the Central Mountain Subregional Plan.

### **Descanso**

The Descanso Planning Group and Descanso Community Plan Subcommittee has held numerous meetings on the Draft Community Plan and has reviewed, amended, and updated the Central Mountain Subregional Plan.

### **Pine Valley**

~~As part of the Community Plan update process, a Community Plan Update Subcommittee was formed. This Subcommittee was comprised of representatives from each of the three communities that make up the Pine Valley planning area: Guatay, Mount Laguna, and Pine Valley, as well as other interested residents at large. The Subcommittee held many public meetings and encouraged area residents to participate, voice their concerns, and help define community goals.~~

~~Using part XIX of the Central Mountain Subregional Plan that was previously adopted on January 3, 1979, and amended in January 2005, as a basis for the update plan, the Community Plan Update Subcommittee obtained information on existing capabilities and future needs from the various community entities. Some of the agencies involved with the update process included local fire departments, water districts, and school districts. Staff at various County agencies, such as the local County Library Branch and County Regional Park, also provided their input. This information was then incorporated into the County-provided Community Plan template. Following an extensive review by the Subregion's planning group at numerous public meetings, and oversight by the County, the updated Pine Valley Subregion plan was approved by the Pine Valley Community Planning Group.~~

### ***How to Use the Community Plan***

To use this Plan, the General Plan elements should first be reviewed for applicable goals and policies, and the General Plan Land Use Maps (General Plan Appendix LU-1) should be referred to when applicable to determine the type, location, and density of land use allowed. This plan supplements these countywide policies and diagrams and further directs the land uses and development desired to achieve the community's vision.

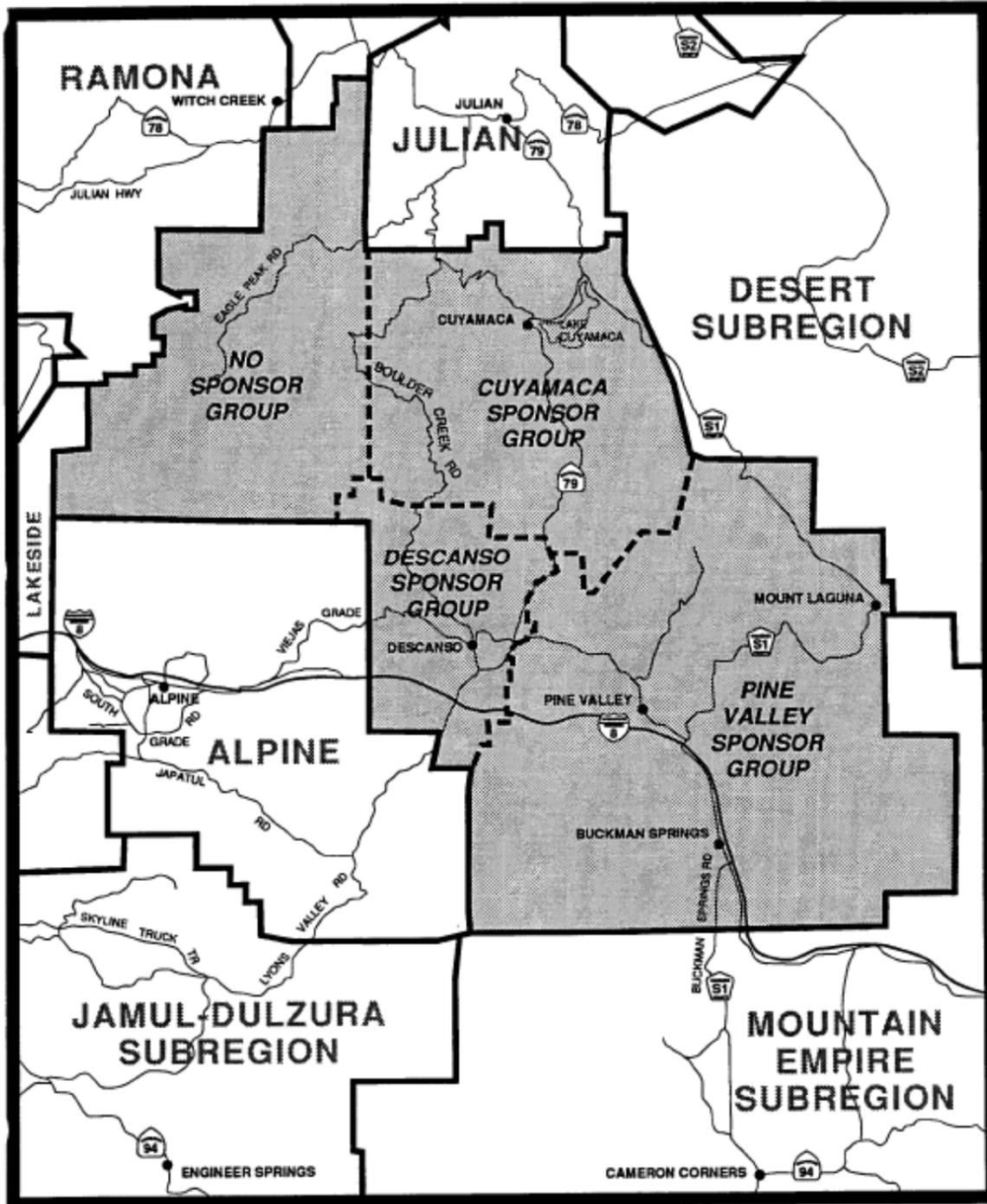
### ***Implementing, Monitoring, and Amending the Community Plan***

It shall be the responsibility of the County to implement the Plan, to monitor progress towards its implementation, and to amend the Plan when necessary. Each Plan includes the community's key issues, as well as the goals and policies to address the issues identified. For each policy or set of policies, there is one or more implementation actions identified to carry it out. The implementation program also identifies the County department or agency responsible for its implementation, where appropriate. Many of the policies will be implemented by County ordinances and other discretionary actions such as zoning, design guidelines, and development standards in the County Zoning Code.

Implementation of the Plan should be monitored on a periodic basis by the County and the Community Planning/Sponsor Group for progress towards its implementation. For compliance with State law, the Plan shall be reviewed no less than once annually so that its implementation status may be included in the County's Annual General Plan Report to the State. The annual review provides the opportunity for the Plan to be updated and amended, as appropriate, to reflect changes in the community vision, conditions, or attitudes.

Figure 2:

# CENTRAL MOUNTAIN SUBREGIONAL PLAN LOCATION MAP



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## Community Background

The Central Mountain Subregion lies east of the Alpine and Ramona Community Panning Areas (CPA), west of the Desert Subregion, south of the Julian CPA, and north of the Mountain Empire Subregion. The Central Mountain Subregion is one of the most scenic areas in the County. It is a recreational and agricultural resource for the entire County. It offers its residents and visitors a place to experience tranquility and the beauty of undisturbed nature. A map of the Central Mountain Subregion can be found on Figure 2 on page 5.

The Central Mountain Subregion communities include: Cuyamaca ~~and~~; Descanso, ~~Guatay, Pine Valley, and Mount Laguna.~~ There are two public recreation and wilderness areas in the Subregion: Cuyamaca Rancho State Park (approximately 25,000 acres) and the Cleveland National Forest (approximately 120,000 acres).

The Subregion covers approximately 200,000 acres, 78 percent of which are in public ownership or in the Inaja, Cosmit, La Posta, or Capitan Grande Indian Reservations. The principal types of vegetation found in the Subregion are southern oak woodland, which consists of two communities: the mountain woodland and the valley woodland, the coniferous forest, chaparral, and riparian vegetation. The Central Mountain Subregion contains most of the highest mountains in the County: Cuyamaca Peak (6,512 feet), Cuyapaibe Mountain (6,378 feet), Monument Peak (6,272 feet), and North Peak (5,993 feet). Other striking features of this Subregion are: Cuyamaca Lake, a reservoir for the Helix Water District the northern tip of El Capitan Reservoir; meadows and coniferous forests; and spectacular views of the Anza Borrego Desert from the Sunrise Highway.

## Cuyamaca Subregional Planning Area

### a. History

The Kumeyaay Indians lived in Cuyamaca for at least seven thousand years before the Spanish came. The Kumeyaay called the area “Ah-ha-kwe-ah-mac” meaning “Place Beyond the Rain” or “The Place Where It Rains”. The Kumeyaay main food staple was acorns which they ground into a meal in rock mortars. Cuyamaca is rich in archaeological sites because of the Kumeyaay Indians.

Gold was discovered in Cuyamaca in 1870. The Stonewall Mine was the county’s richest gold strike. At its peak 1886-1891, it employed two hundred men. The few Kumeyaay still living in Cuyamaca were forced to move onto a reservation. The town of Cuyamaca grew up around the Stonewall Mine just south of Cuyamaca Lake.

The natural lake basin of Lake Cuyamaca was made permanent by an earthen dam built in 1888, the second oldest dam in California. In 1925 the Helix Water District acquired the dam and lake for San Diego residents’ water usage. The Lake

Cuyamaca Recreation and Park District was formed in 1962, and, with grants from the Wildlife Conservation Board, built a dike to form a ten foot average, deeper lake.

In 1933, the Rancho Cuyamaca 20,000 acre Dyar property was sold to the state and Cuyamaca Rancho State Park was created. The first park trails and campgrounds were built by the Civilian Conservation Corps. The Park now is over 25,000 acres, with 13,000 classified as Wilderness. In 1950, the Conejos Fire burned about half the park's acreage. The Cedar Fire in 2003, burned ninety percent, including the historic eighty year old Dyar House Visitor Center and Museum.

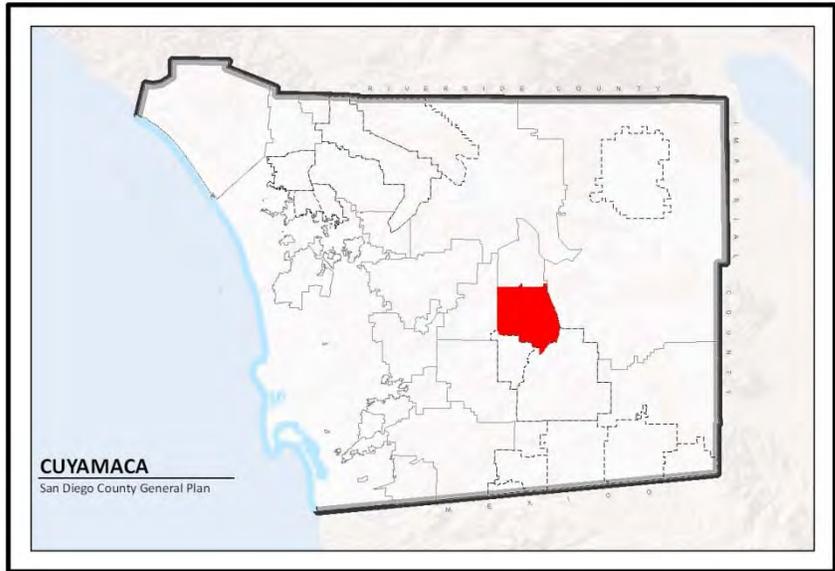


Figure 3: Cuyamaca Community Plan Area

#### b. Relationship to Adjoining Communities

Cuyamaca is connected to the Central Mountain Region communities and the Julian area by narrow, scenic two lane highways. Sunrise Highway is a National Scenic Byway and the only road between Cuyamaca and Mt. Laguna. Scenic Highway 79 connects Cuyamaca south through Cuyamaca Rancho State Park to Descanso and north to Julian. Most Cuyamaca residents travel to Julian for civic groups and services such as schools, library, churches, and the post office. Residents meet their commercial needs in Julian or “down the hill”. Emergency service and fire protection is provided by volunteers and the Julian-Cuyamaca Fire Protection District. Refer to Figure 3.

#### c. Environmental Setting

Cuyamaca is a scenic mountain community of Cuyamaca Peak, elevation 6512 ft., North Peak 5993 ft., Middle Peak 5883 ft., and Stonewall Peak 55730 ft. Cuyamaca is a forested area of oaks, incense cedar, white fir, and pines. Also riparian trees, such as willow, alder, and sycamore, lie along many small spring fed streams. Boulder Creek is designated a “Wild and Scenic River”. Lake Cuyamaca is located in a natural valley and covers about 100 acres. The Lake Cuyamaca meadow has fifteen sensitive plant species, is biologically one of the most important areas in the county, and is a Resource Conservation Area. The Cuyamaca Sponsor Group area has abundant wildlife, mountain lions, bobcats, deer, badgers, foxes, bald and

golden eagles, and over a hundred species of birds. At an altitude of over 4000 ft., Cuyamaca is characterized by seasonal color changes on the open meadows and hillsides, from wildflowers to snow.

### **d. Existing Land Uses and Community Character**

The Cuyamaca Subregional Group area is one of the most unique scenic areas of San Diego County. It is a rural, residential mountain community, dependent on limited groundwater. Residents have a recreational lifestyle of hiking, biking, fishing, hunting, and horseback riding. They enjoy clean air and water, a clear night sky, spacious mountain views, and peace and quiet. The Cuyamaca Volunteer Fire Station is a community owned and operated fire department and community meeting center.

The Cuyamaca Subregional Group area is about 25 percent residential property, and 75 percent public. The Inaja Indian Reservation is 811 acres, Cuyamaca Rancho State Park and Anza Borrego State Park are over 25,000 acres, and Cleveland National Forest is about 11,000 acres of the Sponsor Group area. One characteristic of the community is that many lots and residences are owned as second home properties. The community has one commercial business the Lake Cuyamaca Recreation and Park District, consisting of a restaurant, store, tackle shop, boat rental facility, two campgrounds, picnic areas, and rental cabins. The Cuyamaca neighborhoods are Cuyamaca Woods, Cuyamaca Resort, and the North Peak area. The Cuyamaca area does not have any industrial uses. The desire of residents to preserve the area's beauty of undisturbed nature will severely limit the future development of Cuyamaca. The Cedar Fire in October 2003, burned ninety percent of the Cuyamaca Sponsor Group area. A majority of the structures were damaged or destroyed and most of the forest was burned. Rebuilding from this human caused wildfire has been a major effort and concern.

### **e. Existing Circulation and Mobility**

Primary access to Cuyamaca from the south is via Interstate 8 and from the north is via Highway 79.

The Cuyamaca Sponsor Group area is served by a road network consisting of State Highway 79, which is a Scenic Highway, and County roads Sunrise Highway, a National Scenic Byway, Engineers Road and Boulder Creek Road. These two lane roads are often windy and devoid of sidewalks. They provide open views of scenic vistas and contribute to the rural character. At current levels, these roads serve the community well. Traffic on steeper portions of State Highway 79 is at times congested because of slow moving vehicles and bicyclists. Turnouts and bike lanes would improve that issue. Cuyamaca has no public transportation.

## **f. Existing Community Facilities and Infrastructure**

The Cuyamaca Subregional Group Area lies outside the County Water Authority and is totally dependent upon groundwater resources. Residents rely solely on groundwater and local wells for their supply. Residents have septic systems for their sanitation, and use propane for their gas. The Cuyamaca Woods neighborhood has no electricity and use solar and generator systems.

School services are provided by the Julian Union School District for Cuyamaca residents. An Outdoor Education County School Camp is located in the Cuyamaca Rancho State Park and serves all school districts, except the San Diego Unified School District.

A San Diego County Library is located in Julian.

## **g. Public Safety**

The Cuyamaca area has a high fire hazard potential. The Cedar Fire in 2003, burned ninety percent of the area. Fire hazard is high because of the steep topography, dense vegetation, and windy climate. There are no seismic faults in the Cuyamaca area.

Structural fire protection and emergency services are provided by Julian-Cuyamaca Fire Protection District. The Cuyamaca Volunteer Fire Station is located at Highway 79 and Engineers Road. The average response time is ten to fifteen minutes. Cal-Fire on Highway 79 and the United States Forest Service on Boulder Creek Road provide wildland fire protection.

The County Sheriff provides basic law enforcement service to Cuyamaca. The substation is located in Julian. The average response time is ten to fifteen minutes.

## **h. Trends and Future Projections**

The Cuyamaca area has very few employment opportunities for residents. Any new development is limited by the surrounding State and National public lands. Groundwater is the single-most limiting natural resource for future growth.

Cuyamaca residents are resistant to road development and desire to retain the natural beauty and rural character of the community. There is a need to underground electric lines to reduce fire hazard.

San Diego County population growth and urbanization may cause an increase of visitors to the Cuyamaca Sponsor Group area. The protection of wildlife, vegetation, lake, meadows and peaks is an important issue.

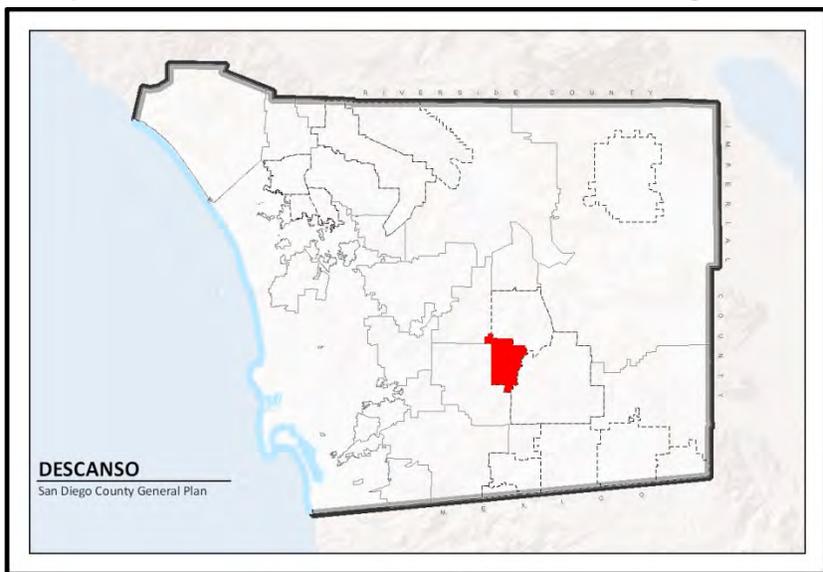
## Descanso Subregional Planning Area

Descanso is a Spanish word meaning rest, repose, or tranquility. As applied to a particular area, it means “place of rest.” Mercifully still a small community, Descanso lies in the foothills of the Cuyamaca Mountain Range at an elevation of 3,450 feet, approximately forty miles east of San Diego, California. Descanso is an area of clean air, mountain views, open meadows, dark night skies, and quiet solitude. Elevations range from 3,450 feet to approximately 3,700 feet.

We are a small rural, mountain village bordered by Cuyamaca State Park and Cleveland National Forest. The village of Descanso is a residential community that has gateways to wilderness areas and recreational opportunities.

Our community provides valuable wildlife habitat and wildlife corridor. It is an area of great and virtually unspoiled natural beauty with an extensive variety of trees, shrubs, plants, and an impressive and colorful display of hundreds of species of wild flowers. Once the brown bear roamed the hillsides and mountain lions were plentiful, but only a few lions remain in the mountains and are occasionally seen. Mule deer, bobcat, coyote, rabbits, squirrel raccoon, skunk wild turkey, opossum, and other rodents, including the “pesky” gopher still make their home in Descanso.

Red-tailed hawks, sparrow hawks, and turkey vultures are predators often glimpsed soaring through the valleys and up into the hilltops. Peregrine falcons have been sighted. A great variety of lesser birds nest among the stands of oak, pine, sycamore, and willow, notably the mourning dove, Steller’s jay, scrub jay, California quail, horned owl, house finch, chickadee, common titmouse, several woodpecker species and the ever-present sparrow, brown towhee, and Allen’s hummingbird. But it is the granite outcroppings among the oak and conifer, the dramatic Whipplei yucca raising its regal spear side-by-side with the manzanita, wild lilac, and elderberry, the tree-lined river courses and seasonal mountain streams that still draw vacationers to Descanso to play and rest. Increasing numbers have also come to homestead and settle into the kind of rural existence that is fast vanishing.



*Figure 4: Descanso Community Plan Area*

The Descanso Subregional Group Area is approximately 19,483 acres or 30.44 square miles (Refer to Figure 4 on page 11) with a population of 1742, according to the 2000 eCensus population. (This does not include the inmate population at the Descanso Detention facility.) Most of Descanso is covered by Cuyamaca State Park and the Cleveland National Forest. The core of development has centered on Viejas Grade, Oak Grove, and north of Viejas Boulevard to Manzanita Lane. There is also high density residential along both the east and west side of Highway 79 up to the Cuyamaca State Park. The Descanso community is a mix of high density residential near the town center and low density in the outlying areas. We have individual septic systems and we are a groundwater dependent community.

## a. History

The following is an excerpt from the book “Descanso Place of Rest”. It is researched, compiled, and written by The Historical Committee of the Friends of the Descanso Library, and presented as a community service July 1988. It is published by the Friends of the Descanso Library. The history of the Descanso area reaches far into the past, it is not until 1879 that the name “Descanso” appears in eCounty records. It was known to the Indians and early white settlers by the Indian name “Na-Wa-Tie” (rendered in Spanish as “Guatay”) which means “Council House” or “Big Chiefs House”. The greater valley spreading southwest from the current racetrack called “Big Guatay Valley”; the smaller though which the Sweetwater River flows, was known as “Little Guatay.”

Descanso owes its name to Ysadora Ellis, so the story goes. In about 1879, a party of young surveyors headed by Myron G. Wheeler was surveying township lines in the mountains east of San Diego. When working the Viejas Valley, they had to climb the steep grade at the end of the day to spend the night at the Ellis Ranch (roughly where the Ranger Station is today).

“Here in the cool and restful place among the oak trees, a gracious lady, Mrs. Charles Ellis, had her home, to which strangers were always welcome. When the tired surveyors reached this place, exhausted after the long, hot pull up the mountain, the Ellis home seemed like a bit of heaven. “It is good to rest here after climbing the Viejas Grade,” Wheeler would remark, to which Mrs. Ellis replied, in Spanish, Descanso. Today residents have forgotten-or perhaps have never known that once this place was known by all as “Guatay”. None of the Native American history was written down, for the Kumeyaay had no written language, and so all that is known of those days before settlement by white people has been gleaned from a handful of Native Americans prepared to share their tribal memories.

## Indian Era

Much of the oral history was preserved in tribal song and “squaw tales,” a practice common to the tribal cultures and remarkably effective. According to Hero Rensch, curator of the Cuyamaca State Park in the 1950’s, a score of old legends and tales

have been written down by those privileged to learn them. “The poetic and dramatic quality as well the realism of these old tales was interpreted from word-of-mouth narratives of Maria Alto by Elizabeth Johnson in 1914. Maria Alto was the mother of Tom Lucas and was a woman skilled in basketry. Today her baskets are greatly prized by those fortunate enough to have obtained one. Maria was, according to Rensch, “a wonderful source of information about Indian population and lore.” Max Birkey recalls that she lived in a hut on a piece of land behind the Oak Gove Hotel. She died in 1924, after having been discovered seriously ill in her hut and brought into the San Diego County Hospital.

The white man did not intrude into the Indian region of the Cuyamaca (Ah-ha-Kwe-ah-mac meaning “Rain Beyond”) until the Spanish incursion into California which began in 1540, but reached this area in 1769, when the military and missionary expedition under Gaspar de Portola arrived in Alto, California. The Native Americans, whose presence here has been traced back 11,000 years, were of the Hokan family who came out of the deserts in Arizona and Colorado to settle here. They were a peaceful, pastoral people, gatherers of nuts and hunters of small animals. Semi-nomadic, they traveled between mountains and foothills, harvesting acorns from the many varieties of oak, they were accomplished makers of baskets and tools, but pottery did not make its appearance until about 2,000 years ago. An early fur trader, James Ohio Pattie, who entered the area in 1774-about the time Dc Anza first penetrated the hinterland-described the Indians here as excellent physical specimens in his memoirs, Pattie writes, “...if the truth must be told, they were as naked as Adam and Eve in their birthday suits. they were the stoutest men, the finest forms I ever saw, well-proportioned and as straight as an arrow.” However, Robert Cleland credits the women with more modesty, “clothed with aprons of grass and breast caps of fur.” There were, in Old Guatay Valley, two well-populated Indian villages, Hun-poo-Arrup-ma (Whip of the Wind), located at the northeastern end of the valley, and Pilch-oom-wa (White as Ashes) just west of the Sweetwater River, across from Perkins Corner. The reason for the latter name is evident to anyone who has seen that valley under frost in the early morning. A smaller village, east of the river, was tucked into the oak trees. There is an old burial ground in the valley, cited by John Mulkins, the Green Valley pioneer, as the only known exception to the Kumeyaay custom of cremating their dead and burning their clothes and possessions. Robert Garbani, who was born in Descanso and been a prominent rancher for more than half a century, recalls seeing as a child, weekend visitors digging in and sifting the soil at a site just east of the junction of Manzanita land and Guatay Road, toward Maggio’s ranch and removing artifacts and necklaces and so forth. This may be the site Mulkins referred to.

The end of the traditional life came reluctantly for the mountain Indians, and with great resistance. Unlike their brothers on the coast, they never converted to Christianity, retaining their religious interpretations, their customs and their pride.

They kept their identity intact for seventy-five years after the coming of the Spanish—an event foretold by the shamans, according to Tom Lucas, and it was not until the American migration that they were finally driven from their traditional homes. Once American ranchers and settlers began moving into Old Guatay Valley, the character changed, and by 1903, Descanso was referred to as a valley “of thrift and plenty,” where “every farmer looks happy and contented.” Leading industries at that time were hay and grain raising, cattle ranching, apple growing, and mining. Old Guatay was a favorite place for the Native Americans, who would return there from summer camps in higher elevations as soon as they had harvested the acorns and when the winter storms began to threaten. Their affection for this valley was reflected by J.G. McCormac, then proprietor of the Oak Grove store, in 1900 when he wrote that “Descanso is an almost perfect all-year-round resort, sheltered from cold winds by the lofty Cuyamaca and considering the latitude, it has a remarkably mild and open winter. Snow is rarely on the ground for more than a week or ten days in the winter season. The warm summer days, the dry bracing mountain air, the cool nights, the fine spring water, the gigantic spreading oaks, have brought back to many a broken-down constitution the zest of living which makes Descanso, in fact as well as in time, an ideal resting place.”

### **Early Settlers in the Descanso Area**

Prominent ranchers in the Guatay Valley (Descanso) who had homesteaded parcels, while Olvera held the property, were Trinidad Rodriguez, Julian Sandoval, Moses Manasee, and Gavino Aguilar. Trinidad Rodriguez had come from Sonora to establish a modest ranch on 160 acres with horses, mules, and cow. Gavino Aguilar and his wife, Maria Antonio, came to the valley from Baja California in 1859, and established the Santa Gertrudes Ranch on 480 acres. They raised barley and wheat in addition to cattle, sheep, and horses. They built a large adobe house just south of the present Interstate near Japatul Road. Here they reared a family of four boys and four girls. Gavino was killed in 1882, over a land dispute. He was buried in a grave on the ranch, a tract that later became the local cemetery. A daughter, Ysadora married a Norwegian ex-sea captain, Sur Ellingson, who jumped ship in San Diego, intending to remain in the country. He changed his name to Charles Ellis and, in 1865, came to Descanso. Ysadora and he went to the Coyote Wells (now Ocotillo) for a while, where he manned the stage station, but soon they returned to the mountains and oaks of Descanso. In about 1880, they took up 160 acres straddling the Sweetwater River and a forty-acre timber claim and built a house about a half mile north of the Aguilar Ranch. The Ellis's also reared four boys and four girls, all of whom were at one time involved in the ranch. They later left the valley, except for son Charles, who continued to farm from the old homestead and William who with his family farmed down on Japatul Road near the upper end of Horsethief Canyon. Until the early 1940's, Christine Ellis Groome owned a resort at Los Terrinitos. She also taught school in Descanso and later at Alpine. Only Frank, then ninety years

old, and Dora Ellis Case, eighty-eight, were present in 1970, when the Ellis Wayside Vista Point on Interstate 8 was officially named for the family. Frank died the following year. His burial in the old Descanso cemetery was followed two month later by a dedication of a native stone monument in celebration of the 100th anniversary of the cemetery.

When the Aguilar's began selling off parcels from their holdings in the 1880s, James Flinn was among the purchasers. Rebuilt a rambling ranch house within a few yards of the original Aguilar adobe and collaborated with Charles Ellis in building the first schoolhouse in the Descanso area. Some of the foundation of the school and house remain just north of the juncture of 1-8 and Highway 79. Julian Sandoval, who moved into the valley in 1856, raised barley and grazed horse, mules, cattle, sheep, and hogs on his flourishing 160 acre parcel. His ranch, which is cited as an important stopover for early mail and stage coach, runs to and from San Diego. His home was frequently the site of election polls, officiated over by his neighbor Gavino Aguilar. Records show as many as twenty votes cast at one election. Moses Manasee lived in Guatay Valley from 1859 until about 1864. He had come from Prussia to San Diego; purchased land originally improved by Trinidad Rodriguez, and built a successful ranch. This enterprising young immigrant, at the age of twenty-seven, employed seven hands on his ranch. He reported that elections held on his ranch sometimes attracted forty voters. These ranchers, like others in the valley, allowed their stock to graze in open range and cooperated in an annual rodeo for sorting and branding. The Guatay Valley was still thickly populated by Native Americans in 1850, when the first pioneers began to locate there. Names of fifty Native-American families were included in the 1860 census. After the earliest ranchers, other immigrants came, farmers, ranchers, merchants, artisans, laborers. By 1870, only eight Indian family names were recorded, but white settlement had increased considerably.

### **b. Relationship to Adjoining Communities**

We are a small rural, mountain village bordered by to the north by Cuyamaca State Park and the community of Cuyamaca. To the west is the Kumeyaay Reservation, better known as the Viejas Reservation. To the southwest is the east end of Alpine and Japatul Road, and to the South is the Cleveland National Forest. To the east is the community of Guatay. We are connected by Interstate 8 and Scenic Highway 79. We have higher density residential within the rural village boundary and low density in the outlying areas. Parcel sizes range from less than 1/4 acre to over 450 acres.

### **c. Existing Land Uses and Community Character**

Our entire area is groundwater dependent and uses septic systems. We are small, rural residential community that supports ranching, small agricultural enterprises, and limited rural commercial uses. Also, as a major terminus of the backcountry trail system featuring larger land parcels, Descanso has become the ideal San Diego

County community for horse owners and distance riders. Descanso has four small commercial areas. They are small commercial centers that are connected by a delicate framework of narrow rural roads interlaced through the residential district. These small businesses provide goods and services to the local community and support visitor's recreational uses. One of the commercial areas is neighbored by businesses serving the needs of agricultural animals and horse owners with a hay and feed store and a historic saddlery. There are no large plastic inner light signs and storefronts share a rustic theme.

Because of the Mount Laguna observatory, Descanso falls within the radius of the Dark Skies Ordinance. We discourage any violation of the Ordinance. We enjoy night skies that are dark and free of light pollution. Beautiful stars, constellations, and planets stand out like diamonds on a black velvet sky. Our area is totally dependent on our groundwater resources. Attention to the quantity and quality of groundwater is imperative. San Diego County has experienced several years of drought. Nowhere in the County is the lack of rainfall more apparent than in Descanso. We have lost thousands of trees due to beetle infestation. This area once received enough rainfall for trees to be able to naturally produce enough sap or tannins to naturally fight off infestation. Trees are dying at an alarming rate. Rainfall charts show that the area has been in a drought condition with moderate to severe drought over the last 20 years. There have been a few years of average to above average rainfall, but the prevailing rainfall pattern has been less than average. This area was devastated by the 2003 Cedar Fire. Descanso residents were fortunate not to have lost very many homes, however; we did lose thousands of trees in the 2003 Cedar Fire. In addition, we also lost vital wildlife habitat.

Rainfall is recharge to our aquifers. Certain areas of Descanso have experienced a drop in the water table on their wells. Many residents have reported issues with a decrease in water levels. In 2002, the most severe year of drought in 20 years, many people were forced to re-drill when their wells went dry. Several people drilled to depths from 600 to 1200 feet. We understand and respect the need for long term sustainability and protection of our groundwater resources.

We oppose large subdivisions, clustering or tract home developments, large commercial or industrial developments in Descanso. This type of development has negative impact on our natural resources. This type of development sacrifices the safety and property values of the existing residents through the depletion of groundwater, open space, and increased traffic congestion. This type of land use is incompatible with current land uses and the rural character of our community. Parcels in Descanso range from slightly less than 1/4 acre to over 200 acres.

We support every property owner's right to build a dwelling unit and outbuildings on their legal lots. We encourage the use of native plants in landscaping. We support the building of Second Dwelling Units or Guest living Quarters in accordance with County regulations.

One of the biggest problems facing Descanso residents is the lack of walkability in and around the community. Pedestrians are forced into roadways walking to and from their destinations. To mitigate this hazard, many land owners allow an informal trail system for recreational use. These trails are an important part of the community character and rely on California Civil Code 846 to limit land and owner liability. The purpose of 846 is to encourage property owners to allow the general public to recreate free of charge on privately owned property. In order to encourage this use, it insulates landowners from lawsuits by people injured, while using their property for recreational purposes. Section 846 grants immunity from liability to an owner of any estate or any other interest in real property, whether possessory or nonpossessory. Additional protection of landowners of these trails from liability when a horse rider is injured on the owner's property is also found in legal doctrines know as Assumption of the Risk. These principles establish that, as a matter of law and policy, a defendant owes no duty to protect a plaintiff from particular harms. Applied in the horse trail context, the doctrines preclude liability for injuries arising from those risks inherent in horseback riding.

#### **d. Existing Circulation and Mobility**

Our circulation element includes Scenic Highway 79 and we encourage the preservation of this Scenic Highway in adherence to the rules and regulation governing Scenic Highways. While we have easy access to Interstate 8; two lane narrow rural roads traverse most of our community. Most of these roads do not have a shoulder, bike lane or walkway. These narrow rural roads are sole evacuation routes for most members of the community.

These roads must be maintained and remain devoid of developments that would create traffic congestion. Descanso is flanked by two bridges on the north and south side of the town. There is also one bridge on Viejas Boulevard in front of the Elementary school. This bridge has recently undergone reconstruction. The bridge on Riverside Drive is narrow without any pedestrian walkway. Two fire engine trucks are unable to use the bridge at the same time; it is too narrow. This bridge needs widening and a pedestrian walkway. There is no shoulder, walkway, or curb for pedestrians to step onto to avoid oncoming vehicles. It is an imminent danger for pedestrians and trucks with a broad wheel base. It is imperative that the two lane rural roads in Descanso be maintained and congestion free.

For the safety and enjoyment of the residents of Descanso, we want our community to develop walkability. The Descanso Planning Group adopted a Community Trail Plan, which includes the Descanso Valley Trail. Implementation of the Descanso Valley Trail, which loops around the community, would benefit all residents. Outside of the State Park and Cleveland National Forest, the town of Descanso does not have an identified, formalized system of non-motorized trails for hiking, biking, or horseback riding. The California Riding and Hiking Trail shares the roadway on parts of Viejas Grade, Oak Grove, and Boulder Creek Roads and several dirt roads

leading to its entrance into the Cleveland National Forest. There are several informal trails on private land as noted. We envision a pedestrian oriented road shoulder design along the proposed Descanso Valley Trail that accommodates pedestrians and bicycles and that would separate them from vehicular traffic. This proposed project would also provide schoolchildren walking to and from school with much greater safety.

#### **e. Existing Community Facilities and Infrastructure**

Descanso has a small population and, therefore, we are a small tax based community. Services such as hospitals, Industrial sites, etc. exist outside of our community. We have a library, elementary school, fire station, post office, and water district. We support small rural commercial developments that do not adversely affect groundwater, noise level, dark sky, air quality, or the safety of our residents. We support managed slow growth and single family residential development on existing legal lots. We value our agricultural and grazing lands. We encourage ranching, agriculture production and distribution; in and from our area. We do not support massive commercial agriculture that depletes aquifers. Groundwater is our single most important natural resource in our community.

It is vital to our community that quantity and quality of groundwater be protected and monitored. Time and attention needs to be given to development of a San Diego County/Descanso community Park, instead of the joint use facility that now exists between the County of San Diego Parks and Recreation and the Mountain Empire Unified School District. A resolution should be found to the joint-use of the Park Land Dedication Ordinance Funds between Pine Valley and Descanso. The County of San Diego owns a boarded up house that is located in front of the San Diego County/Fleet Operations Fueling Site. This site is in the center of the Descanso and, unfortunately, is a poor reflection on the community. It decreases property values in the area. This site has a potential for a County Park or Community Center. With proper safety measures and adherence to eCounty zoning and regulatory procedure, this could be an ideal location for a small County Park or Community Center. Several residents have volunteered their time and skills to make improvements and provide maintenance to the property. We encourage resolution regarding this property through dialogue and action with the Descanso Planning Group and the appropriate County agencies.

The Descanso Community Water District (DCWD) currently provides water service to 314 homes. There are 328 meters in the DCWD. They are managed by Cal-American Water and have a Water District Board with 5 elected members. The DCWD has only one well (#5) that services the entire water district. Well #5, is operational and able to be permitted by the State. Well #6 is only able to be used for emergency services due to high levels of naturally occurring contaminants. These high levels of contaminants make permits unobtainable. Wells #1 thru #4 are non-operational. They also have high levels of contaminants. They are the original wells

operated by the DCWD and there are no plans to bring them on line. DCWD rate payers pay the second highest rate for water service in the entire County. They are second only to Coronado. All residents outside of the DCWD are on private wells.

We have the Descanso Detention Facility in our Planning area. It is located just south (about 1/4 mile) of the Interstate 8 exit/entrance ramps off of Japatul Road on Campbell Ranch Road. They use a septic system and are groundwater dependent and do not import water to the facility. This is a San Diego County jail that is managed by the San Diego County Sheriff's department in conjunction with San Diego County Department of Public Works. There is a rate capacity of 440 beds. It has a transient but consistent inmate population of approximately 320 daily. Current staff consists of 59 sworn staff and 20 professional staff. The 2000 eCensus population for Descanso does not include staff or the inmate population. In recent years, there has been no problem with escapes or violence that has affected the community of Descanso. New security measures have been installed over the years. There is a keypad and locked gate at the entrance. The facility has 2 perimeter fences; the main exterior fence and an interior fence. Fences are reinforced by razor wire across the top and anti-grab wire mesh. There are security cameras installed throughout the facility. Lighting is in accordance with County standards. The Descanso Detention Facility acts as good neighbor to the community and is responsive to questions and concerns regarding the Facility. Citizens in the area have not voiced concerns with Facility.

The following is a list of the existing of community facilities and infrastructure:

- Descanso Detention Facility
- California Riding and Hiking Trail
- Scenic Highway 79
- Interstate 8
- Viejas Grade Road
- Viejas Boulevard
- Boulder Creek Road
- San Diego County Fleet Operations/County Fueling Site
- Descanso Community Water District
- Descanso Fire Station (#45)
- Descanso Elementary School
- Joint Use Facility/Descanso Elementary School and Descanso Community Park
- Descanso Library
- Monopine Cell Site
- Forest Service Fire Station
- Post Office
- Descanso Town Hall
- Refuse Disposal/Waste Transfer Station Operated by Ramona Landfill Inc.
- CAL TRANS/Descanso Maintenance Station
- San Diego Gas and Electric (SDG&E) Substation on Boulder creek and Oak Grove

#### f. Public Safety

We are prone to high winds and Santa Ana/high pressure east wind conditions. Winds of over 50 miles per hour (mph) sustained and wind gusts of over 80 mph have been recorded in Descanso and throughout the backcountry. The natural disaster of wind driven vegetation fires, or firestorms, as they come to be called, is one that continually threatens our safety. Interstate 8 is closed periodically due to these wind conditions. More frequently, 1-8 is closed to high profile vehicles during windy conditions. This causes school closures. The Descanso Fire Station is staffed with 5 full time employees. There is one Captain, two engineers, and two firefighters. They are all CALFIRE (CDF) state employees. They are also staffed by part-time volunteers and reserves. They can respond to other areas, but this station is called a "Must Cover" station. If they are called out to respond to a fire in another area, they will back fill with another engine. The Descanso Fire Station is available 24 hours a day, 365 days a year. The response time for a firefighter to inside the truck and leaving the station is 1 minute during the day and 3 minutes at night. San Diego Rural Fire provides fire engines, station houses, and equipment for the Fire Station.

The Fire Safe Council works in conjunction with the Descanso Fire Department. Since the 2003 Cedar Fire, Descanso residents are more acutely aware of the danger of wildfire. Firefighters do inspections on properties in their area. San Diego Rural offers free chipping. Two chippers are available and will go to a private property. Appointments for this free service are set up through the Jamul Fire Station.

Fuel Management by property owners is critical to the safety of the entire community. Fuel Management of public and private lands is critical to the safety of the entire community. We encourage fuel load reductions through controlled burns, fuel breaks, mechanized and hand brush clearing, grazing, and other methods. Handbooks with instructions and advice on defensible space and smart landscaping choices are available at the Fire Stations. We encourage fire resistant trees and plants in landscaping. New homes should be built to fire resistant standards. Safe ingress and egress for residents is a priority. Descanso is flanked by two bridges. The two lane narrow roads in Descanso must be maintained and congestion free. Viejas Boulevard, Oak Grove, Viejas Grade, River Drive, and Riverside Drive serve as our evacuation routes. We have a Disaster Preparedness Plan for our Community.

The only San Diego County Sheriff's Department Substation ~~within the Central Mountain Subregion~~ in the area is the Pine Valley substation. The substation is staffed with 5 deputies. They are resident deputies. Due to the large area this substation covers and whether the deputy is dispatched from his home or the facility, response times can vary significantly.

**g. Future Trends / Sustainability**

The State Park, Cleveland National Forest, local small businesses, the Elementary school, the Post Office, and the Library provide some employment opportunities. However, most residents will continue to commute to employment outside of the community. Residents enjoy coming home to their rural, quiet, and peaceful homes. We have a very low incidence of crime in Descanso. We want to continue this trend in our community.

The recurring theme among the backcountry Planning Groups is slow growth. Descanso residents are part of this mindset. A slow influx of new residents while maintaining our open space and ranchlands is how we foresee sustainability of our natural resources and our rural lifestyle. Due to climate change, groundwater has receded in certain areas of Descanso. Springs have dried up and only after several sustained years of rainfall can we recover from the effects of over two decades of drought conditions. We need to meet the needs of our existing population. A small percentage of our population is already importing water and we do not want this number to increase.

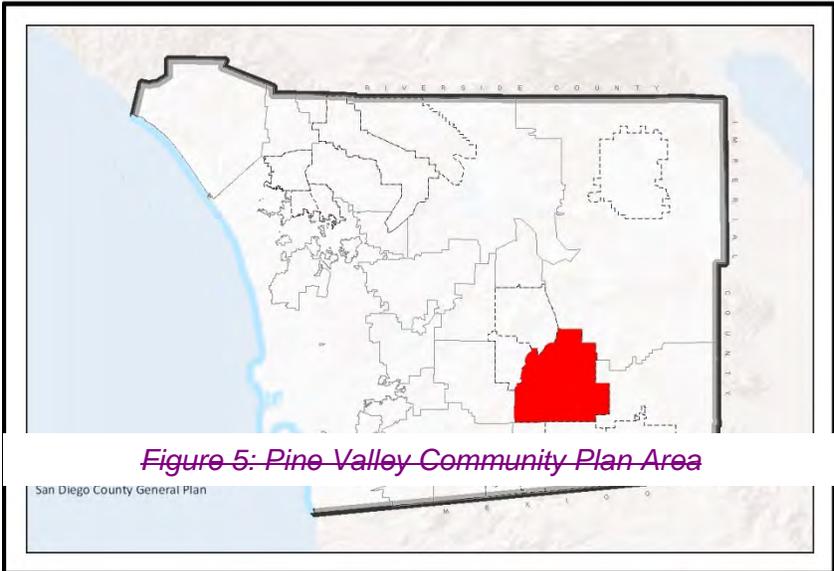
If our roads become congested, our safety is threatened. Our safety and all of our natural resources are threatened by overdevelopment. The future trend of our community will be property owner's rights. It is a property owner's right to have sustainable property values. It is a property owner's right to have the expectation of protection of the quality and quantity of groundwater in their community. Care must be taken not to overdraft the aquifers by overdevelopment. It is a property owner's right to have an expectation of safety and well-being. This goal of sustainability for Descanso residents can be reached by the commitment to carefully managed planning and land use.

We support the undergrounding of electrical lines to retain the natural beauty and rural character of the community, and as a means by which to reduce fire hazard.

## Pine Valley Subregional Planning Area

### **HISTORY, COMMUNITY CHARACTER AND LAND USE IN THE PINE VALLEY SUBREGION**

The Pine Valley Subregion covers about 92,685 acres. (Refer to Figure 5) The vast majority of this acreage or almost 98 percent is dedicated in the Cleveland National Forest as either publicly owned open space or privately owned agricultural lands. Indian reservation lands are about a half of a percent. Residential land use in the Subregion stand at about one percent and commercial use is less than a tenth of a percent. Those percentages clearly illustrate the inherently rural nature of the Subregion and its limited potential for further development. See Figure 10: Central Mountain Public/ Private Lands Map on page 79. Nestled in an area well known for its intrinsic natural beauty are the three unique and rustic hamlets of Guatay, Mount Laguna and Pine Valley. These communities offer residents and visitors the opportunity to experience rural village community character and lifestyle unchanged by the intrusion of suburban development.



### Guatay

Located about 40 miles east of San Diego at an elevation of 4000 feet, Guatay is a very small rural community centered along winding two-lane Historic Highway 80 at the crest of an historic Cuyamaca Mountains pass. The area was originally the seasonal home and gathering place for the proud Kumeyaay people who referred to it as the "big house" or "ceremonial house." The first settlers arrived in the late 1860's, and the area became known as Farley Flats. The community's name change came about in 1917, when the Guatay post office was established. By the 1930s, Guatay had become a popular resort destination for vacationers from San Diego and Imperial counties, who built small rustic recreational cabins constructed from natural materials. Although most were built on private lands, several recreational cabins were also built under permit on United States Forest Service land. Eighty years later, some of these stone and wood cabins now serve as primary residences.



Guatay's artist galleries bring visitors to the area.

hardware store that serves the entire Mountain Empire region, and two small community churches. Recently, a nursery specializing in native and drought tolerant plants was established. With a only handful of businesses in the community, most residents commute to work outside the region.

All existing residential and commercial properties are totally dependent on groundwater. Most of the 700 or so Guatay residents live in small quaint homes, hidden by mature oak trees, on parcels that vary from quarter-acre to larger than ten acres in size. A concentrated portion of the community's residential area is made up of two mobile home parks located on 26 acre and 42 acre sites. Septic fields serve for wastewater treatment for all uses. Rancho Samagatuma is a 2,600 acre ranch and agricultural open space preserve along the north side of Highway 80. The Rancho was originally owned by a family that raised thoroughbred horses and other livestock. Although the ownership of the ranch has changed hands over a span of 60 years, it remains a working livestock ranch that provides much needed undisturbed wildlife habitat. The community appreciates elements that contribute to Guatay's slower-paced rural lifestyle, such as its mix of dispersed residences and compact commercial core, and the absence of urban amenities like sidewalks and street lighting. Guatay residents, hikers, bikers, and equestrians regularly use the wide shoulders along Highway 80. An abundance of native vegetation including oaks, cypress, manzanita, and mountain lilacs contribute to the rural ambiance and provide year-round color. In 2008, only a few individual parcels remain. Uncertain groundwater resources and an extended period of drought will not support future planned unit developments.

## Mount Laguna

Located 60 miles east of San Diego at an elevation of nearly 6000 feet, Mount Laguna is a mountain village set within the hollows and hillsides atop the crest of the Laguna Mountains. The community is surrounded by the Cleveland National Forest and the Laguna Recreation Area. Established in 1908, Cleveland National Forest conserves forest resources, woodlands and watersheds, and provides recreational opportunities for the public and preserves open spaces in the Laguna Mountains. The Descanso District of the Cleveland National Forest centers on the Laguna Recreation Area. This area is a favorite recreational and vacation destination for San Diego and Imperial County residents as well as visitors from Arizona, Mexico, and from around the world. The Laguna Recreation Area serves nearly a half million visitors per year, and offers scenic and tranquil open spaces, forested campgrounds, a myriad of hiking and equestrian trails, and spectacular views of forested mountains, alpine meadows and high desert. The eastern escarpment along the crest of the Laguna Mountains overlooks the Anza-Borrego desert nearly a mile below.



An incredible view from Garnet Peak in Mount Laguna.

Visitors to the Laguna Recreation Area may choose from a range of camping experiences including the US Forest Service Burnt Rancheria, Horse Haven, Laguna and El Prado developed campgrounds, along with other primitive camping areas. An active private members-only lodge and cabin camping complex dating from the 1920's, leased under agreement with the U.S. Forest Service, adjoins Laguna Campground in the National Forest. The Pacific Crest



Crouch Valley provides seasonal cattle grazing.

National Trail rises up the south flank of the Laguna Mountains and courses along the range crest before diving down into the upper Anza-Borrego Desert to the northeast. Mount Laguna is an important staging point for through-hikers and day hikers using this Trail. Occasionally during the peak summer and winter seasons, the volume of visitors to the Laguna Recreation Area greatly exceeds allocated resources to safely and efficiently accommodate them.

Cleveland National Forest is checker-boarded with large private agricultural parcels that are used for commercial cattle ranches in Crouch Valley, Rodeo Grounds, Kitchen Valley, Laguna Meadow, and Rattlesnake Valley. These ranches predate the establishment of the National Forest and remain as largely undeveloped agricultural lands to help preserve open meadow spaces of the Laguna Mountains. Recently, the ranchland of Rattlesnake valley was deeded largely in whole to the California State parks system. During spring and summer, picturesque alpine meadows continue to be used for cattle grazing in consonance with the historic character of the Laguna Mountains.

Mount Laguna, as a community, was developed in the 1910's to help augment the Laguna Recreation Area, and was first developed with its central lodge, restaurant, and recreational cabins set into the forest. The community grew, with the introduction of US Air Force (USAF) Mount Laguna Station into a small but bustling 1950's town with thriving commercial and residential cores. At that time, the town even had its own school and two service stations. Since the closure of the base in the 1981, the community has settled back into a quaint, tranquil rural community preserving its deep historic roots. Mount Laguna remains tourism-oriented and supports visitors to the Laguna Recreation Area.

Mount Laguna supports only four commercial enterprises set along Sunrise Highway. The original historic lodge with its small essential store, motel and cabins on land leased from the Forest Service, remains vital as a popular visitor destination. The Mount Laguna USPS Post Office, located in the lodge building, is considered the center of the community. A Forest Service Visitors Center, a privately-owned restaurant and a second privately-owned lodge with a compact RV park make up the rest of the community's commercial core. Department of Public Works (DPW) Mount Laguna Road Maintenance Station is strategically located at the cul-de-sac of the only paved road crossing the highway. A small community chapel and retreat is located on leased Forest Service land at the eastern end of the community. The Red-Tailed Roost Forest Service Volunteer Activity Center re-occupies the historic school building at the western end of town. A State-owned enclave, west of Mount Laguna, shelters the SDSU Astronomical Observatory, which benefits from the dark skies in the Central Mountain Region.

Approximately 173 seasonal recreational residences, leased under agreements with the

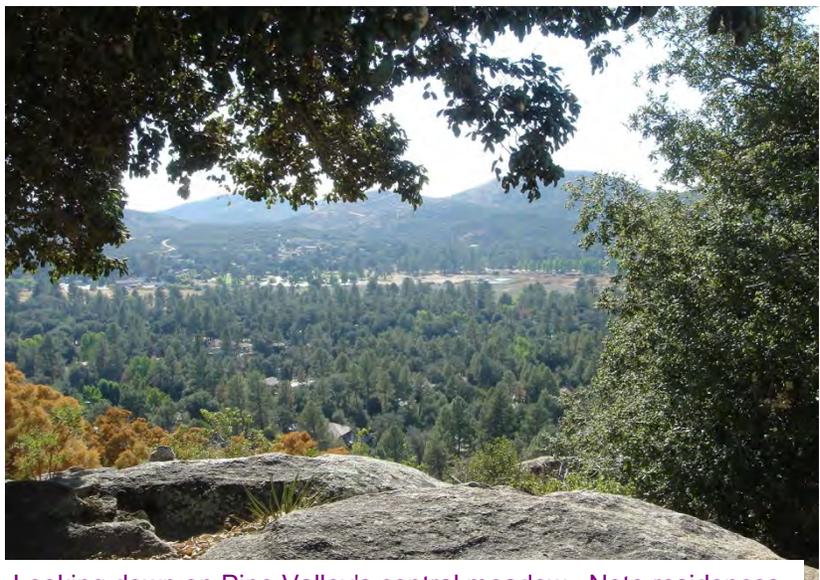
US Forest Service, are scattered over four different National Forest cabin tracts extending away from the highway. Some of these cabins front along the highway, but most are located along graded roads winding over hillsides and through the hollows west of the highway. Most of these cabins date from the 1930's to the 1950's, and permits for new residences and further developments have been frozen by the Forest Service. These cabins are intended for seasonal use only, not as year-round permanent residences, and are closely overseen by the Alpine District office of the Cleveland National Forest. An active cabin-owners organization represents the cabin owners in their relations with the Forest Service. Only 49 privately-owned parcels provide land for permanent year-round residences in the community. The highest density of these land parcels are 26 quarter-acre to third-acre sized plots developed in the 1960's, with all but four of these parcels fully developed with year-round permanent single family residences. Clustered cabins dot an adjacent 8 acre single land parcel. Morris Ranch is a second, fully developed tract of 16 larger and less dense privately owned parcels. Several other isolated private parcels are located deeper in the forest away from town and the highway. All residences and businesses are dependent on individual septic systems

Stephenson Peak, just north of town center, is the base for the Mount Laguna FAA Station. The adjacent defunct USAF Mount Laguna Station, with its deteriorating abandoned structures, has been at the center of several recurring proposals by USFS for facility reuse or rehabilitation. All proposals for any new use of this facility have been defeated under discretionary processes required by the federal government, and during each process the community has made its desire well known to have the facility fully razed and the property returned to native state.

