

2.2 Air Quality

An Air Quality Technical Report was prepared for the project by RECON Environmental, Inc. (2014a). The following subchapter is a summary of this report, which can be found in its entirety in Appendix D of this EIR. The impact analysis is based on the County's *Guidelines for Determining Significance and Report Format and Content Requirements – Air Quality* (County of San Diego 2007b).

2.2.1 Existing Conditions

2.2.1.1 Climate

The project area, like the rest of San Diego County's inland valley areas, has a Mediterranean climate characterized by warm, dry summers and mild, wet winters. The average annual precipitation is 13 inches, falling primarily from November to April. The mean annual temperature for the project area is 74 degrees Fahrenheit (°F). Winter low temperatures in the project area average about 44°F, and summer high temperatures average about 81°F (U.S. Department of Commerce 2006).

The dominant meteorological feature affecting the region is the Pacific High Pressure Zone, which produces the prevailing westerly to northwesterly winds. These winds tend to blow pollutants away from the coast toward the inland areas. Consequently, air quality near the coast is generally better than that which occurs at the base of the coastal mountain range.

Generally, atmospheric temperature decreases as one moves higher and further from the earth's surface; however, fluctuations in the strength and pattern of winds from the Pacific High Pressure Zone throughout the day produce periodic temperature inversions. A temperature inversion is a thin layer of the atmosphere where the decrease in temperature with elevation is less than normal. The inversion acts like a "lid" keeping pollutants "trapped" within the area under the inversion layer. This area is called the mixing depth. Generally, the morning inversion layer is lower than the afternoon inversion layer. The greater the change between the morning and afternoon mixing depths, the greater the ability of the atmosphere to disperse pollutants.

Throughout the year, the elevation of the temperature inversion within the San Diego Air Basin (SDAB) in the afternoon varies between approximately 1,500 and 2,500 feet above MSL. In winter, the morning inversion layer is about 800 feet above MSL. In summer, the morning inversion layer is about 1,100 feet above MSL. Therefore, air quality tends to be better in winter than in summer because there is a greater change in the morning and afternoon mixing depths, allowing the dispersal of "trapped" pollutants. The project site is situated at an elevation of approximately 650 feet above MSL (the site ranges from 300 feet to over 550 feet at the northern end).

The prevailing westerly wind pattern is sometimes interrupted by regional "Santa Ana" conditions. A Santa Ana occurs when a strong high pressure develops over the Nevada-Utah area and overcomes the prevailing westerly coastal winds, sending strong, steady, hot, dry northeasterly winds over the mountains and out to sea.

Strong Santa Anas tend to blow pollutants out over the ocean, producing clear days. However, at the onset or during breakdown of these conditions, or if the Santa Ana is

weak, emissions from the South Coast Air Basin to the north are blown out over the ocean, and low pressure over Baja California draws this pollutant-laden air mass southward. As the high pressure weakens, prevailing northwesterly winds reassert themselves and send this cloud of contamination ashore in the SDAB. When this event does occur, the combination of transported and locally produced contaminants generates the worst air quality measurements within the SDAB.

2.2.1.2 Regulatory Framework

Federal Regulations

The federal Clean Air Act (CAA) was enacted in 1970 and amended in 1977 and 1990 (42 United States Code [U.S.C.] 7401) for the purposes of protecting and enhancing the quality of the nation's air resources to benefit public health, welfare, and productivity. In 1971, in order to achieve the purposes of the CAA the U.S. Environmental Protection Agency (EPA) developed primary and secondary national ambient air quality standards (NAAQS) for seven pollutants known as "criteria" pollutants: ozone (O₃), carbon monoxide (CO), sulfur dioxide (SO₂), nitrogen dioxide (NO₂), lead (Pb), and particulate matter less than 10- and 2.5-micron in size (PM₁₀ and PM_{2.5}) (Table 2.2-1).

Primary NAAQS are required to protect human health with an adequate margin of safety. Secondary standards are designed to protect property and the public welfare from air pollutants in the atmosphere (42 U.S.C. 7409(b)(2)).

State Regulations

California Clean Air Act

The U.S. EPA allows the states the option to develop their own ambient air quality standards provided they are at least as stringent as the federal standards. The California Air Resource Board (CARB) has set more stringent limits on six of the seven criteria pollutants in the California Ambient Air Quality Standards (CAAQS). The standards are shown in Table 2.2-1.

Assembly Bill (AB) 2595, known as the California Clean Air Act, became effective on January 1, 1989, and requires that regional air districts implement regulations to reduce emissions from mobile sources through the adoption and enforcement of transportation control measures and:

- Demonstrate the overall effectiveness of the air quality program;
- Reduce nonattainment pollutants at a rate of five percent per year, or include all feasible measures and expeditious adoption schedule;
- Ensure no net increase in emissions from new or modified stationary sources;
- Reduce population exposure to severe nonattainment pollutants according to a prescribed schedule;

- Include any other feasible controls that can be implemented, or for which implementation can begin, within 10 years of adoption of the most recent air quality plan; and
- Rank control measures by cost-effectiveness.

Toxic Air Contaminants

The public's exposure to toxic air contaminants (TACs) is a significant public health issue in California. According to Section 39655 of the California Health and Safety Code, a TAC is "an air pollutant which may cause or contribute to an increase in mortality or an increase in serious illness, or which may pose a present or potential hazard to human health." In 1983, the California Legislature enacted a program to identify the health effects of TACs and to reduce exposure to these contaminants to protect the public health (AB 1807: Health and Safety Code sections 39650-39674). The Legislature established a two-step process to address the potential health effects from TACs. The first step is the risk assessment (or identification) phase. The second step is the risk management (or control) phase of the process.

In April 2005, the CARB published the *Air Quality and Land Use Handbook: A Community Health Perspective*. The handbook makes recommendations directed at protecting sensitive land uses while balancing a myriad of other land use issues (e.g., housing, transportation needs, economics). The handbook notes that its recommendations are not regulatory or binding on local agencies and recognizes that application takes a qualitative approach. As reflected in the CARB handbook, there is currently no adopted standard for the significance of health effects from mobile sources. Therefore, the CARB has provided guidelines for the siting of land uses near heavily traveled roadways. Of pertinence to this study, the CARB guidelines indicate that siting new sensitive land uses within 500 feet of a freeway, urban roads with 100,000 vehicles per day, or rural roads with 50,000 vehicles per day should be avoided when possible.

As an ongoing process, the CARB will continue to establish new programs and regulations for the control of diesel particulate emissions as appropriate. The continued development and implementation of these programs and policies will ensure that the public exposure to diesel particulate matter will continue to decline.

Crystalline Silica

Crystalline silica is a basic component of soil, granite, and most other types of rock (Occupational Safety & Health Administration [OSHA] 2012). As crystalline silica is considered an occupational hazard according to OSHA, it was evaluated for its effect on existing residents, future project occupants, and construction workers.

State Implementation Plan (SIP)

The State Implementation Plan (SIP) is a collection of documents that set forth the state's strategies for achieving air quality standards. CARB is the lead agency for all purposes related to the SIP under state law. The San Diego Air Pollution Control District (SDAPCD) is the local agency responsible for preparing and implementing the portion of the SIP applicable to the SDAB. The SDAPCD adopts rules, regulations, and programs to attain state and federal air quality standards, and appropriates money (including

permit fees) to achieve the objectives of the SIP, and submits them to CARB for approval. CARB then forwards SIP revisions to the EPA for approval and publication in the *Federal Register*. All of the items included in the California SIP are listed in the Code of Federal Regulations (CFR) at 40 CFR 52.220.

Local Regulations

San Diego Air Pollution Control District

The SDAPCD prepared the 1991/1992 Regional Air Quality Standards (RAQS) in response to the requirements set forth in AB 2595. The draft was adopted, with amendments, on June 30, 1992. Attached as part of the RAQS are the transportation control measures (TCM) for the air quality plan prepared by SANDAG in accordance with AB 2595 and adopted by SANDAG on March 27, 1992, as Resolution Number 92-49 and Addendum. The required triennial update of the RAQS and corresponding TCM were adopted in December 12, 1995, 1998, 2001, 2004, and 2009. The RAQS and TCM plan set forth the steps needed to accomplish attainment of state and federal ambient air quality standards.

The SDAPCD has also established a set of rules and regulations initially adopted on January 1, 1969, and periodically reviewed and updated. The rules and regulations define requirements regarding stationary sources of air pollutants and fugitive dust. Specific rules applicable to the project include the following: Rule 50 (visible emissions), Rule 51 (nuisance), Rule 52 (particulate matter), Rule 54 (dust and fumes), Rule 55 (fugitive dust control), and Rule 67 (architectural coatings), all of which will be adhered to as required by the SDAPCD.

2.2.1.3 Existing Air Quality

As stated above, the project site is within the SDAB. Air quality at a particular location is a result of the types and amounts of pollutants being emitted both into the air locally and throughout the basin coupled with the dispersal rates of pollutants within the region. The major factors affecting pollutant dispersion are wind speed and direction, the vertical dispersion of pollutants, which is affected by inversions, and the local topography.

Air quality is commonly expressed as the number of days in which air pollution levels exceed the NAAQS or CAAQS (see Table 2.2-1). The concentration of pollutants within the SDAB is measured at 11 stations maintained by the SDAPCD and the CARB. Table 2.2-2 summarizes the number of days per year during which state and federal standards were exceeded in the SDAB during the years 2007 to 2011.

The SDAB is currently a federal non-attainment area for the 8-hour ozone standard and a maintenance area for the CO standard. The SDAB is in attainment for the NAAQS for all other criteria pollutants. The SDAB is a non-attainment area for the state O₃, PM₁₀, and PM_{2.5} standards. The SDAB is in attainment for the CAAQS for all other criteria pollutants.

The Camp Pendleton monitoring station, located 15 miles southwest of the project area, the Escondido–East Valley Parkway monitoring station, located 10 miles southeast of the project area, and the Del Mar–Mira Costa College monitoring station, located 22 miles southwest of the project area, are the nearest stations to the project area. The

Camp Pendleton monitoring station measures ozone, NO₂, and PM_{2.5}. The Escondido–East Valley Parkway monitoring station measures O₃, CO, NO₂, PM₁₀, and PM_{2.5}. The Del Mar–Mira Cost College monitoring station measures O₃.

Table 2.2-3 provides a summary of measurements of ozone, CO, NO₂, SO₂, PM₁₀, and PM_{2.5} collected at the Camp Pendleton, the Escondido–East Valley Parkway, and the Del Mar–Mira Costa College monitoring stations, for the years 2007 through 2011.

Ozone

Ozone, or smog, is the primary source of air pollution in the SDAB. Nitrogen oxides and hydrocarbons, known as reactive organic gases (ROGs), are the chief “precursors” of ozone. These compounds react in the presence of sunlight to produce ozone. Because sunlight plays such an important role in the formation of smog, it is at its highest concentration during the daytime in summer months. About half of these smog-forming pollutants come from automobiles (County of San Diego 2004). Population growth in San Diego has resulted in a large increase in the number of automobiles operating on area roadways.

In the SDAB overall, during the five-year period of 2007 to 2011 the state 1-hour ozone standard of 0.09 ppm was exceeded 21 days in 2007, 18 days in 2008, 8 days in 2009, and 7 days in 2010, and 5 days in 2011 (see Table 2.2-2).

The 1-hour state standard for ozone of 0.09 ppm was exceeded one time at the Camp Pendleton monitoring station, four times at the Del Mar–Mira Costa College monitoring station, and 13 times at the Escondido–East Valley Parkway monitoring station during the five-year period of 2007 to 2011 (see Table 2.2-3).

In order to address adverse health effects due to prolonged exposure, the U.S. EPA phased out the national one-hour ozone standard and replaced it with the more protective eight-hour ozone standard. The SDAB is currently a nonattainment area for the national eight-hour standard.

In the SDAB overall, the stricter 8-hour state standard of 0.07 ppm for ozone was exceeded on 50 days in 2007, 69 days in 2008, 47 days in 2009, 21 days in 2010, and 33 days in 2011 (see Table 2.2-2). The stricter state 8-hour ozone standard of 0.07 ppm was exceeded 15 times at the Camp Pendleton monitoring station, 21 times at the Del Mar–Mira Costa College monitoring station, and 41 times at the Escondido–East Valley Parkway monitoring station during the 5-year period from 2007 to 2011 (see Table 2.2-3).

In the SDAB overall, the revised national 8-hour ozone standard of 0.075 ppm was exceeded on 35 days in 2008, 24 days in 2009, 14 days in 2010, and 10 days in 2011 (see Table 2.2-2). The revised national 8-hour standard of 0.075 ppm was exceeded four times at the Camp Pendleton monitoring station, seven times at the Del Mar–Mira Costa College monitoring station, and 22 times at the Escondido–East Valley Parkway monitoring station during the 5-year period from 2007 to 2011 (see Table 2.2-3).

Not all of the ozone within the SDAB is derived from local sources. Under certain meteorological conditions, such as during Santa Ana wind events, ozone and other pollutants are transported from the South Coast Air Basin (the air basin to the north that

includes portions of Los Angeles) and combine with ozone formed from local emissions sources to produce elevated ozone levels in the SDAB. Local agencies can control neither the source nor the transportation of pollutants from outside the SDAB. The SDAPCD's policy, therefore, has been to control local sources effectively enough to reduce locally produced contamination to clean air standards. Through the use of air pollution control measures outlined in the RAQS, the SDAPCD has effectively reduced ozone levels in the SDAB; however, the SDAB remains designated a nonattainment area for both national and state standards for ozone.

Carbon Monoxide

The SDAB is classified as a state attainment area for CO and as a federal maintenance area for carbon monoxide (County of San Diego 1998). Until 2003, no violations of the CO CAAQS had been recorded in the SDAB since 1989. The violations that took place in 2003 were likely the result of massive wildfires that occurred through the County. Such an event would be covered under the U.S. EPA's Natural Events Policy, which provides for the exclusion of air quality data attributable to uncontrollable natural events (e.g., volcanic activity, wildland fires, and high wind events). No violations of the CO NAAQS and CAAQS have occurred since 2003. As shown in Tables 2.2-2 and 2.2-3, the state and federal standards have not been exceeded at the Camp Pendleton monitoring station or the SDAB generally during the five-year period from 2007 through 2011.

Small-scale, localized concentrations of CO above the state and national standards are called "CO hot spots." These have the potential to occur at intersections with stagnation points, such as those that occur on major highways and heavily traveled and congested roadways.