All development in the Laguna Mountains has been defined and shaped by unique natural settings, desire to preserve habitat, limitations due to topography and climate, and the area's total dependence on limited groundwater supply. With these numerous innate environmental restrictions, further development of the community of Mount Laguna and surrounding private lands is not feasible.

### Pine Valley

Surrounded by the Cleveland National Forest, this unique mountain village is located approximately 45 miles east of San Diego at an elevation ranging from 3200 to 3700 feet. Here residents of all ages



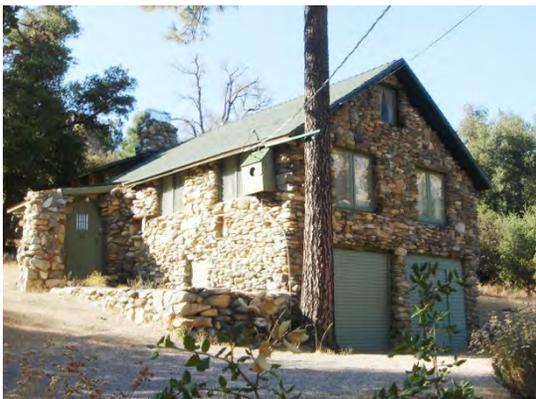
Looking down on Pine Valley's central meadow. Note residences are almost completely hidden by trees.

treasure their close proximity to oak and pine woodland glens, fields of grasslands and chaparral, and seasonal creeks. Scattered throughout the valley are granite bedrock morteros and pottery artifacts dating from Kumeyaay habitation. Large open parcels, where early homesteaders once grazed cattle and other livestock in the 1890's, remain as the community's central meadow. In 2008, most of the community is hidden away in the forested rolling foothills surrounding this open area.

Scenic, tree-lined, two-lane Historic Highway 80 constitutes the main street of town, and links Pine Valley with Guatay, via a historic bridge. Highway 80 was once the only means of travel from San Diego to the Imperial Valley and points beyond, until the construction of Interstate 8. Now a country road bypassed by the Interstate, Highway 80 provides Pine Valley with the only major means of access and egress from the community. The annual Pine Valley Days parade, held in conjunction with the area's annual horse shows, has marched along Highway 80 for the last 38 years.

Pine Valley's early businesses were built adjacent to this roadway, and the area remains the site of the village commercial core. Only one business, a landmark 1924 restaurant, is still operating in its original building and may be eligible for historic designation by the County's Historic Site Board. Also located within the immediate village core are some individually-owned efficiency units which reoccupy the site of a former motel. These efficiency units and commercial businesses are among a finite group of properties connected to the limited capacity sewage ponds located in the meadow. The vast majority of the valley is dependent on individual septic systems.

Other commercial businesses along this corridor include two restaurants and a coffee shop, two community churches, a small market, a gas station/mini mart, a small automobile repair shop, two real estate offices, a dentist office, a veterinarian, a small motel, a women's fitness center, and two schools. One of these restaurants is part of a list connected with State Vehicle Code Document, Title 13, Chapter 6 Hazardous



A quaint stone cabin, part of the Pine Creek Recreational Tract.

Materials, Article 2.5 Inhalation Hazard shipments: Routes and Stopping Places. This restaurant provides for truck drivers transporting these types of materials with a safe place to park their vehicles, eat, and rest at a location near a fire station and away from residences. Federal and County facilities include a U.S. Post Office, County branch library, a County regional park, and a County of San Diego Sheriff's substation. The community's mutual water company and fire station are also located in the

central commercial core. Pine Valley's central clubhouse, dating from the late 1950s, serves today as the town's centerpiece for community activities, de facto town hall and

an emergency evacuation center.

Two large equestrian facilities are located well outside village center along Highway 80. Also located in the Cleveland National Forest at the west end of the valley are 37 recreational cabins under permit and management by the Forest Service as secondary recreational residences. The Pine Valley Bible Conference Center, located off Pine Creek Road, is the former site of a depression-era



Pine Valley's central meadow area as seen in 2008.

Civilian Conservation Corps (CCC) Forestry camp. Many of the original buildings

built and used by the CCC camp have been incorporated into the conference facility. Some other private entities lie beyond the community, including a private duck hunting club near the Glen Cliff area and a San Diego Gas and Electric satellite facility near Buckman Springs

Some land within the valley is still used for agricultural purposes: cattle grazing and equestrian facilities. Residents board their horses at two conveniently located equestrian facilities and enjoy riding on miles of scenic local and National trails. In 2008, large acreages, such as the Tulloch Ranch and the Corte Madera Ranch Corporation, remain as working ranches and agricultural preserves under the Williamson Act. This type of land use is compatible with community character and helps to define the rural nature of the valley. Therefore, it is very important to the Subregion that these agricultural uses continue to thrive. A map of the region's agricultural preserves and farmland can be found in Figure 9 on page 71.

It was the natural beauty of this picturesque, wooded area that drew visitors to ride horses in the mountain meadows and to fish in the once plentiful year-round waters of Pine Valley Creek. Some bought property along curving, tree-lined country lanes, where they built quaint cabins and rock houses. Most of these circa 1920-1940 cabins were originally secondary residences for Imperial Valley farmers trying to escape the intense summer heat. Vacation homes were also established for well-to-do city dwellers looking for respite from urban life. Well-maintained and now occupied as primary residences, they are still heated by fireplace or wood-burning stoves nearly eighty years later. The continued preservation of these early residences with their sprinkling of graceful vintage lamp posts is vital to community character. These elements contribute to the rustic ambiance and old-world charm of this small village. With exteriors primarily finished in stone and wood, and painted in earth-tones, these unique, individually constructed

~~dwellings complement their rural settings. Since groundwater and conservation habitat are community concerns, manicured landscaping is the exception within the area.~~

~~Although in 2008, much of the central area of Pine Valley has already been developed, there are some large open parcels with difficult terrain that lie outside the mutual water company boundaries. These parcels, which do not have water rights, include a combined 171 acres located to the east of the Rancheros area and a 17-acre parcel adjacent to the Interstate 8 exchange at Pine Valley Road. Other open lands consist of~~



~~Area trails draw many visitors.~~

~~a 108-acre parcel and a 38-acre parcel in the central meadow area which are part of the water district. There are a total of 40 water hookups authorized for these two parcels. A 35-acre parcel, located on the west side of Highway 80 adjacent to an existing equestrian center, has no water hookup planned. Zoning designations for these parcels are currently under review by the County. There are also a few other small undeveloped residential parcels scattered around the area.~~

~~Pine Valley is special because of its rustic charm and unique character. Conservation subdivisions or tract housing developments with sidewalks, curbs, and suburban street patterns do not fit the rustic character. Gated or walled developments would preempt the existing friendly, small town feel and many Mobile homes are inconsistent with the village character. This mountain community would also be a poor choice for high density housing due to its very limited infrastructure and employment opportunities as well as its lack of social services and public transportation.~~

~~Pine Valley is a welcome respite from the hectic pace of city life and a place to experience clean mountain air and star-filled mountain skies. Residents and visitors ride mountain bikes or horses and hike on the Federal, State and County dedicated trails that intertwine the community. They picnic in the shade of centuries old Coast Live Oaks, Jeffery and Coulter pines, and incense cedars. Because Pine Valley is frequently used as staging area for those seeking recreational pursuits, community parks and trails are an important aspect of any future development. Dedicated trail easements for non-motorized use must be included in future developments. These easements, which ensure lasting connections to the existing National, State and County trails networks, reaffirm the community's value of an outdoor lifestyle and are in consonance with the San Diego County Trails program.~~

~~In 2008, this mountain community attracted residents of all ages and ethnic groups, who chose Pine Valley for its unique character, accessibility to a variety of outdoor activities, open space, and close proximity to the Cleveland National Forest. Due to limited~~

employment options and non-existent social services, this area consistently experiences an excess in residential housing capacity and an extremely high property turnover rate. These factors would also affect new residential development. More importantly, without careful scrutiny and planning, additional residential or commercial development may strain natural resources and irreplaceably jeopardize the natural beauty and charm of this small mountain village and provide a negative impact to sensitive wildlife habitat.

## **PINE VALLEY SUB-REGION'S RELATIONSHIPS TO ADJOINING COMMUNITIES**

The Descanso Subregional Planning area adjoins Pine Valley along Guatay's western boundary. With similar rustic charm and land use issues, such as groundwater availability and solid waste disposal, Descanso is approached via Historic Highway 80 and State Highway 79. Guatay's kindergarten through 6th grade students attend the Descanso Elementary School instead of Pine Valley Elementary. Mount Laguna's students attend Pine Valley Elementary. Students in grades 7-12 from the communities of Campo, Lake Morena, Jacumba, Boulevard, Potrero, Descanso, Mount Laguna, and Pine Valley, all attend the Mountain Empire Junior and Senior High schools located in Pine Valley. The Mountain Empire Unified School District covers the largest geographic area of any other school district in California.

Descanso, Mount Laguna, and Pine Valley all have independent fire protection districts and fire safe councils. The Pine Valley Fire Protection District also provides fire and emergency response for the communities of Guatay and Corte Madera. The Descanso, Mount Laguna, and Pine Valley fire stations provide mutual aid to each other when needed. These communities share the same law enforcement resources at the Pine Valley Sheriff's substation.

The community of Cuyamaca, located to the northwest of Mount Laguna, is similarly impacted by the thousands of recreational visitors that flood park lands during winter snows and impede movement on rural roads. Since these two tiny communities have their own very limited infrastructure and do not fall within the same school district, there is little mutual aid overlap.

The Campo/Lake Moreno Planning area, which borders the southeast section of the Pine Valley sub-region, is also a groundwater dependent area. Future residential or commercial development in Campo may affect safety of travel on the two-lane Buckman Springs Road and Old Highway 80. The Pine Valley Fire Protection District provides emergency mutual aid response to the Campo and Lake Morena Fire districts when needed.

## ENVIRONMENTAL SETTINGS WITHIN THE PINE VALLEY SUBREGION

Pine Valley lies in the foothills along the western face of the Laguna Mountains at an elevation of about 3700 feet. The neighboring community of Guatay lies immediately to the west at 4000 feet. The community of Mount Laguna is located to the northeast at about 6000 feet. These three communities are all surrounded by the Cleveland National Forest and share similar wildlife, vegetation, and environs. This landscape is a surviving remnant of vast forested areas that once covered most of southern California and have been impacted with development of our built up environment. Unique to San Diego County, the Central Mountain Region lies in the Pseudo Montane microclimate zone, which accounts for the mix of oak, pine, sage and chaparral habitat. Jeffrey and Coulter pines, as well as Coast Live, Black, and Engelmann Oaks, provide a welcome canopy for these mountain communities.

Temperatures vary from summertime highs of above 100 degrees F to wintertime lows of near zero degrees F. Pine Valley and Guatay experience about 6 to 8 dustings of snow per winter season, several heavy enough to require snow plows. The Laguna Mountains receive more frequent snowfall, in amounts sufficient enough to result in the closure of Sunrise Highway and limit access to the Mount Laguna community a few times each winter.

However, decreased precipitation and resulting lowered groundwater levels resulting from climate changes, and insect infestations, are creating habitat stress and accelerating the debilitation of mature woodlands. These factors greatly multiply the potential wildfire threat to this sub-region. As a result of recent wildfires that destroyed habitats in vast tracts elsewhere in the County, the Central Mountain Region hold some of the last large isolated islands of mature and naturally forested habitat surviving in San Diego County. This habitat supports a variety of native and introduced species such as



In 2008, Pine Valley Creek is a seasonal creek that frequently dries

up.

deer, bobcats, foxes, coyotes, raptors, wild turkeys, and an enormous variety of migratory birds. Together with the Cuyamaca Mountains and the escarpment foothills, the Laguna Mountains are home to the few rare mountain lions remaining in the wilds of San Diego County. Perhaps the County's most precious and unique biological resource, it is essential to preserve and protect the forests, open spaces, and watersheds of the Laguna Mountains for future generations.

The village core of Pine Valley is anchored by a large open meadow, which is central to the historical identity of the community. Much of the land within this central meadow area is included in

the 100-year flood plain. The meadow area is bisected by seasonal Pine Valley Creek, which runs in the winter and spring with runoff from the Laguna Mountains snows and ceases to flow in the summer months. The creek bed and surrounding area is home to the endangered Arroyo toad and Least Bell's vireo. Immediately adjacent to the meadow is another large open parcel, the Pine Valley Bible Conference Center. These properties comprise an essentially pristine open area highly prized by the valley residents.

Pine Valley's open meadow, the grass-covered fields near Corte Madera Lake, and the surrounds of Guatay and Mount Laguna are areas frequented by wildlife from rabbits, snakes, and coyotes; to mule deer, turkeys, and mountain lions. Raccoons, skunks, opossums, and gray tree squirrels are abundant. Acorn woodpeckers, stellar jays, mountain chickadees, oak titmouse, grosbeaks, and many other bird species are familiar sights. Granary pines and oaks, woodpeckers' storage silos drilled with holes and stuffed with acorns, dot the landscape. Native shrubs, such as manzanita, elderberry, wild lilac, basketbush and Big Basin sage, carpet the valley, foothills, and mountains.

Guatay is surrounded by the Cleveland National Forest and is home to large coast live oak trees, mature pines, chaparral, manzanita, and wild lilacs that perfume the air in spring. Deer, cougars, bobcats, foxes, coyotes, wild turkeys, raptors, and many other birds find refuge in Guatay's open space areas near seasonal mountain creeks. Guatay Mountain, which rises 800 feet above the small hamlet, has a large stand of old-growth Tecate cypress, which is classified as a threatened species at high risk of extinction in the wild.

These mountain communities are unspoiled by heavy emissions, congestion, noise, or light pollution. In a region that is entirely dependent on a limited quantity of groundwater, it is important that septic systems, sewage treatment facilities and commercial land uses do not cause harm to precious aquifers. Within this rural planning area, residents and visitors savor its clean mountain air, serene views, and quiet solitude. Maintaining those qualities is essential, not only to local community sentiment, but to the continued viability of the wildlife and vegetation. A sparse backcountry population also supports needed dark skies. This Subregion is a unique jewel in a county rapidly losing its grasp on pristine open space. Preservation of open space is essential, not only to area residents, but also to the thousands of city visitors who seek respite in parks, forests, and meadows lands.

## **CIRCULATION AND MOBILITY WITHIN THE PINE VALLEY SUBREGION**

A highly scenic road network serves the Central Mountain Region. Comprised of the Sunrise Highway SR1, State Road 79, Old Highway 80, and Buckman Springs Road,

these byways consist of narrow, winding, tree-lined two-lane state highways and local county roads that pass through the heart of the Cleveland National Forest. This network has helped maintain the rural nature of the three main communities in the Pine valley Sub-Region. However, access and egress from these communities is limited to three interchanges with Interstate 8 at Japatul Valley Road, Pine Valley Road, and Sunrise Highway. The sole access from the north is via rural and winding Highway 79. The sub-region's circulation element is shown in Figure M-A-3 in the Mobility Element of the San Diego County General Plan.

The viewshed from our backcountry roads and highways provides the economic lifeblood to our small mountain businesses, and is an important reason people choose to live and recreate in the area. During the weekends, it is a common sight to see groups of vintage cars, motorcyclists, and bicyclists, along with mountain bikers traveling along our scenic highways. These visitors come to experience our quaint, village atmosphere, to enjoy the natural panoramic views of the Cleveland National Forest and to escape the noise and congestion of urban life. The fragile visual corridor flanking our country roads is one of our most important community assets, and is extremely worthy of continued protection.

The popularity of regional recreational travel coupled with population growth is reflected by an increased volume of traffic on the area's roads. Old Highway 80, completed in 1926, runs through the rustic town centers of Guatay and Pine Valley. Designated both a scenic and a historic highway, it provides a historic link between these villages via a graceful, concrete bridge that spans Pine Valley Creek and adds a timeless feel to this area. Pedestrians, cyclists, and equestrians share the slow tempo of rural Highway 80 corridor without the need for traffic signals. However, when Interstate 8 is closed due to traffic hazards, this closure and shift of traffic to the area's rural roads negatively impacts ease and safety of travel on these local roads. The three points of access between Interstate 8 and Highway 80 limits traffic return to the Interstate and forces increased traffic through Guatay and Pine Valley. Winter snows that bring in thousands of visitors to the Subregion frequently result in major traffic congestion and a total gridlock of the local residential circulation network due in part to limited access and egress along Interstate 8.



Built in 1926, the Pine Valley Bridge as seen in 2008.

A single rural road, Sunrise Highway, allows vehicular travel through the Laguna

Mountains. Designated as a National Scenic Byway, it is the only paved road that connects Mount Laguna to the rest of San Diego County. Sunrise Highway winds from Interstate 8 through the Laguna Mountains and the Alpine portion of Anza Borrego State Park, before leading onward to scenic Highway 79 and the villages of Cuyamaca and Julian. Sunrise Highway crosses National Forest lands for 16 of its 24 miles; 4 miles fall within the Anza Borrego Desert State Park and 4 miles cross private land. This route offers educational and interpretive opportunities that promote land and resource conservation efforts to the thousands of urban visitors who travel through the Mount Laguna area. Along this scenic byway are turnouts and road signage highlighting pristine views of majestic forests, meandering creeks, snow covered mountains, and desert overlooks. Rising from 3500 feet to 6000 feet, the Highway offers scenic motoring along with recreational opportunities for bicyclists. With its course winding through many cuts, maintenance of the highway is constant ongoing work for DPW Mount Laguna Road Maintenance Station. This essential road station is responsible for keeping Sunrise Highway safely open during wintertime snows. Highway and public safety is overseen by Department of Homeland Security (DHS) Border Patrol California Highway Patrol and County Sheriff's office.

During the height of the summer and fall tourist seasons, weekend automobile, motorcycle, and bicycle traffic along Sunrise Highway often creates unsafe conditions along this narrow winding road. During wintertime,



compromised road conditions, traffic volume and visitor unfamiliarity with the effects of adverse weather gravely impact road safety and mobility along Sunrise Highway. Winter snows may even result in road closure. The volume of snow play visitors can easily overwhelm the capacity of the Laguna Recreation Area. Visitor traffic control at the Interstate 8 and Sunrise Highway interchange sometimes creates a bottleneck that overflows into Pine Valley.

As population centers expand and collide with the rural

Winter snows close Sunrise Highway.

backcountry landscapes, the need to guide developments within scenic corridors becomes imperative. Scenic vistas are changed by vegetation removal, roadway grading, the extension of overhead utilities (telephone and electrical transmission lines),

and highway signage or billboards. The ravages of recent wildfires, decimating insect infestations, and prolonged drought conditions have destroyed many acres of mature forest woodlands and diminished some of the area's natural beauty. Therefore, it is critical that further viewshed reduction be prevented and mitigated, wherever possible. The criteria for identifying viewshed corridors within the Subregion are based on topography, and scenic value. These viewshed corridors are shown in Figure 11 on page 93. All future development on lands visible from scenic view corridors must be designed, landscaped, graded, sized, and setback in a manner that maintains harmony with the natural scenic setting. Roadways can have significant design, location and environmental impacts on community character. Therefore, any future local or state road improvement projects must include a detailed environmental review that addresses potential impacts to the wildlife habitat and they must provide mitigation of negative impact to this backcountry viewshed. New roadway designs must also respect the historic development pattern of existing rural backcountry roads.

Existing residential roads within the Subregion were designed to follow contours around natural features such as creeks, mature trees, and rock outcroppings. These roads lack the grid patterns of streets associated with suburban centers. As the majority of roads within village cores have extremely narrow or even non-existent shoulders, bicycle lanes offer a margin of safety, separating pedestrians, equestrians, cyclists, and motorists. Many residents and area visitors enjoy recreational cycling in designated bike lanes along Highway 80. The construction of the proposed bike corridors along Sunrise Highway is very important for safety and public enjoyment of this National Scenic Byway. See Figure M-A-3 in the Mobility Element of the San Diego County General Plan for the region's bicycle network.

Traffic safety is a major concern in Guatay. Due to its layout along Highway 80, its natural topography and the large percentage of homes with young children, traffic speeding through the community creates a significant hazard. This problem becomes even more dangerous during school bus operation times, to the point that community volunteers have tried to help slow down traffic.

Equestrian activities have enjoyed a long history in the sub-region, including organized horse shows, endurance rides, and independent trail rides. Pine Valley has identified and adopted a system of non-motorized community trails and pathways across private and public lands that provide mountain bikers, equestrians, and hikers with critical trail linkage to the many scenic trails located on forestry lands. This



Community trails support an outdoor lifestyle.

community trails plan is an integral part of the much larger San Diego County Trails plan. Due to the sub-region's remote location and low population density, public transportation via the County's bus system is extremely limited. In 2008, bus transportation consisted of a single morning pickup and a single afternoon return on Mondays and Fridays only. As a result residents and visitors travel to and from the Subregion are primarily by private vehicles. With gas prices on the rise, many families are choosing to reside in suburban areas which are closer to places of employment and county services and these factors may preclude the requirement for additional residential or commercial development within the Pine Valley planning area.

## **COMMUNITY FACILITIES AND INFRASTRUCTURE WITHIN THE PINE VALLEY SUB-REGION**

### **WATER SYSTEMS**

The Pine Valley Subregion lies well outside of any municipal or county water authority district. Therefore, it is not economically feasible to expect that imported water will ever become a reality for the area. This means the area will remain totally dependent on existing scarce groundwater resources provided by local water companies and individual wells now and in the future. See map of the region's water and sewer districts in Figure 13 on page 101.

Groundwater is the single most important natural resource that must be protected and conserved. The County is experiencing a severe drought that may be part of a projected 30 year drought cycle. The cumulative effects of this ongoing drought, increased water demands by residents, and possibly even global warming have visibly diminished water flow through our seasonal and year-round creek systems. That in turn has reduced the recharge of groundwater reservoirs.

The County of San Diego has developed a draft groundwater study in 2008 as part of the Department of Planning and Land Use General Plan Update. Several key findings from this study apply to the Pine Valley sub-region. The first states a basic assumption that no imported water is, or will likely be available for the foreseeable future to this area. This is due to a lack of infrastructure, the limited availability of water in the desert southwest, the cost of providing these services, and the political approval needed to extend the County Water Authority boundaries further to the east.

In another finding, the groundwater modeling analysis conducted for the San Diego Regional Water Quality Control Board as part of their groundwater study has indicated that under soil conditions are conducive for successful leach fields, and that 90 to 99 percent of leachate from leach fields will eventually reach the water table. Since the vast majority of all parcels within the Subregion are on septic systems, a substantial portion of domestic water use indoors will end up as recharge to the area's watershed via the

septic systems.

For this reason, large undeveloped open areas such as Pine Valley's central meadow, the alpine ponds of the Laguna Mountains, Crouch Valley, Corte Madera Ranch, Rancho Samagatuma Ranch, and even local private lakes play a key role in watershed collection. These critical resource conservation areas must be protected from future land development and private exploitation. See Resource Conservation Areas in Appendix A on page 147. Additionally the private export of groundwater resources for commercial sale and individual benefit should be prohibited throughout the sub-region. The continued demand for an adequate supply of clean water by local residents, businesses and area visitors as well as the requirement to have sufficient quantities of water to meet the area's wildfire protection needs are critical limiting factors that impact future development in the sub-region.

### Guatay

Guatay is completely groundwater dependent on a 975 acre watershed at the high eastern rim of the Descanso watershed and receives a small fraction of its groundwater from the Descanso watershed basin, the Monument watershed or the Barrett Lake watershed. According to a San Diego County Hydrologist, the majority of the ground water in the region comes from Guatay Mountain to the south, and the mountains to the north. All wells in the area are underlain by fractured bedrock. There are several local water production systems that operate and supply the community's residences and businesses.

The first is located at the Heavenly Oaks Mobile Home Park, located on the south side of Highway 80. This water production system consists of three wells; two wells are currently used for water consumption. Water from two of the wells has a high iron count, and one has a slightly elevated uranium count, though all meet state health standards for human consumption. In 2008, the output from these two production wells was 11 gallons per minute, and 26 gallons per minute. Both feed a 140,000 gallon storage tank that provides water to 95 hookups within the park and eight hookups for nearby private residences. Historically, this water system has provided an adequate supply for its users and water restrictions have never been imposed.

The Pine Valley Trailer Park water system has 80 hookups supplied by two wells. One well is 800 feet deep with an output of 25 gallons per minute. The other well is 450 feet deep with an output of 15 gallons per minute and is primarily placed in standby. A 67,000 gallon water storage tank is part of the park's water system, which supports their use of 25,000 gallons per day.

A third small water production company, the Guatay Mutual Benefit Corporation (GMBC), was formed in 1949. This corporation is a non-profit 501(c)(3) organization,

~~with an elected governing board and each member has an equal share interest in the corporation. The maximum water hookups stands at a total of 35 metered connections with 20 vacant parcels having potential for future water connections. Five of these connections serve local businesses and all water connections with one exception are located on the north side of Old Highway 80. This water production system is supplied by two wells with varied output three (3) gallons per minute to 18 gallons per minute based on the season and annual rainfall totals. These wells feed a 215,000 gallon storage tank.~~

~~Over the years, the GMBC has had several issues with the availability and quality of its water. In 2005, the County conducted a review of groundwater resources within the Guatay watershed as part of the application process for a Tentative Parcel Map which would have added 3 more parcels to the water company's jurisdictional boundary. Based on the uncertainty water resources, the County denied the application and the project was closed. In 2007 and again in 2008, the GMBC experienced water demands that exceeded water production and voluntary conservation measures were implemented. As a result, GMBC customers were asked to conserve their water consumption until after the water rains and the aquifer was replenished.~~

~~In 2008, the GMBC drilled a new well over 1000 feet deep that produced just five (5) gallons per minute upon original drawdown test. This well was later determined to have an elevated level of uranium that exceeds the MCL legal limits for human consumption. This means that water from this well cannot be used unless uranium levels fall within acceptable standards. The only options are both rather costly. Either build a water treatment facility or drill another well. Since this company is a non-profit organization that is dependent upon grants to finance significant capital improvements, potential funding for either option is unknown.~~

~~The County's 2008 Groundwater Study identified five potential groundwater dependent problem areas and Guatay is among them. From 1992 to 1998, the County monitored three wells within the Guatay watershed area and recorded water levels that varied from 2.5 feet to greater than 380 feet. This huge fluctuation in the water table depth between dry and wet weather seasons is of grave concern and has sent up a red flag to the County's groundwater geologist. Based upon the water level records from these wells, it may be concluded that the fractured rock aquifer that underlies this area has little to no residuum and has a low storage capacity that is subject to rapid declines in water table elevation and groundwater availability. A low capacity aquifer that has parcels of less than four acres pumping groundwater from a relatively small area at the top of a watershed divide can be significantly impacted by extended drought conditions.~~

~~Also included in this groundwater study were the County's 2002 and 2004 water level readings from a Guatay well that was recorded as dry, with water levels deeper than 380 feet below the ground surface. Although this documented water table decline~~

appears to have recovered during the well-above average rainfall levels in received in 2004-2005, large fluctuations of this kind are indicative of a scarcity of reliable groundwater resources and place a limit on any additional development.

### Mount Laguna

Mount Laguna is totally dependent on limited groundwater with each basin aquifers providing each of the major water providers. Mount Laguna is served by four separate small water providers and numerous private and governmentally-operated wells providing potable water to distinct sections of this community. The largest provider is the Mount Laguna Improvement Association cooperative water system, which serves the seasonal recreational residences in the National Forest cabin tracts. Privately owned Stuart Water Company serves the Mount Laguna Lodge, two privately-owned commercial properties, a County road maintenance station, and all of the permanent residences on privately owned land parcels around the center of the community. The SDSU Astronomical Observatory has its own independent water system. Al-Bahr Shrine Camp maintains the fourth water system on its leased land.

Over a dozen additional individual privately-owned wells are located on the Morris Ranch area properties, on isolated private ranches, on the commercial Crouch Valley and Laguna Ranches, and on the remote Laguna Reservation. At least four small well-water systems are operated by the US Forest Service for their campgrounds and Camp Ole Fire Station. An impaired older well-water system that served the now-defunct Mount Laguna USAF Station continues for the Stephenson Peak Federal Aviation Administration (FAA) station.

The largest water storage capacity at some 170,000 gallons in three reservoirs is in the Improvement Association system, but that system's water pumping rate has significantly declined in recent decades. The Shrine Camp maintains the second largest 100,000 gallon storage capacity in its two reservoirs, with a stable pumping rate. The number of water service connections for National Forest cabin tracts and at the Shrine Camp lease have been frozen and no new connections are to be permitted. Stuart Water Company's capacity is 74,000 gallons in combined reservoirs, with a stable pumping rate. Except for four future planned service connections, all permitted connections within the Stuart Water system are utilized. The Observatory's small single-reservoir system, with its stable refill rate, serves only the research station for its potable and structural fire suppression needs.

Each of the properties with individual wells must maintain a storage capacity of at least 5,000 gallons. The Crouch Ranch commercial water production storage capacity remains at some 100,000 gallons.

All water supply systems in the Mount Laguna area are primarily dependant on

electrical power. Separate independent permanent emergency standby generators provide back-up power for the Observatory's water system, Stuart Water system, and the Shrine Camp water system. These three systems have been designated by the Mount Laguna Community Wildfire Protection Plan as strategic water providers in the event of a wildfire, earthquake, or other natural disaster.

The Laguna Mountains aquifer system is a unique catch basin groundwater resource. A number of these aquifers are interrelated with the whole complex centering on the Laguna Meadow aquifer. Laguna Meadow aquifer was historically stable, with the volume of groundwater held expressed on its surface at Lake of the Woods. Amounts of natural recharge collection have been reflected at seasonal Little Laguna Lake and a small seasonal pond at the upper Laguna arm. The Laguna Meadow Aquifer was historically bounded with overflow occurring only at natural springs along the lower exposure of the aquifer. However, one of these natural springs above Crouch Valley has been intercepted by a commercial water mining operation that draws its water via a horizontal bore from the lower end of the aquifer.

### Pine Valley

The Pine Valley Mutual Water Company (PVMWC) serves as the drinking water source for the vast majority of the community. Using groundwater from 10 production wells located throughout the service area, the company provides water for an estimated 1,500 permanent residents and up to 2,500 seasonal users. Seven of the wells are located either adjacent to or within the village boundaries. The other three wells: No. 4, No. 6 and No. 7 are located in the central meadow near Pine Valley Creek. All wells produce water from the fractured rock system of the Descanso Hydrologic sub-area and the Sweetwater Hydrologic Unit. Approximately 25 privately owned wells are located within the same aquifer and share the same groundwater resources. Several other smaller water production systems are located at the Pine Valley Bible Conference Center, at Corte Madera Ranch, and elsewhere.

Two of the wells: No. 2 and No. 8 have been placed in an inactive or standby status, a precaution directed by the California Department of Health Services to prevent future contamination by a MTBE leak from obsolete, underground fuel tanks located near the post office. The site of an additional Pine Valley well (No. 11) has been approved and is expected to be drilled in 2010.

The PVMWC holds a valid domestic water permit authorized by the California Department of Health Services and provides water services to approximately 550 developed acres. There were 691 metered connections in 2008, and most of these service connections are for private residences. However, the PVMWC also provides water to the commercial properties within the village core: a gas station, motel, some restaurants, a small business center, Pine Valley Elementary School, and a few others,

which include the County Regional Park, the valley's biggest water user.

In 1992, based on the uncertainty of groundwater recharge, California's Department of Health Services recommended a maximum cap of 790 metered connections to ensure that water demand does not exceed finite groundwater resources. Based on historical weather data, the County is experiencing a projected drought period that may last as long as 30 years and these extended drought conditions will most certainly negatively impact groundwater recharge. Therefore, the connection of these additional water meters must be supported by a water study that uses actual measured or recorded hydrological data to determine ground water recharge. Within the PVMWC District, water production varies seasonally and annually from a minimum of 600 gallons per minute to a maximum of 1000 gallons per minute. The water system which provides water for both domestic and fire protection purposes also contains four steel water storage tanks that range in size from 300,000 to 500,000 gallons. These tanks give Pine Valley a total water storage capacity of 1,757,000 gallons for the three pressure zones. During periods when electrical power is not available, the PVMWC has one 100KW emergency generator located on a trailer that can be used to provide the necessary power to keep one well in operation. Under long-standing mutual agreements additional emergency generators will be provided by outside agencies when needed.

### **POWER SYSTEMS**

Although adequate electrical power is supplied to the Subregion via the SDG&E Glenn Cliff sub-station, area residents are concerned about the wildfire risks posed by existing non-encased transmission lines during periods of strong wind events. Historically, these winds have caused electrical power lines to surge and snap, and this creates an unacceptable risk due to the sub-region's remote location, limited firefighting resources, and the abundance of natural fuels. Recently, the utility has proposed to de-energize their power grid in times of extreme high wind or wildfire danger. This policy will negatively impact current residents and businesses, as well as serve as a detractor for people who may be thinking about residing in the sub-region. Residents are also concerned about the utility's proposed plans that could result in the construction of additional high voltage transmission lines and towers that would irrevocably mar the area's viewshed.

### **LIQUID WASTE DISPOSAL**

Within the Pine Valley Sub-region, residential liquid waste disposal is primarily accomplished by septic systems and leach fields. However, within the village core of Pine Valley, commercial properties and public agencies, such as the County park, County library, and a very few residences within the village core, use the above ground percolation basins for waste water removal. These basins are located adjacent to the County Park and are called the Pine Valley Water Pollution Control Facility (PVWPCF).

The PVWPCF consists of percolation basins and 3 groundwater monitoring wells. It has been has operated since 1994, by the County DPW in conformance with all Regional Water Quality Control Board permit requirements. It has a permitted capacity of 40,000 gallons per day based on a 30 day average. In 2008, there are 52 customers that are connected and some limited additional storage capacity may exist. If so, the Pine Valley Elementary School should have a PVWPCF connection priority.

## **PUBLIC SCHOOLS**

Within the village core of Pine Valley, there are two public schools which serve the communities of Mount Laguna and Pine Valley. The Pine Valley Academy is a charter school that serves students in grades 7-12 and is operated through the Julian Charter School. The Pine Valley (PV) Elementary School is operated by the Mountain Empire School District and serves students in grades K-6. In 2008, its Academic Performance Index (API) scores were some of the highest in the County.

PV Elementary School has been an integral part of the community since it was originally opened as a one-room schoolhouse teaching local children in grades K-8 on its current 2+ acre site in the mid-1930s. The property on which it stands was donated to the town by an early developer with the stipulation that if it ceased to be used as a public school, the property would revert back to the developer's estate. Like so many other small schools within the Mountain Empire School District, student enrollment in 2008 has continued its downward trend. The District is looking for ways to cut operating costs and is considering school closures. Residents very strongly believe that this facility should remain open so that the community does not lose the school property and is working with the District to find ways to save this school site.

## **PINE VALLEY BRANCH LIBRARY**

The Pine Valley Library is located along Highway 80, at the outer fringe of the village core on a very small parcel of land that does not support further library expansion. Built in the mid-1990s, this 2,500 square foot facility includes a small attached community room. The library directly supports the residents of Guatay, Mount Laguna, and Pine Valley. It also supports two Pine Valley schools, which do not have their own facility libraries. Residents from many other backcountry communities use the Pine Valley Library as well.

In 2008, the library's existing parking area is already extremely inadequate and unable to accommodate patron parking. This parking issue is further complicated as County Park visitors frequently park in the library's small parking lot. Since the library has only four computers, patrons must often wait to use them. Because the library itself is tiny, its available selection of reference books and books in circulation is insufficient for the community's needs. The community room, which is used to support the wide variety of

programs sponsored by the County library, is also too small. Additionally the library's lack of evening hours of operation does not support the community's needs.

## **RECREATIONAL PARKS AND FACILITIES**

Pine Valley County Park is located along Highway 80 on a 17 acre site. It has 3 large group picnic areas that may be reserved, including an area with a serving station and another with a pavilion. There are also a children's and tot lot play areas and a water feature play area, basketball court, shuffleboard court, horseshoe pits, tennis court and 2 baseball fields and a large grass field for soccer and badminton. A short trail along the creek bed provides a nice area for walking dogs. Historically, this regional day use picnic park has attracted people from neighboring Imperial County, Arizona, and Baja California, primarily on summer weekends. Schools and community groups utilize the sports field daily during the summer and fall. Local students also utilize the park during lunch periods and after school. Residents enjoy the new playground areas with the water feature and small dog trail on a daily basis. With the park's recent loss of 15 mature oak trees, many of the existing picnic areas are no longer shaded and there is an immediate need for permanent covers or structures that could provide shade.

## **PUBLIC SAFETY WITHIN THE PINE VALLEY SUBREGION**

### **SHERIFF DEPARTMENT FACILITIES**

The only San Diego County Sheriff's facility within the Subregion is the Pine Valley Sheriff substation; located in front of the Pine Valley Fire Station. This substation, staffed with five deputies, shares a beat with another sheriff's substation located in the town of Boulevard, which is also staffed with five deputies. Together, their combined beat extends as far south as Mountain Empire High School on Buckman Springs Road; as far north as mile marker 33 on Sunrise Highway in Mount Laguna; as far east as the Imperial Valley line just past Jacumba; and as far west as Descanso. A deputy is either on duty at each facility or driving the beat from 7 am until just after midnight. After the hours of 12:30 a.m. until 7 a.m., the deputy on duty is home with a beeper. Due to the huge area that these substations cover, and whether the deputy is dispatched from the facility or at home, emergency response times can vary significantly. \_\_\_\_\_

In 2008, County of San Diego Sheriff's department is reviewing possible options for a facility upgrade at the current location of the Pine Valley substation or the construction of a new facility at another nearby site in Pine Valley or possibly even a move to Descanso. Pine Valley residents want the sheriff substation to remain at a central location within the community. Based on their large patrol area, an increase in deputy staffing to accommodate 24 hour coverage at the substation is considered the basic safety requirement for the sub-region.

**DETENTION FACILITIES**

The Pine Valley Subregion has only one remote detention facility, La Cima Honor Camp, jointly operated by the County Probation Department and CALFIRE. The facility is located in a remote valley along Sunrise Highway north of Mount Laguna. The Honor Camp trustees are trained to fight wildfires and serve as additional firefighters assisting CALFIRE.

## FIRE PROTECTION RESOURCES

### Pine Valley Fire Protection District

Pine Valley Fire Station #44 is located in the village centre along Highway 80 behind the San Diego County Sheriff's Station. The Pine Valley Fire Protection District, in conjunction with CALFIRE, is an all-risk department providing emergency service to the communities of Buckman Springs, Corte Madera, Guatay, and Pine Valley. The District responds to medical aid, fires, hazardous materials incidents, traffic accidents, and public assist non-emergency calls. The existing fire station is an older building built in 1976, which consists of a small three-bay facility. The facility is sited on a small parcel that limits maneuvering space and access for apparatus, working and living quarters, and parking. In 2008, the District's Fireblast trailer, training classroom, and older storage building were physically separated by the Pine Valley Post Office and parking lot.

Station staffing is provided by a contract partnership between the District and CALFIRE. The current contract provides a minimum of two paid CALFIRE personnel at the station at all times and runs until November 2012. Pine Valley Reserve and Volunteer firefighters augment this staffing so that at least three people are on duty at any given time. With the addition of the CALFIRE personnel, the average response time to any given area within the District is about five minutes.

Since the District is located some distance from urban medical facilities, Air-Evacuation transport is often called upon to transport emergency patients. These calls range from traffic accident victims to critical medical emergencies to time sensitive injuries. Air evacuation helicopters are typically landed in the open meadow behind the Pine Valley Post Office or the Pine Valley County Park. Although not prepared landing pads, these locations are a real advantage due to the close proximity of the fire station. With an aging population and accidents along Interstate 8, Highway 80 and Sunrise Highway, more than 70 percent of the District's responses are medical calls.

Most medical calls require the assistance of an Advanced Life Support (ALS) paramedic-staffed ambulance, which transports patients and provides them with more advanced care while on route to a hospital. The nearest ALS ambulance is located in Alpine, approximately 12 miles away. If that ALS unit is committed to another call in the area, then another ambulance from even a further distance is dispatched to the medical call in this area. The average response time for these ALS units may be as long as twenty minutes, a period of time that is essential in caring for and treating critical emergency medical patients. Since there are only three ALS units in this part of San Diego County, it is not uncommon that all three ALS units are committed to overlapping emergencies. This means more frequent use of Air-Evacuation transport for patients that could have been easily transported by ground ambulances. See Figure 15 for a

map of the region's fire protection district boundaries and fire stations on page 109.

### Mount Laguna Fire Protection Resources

The Mount Laguna Volunteer Fire Department Station provides essential emergency services and structure fire suppression for Mount Laguna and also assists with emergency response along most of Sunrise Highway with mutual aid from Pine Valley Fire Protection District. Forest Service Camp Ole Fire Station is responsible for wildland fire suppression and is a staging point for wildfire operations in the Cleveland National Forest. La Cima Honor Camp, located on state parklands, is dedicated to wildlands maintenance and wildfire suppression.

### Fire Safe Councils:

State-sponsored all-volunteer Fire Safe Councils have become a means to implement fuel management policies. Both the Pine Valley Fire Safe Council and Mount Laguna Fire Safe Council work in collaboration with California State and San Diego County Fire Safe Councils, the Forest Service, and State, County, and local fire protection agencies. The Councils work to help residents reduce and manage brush and to create defensible space around structures in their communities. The Fire Safe Councils arrange activities, such as brush removal and chipping work, in Guatay, Pine Valley, Corte Madera, and Mount Laguna. Fire Safe Councils also work to heighten local public awareness about the dangers of wildfires and the need for defensible space.

## **TRENDS AND FUTURE PROJECTIONS FOR THE PINE VALLEY SUB-REGION**

### **LAND USE AND COMMUNITY CHARACTER**

Left unchecked, population growth and migration trends will increasingly impact the less-developed areas of the Central Mountain Region. The perceived need to increase housing stock, expand suburban tract developments, and to permit the intrusion of higher housing densities into rural areas must be balanced by the real need for resource conservation. In the face of climate change, primarily a long-standing period of drought and its impact on groundwater recharge, conservation of limited groundwater resources in an area totally dependent on these resources will direct any future development. The Pine Valley Subregional Group Area population, which currently stands at approximately 2,438, is projected to rise to nearly 2,870 residents. This potential increase of almost 18 percent could impose a negative impact on the community character and quality of life of residents in this small village. Development impacts the availability of clean groundwater. Therefore, all development must address ways to conserve this precious resource and ensure that man-made contamination does not affect finite groundwater resources. Developments must also minimize harm to the

existing natural settings which provide vital wildlife habitat and corridors. Earthwork and grading must not be allowed to change patterns of natural water drainage. Nor should above ground utilities be allowed to mar the natural beauty of the area's viewshed. Some of these potential impacts may be mitigated through the preservation of natural terrain and watersheds, protection of existing mature woodlands, use of drought-tolerant landscaping, undergrounding of utilities, and the use of natural finishes on housing exteriors.

Local employment opportunities in the Subregion are expected to remain very limited. Alternative modes of employment, such as virtual office networks and cyberspace-based workplaces, may provide additional employment opportunities. The future availability of a region-wide high-speed internet capacity would help develop and support this workforce. The current lack of public transit negatively impacts the sub-region's economic vitality by affecting the costs of commuting. A public transit system is desired to serve the area.

## **INFRASTRUCTURE AND COMMUNITY FACILITIES**

### **Power Systems**

Public utility infrastructure must serve community needs. Unreliability of electrical power due to unplanned or planned utility outages during wind events do not contribute to the vitality of the sub-region. Shutdowns of the electrical power grid by the power provider will negatively affect residents dependent on wells and heating of residences in this mountain micro-climate. Local businesses with their small customer base cannot afford the loss of income imposed by a loss of power. Protection of utility infrastructure by undergrounding and the use of shielded cables on concrete power poles must be considered as a means to increase reliability, while helping to decrease wildfire risks. Photovoltaic power, solar power, and alternative energy sources must be also explored and encouraged to help meet local power needs.

### **Pine Valley Elementary School**

Having a local community elementary school is an important element that attracts a stable family population. There is a continued community need to keep Pine Valley Elementary school open, in spite of a trend in declining enrollment. The community is working with the school district to explore options for expanding the educational services that are offered at this campus. These include opening a preschool on the site and offering more after school activities. Another option would possibly include a division of the school population with the Descanso Elementary School based on grades served. A possible relocation of the Pine Valley Library to a site nearby the school facility would greatly benefit Pine Valley Elementary school.

### **Pine Valley County Library**

The local library branch will continue to be a center for enrichment and education for the sub-region's changing population. However, the small difficult site of the present library building prevents any future upgrade or expansion of this facility. The library needs to be relocated to a site that would allow the necessary room for needed expansion. Ideally, this larger site should support joint use with the elementary school. It would accommodate the availability of a more comprehensive book and reference material selection and one that offers expanded computer resources. A larger community meeting room would help to support the wide variety of programs sponsored by the library.

#### Pine Valley County Park and Facilities

Vehicular parking capacity within Pine Valley Regional Park is impacted during peak use periods and there is a need for additional parking capacity. An equestrian parking and staging area would be an asset in a community where a trails system is important. The future addition of these proposed facilities necessitate expanding park acreage.

Currently there is a five year plan to upgrade the existing baseball fields to a modern regulation size ball field and to add a new regulation size soccer field. Both fields would use artificial turf and additional sanitary facilities would be added. The implementation of this plan is dependent on the County to acquire sufficient funding for this project. These plans will also necessitate the displacement and relocation of one of the large picnic areas. The construction of sanitary facilities near the existing tot lot and children's play area, as well as an upgrade of the current irrigation system and the addition of new native plant landscape areas for interpretation and educational purposes, would also benefit park users. Additional facilities, such as a Skate Park area and a room for computer gaming, and some other compatible indoor games, such as table tennis, would provide much-needed youth recreational opportunities.

#### Medical Facilities

There is a scarcity of medical facilities and personnel in the sub-region. With an aging population and a desire for many seniors to age in place, there is a current need for a medical clinic to accommodate the population.

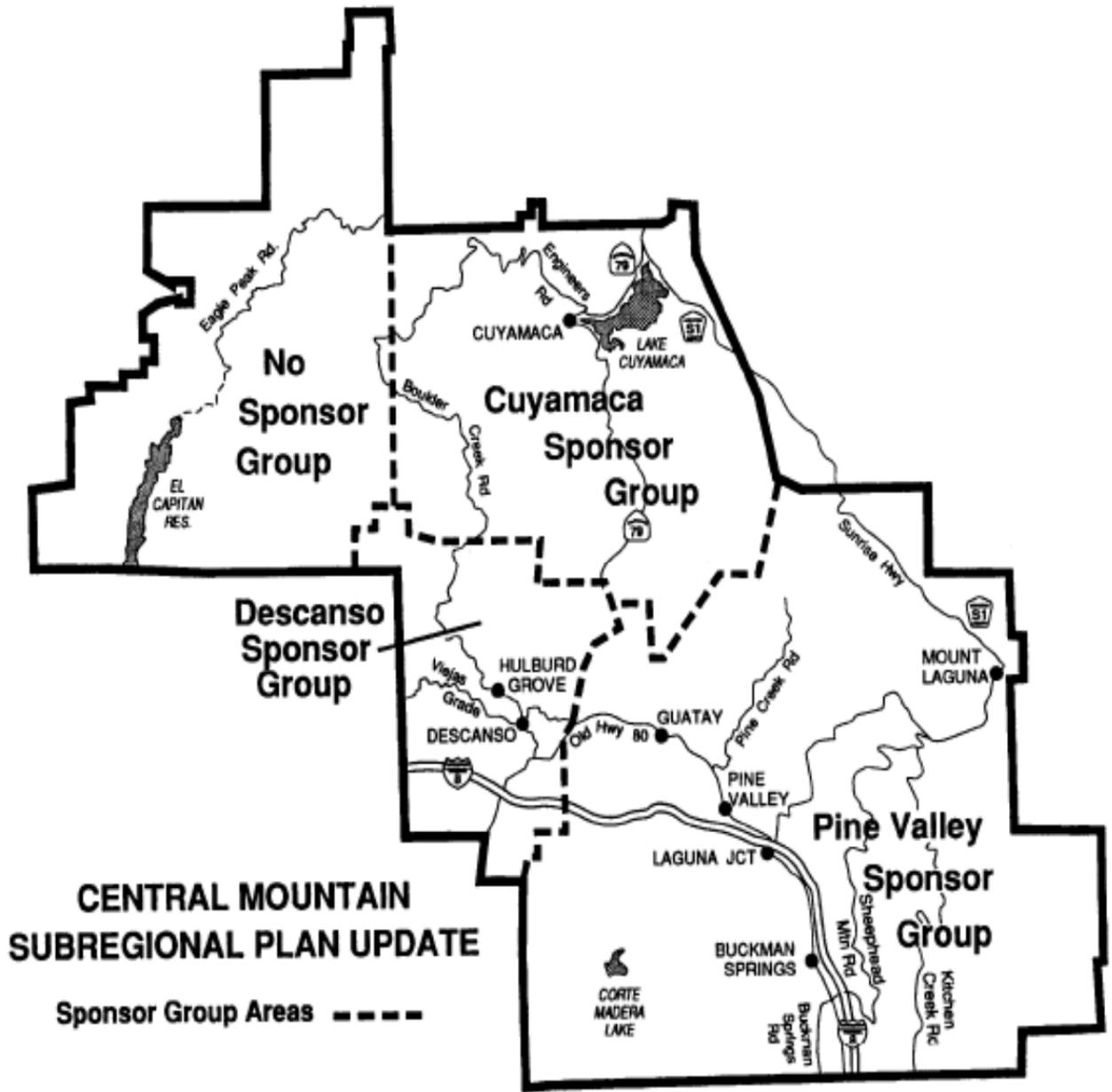
### **PUBLIC SAFETY RESOURCES**

Public safety improvements are needed to provide adequate services for an increasing population. Pine Valley's current Fire Station and Sheriff's Station operations are impacted by the size limitations of their combined site. Relocating the Fire Station could allow expansion of the Sheriff's Station on the current centralized site into a facility optimized for public safety services. The community would be better served by a more modern and larger fire station on a site that allows for safe maneuvering of the apparatus. This facility would accommodate more apparatus bays, and provide

~~improvements to working areas and living quarters. A corresponding upgrade to paramedic staffing on the District's engines is needed to due to extended response times for remote ALS units responding to calls within the District. There is also a continuing need for a dedicated and permanent landing pad for Air-Evacuation transports in close proximity to the fire station.~~

~~Due to the meager road infrastructure that serves the region, there is a need for a comprehensive plan that addresses traffic management during a regional emergency or other crisis. This plan should be managed and quickly implemented by State and County public safety agencies to ensure the safe evacuation of entire communities in the event of a natural disaster such as a large wildfire. Provisions of this plan would also manage traffic, parking, access, and egress along the affected road systems during natural events, such as snowstorms.~~

Figure 6: Central Mountain Subregional Group Areas



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# Central Mountain Joint Community Vision

This Central Mountain Vision Statement was developed jointly by the Cuyamaca Sponsor Group, and the Descanso Planning Group, ~~and the Pine Valley Planning Group.~~

## Who We Are

~~Five-Two~~ small backcountry communities, located within the Central Mountain Subregion of San Diego County, offer residents and visitors places to live, work, and play in settings dominated by the beauty of the natural environment and wide open spaces. Made up of the communities of Cuyamaca, and Descanso, ~~Guatay, Pine Valley, and Mount Laguna~~, these small rural villages are separated by appreciable distances and are physically isolated from each other by mountain ranges and plateaus, meadows and valleys, river courses and watersheds, agricultural lands, and public land preserves. Although each community has been uniquely shaped by their environs, we all share a common vision. The focus of our unified vision is the protection and preservation of our area's intrinsic beauty, its natural resources, and wildlife habitat, as well as the safety and well-being of area residents and visitors.