PM₁₀

PM₁₀ is a particulate matter with an aerodynamic diameter of 10 microns or less. Ten microns is about one-seventh of the diameter of a human hair. Particulate matter is a complex mixture of very tiny solid or liquid particles composed of chemicals, soot, and dust.

Under typical conditions (i.e., no wildfires) particles classified under the PM₁₀ category are mainly emitted directly from activities that disturb the soil including travel on unpaved roads, construction, mining, or agricultural operations. Other sources include wildfires, windblown dust, salts, brake dust, and tire wear (County of San Diego 1998). For several reasons hinging on the area's dry climate and coastal location, the SDAB has special difficulty in developing adequate tactics to meet present CAAQS.

The SDAB is designated as federal unclassified and state non-attainment for PM₁₀. The measured federal PM₁₀ standard was exceeded once in 2007, and once in 2008 in the SDAB. The 2007 exceedance occurred on October 21, 2007, at a time when major wildfires were raging throughout San Diego County. Consequently, this exceedance was likely caused by or was a subsequent result of the wildfires and would be beyond the control of the SDAPCD (State of California 2012a). As such, this exceedance was covered under the EPA's Natural Events Policy that permits, under certain circumstances, the exclusion of air quality data attributable to uncontrollable natural events (e.g., volcanic activity, wildland fires, and high wind events). The 2008 exceedance did not occur during wildfires and is not covered under this policy.

The stricter state 24-hour standard was calculated to be exceeded on 158.6 days in 2007, 163.4 days in 2008, 146.4 days in 2009, 136 days in 2010, and 138.5 days in 2011. Calculated days are the estimated number of days that a measurement would have been greater than the level of the standard, had measurements been collected every day. Particulate measurements are collected every six days.

At the Escondido—East Valley Parkway monitoring station, the 24-hour PM₁₀ NAAQS was not exceeded during the years 2007 through 2011. The stricter 24-hour PM₁₀ CAAQS was exceeded two days in 2007, one day in 2008, and one day in 2009 (State of California 2012b). The stricter state 24-hour standard was exceeded on 11.5 days in 2007 and 5.6 days in 2009. The estimated number of days that the standard was exceeded in 2008 was not available.

PM_{2.5}

Airborne, inhalable particles with aerodynamic diameters of 2.5 microns or less have been recognized as a pollutant requiring regular monitoring. Federal regulations required that PM_{2.5} monitoring begin January 1, 1999 (County of San Diego 1999). The Escondido—East Valley Parkway monitoring station is one of five stations in the SDAB that monitors PM_{2.5}. Federal PM_{2.5} standards include an annual arithmetic mean of 15 micrograms per cubic meter ($\mu\text{g}/\text{m}^3$) and a 24-hour concentration of 35 $\mu\text{g}/\text{m}^3$. State PM_{2.5} standards established in 2002 are an annual arithmetic mean of 12 $\mu\text{g}/\text{m}^3$.

The SDAB has been classified as an attainment area for the 24-hour PM_{2.5} NAAQS of 35 $\mu\text{g}/\text{m}^3$ (U.S. EPA 2009). The SDAB is a non-attainment area for the state PM_{2.5} standard (State of California 2012a).

In the SDAB overall, the 24-hour NAAQS was exceeded a calculated number of days of 11.4 days in 2007, 3.5 days in 2008, 3.4 days in 2009, 2 days in 2010, and 3 days in 2011. Additionally, although the annual NAAQS was not exceeded during the period from 2007 through 2011, the stricter annual CAAQS was routinely exceeded during this period in the SDAB overall.

The 24-hour PM_{2.5} NAAQS was not exceeded at the Camp Pendleton Street monitoring station during the years 2007 through 2011. The standard was exceeded; however, a calculated 11.4 days in 2007, 2 days in 2009, and 2 days in 2010, and 3 days in 2011 at the Escondido—East Valley Parkway monitoring station.

Other Criteria Pollutants

The national and state standards for NO₂, SO₂, and lead are being met in the SDAB and the latest pollutant trends suggest that these standards will not be exceeded in the foreseeable future. The SDAB is also in attainment of the state standards for hydrogen sulfides, sulfates, and visibility reducing particles.

2.2.2 Analysis of Project Impacts and Determination of Significance

The project would result in a significant impact if it would:

1. *Conformance to Regional Air Quality Strategy*: Conflict with a regional air quality plan or strategy.

2. *Conformance to Federal and State Ambient Air Quality Standards:* Violate any air quality standard.
3. *Cumulatively Considerable Net Increase of Criteria Pollutants:* Result in the net increase of any criteria pollutant during construction or operational phases.
4. *Impacts to Sensitive Receptors:* Expose sensitive receptors to substantial pollutant concentrations.
5. *Odor Impacts:* Generate objectionable odors near sensitive receptors.

2.2.2.1 Issue 1: Conformance to Regional Air Quality Strategy

Guidelines for the Determination of Significance

Based on the County's *Guidelines for Determining Significance, Air Quality* (County of San Diego 2007b), a significant impact would occur if the project would conflict with or obstruct the implementation of the San Diego RAQS and/or applicable portions of the SIP.

Impact Analysis

The RAQS was developed pursuant to California CAA requirements and identifies feasible emission control measures to provide expeditious progress in the County toward attaining the state O₃ standard. The pollutants addressed are ROGs and oxides of nitrogen (NO_x), and precursors to the photochemical formation of O₃, the primary component of smog. The RAQS does not address CO or particulates; however, the 2007 SIP includes a CO maintenance plan for the region (SDAPCD 2004). The RAQS control measures focus on emission sources under SDAPCD authority, specifically stationary sources and some area-wide sources. The RAQS identifies area-wide sources as mostly residential sources, including water heaters, furnaces, architectural coatings, and consumer products. It is noted that fireplaces are not included. Assumptions for land use development used in the RAQS are taken from local and regional planning documents, including general plan land use designations.

Consistency with the RAQS is determined by analyzing a project with the assumptions in the RAQS. Thus, the emphasis of this criterion is to compare the emissions forecasts from the project's land uses with emission forecasts based on the land uses for the area included in the RAQS. Forecasts used in the RAQS are developed by SANDAG. SANDAG forecasts are based on local general plans and other related documents that are used to develop population projections and traffic projections.

The County's General Plan specifies the project site as a semi-rural area. The project would require a General Plan Amendment, a Specific Plan, and a Rezone in order to implement the Master and Phase I Implementing Maps and an MUP. These changes are necessary to accommodate the project's mix of residential, commercial, and industrial uses.

Given that these uses are not currently permitted under the existing General Plan, the refinement in land uses would exceed and intensify the land uses planned for under the

County's General Plan. Therefore, the project is inconsistent with the RAQS as its implementation would conflict with and exceed the assumptions used to develop the current RAQS. While the project contains smart growth features, which would serve to reduce vehicle miles traveled (VMT), a major goal of the RAQS TCMs, this would not eliminate this inconsistency with RAQS for the SDAB. This inconsistency can only be rectified when SDAPCD amends RAQS based on updated SANDAG growth projections after the project has been approved. Thus, the project would result in a **significant impact (Impact AQ-1)**.

2.2.2.2 Issue 2: Conformance to Federal and State Ambient Air Quality Standards

Guidelines for the Determination of Significance

Based on the County's Guidelines for Determining Significance: Air Quality (County of San Diego 2007b), a significant impact would occur if the project would:

- Result in emissions that exceed 250 pounds per day of NO_x, or 75 pounds per day of volatile organic compound (VOC).
- Result in emissions of carbon monoxide that when totaled with the ambient concentrations will exceed a 1-hour concentration of 20 parts per million (ppm) or an 8-hour average of 9 ppm, or 550 pounds of CO.
- Result in emissions of PM_{2.5} that exceed 55 pounds per day.
- Result in emissions of PM₁₀ that exceed 100 pounds per day or increase the ambient PM₁₀ concentration by 5 µg/m³ or greater.

Impact Analysis

Construction

Construction emissions associated with development of the project were quantified using the California Emissions Estimator Model (CalEEMod) (South Coast Air Quality Management District [SCAQMD] 2011). Construction emissions were modeled using project-specific construction information when available. Where project-specific information was not available, default assumptions contained in CalEEMod were used to estimate construction emissions.

The project applicant has provided approximate timeframes for the five phases of construction activities. Each phase is estimated to be approximately 1.5 years in length with the exception of Phase 3, which is estimated to be three to four years in length.

Assumptions used to model construction emissions for each of the phases were based on equipment lists and cut-and-fill calculations provided by the project applicant. Construction equipment, schedule, and phase overlap assumptions are detailed in the Air Quality Technical Report contained in Appendix D.

Blasting operations would also be required for site preparation during all five phases of the project. For modeling purposes it was assumed that blasting operations would occur

during the grading stage of each phase of construction; however, actual blasting operations would occur independently from grading activities. Assuming that blasting would occur during grading operations results in a worst-case analysis. The explosive material would consist of ammonium nitrate and fuel oil, known as ANFO. It is estimated that each blast would require 10,000 pounds of explosives per blast, and there would be a total of eight blasts for the project. This totals to 80,000 pounds of ANFO for the project.

Project-specific data was input into CalEEMod and the Road Construction Emissions Model to calculate maximum daily emissions associated with construction of each phase of the project. To present a reasonable worst-case assessment of the potential impacts, the construction schedule in CalEEMod was developed with overlapping phases. For air quality modeling purposes, it was assumed that construction activities would commence in July 2014 and conclude in December 2021. Emission rates for equipment and vehicles would be expected to decrease with time. Therefore, the modeled construction scenario represents the highest emission rates for individual pieces of construction equipment and vehicles.

In accordance with Section 87.428 of the County's *Standard Mitigation and Project Design Consideration Grading, Clearing, and Watercourses Ordinance*, specific dust-control measures have been identified for implementation during grading activities, which have been included in the construction emissions modeling. These dust-control measures required by Section 87.428 include~~would consist of~~ watering the project site at ~~least two~~ three times per day ~~and or~~ applying non-toxic soil stabilizers to disturbed areas during grading activities, or utilization of equivalent measures. With respect to architectural coatings, a limited VOC content per gallon of coating is required by SDAPCD Rule 67.

Emissions from construction equipment were conservatively quantified by overlapping the on-site construction phases; ~~and, to~~ determine significance, the worst-case scenarios ~~of the overlapping phases were~~ was analyzed. More specifically, for purposes of this analysis, it was assumed that various phases of construction activity would overlap. For example, it was assumed that when grading activities are complete for one phase, building construction would begin for that phase and grading activities would begin for the next phase. (Please refer to Table 9 of Appendix G for detailed construction timeline assumptions.) Additionally, for purposes of ~~this air quality analysis~~, all off-site emissions were modeled during construction of Phase 1 improvements. The off-site ~~improvements~~ impacts consist of road widening activities over a total area of approximately 2.7 acres, and the related emissions were calculated using the Road Construction Emissions Model. Table 2.2-4 summarizes the total emissions for each ~~of the set of~~ overlapping phases during construction. All modeling inputs, assumptions, and results are included in the Air Quality Technical Report contained in Appendix D.

**TABLE 2.2-4
UNMITIGATED MAXIMUM DAILY CONSTRUCTION EMISSIONS (ON- AND OFF-SITE)
(pounds per day)**

Construction Phase ¹	ROG	NO _x	CO	SO ₂	PM ₁₀ ²	PM _{2.5} ²
Phase 1						
With Blasting	18.3	236.4	411.6	10.2	469.7	103.7
Without Blasting	18.3	151.43	76.6	0.3	469.7	103.7
Phase 1/Phase 4						
With Blasting	39.2	262.5	448.7	10.2	447.8	100.6
Without Blasting	39.2	177.5	113.7	0.2	447.8	100.6
Phase 4/Phase 2						
With Blasting	32.4	249.7	454.0	10.3	449.3	99.8
Without Blasting	32.4	164.7	119.0	0.3	449.3	99.8
Phase 2/Phase 5						
With Blasting	50.1	238.3	451.3	10.3	448.8	99.1
Without Blasting	50.1	153.3	116.3	0.3	448.8	99.1
Phase 5/Phase 3						
With Blasting	34.0	240.6	454.7	10.3	449.6	99.2
Without Blasting	34.0	155.6	119.7	0.3	449.6	99.2
Maximum Daily Emissions	50.1	262.5	454.7	10.3	469.7	103.7
Screening Level Thresholds	75	250	550	250	100	55
Significant Impact?	No	Yes	No	No	Yes	Yes

ROG =reactive organic gases; NO_x = oxides of nitrogen; CO = carbon monoxide; SO₂ = sulfur dioxide; PM₁₀ = suspended particulate matter; PM_{2.5} = fine particulate matter; SLT = Screening Level Thresholds

¹Blasting would occur during the grading phase of all construction phases.

²PM emissions include water site 3x/day and a "track-out" gravel bed.

Bold data indicate a threshold has been exceeded.

As shown in Table 2.2-4, criteria pollutant emissions would exceed the Screening Level Thresholds (SLT) for PM₁₀ (all phases), PM_{2.5} (all phases), and NO_x (Phase 1/ Phase 4 only), and would therefore result in a significant direct impact. The remaining criteria pollutants would be below the SLT and would not result in significant impacts. Design considerations in the modeling include implementing standard dust control measures, using SDAPCD-compliant paints for architectural coating, as well as using primarily Tier III equipment during the construction phases as detailed in the Air Quality Technical Report (see Appendix D). Even with implementation of these design considerations, construction emissions would result in **significant impacts** related to PM₁₀ during all phases (**Impact AQ-2a**), PM_{2.5} during all phases (**Impact AQ-2b**), and NO_x during Phase 1/ Phase 4 (**Impact AQ-2c**).

Operation

The operation of the project would result in emissions from the area and mobile sources. Vehicle trip generation rates are used by CalEEMod to estimate the mobile source operational emissions for each corresponding land use. Daily trip generation rates were estimated in the project's Traffic Impact Study (see Appendix E). CalEEMod defaults were used for vehicle fleet mix and trip lengths.

Area sources associated with the project would include architectural coating, consumer products, fireplaces, landscaping, and natural gas consumption. The following project design considerations were included:

- Pursuant to the project's Specific Plan Restrictions (Section III), no wood-burning fireplaces will be installed and all fireplaces were assumed to be natural gas. No fireplaces at all were assumed for the 200-person congregate care facility, while 90 percent of the other residential land uses were assumed to have no fireplaces.
- The proposed project also includes pedestrian friendly design and includes traffic reduction measures, such as complete sidewalk coverage within the project, internal trails, and bike lanes.
- All new residential units will have smart meters installed.
- ~~• The project includes a planting plan for approximately 35,000 additional trees within the project site to reduce energy consumption through the provision of shade.~~
- The project is designed to achieve a 25 percent improvement in energy efficiency over the 2008 Title 24 energy efficiency requirements.