## Our Physical Settings

Each of our communities has developed around natural land features in settings that differ from the others and these features help to define our unique identities. The tiny mountain village of Cuyamaca drapes hillsides beside scenic Lake Cuyamaca and its broad picturesque montane mountain valley. Descanso hides away in foothills and folds that overlook fertile agricultural lands in the upper Sweetwater Valley. ~~Guatay crests a historic mountain pass within mature forest woodlands, where Rancho Samagatuma's open spaces support a diversity of wildlife. Pine Valley surrounds and flanks a central panoramic etch basin meadow and has two large agricultural preserves located south and southeast of its village core. Mount Laguna is sheltered in hollows atop our County's most spectacular mountain range in a popular recreational setting that draws thousands of visitors, annually.~~ Public lands, State Parks, and the Cleveland National Forest, set aside to conserve natural resources, water, woodlands, and unspoiled views, border our communities as agricultural lands provide natural transitions at wildland interfaces.

## Our Community Character

Within the Central Mountain Subregion, we preserve and respect our venerable and historic structures in the form of lodges, halls and restaurants, churches and residences, barns, and bridges. Our compact utilitarian commercial cores represent a very small percentage of our overall land use and provide essential local services for area residents and visitors. Limited pockets of residential development spread outward from our village centers to areas where they fit well within their surroundings. The lack of tract housing developments and larger commercial centers further defines and

enhances the unique character of our backcountry communities. It is the combination of these factors that contribute to our quaint rural ambiance and charm. Because of limited infrastructure and limited natural resources like groundwater, any further growth must be carefully managed. Any growth must also ~~compliment~~complement our natural rural landscape and adhere to our community character.

Our communities are gateways to recreational opportunities. We place an extremely high value on recreational opportunities provided by open space and community trails which offer pedestrians, equestrians, and mountain bikers access to federal, State and County Parks. As committed backcountry stewards, we believe in the preservation of clean air and dark skies, mature woodlands and open spaces, natural resources, and water quality. These core values are reflected in our rural lifestyles and make up some of the essential components of our community character.

### **Our Connections**

Circulation elements between roadways connecting the communities of the Central Mountain Subregion consist primarily of narrow, twisting scenic two-lane highways that bisect large open vistas. Old Highway 80, a designated historic rural road ~~connects~~serves Descanso ~~with Pine Valley through Guatay~~. Sunrise Highway is a national scenic byway that provides the sole means of travel ~~from Pine Valley to Mt. Laguna and onward~~ to the village of Cuyamaca. Highway 79 traverses a scenic route next to Lake Cuyamaca, through Cuyamaca Rancho State Park, and connects to Descanso. ~~Pine Valley and~~ Descanso ~~both have~~ easy access to Interstate 8. While the heavy traffic associated with seasonal recreational visitors, highway accidents, and winter snows may impede movement between our communities, we wish a balance between having safe and well maintained roads and keeping these roads at current capacities to help retain the rural character of our Subregion.

### **Our Economy**

Within our Subregion, a limited number of locally-based businesses provide services that support a rural customer base and the flow of seasonal recreational visitors and tourists. These businesses, along with utilities like power and water companies, a small number of schools and the Subregion's surviving agricultural concerns, offer limited employment opportunities for residents. Governmental agencies, such as the County Sheriff's ~~office~~-Department and library system, the California Department of Forestry, the U.S. Postal Service, the U.S. Forest Service, and U.S. Department of Homeland Security Border Patrol, round out other employment options within our Subregion. Larger commercial concerns, such as Indian casinos and shopping centers, border our Subregion and provide employment nearby. And, just as elsewhere in the County, residents also commute to work farther outside our Subregion, are self-employed, work out of their homes, or are retired. Our Subregion suffers from a lack of adequate public transportation systems that could support daily commuting.

Accepting that our Subregion will only support limited economic opportunities, we strike

a balance between our need to preserve our rural landscape with its precious natural resources and any need for economic growth which would change, without necessarily improving, our rural environment. Conservation of limited groundwater is a prime factor directing economic development. With land use policies that reflect this balance, future economic intensification, with possibly suburban expansion following, is not anticipated nor is it desired.

### **Our Safety**

Because we live in tight-knit communities that share a mutual respect for our environment and our neighbors, our residents volunteer and support many unique community self-help organizations. Through local workshops we receive training in disaster preparedness. Our citizens participate in a variety of civic planning groups, town hall and community center boards, school and local water boards. We serve as senior volunteers with the Sheriff's Department and in the Cleveland National Forest.

Having experienced devastating wildfires in the past, preventing future wildfires is a top priority. We augment our community fire protection providers as volunteer firefighters, support personnel, and members of Community Emergency Response Teams. Fire Safe Councils have become a means to implement fuel management policies. These volunteer efforts contribute a critical margin of safety in a region with sparse fire protection and law enforcement resources.

### **Our Future**

The Central Mountain Subregion is perhaps one of the few remaining areas within the County that still offers visitors a chance to escape their fast-paced urban lifestyle and recall with nostalgia, the essence of life in a small mountain village. As nearby suburban populations continue to increase, it is of the utmost importance that the natural beauty of our local rural landscapes and vital character of our small villages be treasured and preserved for future generations.

## 1. COMMUNITY CHARACTER

### GOALS

1. THE PRESERVATION OF THE SMALL-TOWN, RURAL CHARACTER OF THE COMMUNITIES IN THE SUBREGION AND THE NATURAL AMBIANCE OF MOUNTAINS, HILLS, VALLEYS, AND PUBLIC LANDS.
2. THE PROTECTION OF EXISTING VEGETATION, WILDLIFE, AND OTHER NATURAL RESOURCES.
3. RETENTION OF THE SUBREGION'S LOW DENSITY PUBLIC AND PRIVATE DEVELOPMENT.

### FINDINGS

The Central Mountain Subregion contains seven areas with their own unique identities, but with similar natural characteristics, such as topography, undisturbed habitats, dependence on groundwater, and large acreages of public lands. These areas are: Cuyamaca, Descanso, ~~Pine Valley, Guatay, Buckman Springs, Mt. Laguna,~~ and land north of El Capitan Reservoir. The Central Mountain Subregion is one of the most scenic areas of the County of San Diego. It is a recreational resource for the whole County and offers urbanites a place to experience the tranquility and the beauty of undisturbed nature.

San Diego County has experienced a rapid rate of growth in rural unincorporated areas, which has diminished the identity of these areas. There exists a need to preserve a rural form of life-style within San Diego County in spite of pressures to urbanize rural areas, particularly those within the urban fringe.

### POLICIES

#### A. GENERAL

1. Consider adopting a Tree Preservation or Protection Ordinance to preserve significant trees in the Subregion. [CP]
2. Preserve mature healthy trees, whenever possible, in all public and private developments, except when recommended for removal by a professional forester or by a Fire Protection District to promote the health of the forest. [PP]
3. Stands and forests of oaks, coniferous, and deciduous trees should be conserved to maintain the ambiance which defines the character of the communities in the Subregion. [CP]
4. Open space easements should be placed over all significant stands of native vegetation, as identified in the environmental analysis. [CP]

5. Discretionary permit requests should identify trees that may need to be removed and provide for three replacement trees, preferably of the same species, for each tree removed at appropriate locations elsewhere on the subject property. Replacement trees are to be healthy and maintained until established. [PP]
6. Creeks, rivers, and wetlands shall be preserved as scenic open space and should be maintained in as natural a state as possible. [PP]
7. Enhance the community character of the Subregion by incorporating significant natural features, such as native vegetation and rock outcroppings, into the design of residential developments. [CP]
8. Grading shall be strictly limited so that structures conform to the natural terrain. [CP]
9. Revegetate and landscape all manufactured slopes subject to a Grading Permit, Major Use Permit or Site Plan, using native or naturalizing plants. [PP]
10. Require large developments to utilize a variety of site orientations, roof lines, exterior building materials, and colors so as to avoid uniform tract-like housing developments and to comply with sustainable building technologies and practices. [PP]
11. Clustered projects may be allowed, only if at least 40 percent of the project is in a permanent open space easement. Clustered housing is an option if the number of dwelling units proposed is not more than the lot yield that could be obtained by the current General Plan density. The area where clusters of lots are proposed that are smaller than required by the Zone should not exceed 25 percent of the gross acreage. That core shall be located so as to minimize the visual impact to the community. [PP]
12. Preserve the rural character by not requiring urban-scale improvements, such as sidewalks, curbs, gutters, and street lighting, where the public health, safety, and welfare is not endangered. [PP, DPW]
13. All major subdivisions requiring major grading permits shall have an approved landscaping plan. [PP]
14. Encourage the preservation and addition of hiking and riding trails. [PP, DPW]
15. Recreational Vehicle Parks shall be sensitively designed and in scale and harmony with the Subregion and surrounding communities. [PP]

16. Enforce animal regulations in order to maintain rural lifestyle, while recognizing that animals on small lots can create nuisances for neighbors. [PP, AP]
17. Retain minimum lot sizes outside the Rural Villages to four acres for designations of SR10 or lower, whenever feasible. [PP]

B. CUYAMACA

1. Require architectural styles to reflect the historic past of Cuyamaca. Wood and stone materials, used singly or in combination, shall be the predominant materials for all exteriors. [PP]
2. Require residential developments on 20 acres or more to provide a variety of house designs in harmony with existing homes in the area. [PP]

C. ~~PINE VALLEY~~

- ~~1. Gateways to the Pine Valley Community from the freeway should be landscaped with pine and other indigenous plants beginning at freeway on and off ramps. [PP, CAL, DPW]~~
- ~~2. Encourage the County, State, and Federal governments to reforest the Pine Valley area to minimize the visual impact of perimeter dwellings and buildings that currently exist, as well as those in the future. [GEN]~~
- ~~3. The equestrian facility on the meadow in the center of Pine Valley has been an important asset to the community and its continuation is encouraged for the recreation and enjoyment of the community. [GEN]~~

D. DESCANSO

1. Discourage, unless the preservation of open space, significant resources, habitat, and community character results in a better subdivision design, Clustered Development Projects and Conservation Subdivisions within the community of Descanso.
2. Discourage the development of Recreational Vehicle Parks within Descanso as they are out of scale, harmony and character of the rural community. Adequate facilities for RV Parks already exist on Public Lands within the Cuyamaca State Park and the Cleveland National Forest.

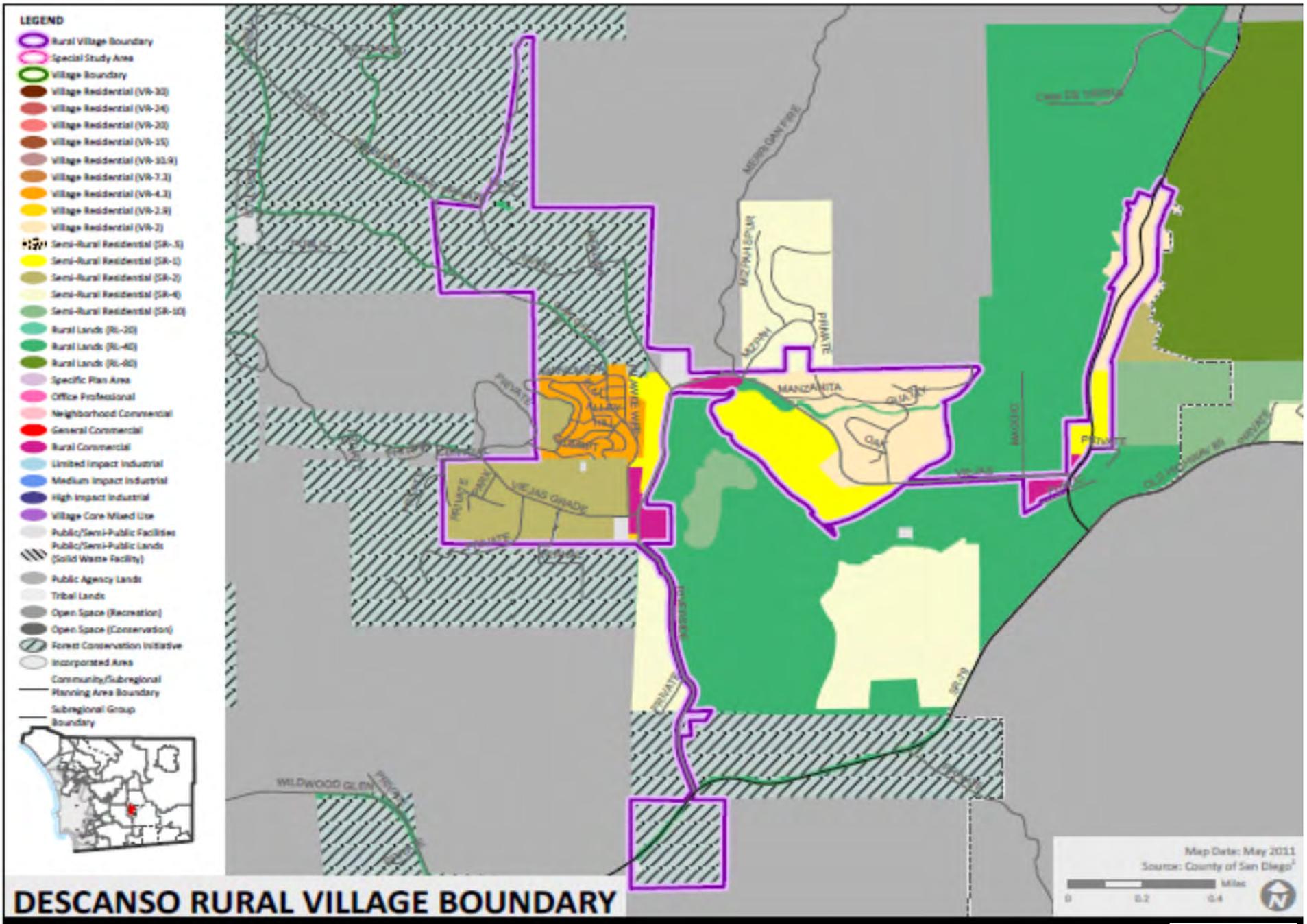


Figure 7

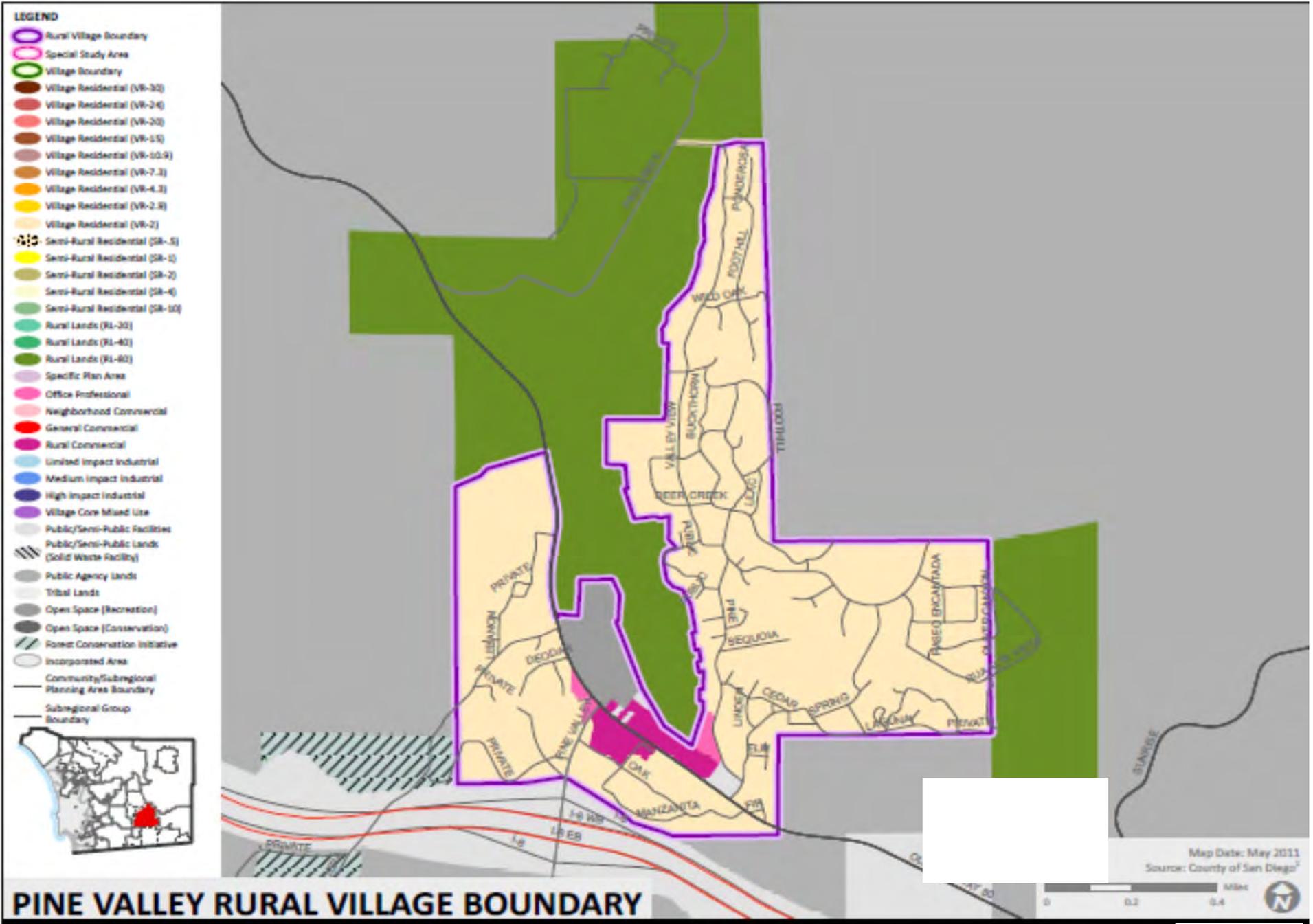


Figure 8

2. LAND USE

GENERAL

GOALS

A. GENERAL

1. THE PRESERVATION OF THE INTEGRITY OF THE CLEVELAND NATIONAL FOREST, ANZA BORREGO STATE PARK, AND THE CUYAMACA RANCHO STATE PARK BY MINIMIZING IMPACTS OF ACTIVITIES ON PRIVATE INHOLDINGS OR ADJACENT PROPERTIES.
2. THE PRESERVATION OF A LOW-DENSITY PATTERN OF DEVELOPMENT WITH A MINIMAL LEVEL OF CONVENIENCE SERVICES.
3. THE RETENTION AND ENHANCEMENT OF THE RURAL CHARACTER OF CENTRAL MOUNTAIN COMMUNITIES.
4. THE PRESERVATION OF THE NATURAL ENVIRONMENT AND NATURAL HABITAT OF WILDLIFE TO THE GREATEST EXTENT POSSIBLE.

~~B. PINE VALLEY~~

- ~~1. THE PRESERVATION OF A CONTINUING MOUNTAIN ATMOSPHERE AND BALANCED COMMUNITY IN GUATAY.~~
- ~~2. DEVELOPMENT IN MOUNT LAGUNA LIMITED TO THAT WHICH IS COMPATIBLE WITH A FEDERALLY DESIGNATED RECREATION AREA.~~

FINDINGS

A Table of Land Use Designations in the Cuyamaca ~~and,~~ Descanso, ~~and Pine Valley~~ Land Use Maps is provided as Table LU-1 in the General Plan Land Use Element. This Table breaks down land ownership according to Private, Public and Indian Reservations. Even though the County does not have jurisdiction over Federal, State and Indian Reservation lands, such lands constitute such a large percentage of the Subregion.

The Central Mountain Subregion contains ~~two~~five unique and charming communities: Cuyamaca ~~and,~~ Descanso, ~~Guatay, Mt. Laguna, and Pine Valley.~~ These communities vary in size and level of convenience services. Each of these communities are described in the background information section of this community plan.

## POLICIES

### A. GENERAL

1. Projects on private lands shall not depend on using public lands for siting facilities, such as water storage tanks, wells, roads, etc.; unless the concerned public agency agrees that there is no other feasible alternative. [PP]
2. No residential development is proposed on Cleveland National Forest lands. However, should these lands be exchanged or sold to private persons, the properties should be rezoned so as to establish the same density and intensity of land use as is allowed on adjacent and similar private lands. [DPLU]
3. Require development to identify adequate groundwater resources in compliance with Land Use Element Policy LU-8.2 and require all projects proposing a significant increase in water consumption to submit a water study before such a project is approved. A water study must show, without doubt, that sufficient water will be available for the expected life of the proposed project and that water quality and neighboring properties will not be negatively affected. [PP]
4. Discourage land uses that would result in traffic volumes that would adversely impact a community's rural lifestyle. [CP] (Descanso Agree)
5. Preserve areas with rare, unique, or endangered wildlife and plants. [PP]
6. Encourage the County, State, and Federal governments to protect the groundwater system. [GEN]
7. All new and existing electrical utilities, telephone, and cable shall be put underground for safety and a more reliable systems operation, whenever feasible, and not damaging to the environment. [PP]
8. All developments/remodeling in the community shall preserve the rural qualities of the area, minimize traffic congestion, and not adversely affect the natural environment. [PP]
9. No development shall be permitted on significant or prominent mountain tops, ridgelines, or summits. [PP]
10. In order to preserve the natural terrain, extensive, unsightly, or severe grading for development, both private and public, shall be prohibited. [PP]
11. Parcels within agricultural areas or Semi-Rural and Rural lands are to maintain rural character, protect steep slopes, preserve and protect open space and agriculture, discourage water intensive crops, and encourage drip irrigation and/or irrigation conservation systems. [PP]

12. Permit mixed rural land uses, such as cottage industries, residences, agricultural sale of farm related products (not necessarily home-grown). [AP]
13. Minimize impacts of activities on public lands onto private lands. [GEN]

B. DESCANSO

1. Encourage and support the existing, developed private residences in the Hulburd Grove Federal US Forest Service housing tract, in Descanso, into proceeding with the process of parcelization through the Planned Land Exchange. [GEN]

~~C. PINE VALLEY~~

- ~~1. Residential and civic uses requiring a Minor or Major Use Permit and all commercial and industrial uses in Pine Valley and Mount Laguna shall be reviewed for compatibility with the design objectives and standards contained in the "D3" Design Review Special Area Designator placed on commercially-zoned properties. [CP]~~

**LAND USE DESIGNATION BY OWNERSHIP AND BY PLAN DESIGNATION**

DESCANSO SUBREGIONAL GROUP AREA

<u>PLAN DESIGNATION</u>	<u>OWNERSHIP</u>	PERCENTAGES
VILLAGE RESIDENTIAL 2	PRIVATE	1%
VILLAGE RESIDENTIAL 2.9	PRIVATE	1%
VILLAGE RESIDENTIAL 4.3	PRIVATE	1%
SEMI-RURAL RESIDENTIAL 1	PRIVATE	1%
SEMI-RURAL RESIDENTIAL 2	PRIVATE	1%
SEMI-RURAL RESIDENTIAL 4	PRIVATE	1%
SEMI-RURAL RESIDENTIAL 10	PRIVATE	1%
RURAL COMMERCIAL	PRIVATE	1%
OPEN SPACE (CONSERVATION)	PUBLIC/PRIVATE	2%
RURAL LANDS 40*	PRIVATE	27%
RURAL LANDS 80	PRIVATE	4%
PUBLIC/SEMI-PUBLIC	PUBLIC	2%
FEDERAL AND STATE LANDS	PUBLIC	58%
NO PLAN	INDIAN RESERVATION	2%
	TOTAL ACRES	20,938

\* Includes Lands within the Forest Conservation Initiative

## RESIDENTIAL

### GOALS

1. THE PRESERVATION OF EXISTING LANDFORMS AND THE CONTINUITY OF NATURAL HORIZON LINES WITH A LACK OF VISUAL INTERRUPTIONS.
2. RESIDENTIAL DEVELOPMENT DESIGNED TO CONSERVE WATER.
3. RESIDENTIAL DEVELOPMENT THAT PRIMARILY CONSISTS OF SINGLE-FAMILY DETACHED DWELLINGS THAT ARE CONSISTENT WITH THE RURAL ATMOSPHERE AND AMBIANCE OF THE AREA.
4. THE PRESERVATION OF THE NATURAL LANDFORMS AND NATIVE VEGETATION AROUND RESIDENTIAL STRUCTURES THAT PRESERVE THE OVERALL OPEN CHARACTER AND SCENIC QUALITY OF THE SUBREGION.
5. EXPANDED USE OF GREEN BUILDING PROGRAMS AND TECHNIQUES IN THE BACKCOUNTRY

### FINDINGS

The Subregional Group Areas in the Subregion are characterized by large lot single-family residential development, grazing and dry farming lands, and undisturbed open space and mountains outside of the towns. Many homes are built of natural materials, such as rock and wood. Groundwater supply and natural constraints, such as sensitive habitats and steep slopes, limit the number of households that can be accommodated.

In the rural villages, many homes are built on lots as small as 4,000 square feet. These homes are on individual septic systems that generally function well due to porous soils. They were built at a time when the towns were vacation resorts and when only a 50 percent reserve area was required. Today, the Department of Health and Human Services requires 100 percent reserve areas, which amounts to 400 feet of lines and 400 feet reserve area for a three bedroom home.

The Subregion's population has changed in the past few years from a predominance of retired households to a more balanced population of retirees and families. The needs of children must be addressed together with the needs of an elderly population.

There appears to still be a balance in the Central Mountain communities between people who both work and live in the Subregion and those residents who spend most of the weekdays in more urban communities. This balance has preserved these communities from becoming bedroom communities.

There are 243 recreation residences in the Descanso Ranger District area of the Cleveland National Forest in tracts established long ago when public recreation in

the National Forests was just beginning. The table below lists the number of recreation residences by tract and area. As a result of the growing demand for recreation sites, no new tracts are being established. Those who own the recreation residences own only the improvements; the land belongs to the United States Government. Special use permits for recreation residences are issued for terms up to 20 years, and are for recreation residences only, not for primary residences.

RECREATION RESIDENCES IN CENTRAL MOUNTAIN SUBREGION

CLEVELAND NATIONAL FOREST

DESCANSO RANGER DISTRICT

TRACT NAME	RESIDENCES	AREA
BOILING SPRINGS	74	LAGUNA
BURNT RANCHERIA	11	LAGUNA
EL CENTRO	48	LAGUNA
ESCONDIDO	4	LAGUNA
LAGUNA	13	LAGUNA
LOS HUECOS	16	LAGUNA
PIEDRA	2	LAGUNA
BAHR SHRINE	17	LAGUNA
HULBURD GROVE	17	DESCANSO
PINE CREEK	38	PINE VALLEY
GUATAY VALLEY	3	PINE
TOTAL:		243

POLICIES

#### A. GENERAL

1. Prohibit the creation of new lots with lot sizes of less than four acres (or the zoning minimum lot size, if that is less than four acres) outside of Rural Village boundaries, unless specifically exempted in this text. [CP]
2. Whenever possible, structures shall be designed to tuck into the natural hillside and conform to the natural contours of the land. No Portion of any structures will be permitted on or above the ridgeline. [PP]
3. Residential structures on steep slopes shall be generally oriented such that their greatest horizontal axis or axes are parallel to the predominant natural contours of the site. [PP]
4. Manufactured slopes shall be rounded and contoured to resemble natural slopes and shall be concealed to the maximum extent possible by building on or in front of them. [PP]
5. Roads and driveways shall follow slope contours unless such design would result in significantly greater grading or visual impact. [PP]
6. Roof forms should be stepped or otherwise articulated so as to avoid long unbroken roof lines, so long as it does not preclude technology for solar systems or green roofs. [PP]
7. Scale, style, exterior colors, and materials of residential structures should be harmonious with the site and vicinity, including existing residential structures. [PP]
8. Landscaping on hillsides and ridgelines shall not significantly alter the natural landform silhouette, and should be composed primarily of indigenous, drought-tolerant plants. [PP]
9. Grading and brushing shall be strictly limited to building pads, access roads, and fuel breaks as required by the responsible fire protection district or as recommended by a professional forester to promote the health of the forest. [PP]
10. Residential development should not be allowed unless adequate facilities can serve and protect the proposed number of structures. [CP]
11. Discourage tract developments, clustering, conservation subdivisions, and major subdivisions that are out of scale and harmony with the character of the rural community. [PP]
12. Lots abutting Cuyamaca Rancho and Anza Borrego State Parks and the Cleveland National Forest shall establish no access, such as roadways and trails, to the Park or Forest unless such access is permitted by the Park Superintendent or the Forest Ranger. [PP]

B. DESCANSO

1. Within the rural village, to preserve the community character, larger lots should generally be located on the more visible flat land and on the steep slopes, and smaller lots should generally be located on the foothills of gentler slopes. [PP]

**COMMERCIAL**

**GOALS**

**A. GENERAL**

- 1. COMMERCIAL USES THAT ARE LIMITED TO THOSE THAT PROVIDE ESSENTIAL SERVICES AND DO NOT ADVERSELY IMPACT THE DARK SKY, AIR QUALITY, NOISE, AND/OR GROUNDWATER GOALS.

**B. CUYAMACA AND PINE VALLEY**

- 1. COMMERCIAL DEVELOPMENT THAT IS COMPATIBLE WITH THE RURAL ENVIRONMENT LIMITED TO ONLY SUPPORTING LOW INTENSITY RECREATIONAL USES AND THOSE SERVICES ESSENTIAL TO THE SUBREGION'S RESIDENTS AND VISITORS.

**C. DESCANSO**

- 1. COMMERCIAL USES THAT ARE LOCATED IN THE RURAL VILLAGES AND PRIMARILY SERVE RESIDENTS.
- 2. COMMERCIAL USES ORIENTED TO VISITORS AND HIGHWAY TRAVELERS LOCATED AT INTERSECTIONS WITH STATE HIGHWAYS.
- 3. ALL COMMERCIAL ZONING IS LOCATED WITHIN THE COUNTRY TOWN OR AT INTERSECTIONS WITH STATE HIGHWAYS.
- 4. COMMERCIAL USES THAT PRESERVE THE RURAL CHARACTER OF THE SURROUNDING LOCALE.

~~**D. PINE VALLEY**~~

- ~~1. COMMERCIAL USES ORIENTED TO VISITORS AND HIGHWAY TRAVELERS LOCATED AT INTERSECTIONS WITH STATE HIGHWAYS.~~
- ~~2. IN THE PINE VALLEY AREA, COMMERCIAL USES ARE LOCATED AT THE CENTER OR MAIN INTERSECTIONS OF THE RURAL VILLAGE.~~
- ~~3. IN GUATAY, COMMERCIAL DEVELOPMENT IS COMPATIBLE WITH A RURAL COMMUNITY, CREATES JOBS FOR RESIDENTS, AND MINIMIZES THE DUPLICATION OF COMMERCIAL USES PRESENTLY AVAILABLE.~~

**FINDINGS**

The ~~two~~five communities of Cuyamaca ~~and~~, Descanso, ~~Guatay, Pine Valley, and Mt. Laguna~~, in the Central Mountain Subregion offer a variety of limited commercial services. These businesses are generally concentrated at major intersections or along Old Highway 80, Highway 79, Viejas Boulevard, and Sunrise Highway, and provide limited convenience services for residents and visitors. Most of the commercial needs of residents are met in the more urban

communities to the west or in Julian. The location, size, and scale of existing commercial uses appear to be quite compatible with the ~~five~~-two communities. Any change to the existing commercial nodes must be done carefully, so as not to disturb the balance that exists.

#### CUYAMACA

Cuyamaca has one commercial business, the Lake Cuyamaca Recreation and Park District, consisting of a restaurant, store, tackle shop, boat rental facility, and R.V. campground. Residents meet their commercial needs in Julian or "down the hill". The water supply may be too limited to support other businesses of this type.

#### DESCANSO

- A: Descanso is different from the rest of the Central Mountain Subregion regarding its commercial properties. The placement of its commercial properties is uncommon. There exist three completely separate and distinct commercial properties. The first is the Bohemia/Descanso Junction section of Descanso on the corner of Highway 79 and Riverside Drive. It has approximately 2 acres that support historically established commercial uses; all uses should be compatible with community character. The second is on the corner of Viejas Blvd. and Viejas Grade, located in the commercial core of the community; it supports the Post Office, gas station, convenience store, and two other businesses, all of which are rural in nature. Across the Street on Viejas Blvd is an approximately- 1 acre property that is designated Rural Commercial. Across the street on Viejas Boulevard is a small plant nursery that is currently zoned A70 Agricultural. This property is approximately 12 acres of which 3 acres is currently being used as commercial and necessitates a change in designation to Rural Commercial. The third property is located on the corner of Viejas Blvd and Highway 79. It is approximately 1 acre and supports a convenience store and produce stand.
- B. There is an existing County House that is boarded up on the corner of Viejas Blvd and Viejas Grade. It is located within the existing commercial center of Descanso. It is directly in front of the County fueling station. This property should be either demolished and the site cleaned up or preferably renovated into a Community Center for the residents of Descanso. This is a detriment to the community that affects property values and the rural character of the community.

## POLICIES

1. All new commercial uses shall be consistent with the communities' design or scenic preservation objectives and criteria. [PP]
2. Commercial uses should be located in areas, which not only have adequate roads for vehicular circulation, but also provide safe access for pedestrians, equestrians, and bicyclists. [PP]
3. Highway commercial structures should incorporate the significant design elements found in the nearby community. [PP]
4. Provide appropriate commercial zoning designations to support agricultural activities. [CP]
5. Require commercial uses through appropriate zoning to be located on adequately sized roads, and to be compatible with surrounding non-commercial uses. [PP]
6. Trash sites for commercial properties should be enclosed with the kinds of materials used on the building, or landscaped with drought tolerant plantings. [PP]
7. Heating and cooling equipment shall be located inside buildings, or if located outside shall be in an enclosure and baffled in order to reduce noise. [PP]
8. Conducting a business from a Recreation Residence on National Forest tracts shall be prohibited. [GEN]
9. Commercial activities should be limited to existing commercial areas. [PP]
10. Discourage commercial establishments of high water consumption. [PP]
11. Prohibit commercial activities that generate visual unsightliness, excessive noise, unpleasant odors, light pollution, air pollution, or health hazards. [PP]
12. Off-site commercial billboards should be prohibited. [PP]

**INDUSTRIAL**

**GOALS**

1. RESTRICT INDUSTRIAL DEVELOPMENTS TO THOSE THAT SERVE THE RESIDENTS AND ARE COMPATIBLE WITH THE RURAL AND SCENIC CHARACTER OF THE SUBREGION, AND TO THOSE INDUSTRIAL USES THAT DO NOT ADVERSELY IMPACT THE DARK SKY, AIR QUALITY, NOISE, AND/OR GROUNDWATER GOALS IN THE CONSERVATION CHAPTER.
2. IN ALL AREAS DEPENDENT UPON GROUNDWATER QUALITY: PROHIBIT FACILITIES THAT WILL TRANSPORT, USE, AND/OR STORE SUCH QUANTITIES OF TOXIC SUBSTANCES AS A PART OF THEIR NORMAL OPERATION BECAUSE OF THE POTENTIAL DEVASTATING IMPACT TO GROUNDWATER THAT COULD RESULT FROM LEAKAGE OR SPILLS.
3. INDUSTRIAL DEVELOPMENT THAT MINIMIZES IMPACTS ON DARK SKIES, AIR QUALITY, NOISE, AND GROUNDWATER QUALITY WITHIN THE SUBREGION,

**FINDINGS**

Remoteness from urban centers and lack of imported water and sanitation systems are constraints to industrial development in the Subregion. Moreover, the desire of residents to keep their communities rural and free from urban nuisances will limit future industrial development to businesses that serve the residents and ranchers. Excessive noise, light pollution, and adverse visual and environmental impacts associated with some types of industrial developments would alter the rural and scenic character of the Subregion.

**CUYAMACA**

The Cuyamaca area does not support any industrial uses at present. The only individual uses that may be compatible with the area are those that are classified in the Zoning Ordinance as Custom Manufacturing.

**DESCANSO**

One light industrial operations exists in the Descanso area. Several miles out Boulder Creek Road there is an industrial operation located at Sherilton-King Creek, where portable school rooms are manufactured The cabinet shop in Merigan's barn and the borrow pit have closed down.

**POLICIES**

1. All new industrial uses shall be discouraged. [PP]

**AGRICULTURAL**

**GOALS**

1. THE CONTINUED SUPPORT OF AGRICULTURAL PRESERVES THAT PROVIDE AND CONSERVE OPEN SPACE AND PREVENT THE CONVERSION OF OPEN LANDS TO MORE INTENSIVE USES.
2. AGRICULTURAL USES IN THE SUBREGION THAT HAVE ONLY MINIMAL IMPACTS ON GROUNDWATER SUPPLY AND QUALITY.
3. TRADITIONAL CATTLE GRAZING AND DRY LAND PRACTICES THAT PRESERVE OPEN SPACE, WILDLIFE HABITATS, AND THE RURAL CHARACTER AND ECOSYSTEMS OF THE AREA.

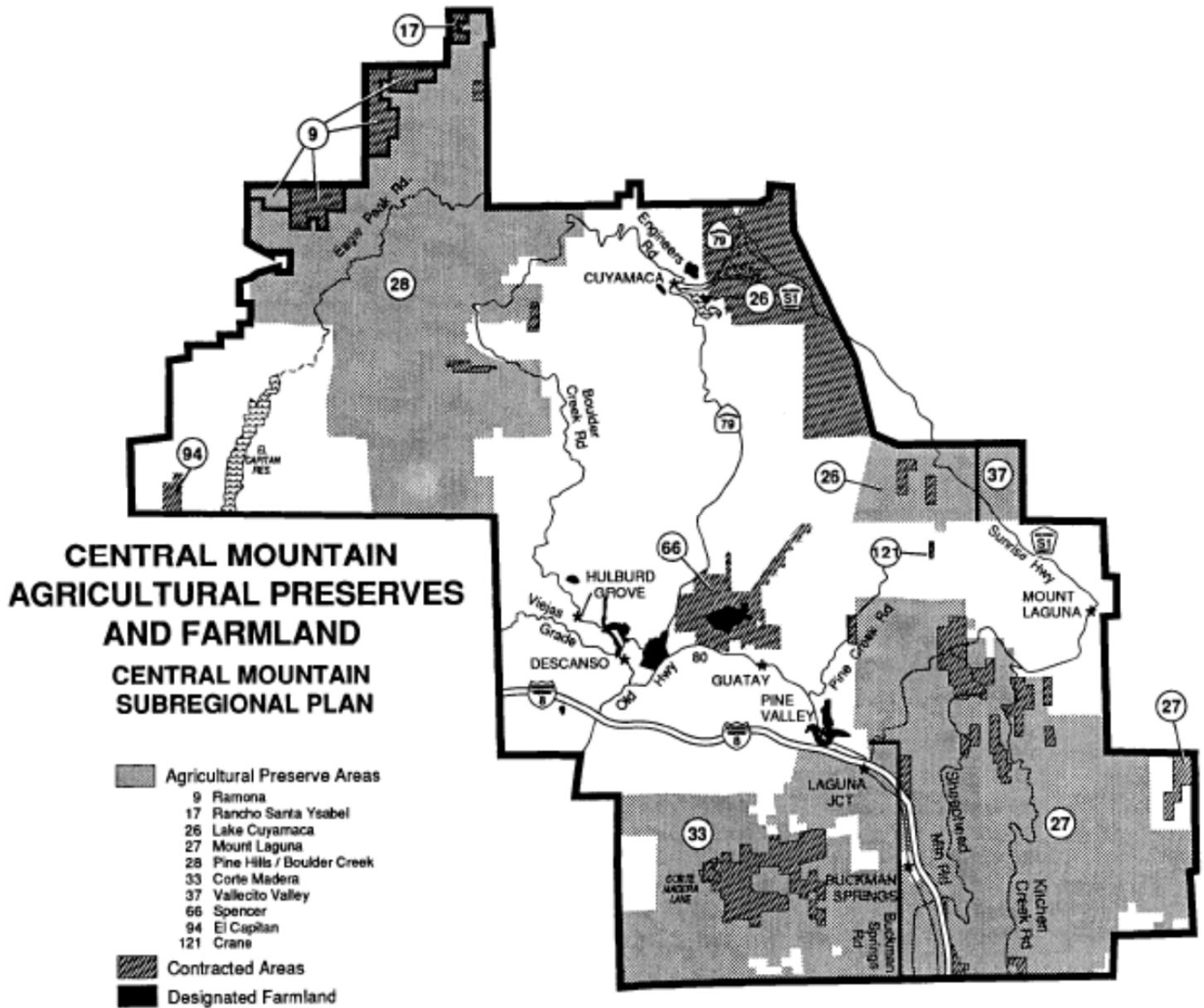
**FINDINGS**

Agricultural uses in the Subregion include cattle grazing, small-scale animal husbandry, and dry land oat/hay farming. Other agricultural pursuits are limited by the availability of water and the climate. Dry land farming provides a valuable agricultural commodity and has a positive effect on the local economy. The preservation of productive agricultural lands is of national significance.

The Williamson Act enables local governments to contract with landowners to keep their land in agricultural and open space uses. Implementing the Williamson Act requires setting up agricultural preserves. The preserves are limited to agricultural and compatible uses, as defined by the local legislature. — Agricultural preserves are encouraged because they provide and conserve open space and prevent the conversion of open lands to more intensive uses. A map of agricultural preserves and farmland is provided in Figure 8.

San Diego is generally a "Fence-In" County. It is the responsibility of individual property owners to fence their properties to keep their livestock from wandering onto others' properties.

Figure 9: Central Mountain Agricultural Preserves and Farmland



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### POLICIES

1. Where commercial zones are allowed by the Plan, provide for commercial uses that support agricultural activities. [CP]
2. Apply appropriate Animal Designators on agricultural lands. [CP]
3. Buffer residential neighborhoods from intensive agricultural uses. [CP]
4. Clearing the land of native vegetation should be discouraged; any land cleared should be limited to what is required; any land cleared and not used should be replanted to blend in with the natural surroundings. [CP, DPW]
5. Discourage nuisance-prone heavy agriculture, such as commercial productions of poultry and swine, and feed lots. [CP]
6. Consult existing biological inventories and utilize for the protection and management of agricultural lands. [CP]
7. Discourage conversion of agricultural lands to residential uses.

## CIVIC

### GOALS

1. THE CAREFUL INTEGRATION OF CIVIC DEVELOPMENT WITH THE EXISTING LANDSCAPE, AND MINIMIZATION OF VISUAL IMPACTS ON THE COMMUNITY'S RESIDENTIAL NEIGHBORHOODS BY RETAINING IMPORTANT NATURAL FEATURES, LANDFORMS, AND SCENIC RESOURCES.

### FINDINGS

Civic uses, such as churches and recreation centers, are important features in any community. Their potential land use and aesthetic impacts necessitate that they be reviewed carefully.

### POLICIES

#### A. General

1. Require new civic structures to be designed to be compatible with the mountain village character of the communities in the Subregion. [CP]
2. Building surfaces over 50 feet in length should be relieved with changes of plane or architectural treatment that provide a strong vertical shadow line and visual interest. [CP]
3. Structures shall be compatible with neighboring structures with respect to scale and bulk. [CP]
4. Minimum slope on roofs shall be 4 to 12 pitch. Long unbroken rooflines shall be avoided. [CP]
5. Every structure should have some shadow relief. Offsets, projections, roof overhangs and recesses may be used to produce areas of relief. [CP]
6. Multi-building developments shall propose consistent design among the separate structures. [CP]
7. Facades and rooflines facing streets, parking areas, and residential neighborhoods shall be consistent in design, color, and materials throughout the development. [CP]
8. Architectural Elements and signage should be integrated into the design of the facade of structures. [CP]

#### B. Building Materials

1. Brick, native stone, wood siding, and exposed timber structural members are encouraged. [CP]
2. Concrete, concrete masonry with textured surfaces and integral color, and high contrast color glazed masonry are discouraged. [CP]

3. Clay or concrete tile, and composition shingles with a shadow line are encouraged roofing materials. [CP]
4. Colors shall be earthtones. [CP]

### C. Walls and Fences

1. Solid fences or walls along public streets should be minimized and/or provide a change of plane at a minimum of 50 foot intervals. [CP]
2. Planting shrub masses or trees along fences or walls is encouraged. [CP]
3. Walls on sloping terrain should be stepped at regular intervals to follow the terrain. [CP]
4. Native stone, wrought iron, wood, brick, and chainlink materials are encouraged. [CP]
5. Open wire, except when heavily screened with landscaping, corrugated metal, brightly colored plastic coated materials, reed materials, and concrete block materials, are discouraged. [CP]

### D. Site Details and Furnishings

1. The design, selection, and placement of all site furnishings, such as tables, benches, bollards, and trash receptacles, should be of a material and design compatible with the design guideline objectives listed herein. [CP]

### E. Signage

1. Signs should be designed to communicate in a simple, clear, and uncluttered manner. They should be in character with the neighborhood and the buildings and uses they represent. [CP]
2. All signs should be of minimum size, and of a height not to exceed the highest portion of the building. All monument signs should be kept as low to the ground as possible. [CP]
3. The total sign area should be limited to one square foot per lineal foot of building frontage, up to a maximum of 50 square feet. All kiosk and pole signs should be limited to 10 feet in height. [CP]
4. Illumination should be projected onto the sign face. All sign illumination shall comply with 'dark sky' conditions due to the Mount Laguna Observatory. Color of all signs and components should be limited to three colors in addition to black and white. [CP]
5. The following signs should be prohibited: Internally illuminated signs, back lit signs that appear to be internally illuminated, signs that flash, blink, revolve, are in motion or give the illusion of motion, portable or mobile signs, and off-premise signs. [CP]

## F. Site Lighting

1. Lighting should be used efficiently to aid safety, security, and to compliment architectural character without intrusion into adjacent properties, roadways, and the 'dark sky' conditions due to the Mount Laguna Observatory. [CP]

## G. Building Equipment and Services

1. Building equipment, services, and trash receptacles should be carefully located and designed to minimize their visual impact on public streets and neighboring properties. [CP]
2. Heating and cooling equipment shall be located inside buildings, or if located outside, shall be in an enclosure and baffled in order to reduce noise. [CP]

## H. Landscaping

1. Projects should demonstrate that a diligent effort has been made to retain as many significant trees as possible. Significant trees are defined as trees measuring more than 10 inches in diameter, or with a total diameter of any two trunks of at least 16 inches, as measured 4 feet above the root crown. [CP]
2. Significant natural features characteristics of the community's landscape shall be retained to the maximum extent possible. [CP]

## I. Circulation and Parking

1. A clearly organized circulation plan for automobiles, pedestrians, and service vehicles should be provided. [CP]
2. Parking and service areas should be located and landscaped to minimize public view from roads and neighboring properties. [CP]
3. On hillside sites, roads shall follow existing land contours to the maximum extent possible. [CP]

**PRIVATE INHOLDINGS IN OR LANDS ADJACENT TO U.S. FOREST SERVICE LANDS AND STATE PARKS**

**GOALS**

1. THE PRESERVATION OF THE INTEGRITY OF THE CLEVELAND NATIONAL FOREST AND THE CUYAMACA RANCHO STATE PARK AND THEIR USES.
2. ACTIVITIES ON PUBLIC LANDS ARE LIMITED TO THOSE THAT ARE COMPATIBLE WITH PRIVATE PROPERTY.
3. OPEN SPACE CORRIDORS THAT MAINTAIN BIOLOGICAL DIVERSITY AND PROVIDE VIABLE ACCESS FOR WILDLIFE TO AND FROM WATER, FOOD, AND BREEDING AREAS.

**FINDINGS**

Administrators of both the U.S. Forest Service and the Cuyamaca Rancho State Park have expressed concern about the number of private landowners who have direct access to public lands, and who use this access to the detriment of the public lands. In many instances, trails have been created from the amount of use that these make-shift ingress receive. If such misuse continues and/or is intensified, significant damage to public lands may occur, including destruction of habitat, visual blight, erosion, or loss of rare and endangered species. Concern has also been expressed by the administrators of these public lands about the clearing of brush on public lands.

The Descanso and Palomar Ranger Districts of the Cleveland National Forest are highly fragmented with private lands, as shown on the Public/Private Lands Map shown in Figure 10 on page 79. These lands for the most part are the homesteads and ranches that were patented in the westward expansion prior to the establishment of the Cleveland National Forest. These homesteads and ranches were generally areas with good grass, trees, and water. The more rugged, drier tracts of public lands that were never patented were incorporated into Federal Land Reserves in 1892, and, in 1907, they became part of the Cleveland National Forest. From its creation, the Forest Service was directed to develop plans to acquire interior acreage through land exchange, outright purchase, or a combination of both. The dollars have never been available on a continuing basis to implement the Cleveland National Forest land adjustment plan.

As the County continues to urbanize, what little wildlife habitat still remains outside the National Forest is rapidly disappearing. The Cleveland National Forest and those privately held third generation family ranches inside the Forest together with scattered Bureau of Land Management, Indian Reservation lands, and State Park land will soon be the only wildlife habitat left in the County. Unfortunately, many of the family-owned ranches within the National Forest are facing a very uncertain

future. The drought has greatly reduced the number of livestock that can be grazed on private and public lands. The public's demand for beef is down and there is pressure to remove livestock from National Forest lands. Development of these properties is not an answer that San Diego's indigenous wildlife can live with. The current configuration of Cleveland National Forest lands cannot provide all the habitat requirements for San Diego County's remaining wildlife populations.

Many viable wildlife movement corridors existing on public lands continue for some distances onto private lands. Development insensitive to the movement and migration of certain species along these established corridors would effectively block animals' access to foraging and or breeding grounds.

### POLICIES

#### GENERAL

1. All development on private inholdings or adjacent properties shall aim to minimize impacts on adjacent public lands, especially with regard to visual, biological, noise, and dark sky resources. [B]
2. Lots abutting the Cleveland National Forest or the Cuyamaca Rancho and Anza Borrego State Parks shall locate building pads as far away from the boundary with those public lands as feasible. [PP]
3. Lots abutting Cuyamaca Rancho and Anza Borrego State Parks and the Cleveland National Forest shall establish no access, such as roadways and trails, to the Park or Forest unless such access is permitted by the Park Superintendent or the Forest Ranger. [PP]
4. Projects on private lands shall not depend on using public lands for siting facilities, such as water storage tanks, wells, roads, etc., unless the concerned public agency agrees that there is no other feasible alternative. [PP]
5. No residential development is proposed on Cleveland National Forest lands. However, should the Hulburd Grove residencies or any other residential leased lands be exchanged or sold to private persons, the properties should be rezoned so as to establish the same density and intensity of land use as is allowed on adjacent and similar private lands. [AP]



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## **PRIVATE AND PUBLIC RESIDENTIAL TREATMENT CENTERS**

### **GOAL**

PRIVATE AND PUBLIC RESIDENTIAL TREATMENT CENTERS THAT ARE COMPATIBLE WITH THE LAND USES AND COMMUNITY CHARACTER OF THE SUBREGION.

### **FINDINGS**

Private and public residential treatment centers, such as centers for drug/alcohol/behavior rehabilitation and for the physically and mentally handicapped, are perceived to have negative impacts on surrounding land uses and residents. This section provides specific guidelines and standards for these unique land uses.

Private and public institutions often choose to locate in rural areas in order to more effectively accomplish their clients' rehabilitation, and because they can purchase larger parcels of land than in more urban areas, and consequently can better isolate their clients from neighbors who usually oppose such establishments. While recognizing that treatment centers may be best located in rural areas, neighbors and other residents often object to such centers locating in their community for several reasons: lowered property values, fire danger, additional traffic and noise, loss in security, negative impacts on groundwater supply and quality, and increased intensity and density of land uses.

The Phoenix Foundation operates a residential group care facility for 40 adolescent former substance abusers in Sherilton Valley, on a 55 acre site.