The analysis of traffic operations is based on information provided by the Traffic Impact Study (see Appendix E). The traffic report uses five scenarios to characterize operations: Phase 1 is only Scenario A, Phases 1 and 4 together are Scenario B, Phases 1, 2, and 4 together are Scenario C, Phases 1, 2, 4, and 5 together are Scenario D, and project build-out is Scenario E (Chen Ryan 2014). These five scenarios are based on the anticipated construction phasing and constitute a reasonably foreseeable set of project build-out assumptions. Table 4.3 of the Traffic Analysis in Appendix E provides the project land use assumptions by phase. The total maximum daily operational emissions for Scenarios A through E are summarized in Table 2.2-5. Each consecutive phase adds land uses; therefore, the total emissions increase as they are implemented in the order of A to E. Starting at Scenario C, operational emissions would exceed the County's SLT for ROG, CO, and PM₁₀. Operational assumptions are detailed in the Air Quality Technical Report contained in Appendix D.

Table 2.2-5 summarizes the total emissions that would occur from project operation.

**TABLE 2.2-5
OPERATIONAL SOURCE EMISSIONS
(pounds per day)**

Operational Scenario/ Emissions Source	ROG	NO _x	CO	SO ₂	PM ₁₀	PM _{2.5}
Scenario A Operations						
Mobile Sources	21.45	46.22	216.33	0.39	45.43	2.73
Area Sources ¹	18.8	0.35	29.66	0	0.58	0.58
Total Scenario A	40.25	46.57	245.99	0.39	46.01	3.31
Scenario B Operations						
Mobile Sources	32.23	69.47	325.16	0.59	68.29	4.11
Area Sources ¹	30.25	0.71	61.09	0	0.96	0.95
Total Scenario B	62.48	70.18	386.25	0.59	69.25	5.06
Scenario C Operations						
Mobile Sources	68.14	144	672.31	1.2	138.32	8.35
Area Sources ¹	54.03	1.16	100.19	0.01	1.73	1.72
Total Scenario C	122.17	145.16	772.5	1.21	140.05	10.07
Scenario D Operations						
Mobile Sources	81.46	172.62	806.18	1.44	166.32	10.04
Area Sources ¹	70.31	1.44	124.93	0.01	2.79	2.76
Total Scenario D	151.77	174.06	931.11	1.45	169.11	12.8
Scenario E "Build-out" Operations						
Mobile Sources	113.61	241.44	1,127.97	2.02	233.42	14.08
Area Sources ¹	97.32	1.87	162.78	0.01	3	2.98
Total Scenario E "Build-out"	210.93	243.31	1,290.75	2.03	236.42	17.06
Screening Level Thresholds	75	250	550	250	100	55
Significant Impact?	Yes	No	Yes	No	Yes	No

ROG = reactive organic gases; NO_x = oxides of nitrogen; CO = carbon monoxide; SO₂ = sulfur dioxide; PM₁₀ = suspended particulate matter; PM_{2.5} = fine particulate matter; SLT = Screening Level Threshold

¹The area sources calculation includes the natural gas energy calculations from CalEEMod.

Bold data indicate a threshold has been exceeded.

As shown, emissions are projected to exceed the County's SLTs for ROG, CO, and PM₁₀ during Operational Scenarios C through E. Operation emissions would be considered a **significant impact** to regional air quality (**Impact AQ-3**).

2.2.2.3 Issue 3: Cumulatively Considerable Net Increase of Criteria Pollutants

Guidelines for the Determination of Significance

Based on the County's Guidelines for Determining Significance: Air Quality (County of San Diego 2007b), a significant impact would occur if the project would result in a cumulatively considerable net increase of any criteria pollutant for which the SDAB is in non-attainment under an applicable federal or state AAQS.

As previously discussed, the SDAB is a federal non-attainment area for ozone, and a state non-attainment area for ozone, PM₁₀, and PM_{2.5}. Based on the County's Guidelines for Determining Significance: Air Quality (County of San Diego 2007b), the following

Guidelines for Determining Significance must be used for determining the cumulatively considerable net increases during the construction phase:

- A project that has a significant direct impact on air quality with regard to emissions of PM₁₀, PM_{2.5}, NO_x and/or VOCs would also have a significant cumulatively considerable net increase.
- In the event direct impacts from a proposed project are less than significant, a project may still have a cumulatively considerable impact on air quality if the emissions of concern from the proposed project, in combination with the emissions of concern from other proposed projects or reasonably foreseeable future projects within a proximity relevant to the pollutants of concern, are in excess of the guidelines identified in subchapter 2.2.2.1.

Additionally, the following Guidelines for Determining Significance must be used for determining the cumulatively considerable net increases during the operational phase:

- A project that does not conform to the RAQS and/or has a direct impact on air quality with regard to operational emissions of PM₁₀, PM_{2.5}, NO_x and/or VOCs, would also have a significant cumulatively considerable net increase in pollutants.
- Projects that cause road intersections to operate at or below a level of service (LOS) E (analysis only required when the addition of peak-hour trips from the proposed project and the surrounding projects exceeds 2,000) and create a CO “hotspot” with a cumulatively considerable net increase of CO.

Impact Analysis

As discussed previously, construction and operational emissions would result in **significant direct impacts (Impacts AQ-1, AQ-2, and AQ-3)**. As phases of construction become operational, later phases would continue to be constructed, thus resulting in combined daily construction and operational emissions from the project. Table 2.2-6 summarizes the cumulative unmitigated construction emissions with the unmitigated operational emissions that would overlap during the same period. Emission overlap was calculated because when a phase becomes operational, those operational emissions were added to construction emissions for phases still under construction. Overlap assumptions are based on the anticipated construction phasing of the project. This cumulative analysis provides information on which combination of operational and construction phases surpasses the significance thresholds.

**TABLE 2.2-6
CONSTRUCTION + OPERATIONAL EMISSIONS**

Overlapping Project Phases	ROG (lb/day)	NO _x (lb/day)	CO (lb/day)	SO ₂ (lb/day)	PM ₁₀ (lb/day)	PM _{2.5} (lb/day)
Phase 1 <u>Construction</u>	18.3	236.4	411.6	10.2	469.7	103.7
Phases 1 & 4 <u>Construction</u>	39.2	262.5	448.7	10.2	447.8	100.6
Phases 2 & 4 <u>Construction</u>	32.4	249.7	454.0	0.0 10.3	449.3	99.8
Scenario A Operational (Phase 1)	40.3	46.6	246.0	0.4	46.0	3.3
Total A + Maximum Construction	79.4	309.1	700.0	10.57	495.3	107.0
Phases 2 & 5 <u>Construction</u>	50.1	238.3	451.3	10.3	448.8	99.1
Scenario B Operational (Phases 1 & 4)	62.5	70.2	386.3	0.6	69.3	5.1
Total B + 2 & 5	112.5	308.5	837.6	10.9	518.1	104.2
Phases 3 & 5 <u>Construction</u>	34.0	240.6	454.7	10.3	449.6	99.2
Scenario C Operational (Phases 1, 2 & 4)	122.2	145.2	772.5	1.2	140.1	10.1
Total C + 3 & 5	156.2	385.7	1227.2	11.5	589.7	109.3
Phase 3 <u>Construction</u>	16.9	207.7	411.0	10.2	442.2	97.3
Scenario D Operational (Phases 1, 2, 4, & 5)	151.8	174.1	931.1	1.5	169.1	12.8
Total D + 3	168.7	381.7	1342.1	11.6	611.3	110.1
Scenario E Operational (All Phases)	210.9	243.3	1290.8	2.0	236.4	17.1
SLT	75	250	550	250	100	55
Significant Impact?	Yes	Yes	Yes	No	Yes	No

Note: SLT = Significance Level Threshold; *Italicized* = Combined totals of operational and construction phases for the project. Scenarios A through E represent operation emissions and is based on the phasing scenarios used in the Traffic Analysis, Appendix E.