### **POLICIES**

1. Access to the site shall be provided by an existing publicly dedicated and maintained road. [PP]
2. The facility shall be designed and located so as to minimize visual impacts on adjacent properties. [PP]
3. The use and development of the site shall be designed and located so as to minimize noise impacts to and from adjacent properties. [PP]
4. A comprehensive water study shall be conducted to ensure that surrounding uses will not be negatively impacted. [CP]
5. Discourage construction and/or installation of facilities that will negatively impact the community character and lifestyle and/or that will have a negative impact on health, safety, and/or security of the community. [CP]

6. Discourage facilities which are expected to require a substantial amount of vehicle traffic, add substantial congestion, or are expected to use equipment which will discharge a substantial amount of combustion products detrimental to air quality. [CP]
7. In all areas dependent upon groundwater quality, prohibit facilities which will transport, use, and/or store toxic substances as a part of their normal operation, because of the potentially devastating impacts on groundwater that could result from leakage or spills. [PP]

**SPECIFIC PLANNING AREAS**

**GOAL**

1. THE SENSITIVE AND HARMONIOUS DEVELOPMENT OF LARGE OWNERSHIPS AND LANDS WITH UNIQUE LAND USE AND ENVIRONMENTAL CONCERNS.

**FINDINGS**

~~Vast acreages in the Subregion are held in single ownerships and are located next to an existing community and/or next to the Cleveland National Forest or Cuyamaca Rancho State Park. When these lands vast acreages held in a single-ownership develop, they have the potential to create a separate and different community from the existing historical community and/or to impact adjacent public lands. Policies and recommendations are provided to ensure that no large single development drastically changes the community character of existing historical communities, damages the supply and quality of groundwater, or significantly reduces the quality of existing environmental resources.~~

~~The properties that may be candidates for specific plans in the future are:~~

~~— Within the Descanso Area, Merigan Ranch, which is 430+ acres, in the Descanso Area is a candidate for a specific plan.; Samagatuma Ranch, 2,600 acres; Garbani Ranch, 1,135+ acres in the Guatay Area; Simpkins/Lutheran Church Meadow, 200+ acres; Bank of San Diego, 145+ acres and Corte Madera Ranch, 4,477+ acres in the Pine Valley Area; Tulloch-Crouch Meadow, 1,180 acres in the Mt. Laguna Area; Tulloch, 986+ acres in the Buckman Springs Area.~~

Guidelines for the future development of ~~the~~ properties that may be candidates for specific plans, follow.

~~— On June 2, 1993, superior Court Judge Judith Haller issued an injunction that voided the EIR for GPA 91-02 as it pertained to those private landholdings in the Central Mountain Subregion which are located outside of Country Towns. It enjoined the County from permitting or processing applications of activities that could result in the change or alteration of the physical environment of the Central~~

~~Mountain Subregional private in-holdings unless and until the Board of Supervisors certified an adequate EIR. The injunction does not apply to specific excluded actions, including the issuance of permits for single family homes on lots legally existing as of May 7, 1993, building permits to repair fire damage, other expressly listed projects and certain ministerial permits. It is anticipated that the General Plan Update, along with the accompanying Environmental Impact Report will resolve the issue.~~

### POLICIES

1. Large-scale projects are not recommended for the Central Mountain Subregion. [GEN]
2. Large-scale developments should provide funding for sites for needed public facilities such as schools and fire stations. [PP]
3. Large-scale developments which are reliant on groundwater and utilize clustering shall not propose lots smaller than allowed by the Groundwater Ordinance. [PP]
4. Whenever feasible, agricultural uses shall be integrated into large-scale projects. [PP]
5. Any new commercial or industrial uses proposed as part of a large-scale project shall be accompanied by a market study prepared by the applicant. [PP]
6. All large-scale projects shall prepare an analysis of the impacts of the project on the closest community and on any community through which the future residents of the project are expected to travel. [PP]
7. Large-scale projects shall design a road network that connects with the existing road network and provide for future connection with neighboring properties. [PP]
8. Equestrian, biking and pedestrian uses and facilities must be included in large-scale projects. [PP]
9. Open space easements to protect steep slopes, sensitive habitats, and cultural resources may be held in common ownership by a homeowners association or an appropriate open space district and shall be offered for dedication to the County or an appropriate conservation agency. [PP]
10. The design of structures shall be compatible with the community character of the Subregion. [PP]
11. All Specific Plans must incorporate into their project design a feasible recycling program by, for instance, providing neighborhood depositories and pick-up of recyclables. [PP]

### 3. HOUSING

#### GOAL

HOUSING OPPORTUNITIES PROVIDED THAT ARE CONSISTENT WITH THE COMMUNITY CHARACTER AND RESOURCE CONSTRAINTS OF THE SUBREGION.

#### FINDINGS

The Central Mountain Subregion presents fiscal challenges incompatible with low-income housing. Lack of public transportation, the cost of commuting, excessive heating costs, and a lack of employment are some of the primary challenges that the Subregion must face. The 2008 Housing [Element](#) estimated 2,127 dwelling units in the Central Mountain Subregion. Conventional single-family homes, comprised 77.2 percent, and mobilehomes comprised 8.6 percent of the housing stock. The housing vacancy rate was estimated to be 21.2 percent.

The Housing Element of the General Plan sets forth goals, policies, and action programs designed to adequately provide housing for all segments of the population. However, housing for low to moderate income families in the Subregion is limited by the increasingly high cost of land; by the lack of infrastructure to support multi-family housing densities; and by the lack of employment and social and medical support services. Additionally, because the Subregion is dependent upon groundwater and the desire of residents to protect the rural character and maintain low densities of their communities, the area should be supported by adequate lot sizes.

The lower-cost dwelling units that are feasible in the Subregion are mobilehomes, manufactured units, accessory dwellings, such as "granny flats", and existing and future homes built on the small lots that were created when communities in the Subregion were resort areas. Because of the constraints previously mentioned, it is anticipated that these lower-cost dwellings will comprise only a very small percentage of the future housing stock in the Central Mountain Subregion.

The State of California requires local governments to formulate housing programs that will attain decent housing and a suitable living environment for every California family.

The problem of homeless individuals and families is national in scope and the Housing Element encourages communities to provide temporary emergency shelter in an effort to reduce alienation of these families and individuals. Most existing shelters are located within urban areas, but the Subregion can contribute to resolving this problem by identifying private or non-profit organizations within the Subregion that may be able to help provide emergency shelter.

POLICIES

1. New housing shall be compatible and consistent with community character.

4. **MOBILITY**

GOALS

1. A TRANSPORTATION SYSTEM THAT CAN ACCOMMODATE VARIOUS MODES OF TRAVEL. SUCH A SYSTEM SHOULD BE DESIGNED TO ACCOMMODATE THE NEEDS OF CURRENT RESIDENTS WHILE DIRECTING FUTURE GROWTH IN A MANNER THAT IS CONSISTENT WITH THE PLANNING GOALS OF THE COMMUNITY.
2. THE HARMONIOUS INTEGRATION OF TRANSPORTATION MODES WHERE ACCESS AND CIRCULATION ARE PROVIDED IN A SAFE MANNER FOR VEHICLES, BICYCLES, PEDESTRIANS, AND EQUESTRIANS.
3. THE PROVISION AND USE OF PUBLIC TRANSPORTATION THAT IS APPROPRIATE FOR THE DENSITY AND COMMUNITY CHARACTER OF THE SUBREGION.
4. IMPLEMENTATION OF THE MOBILITY ELEMENT IN A WAY THAT COMPLEMENTS THE NATURAL BEAUTY AND RURAL ATMOSPHERE OF THE COMMUNITY, WHILE NOT ENDANGERING PUBLIC SAFETY.
5. THE PRESERVATION, AS LONG AS POSSIBLE, OF THE WINDING ROADS THAT GIVE THE SUBREGION ITS RURAL CHARACTER.
6. EMERGENCY ACCESS THAT PROVIDES FOR THE SPECIAL AND URGENT NEEDS TO AND FROM ALL AREAS OF THE COMMUNITY.

FINDINGS

The Central Mountain Subregion is served by a road network consisting of two lane State highways and local County roads. All the area's centers of population have access to this network. The Subregion's Mobility Element roads are shown in the Mobility Element Appendix on Figure M-A-3.

The Subregion is served by limited public transportation, and it depends principally on private motor vehicle transportation, because of its remoteness and low population density.

Transportation facilities have significant design, location, and environmental impacts on community character. Any local or State road improvement project will require detailed environmental documentation addressing the specific impacts of the proposed improvements.

Primary access to the Subregion from the south is via Interstate 8 with

interchanges at: Japatul Valley Road; ~~Pine Valley Road; and Sunrise Highway;~~  
~~and Buckman Springs Road.~~ Access from the north is via Highway 79.

Secondary access is a major concern in populated areas. Under emergency conditions, the evacuation of residents and access by emergency vehicles is restricted where only one road exists. The provision of multiple access routes into and out of residential areas could be improved within the Subregion.

Increases in regional recreational travel and local growth are reflected in local traffic volumes. Traffic on steeper portions of State Highway 79 through the Subregion is at times congested because of slow moving vehicles and bicyclists. The desirability of turnouts, passing lanes, and bike lanes is identified in the goals and policies section.

Under normal conditions, the current road network can accommodate the existing daily traffic levels without encountering capacity problems. Large portions of the Subregion are not served by public roads. Access to public lands is not required by law; and, for those areas in private ownership, local public roads will be built as development occurs. State Highway 79 traverses primarily Cuyamaca Rancho State Park. Improvements to this highway will be coordinated through the State Park.

### POLICIES

1. Maintain the quiet atmosphere and tree-lined streets of Rural Villages through: Mountable Asphalt Berms and Unpaved Parkway Strips
2. To preserve the rural atmosphere of the community and minimize urban improvements, such as vertical concrete berms, curbs, gutters, and sidewalks. [DPW]
3. Encourage the provision of improvement options, such as passing lanes, turnouts, and left-turn pockets for Mobility Element Roads as designated in the Mobility Element [DPW, PP]
4. Encourage the provision of increased sight distances and improved shoulders to facilitate emergency parking, placement of excess snow and increase safety on existing public roadways.
5. Encourage the State to implement major realignments along portions of Highway 79 to improve traffic flow under all weather conditions, promote safety, and reduce traffic accidents. [DPW]
6. Design roads to follow natural contours, avoid grid pattern streets, and minimize cuts and fills and the disturbance of natural rock outcroppings and trees, wherever possible. [CP]
7. Retain State Highway 79 and major roads within the Subregion as two-lane roads, as long as is reasonable and safe. [CP]

8. Provide off-street parking in commercial areas. [PP]
9. It is recommended that localized access problems be resolved by the planning/sponsor groups and the appropriate governmental agencies. Emergency access, other identified problem areas and secondary routes, are particularly important issues. [PP]
10. Require any land division along a Mobility Element Road that would create two or more lots to provide common access to the highway or otherwise satisfy the engineering and safety requirements, especially secondary access, of CalTrans and the County of San Diego, Department of Public Works. [GEN]
11. Safely separate pedestrian, equestrian, and bicycle traffic from vehicular traffic when these modes share Rights-of-Ways. [PP,DPW]
12. Encourage the expansion of public transportation between the Central Mountain Subregion and the San Diego Metropolitan Area. [GEN]

## 5. SCENIC HIGHWAYS AND VISUAL RESOURCES

### GOALS

1. THE PROTECTION AND ENHANCEMENT OF SCENIC VIEWS, WILDLIFE HABITATS, NATIVE PLANT MATERIALS, AND HISTORICAL AND RECREATIONAL RESOURCES WITHIN SCENIC HIGHWAY CORRIDORS.
2. THE PROTECTION AND ENHANCEMENT OF AREAS DESIGNATED AS HAVING SCENIC VALUE.

### SCENIC HIGHWAYS/VISUAL RESOURCES FINDINGS

Scenic Highways are mapped in the Visual Resources Section of the Conservation and Open Space Element. Policies addressing the development of these resources are also included.

Roads and Highways provide views of scenic vistas throughout the Subregion. The Central Mountain Subregion contains several highways and roads with high scenic value: Sunrise Highway, Highway 79, Highway 8, Engineers Road, Old Highway 80, Viejas Grade Road, Viejas Boulevard, and Riverside Road, ~~and Buckman Springs Road.~~ The Conservation and Open Space Element identifies State Route 79 [from Interstate 8 north to intersection of Sunrise Highway], Interstate 8 [from El Cajon to State Route 79], Sunrise Highway, Recreation Park Road [from Interstate 8 north to State Route 79] and Interstate 8 [from State Route 79 east to Imperial County line] in the County Scenic Highway System.

Scenic resources are gradually being diminished, especially along roads. The need to guide development within scenic corridors is imperative because views are continually changing through vegetation removal, grading, a changing road network, the extension of overhead utilities, the raising of advertising signs, and subdivision development. The roads identified as scenic are shown in the Visual Resources Section of the Conservation and Open Space Element.

Lack of funding prevents the County from conducting extensive corridor studies for roads determined by residents to have high scenic value. However, viewshed corridors were identified along certain roads as scenic based on topography. These viewshed corridors are shown in Figure 11 on page 93. It is intended that all developments on lands visible from the aforementioned roads be designed, landscaped, graded, sized, and setback in a manner that maintains harmony with the scenic setting. It is also intended that the Scenic Highways and Routes identified in the Central Mountain Subregional Plan be classified, improved, and signed in a way consistent with the Scenic Highway Program.

The United States Forest Service proposes to classify Sunrise Highway as a National Scenic Byway from Interstate 8 north to Route 79 because this route offers educational and interpretive opportunities to instill land and resource

conservation ethics and appreciation to an urban population. The route crosses National Forest lands for 16 of its 24 miles; 4 miles are within the Anza Borrego Desert State Park and 4 miles cross private land. The plan of the Forest Service requires cooperation from the County of San Diego to develop turnouts and road signing, and from the Laguna Mountain Volunteer Association to develop interpretive program opportunities. A cooperative marketing effort is also planned with the Cuyamaca Rancho State Park to highlight the 50 mile scenic loop that would use the Sunrise National Scenic Byway, State Route 79, and portions of Old Highway 80. This expanded loop will also necessitate future partnerships with Caltrans, the Cuyamaca ~~and Pine Valley~~ Sponsor Groups, ~~the Pine Valley Improvement Club, and~~ the Descanso Sponsor Group, ~~and the Guatay Improvement Association.~~

Before State Highway 79 and Interstate 8 can be designated as official State scenic highways, the County would need to adopt a scenic corridor protection program, apply to Caltrans for scenic highway approval, and receive notification from Caltrans.

#### SCENIC PRESERVATION FINDINGS

The Subregion contains many areas that are not visible from a designated scenic highway but that have nevertheless been identified as having scenic value. These areas include most of the Cleveland National Forest, the Cuyamaca Rancho State Park, Cuyamaca Lake, and certain private lands that are either visible from the aforementioned public lands, or from a road that is not classified as a Scenic Highway/Route but that has scenic value to the residents and visitors.

#### POLICIES

1. Encourage the pursuit of State Scenic Highway designation for Highway 79 and Interstate 8. [GEN]
2. All development in scenic corridors shall be subject to the following policies and recommendations:
  - a. All development shall be required to show on a Site Plan how lot sizes, structures, and open space easements relate to the road identified as scenic and/or to properties from which it is visible. [PP]
  - b. All development shall be required to show on a Site Plan how lot sizes, structures, and open space easements relate to the road identified as scenic and/or to properties from which it is visible. [PP]
  - c. Require development along Interstate 8 to site and design structures and parking areas in a way that does not detract from the scenic vistas viewed by the highway traveler. Wherever possible, structures and parking areas should be integrated into the natural setting to minimize visual impacts. (See Conservation and Open Space policy COS-11.3)

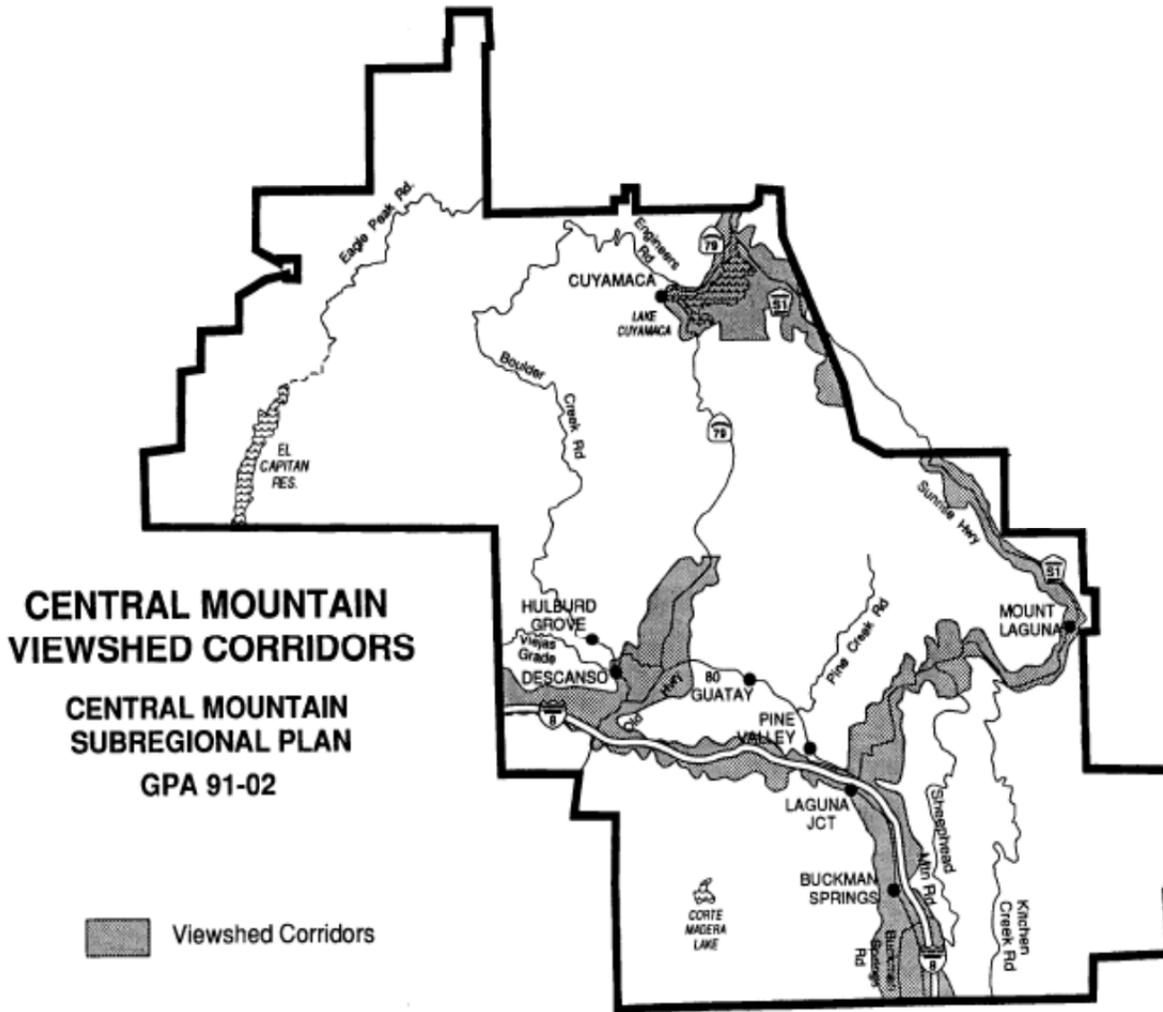
- d. All rezones of properties located along a scenic highway or road identified as scenic in this text shall include a scenic Special Area Designator. [PP]
- e. All utilities shall be undergrounded whenever feasible unless undergrounding would significantly impact environmental resources. [DPW]
- f. Water tanks in Scenic Corridors shall not be obtrusive; they should be painted National Forest colors, and/or landscaped with drought tolerant plants native to the Central Mountain area. [PP]
- g. Residential structures on 15 percent slope or more should use wood-framed floor systems along with no pad grading, where possible. Every effort should be made to have the structure conform to the natural slope. [PP]
- h. Widths of private and public roads shall be the minimum required for safety. [DPW]
- i. Scenic beauty in the form of wetland meadows, streams, waterfalls, spillways, floodplains, and riverbeds shall be preserved. No concrete channelization, concrete bank protection, or rip rap shall be allowed. Natural materials shall be used for bank protection. Any proposed bank protection shall be shaped to look natural. [DPW]
- j. All signs in Scenic Corridors shall harmonize with the building, shall not be internally illuminated, and shall be sized in relationship to size of building. [PP]
- k. Existing open space easements and wildlife corridors, and existing easements to historic sites and to artifact locations, shall be retained whenever feasible. [PP]
- l. Walled or gated communities are incompatible with an open rural community and shall be prohibited, as well as any obstruction which would significantly block or restrain views and vistas from Scenic Highways/Routes. This policy does not prohibit gated entries. [PP]
- m. Natural wood finishes, or non-glaring earth tone colors should be used on all structures. Rock or other natural materials are also encouraged. [PP]
- n. Existing mature healthy trees should be retained whenever possible. Discretionary projects should identify trees which may need to be removed and provide for replacement trees with diameters equal to those of the trees to be removed and preferably of the same species. Replacement trees are to be maintained until established. [CP]

### 3 - 140

- o. County agencies reviewing site plans, landscaping plans, and grading plans shall favor the retention of existing native vegetation, especially mature, healthy trees. [PP,DPW]
- p. Grading of roads and pads shall utilize techniques to minimize visual impacts.
- q. Lighting shall be limited to the minimum necessary for safety. [CP,DPW]
- r. Require development to screen from view by landscaping or architectural details potentially unsightly features. [PP]
- s. Homes along roads identified as scenic should be located as far away

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Figure 11: Central Mountain Viewshed Corridors



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## 6. PUBLIC FACILITIES AND SERVICES

### SCHOOLS

#### GOALS

1. THE PROVISION OF ADEQUATE SERVICES AND FACILITIES TO MEET THE EDUCATIONAL NEEDS OF ALL THE RESIDENTS IN THE AREA.
2. THE ABILITY OF SCHOOL FACILITIES TO ALSO PROVIDE SUPPORT FOR COMMUNITY FUNCTIONS.

#### FINDINGS

School services are primarily provided by the Julian Union School District and by the Mountain Empire Unified School District. The Grossmont Union High School District, Lakeside School District, and the Ramona Unified School District serve the less populated western portion of the Subregion. A map of the boundaries of these five school districts is shown in Figure 12 on page 97.

There ~~are two~~ one elementary schools located in the Subregion: Descanso Elementary ~~and Pine Valley Elementary~~, and one junior-senior high school located in the Buckmann Springs area. The Descanso Elementary School serves the Descanso, ~~and Guatay~~ students in Grades Kindergarten through Six. ~~Beginning in the school year 2009, the Pine Valley Elementary School will serve Kindergarten through 3rd grade students in the Pine Valley, Guatay and Descanso areas.~~ Descanso School will serve grades 4th through ~~7th~~ 8th grades. ~~In 2010, Descanso will serve 4th through 8th grade school.~~ Students in 9th through 12th grades will receive services at the Mountain Empire Unified High School. ~~This restructuring of school sites will bind the two sites together in a "compact" of services and personnel.~~ Mountain Empire Junior-High School is at capacity, but the site is large enough to accommodate future growth.

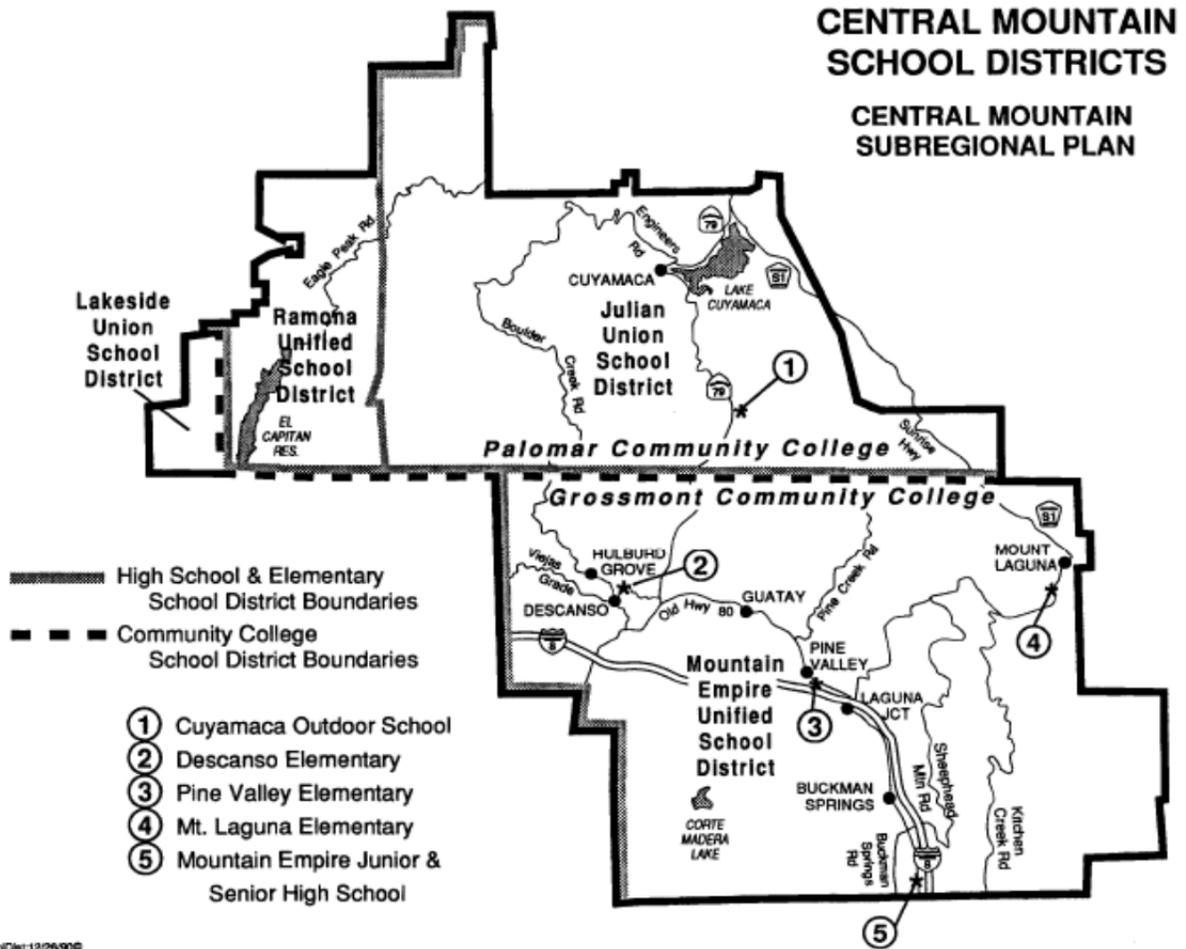
The Descanso School site will add portable buildings to accommodate students as needed. The site acreage is adequate for this increase.

#### POLICIES

- ~~1. The Pine Valley Sanitation District should be expanded if necessary to accommodate a new larger elementary school when it is needed. [DPW]~~
12. The nucleus of all schools should be housed in ~~permanent~~ structures which are ~~designed to blend in with the original school buildings~~ ~~built in 1936~~. [GEN]
23. The Mountain Empire and Julian School Districts should consider a boundary adjustment in the Boulder Creek area, where students receive transfers to the Mountain Empire Unified School District due to location and transportation issues. [GEN]

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Figure 12: Central Mountain School Districts



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**LIBRARIES****GOALS**

1. SUFFICIENT SQUARE FEET OF FLOOR SPACE AND LIBRARY MATERIALS PER CAPITA CONSISTENT WITH THE COUNTY LIBRARY'S FACILITY GOALS.
2. A PERMANENT LIBRARY FACILITIES FOR THE SUBREGION, PREFERABLY IN JOINT USE WITH SCHOOL FACILITIES.

**FINDINGS**

The Subregion is within the County Library District. The Central Mountain County Library has ~~one~~<sup>two</sup> branches located within and serving the Subregion: the 1,792 square foot Descanso Library leased on the elementary school site, ~~and the 2,500 square foot Pine Valley.~~ The County Library also operates one bookmobile which serves the Subregion. Descanso has had a library since before 1920. It has been located in various structures on various sites and was relocated to the Descanso Elementary School site and significantly expanded in 1991, and again in 2006.

New funding sources would be required to improve the facilities and services in the Subregion and to meet the needs of new development.

**WATER SUPPLY AND SERVICE****GOALS**

1. ADEQUATE LONG-TERM WATER SUPPLY FOR RESIDENTS AND VISITORS TO THE SUBREGION ~~BY~~ THROUGH THE CONSERVATION AND EFFICIENT UTILIZATION OF ALL WATER RESOURCES.
2. THE PRESERVATION OF GROUNDWATER QUALITY THAT IS NOT ADVERSELY IMPACTED BY GROWTH AND INAPPROPRIATE LAND USES.
3. THE LAND USES ESTABLISHED BY THE PLAN ARE CONSISTENT WITH THE AVAILABLE WATER SUPPLY.
4. THE PREVENTION OF LAND USES WHICH REQUIRE EXCESSIVE AMOUNTS OF GROUNDWATER OR PUT THE PURITY OF THE GROUNDWATER AT RISK.

**FINDINGS**

The Central Mountain Subregion lies outside the County Water Authority and is totally dependent upon groundwater resources. Many areas within the Subregion are experiencing low groundwater levels due to a recent drought period. Water is the single-most limiting natural resource for the future well-being of the people of the Central Mountain Subregion. Residents rely solely on groundwater and local

wells for their supply. If overdrafting (mining) of water takes place over too long a period, groundwater will either physically disappear or become too expensive to pump. The region will remain dependent on this groundwater resource since imported water will likely never become available to the area. Residents of the Subregion are very concerned about the impact of growth on the area's supply and quality of the groundwater resources and generally would prefer to remain independent of imported water.

The Central Mountain Subregion receives between 15 and 39 inches of precipitation per year, with most of the Subregion receiving over 21 inches per year, as shown on the Precipitation Map in Figure 14 on page 102. Many creeks and rivers flow through the Subregion and significant run-off is contributed from the thousands of undeveloped acres in public ownership. Relative safety ratings, or the ability of various-sized lots to meet the long-term groundwater requirements of an average single-family house, are based on the reserve capacity of groundwater in storage needed to sustain an average family during a 7-year drought, a period of time without recharge, and a use of demand of .5 acre feet per year.

#### CUYAMACA

The Cuyamaca area is primarily served by two private water companies and one district: Cuyamaca Forest Mutual Company, North Peak Mutual Water Company, and the Cuyamaca Water District. The Cuyamaca Forest Mutual Company has approximately 41 shareholders and serves parcels located on North Peak. The North Peak MWC, formed in 1921, has three wells that serve 90 metered properties and serves the Cuyamaca Woods Subdivision. Complete restructuring of water pumping, storage and the distribution system would be necessary if the majority of the seasonal residents become full-time residents in the future. The Cuyamaca Water District was formed under the California Water District Act. It has four wells, and serves 131 properties, 83 of which are either part-time uses or undeveloped properties. Fifty-three additional lots could be served in the future. The area served by the District is on the north side of Cuyamaca Lake.

The Helix Water District, which does not provide service to the Subregion, owns the water in Cuyamaca Lake. Cuyamaca Lake was formed when Cuyamaca Dam on Boulder Creek was built in 1887 to bring water to the lower San Diego River areas through a wooden flume 35 miles long. The City of San Diego had relied on groundwater until the 1890s, when the first water was delivered from Cuyamaca Reservoir. El Capitan Reservoir, which partially lies in the Subregion, was finished in 1935. Following a population explosion during World War II, the County Water Authority was formed to import water from the Colorado River. Cuyamaca Lake and El Capitan Reservoir are recreational lakes where fishing and boating are allowed, and are necessary water storage areas for emergency fire suppression in the Subregion.

Figure 13: Central Mountain Water and Sewer Districts

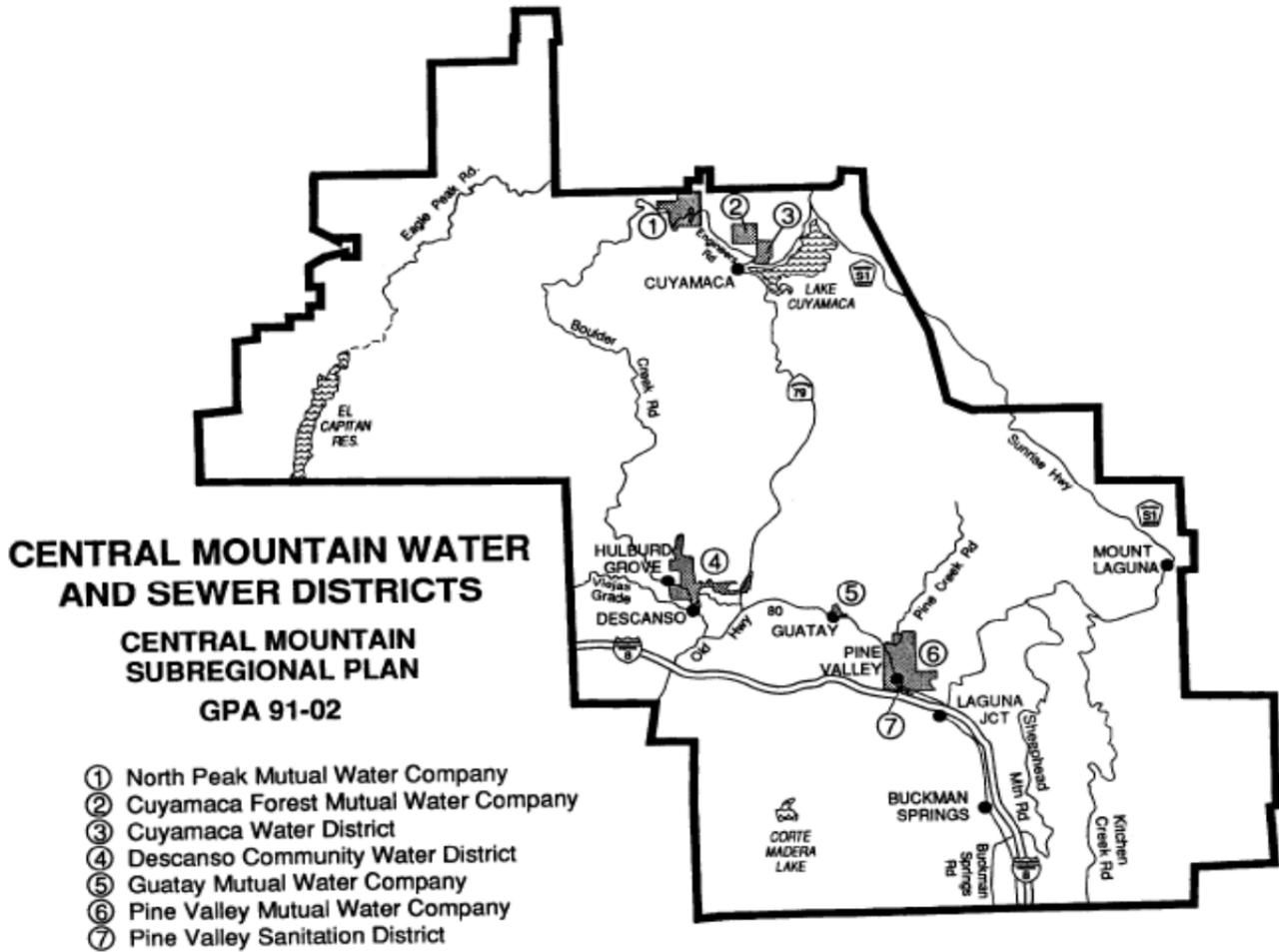
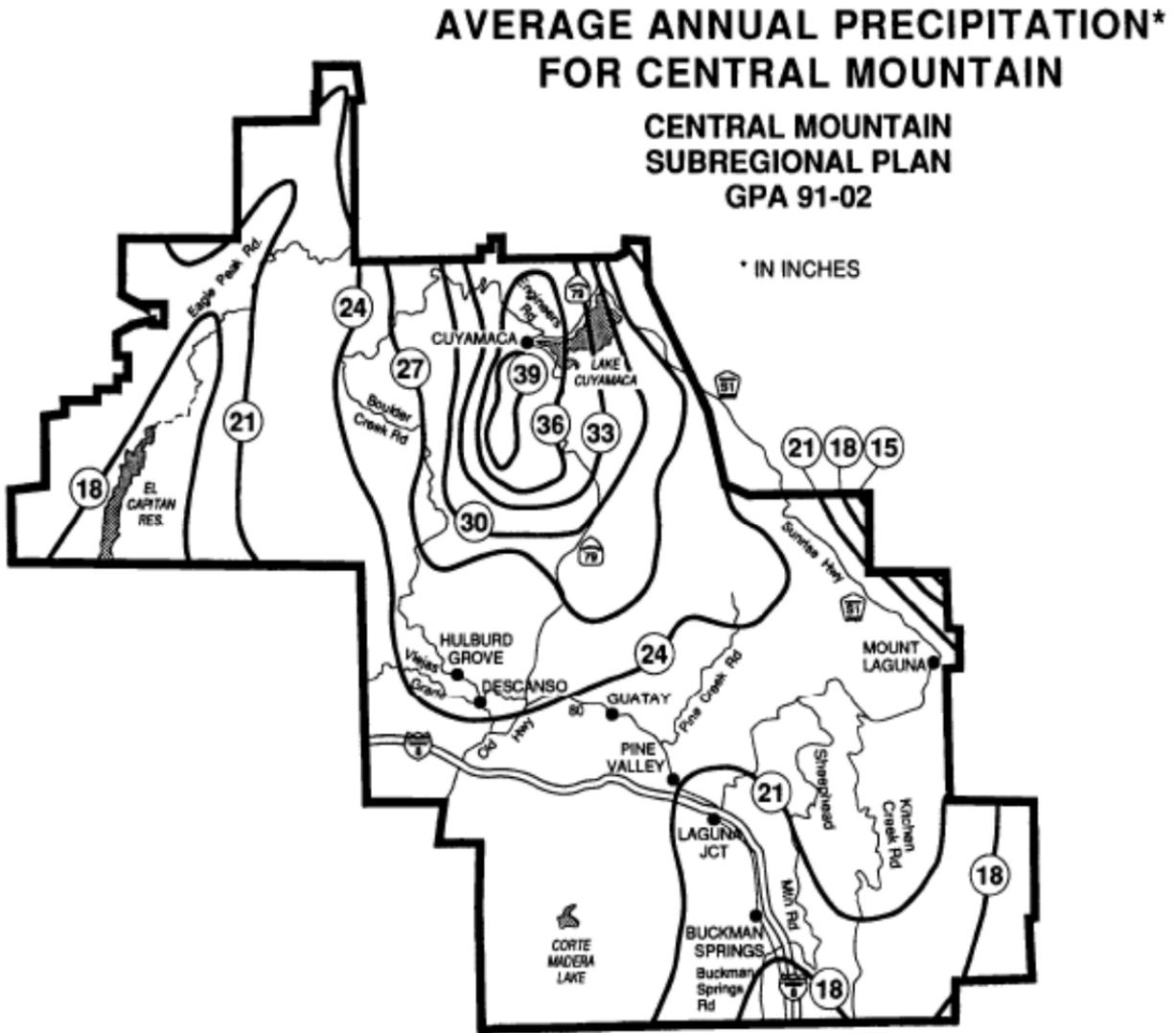


Figure 14: Central Mountain Average Annual Precipitation



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## POLICIES

1. Imported water is not required and should not be introduced to the Subregion. [GEN,PP]
2. Projects that would adversely impact groundwater supply should not be permitted, or should be fully mitigated if allowed. [CP,PP]
3. Projects that would adversely impact groundwater quality shall not be permitted. [CP,DER]
4. All projects in Rural Villages should be served by a water district. [PP]
5. Development for which a discretionary permit is required shall be consistent with long-term groundwater availability criteria contained in the Groundwater Ordinance. [PP]
6. Groundwater levels should be monitored in the Subregion. Monitoring should be concentrated in the areas of highest population densities. [PP]
7. Cumulative effects of new development should be carefully regulated and the quality of groundwater regularly monitored. [PP,DHS]
8. Groundwater recharge basins may need to be preserved through the use of open space easements. [PP,PP]
9. Impact analysis of the installation of new sewage treatment plants or significant expansion of service should address the potential loss of groundwater recharge resulting from the conversion of septic tanks. [DPW]
10. Cumulative effects of additional septic tanks on water quality shall be monitored. [DEH]
11. Commercial establishments of high water consumption are not encouraged. [CP]
12. Prohibit the mining of water. [PP]
13. No source of possible contamination shall be permitted in a Wellhead Protection Area.

## Cuyamaca

1. All forms of water storage should be encouraged, including:
  - Agricultural ponds
  - Recreation ponds at public parks
  - Readily available water for fire fighting in subdivisions and public parks
  - Exploration of mandatory reserves in tanks for neighborhood water distribution

## WASTE DISPOSAL AND MANAGEMENT

### GOALS

1. WASTE DISPOSAL THAT PRESERVES GROUNDWATER QUALITY.
2. REGIONAL SITES THAT HAVE RECYCLING CONTAINERS AND ENCOURAGE THE EXPANSION OF WASTE RECYCLING PROGRAMS.
3. THE CONSERVATION OF RESOURCES BY REDUCING THE VOLUME OF WASTE GENERATED IN THE CENTRAL MOUNTAIN SUBREGION.
4. EACH SUBREGION WITH A SOLID WASTE DISPOSAL SITE TO PREVENT ILLEGAL DUMPING IN THE BACKCOUNTRY.

### FINDINGS

#### Liquid Waste

Most structures in the Subregion depend upon individual septic tanks for liquid waste disposal.

Reliance on septic systems for liquid waste disposal generally necessitates that the minimum size of parcels be 0.5 acre for parcels served by a water district or water company and one acre for parcels not served by a water district or company. In some instances, such as sites with a high water table, parcel sizes may need to be larger; this would be determined at project application stage by the Department of Health Services.

~~The Pine Valley Sanitation District provides sewer service to the business area of Pine Valley. The district currently has percolation ponds north of Pine Valley Regional Park. The District does not plan to expand its service area; it does plan, however, to provide a higher level of service and to develop additional percolation ponds.~~

#### Solid Waste

Solid waste disposal is no longer provided in Descanso, the Viejas Bin Site was closed in 2009.

Illegal dumping of trash on private properties is a problem in the backcountry. Non-operational vehicles and other wastes are especially noticeable in rural areas.

There is great concern among the residents of the Subregion over the possibility that future landfills may be located in areas dependent upon groundwater for water supply.

## POLICIES

### Solid Waste

1. In all areas dependent upon groundwater: Prohibit all types of landfill operations, due to the devastation that could result from leakage or spills. [DPW]
2. Enforce regulations against illegal dumping of trash. [Z]
3. All Specific Plan Areas must incorporate into their project design a feasible recycling program by, for instance, providing neighborhood depositories and pick-up of recyclables. [PP,DPW]
4. All large-scale commercial and industrial developments that sell recyclable materials or goods in recyclable containers must provide community recycling facilities. [PP,DPW]
5. In all areas dependent on groundwater: Prohibit facilities which will incinerate, recycle, or transport toxic waste products as a part of normal operation, because of the potential pollution that could result from emissions, leakage or spills. [DPW,DHS]

### Liquid Waste

1. Individual septic systems shall not impair the quality of groundwater. [DEH]
2. Encourage efforts to minimize adverse impacts of the Sanitation District site to the rural village, along with the provision of landscaping for the Sanitation District site. [DPW]
3. Encourage treatment of the percolation pond water to appropriate standards for use of irrigation of the County Park. [DPW]
4. Consider the construction of a new facility away from the center of town. [DPW]
5. Investigate the introduction of water hyacinths into the percolation ponds until such time as a new facility is built. [DPW]
6. Impact analysis of the installation of new sewage treatment plants or significant expansion of service should address potential loss of groundwater recharge resulting from the conversion of septic tanks. [DPW]
7. Cumulative effects of additional septic tanks on water quality shall be monitored. [DEH]

## **FIRE PROTECTION**

### **GOAL**

THE PROTECTION OF LIFE AND PROPERTY FROM THE HIGH FIRE HAZARD POTENTIAL WHICH EXISTS IN THE SUBREGION.

### **FINDINGS**

Multiple agencies provide fire protection and emergency services in the Central Mountain Subregion. (Refer to Figure 15 on page 109). They can be classified as having either structural or wildland fire protection responsibilities. Although State and federal agencies and local fire protection districts have specific responsibilities and service boundaries, to the extent that resources permit, all agencies respond to a variety of emergencies in the Subregion. Fire Hazard is high in the Subregion because of the steep topography, dense and flammable vegetation, and the windy climate. Fire hazard is high also because powerlines are unattended and stretched over long distances and can be downed by the frequent high winds that blow in the Subregion. Another source of fire hazard is the many unsupervised shooting ranges that exist in the Subregion.

#### **Structural Fire Protection**

All the districts that serve the Subregion collect fire mitigation fees. The revenues are used to purchase new equipment or build new stations.

The northwest portion of the Subregion currently lacks local public structural fire protection. ~~The~~ CAL FIRE will respond to structural fires in that area if resources permit. However, CAL FIRE is charged with the protection of forest, range and watershed land, and has no official structural fire protection responsibilities. In addition, many of its stations are closed during the winter months.

Water availability for fire protection is a major concern in the Subregion. Firefighters regularly bring water with them when responding to a fire because they cannot count on water being available on-site. Certain development proposals may warrant fire hydrants to ensure adequate fire protection. For these projects, water storage tanks and other typically used measures may not be sufficient to meet the potential fire suppression demands. However, fire hydrants, which require centralized water systems, are not always geologically and economically feasible in these areas. Coordination among affected fire agencies and the County is necessary to address this problem.

Many of the fire protection districts in the Subregion contain regional recreation areas that draw many visitors from outside their districts. Non-residents often require emergency medical and other services from these fire protection agencies, although non-residents do not contribute to funding facilities and services within these districts.

Several areas in the Subregion cannot be reached in the 20 minute fire protection and emergency service travel time, but these areas are consistent with the Safety Element since only very low land use densities have been assigned to these areas.

#### Wildland Fire Protection

CAL FIRE and the United States Forest Service (USFS) provide watershed and wildland fire protection services in the areas within their jurisdiction. CAL FIRE protects the State Responsibility Areas (SRAs) from one station located on Highway 79. The USFS is responsible for fire protection of all federal wildlands. USFS operates ~~four~~ one stations within the Subregion: the Descanso Substation located on Viejas Grade Road; ~~the Laguna Substation/Camp Ole in Mt. Laguna; the Glen Cliff Substation on Old Highway 80, in the Pine Valley Area; and the Pine Hills Substation on Boulder Creek Road.~~

Very dry weather conditions for several years and an increase in the number of people living in or near wildlands have created a major problem for state and federal firefighters who must at times turn away from wildland fire to protect lives and property.

#### POLICIES

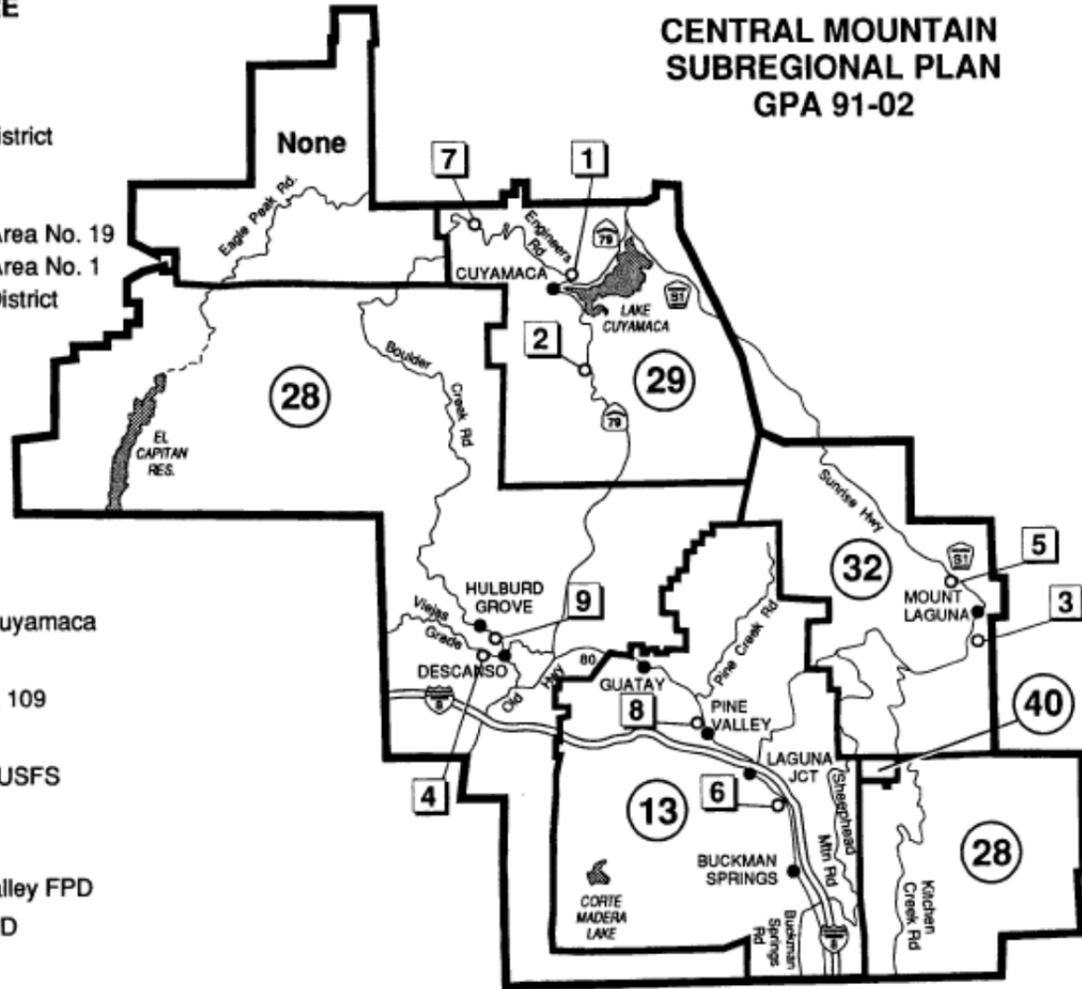
1. In areas lacking public structural fire protection or with emergency travel time greater than 20 minutes, development should be limited to 1 dwelling unit per 40 acres or lower. [AP]
2. Require preventive and self-protective measures prior to issuance of all building permits in areas lacking local public structural fire protection or with emergency travel time greater than 20 minutes. [PP,B]
3. Subdivisions shall not propose building sites along ridges, on ridge saddles, or in canyons. [PP]
4. Fuelbreaks and defensible spaces satisfactory to the local Fire Protection District and/or CDF or USFS shall be provided in all projects. [PP]
5. Roofs shall be made of noncombustible or fire resistant materials. [B]
6. Encourage SDG&E to make a diligent effort to reduce the fire hazard potential of downed powerlines. [GEN]
7. Shooting ranges should be supervised. [GEN]
8. All communities should establish a Fire Safe Council.
9. All connections provided for firefighting must provide for standardized hardware.
10. Coordination of all local firefighting equipment and personnel should be encouraged.

**CENTRAL MOUNTAIN FIRE PROTECTION DISTRICT BOUNDARIES**

- 13 Pine Valley Fire Protection District
- 28 Rural Fire Protection District
- 29 Julian Fire Protection District
- 32 Mt. Laguna County Service Area No. 19
- 40 Mt. Laguna County Service Area No. 1 and Rural Fire Protection District

**FIRE STATIONS**

- 1 Cuyamaca Station / Julian-Cuyamaca
- 2 Cuyamaca Station / CDF
- 3 Mount Laguna Station / CSA 109
- 4 Descanso Station / USFS
- 5 Laguna Station (Campole) / USFS
- 6 Glen Cliff Station / USFS
- 7 Pine Hills Station / USFS
- 8 Pine Valley Station / Pine Valley FPD
- 9 Descanso Station / Rural FPD



**CENTRAL MOUNTAIN SUBREGIONAL PLAN GPA 91-02**

Figure 15: Central Mountain Fire Protection District Boundaries

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**LAW ENFORCEMENT**

**GOALS**

1. THE PROVISION OF LAW ENFORCEMENT SERVICES COMMENSURATE WITH SUBREGIONAL NEEDS, WHILE DEVELOPMENT IS DESIGNED TO ENHANCE THE SAFETY OF RESIDENTS.
2. THE LOCATION OF A SHERIFF SUBSTATION IN DESCANSO.

**FINDINGS**

**Sheriff**

The County Sheriff provides basic law enforcement service to the Central Mountain Subregion. This area is within the Rural Division of the Sheriff's Law Enforcement Operations Bureau, and is served by ~~one~~two sheriff substations. ~~The Pine Valley Substation, at 28840 Old Highway 80 in Pine Valley, is the only sheriff facility located in this Subregion. This substation serves the southern half of the Subregion.~~ The northern half is served by the Julian substation, located at 1485 Hollow Glen Road, outside of the Subregion boundaries. Service in the Subregion is below the Sheriff Department's acceptable response time of 12 minutes for priority calls and 24 minutes for non-priority calls in rural areas.

**POLICIES**

1. Consider the provision of additional deputies to support peak tourist months when seasonal influxes of tourists in the Subregion visit regional recreational facilities. [SH]
2. The County should mitigate and provide an adequate number of law enforcement personnel proximal to the area prior to allowing the construction or installation of any facility which could subject the community to undue safety and/or security risks. [SH]

## WATERCOURSES, DRAINAGE, AND FLOOD CONTROL

### GOALS

1. THE PROTECTION OF LIVES AND PROPERTY FROM UNCONTROLLED FLOODING WHILE PROTECTING NATURAL FLOODPLAIN VALUES.
2. THE CONSERVATION OF HYDROLOGICAL AND BIOLOGICAL RESOURCES OF ALL LAKES, RIVERS, STREAMS, AND OTHER WETLANDS BY CONTROLLING WASTEWATER DISCHARGE AND RUN-OFF.
3. THE PRESERVATION OF NATURAL WATERWAYS FOR THEIR VALUE AS RECHARGE BASINS AND WILDLIFE HABITAT.

### FINDINGS

The County Flood Control District provides drainage and flood control services for the unincorporated portion of the County. The services include studies to determine needed flood control and drainage facilities, establishing funding sources through special flood control assessment district and fees for new development, allocation of tax money, etc. In rural areas, the main flood control function is to provide floodplain mapping. These maps identify areas that will be flooded. New development in floodplains is regulated so that natural characteristics of the river are retained and buildings are limited to the outside fringe of the floodplain and constructed so that they will not be damaged by a 100-year flood.

~~Pine Valley contains the major concentration of population in the Subregion that includes mapped major streams.~~ Descanso Creek, Samagatuma Creek, and Sweetwater River in the Descanso area have preliminary Federal Emergency Management Agency (FEMA) floodplain maps. The County does not anticipate completing 100-year floodplain mapping of these streams in the foreseeable future.

The pollution of waterways is the result of dumping of large quantities of pollutants, but also due to the slow process of leaching and dissolution and transportation of pollutants in run-off. While the vagrant dumping of large quantities of pollutants are somewhat easily noticeable and therefore preventable through enforcement of prohibitions, the prevention of contamination by the other methods must rely on policy and project design.

Preventing pollutants from entering waterways through run-off can be accomplished in a number of ways, including: a) reducing pollution; b) education; c) sloping parking lots away from waterways; and, d) the use of petrochemical separators in parking lots.

Natural watercourses enhance the rural character of the Subregion and provide regionally scarce wildlife habitat.

### POLICIES

1. Parking lots for commercial, industrial, and high-density residential uses shall be graded so that all run-off flows away from any watercourse(s). [DPW]
2. The construction of artificial drainage structures should be avoided in favor of natural channels and streambeds. Run-off and drainage shall be used for groundwater recharging where safe. [DPW]
3. Floodways shall be maintained in their natural state unless findings can be made that a threat to public safety exists. [DPW]
4. Watercourses and associated sensitive resources in the natural, undisturbed forms shall be protected by requiring ample setbacks and buffers, thus negating the need for disruptive flood control measures. [PP,DPW]
5. Applicants proposing projects in unmapped floodplains and floodways shall engage a registered engineer to map them. [GEN]
6. Road crossings of watercourses shall be strategically placed and minimized. [PP,DPW]
7. The run-off of agricultural chemicals shall be minimized. [GEN]

## **TELECOMMUNICATIONS**

### **GOALS**

1. THE EFFECTIVE, EFFICIENT AND COORDINATED USE OF EXISTING AND PROPOSED TELECOMMUNICATIONS SITES.
2. TELECOMMUNICATION FACILITIES WITH MINIMAL VISUAL IMPACT.

### **FINDINGS**

The Telecommunications Site Overlay Designation covers only one geographic area, North Peak, which is presently the location for regional telecommunication transmitting and receiving facilities. The intent of the overlay is to limit new transmitting and receiving telecommunication facilities in the Cuyamaca Sponsor Group Area to this designated area and to encourage the sharing of space on existing tower facilities. The intent of the overlay is not to encourage coverage of the whole site with facilities, but rather to provide flexibility in siting facilities in as sensitive a manner as possible. Additionally, the intent of the overlay is not to prevent the installation of downsized accessory facilities on sites other than that shown on the Telecommunications Overlay Map on Figure 16 on page 117.

Currently, there are four telecommunication facilities on North Peak consisting of a Crown Castle tower and facility, two American Tower facilities and towers, and a County facility with antennas and tower.

In the Cuyamaca Sponsor Group Area, North Peak is the only peak with telecommunication facilities that is owned by a private land owner. All other peaks in the Subregion are either in the Cleveland National Forest or in the Cuyamaca Rancho State Park and are not subject to County land use regulations.

While residents in the Subregion recognize the need for telecommunications facilities, they have concerns over telecommunication facilities because of potential interference with electronic instruments, potential health damages, the visual impact of such facilities and the degradation of the wilderness experience, and because of the possible impact of service trucks on local roads that may be narrow and poorly improved.

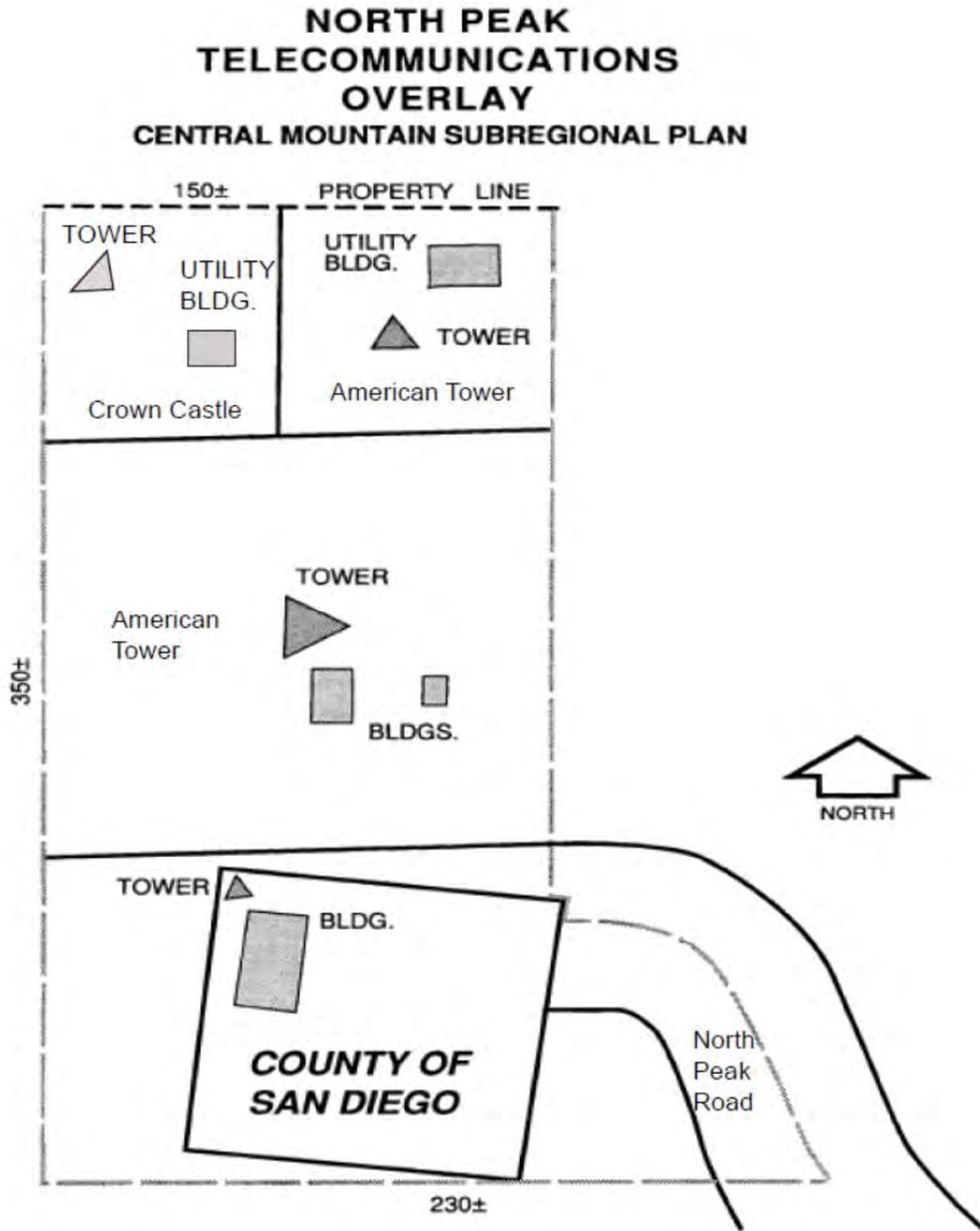
Policies and standards for the development of telecommunications facilities can be found in the San Diego County Zoning Ordinance and Land Use Element. In addition, the following policies are to be applied to discretionary permits for telecommunication facilities in the Subregion.

## POLICIES

1. Each tower operator shall maximize compatibility between towers, support facilities and structures and the surrounding environment by utilizing colors and building materials on all towers, support facilities and structures which visually blend into the surrounding landscape. [PP]
2. Visual impacts from roads identified as scenic shall be minimized. [PP]
3. All landscaping of telecommunication sites must utilize species of plants native to the local area. [PP]
4. All landscaping of telecommunication sites must be watered until firmly established and maintained during the life of the facility unless it is required to be removed by a fire protection district. [PP, B]
5. Applications for new facilities or expansion of existing facilities shall be reviewed for light pollution by the Laguna Mountain Observatory. [PP]
6. Structures should be screened to the maximum extent possible by landscaping or other natural features and accessory buildings shall not be allowed on ridgelines. [PP]
7. Dishes set at ground level or set as close to the ground as possible or under a lip instead of on towers should be considered whenever feasible. [PP]
8. Impacts on local roads shall be fully mitigated to the extent caused by construction and maintenance of telecommunications facilities as opposed to that caused by other users, and to the extent that environmental constraints allow road improvements. [PP,DPW]
9. Co-location and joint use of facilities is strongly encouraged unless co-location or joint use is found to negatively impact a community. [PP]
10. Master planning of telecommunications sites is strongly encouraged. [GEN]
11. In the absence of a master plan for a site, future Major Use Permits, Major Use Permit Modifications, and renewals must include a plan to co-locate the proposed facilities with any existing facilities on-site, on a nearby site, or to jointly use these facilities. It is the responsibility of the applicant to demonstrate that the proposed new facilities cannot be jointly used, or co-located with the existing facilities on-site or on a nearby site. [PP]
12. Any new Major Use Permit or Major Use Permit Modification shall assess the viability of existing facilities within the permit boundary. It is intended that any unused facility shall be either retrofitted or removed from the site. [PP]
13. The County of San Diego is obligated to comply with the above policies when and if its facilities are expanded. [GEN]

14. Limit all new Major Use Permits, Major Use Permit Modifications and renewals to a 10-year expiration date, if safety standards and visual impact were identified as issues by the DPLU during the review of the project. If the applicant proposes to renew the permit, a review of the original permit will be conducted. The 10-year review shall ensure that each permit meets the recognized National Safety standards in effect at the time of the review and shall include an assessment of any new technological advances which may allow the facilities to be downsized. [PP]
15. The downsizing of facilities as technology changes is strongly desired. [GEN]

Figure 16: North Peak Telecommunications Overlay



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## 7. SAFETY

### GOAL

EMERGENCY AND PREVENTATIVE PROCEDURES THAT REDUCE DAMAGES FROM GEOLOGIC HAZARDS, MEDICAL EMERGENCIES, AND OTHER DISASTERS.

### FINDINGS

**Faults** -- No known active faults are found within the Subregion, ~~although there are a few minor inactive faults in the southeastern corner of the Pine Valley Sponsor Group area.~~

Adjacent to the Subregion, however, is the Elsinore Fault, the largest active fault in San Diego County, which runs in a northwest-southeasterly direction down Banner Grade (Hwy 78) at a distance of approximately six miles northeast of the center of Cuyamaca. This fault presents a significant potential for major earthquake activity. Numerous epicenters have been located along the fault with the largest recorded earthquake magnitude measuring 6.02 on the Richter scale. Future activity along the Elsinore Fault has been estimated at a maximum credible Richter Scale magnitude of 7.6 sometime within 100 years. A major earthquake of this magnitude could potentially result in serious damage including disrupted utility services, failure of earthen dams, landslides, as well as structural damage in the Cuyamaca ~~or Mount Laguna~~ areas. Although precise evaluation of specific earthquake risks for the Central Mountain area is difficult due to the incorporation of many interactive factors such as ground response, distance from earthquake epicenter, disturbance magnitudes, and structural capabilities, it should be noted that a considerable potential for damaging seismic activity does exist within parts of the Planning Subregion.

**Landslides** -- Without the benefit of extensive studies, landslide areas are primarily known only from evidence of previous landslides. In the Central Mountain area these areas have been mapped. The most prominent areas are the north and south faces of North Peak in Cuyamaca and, the area north of Sherilton Valley, ~~and the western slopes of Guatay Mountain.~~ Care should be exercised in interpreting such a map, however, as areas that have experienced past landslides may be at equilibrium and, thus, might not experience any further movement. Further in-depth studies, at the time of project application, would have to be performed to determine the potential for future landslides.

## 8. CONSERVATION

### GENERAL CONSERVATION

#### GOALS

1. THE CAREFUL MANAGEMENT OF ENVIRONMENTAL RESOURCES IN THE PLAN AREA THAT PREVENTS WASTEFUL EXPLOITATION OR DEGRADATION OF THOSE RESOURCES, AND PRESERVES THEM FOR FUTURE GENERATIONS.
2. RESOURCE CONSERVATION AREAS THAT ENSURE THE PROTECTION AND PRESERVATION OF HIGH QUALITY NATURAL RESOURCES AND SIGNIFICANT CULTURAL RESOURCES.
3. A COMMUNITY THAT IS ABLE TO FUNCTION WITHOUT OUTSIDE WATER AND OTHER ENVIRONMENTAL RESOURCES

#### FINDINGS

The Central Mountain Subregional Planning Area possesses large areas of land of great scenic beauty in their natural state. These scenic resources are of vital ecological importance in providing (a) needed habitat for a rich variety of plants and animals, and (b) essential uncontaminated watershed. Groundwater is of critical importance in this region as the sole source of water supply. Archaeological and historical resources are also abundant in the area.

Groundwater Resources are not expected to be supplemented through any outside resource. The community must be able to function on what it has plus any recharge that occurs. Sustainability must be maintained and conservation used in the face of severe drought and overdraft.

Conservation may be defined as the foresighted utilization, preservation, and/or renewal of natural or biological resources, for the greatest good of the greatest number, on a sustainable basis. No generation should be allowed to needlessly damage or reduce the future general wealth or welfare by the way it uses or misuses any natural resource. Because of the local and regional significance of natural resources within the planning area, conservation of these resources is of vital importance to the Central Mountain Subregion.

The County Board of Supervisors has adopted Resource Conservation Areas (RCAs) for a number of areas within San Diego County. These RCAs identify lands that possess significant natural resources which require special attention so that they can be preserved or utilized in a manner best serving public and private objectives.

Resource Conservation Areas are designed to identify sensitive resources. They are not intended to restrict property rights. However, RCAs warrant special scrutiny to ~~insure~~ensure that a proper balance is struck between individual rights

and the conservation, protection, and preservation of particularly sensitive resources. In the Central Mountain Subregion, RCAs have been identified to protect wildlife habitat, native plants and animals, scenic slopes, and landmarks.

The intent of the RCA overlay is to conserve resources in a manner best satisfying public and private objectives. This may be accomplished by any one of a number of actions, depending on specific situations, including: public acquisition, establishment of open space easements, and application of special land use controls such as the Scenic Area Regulations or the proposed Sensitive Resources Area Regulations or by incorporating special design into Subdivision Maps or Specific Plans.

RCAs are delineated on the RCA Map (Appendix B). The map identifies the RCAs by number. Appendix B contains the number, name, and description of each area and the resource or resources that should be protected. The RCA Map is an Overlay Map to the Land Use Map. An RCA overlay does not change the underlying land use designation of the Land Use Map; rather the overlay identifies sensitive resources and guides development.

### POLICIES

1. Apply appropriate Rural and Semi-Rural land use designations to areas identified as containing rare and endangered plant and animal species, archaeological sites, agricultural preserves, and other environmentally sensitive sites that could be adversely impacted by development. [AP]
2. The County and other public or non-profit agencies should consider purchasing the Resource Conservation Areas identified in Appendix B as funds become available. [GEN]

### ARCHAEOLOGY AND HISTORY

#### GOALS

1. THE PRESERVATION OF KNOWN HISTORICAL AND ARCHAEOLOGICAL RESOURCES AND THE PROVISION OF ADEQUATE PROTECTION FOR NEW SITES AS THEY ARE DISCOVERED.
2. THE PRESERVATION OF ARCHAEOLOGICAL AND HISTORICAL RESOURCES THROUGH THE IDENTIFICATION OF RESOURCES AND REGULATORY REVIEW OF DEVELOPMENT PROJECTS.

#### FINDINGS

The Subregion has a long history of human habitation from the early Kumeyaay people through the arrival of Spanish and Mexican explorers to the present. Riparian and Oak woodland biotic communities served as rich food resource areas and centers for habitation. Rock outcroppings in and around oak woodland areas were frequently used as grinding sites. Historical information was only

available for the community of Descanso at the time of preparation of the Plan Text.

The publication of the book "Descanso: Place of Rest" has led to the identification of numerous historic sites, and further research is being done on the history of Descanso. The Descanso Town Hall has been proposed for State and County historic designations. Past archaeological studies have reported significant archaeological sites and future studies will undoubtedly reveal additional sites.

The Community of Descanso and the County Historical Board find the following resources of historical importance:

- a. The Town Hall -- on Viejas Grade, 1898.
- b. Ellis Cemetery -- east of Highway 79, 1871.
- c. First Schoolhouse -- foundation is west of Highway 79, late 1870s or early 1880s.
- d. Descanso Station Restaurant -- on Highway 79, early 1930s.

The Community of Descanso finds the following resources of historical interest:

- a. The Jackass Mail Route -- part of the Old Viejas Grade, 1857-61.
- b. Magdalena and Esther Mines -- on Viejas Grade across from the Ranger Station, c1899.
- c. The Descanso Hotel -- on Viejas Grade, c1926-68.
- d. Perkins Store -- on present site at Viejas Grade and Viejas Boulevard, 1928.
- e. The "Red" Schoolhouse -- west of Sweetwater River and south of the bridge, 1898-1935.
- f. Elementary School-on Viejas Blvd., 1936

#### POLICIES

1. Appropriate historical resources shall be nominated to the State and/or National Register of Historic Resources. [PP]
2. Significant historic and prehistoric sites located within the Subregion shall be evaluated for Historic Landmark Status under Ordinance 7105 and if qualified shall be designated and rezoned in accordance with Section 7550 and regulated under Section 5700 of The Zoning Ordinance. [PP]
3. Encourage public agencies and private property owners to make significant archaeological and historic resources available to the public for educational purposes. [CP,PP]

4. Create RCAs to protect unique or otherwise scientifically valuable archaeological sites that are identified in CEQA studies, scientific investigations, or from institutional records. [PP]
5. Create management plans to protect archaeological sites from future land development and vandalism. [PP]

### **DARK SKY**

#### **GOAL**

THE PRESERVATION OF DARK NIGHT SKIES THAT MAINTAIN COMMUNITY CHARACTER IN THE CENTRAL MOUNTAIN AREA AND INSURE THE CONTINUED ASTRONOMICAL RESEARCH AND EXPLORATION BY THE MOUNT LAGUNA OBSERVATORY AND LOCAL ASTRONOMERS.

#### **FINDINGS**

Minimal light pollution is an important aspect of the quality of life within the Subregion, and continued regulation is necessary for the retention and protection of the rural character. In the absence of careful regional and local controls, light pollution levels can be expected to reach higher levels during the life of the plan. The Descanso detention facility and the La Cima Honor Camp are already a major light pollution source in the Planning Area according to some residents.

Optical astronomy remains a basic and important field of research. The mountain region of San Diego County is one of the best visual astronomical research areas in the United States. The Mount Palomar and Mount Laguna astronomical research stations represent major capital investments which should be protected.

Light and air pollution are the chief threats to astronomical research in the United States. Light pollution is cumulative in that existing sky brightness is increased by each new source; it is incorrect to assert that any additional light, however minor, will be lost in the glow which presently exists.

#### **POLICIES**

1. Strictly enforce the County's Light Pollution Ordinance. [PP]
2. Lighting shall be strictly limited to what is absolutely necessary for safety. [PP]
3. The use of technology advances (such as motion sensitive night lighting systems) which will reduce present and future light pollution will be encouraged. [PP]
4. The impacts of future development upon the dark sky characteristics of the planning area shall be minimized. [PP]

5. The creation of new roads in the planning area will be kept to an absolute minimum. [PP,DPW]
6. Future road and construction plans within the planning area should include revegetation elements containing plant and tree types at locations which will mitigate associated light pollution. [PP,DPW]
7. Forestation of areas adjacent to existing roads, structures and grading sites will be encouraged in order to block associated light pollution. [PP]
8. The impact of all facilities upon the dark sky characteristics of the planning area shall be reduced. [PP,GEN]

### **MINERALS**

#### **GOAL**

THE EXTRACTION OF MINERAL RESOURCES WITHIN THE CENTRAL MOUNTAIN SUBREGION THAT DOES NOT ADVERSELY IMPACT THE OTHER CONSERVATION GOALS.

#### **FINDINGS**

The Central Mountain Subregional Planning Area is for the most part underlain with fractured rock and granitic rock of volcanic origin.

The Subregion contains many mines, such as the Esther and Magdalena gold mines in Descanso and the Stonewall mine in the Cuyamaca Rancho State Park, which ceased operation in the early 1900's. Also present are small quantities of precious stones. There are many quartz outcroppings in the Subregion which are highly valuable as aesthetic resources.

There are significant sand, rock, and gravel deposits in the Subregion. Mining of these deposits in the planning area would severely impact the aesthetic resources, wildlife habitat, plant communities, water and soils. Mining activities also generate dust, noise, blasting vibrations, and truck traffic, which makes them incompatible with the overall intention of resource conservation for the Subregion.

#### **POLICIES**

1. Extraction of minerals shall comply with existing laws regulating such an activity. [PP]
2. Heavy truck traffic, frequent blasting, repeated noise and dust shall be discouraged in new mining operations. [PP]
3. Limit mineral resources and large scale mining operations that are not compatible with the quiet, rural community character in Central Mountain. Require mining and trucking minerals such as sand to wholly mitigate unacceptable impacts. [PP]

## SOILS

### GOAL

THE PRESERVATION OF NATURAL LANDFORMS, WATER RESOURCES, AESTHETIC RESOURCES, AND SOILS BY PREVENTING EROSION DUE TO THE DEVELOPMENT PROCESS.

### FINDINGS

The soil of the Central Mountain Subregion consists mostly of well-drained cobbly fine sandy loams and stoney loams that are weathered into place from various other rock types. These soils occur on mountainous uplands and are found to have slopes from 9 to 65 percent in most cases, generally between the elevations of 2,500 and 8,000 feet. Soil characteristics and depth are described in more detail in the general soil summary of the Environmental Impact Report (EIR) prepared for this Community Plan and in the U.S. Department of Agriculture's soil survey of the San Diego area.

None of the soils found in the Central Mountain Subregion are classified as having special use constraints by the U.S. Department of Agriculture. Only a few areas in Descanso have been classified as "prime agricultural land," that is, having the best combination of physical and chemical features for the production of agricultural crops.

Many of the mountains in the Subregion are formed from gabbroic rock, a type of rock (and associated soil) endemic to San Diego County and containing a high percentage of iron ore. While many plant species cannot tolerate the iron, some endemic species have adapted to the higher concentrations and, thus, are able to out-compete those species which cannot grow in soils which have a high iron concentration. For this reason, these endemic plants tend to be found in higher concentrations on gabbroic soils.

### POLICIES

1. Large-scale developments, or those with a large potential to create excessive run-off or erosion, shall provide the following analysis as part of the environmental review process: [PP]
  - a. Run-off calculations -- this includes run-off volumes, rates, and peak run-off flows.
  - b. Soil Loss Predictions -- this includes the annual soil loss in tons per acres (or fractions thereof) from the site prior to, during, and after construction per the County Grading Ordinance.
  - c. Design Management Facilities -- this includes modification of the proposed project as necessary to reduce soil loss by such mitigating measures as slope stabilization, vegetation protection, revegetation,

and other techniques which will reduce soil loss to natural or lower levels.

2. Future road construction and improvement plans within the planning area should include revegetation elements containing plant and tree types at locations which will mitigate associated soil erosion and degradation. [PP,DPW]
3. Forestation of areas adjacent to existing roads, structures, and grading sites will be encouraged in order to reduce soil erosion. [CP]

### **VEGETATION AND WILDLIFE**

#### **GOALS**

1. THE PREVENTION OF THE UNNECESSARY ALTERATION OF THE NATURAL LANDSCAPE AND WILDLIFE HABITAT WITHIN THE PLANNING AREA.
2. THE PROTECTION OF ALL SENSITIVE LANDS AND HABITAT SUCH AS CONIFEROUS FORESTS, HIGH MONTANE MEADOWS, NATIVE GRASSLANDS, DIEGAN SAGE SCRUB, OAK WOODLANDS, MONTANE CHAPARRAL, RIPARIAN WOODLANDS, VERNAL POOLS, AND ANY OTHER WETLANDS, WHENEVER POSSIBLE.
3. OPEN SPACE CORRIDORS OF SUFFICIENT SIZE TO MAINTAIN BIOLOGICAL DIVERSITY AND FUNCTIONAL ACCESS FOR WILDLIFE TO AND FROM WATER, FOOD, AND BREEDING AREAS, AND TO PREVENT THE CREATION OF BIOLOGICAL ISLANDS.
4. THE IDENTIFICATION AND PRESERVATION OF ENDANGERED, THREATENED, OR SENSITIVE HABITATS, AND SPECIES OF PLANTS AND WILDLIFE.
5. THE USE OF VEGETATION NATIVE TO THE CENTRAL MOUNTAIN SUBREGION FOR REVEGETATION AND LANDSCAPING, INCLUDING TREES, SHRUBS, AND GROUNDCOVER.

#### **FINDINGS**

A rich diversity of biological resources exists within the Central Mountain Subregion. The Descanso area is of particular biological interest because it lies in the transition from lower to upper Sonoran Life Zones and as a result has a complex ecology.

There are a number of plant communities in the Central Mountain Subregion. Of these, coniferous forest, Oak woodland, Riparian woodland, and meadow/grassland are particularly important due to their scarcity in San Diego County and their value as wildlife habitat. Chaparral is also ecologically significant

and is declining due to the brushing and grading associated with development throughout the County.

A number of sensitive animal and plant species have been identified in the Central Mountain Subregion. Based on habitat requirements others which have not been identified may occur here. The identification of these species and their habitat requirements is the first step in their preservation. Once this has been determined the development of a habitat preservation and/or recovery plan is necessary to prevent their extirpation.

A number of sensitive plant species found in the Subregion are, for example, Rattleweed Locoweed, which is endemic to San Diego, and Cuyamaca Cypress, a rare and endangered plant found in the King Creek watershed and possibly in other parts of the Subregion.

The plant communities provide habitat for numerous species of wildlife including species which are listed as Special Animals by the California Department of Fish and Game, Natural Diversity Data Base. Some examples of listed animals found or expected to be found in the plan area include the great blue heron, golden eagle, Cooper's hawk, least Bell's vireo, yellow warbler, American badger, Pacific kangaroo rat, Southern rubber boa, and San Diego horned lizard. The least Bell's vireo is federally listed as rare and endangered. The mountain lion is also found in the plan area. It is a protected species whose status is of statewide concern. Other valuable species of wildlife found in the plan area include the mule deer, bobcat, coyote, and gray fox.

The plant communities and associated wildlife species found in the Subregion represent a valuable resource to the people of San Diego County and the State of California. Their continued viability is threatened due to habitat loss or alteration from development. For the purpose of preserving biodiversity, the viability and importance of habitats increase proportionately with the area of the habitat. Presently not subject to the environmental review process, removal of native vegetation for agricultural or residential development produces the most serious impact on local wildlife. Care must be taken to preserve these resources for the future and minimize the impacts upon them.

The wide variety of habitat types in the Central Mountain Subregion support a tremendous diversity of plant and animal species. Open space corridors will help ensure that this diversity is maintained. Open space corridors along waterways such as the Sweetwater River will protect one of the most valuable habitat types, riparian woodland, and will also help to preserve and sustain groundwater supplies. Open space corridors provide wildlife migration routes between wild areas. The lack of these corridors between wild areas could isolate wildlife populations causing a loss of genetic diversity and population decline.

The use of native vegetation provides habitat for animals; increases the species population, thus ensuring a larger breeding population; reduces the visual impacts of development by helping structures blend into the surrounding environment; conserves water; and retains community and regional character.

The use of vegetation native to the Central Mountain Subregion in landscaping and erosion control plans for future private and public developments can significantly preserve and replenish biological resources.

Many plant communities, most notably chaparral, require periodic burning as a natural regrowth renewal process. Artificial fire suppression to protect private property has resulted in an accumulation of this high fuel content vegetation resulting in a fire hazard to other vegetation -- some of which requires very long regrowth periods, and some endangered species. Therefore, a comprehensive fire-fuel management plan of controlled burning is necessary for this plan area to address the natural regrowth process and avoid catastrophic wild fires on both private and public lands.

The aesthetic value of the impressive mature oak and pine trees for which the Subregion is well known is difficult to translate into dollars. The importance of protecting vegetation that has spanned generations cannot be overstated and will be enjoyed by generations to come. Education regarding open space requirements and groundwater needs is necessary to sustain the trees' ecosystem, especially in periods of drought.

#### POLICIES

1. Grading for structures should be limited to the building footprint, garages and driveways. [PP]
2. In chaparral, clearing of brush shall be limited to that required for fire protection. [PP]
3. Cut/fill slopes shall be limited to five feet whenever possible. [PP]
4. Cumulative effects of habitat disturbance should be addressed during evaluation of environmental impacts of development projects. [PP]
5. County agencies reviewing site plans, landscaping plans, and grading plans shall favor the retention of existing native vegetation, especially mature, healthy trees. [PP]
6. Selective cutting and regeneration may be encouraged for reasons of wildlife and forestry management. [PP]
7. For any project requiring environmental review, biological studies will be required that specifically address wildlife movement corridors and areas of wildlife concentration whenever applicable. [PP]

8. Any identified wildlife corridors shall be preserved by the granting to the County of an open space easement. The width of the easement will depend on the type of wildlife using the corridor and the natural topography, plus a 50 foot buffer on either side of the corridor where feasible. [PP]
9. Biological studies addressing corridors shall attempt to identify where the corridor continues off-site for a distance of one half mile beyond the borders of the property. [PP]
10. Ensure that open space easements for corridors will continue on adjacent parcels by mapping all identified corridors on a Master Corridor Map. [PP]
11. Biological studies shall be required for discretionary permits when deemed necessary by County environmental review staff. These studies shall specifically address, but not be limited to, the identification of endangered, threatened, and sensitive species. [PP]
12. Spring surveys shall be required in areas where sensitive species are known to exist. [PP]
13. Require all biological resources to be recorded on a Resources Map and biological reports to be kept for public record and use. [PP]

### **VISUAL RESOURCES**

#### **GOAL**

THE PREVENTION OF VISUAL BLIGHT AND THE RETENTION OF THE VISUAL RESOURCES IN THE CENTRAL MOUNTAIN SUBREGION.

#### **FINDINGS**

The Central Mountain Subregion is one of the most visually significant areas in southern California. Claiming six of the ten highest peaks in San Diego County, the Subregion offers residents and visitors undisturbed views of mountains, meadows, chaparral-covered hills, Oak woodlands, and Riparian canyons. The Subregion also offers a glimpse of the rural America that is quickly disappearing in southern California.

The Central Mountain Subregion receives hundreds of thousands of visitors yearly, both from San Diego County and from elsewhere in the country. These visitors are attracted to the recreational open space found here, seeking physical and mental relief from urban and suburban environments. The undeveloped visual resources of the area contribute greatly to the value of the area as a recreational resource.

Urban development east of Greater San Diego stops at the border of the Cleveland National Forest, coinciding with the boundary of the Central Mountain Subregion. To prevent the continuation of such development and the

suburbanization of Descanso, ~~Pine Valley~~, and adjacent lands, fairly strict regulations addressing visual blight may need to be adopted.

### POLICIES

1. Planned residential developments and Specific Plan areas shall blend harmoniously with the natural contours of the land, preserve native vegetation in an undisturbed state wherever possible, and require the use of native plant species and natural scenic geological formation in the project's landscape design. [PP]
2. Billboards are not desired in the Subregion. Adopt a Highway signs are small; and the program with its signs of acknowledgement encourage volunteers in the community to pick up litter. [GEN,CAL]
3. Development along scenic roads and highways shall be designed so as not to detract from the appearance of open spaces. [PP]

## 9. OPEN SPACE

### GOALS

1. RURAL LANDS OUTSIDE OF ESTABLISHED COMMUNITIES WHERE DEVELOPMENT IS MINIMAL.
2. A SYSTEM OF OPEN SPACE THAT PRESERVES UNIQUE NATURAL FEATURES, ENHANCES RECREATIONAL OPPORTUNITIES, CONSERVES SCENIC RESOURCES, AND RETAINS THE PEACEFUL BEAUTY OF THE SUBREGION.

### FINDINGS

Open Space is defined herein as lands reserved for agricultural activities, outdoor recreation, and the protection of natural resources. Open Space is the primary factor contributing to the rural character of the Central Mountain Subregion. Communities are well defined by large expanses of intervening public and private lands that are undeveloped. Open Space is highly valued by the residents because it provides rich wildlife and vegetative habitats, and contributes immensely to the tranquility and beauty of the Subregion.

Open Space for outdoor recreation is discussed in the Recreation Chapter. Open space for the preservation of natural resources is discussed in the Conservation Chapter and in the Scenic Highways Chapter. Open Space for Agriculture is discussed in the Agriculture Section of the Land Use Chapter.

Most of the Open Space in the Subregion is managed by the California Department of Parks and Recreation (Cuyamaca Rancho and Anza Borrego State Parks) and by the United States Department of Agriculture (Cleveland National Forest). Open Space in private ownership is of sufficient high quality to warrant protection and to ensure that Open Space links between public and private resources are preserved.

The rural component of San Diego's Regional Open Space Plan recognizes that there must be ultimate limits to the extent of urbanization in this region, and that the rural component provides a necessary edge and contrast to the urban landform. Each is defined by, and has its quality and value improved by, the other. Rural open space also functions to make the San Diego region different and of a higher quality than other metropolitan areas, where the urban form has been allowed to stretch continuously and uninterrupted from one end of a region to the other.

## POLICIES

1. Minimize the urbanization of rural lands outside of established communities and maintain the open space character of the Subregion, the land use pattern should be limited as follows:
  - a. Residential development outside of rural communities should be at the lowest planned densities, and associated with defined, viable rural land uses on the same land. Residential development in towns should be limited in number of units and extent to maintain the small size of the town, and should have a scale and character of structure consistent with the rural setting; generally excluding multi-family or attached units, and generally limited to one or two stories in height. [PP]
  - b. Commercial development should be limited to Country Towns or individual stores/operations at highway crossroads; there should be no regional centers or malls. Commercial uses generally should be on small, individual lots such as along a "main street". Structures should be of a size and character to fit and maintain the rural or rural setting. [PP]

## Cuyamaca

1. Protect the integrity of Lake Cuyamaca as a valuable environmental and recreational resource
2. Encourage the coordination of planning between the Cuyamaca Subregional Community and the Inaja and Cosmit tribal lands in order to minimize impacts of regional activities.
3. Encourage privately and public owned open space to retain the existing rural character of Cuyamaca

## 10. RECREATION

### GOALS

1. ENCOURAGE COORDINATION AMONG PUBLIC AGENCIES PROVIDING RECREATIONAL AMENITIES.
2. ENCOURAGE THE USE OF SCHOOL SITES FOR ACTIVE RECREATION.
3. PROTECT LOCAL RESIDENTS FROM THE ADVERSE IMPACTS OF REGIONAL RECREATIONAL ACTIVITIES.
4. PROTECT STATE AND FEDERAL LANDS FROM ENCROACHMENTS BY ADJACENT PROPERTY OWNERS AND PROTECT PRIVATE LANDS FROM ACTIVITIES OCCURRING ON PUBLIC LANDS.
5. ENHANCE THE PHYSICAL, MENTAL AND SPIRITUAL WELL BEING OF THE RESIDENTS BY PROVIDING AND PRESERVING OPPORTUNITIES FOR RECREATION, REST, PHYSICAL ACTIVITY, EDUCATION AND RELATIONSHIPS WITH THEIR NEIGHBORS.
6. PROVIDE A SYSTEM OF PARKS, OPEN SPACE, RIDING AND HIKING TRAILS, INDOOR AND OUTDOOR RECREATION FACILITIES WHICH WILL PRESERVE THE RURAL MOUNTAIN LIFE STYLE SOUGHT BY THE RESIDENTS OF THE ~~PINE VALLEY AND~~ DESCANSO PLANNING AREAS.
7. ESTABLISH A LOCAL PARK IN EACH COMMUNITY. DESCANSO IS DEFICIENT IN LOCAL PARKLAND WITHIN THE COMMUNITY.
8. DEVELOP A TRAILS ELEMENT WITHIN THE PRIVATELY OWNED AREAS WHICH WILL PERMIT CONTINUED ACCESS TO PUBLIC LANDS AS FUTURE DEVELOPMENT OCCURS PROVIDED THAT LIABILITY FOR THESE TRAILS REMAINS WITH THE COUNTY OF SAN DIEGO. ▸
9. ESTABLISH, PROTECT AND MAINTAIN AN ENJOYABLE, EFFICIENT AND SAFE NETWORK OF RECREATIONAL PUBLIC TRAILS.

### FINDINGS

#### Existing Facilities and Trails

The Central Mountain Subregion contains almost all of Cuyamaca Rancho State Park's 25,000 acres, a portion of Anza Borrego State Park and approximately 120,000 acres of the Cleveland National Forest. The County of San Diego ~~owns and maintains the Pine Valley Regional Park, and~~ has a Joint Powers Agreement with the Mountain Empire School District for local park facilities at Descanso Elementary School. The Lake Cuyamaca Recreation and Park District manages the Lake Cuyamaca Recreation Area. Existing local park facilities are shown on page 108.

The Parks, Open Space, and Recreation section of the County General Plan Conservation and Open Space Element establishes a goal of ten acres of local park land for every 1000 persons. Aggregate totals for the Central Mountain Subregion show that it currently has 19.7 acres of local park land for the current population. The current regional park need for the region is met by the available State and Federal park facilities.

Residents of the Subregion strongly support hiking and riding trails, additional facilities to meet the needs of the young, and conserving as much open space as feasible.

Cuyamaca Rancho State Park offers many recreational activities: over 100 miles of riding and hiking trails; a small museum at the Stonewall Mine, an interpretive center at Paso Picacho, and a museum at the park's headquarters; family campsites at Paso Picacho and Green Valley; group campsites at Paso Picacho; environmental campsites; primitive trail camps at Arroyo Seco and Granite Springs; and group equestrian camping at Los Vagueros. Nearly 13,000 acres are classified as Wilderness where no vehicles, including bicycles, are allowed. There is the Equestrian Los Vaqueros Campground, with an 80 person capacity and family and group campsites at Arroyo Seco and Granite Springs. Approximately 600,000 visitors enjoy the park's amenities per year.

There are approximately 120,000 acres of the Cleveland National Forest within the Subregion. Most of this acreage lies in the Descanso Ranger District. Land within the Forest is managed as wilderness areas (Pine Creek Wilderness), developed recreation complexes (Laguna Mountain Recreation Area), general forest unroaded areas (Noble Canyon Area) where maintenance of natural qualities and conditions for wildlife are emphasized, general forest roaded areas (all areas not classified otherwise) where motorized access is allowed, and research natural areas (King Creek - Cuyamaca Cypress) to protect and maintain sensitive vegetation. There are 60 miles of riding and hiking trails in the Descanso Ranger District, including 37 miles of the Pacific Crest Trail, and miles of the California Hiking and Riding Trail, two trails for four-wheel drive vehicles, other motorized vehicles, hikers, riders, and mountain bikes (Bear Valley and Los Pinos Routes), and two trails for all uses except four-wheel drive vehicles, Kernan Cycle and Spur Meadow Cycle Trails. Remote camping is allowed along some of these trails. The Forest also offers campgrounds and picnic areas, and visitor activities such as nature walks.

Problems exist because of the proximity of private lands to State and Federal lands. Private landowners sometimes use public lands as extensions of their own backyards, by clearing vegetation and using non-designated areas for riding. These encroachments are especially damaging to wilderness areas. Encroachments also occur when visitors to State and Federal lands trespass onto private property. Problems also arise from changes in resource management

priorities. Additionally, persons used to riding on certain trails do not always accept the closure of these trails. Conflicts arise partly because State and Federal Rangers are more aware today than in the past of sensitive vegetation and habitats, and because there has been, and will continue to be, a significant increase of visitors. This increase in visitors causes periodic changes in resource management priorities.

The Lake Cuyamaca Recreation and Park District manages Lake Cuyamaca as a recreational resource. It stocks the lake with fish, operates two campgrounds, rental cabins, a permit, boat rental and tackle shop, and leases space to a private restaurant concession. It provides picnic areas, a hiking trail, and duck hunting.

#### Descanso Elementary

The County of San Diego Parks and Recreation [Department](#) has a Joint Powers Agreement (JPA) with the Mountain Empire Unified School District. It was signed August 8, 1995 and expires 20 years from that date, August 8, 2015. A 2 acre portion of the school site offers a multi-purpose field, play equipment, and ball field. This site has limited hours of operation. Portable toilets have been removed and picnic tables are behind locked gates. The field and bleachers are in need of repair and, as is, are safety concerns.

#### Pine Valley Elementary

~~The site of this elementary school is not large enough to offer recreational opportunities to the residents of Pine Valley.~~

#### Future Facilities and Trails

The Central Mountains Subregion meets the General Plan goal for available regional park land of 15 acres per 1,000 population in 2030. The Subregion contains large acreages of public lands (State and federal), much of which is available for public recreational uses. The Planning Area contains approximately 24,677 acres of partially developed State park and 183 acres of developed Cleveland National Forest lands. Cuyamaca Rancho State Park proposes to open Seal Camp, which is no longer used by Navy Seals, as a small group campground. A large area of undeveloped Cleveland National Forest land is also available for future development. Consequently, County Parks and local planning and sponsor groups feel that review of regional park and recreation needs should concentrate on facility development rather than acquisition and that any regional type development proposals should be coordinated with the State and Cleveland National Forest Service, however park facilities should also be considered for each individual community.

Descanso Planning Group does not feel that review of regional park and recreation needs should concentrate solely on facility development; acquisition for each community should also be reviewed. The Descanso Planning Group feels

that each community needs a local park and/or a local snow-recreational location, not a regional park benefiting only one community in the Subregion. Acquisition could be coordinated with the state and Cleveland National Forest, but not exclusively.

#### A. Parks and Recreational Facilities

Development of needed facilities will occur as funding for maintenance and operation becomes available. The priorities for ~~the Pine Valley, Descanso, and Cuyamaca, and Guatay~~ communities are identified below:

- ~~1. Pine Valley: Although Pine Valley Park is a County-owned Subregional park maintained by the County Parks Department, it contains local park day use facilities that are available to the Pine Valley community residents. However, further improvement to these facilities such as a ball park, senior center, and swimming pools could occur in accordance with community recreational needs if the new facilities do not add County maintenance responsibilities to the park. A possible solution to Pine Valley's local park needs would be to coordinate future recreational uses at a future school site and by expanding the existing community park.~~
12. Descanso: Develop support for the maintenance and operation services of the Descanso Community Park in accordance with the needs of the citizens of the Descanso community. Develop additional facilities such as a community center, potentially at the site of the abandoned house at the road station
23. Cuyamaca: Develop a local snow-recreational location to provide an appropriate area for winter recreational use for local residents and visitors, including sufficient on-site parking, refuse disposal, and restroom facilities. At this time, an appropriate site would be Hual-cu-cush, which is part of the Cuyamaca Rancho State Park.
- ~~4. Guatay: Assist in developing a local park on the west side of the community to serve the immediate population. An operations and maintenance entity must, however, be established prior to creating a park facility.~~

#### B. Trails

The Cuyamaca Rancho State Park has over 100 miles of trails for hikers, bikers and equestrians.

POLICIES

A. Parks and Recreational Facilities

1. All new recreational facilities should be coordinated between the San Diego County Parks Department, the local Sponsor Group and School District, and other qualified agencies in order to promote joint use of recreational facilities. [DPR,PP]
2. Future development and maintenance of park and recreational facilities is to be coordinated with the Cleveland National Forest and State of California Parks and Recreation Department in order to eliminate duplication of existing facilities and services and avoid concentration of recreational facilities and services in areas where the standards have been executed. [DPR]
3. Before dispersing Park Land Dedication Ordinance Funds to develop local park facilities, County Services Areas, alternative taxing agencies, or other organizations capable of providing ongoing park maintenance and operation services need to be created for each community requiring park facilities within the Subregion. [DPR]
4. In order to proceed with any local park improvements at this time, joint powers or cooperative agreements will be required with the affected community organizations. These agreements may be prepared when local groups have been established to provide maintenance and operations. [DPR]
5. Recreational uses shall be of a type and scale compatible with surrounding low density residential uses and the National Forest, State Park lands, and private holdings. [DPR]
6. Existing public facilities such as State and Federal lands, a part of the State Park next to Descanso Elementary, and unused facilities such as the County maintenance station at Viejas Grade Road in Descanso be given priority to study for acquisition as new park land and development of a community center. [DPR]
7. Acquisition of lands suitable for local park and recreation purposes will be encouraged to meet the current and projected recreation needs of the community. [DPR]
8. Specific Plans should provide sites for public park facilities to the satisfaction of the community, the Department of Planning and Land Use, and the Department of Parks and Recreation. [CP,DPR]

9. Discourage construction, installations, conversions, and other types of uses which will prohibit or restrict public access within sections of Parks and Public Recreation Areas, whenever possible. [CP]
10. Discourage construction, installations, conversions, and other types of uses which will prohibit or restrict public access to mountain tops and/or scenic areas, especially those areas that provide scenic panoramic views. [CP]
11. Develop the Descanso Valley Trail to provide walkability in Descanso.

**11. NOISE**GOAL

AN ENVIRONMENT FREE OF EXCESSIVE NOISE THROUGH THE CONTROL OF NOISE SOURCES.

FINDINGS

Noise pollution could become a significant environmental problem in the Central Mountain Subregion, and is an issue of great concern and importance to its residents. Maintaining minimal noise pollution levels is an important aspect of the quality of life within the Subregion, and continued regulation is felt by many residents to be necessary for the retention and protection of the rural character. Some residents find that noise pollution and noise contamination levels in the Subregion are already at significant and unacceptable levels.

In the absence of careful regional and local controls, noise pollution levels can be expected to reach even higher levels during the life of the plan. The primary noise sources that have been identified are along and adjacent to Interstate Highway 8, Old Highway 80, Highway 79, Riverside Drive, and Viejas Boulevard. Private airports, helipads, and sport motorcycles are two types of uses that have been specifically identified as being a significant source of noise pollution and therefore are detrimental to the rural character of the Subregional planning area.

POLICES

1. Regulate noise impacts along the main thoroughfares (Old Highway 80, State Highway 79, Sunrise Highway, River Road), those associated with development and enforce regulations to reduce these impacts. [PP]
2. Private airports, heliports, helipads, and helistops shall be discouraged in the Central Mountain Subregion except for emergency services. [PP]
3. Large projects shall be reviewed for possible noise impacts on the whole community. [PP]
4. The appropriate agencies and the Cuyamaca Planning Group will work with property owners to determine appropriate animal noise reduction measures.
5. Discourage the development of Private Off Road Vehicle Parks in the Central Mountain Subregion.

## POLICY CODE EXPLANATION

The responsibility for carrying out the policies of this Community/Subregional plan does not lie solely with the Department of Planning and Land Use (DPLU). The cooperation of private property owners, developers, decision-makers and numerous other entities, both public and private, is necessary to make these policies successful.

A code within brackets [ ] has been placed at the end of each policy within the Plan Text to identify which county department or sub-departmental section of the Department of Planning and Land Use is responsible for taking the lead in carrying out the policy. In addition, there is a code identified as "GEN", which indicates those policies that are of a general concern to all persons or groups that might be involved in development or plan implementation.

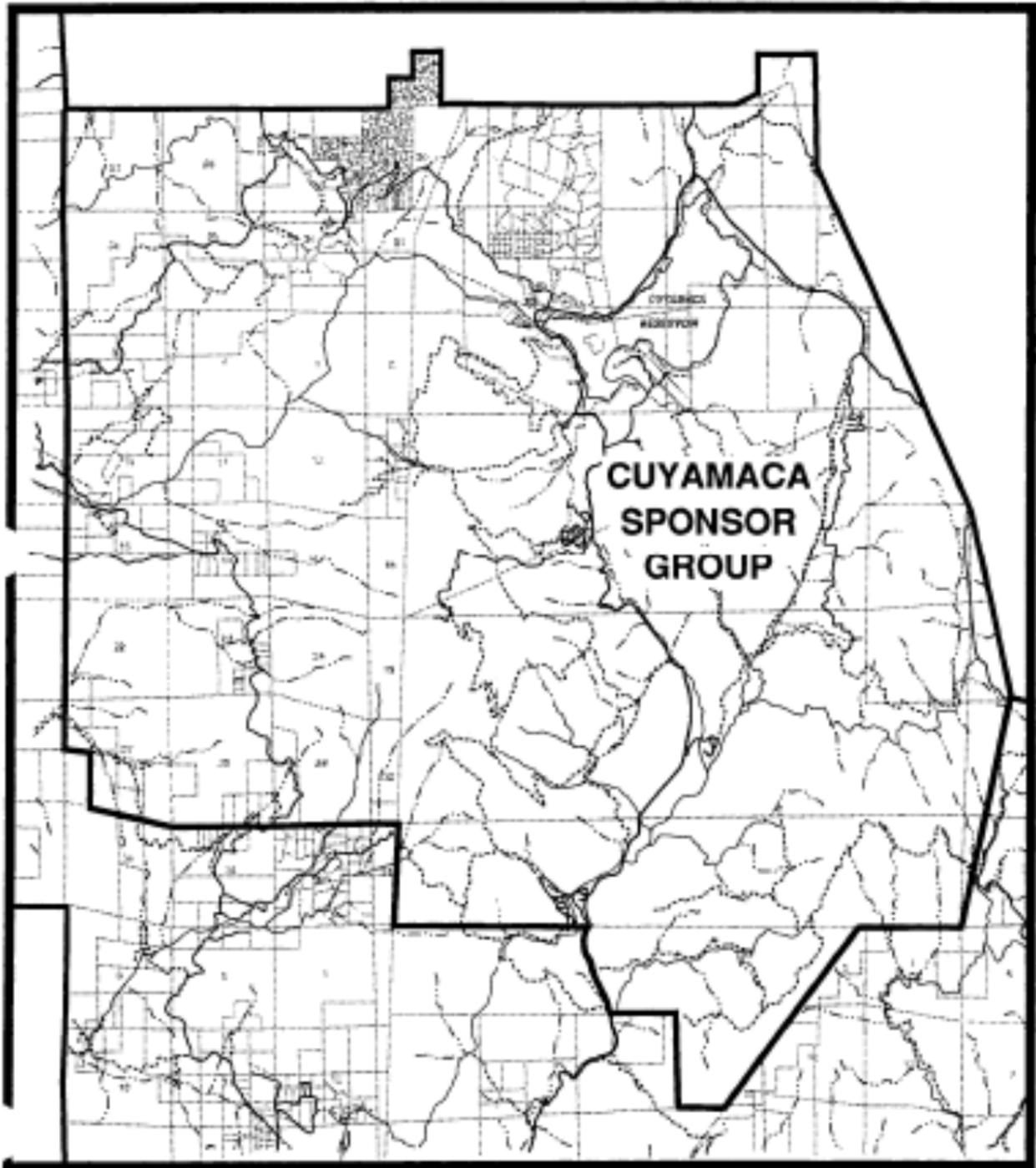
This approach will assist in providing detailed information regarding policies easier to locate, and aid staff in overseeing the progress of the plan.