Bold = Emissions exceeds SLT.

As shown in Table 2.2-6, air emissions of ROG, NO_x, CO, PM_{2.5}, and PM₁₀ would exceed the County's SLT when construction emissions are combined with operational emissions ~~after opening of~~ when Phase 1 is operational and with the exception of NO_x and PM_{2.5}, which are primarily associated with diesel-fueled engines, these emissions would continue to exceed the County SLTs at full build-out.

Additionally, the County's General Plan specifies the project area as a semi-rural area. The project would require a General Plan Amendment, a Specific Plan, and a Rezone in order to implement the Master and Phase 1 Implementing Tentative Maps. Given these uses are not currently permitted under the existing General Plan, the refinement in land uses would exceed and intensify the land uses planned for under the County General Plan. Therefore, the project is considered inconsistent with the RAQS.

Implementation of the project would therefore result in a cumulatively considerable net increase of criteria pollutants because the project conflicts with the RAQS, leads to long-term operational emissions that exceed the County's SLTs. Thus, this impact would be a **significant impact (AQ-4)**.

2.2.2.4 Issue 4: Impacts to Sensitive Receptors

Guidelines for the Determination of Significance

Based on the County's Guidelines for Determining Significance: Air Quality (County of San Diego 2007b), a significant impact would occur if the project would:

- Place sensitive receptors near CO "hotspots" or create CO "hotspots" near sensitive receptors.
- Result in exposure to TACs resulting in a maximum incremental cancer risk greater than one in one million without application of Toxics-Best Available Control Technology or a health hazard index greater than one.

Impact Analysis

Construction

Carbon Monoxide

Roadway segments and intersections are rated by a LOS standard developed as a professional industry standard to determine area traffic impacts. The LOS standards range from A to F depending on the amount of typical traffic flow measured in average daily traffic (ADT) volumes. The generally accepted region-wide goal is LOS D (or better). According to the Traffic Impact Analysis there are existing intersections that operate at LOS E or worse (Chen Ryan 2014). Construction-related traffic is not anticipated to significantly impact the existing LOS ratings. Table 11.1 of the Traffic Impact Analysis identifies a total of 537 daily vehicle trips would be generated during the last construction phase. This amount of trips is below the 3,000 vehicle trips per day used by the County as a screening level for hotspot analysis and therefore are not required to be analyzed. The phased approach to development would also limit the daily volume of construction workers on local roads associated with the project. Thus, construction-related traffic is not expected to impact local intersections or cause an exceedance of the County's guidelines for assessing impacts to sensitive receptors. This impact would be **less than significant**.

Toxic Air Contaminants—Diesel Particulate Matter

Construction of the project would result in short-term diesel exhaust emissions from on-site heavy-duty equipment. Particulate exhaust emissions from diesel-fueled engines (diesel PM or DPM) were identified as a TAC by CARB in 1998. Project construction would result in the generation of DPM emissions from the use of off-road diesel construction equipment required for mass site grading and earthmoving, trenching, asphalt paving, and other construction activities. Other construction-related sources of DPM include material delivery trucks and construction worker vehicles; however, these sources are minimal relative to construction equipment. Not all construction worker vehicles would be diesel fueled and most DPM emissions associated with material delivery trucks and construction worker vehicles would occur off-site.

Generation of DPM from construction projects typically occur in a single area for a short period. The dose of TACs to which receptors are exposed is the primary factor used to determine health risk. Dose is a function of the concentration of a substance or substances in the environment and the extent of exposure a person has with the substance. Dose is positively correlated with time, meaning that a longer exposure period to a fixed amount of emissions would result in a higher exposure level for the Maximally Exposed Individual (MEI) and higher health risks. The Office of Environmental Health Hazard Assessment (OEHHA) Air Toxics Hot Spots Program Guidance Manual for Preparation of Health Risk Assessments (HRA Guidance) allows a nine-year

exposure period to represent the first nine years of a child's life, which physiologically and behaviorally result in higher exposure levels. However, the HRA Guidance does not support a HRA for exposures less than nine years. For cases where exposure would last for less than nine years, OEHHA suggests assuming a minimum exposure of nine years.

Construction activities would occur for approximately 8–10 years (July 2014 to December 2021) over the length of five phases. If the construction of the project begins and ends after these dates, the emission estimates would still be considered acceptable as the emissions from equipment in future years would be lower due to continued improvements in equipment technologies and fuel formulations. Grading, trenching, and asphalt paving operations typically generate the most DPM emissions because these activities require the most heavy-duty construction equipment. A health risk assessment was performed combining all the annual exhaust PM₁₀ emissions for the entire project calculated from CalEEMod and averaging them over an 8-year period. The Maximally Exposed Individual (MEI) was assumed to be the nearest sensitive receptor to the existing project site, which is modeled to be located as close as one meter from the project site. In reality, the exposure of all sensitive receptors to construction-related emissions of DPM would vary, as construction activities would move between Phases 1 through 5 of the project.

Although some residents are expected to begin living in the initially completed phases as construction starts on the next sequential phase, the construction activities are planned to occur at further distances from these residents. Therefore, construction activities would occur for a total length of 8 years with the exposure level changing as the construction activities move further away.

The DPM emissions for the construction phases were estimated using exhaust PM₁₀ values from CalEEMod annual emission estimates. These values were summed and averaged over the length of the 8-year project. The resulting exhaust PM₁₀ value was then converted into grams per second and input into the AERSCREEN modeling program, which calculates pollutant concentrations from various types of sources. The assessment considers exposure via inhalation.

Using guidance provided by OEHHA, maximum DPM concentrations and cancer risks were calculated. Health risks assumptions are detailed in the Air Quality Technical Report contained in Appendix E. It was calculated that the maximum annual DPM concentration would be 0.1910 µg/m³ and would occur at 431 meters from the modeled area. This value would represent a cancer risk of 6.95 in one million. Therefore, the modeled cancer risks would not exceed the County's significance threshold of 10 in 1 million for project's implementing best emission-control technologies, such as Tier III construction equipment as detailed in the Air Quality Technical Report (see Appendix D). Thus, the project's construction-related TAC impacts to sensitive receptors would be **less than significant**.

Additionally, DPM has chronic (i.e., long-term) non-cancer health impacts. The chronic non-cancer inhalation hazard indices for the project were calculated by dividing the modeled annual average concentrations of the DPM by the Reference Exposure Level (REL). The OEHHA has recommended an ambient concentration of 5 µg/m³ as the chronic inhalation REL for DPM.