### CODE

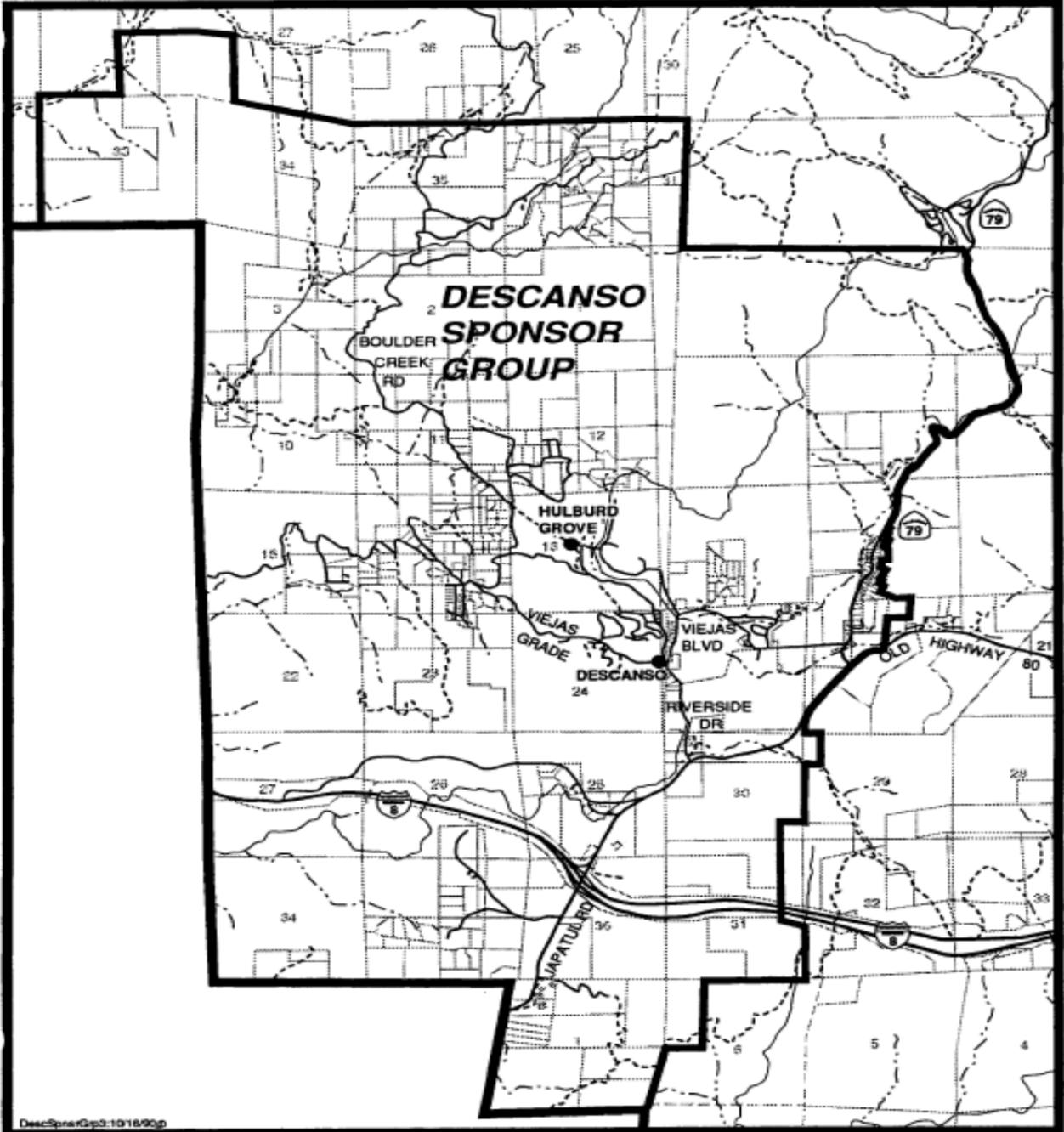
GEN	POLICY OF GENERAL APPLICATION
DPW	DEPARTMENT OF PUBLIC WORKS
DPR	DEPARTMENT OF PARKS AND RECREATION
DHS	DEPARTMENT OF HEALTH AND HUMAN SERVICES
DA	DEPARTMENT OF AGRICULTURE
HCD	DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT
<u>DPLUPDS</u>	DEPARTMENT OF PLANNING AND <u>LAND-USE DEVELOPMENT</u>
<u>SERVICES</u>	
C	Code Enforcement
PP	- Project Planning
AP	- Advanced Planning
B	Building Division

APPENDIX A - SUBREGIONALGROUP AREA MAPS

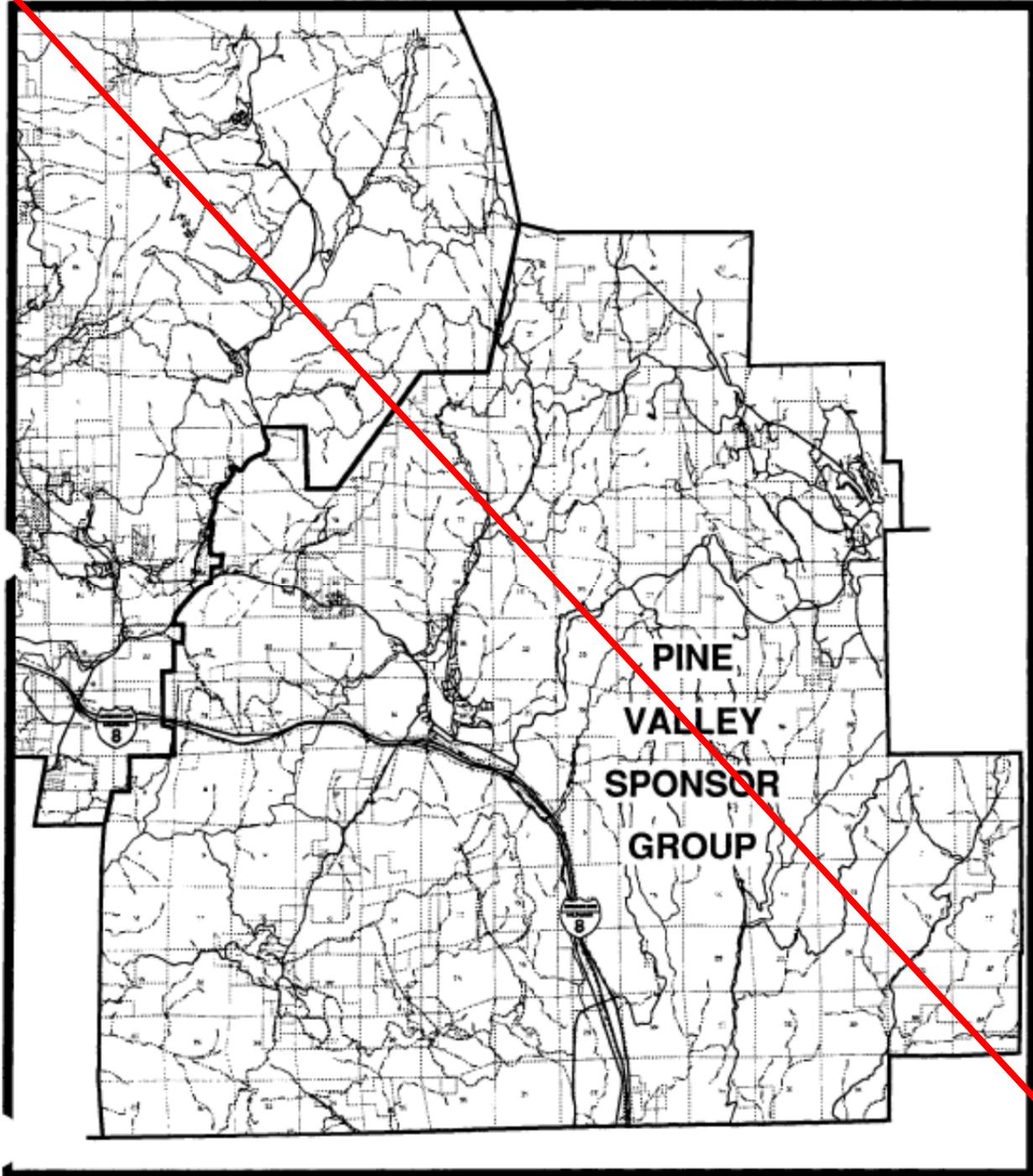
CUYAMACA SPONSOR GROUP AREA



DESCANSO SPONSOR GROUP AREA



PINE VALLEY SUBREGIONAL GROUP AREA



## APPENDIX B RESOURCE CONSERVATION AREAS

This overlay identifies lands requiring special attention in order to conserve resources in a manner best satisfying public and private objectives. The appropriate implementation actions will vary depending upon the conservation objectives of each resource but may include: public acquisition, establishment of open space easements, application of special land use controls such as cluster zoning, large lot zoning, scenic or natural resource preservation overlay zones, or by incorporating special design considerations into subdivision maps or special use permits. Resource conservation areas shall include but are not limited to groundwater problem areas, coastal wetlands, native wildlife habitats, construction quality sand areas, littoral sand areas, astronomical dark sky areas, unique geological formations, and significant archaeological and historical sites.

Within Resource Conservation Areas, County departments and other public agencies shall give careful consideration and special environmental analysis to all projects which they intend to carry out, propose, or approve, and shall select those conservation actions most appropriate to the project and consistent with the intent of this overlay designation.

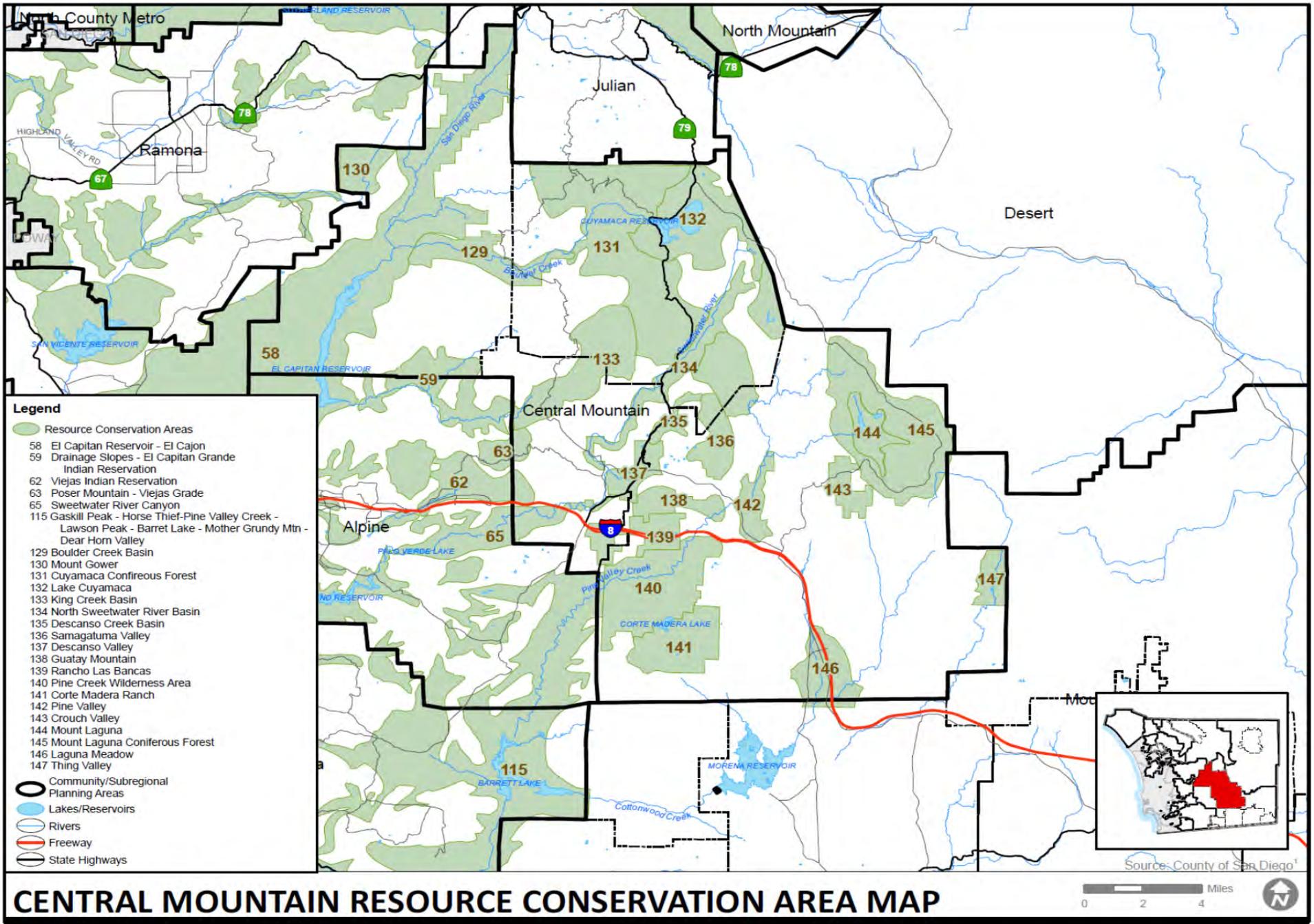
The Conservation and Open Space Section (3) of the Community Plan includes a Resource Conservation Element Area Map and reference to Resource Conservation Areas (RCAs) by number. This appendix identifies those areas, and provides discussion of those resources to be conserved in each of the numbered areas.

### CRITERIA

The following criteria were used in selecting resources worthy of conservation:

- Areas necessary for the protection of wildlife and representative stands of native vegetation.
- Areas containing rare and/or endangered plants.
- Wildlife habitats which are:
  - a. in large blocks, if possible;
  - b. wide, rather than long and narrow to minimize adverse effects along their margins; and
  - c. in contact with other wild areas and floodplains to provide migration corridors.
- Areas containing mineral resources. Conservation measures should ensure future availability.
- Areas which provide the scenic mountainous backdrop to development within the community

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# CENTRAL MOUNTAIN RESOURCE CONSERVATION AREA MAP

San Diego County General Plan

Figure 17

3 - 196

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58. El Capitan Reservoir – El Cajon

This large area contains very steep slopes (the portion in Lakeside about 60 to 70 percent is greater than 50% slope) and isolated rocky peaks and ridges, including some of the largest granitic domes in San Diego County. Vegetation is excellent wildlife habitat with Oak woodlands, Coastal Sage scrub and Mixed and Chamise chaparral. The area contains such rare and endangered plants as the type locality for the threatened Lakeside wild lilac (*Ceanothus syaneus*), the threatened Morena current (*Ribes canthariforme*), the Felt leaf rock mint (*Monardella hypoleuca* ssp. *lanata*) and Adders tongue fern (*Ophioglossum californicum*), the very rare and endemic Dense reed grass (*Calamagrostis densa*) and the rare Ramona cinquefoil (*Horkelia truncata*). The area contains historical and existing golden eagle nest sites. The rocky peaks, especially El Cajon Mountain, serve as a scenic backdrop for El Cajon as well as the Lakeside region. Resources in this area include Lake Jennings Reservoir and surrounding habitat, and the north facing slope on the south side of the San Diego River. Wildlife to be conserved in this area includes several species of raptorial birds. These areas have been included in open space easements for several approved housing developments.

59. Drainage Slopes - El Capitan Grande Indian Reservation

This RCA is an extension of that which was created during the Alpine Community Plan Update. The resources identified for that RCA extend beyond the political boundary of Planning Areas. From the Alpine Community Plan text: "Principal drainage and adjacent slopes in Capitan Grande Indian Reservation, include for high archaeological potential and high wildlife value. (sic)"

62. Viejas Indian Reservation

Viejas Indian Reservation and surrounding areas have many known archaeological sites and highest potential for sites yet undiscovered. Surface artifacts and evidence of previous early Indian occupation have been disturbed.

65. Sweetwater River Canyon

This canyon contains undisturbed Chaparral, Virgin Riparian and Oak woodlands as well as a pristine perennial stream and aquatic ecosystems. Any type of development to disturb the vegetation in this canyon would also alter the dramatic view which can be partially sensed at the Highway 8 roadside viewpoint.

115. Gaskill Peak - Horse Thief-Pine Valley Creek - Lawson Peak - Barrett Lake - Mother Grundy Mountain - Deer Horn Valley

Lawson Peak is a scenically important mountain as well as biologically important area because of the presence of the threatened Felt leaf rock mint, Gander's butterweed, and the rare Campo clarkia and Creeping sage. This resource conservation area also contains the Riparian and Oak woodlands of Hollenbeck Canyon, Pringle Canyon, and Dulzura Creek. The rock formation namesake for this

mountain is a prominent landscape feature for the Dulzura area. It also contains some of the rare and endangered species that occur in the Barrett RCA. Resources in this area include Tecate Peak as an international landmark, Cottonwood Creek and its waterfall, Riparian woodlands, as well as rare and endangered plants such as Mountain misery, the spectacular Campo pea, Cleveland monkey flower, Dense reed grass, Slender pod caulanthus, Gander's butterweed and Orcutt's brodiaea.

#### 129. Boulder Creek Basin

Starting on the western border of the Cuyamaca Rancho State Park, Boulder Creek extends westward to the San Diego River. Like the San Diego River, Boulder Creek's watershed also contributes to El Capitan Reservoir. The area also contains steep slopes, Diegan sage scrub, and Riparian woodland. Mildred Falls and Devil's Jump-Off are two of the area's significant geologic features, as is the Devil's Punchbowl, a natural rock hollow, found along the creek just west of Boulder Creek Road. Boulder Creek is also one of only two creeks in San Diego County in which the California Newt (*Taricha torosa*) is found. Parts of the basin also contain historic, though now defunct, goldmines.

#### 130. Mount Gower

Located in the northwestern-most corner of the sub-region, adjacent to the Ramona Planning Area, Mt. Gower (3,103 ft.) contains steep slopes, oak woodland, and chaparral.

#### 131. Cuyamaca Coniferous Forest

Very little acreage of undeveloped coniferous exists in San Diego County. Most has been developed with resorts, homes, or summer cabins. Only on portions of Mt. Laguna and in an area to the northwest of Middle Peak can undisturbed tracts of this plant community be found. Additional development of the forest should provide for wildlife habitat and corridors. Residential densities should be sparse. Wildlife corridors and the biodiversity of the Cleveland National Forest shall be protected and preserved.

#### 132. Lake Cuyamaca

Biologically one of the most important areas in San Diego County (counting fifteen sensitive plant species), Lake Cuyamaca and its surrounding meadows are also of major importance as a watershed (Lake Cuyamaca is owned and operated as a Reservoir by the Helix Water District), a viewshed, and a recreational resource (Lake Cuyamaca Recreational District operates the lake as a picnic, fishing, and hunting area). Because of the area's sensitivity, the Cuyamaca State Park has proposed to the California Department of Parks and Recreation the creation of a Nature Preserve on lands owned by the Park. Such a preserve would preclude any development on this land. Any development of this area should be very limited. Wildlife corridors and the biodiversity of the Cuyamaca Rancho State Park, Anza Borrego State Park and

the Cleveland National Forest shall be protected and preserved. Sensitive, rare, and endangered plant species found around the lake include: *Blennosperma nanum*, *Brodiaea orcuttii* (Greene) Hoover, *Calochortus invenustus*, *Clarkia purpurea* ssp. *viminea*, *Cryptantha affinis* (Gray) Greene, *Delphinium hesperium* Gray ssp. *cuyamacae* (Abrams) Lewis & Epling, *Downingia concolor* Greene ssp. *brevior* (McVaugh) Beauchamp, *Echinocereus engelmannii* (Parry) Ruempler var. *munzii* P.& F. *Grindelia hallii* Steyermark, *Horkerlia bolanderi* ssp. *clevelandii*, *Hymenothrix wrightii*, *Lewisia brachycalyx* Engelm. ex Gray, *Lilium parryi* Wats. var. *parryi*, *Linanthus dichotomus*, *Limnanthes gracilis* T.J. Howell ssp. *parishii* (Jeps.) Beauchamp, *Montiastrum lineare*, *Navarretia tagetina*, *Orthocarpus lasiorhynchus* Gray, *Plagiobothrys hispidulus*, *Psoralea rigida* Parish, *Rubus glaucifolius* Kell. var. *ganderi* (Bailey) Munz, *Thermopsis macrophylla* H. & A. var. *semota* (Jeps.) Beauchamp.

### 133. King Creek Basin

Starting on the western border of the Cuyamaca Rancho State Park, King Creek extends westward through Sherilton Valley to El Capitan Reservoir. Besides acting as a watershed, the area contains steep slopes, oak woodland, and riparian woodland. Large areas of gabbro soils are also found within this proposed RCA, on which there is a high likelihood of finding endemic plant species. The eastern boundary of this RCA, nearest the Cuyamaca Rancho State Park, is also that of the National Forest Service's King Creek Research Natural Area. This area has been created because of the presence of the Cuyamaca Cypress (*Cupressus arizonica* ssp. *stephensonii*), a species found only here. Care should be given to prevent any impacts to this species due to development. Wildlife corridors and the biodiversity of the Cuyamaca Rancho State Park and the Cleveland National Forest shall be protected and preserved.

### 134. North Sweetwater River Basin

Extending from East Mesa in Cuyamaca Rancho State Park down to Descanso Valley, the North Sweetwater River Basin is the headwater basin for the entire Sweetwater River system. Resources found along this stretch of the river include Riparian woodland, Oak woodland, montane meadows, and, of course, the watershed itself. Development should be limited to those uses that would not impact the water quality through increased run-off, erosion, sedimentation, or pollution. Residential density should be kept to a minimum. Grading should be minimized and confined to building footprint only. Any exposed soils should be replanted immediately. Paving should be minimized, as well, to allow maximum absorption of rainwater by the soils. All natural vegetation, essential to water absorption and retention, should be retained. Wildlife corridors and the biodiversity of the Cuyamaca Rancho State Park and the Cleveland National Forest shall be protected and preserved.

135. Descanso Creek Basin

Like the Sweetwater River, the Descanso River has its beginning in the Cuyamaca Rancho State Park. From here it continues down to the Descanso Valley where it joins the Sweetwater River and Samagatuma Creek. Riparian woodland, Oak woodland, and the watershed are the resources of note. Development should be limited to those uses that would not impact the water quality through increased run-off, erosion, sedimentation, or pollution. Residential density should be kept to a minimum. Grading should be minimized and confined to building footprint only. Any exposed soils should be replanted immediately. Paving should be minimized, as well, to allow maximum absorption of rainwater by the soils. All natural vegetation, essential to water absorption and retention, should be retained. Wildlife corridors and the biodiversity of the Cuyamaca Rancho State Park and the Cleveland National Forest shall be protected and preserved.

136. Samagatuma Valley

~~This proposed RCA is found predominantly on the Samagatuma Ranch. Though other resources are present, including Oak woodland, Riparian woodland, and steep slopes, this RCA has been created primarily because of the presence of gabbro soils, a strong indicator of endemic plant species. Any development project proposed in this area should undergo a spring biological survey. Wildlife corridors and the biodiversity of the Cuyamaca Rancho State Park and the Cleveland National Forest shall be protected and preserved.~~

1367. Descanso Valley

The Descanso Valley is the centerpiece of the community of Descanso. It is currently used for dry farming and cattle and horse pasture. Scattered "rural" structures (barns, storage sheds) dot the borders of the fields which add to the bucolic character of the area. The valley is also the confluence of three waterways: The Sweetwater River, the Descanso Creek, and the Samagatuma Creek. Thus, the resources to be protected in this area are the viewshed, the watershed, Oak woodland, and community character. Wildlife corridors and the biodiversity of the Cuyamaca Rancho State Park and the Cleveland National Forest shall be protected and preserved. As the valley is essentially flat, grading will not be much of an issue. Still, due to the importance of the watercourses, care should be given to minimize any impacts due to grading (erosion, run-off, and sedimentation). If a property was to be developed, community character could be best preserved by retaining as much of the open fields and hills as possible. This can be accomplished by encouraging a project design which clusters structures at the base of the foothills. Clustering would be feasible provided the property was annexed to the Descanso Water District and percolation tests proved smaller parcels feasible. Wildlife corridors and the biodiversity of the Cuyamaca Rancho State Park and the Cleveland National Forest shall be protected and preserved.

138. Guatay Mountain

Located just north of I-8 near S-79, Guatay Mountain, with its steep slopes rising to a pinnacle, is a visual landmark to the communities of Guatay and Descanso. Believed to be held in reverence by the early Native Americans of the area, the mountain is covered almost exclusively by gabbro soils, a strong indicator of endemic plant species. In fact, Guatay Mountain is one of only four places where the Tecate Cypress (*Cupressus guadalupensis* ssp. *forbesii*) is found. Any development project proposed in this area should undergo a spring biological survey. Wildlife corridors and the biodiversity of the Cleveland National Forest shall be protected and preserved.

139. Rancho Las Bancas

Like Roberts' Ranch, Rancho Las Bancas is also a richly diverse area containing Riparian and Oak woodland (both Coast Live and Engleman oaks), moist meadows, non-native grasslands (with remnants of some native species), and chemissal chaparral. This diversity of habitat supports a diverse flora and fauna. Any development should be sensitive of this diversity and supply ample open space easements, including wildlife corridors. Care should be given to minimize visual impacts from the National Forest and I-8. The integrity of the Forest, and especially the adjacent Pine Creek Wilderness area and Guatay Mountain should also be respected. Wildlife corridors and the biodiversity of the Cleveland National Forest shall be protected and preserved.

140. Pine Creek Wilderness Area

The boundary of this 13,000 acre RCA coincides with that of the U.S. Forest Service's Pine Creek Wilderness Area. Resources are the watershed, oak and riparian woodland, steep slopes, Diegan sage scrub, archaeological sites, and wilderness.

141. Corte Madera Ranch

Corte Madera Ranch is a relatively undisturbed area south of I-8 in the Pine Valley Sponsor Group Area. As it is in the western foothills of the Cuyamaca Mountains, it is in a transition zone between lower and higher-elevation plant communities. Examples of almost all the ecosystems found within the Central Mountain Subregion are found in this one area, including: Diegan sage scrub, chaparral, Oak woodland, grassland, vernal pools, moist meadow, oaks, riparian woodland, and coniferous forest. Other resources include gabbros soils, extensive archaeological resources, and geologic features (Corte Madera Mt.). Corte Madera Lake is also an important migratory bird habitat. Wildlife corridors and the biodiversity of the Cleveland National Forest shall be protected and preserved.

#### 142. Pine Valley

Much of the present, open character of Pine Valley derives from the fact that most residences are hidden among trees, with the vast central montane meadow serving as open space. This not only provides clear views of the mountains beyond, but gives Pine Valley the appearance of being much smaller than it actually is. Any development in the meadow should take this factor into consideration, and should minimize impacts to this character. Any development on the slopes of the valley should minimize grading and be of a scale, form, and color that will enable it to blend into the background. Wildlife corridors and the biodiversity of the Cleveland National Forest shall be protected and preserved. Additionally, this valley acts as a watershed for Pine Valley and Pine Valley Creek. A number of wells, owned by the Pine Valley Municipal Water District, are located in the meadow. Any development should be careful not to impact water quantity or quality. Wetland indicator plant species are found on portions of the Meadow. The Meadow is also a feeding ground for many raptors, and the northern parts of it contain one of the western-most examples of Great Basin sage scrub habitat in the County.

#### 143. Crouch Valley

High in the Laguna Mountains, Crouch Valley is the first large meadow one sees when approaching the Laguna Mountain Recreation Area from the south. Its vast grassland/meadow is currently used for cattle grazing, but it is also important biologically as one of the few alpine meadows left in San Diego County. The Valley is also important visually, as it serves as a gateway to the Laguna Mountain Recreation Area, and is easily visible from the Sunrise Highway, a proposed National Scenic By Way. Furthermore, it acts as the watershed for the Cottonwood Creek and Scove Canyon, which furnishes water for Pine Valley and other towns downstream. Wildlife corridors and the biodiversity of the Cleveland National Forest shall be protected and preserved.

#### 144. Mount Laguna

##### 145. Mount Laguna Coniferous Forest

Very little acreage of undeveloped coniferous exists in San Diego County. Most has been developed with resorts, homes, or summer cabins. Only on portions of Mt. Laguna and in an area to the northwest of Middle Peak can undisturbed tracts of this plant community be found. Additional development of the forest should provide for wildlife habitat and corridors. Residential densities should be sparse. Wildlife corridors and the biodiversity of the Cleveland National Forest shall be protected and preserved.

146. Laguna Meadow

In biological terms, the Laguna is equally important as the Cuyamaca meadows. As is the case at Cuyamaca meadow, about 15 sensitive, rare, or endangered plant species can be found at the Laguna meadow, many being different than those at Cuyamaca. Additionally, the meadow is the centerpiece of the Cleveland National Forest's Laguna Mountain Recreation Area, a major recreation resource for San Diego County.

147. Thing Valley

On the eastern-most edge of the Central Mountain Sub-Region, Thing Valley is a choice example of a desert/chaparral transition zone, displaying elements of plant communities found in both ecosystems (oak woodlands, grasslands, and desert wash). Steep slopes also occur here. Wildlife corridors and the biodiversity of the Cleveland National Forest shall be protected and preserved.

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APPENDIX C - CNF COLOR STANDARDS

CNF COLOR STANDARDS  
FOR  
SUMMER HOME CABINS

I. ROOF COLORS

- A. Fiber Glass Asphalt Shingles similar in color to Celotex:
1. "Rustic Wood" shingles with medium to dark brown roof trim from following lists;
  2. "Chestnut Brown" shingles with dark brown from following lists;
  3. Black (only with gray color scheme) with black roof trim.  
\*"roof trim" in this case includes the fascia on the gables and along the eaves, the gutters, roof vents and any other features closely associated with the roof.

II. SIDING AND TRIM COLORS

- A. Colors similar to Frazee Exterior Flat Paint:

Siding	Trim
1. 112 Mesquite	with 133 Bark
2. 109 Cocoa	" with 140 Oxford Brown

- B. Colors similar to Olympic Semi-Transparent Stain:

Siding	Trim
1. #916 (warm gray)	with #913 (dark gray)
2. #710 (med greenish brown)	with #711 (dark brown)
3. #716 Naturaltone Cedar	with #725 (brown)

C. Colors similar to Olympic Solid Color Stain:

Siding		Trim
1. Beige Gray	with	New Bark
2. Fawn	with	Coffee
3. Cocoa	with	Coffee
4. Beachwood	with	Coffee or Ebony if black roof is <u>used</u>
5. Sage	with	Coffee for roof trim and Avocado for other trim and/or small amount of white for windows.

D. Colors similar to Olympic Overcoat Housepaint:

Siding		Trim
1. Beige Gray	with	Oxford Brown
2. Clay	with	Oxford Brown

E. Colors similar to Sears Exterior Solid Color Stains:

Siding		Trim
1. Sand Dune 2215	with	Espresso Brown 2227
2. Adobe Brown 2256	with	Espresso Brown 2227
3. Autumn Beige 2220	with	Espresso Brown 2227
4. Teaberry Green 2250	with	Espresso Brown 2227 for roof trim
or		Sagebrush Green 2217 for other trim
5. Georgian Moss 2252	with	Small amount of white

F. Colors similar to Sears Exterior Paints:

Siding		Trim
1. 061 Desert Sand A	with	066 Saddle Brown A
2. 080 Graystone A	with	029 Tudor Brown A

Exhibit B – Pine Valley Community Plan

**County of San Diego General Plan Update**

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PINE VALLEY  
COMMUNITY PLAN



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# Community Background

## a. History

The Pine Valley Planning Area covers about 92,685 acres (Refer to Figure 1). The vast majority of this acreage, or almost 98 percent, is dedicated in the Cleveland National Forest as either publicly owned open space or privately owned agricultural lands. Indian reservation lands equate to about a half of a percent. Residential land uses in the Planning Area make up approximately one percent and commercial uses make up less than a tenth of a percent. These percentages clearly illustrate the inherently rural nature of the Planning Area and its limited potential for further development. Nestled in an area well-known for its intrinsic natural beauty are the three unique and rustic hamlets of Guatay, Mount Laguna, and Pine Valley. These communities offer residents and visitors the opportunity to experience rural village community character and lifestyle unchanged by the intrusion of suburban development.

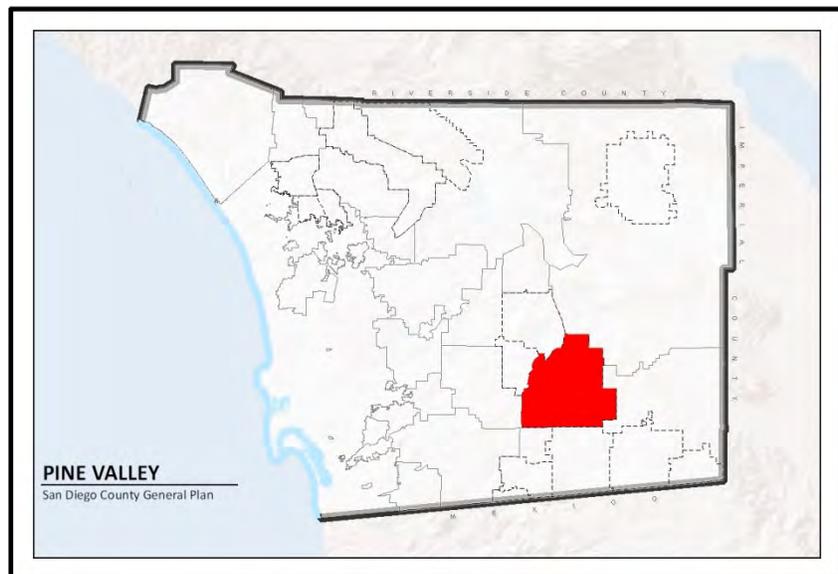


Figure 1: Pine Valley Community Plan Area

### Guatay

Located about 40 miles east of San Diego at an elevation of 4,000 feet, Guatay is a very small rural community centered along winding two-lane Historic Highway 80 at the crest of a historic Cuyamaca Mountains pass. The area was originally the seasonal home and gathering place for the proud Kumeyaay people who referred to it as the "big house" or "ceremonial house." The first settlers arrived in the late 1860's, and the area became known as Farley Flats. The community's name change came about in 1917, when the Guatay post office was established. By the 1930s, Guatay had become a popular resort destination for vacationers from San Diego and Imperial counties, who built small rustic recreational cabins constructed from natural materials. Although most were built on private lands, several recreational cabins

were also built under permit on United States Forest Service land. Approximately 80 years later, some of these stone and wood cabins now serve as primary residences.



Guatay's artist galleries bring visitors to the area.

specializing in native and drought tolerant plants was established. With only a handful of businesses in the community, most residents commute to work outside of the region.

All existing residential and commercial properties are totally dependent on groundwater. Most of the 700 or so Guatay residents live in small quaint homes, hidden by mature oak trees, on parcels that vary from a quarter-acre to larger than ten acres in size. A concentrated portion of the community's residential area is made up of two mobile home parks located on 26 acre and 42 acre sites. Septic fields serve for wastewater treatment for all uses. Rancho Samagatuma is a 2,600 acre ranch and agricultural open space preserve along the north side of Highway 80. The Rancho was originally owned by a family that raised thoroughbred horses and other livestock. Although the ownership of the ranch has changed hands over a span of 60 years, it remains a working livestock ranch that provides much needed undisturbed wildlife habitat. The community appreciates elements that contribute to Guatay's slower-paced rural lifestyle, such as its mix of dispersed residences and compact commercial core, and the absence of urban amenities like sidewalks and street lighting. Guatay residents, hikers, bikers, and equestrians regularly use the wide shoulders along Highway 80. An abundance of native vegetation including oaks, cypress, manzanita, and mountain lilacs contribute to the rural ambiance and provide year-round color. Only a few individual parcels remain. Uncertain groundwater resources and an extended period of drought will not support future planned unit developments.

The village of Guatay is situated between Descanso to the west and Pine Valley to the east. The only access to Interstate 8 (I-8) is via State Road 79 (SR-79) through Descanso or via Historic Highway 80 through Pine Valley. Guatay's very small commercial core includes a tiny country store, a well-drilling business, a vehicle towing business, two unique artist galleries, and two small community churches. Recently, a nursery

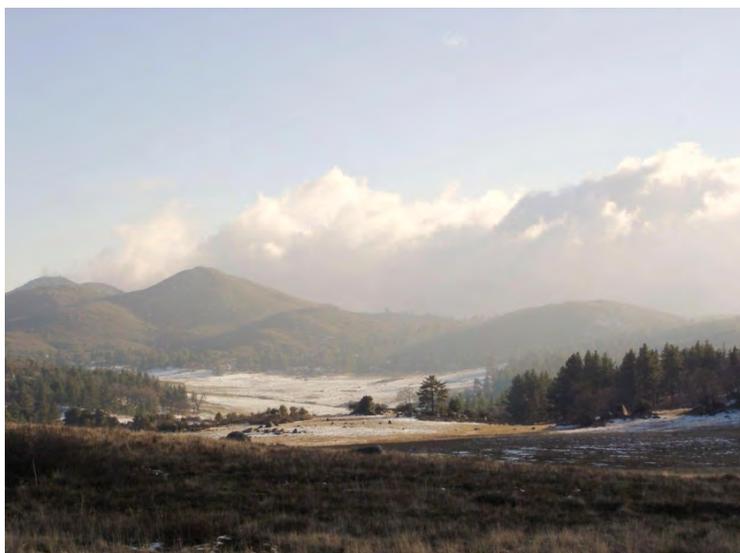
Mount Laguna

Located 60 miles east of San Diego at an elevation of nearly 6,000 feet, Mount Laguna is a mountain village set within the hollows and hillsides atop the crest of the Laguna Mountains. The community is surrounded by the Cleveland National Forest and the Laguna Recreation Area. Established in 1908, the Cleveland National Forest conserves forest resources, woodlands, and watersheds, provides recreational opportunities for the public, and preserves open spaces in the Laguna Mountains. The Descanso District of the Cleveland National Forest centers on the Laguna Recreation Area. This area is a favorite recreational and vacation destination for San



An incredible view from Garnet Peak in Mount Laguna.

Diego and Imperial County residents as well as visitors from Arizona, Mexico, and from around the world. The Laguna Recreation Area serves nearly a half million visitors per year, and offers scenic and tranquil open spaces, forested campgrounds, a myriad of hiking and equestrian trails, and spectacular views of forested mountains, alpine meadows, and high desert. The eastern escarpment along the crest of the Laguna Mountains overlooks the Anza-Borrego desert nearly a mile below.



Crouch Valley provides seasonal cattle grazing.

Visitors to the Laguna Recreation Area may choose from a range of camping experiences including the U.S. Forest Service Burnt Rancheria, Horse Heaven, Laguna, El Prado and Wooded Hills developed campgrounds, along with other primitive camping areas. The Pacific Crest National Trail rises up the south flank of the Laguna Mountains and courses along the range crest before diving down into the upper Anza-

Borrego Desert to the northeast. Mount Laguna is an important staging point for through-hikers and day hikers using this Trail. Occasionally during the peak summer and winter seasons, the volume of visitors to the Laguna Recreation Area greatly exceeds allocated resources to safely and efficiently accommodate them.

The Cleveland National Forest is checker-boarded with large private agricultural parcels that are used for commercial cattle ranches in Crouch Valley, Rodeo Grounds, Kitchen Valley, Laguna Meadow, and Rattlesnake Valley. These ranches predate the establishment of the National Forest and remain as largely undeveloped agricultural lands to help preserve open meadow spaces of the Laguna Mountains. Recently, the ranchland of Rattlesnake valley was deeded largely in whole to the California State parks system. During spring and summer, picturesque alpine meadows continue to be used for cattle grazing in consonance with the historic character of the Laguna Mountains.

Mount Laguna, as a community, was developed in the 1910s to help augment the Laguna Recreation Area, and was first developed with its central lodge, restaurant, and recreational cabins set into the forest. The community grew, with the introduction of U.S. Air Force (USAF) Mount Laguna Station into a small but bustling 1950s town with thriving commercial and residential cores. At that time, the town even had its own school and two service stations. Since the closure of the base in 1981, the community has settled back into a quaint, tranquil, and rural community preserving its deep historic roots. Mount Laguna remains tourism-oriented and supports visitors to the Laguna Recreation Area.

Mount Laguna supports only four commercial enterprises set along Sunrise Highway. The original historic lodge with its small essential store, motel, and cabins on land leased from the Forest Service, remains vital as a popular visitor destination. The Mount Laguna U.S. Postal Service (USPS) Post Office, located in the lodge building, is considered the center of the community. A Forest Service Visitors Center and a restaurant with cabins are also on Forest Service land leases. Additionally, a privately-owned restaurant with a compact RV park makes up the rest of the community's commercial core. The Department of Public Works (DPW) Mount Laguna Road Maintenance Station is strategically located at the cul-de-sac of the only paved road crossing the highway. The former community chapel and retreat campus is located on leased Forest Service land at the northern end of the community and is being considered for use as a community and events center. The Red-Tailed Roost Forest Service Volunteer Activity Center re-occupies the historic school building at the southern edge of town. A State-owned facility on land leased from the U.S. Forest Service south of Mount Laguna shelters the San Diego State University (SDSU) Astronomical Observatory, which benefits from the dark skies in the Central Mountain Region.

Approximately 173 seasonal recreational residences, leased under agreements with the U.S. Forest Service, are scattered over four different National Forest cabin tracts extending away from the highway. Some of these cabins front along the highway,

but most are located along graded roads winding over hillsides and through the hollows west of the highway. Most of these cabins date from the 1930s to the 1950s, and permits for new residences and further developments have been frozen by the Forest Service. These cabins are intended for seasonal use only, not as year-round permanent residences, and are closely overseen by the Alpine District Office of the Cleveland National Forest. An active cabin-owners organization represents the cabin owners in their relations with the Forest Service. Only a few privately-owned parcels provide land for permanent year-round residences in the community. The highest density of these land parcels are 26 quarter-acre to third-acre sized plots developed in the 1960s, with all but four of these parcels fully developed with year-round permanent single family residences. Clustered cabins dot an adjacent eight acre single land parcel. Morris Ranch is a second, fully developed tract of 16 larger and less dense privately owned parcels. Several other isolated private parcels are located deeper in the forest away from town and the highway. All residences and businesses are dependent on individual septic systems.

Stephenson Peak, just north of town center, is the base for the Mount Laguna Federal Aviation Administration (FAA) Station. The adjacent defunct United States Air Force (USAF) Mount Laguna Station, with its deteriorating abandoned structures, has been at the center of several recurring proposals by USFS for facility reuse or rehabilitation. All proposals for any new use of this facility have been defeated under discretionary processes required by the federal government, and during each process the community has made its desire well known to have the facility fully razed and the property returned to native state.

All development in the Laguna Mountains has been defined and shaped by unique natural settings, desire to preserve habitat, limitations due to topography and climate, and the area's total dependence on limited groundwater supply. With these numerous innate environmental restrictions, further development of the community of Mount Laguna and surrounding private lands is not feasible.

### Pine Valley

Surrounded by the Cleveland National Forest, this unique mountain village is located approximately 45 miles east of San Diego at an elevation ranging from 3,200 to 3,700 feet. Here residents of all ages treasure their close proximity to oak and pine woodland glens, fields of grasslands and chaparral, and seasonal creeks. Scattered throughout the valley are granite bedrock morteros and pottery artifacts dating from Kumeyaay habitation. Large open parcels, where early homesteaders once grazed cattle and other livestock in the 1890s, remain as the community's central meadow. In 2008, most of the community was hidden away in the forested rolling foothills surrounding this open area.

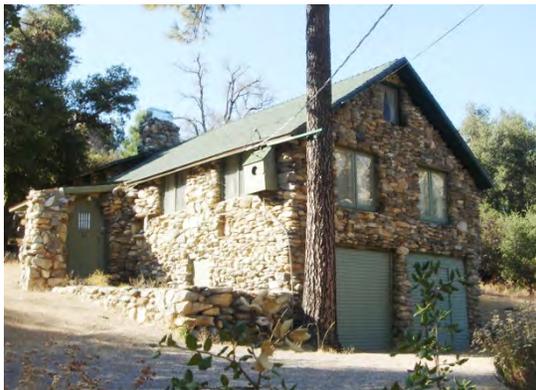
Scenic, tree-lined, two-lane Historic Highway 80 constitutes the main street of town, and links Pine Valley with Guatay, via a historic bridge. Highway 80 was once the only means of travel from San Diego to the Imperial Valley and points beyond, until the construction of I-8. Now a country road bypassed by the Interstate, Highway 80 provides Pine Valley with the only major means of access



Looking down on Pine Valley's central meadow. Note residences are almost completely hidden by trees.

and egress from the community. The annual Pine Valley Days parade has marched along Highway 80 for the last 38 years.

Pine Valley's early businesses were built adjacent to this roadway, and the area remains the site of the village commercial core. Only one business, a landmark 1924 restaurant, is still operating in its original building and may be eligible for historic designation by the County's Historic Site Board. Also located within the immediate village core are some individually-owned efficiency units which reoccupy the site of a former motel. These efficiency units and commercial businesses are among a finite group of properties connected to the limited capacity sewage ponds located in the meadow. The vast majority of the valley is dependent on individual septic systems.



A quaint stone cabin, part of the Pine Creek Recreational Tract.

Other commercial businesses along this corridor include two restaurants and a coffee shop, a community church, a small market, a gas station/mini mart, a small automobile repair shop, two real estate offices, a dentist office, a veterinarian, a small motel, a women's fitness center, and two schools. One of these restaurants is part of a list connected with State Vehicle Code Document, Title 13, Chapter 6 Hazardous Materials, Article 2.5 Inhalation Hazard shipments: Routes and Stopping Places.

This restaurant provides for truck drivers transporting these types of materials with a

safe place to park their vehicles, eat, and rest at a location near a fire station and away from residences. Federal and County facilities include a U.S. Post Office, County branch library, a County regional park, and a County of San Diego Sheriff's Substation. The community's mutual water company and fire station are also located in the central commercial core. Pine Valley's central clubhouse, dating from the late 1950s, serves today as the town's centerpiece for community activities, de facto town hall and an emergency evacuation center.

Two large equestrian facilities are located well outside village center along Highway 80. Also located in the Cleveland National Forest at the west end of the valley are 37 recreational cabins under permit and management by the Forest Service as secondary recreational residences. The Pine Valley Bible Conference Center, located off Pine Creek Road, is the former site of a depression-era Civilian Conservation Corps



Pine Valley's central meadow area as seen in 2008.

(CCC) Forestry camp. Many of the original buildings built and used by the CCC camp have been incorporated into the conference facility. Some other private entities lie beyond the community, including a private duck hunting club near the Glen Cliff area and a San Diego Gas and Electric (SDG&E) satellite facility near Buckman Springs.

Some land within the valley is still used for agricultural purposes: cattle grazing and equestrian facilities. Residents board their horses at two conveniently located equestrian facilities and enjoy riding on miles of scenic local and national trails. In 2008, large acreages, such as the Tulloch Ranch and the Corte Madera Ranch Corporation, remained as working ranches and agricultural preserves under the Williamson Act. This type of land use is compatible with community character and helps to define the rural nature of the valley. Therefore, it is very important to the Planning Area that these agricultural uses continue to thrive.

It was the natural beauty of this picturesque, wooded area that drew visitors to ride horses in the mountain meadows and to fish in the once plentiful year-round waters of Pine Valley Creek. Some bought property along curving, tree-lined country lanes, where they built quaint cabins and rock houses. Most of these circa 1920-1940 cabins were originally secondary residences for Imperial Valley farmers trying to

escape the intense summer heat. Vacation homes were also established for well-to-do city dwellers looking for respite from urban life. Well-maintained and now occupied as primary residences, they are still heated by fireplace or wood-burning stoves nearly eighty years later. The continued preservation of these early residences with their sprinkling of graceful vintage lamp posts is vital to community character. These elements contribute to the rustic ambiance and old-world charm of this small village. With exteriors primarily finished in stone and wood, and painted in earth-tones, these unique, individually constructed dwellings complement their rural settings. Since groundwater and conservation habitat are community concerns, manicured landscaping is the exception within the area.

Much of the central area of Pine Valley has already been developed; there are some large open parcels with difficult terrain that lie outside the mutual water company boundaries. These parcels, which do not have water rights, include a combined 171 acres located to the east of the Rancheros area and a 17 acre parcel adjacent to the I-8 exchange at Pine Valley Road. Other open lands consist of a 108 acre parcel and a 38 acre parcel in the central meadow area which are part of the water district. There are a total of 40 water hookups authorized for these two parcels. A 35 acre parcel, located on the west side of Highway 80 adjacent to an existing equestrian center, has no water hookup planned. Zoning designations for these parcels are currently under review by the County. There are also a few other small undeveloped residential parcels scattered around the area.



Area trails draw many visitors.

Pine Valley is special because of its rustic charm and unique character. Conservation subdivisions or tract housing developments with sidewalks, curbs, and suburban street patterns do not fit the rustic character. Gated or walled developments would preempt the existing friendly, small town feel and many mobile homes are inconsistent with the village character. This mountain community would also be a poor choice for high density housing due to its very limited infrastructure and employment opportunities as well as its lack of social services and public transportation.

This mountain community attracts residents of all ages and ethnic groups, who chose Pine Valley for its unique character, accessibility to a variety of outdoor activities, open space, and close proximity to the Cleveland National Forest. Due to limited employment options and non-existent social services, this area consistently experiences an excess in residential housing capacity and an extremely high

property turnover rate. These factors would also affect new residential development. More importantly, without careful scrutiny and planning, additional residential or commercial development may strain natural resources and irreplaceably jeopardize the natural beauty and charm of this small mountain village and provide a negative impact to sensitive wildlife habitat.

## **b. Relationship to Adjoining Communities**

The Descanso Subregional Planning Area adjoins Pine Valley along Guatay's western boundary. With similar rustic charm and land use issues, such as groundwater availability and solid waste disposal, Descanso is approached via Historic Highway 80 and State Highway 79. Guatay's kindergarten through 6th grade students attend the Descanso Elementary School instead of Pine Valley Elementary. Mount Laguna's students attend Pine Valley Elementary. Students in grades 7-12 from the communities of Campo, Lake Morena, Jacumba, Boulevard, Potrero, Descanso, Mount Laguna, and Pine Valley, all attend the Mountain Empire Junior and Senior High schools located in Pine Valley. The Mountain Empire Unified School District covers the largest geographic area of any other school district in California.

Descanso, Mount Laguna, and Pine Valley all have independent fire protection districts and fire safe councils. The Pine Valley Fire Protection District also provides fire and emergency response for the communities of Guatay and Corte Madera. The Descanso, Mount Laguna, and Pine Valley fire stations provide mutual aid to each other when needed. These communities share the same law enforcement resources at the Pine Valley Sheriff's Substation.

The community of Cuyamaca, located to the northwest of Mount Laguna, is similarly impacted by the thousands of recreational visitors that flood park lands during winter snows and impede movement on rural roads. Since these two tiny communities have their own very limited infrastructure and do not fall within the same school district, there is little mutual aid overlap.

The Campo/Lake Moreno Planning Area, which borders the southeast section of the Pine Valley Planning Area, is also a groundwater dependent area. Future residential or commercial development in Campo may affect safety of travel on the two-lane Buckman Springs Road and Old Highway 80. The Pine Valley Fire Protection District provides emergency mutual aid response to the Campo and Lake Morena Fire Districts when needed.

## **c. Environmental Setting**

Pine Valley lies in the foothills along the western face of the Laguna Mountains at an elevation of about 3,700 feet. The neighboring community of Guatay lies immediately to the west at 4,000 feet. The community of Mount Laguna is located to the northeast at about 6,000 feet. These three communities are all surrounded by the Cleveland National Forest and share similar wildlife, vegetation, and environs. This landscape is a surviving remnant of vast forested areas that once covered most of southern California and have been impacted with development of our built up environment. Unique to San Diego County, the Central Mountain Region lies in the Pseudo Montane microclimate zone, which accounts for the mix of oak, pine, sage and chaparral habitat. Jeffrey and Coulter pines, as well as Coast Live, Black, and Engelmann Oaks, provide a welcome canopy for these mountain communities.

Temperatures vary from summertime highs of above 100 degrees F to wintertime lows of near zero degrees F. Pine Valley and Guatay experience about six to eight dustings of snow per winter season, several heavy enough to require snow plows. The Laguna Mountains receive more frequent snowfall, in amounts sufficient enough to result in the closure of Sunrise Highway and limit access to the Mount Laguna community a few times each winter.

However, decreased precipitation and resulting lowered groundwater levels resulting from climate changes, and insect infestations, are creating habitat stress and accelerating the debilitation of mature woodlands. These factors greatly multiply the potential wildfire threat to this Planning Area. As a result of recent wildfires that destroyed habitats in vast tracts elsewhere in the County, the Central Mountain Region holds some of the last large isolated islands of mature and naturally forested habitat surviving in San Diego County. This habitat supports a variety of native and introduced species such as deer, bobcats, foxes, coyotes, raptors, wild turkeys, and an enormous variety of migratory birds.



In 2008, Pine Valley Creek is a seasonal creek that frequently dries up.

Together with the Cuyamaca Mountains and the escarpment foothills, the Laguna Mountains are home to the few rare mountain lions remaining in the wilds of San Diego County. Perhaps the County's most precious and unique biological resource, it is essential to preserve and protect the forests, open spaces, and watersheds of the Laguna Mountains for future generations.

The village core of Pine Valley is anchored by a large open meadow, which is central to the historical identity of the community. Much of the land within this central

meadow area is included in the 100 year flood plain. The meadow area is bisected by seasonal Pine Valley Creek, which runs in the winter and spring with runoff from the Laguna Mountains snows and ceases to flow in the summer months. The creek bed and surrounding area is home to the endangered Arroyo toad and Least Bell's vireo. Immediately adjacent to the meadow is another large open parcel, the Pine Valley Bible Conference Center. These properties comprise an essentially pristine open area highly prized by the valley residents.

Pine Valley's open meadow, the grass-covered fields near Corte Madera Lake, and the surrounds of Guatay and Mount Laguna are areas frequented by wildlife from rabbits, snakes, and coyotes; to mule deer, turkeys, and mountain lions. Raccoons, skunks, opossums, and gray tree squirrels are abundant. Acorn woodpeckers, stellar jays, mountain chickadees, oak titmouse, grosbeaks, and many other bird species are familiar sights. Granary pines and oaks, woodpeckers' storage silos drilled with holes and stuffed with acorns, dot the landscape. Native shrubs, such as manzanita, elderberry, wild lilac, basketbush, and big basin sage, carpet the valley, foothills, and mountains.

Guatay is surrounded by the Cleveland National Forest and is home to large coast live oak trees, mature pines, chaparral, manzanita, and wild lilacs that perfume the air in spring. Deer, cougars, bobcats, foxes, coyotes, wild turkeys, raptors, and many other birds find refuge in Guatay's open space areas near seasonal mountain creeks. Guatay Mountain, which rises 800 feet above the small hamlet, has a large stand of old growth Tecate cypress, which is classified as a threatened species at high risk of extinction in the wild.

These mountain communities are unspoiled by heavy emissions, congestion, noise, or light pollution. In a region that is entirely dependent on a limited quantity of groundwater, it is important that septic systems, sewage treatment facilities and commercial land uses do not cause harm to precious aquifers. Within this rural Planning Area, residents and visitors savor its clean mountain air, serene views, and quiet solitude. Maintaining those qualities is essential, not only to local community sentiment, but to the continued viability of the wildlife and vegetation. A sparse backcountry population also supports needed dark skies. The Pine Valley Planning Area is a unique jewel in a county rapidly losing its grasp on pristine open space. Preservation of open space is essential, not only to area residents, but also to the thousands of city visitors who seek respite in parks, forests, and meadows lands.

## d. Existing Circulation and Mobility

A highly scenic road network serves the Central Mountain Region. Comprised of the Sunrise Highway SR1, State Road 79, Old Highway 80, and Buckman Springs Road, these byways consist of narrow, winding, tree-lined two-lane state highways and local county roads that pass through the heart of the Cleveland National Forest. This network has helped maintain the rural nature of the three main communities in the Pine Valley Planning Area. However, access and egress from these communities is limited to three interchanges with I-8 at Japatul Valley Road, Pine Valley Road, and Sunrise Highway. The sole access from the north is via rural and winding Highway 79. The area's circulation plan is shown in Figure M-A-3 in the Mobility Element of the San Diego County General Plan.

The viewshed from our backcountry roads and highways provides the economic lifeblood to our small mountain businesses, and is an important reason people choose to live and recreate in the area. During the weekends, it is a common sight to see groups of vintage cars, motorcyclists, and bicyclists, along with mountain bikers traveling along our scenic highways. These visitors come to experience our quaint, village atmosphere, to enjoy the natural panoramic views of the Cleveland National Forest and to escape the noise and congestion of urban life. The fragile visual corridor flanking our country roads is one of our most important community assets, and is extremely worthy of continued protection.

The popularity of regional recreational travel coupled with population growth is reflected by an increased volume of traffic on the area's roads. Old Highway 80, completed in 1926, runs through the rustic town centers of Guatay and Pine Valley. Designated both a scenic and a historic highway, it provides a historic link between these villages via a graceful, concrete bridge that spans Pine Valley Creek and adds a timeless feel to this area. Pedestrians, cyclists, and equestrians share the slow tempo of the rural Highway 80 corridor without the need for traffic signals. However, when I-8 is closed due to traffic hazards, this closure and shift of traffic to the area's rural roads negatively impacts ease and safety of travel on these local roads. The three points of access between I-8



Built in 1926, the Pine Valley Bridge as seen in 2008.

and Highway 80 limits traffic return to the Interstate and forces increased traffic through Guatay and Pine Valley. Winter snows that bring in thousands of visitors to the Subregion frequently result in major traffic congestion and a total gridlock of the local residential circulation network due in part to limited access and egress along I-8.

A single rural road, Sunrise Highway, allows vehicular travel through the Laguna Mountains. Designated as a National Scenic Byway, it is the only paved road that connects Mount Laguna to the rest of San Diego County. Sunrise Highway winds from I-8 through the Laguna Mountains and the Alpine portion of Anza Borrego State Park, before leading onward to scenic Highway 79 and the villages of Cuyamaca and Julian. Sunrise Highway crosses National Forest lands for 16 of its 24 miles; four miles fall within the Anza Borrego Desert State Park, and four miles cross private land. This route offers educational and interpretive opportunities that promote land and resource conservation efforts to the thousands of urban visitors who travel through the Mount Laguna area. Along this scenic byway are turnouts and road signage highlighting pristine views of majestic forests, meandering creeks, snow covered mountains, and desert overlooks. Rising from 3,500 feet to 6,000 feet, the Highway offers scenic motoring along with recreational opportunities for bicyclists. With its course winding through many cuts, maintenance of the highway is constant ongoing work for DPW Mount Laguna Road Maintenance Station. This essential road station is responsible for keeping Sunrise Highway safely open during wintertime snows. Highway and public safety is overseen by the Department of Homeland Security (DHS), Border Patrol, California Highway Patrol, and the County Sheriff's Department.

During the height of the summer and fall tourist seasons, weekend automobile, motorcycle, and bicycle traffic along Sunrise Highway often creates unsafe conditions along this narrow winding road. During wintertime, compromised road conditions, traffic volume, and visitor unfamiliarity with the effects of adverse weather gravely impact road safety and mobility along Sunrise Highway.



Winter snows close Sunrise Highway.

Winter snows may even result in road closure. The volume of snow play visitors can easily overwhelm the capacity of the Laguna Recreation Area. Visitor traffic control at the I-8 and Sunrise Highway interchange sometimes creates a bottleneck that overflows into Pine Valley.

As population centers expand and collide with the rural backcountry landscapes, the need to guide developments within scenic corridors becomes imperative. Scenic vistas are changed by vegetation removal, roadway grading, the extension of overhead utilities (telephone and electrical transmission lines), and highway signage or billboards. The ravages of recent wildfires, decimating insect infestations, and prolonged drought conditions have destroyed many acres of mature forest woodlands and diminished some of the area's natural beauty. Therefore, it is critical that further viewshed reduction be prevented and mitigated, wherever possible. The criteria for identifying viewshed corridors within the Planning Area are based on topography, and scenic value. All future development on lands visible from scenic view corridors must be designed, landscaped, graded, sized, and setback in a manner that maintains harmony with the natural scenic setting. Roadways can have significant design, location, and environmental impacts on community character. Therefore, any future local or state road improvement projects must include a detailed environmental review that addresses potential impacts to the wildlife habitat and they must provide mitigation of negative impact to this backcountry viewshed. New roadway designs must also respect the historic development pattern of existing rural backcountry roads.

Existing residential roads within the Planning Area were designed to follow contours around natural features such as creeks, mature trees, and rock outcroppings. These roads lack the grid patterns of streets associated with suburban centers. As the majority of roads within village cores have extremely narrow or even non-existent shoulders, bicycle lanes offer a margin of safety, separating pedestrians, equestrians, cyclists, and motorists. Many residents and area visitors enjoy recreational cycling in designated bike lanes along Highway 80. The construction of the proposed bike corridors along Sunrise Highway is very important for safety and public enjoyment of this National Scenic Byway. See Figure M-A-3 in the Mobility Element of the San Diego County General Plan for the region's bicycle network.

Traffic safety is a major concern in Guatay. Due to its layout along Highway 80, its natural topography



Community trails support an outdoor lifestyle.

and the large percentage of homes with young children, traffic speeding through the community creates a significant hazard. This problem becomes even more dangerous during school bus operation times, to the point that community volunteers have tried to help slow down traffic.

Equestrian activities have enjoyed a long history in the Planning Area, including organized horse shows, endurance rides, and independent trail rides. Pine Valley has identified and adopted a system of non-motorized community trails and pathways across private and public lands that provide mountain bikers, equestrians, and hikers with critical trail linkage to the many scenic trails located on forestry lands. This community trails plan is an integral part of the much larger San Diego County Trails Plan. Due to the Planning Area's remote location and low population density, public transportation via the County's bus system is extremely limited. In 2008, bus transportation consisted of a single morning pickup and a single afternoon return on Mondays and Fridays only. As a result, residents and visitors primarily rely on private vehicles to travel to and from the Planning Area. With gas prices on the rise, many families are choosing to reside in suburban areas which are closer to places of employment and county services and these factors may preclude additional residential or commercial development within the Pine Valley Planning Area.

## **e. Existing Community Facilities and Infrastructure**

### Water Systems

The Pine Valley Planning Area lies well outside of any municipal or County Water Authority district. Therefore, it is not economically feasible to expect that imported water will ever become a reality for the area. This means the area will remain totally dependent on existing scarce groundwater resources provided by local water companies and individual wells now and in the future.

Groundwater is the single most important natural resource that must be protected and conserved. The County is experiencing a severe drought that may be part of a projected 30 year drought cycle. The cumulative effects of this ongoing drought, increased water demands by residents, and possibly even global warming have visibly diminished water flow through our seasonal and year-round creek systems. That in turn has reduced the recharge of groundwater reservoirs.

The County of San Diego developed a draft groundwater study in 2008 as part of the General Plan Update. Several key findings from this study apply to the Pine Valley Planning Area. The first states a basic assumption that no imported water is, or will likely be, available for the foreseeable future to this area. This is due to a lack of

infrastructure, the limited availability of water in the desert southwest, the cost of providing these services, and the political approval needed to extend the County Water Authority boundaries further to the east.

In another finding, the groundwater modeling analysis conducted for the San Diego Regional Water Quality Control Board as part of their groundwater study has indicated that under-soil conditions are conducive for successful leach fields, and that 90 to 99 percent of leachate from leach fields will eventually reach the water table. Since the vast majority of all parcels within the Planning Area are on septic systems, a substantial portion of domestic water use indoors will end up as recharge to the area's watershed via the septic systems.

For this reason, large undeveloped open areas such as Pine Valley's central meadow, the alpine ponds of the Laguna Mountains, Crouch Valley, Corte Madera Ranch, Rancho Samagatuma Ranch, and even local private lakes play a key role in watershed collection. These critical resource conservation areas must be protected from future land development and private exploitation. Additionally, the private export of groundwater resources for commercial sale and individual benefit should be prohibited throughout the Planning Area. The continued demand for an adequate supply of clean water by local residents, businesses and area visitors as well as the requirement to have sufficient quantities of water to meet the area's wildfire protection needs are critical limiting factors that impact future development in the Planning Area.

#### Guatay

Guatay is completely groundwater dependent on a 975 acre watershed at the high eastern rim of the Descanso watershed. It receives a small fraction of its groundwater from the Descanso watershed basin, the Monument watershed, or the Barrett Lake watershed. According to a San Diego County hydrologist, the majority of the groundwater in the region comes from Guatay Mountain to the south and the mountains to the north. All wells in the area are underlain by fractured bedrock. There are several local water production systems that operate and supply the community's residences and businesses.

The first is located at the Heavenly Oaks Mobile Home Park, located on the south side of Highway 80. This water production system consists of three wells; two of which are currently used for water consumption. Water from two of the wells has a high iron count, and one has a slightly elevated uranium count, though all meet state health standards for human consumption. In 2008, the output from these two production wells was 11 gallons per minute, and 26 gallons per minute. Both feed a 140,000 gallon storage tank that provides water to 95 hookups within the park and eight hookups for nearby private residences. Historically, this water system has

provided an adequate supply for its users and water restrictions have never been imposed.

The Pine Valley Trailer Park water system has 80 hookups supplied by two wells. One well is 800 feet deep with an output of 25 gallons per minute. The other well is 450 feet deep with an output of 15 gallons per minute and is primarily placed in standby. A 67,000 gallon water storage tank is part of the park's water system, which supports their use of 25,000 gallons per day.

A third small water production company, the Guatay Mutual Benefit Corporation (GMBC), was formed in 1949. This corporation is a non-profit 501(c)(3) organization, with an elected governing board and each member has an equal share interest in the corporation. The maximum water hookups total 35 metered connections with 20 vacant parcels having potential for future water connections. Five of these connections serve local businesses and all water connections with one exception are located on the north side of Old Highway 80. This water production system is supplied by two wells with varied output of three gallons per minute to 18 gallons per minute based on the season and annual rainfall totals. These wells feed a 215,000 gallon storage tank.

Over the years, the GMBC has had several issues with the availability and quality of its water. In 2005, the County conducted a review of groundwater resources within the Guatay watershed as part of the application process for a Tentative Parcel Map which would have added three more parcels to the water company's jurisdictional boundary. Based on the uncertainty of water resources, the County denied the application and the project was closed. In 2007, and again in 2008, the GMBC experienced water demands that exceeded water production and voluntary conservation measures were implemented. As a result, GMBC customers were asked to conserve their water consumption until after the rains and replenishment of the aquifer.

In 2008, the GMBC drilled a new well over 1,000 feet deep that produced just five gallons per minute upon the original drawdown test. This well was later determined to have an elevated level of uranium exceeding the MCL legal limits for human consumption. This means that water from this well cannot be used unless uranium levels fall within acceptable standards. The only options are both rather costly: either build a water treatment facility or drill another well. Since this company is a non-profit organization that is dependent upon grants to finance significant capital improvements, potential funding for either option is unknown.

The County's 2008 Groundwater Study identified five potential groundwater dependent problem areas and Guatay is among them. From 1992 to 1998, the County monitored three wells within the Guatay watershed area and recorded water

levels that varied from 2.5 feet to greater than 380 feet. This huge fluctuation in the water table depth between dry and wet weather seasons is of grave concern and has sent up a red flag to the County's groundwater geologist. Based upon the water level records from these wells, it may be concluded that the fractured rock aquifer that underlies this area has little to no residuum and has a low storage capacity that is subject to rapid declines in water table elevation and groundwater availability. A low capacity aquifer that has parcels of less than four acres pumping groundwater from a relatively small area at the top of a watershed divide can be significantly impacted by extended drought conditions.

Also included in this groundwater study were the County's 2002 and 2004 water level readings from a Guatay well that was recorded as dry, with water levels deeper than 380 feet below the ground surface. Although this documented water table decline appears to have recovered during the well-above average rainfall levels received in 2004-2005, large fluctuations of this kind are indicative of a scarcity of reliable groundwater resources and place a limit on any additional development.

### Mount Laguna

Mount Laguna is totally dependent on limited groundwater with each basin aquifers providing each of the major water providers. Mount Laguna is served by four separate small water providers and numerous private and governmentally-operated wells providing potable water to distinct sections of this community. The largest provider is the Mount Laguna Improvement Association cooperative water system, which serves the seasonal recreational residences in the National Forest cabin tracts. Privately owned Stuart Water Company serves the Mount Laguna Lodge, two privately-owned commercial properties, a County road maintenance station, and all of the permanent residences on privately owned land parcels around the center of the community. The SDSU Astronomical Observatory has its own independent water system. Al-Bahr Shrine Camp maintains the fourth water system on its leased land.

Over a dozen additional individual privately-owned wells are located on the Morris Ranch area properties, isolated private ranches, the commercial Crouch Valley and Laguna Ranches, and the remote Laguna Reservation. At least four small well-water systems are operated by the U.S. Forest Service for their campgrounds and Camp Ole Fire Station. An impaired older well-water system that served the now-defunct Mount Laguna USAF Station continues for the Stephenson Peak FAA Station.

The largest water storage capacity at some 170,000 gallons in three reservoirs is in the Improvement Association system, but that system's water pumping rate has significantly declined in recent decades. The Shrine Camp maintains the second largest 100,000 gallon storage capacity in its two reservoirs, with a stable pumping rate. The number of water service connections for National Forest cabin tracts and

at the Shrine Camp lease have been frozen and no new connections are to be permitted. Stuart Water Company's capacity is 74,000 gallons in combined reservoirs, with a stable pumping rate. Except for four future planned service connections, all permitted connections within the Stuart Water system are utilized. The Observatory's small single-reservoir system, with its stable refill rate, serves only the research station for its potable and structural fire suppression needs.

Each of the properties with individual wells must maintain a storage capacity of at least 5,000 gallons. The Crouch Ranch commercial water production storage capacity remains at some 100,000 gallons.

All water supply systems in the Mount Laguna area are primarily dependent on electrical power. Separate independent permanent emergency standby generators provide back-up power for the Observatory's water system, Stuart Water system, and the Shrine Camp water system. These three systems have been designated by the Mount Laguna Community Wildfire Protection Plan as strategic water providers in the event of a wildfire, earthquake, or other natural disaster.

The Laguna Mountains aquifer system is a unique etch basin groundwater resource. A number of these aquifers are interrelated with the whole complex centering on the Laguna Meadow aquifer. Laguna Meadow aquifer was historically stable, with the volume of groundwater held expressed on its surface at Lake of the Woods. Amounts of natural recharge collection have been reflected at seasonal Little Laguna Lake and a small seasonal pond at the upper Laguna arm. The Laguna Meadow Aquifer was historically bounded with overflow occurring only at natural springs along the lower exposure of the aquifer. However, one of these natural springs above Crouch Valley has been intercepted by a commercial water mining operation that draws its water via a horizontal bore from the lower end of the aquifer.

#### Pine Valley

The Pine Valley Mutual Water Company (PVMWC) serves as the drinking water source for the vast majority of the community. Using groundwater from 10 production wells located throughout the service area, the company provides water for an estimated 1,500 permanent residents and up to 2,500 seasonal users. Seven of the wells are located either adjacent to or within the village boundaries. The other three wells: No. 4, No. 6 and No. 7 are located in the central meadow near Pine Valley Creek. All wells produce water from the fractured rock system of the Descanso Hydrologic sub-area and the Sweetwater Hydrologic Unit. Approximately 25 privately owned wells are located within the same aquifer and share the same groundwater resources. Several other smaller water production systems are located at the Pine Valley Bible Conference Center, at Corte Madera Ranch, and elsewhere.

Two of the wells: No. 2 and No. 8 have been placed in an inactive or standby status, a precaution directed by the California Department of Health Services to prevent future contamination by a MTBE leak from obsolete, underground fuel tanks located near the post office. The site of an additional Pine Valley well (No. 11) has recently been drilled.

The PVMWC holds a valid domestic water permit authorized by the California Department of Health Services and provides water services to approximately 550 developed acres. There were 691 metered connections in 2008, and most of these service connections are for private residences. However, the PVMWC also provides water to the commercial properties within the village core: a gas station, motel, some restaurants, a small business center, Pine Valley Elementary School, and a few others, which include the County Regional Park, the valley's biggest water user.

In 1992, based on the uncertainty of groundwater recharge, California's Department of Health Services recommended a maximum cap of 790 metered connections to ensure that water demand does not exceed finite groundwater resources. Based on historical weather data, the County is experiencing a projected drought period that may last as long as 30 years and these extended drought conditions will most certainly negatively impact groundwater recharge. Therefore, the connection of these additional water meters must be supported by a water study that uses actual measured or recorded hydrological data to determine groundwater recharge. Within the PVMWC District, water production varies seasonally and annually from a minimum of 600 gallons per minute to a maximum of 1000 gallons per minute. The water system which provides water for both domestic and fire protection purposes also contains four steel water storage tanks that range in size from 300,000 to 500,000 gallons. These tanks give Pine Valley a total water storage capacity of 1,757,000 gallons for the three pressure zones. During periods when electrical power is not available, the PVMWC has one 100KW emergency generator located on a trailer that can be used to provide the necessary power to keep one well in operation. Under long-standing mutual agreements additional emergency generators will be provided by outside agencies when needed.

#### Power Systems

Although adequate electrical power is supplied to the Planning Area via the SDG&E Glenn Cliff sub-station, area residents are concerned about the wildfire risks posed by existing non-encased transmission lines during periods of strong wind events. Historically, these winds have caused electrical power lines to surge and snap, and this creates an unacceptable risk due to the Planning Area's remote location, limited firefighting resources, and the abundance of natural fuels. Recently, the utility has proposed to de-energize their power grid in times of extreme high wind or wildfire

danger. This policy will negatively impact current residents and businesses, as well as serve as a detractor for people who may be thinking about residing in the Pine Valley Planning Area. Residents are also concerned about the utility's proposed plans that could result in the construction of additional high voltage transmission lines and towers that would irrevocably mar the area's viewshed.

#### Liquid Waste Disposal

Within the Pine Valley Planning Area, residential liquid waste disposal is primarily accomplished by septic systems and leach fields. However, within the village core of Pine Valley, commercial properties and public agencies, such as the County Park, County library, and a very few residences within the village core, use the above ground percolation basins for waste water removal. These basins are located adjacent to the County Park and are called the Pine Valley Water Pollution Control Facility (PVWPCF).

The PVWPCF consists of percolation basins and 3 groundwater monitoring wells. It has been has operated since 1994, by the County DPW in conformance with all Regional Water Quality Control Board permit requirements. It has a permitted capacity of 40,000 gallons per day based on a 30 day average. In 2008, there are 52 customers that are connected and some limited additional storage capacity may exist. If so, the Pine Valley Elementary School should have a PVWPCF connection priority.

#### Public Schools

Within the village core of Pine Valley, there are two public schools which serve the communities of Mount Laguna and Pine Valley. The Pine Valley Academy is a charter school that serves students in grades 7-12 and is operated through the Julian Charter School. The Pine Valley (PV) Elementary School is operated by the Mountain Empire School District and serves students in grades K-6. In 2008, its Academic Performance Index (API) scores were some of the highest in the County.

The PV Elementary School has been an integral part of the community since it was originally opened as a one-room schoolhouse teaching local children in grades K-8 on its current 2+ acre site in the mid-1930s. The property on which it stands was donated to the town by an early developer with the stipulation that if it ceased to be used as a public school, the property would revert back to the developer's estate. Like so many other small schools within the Mountain Empire School District, student enrollment in 2008 has continued its downward trend. The District is looking for ways to cut operating costs and is considering school closures. Residents very strongly believe that this facility should remain open so that the community does not

lose the school property and is working with the District to find ways to save this school site.

### Pine Valley Branch Library

The Pine Valley Library is located along Highway 80, at the outer fringe of the village core on a very small parcel of land that does not support further library expansion. Built in the mid-1990s, this 2,500 square foot facility includes a small attached community room. The library directly supports the residents of Guatay, Mount Laguna, and Pine Valley. It also supports two Pine Valley schools, which do not have their own facility libraries. Residents from many other backcountry communities use the Pine Valley Library as well.

In 2008, the library's existing parking area is already extremely inadequate and unable to accommodate patron parking. This parking issue is further complicated as County Park visitors frequently park in the library's small parking lot. Since the library has only four computers, patrons must often wait to use them. Because the library itself is tiny, its available selection of reference books and books in circulation is insufficient for the community's needs. The community room, which is used to support the wide variety of programs sponsored by the County library, is also too small. Additionally the library's lack of evening hours of operation does not support the community's needs.

### Recreational Parks and Facilities

Pine Valley County Park is located along Highway 80 on a 17 acre site. It has three large group picnic areas that may be reserved, including an area with a serving station and another with a pavilion. There are also a children's and tot lot play areas and a water feature play area, basketball court, shuffleboard court, horseshoe pits, tennis court and two baseball fields and a large grass field for soccer and badminton. A short trail along the creek bed provides a nice area for walking dogs. Historically, this regional day use picnic park has attracted people from neighboring Imperial County, Arizona, and Baja California, primarily on summer weekends. Schools and community groups utilize the sports field daily during the summer and fall. Local students also utilize the park during lunch periods and after school. Residents enjoy the new playground areas with the water feature and small dog trail on a daily basis. With the park's recent loss of 15 mature oak trees, many of the existing picnic areas are no longer shaded and there is an immediate need for permanent covers or structures that could provide shade.

## f. Public Safety

### Sheriff Department Facilities

The only San Diego County Sheriff's facility within the Planning Area is the Pine Valley Sheriff Substation; located on Old Highway 80 on the west side of Pine Valley Park. This substation was built in 2014 and is 4,100 square feet in size. It shares a beat with another sheriff's substation located in the town of Boulevard. Together, their combined beat extends as far south as Mountain Empire High School on Buckman Springs Road; as far north as mile marker 33 on Sunrise Highway in Mount Laguna; as far east as the Imperial Valley line just past Jacumba; and as far west as Descanso. A deputy is either on duty at each facility or driving the beat from 7 a.m. until just after midnight. After the hours of 12:30 a.m. until 7 a.m., the deputy on duty is home with a beeper. Due to the huge area that these substations cover, and whether the deputy is dispatched from the facility or at home, emergency response times can vary significantly.

### Detention Facilities

The Pine Valley Planning Area has only one remote detention facility, La Cima Honor Camp, jointly operated by the County Probation Department and CALFIRE. The facility is located in a remote valley along Sunrise Highway north of Mount Laguna. The Honor Camp trustees are trained to fight wildfires and serve as additional firefighters assisting CALFIRE.

### Fire Protection Resources

#### Pine Valley Fire Protection District

The Pine Valley Fire Protection District, in conjunction with CALFIRE, is an all-risk department providing emergency service to the communities of Buckman Springs, Corte Madera, Guatay, and Pine Valley. The District responds to medical aid, fires, hazardous materials incidents, traffic accidents, and public assist non-emergency calls.

Pine Valley Fire Station #44 was built in 1974 on the original district station location from the 1940's. Originally designed for volunteer firefighters, the existing fire station includes two (2) sleeping rooms and three (3) single loaded apparatus bays. As of 2016, the County is proposing to demolish the 6,900 square foot facility and to design and construct a new two-story Pine Valley Fire Station of approximately 14,000 square feet with expanded sleeping rooms, and three (3) double loaded apparatus bays with associated equipment storage and maintenance areas. Other amenities will include administrative offices, a conference/training room, a

kitchen/dining area, an exercise and day room. The County will purchase property adjacent to the existing station for the construction of the larger facility, parking, and apparatus circulation. Station staffing is provided by a contract partnership between the District and CALFIRE. The current contract provides a minimum of two paid CALFIRE personnel at the station at all times. Pine Valley Reserve and Volunteer firefighters augment this staffing so that at least three people are on duty at any given time. With the addition of the CALFIRE personnel, the average response time to any given area within the District is about five minutes.

Since the District is located some distance from urban medical facilities, Air-Evacuation transport is often called upon to transport emergency patients. These calls range from traffic accident victims to critical medical emergencies to time sensitive injuries. Air evacuation helicopters are typically landed in the open meadow behind the Pine Valley Post Office or the Pine Valley County Park. Although not prepared landing pads, these locations are a real advantage due to the close proximity of the fire station. With an aging population and accidents along I-8, Highway 80, and Sunrise Highway, more than 70 percent of the District's responses are medical calls.

Most medical calls require the assistance of an Advanced Life Support (ALS) paramedic-staffed ambulance, which transports patients and provides them with more advanced care while en route to a hospital. The nearest ALS ambulance is located in Alpine, approximately 12 miles away. If that ALS unit is committed to another call in the area, then another ambulance from even a further distance is dispatched to the medical call in this area. The average response time for these ALS units may be as long as twenty minutes, a period of time that is essential in caring for and treating critical emergency medical patients. Since there are only three ALS units in this part of San Diego County, it is not uncommon that all three ALS units are committed to over-lapping emergencies. This means more frequent use of Air-Evacuation transport for patients that could have been easily transported by ground ambulances.

### Mount Laguna Fire Protection Resources

The Mount Laguna Volunteer Fire Department Station provides essential emergency services and structure fire suppression for Mount Laguna and also assists with emergency response along most of Sunrise Highway with mutual aid from Pine Valley Fire Protection District. Forest Service Camp Ole Fire Station is responsible for wildland fire suppression and is a staging point for wildfire operations in the Cleveland National Forest. La Cima Honor Camp, located on state parklands, is dedicated to wildlands maintenance and wildfire suppression.

### Fire Safe Councils.

State-sponsored all-volunteer Fire Safe Councils have become a means to implement fuel management policies. Both the Pine Valley Fire Safe Council and Mount Laguna Fire Safe Council work in collaboration with California State and San Diego County Fire Safe Councils, the Forest Service, and State, County, and local fire protection agencies. The Councils work to help residents reduce and manage brush and to create defensible space around structures in their communities. The Fire Safe Councils arrange activities, such as brush removal and chipping work, in Guatay, Pine Valley, Corte Madera, and Mount Laguna. Fire Safe Councils also work to heighten local public awareness about the dangers of wildfires and the need for defensible space.

## **g. Trends and Future Projections**

### Land Use and Community Character

Left unchecked, population growth and migration trends will increasingly impact the less-developed areas of the Central Mountain Region. The perceived need to increase housing stock, expand suburban tract developments, and to permit the intrusion of higher housing densities into rural areas must be balanced by the real need for resource conservation. In the face of climate change, primarily a long-standing period of drought and its impact on groundwater recharge, conservation of limited groundwater resources in an area totally dependent on these resources will direct any future development. The Pine Valley Planning Group Area population, which currently stands at approximately 2,438, is projected to rise to nearly 2,870 residents. This potential increase of almost 18 percent could impose a negative impact on the community character and quality of life of residents in this small village. Development impacts the availability of clean groundwater. Therefore, all development must address ways to conserve this precious resource and ensure that man-made contamination does not affect finite groundwater resources. Developments must also minimize harm to the existing natural settings which provide vital wildlife habitat and corridors. Earthwork and grading must not be allowed to change patterns of natural water drainage. Nor should above ground utilities be allowed to mar the natural beauty of the area's viewshed. Some of these potential impacts may be mitigated through the preservation of natural terrain and watersheds, protection of existing mature woodlands, use of drought-tolerant landscaping, undergrounding of utilities, and the use of natural finishes on housing exteriors.

Local employment opportunities in the Planning Area are expected to remain very limited. Alternative modes of employment, such as virtual office networks and cyberspace-based workplaces, may provide additional employment opportunities. The future availability of a region-wide high-speed internet capacity would help

develop and support this workforce. The current lack of public transit negatively impacts the Planning Area's economic vitality by affecting the costs of commuting. A public transit system is desired to serve the area.

#### Infrastructure and Community Facilities

##### Power Systems

Public utility infrastructure must serve community needs. Unreliability of electrical power due to unplanned or planned utility outages during wind events do not contribute to the vitality of the Planning Area. Shutdowns of the electrical power grid by the power provider will negatively affect residents dependent on wells and heating of residences in this mountain micro-clime. Local businesses with their small customer base cannot afford the loss of income imposed by a loss of power. Protection of utility infrastructure by undergrounding and the use of shielded cables on concrete power poles must be considered as a means to increase reliability, while helping to decrease wildfire risks. Photovoltaic power, solar power, and alternative energy sources must also be explored and encouraged to help meet local power needs.

##### Pine Valley Elementary School

Having a local community elementary school is an important element that attracts a stable family population. There is a continued community need to keep Pine Valley Elementary school open, in spite of a trend in declining enrollment. The community is working with the school district to explore options for expanding the educational services that are offered at this campus. These include opening a preschool on the site and offering more after school activities. Another option would possibly include a division of the school population with the Descanso Elementary School based on grades served. A possible relocation of the Pine Valley Library to a site nearby the school facility would greatly benefit Pine Valley Elementary school.

##### Pine Valley County Library

The local library branch will continue to be a center for enrichment and education for the Planning Area's changing population. However, the small difficult site of the present library building prevents any future upgrade or expansion of this facility. The library needs to be relocated to a site that would allow the necessary room for needed expansion. Ideally, this larger site should support joint use with the elementary school. It would accommodate the availability of a more comprehensive book and reference material selection and one that offers expanded computer resources. A larger community meeting room would help to support the wide variety of programs sponsored by the library.

### Pine Valley County Park and Facilities

Vehicular parking capacity within Pine Valley Regional Park is impacted during peak use periods and there is a need for additional parking capacity. An equestrian parking and staging area would be an asset in a community where a trails system is important. The future addition of these proposed facilities necessitate expanding park acreage.

Currently there is a five year plan to upgrade the existing baseball fields to a modern regulation size ball field and to add a new regulation size soccer field. Both fields would use artificial turf and additional sanitary facilities would be added. The implementation of this plan is dependent on the County to acquire sufficient funding for this project. These plans will also necessitate the displacement and relocation of one of the large picnic areas. The construction of sanitary facilities near the existing tot lot and children's play area, as well as an upgrade of the current irrigation system and the addition of new native plant landscape areas for interpretation and educational purposes, would also benefit park users. Additional facilities, such as a skate park area, a room for computer gaming, and some other compatible indoor games, such as table tennis, would provide much-needed youth recreational opportunities.

### Medical Facilities

There is a scarcity of medical facilities and personnel in the Planning Area. With an aging population and a desire for many seniors to age in place, there is a current need for a medical clinic to accommodate the population.

### Public Safety Resources

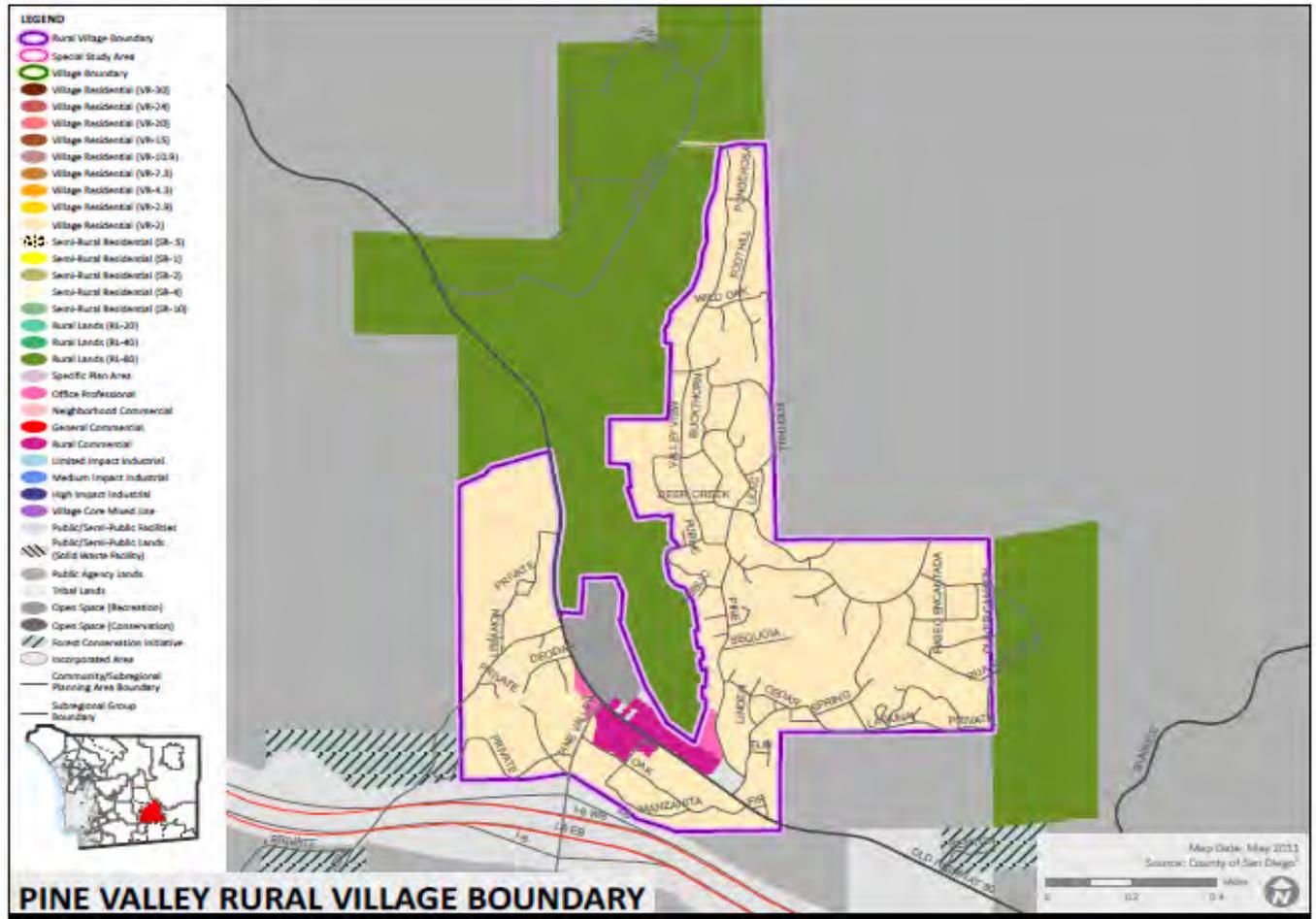
Public safety improvements are needed to provide adequate services for an increasing population.

Due to the meager road infrastructure that serves the region, there is a need for a comprehensive plan that addresses traffic management during a regional emergency or other crisis. This plan should be managed and quickly implemented by State and County public safety agencies to ensure the safe evacuation of entire communities in the event of a natural disaster such as a large wildfire. Provisions of this plan would also manage traffic, parking, access, and egress along the affected road systems during natural events, such as snowstorms.

# Goals, Policies, and Implementation

# 1. Land Use (LU)

## 1.1 Village/Rural Village Boundaries



San Diego County General Plan

Figure 2

## 1.2 Land Use Diagram

The Land Use Diagram is included as Figure LU-A-3.3 in the County General Plan Land Use Maps Appendix.

## 1.3 Community Character

The Pine Valley Community Planning Group Area (referred to as the Planning Area in the remainder of the document) encompasses three unique rural communities: Guatay, Mount Laguna, and Pine Valley. All are set within the natural scenic beauty of the Cleveland National Forest where they share a close

proximity to expansive and unspoiled natural resources that provide habitat for a diversity of wildlife. The area also provides a highly valued recreational resource for thousands of visitors.

Residences within the Planning Area are unique, one-of-a-kind dwellings which are almost hidden from view on large wooded lots. Some of these residences were built nearly 80 years ago using locally obtained natural materials such as stone and wood. Newer homes have followed similar construction patterns using earth colors to unobtrusively blend into their natural settings and minimize impacts on scenic vistas. Narrow winding two-lane country roads found in each community reflect the natural topography. These roads are shared by pedestrians, equestrians, and bicyclists without the need for urban amenities such as sidewalks, curbs, and traffic signal lights. Large cattle-dotted agricultural acreages also add to the Planning Area's character.

**Issue LU 1.1** The quaint, rural old-world character of the Pine Valley Planning Area is threatened by development that does not mirror the existing pattern of residential and agricultural land uses.

**Goal LU 1.1** Preservation of the area's intrinsic rural community character.

**Policy LU 1.1.1** The Pine Valley Community Planning Group (PVCPG) may act as a Design Review Board to ensure that residential and commercial development reflects existing architectural styles and use building materials aesthetically compatible with community character.

**Conservation Subdivision Program Recommendations by PVCPG:  
Policy LU 1.1.2:**

- The intent of the Conservation Subdivision Program is to encourage residential subdivision design that improves the preservation of sensitive environmental resources and community character. Conservation subdivision design results in numerous benefits, including the preservation of local biodiversity, retention of existing agriculture/farmland, increased watershed protection, improved recreational opportunities, reduced infrastructure costs, and improved fire protection for residential developments. This program is mandatory when subdividing property with General Plan residential land use designations of Semi-Rural 10 and Rural Lands 20, 40, and 80.
- Require conservation subdivisions to comply with the ordinances of the program.

- Require conservation subdivisions to provide a diverse range of building scale and design and avoid the appearance of uniformity through the use of different exterior finishes.
- Prohibit grid-like street patterns and avoid the use of sidewalks to mirror the built environment.
- Within a local mutual water district, require that conservation subdivision parcels vary in size. This will provide sufficient area for individual septic systems and allow homeowners the option of keeping a leisure animal. Equestrian activities are closely associated with community character.

**Policy LU 1.1.3** Discourage gated developments, which block viewsheds, pedestrian and wildlife corridors, and are incompatible with the open, small, rural town ambience.

**Policy LU 1.1.4** Encourage the preservation of the Planning Area's agricultural lands for equestrian facilities and cattle grazing operations. These uses reflect the historical character of the area, and provide highly desirable open space and resource conservation areas.

**Policy LU 1.1.5** If located on steep slopes, orient residential structures such that their greatest horizontal axis or axes are parallel to the predominant natural contours of the site.

**Policy LU 1.1.6** Encourage roof forms that are stepped or otherwise articulated so as to avoid long unbroken roof lines, provided that it does not preclude technology for solar photovoltaic systems.

**Policy LU 1.1.7** Minimize reflective surfaces on all structures including water tanks by painting complementary earth colors on exteriors or visually screening with landscaping. This will help to mitigate their impact in natural settings.

**Policy LU 1.1.8** Encourage building surfaces over 24 feet in length to have a change of plane or other architectural treatment to relieve strong horizontal lines and provide visual interest.

**Policy LU 1.1.9** Encourage new development to incorporate local native, fire resistant, and drought tolerant plants in landscaping plans. This will ensure compatibility with community appearance and support local water conservation efforts.

**Policy LU 1.1.10** Encourage single family homes to utilize alternative energy sources and other green technology that are compatible with

community character to maximize energy efficiency and conserve resources.

**Policy LU 1.1.11** Per General Plan Policy, COS-11.7, require undergrounding of traditional utilities, such as telephone, cable, and power, to preserve scenic vistas and reduce wildfire danger.

**Policy LU 1.1.12** Require development to minimize impacts to sensitive habitats and resource conservation areas.

**Policy LU 1.1.13** Assign and maintain land use designations which are consistent with the Planning Area's environmental constraints such as terrain, habitat, and water resource limitations.

**Policy LU 1.1.14** Restrict the placement of commercial development and civic infrastructure to village boundaries.

**Policy LU 1.1.15** Maintain and enhance open spaces to buffer communities, protect natural resources, and foster agricultural land uses. Open spaces complement the rural nature of the Planning Area.

#### **Implementation Program LU 1.1.1** PDS, DPW, and PVCPG.

**Issue LU 1.2** New commercial franchise businesses threaten ambiance provided by unique, locally-owned shops and small restaurants in the Planning Area. Franchise businesses are to be discouraged as they conflict with the old world charm of the built environment and duplication of commercial uses is to be avoided.

**Goal LU 1.2** The establishment of locally-owned and operated commercial enterprises that strengthen and sustain the vitality of rural village cores.

**Policy LU 1.2.1** Maintain a desirable blend of unique shops and restaurants that provide residents and visitors with necessary small-scale services that are tailored specifically to each rural village and that offer expanded local employment opportunities.

**Policy LU 1.2.2** Require commercial development to be compatible with surrounding uses in site layout, design, scale, and circulation patterns. This will necessitate the use of landscaped or open space buffers adjacent to sensitive ecological or residential areas.

**Policy LU 1.2.3** Require commercial businesses that use historic buildings to respect the integrity of structure facades and interiors, whenever feasible.

**Policy LU 1.2.4** Prohibit commercial signage within rural village cores that is internally lighted, flashes, blinks, revolves or is in motion, and limit signage height so that it does not exceed the highest portion of the building.

**Policy LU 1.2.5** Require commercial businesses within rural village cores to minimize noise, light, air pollution impacts, unpleasant odors, or aesthetic impairment, as they would be a detriment to existing community character.

### **Implementation Program LU 1.2.1** PDS, DPW, and PVCPG.

**Issue LU 1.3** Property boundary fences, landscape walls, and driveway entrances must be compatible with rural community character.

**Goal LU 1.3** Fencing, walls, and driveways compatible with historic rural patterns.

**Policy LU 1.3.1** Encourage visually non-restrictive fencing (wood, wrought iron etc.) along boundaries separating properties or facing private or public roads.

**Policy LU 1.3.2** Require the use of natural features and materials to soften, buffer, and delineate boundaries, such as planters, shrubbery, low hedges, smaller trees, native and indigenous specimen trees, boulders, and rock formations, whenever feasible.

**Policy LU 1.3.3** Encourage the use of native and drought-tolerant shrubs and trees along boundary fences and walls.

**Policy LU 1.3.4** Discourage fencing that uses brightly colored plastic materials or reed materials within village boundaries, whenever feasible.

**Policy LU 1.3.5** Discourage solid gated driveways and gates that use large diameter tubing, whenever feasible. If driveway gates are necessary, gates should be visually non-restrictive fencing.

**Policy LU 1.3.6** Require that driveways and private roads follow land contours with minimal earthwork, native vegetation removal, or habitat disturbance to the extent feasible.

**Policy LU 1.3.7** Restrict development with extensive impervious driveways or excessive parking areas that decrease storm water recharge and add to runoff.

### **Implementation Program LU 1.3.1** PDS, DPW, and PVCPG.

**Issue LU 1.4** Landscaping and earthwork should respect and conform to natural landforms. It should not adversely impact or damage the natural environment and visual scenic quality of the surrounding area.

**Goal LU 1.4** Earthwork compatible with the natural habitat and character of the Planning Area.

**Policy LU 1.4.1** Limit grading of building pads, driveways, and private roads to be consistent with the existing natural topography.

**Policy LU 1.4.2** Restrict fill and cut slopes to the absolute minimum necessary, and require that they be rounded, rolling, contoured, and blended into natural existing terrain. Shear, straight plane, or angular cut or fill slopes are strongly discouraged.

**POLICY LU 1.4.3** Require manufactured slopes to have established vegetation upon completion of grading. Living, permanent, appropriately irrigated landscaping is a condition of grading permits.

**POLICY LU 1.4.4** Prohibit new home sites on significant or prominent mountain tops, ridgelines, summits, or promontories.

**Implementation Program LU 1.4.1** PDS, DPW, and PVCPG.

**Issue LU 1.5** Non-native landscaping requires more intensive watering. Groundwater resources can be conserved through native drought-tolerant landscaping.

**Goal LU 1.5** Native drought-tolerant landscaping and re-vegetation.

**Policy LU 1.5.1** Ensure that landscaping on hillsides and ridgelines do not significantly alter natural landform silhouette and it is composed primarily of indigenous, drought-tolerant plants.

**Policy LU 1.5.2** Prohibit invasive plant species on properties under "D," "B," and "G" designators.

**Policy LU 1.5.3** Require the incorporation of natural features and materials in landscape plans such as boulder and rock formations, native and indigenous specimen trees, and native shrubbery.

**Policy LU 1.5.4** Encourage retention of native significant specimen trees as landscaping features, consistent with the development and maintenance of defensible space.

**Policy LU 1.5.5** Encourage use of integrated pest and disease management and organic pest and disease management practices to minimize possible hazards to the environment. All pesticide use and application shall comply with applicable federal, state, and local laws, regulations, and ordinances.

**Implementation Program LU 1.5.1** PDS, DPW, and PVCPG.

## 1.4 Community Growth Policy

The Pine Valley Planning Area is located some distance from access to the public infrastructure which is an integral part of urban life. In an area that is totally reliant on private and community wells, which have been impacted by many years of drought and the effects of global warming, conservation-minded residents are gravely concerned that unchecked future growth will negatively affect the sustainability of the region's uncertain and diminishing groundwater resources. A restriction on the future growth within the Planning Area is necessary to prevent irreversible depletion of groundwater resources.

Accordingly, any new growth in the Planning Area must be gradual and modest in nature. It cannot be allowed to destroy the exceptional natural beauty of the region nor jeopardize the area's historic community character. "Cookie cutter" subdivisions are completely inconsistent with the Planning Area's built environment and run contrary to the vast majority of existing residences tucked away into the natural topographic contours of the land. Conservation subdivision design will be scrutinized to ensure that it reflects the rural characteristics of the Planning Area, with a diversity of architecture, building orientations and setbacks, and lot sizes and shapes.

**Issue LU 2.1** Outside of rural commercial zones, multi-unit development including condominiums, apartments, and planned unit developments are inconsistent with the existing rural, historic development pattern.

**Goal LU 2.1** New development that is compatible with the built environment.

**Policy LU 2.1.1** Require development to reflect the Planning Area's rustic rural character and established land use patterns of single family residences shielded within the terrain and vegetation.

**Policy LU 2.1.2** Require development to adhere to scale and density transitions from rural village cores to outlying residences by decreases in building size, bulk, and height, enhanced architectural articulation, and increased setbacks, buffers, and landscaping.

**Policy LU 2.1.3** Second or accessory units, also known as granny flats or efficiency units, should only be permitted where there are adequate services available to support such uses and should be designed to appear as a seamless expansion of the primary single-family residence or as an accessory structure (such as a barn), so that it is not apparent that there is a second unit on the property.

**Implementation Program LU 2.1.1** PDS, DPW, and PVCPG.

**Issue LU 2.2** The continued sustainability of the Planning Area's natural resources and the lack of adequate infrastructure limit future development in the Planning Area.

**Goal LU 2.2** Sustainable rural communities in the Pine Valley Planning Area.

**Policy LU 2.2.1** Require development to provide associated improvements to the Planning Area's transportation, fire, and social services infrastructure so that the existing level service is not impaired.

**Implementation Program LU 2.2.1** PDS, fire protection districts, and PVCPG.

## 1.5 Community Conservation and Protection

The Pine Valley Planning Area is entirely surrounded by the Cleveland National Forest, an area treasured for its forested mountains, grass-covered meadows, and innate natural beauty. A diversity of wildlife including several endangered species of plants, birds, and reptiles share this unique environment with a sparse human population. Unspoiled by heavy emissions, congestion, noise, and light pollution, the panoramic beauty of the area is shared annually with thousands of visitors who come to the area to experience clear mountain air and enjoy a wide variety of recreational activities such as hiking, mountain biking, and horseback riding. This pristine biological resource area must be rigorously protected so that it can continue to be enjoyed by future generations. Encroaching development and further urbanization is a very real threat to this wonderful environment and therefore, land use densities must remain very low.

The three small rural communities of Guatay, Mount Laguna, and Pine Valley are located well outside the boundaries of any municipal water districts, and are thusly, entirely dependent on finite natural resources. After more than 30 years of drought conditions, and the prospects of even drier conditions associated with global warming patterns, the Planning Area's residents have grave concerns about the sustainability of groundwater resources for the existing population. Creeks that once carried an abundance of water year-round are now bone dry for much of the year. The extended drought has also wreaked havoc on the

survivability of ancient stands of oak and pine – setting the stage for opportunistic pest infestations that have killed hundreds of these drought-stressed trees. The environmental evidence is clear – local aquifers are already under pressure. Therefore, new development with its increased water demands must be limited.

Another conservation issue is the possible contamination of local aquifers in a Pine Valley resource conservation area if development requires an expansion of the above ground sewage ponds or if leisure animal waste is improperly managed.

**Issue LU 3.1** Development pressures in conjunction with a long-standing drought have resulted in a greater groundwater demand than recharge within the Planning Area. These effects are already being felt on the surrounding natural environment.

**Goal LU 3.1** The continued viability of groundwater resources that support community and private wells and a healthy natural environment.

**Policy LU 3.1.1** Require discretionary development actions to update the water study of the groundwater basin for the Planning Area if an unprecedented drought situation beyond those already experienced is in effect or for subsequent General Plan Amendments.

**Policy LU 3.1.2** For discretionary projects in the County's jurisdiction, prohibit the mining and exporting of groundwater. Projects that would adversely impact groundwater supply should not be permitted, or should be fully mitigated if allowed.

**Implementation Program LU 3.1.1** PDS, DPW, and PVCPCG.

**Issue LU 3.2** The Planning Area's watershed quality is threatened by contamination.

**Goal LU 3.2** The effective use of Best Management Practices (BMPs) to preserve the quality of local watersheds.

**Policy LU 3.2.1** Restrict the location of animal enclosures near creeks or other waterways within the Planning Area.

**Policy LU 3.2.2** Prohibit future expansion of the existing sewer ponds located in the central meadow area of Pine Valley's rural village core unless necessary for public health, safety, or welfare purposes or otherwise required to implement General Plan Policies LU-14.1 – 14.5. Not only are these ponds unsightly but they are co-located in a resource conservation area with several community wells.