The REL is the concentration at or below which no adverse health effects are anticipated and this is referenced as the acute, 8-hour, and chronic hazard index. The resulting value is $0.0382 \mu\text{g}/\text{m}^3$. This DPM concentration for the project is below the REL and is under the County's more stringent significance threshold of 1 for non-cancer health impacts. Therefore, the non-cancer health impacts associated with the project's construction-related TAC impacts to sensitive receptors would be **less than significant**.

Crystalline Silica

Crystalline silica is a basic component of soil, sand, granite, and many other minerals and is likely present on the project site. Therefore, crystalline silica was evaluated for its effect on existing residents, future project occupants, and construction workers. Overexposure to respirable crystalline silica can cause silicosis which is a disabling, nonreversible and sometimes fatal lung disease. Silicosis is considered an occupational hazard that is primarily limited to construction workers and miners.

The following are sources of crystalline silica:

- Sandblasting for surface preparation
- Crushing and drilling rock and concrete
- Masonry and concrete work/building and road construction and repair
- Mining/tunneling/demolition work.

There are currently no adopted CEQA significance thresholds for environmental exposure of nearby receptors to airborne crystalline silica generated by construction activities. A study published by the SCAQMD that involved crystalline silica monitoring in Duarte and Azusa, California (SCAQMD 2008) near a rock quarry operation was analyzed. In the study, the atmospheric sampling for crystalline silica is based on sampling particulate matter, specifically PM_{10} . OEHHA defines an inhalation REL of $3 \mu\text{g}/\text{m}^3$ for crystalline silica as the level below which no adverse health effect would occur.

The Azusa Rock Quarry is permitted by the SCAQMD to specifically operate aggregate crushing and screening at no more than 900,000 tons per month (which equates to 37,500 tons per day) or 10.8 million tons per year (West Coast Environmental and Engineering 2008); this includes a 6-day work week and operational hours between 6 A.M. and 10 P.M. The total size of the mine is a proposed 270 acres, with a 190-acre disturbance footprint. The maximum 24-hour reported value in the SCAQMD study was $1.3 \mu\text{g}/\text{m}^3$ and the average was $0.5 \mu\text{g}/\text{m}^3$; therefore, the results of the SCAQMD study show levels lower than the REL.

The proposed project involves construction grading of five individual phases of the following sizes: 121.6 acres for Phase 1, 85.1 acres for Phase 2, 225.8 acres for Phase 3, 60.3 for Phase 4, and 115.2 for Phase 5. It has been conservatively assumed each of these phases would involve grading of 50,000 tons per day of material, with the total movement of material, including aggregate rock, to be 4 million tons. The aggregate rock quantities are estimated to be approximately 15,000 tons per day (10,000 cy * 1.5 tons/cy = 15,000 tons), based on the blasting analysis. The project has a work schedule of 5 days a week, 8 hours a day. Thus, the project would not exceed the actual or permitted aggregate mining operations assessed at the Azusa Rock Quarry.

The levels of crystalline silica resulting from the rock quarry operations at the Azusa Rock Quarry are expected to be higher than the project given the lower level of activity and lower daily and total aggregate handling associated with the project. It can then be inferred that levels due to construction of the proposed project would be less than those associated with the studied Azusa Rock Quarry. Therefore, in the absence of additional empirical evidence specific to construction projects, it is anticipated the project would generate concentrations of crystalline silica lower than the OEHHA REL of $3 \mu\text{g}/\text{m}^3$. Thus, construction and blasting activities from the project are expected to have impacts that are **less than significant** due to crystalline silica.

Operation

Carbon Monoxide

Localized CO concentration is a direct function of motor vehicle activity at signalized intersections (e.g., idling time and traffic flow conditions), particularly during peak commute hours and meteorological conditions. Under specific meteorological conditions (e.g., stable conditions that result in poor dispersion), CO concentrations may reach unhealthy levels with respect to local sensitive land uses. A CO “hot spot” occurs when localized CO concentrations exceed the NAAQS or CAAQS. As a result, the County recommends analysis of CO emissions at a local as well as a regional level.

Following construction of the project, the project-related traffic would contribute vehicle trips on existing and future intersections. The addition of these trips could degrade the LOS of intersections to a level where a CO hotspot could occur. The County’s guidelines state that intersections that are likely to result in a CO hotspot would operate at a LOS E or worse and would include peak-hour trips exceeding 3,000 vehicle trips.

Another appropriate procedure for evaluating CO hot spots is provided in the procedures and guidelines contained in the *Caltrans Transportation Project-Level Carbon Monoxide Protocol* (Caltrans Protocol) to determine whether a project poses the potential for a CO hotspot (UCD ITS 1997). Similar to the County screening criteria, the Caltrans Protocol indicates projects may worsen air quality if they worsen traffic flow, defined as increasing average delay at signalized intersections operating at LOS E or F or causing an intersection that would operate at LOS D or better without the project, to operate at LOS E or F. Unsignalized intersections are not evaluated as they are typically signalized as volumes increase and delays increase. The Caltrans Protocol also provides guidance for preparing a detailed CO hotspot analysis.

This analysis included studying traffic volumes in both Scenario A and the Build-out Scenario (Operational Scenarios A through E) in order to assess varying degrees of CO under two different levels of development intensity. It was determined that there was one signalized intersection operating at LOS E or worse, exceeding 3,000 trips; this was the SR-76 / Old River Road / E. Vista Way intersection (Chen Ryan 2014). Under Operational Scenario A, this intersection would have 3,074 trips and under the Build-out Scenario it would have 3,195 trips. These volumes surpass the County’s threshold for a hot spot analysis, and therefore a detailed analysis was done for the intersection.

The CALINE4 model was used for inputting the trip volumes from the Traffic Impact Study and an averaged emission factor for vehicles traveling 5 miles per hour was taken

from the 2011 EMFAC database. Table 2.2-7 shows the PM volumes that were modeled in the hot spot analysis:

**TABLE 2.2-7
MAXIMUM CO CONCENTRATIONS AT
SR-76/OLD RIVER ROAD/EAST VISTA WAY**

Operational Scenario	Peak Hour Volumes PM	1-Hour CO (ppm)	1-Hour CO Standard CAAQS/NAAQS	8-Hour CO (ppm)	8-Hour CO Standard CAAQS/NAAQS
Scenario A	3,074	6.5		3.9	
Scenario A-E (Build-out)	3,195	6.6	20/35	4	9.0/9

CO = carbon monoxide; ppm = parts per million; CAAQS = California Ambient Air Quality Standards; NAAQS = national ambient air quality standards

The ambient concentration of CO at this intersection would be 3.5 ppm. The hot spot analysis showed that the increases of CO due to the project would be 3.0 ppm for Scenario A and 3.1 for the Build-out Scenario. The combined concentrations of 6.5 and 6.6 ppm are less than the CAAQS and NAAQS threshold of 20 and 35 ppm, respectively. In order to calculate the 8-hour concentration, the 1-hour value was multiplied by a conversion factor of 0.6, as recommended in the Protocol (UCD ITS 1997). This resulted in a value of 3.9 ppm (Scenario A) and 4 ppm (Build-out), which is also below the CAAQS and NAAQS thresholds of 9.0 and 9 ppm. Therefore, the project would not result in a significant increase in CO, and the impact would be **less than significant**.