## **Implementation Program LU 3.2.1 PDS, DPW, DEH, and PVCPG.**

**Issue LU 3.3** Floodplains, wildlife corridors, resource conservation areas, and other environmentally and culturally sensitive areas are threatened by development.

**Goal LU 3.3** The protection of the Planning Area's natural environment.

**Policy LU 3.3.1** Prohibit development from altering or impeding the natural flow of drainage through valleys, floodplains, canyons and creeks, to the extent feasible.

**Policy LU 3.3.2** Prohibit permanent removal of native vegetation along creeks and riparian areas and protect these sensitive wildlife corridors with open space easements to ensure continued access for wildlife, residents, and visitors.

**Policy LU 3.3.3** Protect healthy mature trees from encroachment by new driveways, roads, and structures, and provide on-site mitigation (replanting) if removal cannot be avoided.

## **Implementation Program LU 3.3.1 PDS, DPW, and PVCPG.**

## **1.6 Areas of Change: Development Infill and Intensification**

Due to the Pine Valley Planning Area's unique setting within the Cleveland National Forest, its lack of infrastructure, limited sewer capacity, finite groundwater resources, and major infill or intensification projects are not feasible. Additionally, the vast majority of the land within the Planning Area has already been developed.

## **1.7 Community Facilities**

Because the Planning Area lies well outside of the boundaries of any urban center, there is a definite need to be self-sufficient in terms of community facilities. These facilities include a County Branch library, two public schools, a regional park, a sheriff's substation, a community center, and fire protection facilities. (See Chapter 3 for regional park issues, goals, and policies. See Chapter 4 for law enforcement and fire protection issues, goals, and policies.)

**Issue LU 5.1** The Planning Area must provide access to local educational facilities to preserve the vitality of the area and to continue to attract families as residents.

**Goal LU 5.1** Preservation and establishment of local public educational services and facilities that serve grades K-12 as well as adult education.

**Policy LU 5.1.1** Encourage the retention of the Pine Valley Elementary School site as an integral part of the Planning Area's education program.

**Implementation Program LU 5.1.1** PDS and PVCPG.

**Issue LU 5.2** County Branch Library facility is inadequate and its current site has no room for expansion.

**Goal LU 5.2** The expansion of the County Branch library in Pine Valley.

**Policy LU 5.2.1** Seek funding to construct a larger library facility with improved computer resources that is consistent with local community character at a location that would support joint use for local schools and the community at large.

**Implementation Program LU 5.2.1** PDS and PVCPG.

The Pine Valley Community Center or Clubhouse is a non-profit 501(c)(3) corporation that serves the community as a meeting and senior center. During the 2003 wildfires, it served as a temporary evacuation center/shelter and a staging facility for emergency crews. It also serves as an American Red Cross Care Center when extreme fire danger conditions result in the shutdown of the electrical power grid by the electrical provider.

**Issue LU 5.3** The Pine Valley Community Center receives no financial support for needed safety-related facility upgrades and large scale maintenance projects.

**Goal LU 5.3** Financial support for the Community Center.

**Policy LU 5.3.1** Seek funding to purchase and install an emergency generator system in the Pine Valley Community Center for use during extended power outages and other emergencies. This would enable the center to serve as a temporary shelter for displaced residents and travelers or as a staging facility for emergency crews.

**Implementation Program LU 5.3.1** PDS, PVCPG, and community.

## 2. Circulation and Mobility (CM)

### 2.1 Integrated Mobility and Access

The Pine Valley Planning Area is served by a road network that consists of two-lane State highways and local County roads and connectors which pass through scenic corridors. Primary access to the Planning Area from the east and west is via I-8 with interchanges at: Japatul Valley Road; Pine Valley Road; Sunrise Highway, and Buckman Springs Road. In the rural village centers of Guatay and Pine Valley, two-lane Historic Highway 80 with its historic 1926 bridge serves as "main street" for these communities. Sunrise Highway, a federally designated Scenic Byway, provides access to the tiny rural village of Mount Laguna.

Under non-emergency conditions, the circulation element safely accommodates routine traffic volumes. However, with the significant increase of recreational traffic, travel on some of the Planning Area's twisting two-lane roads frequently becomes congested with slow-moving vehicles and bicyclists. The construction of additional turnouts and bicycle lanes along Sunrise Highway would help alleviate this. Peak recreational periods of travel to winter snow events and emergency situations like major traffic accidents close down sections of I-8 and can produce a complete circulation gridlock of Planning Area roadways.

**Issue CM 1.1** Safety of travel throughout the Pine Valley Planning Area is impacted when traffic accidents close the I-8 corridor and vehicles are re-routed onto Old Highway 80. Also, local roadways can become severely congested during peak recreational travel periods when winter snows and icy conditions close Sunrise Highway.

**Goal CM 1.1** Adequate traffic management of the Planning Area's roadways.

**Policy CM 1.1.1** Prepare Planning Area contingency plans that will maintain traffic flow when snow and icy road conditions or traffic accidents on I-8 and Old Highway 80 impact and/or close traffic circulation throughout the region.

**Implementation Program CM 1.1.1** PDS, DPW, law enforcement, and PVCPCG.

**Issue CM 1.2** Sunrise Highway, a narrow winding two-lane road which serves as the major access to the Mount Laguna Recreation Area, lacks sufficient vehicle turnouts for roadway safety.

**Goal CM 1.2** Additional vehicular turnouts along Sunrise Highway.

**Policy CM 1.2.1** Support the addition of more frequent turnouts to improve vehicular safety; a notable shortage of turnouts is apparent north of the visitor center starting at mile marker 23.5.

**Policy CM 1.2.2** Encourage the widening of Sunrise Highway to meet County standards.

**Implementation Program CM 1.2.1** PDS, DPW, law enforcement, and PVCPG.

## 2.2 Local Road Network

Resident and visitor travel within the Planning Area consists of narrow two-lane State and County roadways that detour around natural land features to minimize the impact on the area's intrinsic natural beauty. For the most part, this system of highways and local collectors provide for safety of travel. However, an exception to this is the intersection of Historic Highway 80 and Pine Creek Road in Pine Valley, where the right turn onto Pine Creek Road exceeds 115 degrees.

With the Planning Area's very small population centers, modern street amenities, such as traffic signal lights, concrete sidewalks, and curbs, are not needed and do not fit the existing community character. These amenities could also jeopardize equestrian friendly travel through village centers.

**Issue CM 2.1** Grid streets with gutters, concrete sidewalks, and curbs associated with new development are at odds with existing Planning Area character and may limit equestrian use. New roads may also negatively affect the natural environment: seasonal creeks, riparian areas, mature native trees, and 100-year floodplains.

**Goal CM 2.1** New roads in consonance with the Planning Area's existing road patterns that minimally impact sensitive natural resources.

**Policy CM 2.1.1** Require new roadways to follow natural land contours and minimize grading to avoid erosion, obstructions of panoramic meadow, ridgeline and hillside views, and impacts to mature native trees, seasonal creeks, riparian areas, natural water courses, and floodplains.

**Policy CM 2.1.2** Require development to reflect and incorporate existing residential road patterns by limiting the use of concrete sidewalks and curbs, except where needed for health and safety, as they do not fit the historic community character.

**Policy CM 2.1.3** Require development to provide adequate parking on-site and not in required front setbacks or road shoulders.

**Policy CM 2.1.4** Prohibit future land uses that would significantly increase the volume of traffic on local rural roads and ensure development provides adequate ingress and egress routes during emergency situations.

**Policy CM 2.1.5** Use mountable asphalt berms, unpaved parkway strips, and decomposed granite in lieu of sidewalks and curbs. Support the installation of traffic signs instead of traffic signal lights in rural village centers if the normal volume of traffic requires the signage for safety.

**Policy CM 2.1.6** Establish a vegetation management plan for the shoulders of local roadways to improve sight visibility for drivers and accommodate safe passage of pedestrians and equestrians.

**Implementation Program CM 2.1.1** PDS, DPW, and PVCPG.

**Issue CM 2.2** Existing infrastructure such as road overpasses or bridges are subject to deterioration due to aging, weather exposure, and ongoing use. Historical infrastructure serving local road systems, such as the 1926 Pine Valley Bridge on Historic Highway 80, should be preserved and maintained as safe traffic elements.

**Goal CM 2.2** The preservation of historic infrastructure.

**Policy CM 2.2.1** Maintain the Pine Valley Bridge as both a viable traffic element and a historic structure.

**Implementation Program CM 2.2.1** PDS, DPW, and PVCPG.

## 2.3 Fire Access/Egress Routes

Primary access and egress for the Pine Valley Planning Area (also including the neighboring community of Descanso) is via I-8 and fed almost exclusively by Old Highway 80, a two-lane light collector road. Eastbound and westbound access to I-8, east or west, occurs at Japatul Valley Road, Pine Valley Road, Sunrise Highway, and Buckman Springs Road. With often only one local road as the primary artery for the more heavily populated residential areas, the safe evacuation of residents, recreationists from Mount Laguna, and the livestock typical to the area is gravely impacted. Access by emergency vehicles is also affected.

**Issue CM 3.1** Existing road infrastructure may be overwhelmed in the event of an emergency evacuation.

**Goal CM 3.1** An appropriate Planning Area emergency access and egress traffic management plan.

**Policy CM 3.1.1** Require new subdivisions to provide independent evacuation and access routes to separate collector roads.

**Policy CM 3.1.2** Establish a comprehensive emergency evacuation traffic plan which addresses safety of travel.

**Implementation Program CM 3.1.1** PDS, State and local fire and sheriff departments, U.S.F.S., fire protection agencies, and PVCPG.

**Issue CM 3.2** Overgrown vegetation in the road shoulders of freeway exits and in the medians along the I-8 corridor from Japatul Valley Road to Kitchen Creek Road present an unacceptable fire hazard.

**Goal CM 3.2** Vegetation management that mitigates the danger of wildfires and vehicle fires along the I-8 corridor.

**Policy CM 3.2.1** Implement a vegetation management plan along the I-8 corridor from Japatul Valley Road to Kitchen Creek Road that reduces chaparral in the medians and road shoulders.

**Implementation Program CM 3.2.1** PDS, U.S.F.S, fire protection agencies, and PVCPG.

## 2.4 Local Transit

Due to the Pine Valley Planning Area's somewhat remote location, small population centers, and minimal public transportation services, residents and visitors travel primarily by private vehicles.

**Issue CM 4.1** Public transportation service to centers of population within the Pine Valley Planning Area is extremely limited. This results in the overwhelming use of individual vehicles, which contributes to increased emissions.

**Goal CM 4.1** Increased access to public transportation service.

**Policy CM 4.1.1** Work with MTS and SANDAG to explore the feasibility of an affordable monthly rural bus pass that would reduce single driver trips.

**Policy CM 4.1.2** Seek funding through grants and other sources to provide commuters with a daily bus service from village centers to urban

areas. Include a cost sharing system for this bus service utilizing casino shuttles.

**Policy CM 4.1.3** Support installation of bus shelters to provide respite from inclement weather, which are architecturally designed in consonance with local community character.

**Implementation Program CM 4.1.1** MTSA, SANDAG, CalTrans, U.S.F.S., and PVCPG.

## 2.5 Pedestrian

Quiet country streets and local trails transverse the community and safely intersect with village centers. They are both historically and currently used by residents and visitors for bicycle, equestrian, and foot traffic.

**Issue CM 5.1** New development may restrict the historic flow of pedestrian and equestrian movement through village cores and access to the nearby national forest trails system.

**Goal CM 5.1** A system of interconnected public access trails and pathways that provide opportunities for safe active recreation and appreciation for the Planning Area's natural environment.

**Policy CM 5.1.1** Support a local trails and pathways system in accordance with the San Diego County Trails Plan.

**Policy CM 5.1.2** Require development to provide dedicated community trail easements and pathways so pedestrians, equestrians, and bicyclists may continue to enjoy recreational access and walk-ability through rural village cores to forestry trails.

**Implementation Program CM 5.1.1** PDS, DPW, and PVCPG.

## 2.6 Bicycle and Trails

Area residents and thousands of recreational visitors utilize the Planning Area to cycle, ride horses, and hike the abundance of national forest trails. Old Highway 80, Sunrise Highway, and Buckman Springs Road offer the unparalleled opportunity to savor quiet tree-lined country roads and panoramic views. Competitive bicyclists frequent the Sunrise Highway for training.

**Issue CM 6.1** Bicyclists currently share narrow winding two-lane highways with higher speed vehicles.

**Goal CM 6.1** Bicycle safety along Sunrise Highway.

**Policy CM 6.1.1** Investigate funding sources to construct dedicated bicycle lanes along Sunrise Highway from the I-8 interchange north to Highway 79, as feasible.

**Implementation Program CM 6.1.1** CalTrans, DPW, PDS, U.S.F.S., and PVCPG.

## 2.7 Aviation

**Issue CM 7.1** Due to the Planning Area's remote location from any medical facilities, emergency medical transport by helicopter is often required to save the lives of residents, visitors, and motorists traveling along the I-8 corridor. As the demand for these services continues to escalate in part due to an aging population, a dedicated helicopter landing spot is needed near the Pine Valley Fire Station and I-8. Currently, helicopter medical evacuation operations are conducted in an open field located on private land in Pine Valley's central meadow area adjacent to the fire and sheriff facilities.

**Goal CM 7.1** A helicopter landing site that meets the safety and medical evacuation needs of the Planning Area.

**Policy CM 7.1.1** Seek funding and explore the feasibility of acquiring land or secure a long-term lease for a helicopter landing spot adjacent to the Pine Valley Fire Station and County Sheriff's Substation.

**Implementation Program CM 7.1.1** PDS, Fire Department, Sheriff's Department, County of San Diego Office of Emergency Services, and PVCPG.

## 2.8 Trip Reduction Strategies

Given the lack of mass transit options that currently exist for Planning Area residents and visitors, travel to and from the area is accomplished primarily by private automobile in single driver trips.

**Issue CM 8.1** The predominance of single driver automobile travel within the Planning Area negatively impacts traffic congestion and air quality.

**Goal CM 8.1** Viable transportation alternatives to single driver trips.

**Policy CM 8.1.1** Encourage the development of a ride share/park and ride facility near Pine Valley at the Sunrise Highway and I-8 interchange and a carpool program for residents.

**Implementation Program CM 8.1.1** PDS, CalTrans, and PVCPG.

## 2.9 Parking

**Issue CM 9.1** Overgrown vegetation within public road shoulders/County right-of-way creates both visibility and physical obstructions for pedestrians, equestrians, cyclists, and vehicles.

**Goal CM 9.1** Improved public right-of-way clearance and the reduction of visual obstructions within public roadway shoulders.

**Policy CM 9.1.1** Implement a vegetation management plan to maintain a visually cleared corridor along road shoulders/County right-of-way.

**Implementation Program CM 9.1.1** PDS, DPW, and PVCPG.

**Issue CM 9.2** Proposed development may route additional traffic into or through an existing parking area adjacent to the U.S. Post Office in Pine Valley, a State designated Hazardous Waste temporary parking area, and stopping place for trucks, as per Code of California Regulations, Title 13, Division 2, Chapter 6 § 1157.18.

**Goal CM 9.2** The restriction of additional traffic through an existing parking area.

**Policy CM 9.2.1** Require development to provide for alternative egress to preclude an increase of vehicular traffic through this State designated parking area and stopping place for trucks carrying hazardous waste.

**Implementation Program CM 9.2.1** PDS, DPW, State and Federal agencies, and PVCPG.

## 2.10 Infrastructure and Utilities

### a. Water

The Pine Valley Planning Area lies well outside the County Water Authority and must rely on finite groundwater resources to sustain area residences, small businesses, and limited agricultural enterprises. Because imported water service is neither available nor planned for in the future, this mandates the area's complete dependence on local aquifers. As a result, water is the single most limiting resource after 30 years of drought, along with the potential prospect of future global warming conditions. Since all development has an impact on groundwater resources, the impacts of future on

groundwater resources must be evaluated to determine if sufficient resources are available.

Groundwater supply and quality is totally dependent on stormwater recharge through natural percolation in seasonal watercourses, etch basin boundaries, recharge basins and meadows, and from natural recharge from septic system leaching. Historically, the area's natural undisturbed watercourses have in large part been protected as sensitive habitats, and so have also been protected from stormwater pollution. Existing development within the Planning Area has traditionally been located outside of natural flood zones, flood-prone recharge basins and meadows, and along the permeable boundaries of natural etch basins.

**Issue CM 10.1** 30 years of drought conditions are affecting groundwater recharge and its ability to support both existing development and the natural environment.

**Goal CM 10.1** The protection and conservation of the Planning Area's groundwater.

**Policy CM 10.1.1** Prohibit development that would adversely impact groundwater supply and quality. Disallow or fully mitigate any new development that would negatively affect groundwater supply and reserves, impact groundwater dependent vegetation, contravene existing water rights, or degrade water purity.(See also County General Plan policies LU-8.2 and COS-5.5.)

**Policy CM 10.1.2** Require development to preserve groundwater recharge basins/meadows as natural open space easements.

**Policy CM 10.1.3** Require development to initiate effective permanent post-construction Best Management Practices to minimize ongoing groundwater pollution.

**Policy CM 10.1.4** Require development to incorporate Low Impact Development techniques so as to not further disrupt natural groundwater recharge along etch basin boundaries.

**Implementation Program CM 10.1.1** PDS, DHS, and PVCPCG.

## **b. Sewer/Septic**

The vast majority of the Planning Area's residences are served by individual septic systems. Designed and located to not adversely impact groundwater quality, these septic systems effectively interact with groundwater leaching

and allow groundwater recharge through natural percolation and purification. Only a small fraction of commercial enterprises within the Pine Valley core are served by a limited capacity Pine Valley Sanitation District.

**Issue CM 10.2** Expansion of the Pine Valley Sanitation District's above ground sewage ponds would amplify an existing visual blight near the village center, could potentially harm water quality of local aquifers, and could induce growth in this resource conservation area.

**Goal CM 10.2** Minimized adverse impacts from the Pine Valley Sanitation District facilities.

**Policy CM 10.2.1** Maintain the Pine Valley Sanitation District at its current capacity without expansion, unless necessary for public health, safety, or welfare purposes or otherwise required to implement General Plan policies LU-14.1 – 14.5.



Left: Fence in foreground separates the Pine Valley County Park from Sanitation District.

**Policy CM 10.2.2** Require the Pine Valley Sanitation District to mitigate the visual unsightliness of the sanitation ponds through the use of native plants as landscaping and water hyacinths to visually screen ponds from view.

**Implementation Program CM 10.2.1** PDS, DPW, DHS, and PVCPG.

**Issue CM 10.3** Septic system density in clustered subdivisions may negatively impact groundwater resources.

**Goal CM 10.3** The protection of surface and groundwater quality.

**Policy CM 10.3.1** Require development to locate individual septic systems in areas with the least potential to impact groundwater resources. Prohibit clustering of septic systems that would adversely impact groundwater resources.

**Implementation Program CM 10.3.1** PDS, DPW, DHS, and PVCPG.

**c. Storm Drainage (See COS 1.5.)**

**d. Energy (Natural Gas and Electricity)**

**Issue CM 10.4** Electrical infrastructure and facilities are generally inconsistent with rural character in terms of scale, bulk, visual character, and noise generation. Adverse impacts must be locally mitigated through proper siting, buffering, and screening when it is necessary to construct this type of infrastructure within the Planning Area.

**Goal CM 10.4** The regulation of large scale energy infrastructure so that impacts are mitigated.

**Policy CM 10.4.1** Restrict the location of large-scale energy infrastructure, such as regional electrical substations, high-tension overhead power lines, natural gas tank farms and distribution depots and commercial alternative energy production facilities, such as commercial solar photovoltaic array fields and wind farms as incompatible uses within scenic corridors.

**Policy CM 10.4.2** Encourage undergrounding of electrical, cable and telephone distribution, and transmission lines when roads are resurfaced or replaced, as feasible.

**Implementation Program CM 10.4.1** PDS and PVCPG.

**e. Landfill**

Currently there are no dedicated solid waste landfills or facilities that dispose or recycle toxic wastes in the Pine Valley Planning Area. Since these facilities are inherent sources of pollution through leakage or spills, this type of land use is incompatible in a groundwater dependent area. As identified in the Solid Waste section of the County General Plan Land Use Element, there would be no need for additional landfills in the County, including those currently proposed, if the State recycling mandate of 75 percent is met.

**Issue CM 10.5** There is an ongoing problem with illegal dumping and waste disposal on private and publicly-owned land throughout the Planning Area.

**Goal CM 10.5** The effective regulation of landfills, solid waste disposal, and illegal dumping.

**Policy CM 10.5.1** Require any landfill and solid waste management facilities proposed within the Planning Area to comply with the following:

- Provide justification demonstrating that additional landfill capacity is necessary per County Integrated Waste Management Plan requirements; and
- Site facilities in such a manner as to protect public health and safety, the environment, and provide for environmental justice concerns.
- Ensure that all solid waste management facilities are evaluated under all applicable siting criteria.

**Policy CM 10.5.2** Encourage recycling by the Planning Area's commercial entities and residences to reduce solid waste disposal and meet or exceed the State's mandate of 75 percent.

**Policy CM 10.5.3** Require commercial refuse enclosures to be compatible with community character.

**Policy CM 10.5.4** Enforce regulations against illegal dumping or waste disposal.

**Implementation Program CM 10.5.1** PDS, DPW, DHS, and PVCPG.

### f. Telecommunications

Existing telecommunications facilities on lands under County jurisdiction are clustered near the Nello Greer Bridge along I-8. While the need for effective telecommunication facilities is recognized, there is also concern that facilities will proliferate in other locations affording sight-of-sight communications and will create visual blight.

**Issue CM 10.6** Proliferation of telecommunications facilities can create visual blight along scenic corridors within the Planning Area.

**Goal CM 10.6** The design and management of telecommunication facilities that minimizes visual and other impacts within the Pine Valley Planning Area.

**Policy CM 10.6.1** Develop a Planning Area telecommunications master plan that promotes collocation of new systems at existing facility locations.

**Policy CM 10.6.2** Require service providers to downsize facilities as technology advances and use the latest technology on new facilities.

**Policy CM 10.6.3** Assess the viability of existing facilities within permit boundary at all permit applications, permit modifications, and renewals.

Require all unused facilities to be removed, site restored, or retrofitted for reuse.

**Policy CM 10.6.4** Configure arrays or dishes as close to the ground as feasible and screen structures, array/dish bases, and fencing with native vegetation while maintaining defensible spaces.

**Policy CM 10.6.5** Configure service roads to minimize erosion and visual impact.

**Implementation Program CM 10.6.1** PDS, DPW, and PVCPG.

### 3. Conservation and Open Space (COS)

#### 3.1 Resource Conservation and Management

##### a. Agricultural Soils and Production

Agricultural uses in the Planning Area include cattle grazing, small scale animal husbandry, and dry land oat/hay farming. These uses have minimal impact of on the area's groundwater supply and they contribute to maintenance of open space, enhance the area's rural character, and provide a positive effect on the local economy.

**Issue COS 1.1** Agricultural land uses should be encouraged, as supported by the local climate and by limited availability of water as an alternative to more intensive land uses.

**Goal COS 1.1** Agricultural land uses that promote and conserve open space.

**Policy COS 1.1.1** Support the continuation of the County's agricultural open space preserve program through the Williamson Act.

**Policy COS 1.1.2** Require new large scale industrial agricultural operations such as producers of poultry, swine, beef and corresponding feed lots to locally mitigate any adverse impacts.

**Implementation Program COS 1.1.1** San Diego County Department of Agriculture, Weights and Measures, PDS, and PVCPG.

**b. Plant and Animal Habitats and Wildlife Corridors (e.g., woodlands, grasslands, riparian corridors, etc.)**

A rich diversity of wildlife and vegetation thrive in the Planning Area's coniferous forests, high montane meadows, native grasslands, Diegan sage scrub, oak woodlands, chaparral, riparian woodlands, vernal pools, creeks, streams, ponds, and other wetlands. As confirmed by the County's Multiple Species Conservation Plan (MSCP), numerous rare, threatened, and endangered plant and animal species are found within the Planning Area.

**Issue COS 1.2** The conversion of rural lands by development will negatively impact endangered, threatened, or sensitive species and habitat.

**Goal COS 1.2** The protection of the natural landscape and indigenous wildlife.

**Policy COS 1.2.1** Require development to avoid endangered, threatened, special status, and sensitive species to the maximum extent feasible or provide adequate mitigation, preferably on-site or within the Planning Area.

**Policy COS 1.2.2** Protect riparian habitat by limiting development near creeks, streams, and ponds, and prohibit channelization or damming of the same.

**Policy COS 1.2.3** Require development to limit clearing of native vegetation to that required for building pads, roads, driveways, and wildfire protection.

**Implementation Program COS 1.2.1** PDS, County Environmental Review, and PVCPG.

**Issue COS 1.3** Open space corridors of sufficient size are necessary to maintain biological diversity and functional access for wildlife to and from water, food, and breeding areas, and to prevent the creation of biological islands.

**Goal COS 1.3** Conservation of open space and wildlife corridors.

**Policy COS 1.3.1** Require subdivision projects to include biological studies that specifically address wildlife movement corridors and areas of wildlife concentration.

**Policy COS 1.3.2** Require development to protect corridors and linkages for wildlife movement and dispersal through dedicated open

space. These easements shall be of sufficient width to accommodate the natural topography and the type of wildlife using the corridor plus a buffer on either side, where feasible.

**Policy COS 1.3.3** Identify all wildlife riparian and ridgeline corridors on a Planning Area Master Corridor Map.

**Implementation Program COS 1.3.1** PDS, County Environmental Review, and PVCPG.

### c. Scenic Resources and Highways

Surrounded by National Forest lands and claiming six of the ten highest peaks in the County, the Planning Area offers stunning views of mountains, meadows, chaparral covered hills, oak and pine woodlands, and riparian canyons. Its undeveloped visual resources contribute greatly to its value as a recreational destination. With urban development stopping at the border of the Cleveland National Forest, it also offers a glimpse of rural America that is rapidly disappearing.

Visual corridors within the Planning Area include Old Highway 80, which has been designated as a National Historic Highway and a County Scenic Highway, Sunrise Highway also designated a County Scenic Highway and a National Scenic Byway, and Buckman Springs Road, which is a County Scenic Highway.

**Issue COS 1.4** Scenic corridors, cultural areas, and environmentally significant areas such as resource conservation areas require special protection.

**Goal COS 1.4** The prevention of visual blight and conservation of visual resources along scenic corridors.

**Policy COS 1.4.1** Require development projects to incorporate natural scenic geological formations and native drought tolerant plants.

**Policy COS 1.4.2** Require development to preserve hillsides, ridges, and horizons, while minimizing the use of manufactured slopes and fill areas.

**Policy COS 1.4.3** Require development to minimize points of vehicular ingress/egress to Historic Highway 80 and Sunrise Highway by requiring multiple properties to use consolidated entries consistent with public safety.

**Policy COS 1.4.4** Prohibit billboards and other large scale advertising and signage within the Planning Area.

**Policy COS 1.4.5** Identify, preserve, and protect culturally sensitive areas.

**Implementation Program COS 1.4.1** PDS and PVCPG.

## **d. Surface, Groundwater, and Watersheds**

Due to the Planning Area's total dependence on finite groundwater resources, natural systems which promote recharge of aquifers and prevent flooding should be undisturbed whenever possible. Stormwater runoff may cause pollution and erosion and have a negative effect on water quality. Since water is the Planning Area's most precious resource, it must be conserved and protected from adverse impacts.

**Issue COS 1.5** Both new development and redevelopment can adversely impact the quality and quantity of groundwater resources, as well as natural surface water habitat.

**Goal COS 1.5** Site design strategies that respect the natural habitat, minimize the quantity of runoff, and improve the quality of stormwater.

**Policy COS 1.5.1** Require development to protect wetlands, streams, and other bodies of water and their natural watersheds.

**Policy COS 1.5.2** Require development to maximize water conservation by using native, drought-tolerant landscaping.

**Policy COS 1.5.3** Restrict the establishment of commercial development associated with high water usage like additional hotels, motels, or golf courses, etc. and large scale water intensive agriculture as incompatible uses in a groundwater dependent Planning Area.

**Policy COS 1.5.4** Require development to avoid construction of artificial drainage control in favor of undisturbed watercourses that promote natural recharge of groundwater.

**Policy COS 1.5.5** Require development to protect all natural, undisturbed watercourses and recharge basins/meadows as sensitive habitats.

**Policy COS 1.5.6** Require impervious areas in development to direct flow away from natural watercourses until such flow can be mitigated through siltation and pollution management.

**Implementation Program COS 1.5.1** County of San Diego Municipal Storm Water Permit, County of San Diego Low Impact Development Handbook, PDS, DHS, and PVCPG.

## e. Mineral Resources

Significant sand and rock deposits and quartz outcroppings are valuable as aesthetic resources. However, the noise, dust, blasting, and commercial truck traffic associated with mining operations make them incompatible with the overall resource conservation goals of the Planning Area.

**Issue COS 1.6** Unregulated mining of mineral resources would impact significant visual resources and critical wildlife habitat.

**Goal COS 1.6** The protection of significant visual resources and critical habitat from unregulated mining operations.

**Policy COS 1.6.1** Prohibit mining operations from adversely impacting sensitive, threatened, or endangered species or habitat.

**Policy COS 1.6.2** Prohibit mining operations from adversely impacting scenic corridors and areas.

**Policy COS 1.6.3** Require mining operations to fully mitigate adverse impacts to existing residential development from heavy truck traffic, frequent blasting, noise, and dust.

**Implementation Program COS 1.6.1** PDS, California State Mining and Reclamation Act (SMARA), and PVCPG.

## f. Air Quality

Visitors and residents enjoy the Planning Area's clean mountain air, smog-free skies, aromatic forests, and pungent sage.

**Issue COS 1.7** The Planning Area's wonderful air quality should be protected from both noxious odors and harmful emissions.

**Goal COS 1.7** The preservation of clean air that supports a healthy human population and natural environment.

**Policy COS 1.7.1** Require development to minimize the potential impacts from land uses that may emit pollution or odors on residential or other land uses sensitive to such emissions.

**Policy COS 1.7.2** Require projects or operations that generate potentially significant levels of air pollutants, such as construction projects or agricultural cultivation, to incorporate best available air quality mitigation in project design.

**Implementation Program COS 1.7.1** PDS, APCD, and PVCPG.

## **g. Water and Energy**

Water and energy conservation are critical aspects of rural life within the Pine Valley Planning Area. With uncertain and finite groundwater resources, residents must be frugal with their water use.

**Issue COS 1.8** The Planning Area is completely groundwater dependent and has been subject to prolonged periods of drought.

**Goal COS 1.8** Conservation and protection of surface and groundwater resources.

**Policy COS 1.8.1** Implement land use policies, such as Low Impact Development (LID), to complement water conservation efforts that promote natural groundwater recharge along etch basin boundaries.

**Policy COS 1.8.2** Encourage landscaping techniques for water conservation by reducing water use and waste and runoff such as water reclamation for irrigation purposes.

**Policy COS 1.8.3** Preserve groundwater recharge basins and meadows within natural open space easements.

**Policy COS 1.8.4** Prohibit extraction and export of groundwater for commercial sale.

**Implementation Program COS 1.8.1** PDS, DEH, and PVCPG.

**Issue COS 1.9** The Planning Area is amenable to alternative energy sources and other green technology that support energy conservation.

**Goal COS 1.9** Land use development design and construction techniques that reduce energy consumption of non-renewable resources, while minimizing impacts to natural resources.

**Policy COS 1.9.1** Encourage energy-efficient design in residential and commercial buildings such as rooftop solar photovoltaic and solar thermal arrays.

**Policy COS 1.9.2** Configure rooftop solar photovoltaic and solar thermal arrays to minimize visual impacts. Retrofit arrays to conform with existing roof lines. Rooftop arrays must comply with State Fire Marshal Guidelines.

**Policy COS 1.9.3** Locate rooftop arrays below ridgelines.

**Implementation Program COS 1.9.1 PDS and PVCPG.**

**Issue COS 1.10** Alternative energy production facilities must be planned to complement the scenic environment or they will fragment neighborhoods, ranch lands, and scenic corridors.

**Goal COS 1.10** Alternative energy production facilities that are located and designed to reduce consumption of nonrenewable energy resources while harmonizing with the natural and built environment in the Planning Area.

**Policy COS 1.10.1** Require alternative energy production facilities, such as commercial wind farms and solar photovoltaic array fields, to be located and designed such that they are compatible with existing uses, environmental factors, and scenic resources.

**Policy COS 1.10.2** Require commercial solar photovoltaic arrays to be located and designed as close to the ground, as feasible, and to minimize visual impacts.

**Policy COS 1.10.3** Require structures, arrays, and fencing facilities to be screened with native vegetation while maintaining safe clear defensible spaces for the life of the facility.

**Policy COS 1.10.4** Locate and improve service roads to minimize erosion and visual impacts.

**Policy COS 1.10.5** Prohibit energy production facilities that will result in unmitigated noise pollution and ultrasonic vibrations, which create human discomfort and can affect the health of residents, livestock, and wildlife.

**Implementation Program COS 1.10.1 PDS and PVCPG.**

## 3.2 Parks and Recreation

Historically, the Pine Valley County Park has provided park users with the opportunity to enjoy a variety of outdoor activities on a well-maintained and tree shaded 17 acre site. The vast majority of the park's visitors come from out-of-area, many of which are international users. The park also accommodates school field trips and local community-wide events such as the annual Pine Valley Day Celebration and various types of youth sports competitions.

In 2009, aggressive insect attacks resulted in a devastating die-off of most of the park's native 200+ year old oak trees. A County plan to significantly upgrade the park's ball fields has been developed but has not been funded. This plan includes the construction of two additional ADA accessible restrooms near the new regulation size soccer field and baseball field. Both would utilize water-saving artificial turf. Other park needs include more vehicle parking, a native plant interpretive area, an irrigation system upgrade, an equestrian staging area, larger park office, and a multi-purpose room.

### a. Park Needs, Locations, and Facilities

**Issue COS 2.1** Existing park facilities are inadequate to meet the recreational needs of the Planning Area and the thousands of annual out-of-area park visitors.

**Goal COS 2.1** A Regional County Day Use Park that supports recreational needs.

**Policy COS 2.1.1** Support water efficiency improvements/upgrades to the existing irrigation system, including the potential to rely on captured rainwater or other reclaimed water sources.

**Policy COS 2.1.2** Support the installation of earth-colored permanent shade structures over group picnic areas.

**Policy COS 2.1.3** Support the construction of new tot-lot play area restroom facilities.

**Policy COS 2.1.4** Support the installation of ball field improvements and their associated restroom facilities.

**Policy COS 2.1.5** Support the construction of a new multi-purpose room and a larger park ranger office.

**Policy COS 2.1.6** Support the replacement of dead trees with native, drought-tolerant, and insect resistive species such as cedars.

**Policy COS 2.1.7** Support the development of a separate access equestrian staging area.

**Implementation Program COS 2.1.1** PDS, DPR, and PVCPG.

## **b. Park Acquisition, Development, and Improvements**

**Issue COS 2.2** Additional acreage is necessary to accommodate park expansion.

**Goal COS 2.2** Improved park services and capabilities.

**Policy COS 2.2.1** Consider the utilization of the adjacent County owned property along Old Highway 80 to expand the park's recreational opportunities. These could include the addition of a native plant educational and interpretive area, an equestrian staging area, and increased parking capacity.

**Implementation Program COS 2.2.1** PDS, DPR, and PVCPG.

## **c. Park Compatibility with Adjoining Land Uses**

**Issue COS 2.4** The County Park can be a source of crowd-generated random noise, from sports activities and loud music from outdoor parties.

**Goal COS 2.4** Reduction of County Park crowd-generated noise levels.

**Policy COS 2.4.1** Consider planting additional trees along the backside of the County Park to buffer and mitigate undesirable park generated noise.

**Implementation Program COS 2.4.1** PDS and PVCPG.

## **d. Opportunities for the Joint Use of Schools and Other Public Facilities for Park and Recreational Uses**

**Issue COS 2.5** Existing Planning Area local school sites include the Pine Valley Elementary School and the Pine Valley Academy, which have extremely limited recreational use areas (playground facilities and activity areas).

**Goal COS 2.5** Continued joint use of the County Park facilities to mitigate deficit school recreational opportunities.

**Policy COS 2.5.1** Support the prioritization of associated school recreational events at the County Park.

**Implementation Program COS 2.5.1** PDS, DPR, school district, and PVCPG.

### e. Commercial Recreation Facilities

Given the rural character of the Planning Area, its close proximity to scenic natural resources in the Cleveland National Forest, and finite groundwater, commercial recreation activities such as golf courses, and additional off road parks, etc. are incompatible uses.

**Issue COS 2.6** Commercial recreation facilities can add unwanted nighttime lighting, extensive water usage, and nuisance noise.

**Goal COS 2.6** Commercial recreation facilities compatible with community character.

**Policy COS 2.6.1** Require commercial recreation facilities to adhere to Dark Skies standards and policies, minimize noise and dust impacts, and minimize the use of groundwater resources. (See also General Plan Land Use policy LU-8.2)

**Implementation Program COS 2.6.1** PDS and PVCPG.

## 3.3 Community Open Space Plan

The Pine Valley Planning Area is home to 11 resource conservation areas and multiple endangered species of flora and fauna. It is completely surrounded by the Cleveland National Forest and is one of the most scenic areas in the County. Prized for both its scenic vistas and recreational opportunities, the area represents rare and limited examples of the habitat that once comprised Southern California before development. (See Appendix 1 for a description of the Planning Area's resource conservation areas).

**Issue COS 3.1** Encroaching suburbanization and new development threatens to destroy vital natural habitat and endangered species, as well as its intrinsic natural scenic beauty. Left unchecked, future development will limit recreational opportunities, deplete natural resources, and forever change the Planning Area's unique rural quality.

**Goal COS 3.1** The preservation of sensitive wildlife habitat, visual and natural resources, and the prevention of further urbanization of a rural way of life.

**Policy COS 3.1.1** Protect and preserve the central Pine Valley Meadow area by maintaining densities that respect the unique resources of the area and maximizing opportunities to preserve open space.

**Implementation Program COS 3.1.1** PDS and PVCPG.

### 3.4 Dark Skies

**Issue COS 4.1** Excessive outdoor lighting can brighten rural skies, obliterating the exquisite astronomical view innate to an open rural area. In the absence of regional and local controls, light pollution levels can be expected to continually increase.

**Goal COS 4.1** The preservation of dark skies in support of astronomical research at the Mount Laguna Observatory and as a Planning Area natural resource.

**Policy COS 4.1.1** Support the Planning Area's designation as a Dark Skies region and require development to limit lighting to what is necessary for safety and security.



**Policy COS 4.1.2** Encourage the use of technological advances (such as motion sensitive night lighting systems) to reduce existing and future light pollution sources.

**Policy COS 4.1.3** Require Planning Area road and construction plans to include re-vegetative elements for plants and trees in locations which will mitigate light pollution.

**Policy COS 4.1.4** Encourage forestation of existing roads, structures, and grading sites in order to block associated light pollution.

**Policy COS 4.1.5** Require that flood lighting be screened and diffused to direct the light path downward, both away from the sky and from shining directly on the property of adjacent land owners.

**Implementation Program COS 4.1.1** PDS, PVCPG, Light Pollution Code, Zoning Ordinance standards, and guidelines for determining significance requirements: Dark Skies and Glare 7/30/2007.

## 4. Safety (S)

### 4.1 Hazards/Risk Avoidance and Mitigation

#### a. Seismic and Geologic Risks (faulting, earthquake shaking, liquefaction, landslide, and other)

Though the Pine Valley Planning Area is not centered over a major earthquake fault, in 1894, the effects of a substantial quake (magnitude 6+) along the Laguna Salada Fault zone were felt. This historic quake caused several local underground springs to stop flowing. More recently, minor shaking has been felt as a result of quakes centered near the Imperial Valley.

**Issue S 1.1** The Planning Area's groundwater resources and electrical power availability may be negatively impacted by a strong earthquake.

**Goal S 1.1** Emergency and preventative procedures that reduce damage from geologic hazards.

**Policy S 1.1.1** Encourage local water companies to maintain sufficient water storage capacity to ensure emergency and residential water needs are met.

**Implementation Programs S 1.1.1** PDS, PVCPG, and local water companies.

#### b. Flooding

The Pine Valley Planning Area is located in a mountainous area where the effects of orographic lifting can produce rainfall amounts that exceed most of the County. Heavy monsoonal summer rains on bone-dry soil may contribute to the potential danger of flash flooding along the designated 100-year floodplain that lies within the central meadow area of Pine Valley and elsewhere in the Planning Area. Any new development must be located outside floodplains.

**Issue S 1.2** Development within Pine Valley's 100-year floodplain is subject to the dangers of flash flooding.

**Goal S 1.2** The protection of lives and property from uncontrolled flooding while protecting natural floodplain values.

**Policy S 1.2.1** Limit grading to the naturally occurring topography and restrict development within the designated 100-year floodplain and fringe area, to the extent feasible, to protect natural land characteristics such as aquifer recharge.

**Policy S 1.2.2** Discourage the removal of existing native vegetation within designated floodplains to minimize erosion.

**Policy S 1.2.3** Require setbacks and buffers from the floodplain fringe to protect floodplains and watercourses, while minimizing the need for disruptive flood control measures, whenever feasible.

**Policy S 1.2.4** Require development to maintain floodways in their natural state unless they pose a potential threat to public safety.

**Implementation Programs S 1.2.1** PDS, County Flood Control, and PVCPCG.

### c. Wildland Fire/Urban Fire

The Pine Valley Planning Area is entirely surrounded by the Cleveland National Forest in an area that has not burned since the 1970 Laguna fire. A long-standing drought and aggressive insect attacks have killed or weakened thousands of oak and pine trees. Chaparral is very thick and tinder is dry during fire season. The area is also subject to very strong Santa Ana winds. In 2009, the cumulative effects of these factors led to the Planning Area's identification as one of the most dangerous wildfire-prone areas within the County's comprehensive Vegetation Management Plan. Due to the Planning Area's potential wildfire danger, some insurance companies will no longer write homeowners policies or have cancelled existing policies for long-term area residents.

**Issue S 1.3** Extreme wildfire danger due to forest management practices, long-standing drought, and insect attacks on native tree populations present an unacceptable level of wildfire risk to humans and property.

**Goal S 1.3** The minimized loss of life and property from wildfires.

**Policy S 1.3.1** Seek funds to identify and construct firebreaks of sufficient size that will help protect the Planning Area from wind-driven Santa Ana wildfires and provide firefighters with standoff capabilities.

**Policy S 1.3.2** Coordinate with CalTrans and the U.S. Forest Service to clear combustible vegetation along the I-8 corridor and along other local access roads to provide safe evacuation routes during wildfires.

**Policy S 1.3.3** Support community-based fire safety education programs, such as local Fire Safe Councils, which provide community chipping days and assist seniors/disabled residents with maintaining defensible space as feasible.

**Implementation Program S 1.3.1** PDS, PVCPG, fire agencies, U.S. Forest Service, SDG&E, and Fire Safe Councils.

#### **d. Toxic and Hazardous Materials (See CM 10.5.)**

### **4.2 Emergency Preparedness and Response**

**Issue S 2.1** Residents must work together with local fire agencies to assist in making their communities fire safe.

**Goal S 2.1** Fire safety awareness within the Planning Area.

**Policy S 2.1.1** Support community self-help groups like Fire Safe Councils and community emergency response teams (CERT) that promote fire safety awareness and emergency preparedness to residents.

**Implementation Program S 2.1.1** PDS, fire agencies, and PVCPG.

**Issue S 2.2** The Pine Valley Sheriff Substation is responsible for patrolling a huge area and deputy staffing levels do not accommodate 24 hour coverage at the substation.

**Goal S 2.2** Enhanced law enforcement presence in the Planning Area.

**Policy S 2.2.1** Consider an increase in the number of deputies assigned to the Pine Valley Sheriff's Substation that would accommodate 24 hour staffing at the substation.

**Implementation Program S 2.2.1** PDS, PVCPG, and County law enforcement.

### **4.3 Sexually Violent Predators (SVPs)**

**Issue S 3.1** Sexually violent predators are being placed into rural villages with limited law enforcement resources and limited medical services – often in close proximity to schools and residential neighborhoods.

**Goal S 3.1** A safe community for Planning Area families.

**Recommendation S 3.1.1** The Pine Valley CPG strongly discourages the placement of SVPs in rural communities due to limited law enforcement resources and medical services in the area.

**Implementation Program S 3.1.1** PDS, law enforcement, and PVCPG.

## 5. Noise (N)

### 5.1 Noise Sources

Ambient noise sources for the Pine Valley Planning Area originate primarily from major traffic corridors adjacent to communities. These sources include I-8 along the southern border of Pine Valley, Historic Highway 80 where it passes as the main street of Pine Valley and Guatay, Pine Boulevard and Valley View Trail through Pine Valley's residential neighborhoods, Pine Creek Road along the west side of Pine Valley, and Sunrise Highway where it winds through the community of Mount Laguna. The natural hilly and wooded topography of the area helps to buffer and mitigate traffic associated noise levels.

Nuisance noise sources are random and include the use of loud vehicles along residential neighborhood roads, off-road vehicles such as motorcycles in unimproved areas of Pine Valley, the intrusion of loud music coming from weekend activities at Pine Valley County Park, use of power tools such as chainsaws, chippers, and log splitters, and habitual barking dogs. Other sources include noise originating from the Fire Department facilities of Pine Valley and Mount Laguna, emergency helicopters occasionally landing at Pine Valley meadow, and off-road vehicles staging at the south end of Pine Valley Road. Current lower density residential development and interstitial wooded habitat in Guatay, Pine Valley, and Mount Laguna allow remaining natural wooded habitat to help mitigate neighborhood nuisance noise.

**Issue N 5.1** Ambient environmental noise affects the quality of life in the Planning Area.

**Goal N 5.1** Natural noise buffers to mitigate traffic or other nuisance noise sources.

**Policy N 5.1.1** Require development to maintain and augment the remaining wooded habitat within residential neighborhoods as a means of mitigating random noise sources.

**Policy N 5.1.2** Preserve and maintain the natural wooded habitat and rolling hill topography between Pine Valley and I-8 and historic Highway 80 and Sunrise Highway as a means for noise mitigation.

**Policy N 5.1.3** Support enforcement of the County's Noise Ordinance as a tool for the abatement and mitigation of random noises such as loud vehicles, music, barking dogs, and use of off-road vehicles I and adjacent to residences.

**Implementation Program N 5.1.1** PDS, law enforcement, and PVCPG.

## 6. Specific Plans and Special Study Areas

There are no Specific Plans or Special Study Areas within the Pine Valley Planning Area.

## SECTION B: APPENDICES

## Appendix A1 Resource Conservation Areas (RCAs)

### **#146--Corte Madera Ranch**

Corte Madera Ranch is a relatively undisturbed area south of I-8 in the Pine Valley Community Planning Group Area. As it is in the western foothills of the Cuyamaca Mountains, it is in a transition zone between lower and higher-elevation plant communities. Examples of almost all the ecosystems found within the Central Mountain Sub-region are found in this one area, including: Diegan sage scrub, chaparral, Oak woodland, grassland, vernal pools, moist meadow, oaks, riparian woodland, and coniferous forest. Other resources include gabbros soils, extensive archaeological resources, and geologic features (Corte Madera Mt.). Corte Madera Lake is also an important migratory bird habitat. Wildlife corridors and the biodiversity of the Cleveland National Forest shall be protected and preserved.

### **#147-- Guatay Mountain**

Located just north of I-8 near S-79, Guatay Mountain, with its steep slopes rising to a pinnacle, is a visual landmark to the communities of Guatay and Descanso. Believed to be held in reverence by the early Native Americans of the area, the mountain is covered almost exclusively by gabbro soils, a strong indicator of endemic plant species. In fact, Guatay Mountain is one of only four places where the Tecate Cypress (*Cupressus guadalupensis* ssp. *forbesii*) is found. Any development project proposed in this area should undergo a spring biological survey. Wildlife corridors and the biodiversity of the Cleveland National Forest shall be protected and preserved.

### **#148 -- Samagatuma Valley**

This RCA is found predominantly on the Samagatuma Ranch. Though other resources are present, including Oak woodland, Riparian woodland, and steep slopes, this RCA has been created primarily because of the presence of gabbro soils, a strong indicator of endemic plant species. Any development project proposed in this area should undergo a spring biological survey. Wildlife corridors and the biodiversity of the Cuyamaca Rancho State Park and the Cleveland National Forest shall be protected and preserved.

### **#150 -- Crouch Valley**

High in the Laguna Mountains, Crouch Valley is the first large meadow one sees when approaching the Laguna Mountain Recreation Area from the south. Its vast grassland/meadow is currently used for cattle grazing, but it is also important biologically as one of the few alpine meadows left in San Diego County. The Valley is also important visually, as it serves as a gateway to the Laguna Mountain Recreation Area, and is easily visible from the Sunrise Highway, a National Scenic By-Way and County Scenic Highway. Furthermore, it acts as the watershed for the Cottonwood Creek and Scove Canyon, which furnishes water for Pine Valley and other communities

downstream. Wildlife corridors and the biodiversity of the Cleveland National Forest shall be protected and preserved.

#### **#151 -- Thing Valley**

On the eastern-most edge of the Central Mountain Sub-region, Thing Valley is an example of a desert/chaparral transition zone, displaying elements of plant communities found in both ecosystems (oak woodlands, grasslands, and desert wash). Steep slopes also occur here. Wildlife corridors and the biodiversity of the Cleveland National Forest shall be protected and preserved.

#### **#152 -- Pine Valley**

Much of the present, open character of Pine Valley derives from the fact that most residences are hidden among trees, with the central montane meadow serving as open space. This not only provides clear views of the mountains beyond, but gives Pine Valley the appearance of being much smaller than it actually is. Any development in the meadow should take this factor into consideration, and should minimize impacts to this character. Any development on the slopes of the valley should minimize grading and be of a scale, form, and color that will enable it to blend into the background. Wildlife corridors and the biodiversity of the Cleveland National Forest shall be protected and preserved.

Additionally, this Valley acts as a watershed for Pine Valley and Pine Valley Creek. Several wells owned by the Pine Valley Municipal Water District are located in the meadow. Any development must not impact water quantity or quality. Wetland indicator plant species are found on portions of the central meadow. The area is also a feeding ground for many raptors, and the northern parts of it contain one of the western-most examples of Great Basin sage scrub habitat in the County.

#### **#153 -- Pine Creek Wilderness Area**

The boundary of this 13,000 acre RCA coincides with that of the U.S. Forest Service's Pine Creek Wilderness Area. Resources are the watershed, oak and riparian woodland, steep slopes, Diegan sage scrub, archaeological sites, and wilderness.

#### **#154 -- Buckman Springs Meadow**

On the southeastern-most boundary of the Central Mountain Sub-region, the Buckman Springs RCA is an important visual resource for travelers on I-8. In addition to its agricultural use (cattle grazing), the meadow is an important habitat for raptors, reptiles, deer, birds, and other animals. Any development should be sensitive to both the visual and biological importance of this resource. Wildlife corridors and the biodiversity of the Cleveland National Forest shall be protected and preserved.

#### **#155 -- Laguna Meadow**

In biological terms, the Laguna is equally important as the Cuyamaca meadows. As is the case at Cuyamaca meadow, about 15 sensitive, rare, or endangered plant species can be found at the Laguna meadow – many differ from those found at Cuyamaca.

Additionally, the meadow is the centerpiece of the Cleveland National Forest's Laguna Mountain Recreation Area, a major recreation resource for San Diego County.

**#156 -- Mt. Laguna Coniferous Forest**

Very little acreage of undeveloped coniferous habitat exists in San Diego County. Most has been developed with resorts, homes, or summer cabins. Only on portions of Mt. Laguna and in an area to the northwest of Middle Peak can undisturbed tracts of this plant community be found. Any additional development of this forested area should protect wildlife habitat and corridors. Residential densities should be sparse. Wildlife corridors and the biodiversity of the Cleveland National Forest shall be protected and preserved.

**#159 -- Rancho Las Bancas**

Like Roberts' Ranch, Rancho Las Bancas is also a richly diverse area containing Riparian and Oak woodland (both Coast Live and Engleman oaks), moist meadows, non-native grasslands (with remnants of some native species), and chaparral. This diversity of habitat supports a diverse flora and fauna. Any development should be sensitive of this diversity and supply ample open space easements, including wildlife corridors. Care should be given to minimize visual impacts from the National Forest and I-8. The integrity of the Forest, and especially the adjacent Pine Creek Wilderness area and Guatay Mountain should also be respected. Wildlife corridors and the biodiversity of the Cleveland National Forest shall be protected and preserved.