PM₁₀

Guidance for assessing localized impacts from PM₁₀ generated by traffic is provided by the Federal Highway Administration (FHWA) in the *Transportation Conformity Guidance for Quantitative Hot-spot Analyses in PM_{2.5} and PM₁₀ Nonattainment and Maintenance Areas*. Based on this guidance, projects of air quality concern include:

- A project on a new highway or expressway that serves a significant volume of diesel truck traffic, such as facilities with greater than 125,000 annual average daily traffic (AADT) and 8 or more of such AADT is diesel truck traffic;
- New exit ramps and other highway facility improvements to connect a highway or expressway to a major freight, bus, or intermodal terminal;
- Expansion of an existing highway or other facility that affects a congested intersection (operated at LOS D, E, or F) that has a significant increase in the number of diesel trucks; and,
- Similar highway projects that involve a significant increase in the number of diesel transit busses and/or diesel trucks.

The project does not surpass any of the thresholds for projects of air quality concern based on the following:

- The project is not a highway improvement project and the volume on I-15 in this area is less than 125,000 AADT (Caltrans 2011).
- Based on the Caltrans traffic volume data for I-15 between Deer Springs Road and SR-76, the diesel truck traffic, the primary source of diesel exhaust, represents approximately 7 percent of the total traffic volume (Caltrans 2011).
- The project would not create new freeway ramps that would connect to a major freight, bus, or intermodal terminal.
- The project is primarily residential and would not generate a substantial increase in diesel trucks or transit buses.
- The project would result in the degradation of the intersections at SR-76/Old River/East Vista Way, SR-76/Olive Hill Road/Camino del Rey, and Old Highway 395/SR-76; however, based on the I-15 traffic data, roadways in the project area are comprised of less than 8 percent diesel trucks and the project would not substantially increase the number of diesel trucks (Caltrans 2011).

Therefore, the proposed project would not result in adverse concentrations of localized PM₁₀ emissions and this would be a less **than significant impact**.

2.2.2.5 Issue 5: Odor Impacts

Guidelines for Determining Significance

Based on the County's Guidelines for Determining Significance: Air Quality (County of San Diego 2007b), a significant impact would occur if the project would generate objectionable odors or place sensitive receptors next to existing objectionable odors.

Impact Analysis

The project's water reclamation facility (WRF) is designed to include measures to reduce any potential odor impacts to the surrounding areas. As required by Section 6318 of the County of San Diego Zoning Ordinance, odor control units would be designed to treat odorous air from within treatment structures so not to "emit matter causing unpleasant odors which are perceptible by the average person at or beyond the lot line" of the WRF. Foul air from the plant headworks would be treated on-site prior to discharge. There are multiple technologies that are available to treat odors which are generated within a treatment plant. Some technologies are most efficient at reducing only specific odor generating compounds (for example wet scrubbers are efficient at the removal of H₂S only). Industry standard treatment process of foul air is achieved by activated carbon towers, which would be employed at the WRF, and included as a project design consideration (see Table 1-3).

Activated charcoal or carbon has a large internal surface area (lots of micro-pores) which creates adsorption of odor. As contaminated water or air passes through an activated carbon filter (or tower), the carbon traps a wide range of impurities and

contaminants, catching them in the carbon filter. Activated carbon filters have many applications in medicine, water and air filtration. In wastewater treatment plants, these towers are used to trap the volatile organic compounds that are corrosive or odorous. These active carbon adsorption units provide excellent treatment of highly hydrophobic odorants (90–99 percent) (Appendix D).

The future residents may be affected from odors from the surrounding agricultural land uses; however, the surrounding agricultural operations are limited to mostly citrus groves and flower production operations, which do not use substantial quantities of chemical pesticides or fertilizers. None of the surrounding land uses include animal confinement facilities. Thus, given the surrounding agricultural operations are limited to flower productions and citrus groves, which are not typically significant odor sources and that no significant objectionable odors have been detected during site visits, odor impacts to future residents are anticipated to be **less than significant**.¹

With the inclusion of the carbon towers, the project would not result in a substantial increase in odor levels at nearby sensitive receptors. Implementation of the project would result in **less than significant** odor impacts.

2.2.3 Cumulative Impact Analysis

Because air quality is a regional issue, the cumulative study area for air quality impacts cannot be limited to a defined localized area, but rather includes the SDAB as a whole. Therefore, impacts to regional plans and policies, such as the RAQS and SIPs, must be considered as part of the cumulative analysis. Additionally, a project would have a significant cumulative impact on air quality if it would result in a cumulatively considerable net increase of any criteria pollutant for which the SDAB is listed as nonattainment under an applicable NAAQS or CAAQS. As previously stated, the SDAB is currently classified as a federal nonattainment area for ozone and a state nonattainment area for ozone, PM₁₀, and PM_{2.5}.

Additionally, according to the County's guidelines, projects that cause road intersections to operate at or below a LOS E and create a CO "hotspot" create a cumulatively considerable net increase of CO. A detailed CO hotspot analysis is required when the addition of traffic from cumulative projects and the project causes a 2,000-trip increase over existing conditions at a signalized intersection.

There are three intersections, listed in Table 2.2-8, that result in an increase of over 2,000 trips. These three intersections were modeled in CALINE4 in order to determine if the CO emissions exceeded the thresholds.

¹Site visits were conducted by RECON air quality specialist that prepared this analysis as well as other RECON staff and is based on professional opinion.

**TABLE 2.2-8
TRIP VOLUMES FOR SIGNALIZED INTERSECTIONS WITH A
CHANGE OVER 2,000 ADT**

Intersection	Existing Conditions	Cumulative + Project + Existing	Change
SR-76/Old River/E. Vista Way	3,054	5,601	2,547
SR-76/Olive Hill Road/Camino del Rey	2,948	5,668	2,720
Old Highway 395/SR-76	1,947	4,031	2,084

NOTE: Bolded numbers are those that exceed the County's threshold of 2,000 ADT.

In this cumulative analysis, the 2022 emission factors at a 5-miles-per-hour (mph) velocity for a combined vehicle mix were used for the three intersections. As shown in Table 2.2-9, the 1-hour and the 8-hour concentrations of CO at these intersections are below the CAAQS and NAAQS thresholds.

**TABLE 2.2-9
MAXIMUM CO CONCENTRATIONS AT INTERSECTIONS WITH A CHANGE OVER 2,000 ADT**

Scenario	Peak Hour Volumes	1-hour CO (ppm)	1-hour CO Standard CAAQS/ NAAQS	8-hour CO (ppm)	8-hour CO Standard CAAQS/ NAAQS
SR-76/Old River/East Vista Way	5,601	6.9	20/35	4.14	9.0/9
SR-76/Olive Hill Road/Camino del Rey	5,668	8		4.8	
Old Highway 395/SR-76	4,031	7.5		4.5	

CO = carbon dioxide

ppm = parts per million

CAAQS = California Ambient Air Quality Standard

NAAQS = National Ambient Air Quality Standard

The ambient concentration of CO at these intersections is 3.5 ppm. The Hot Spot analysis showed that the increases of CO due to the project would be 3.4 ppm at SR-76/Old River/East Vista Way, 4.5 ppm at SR-76/Olive Hill Road/Camino del Rey, and 4 ppm at Old Highway 395/SR-76. The combined concentrations of 6.9, 8.0, and 7.5 ppm are less than the CAAQS threshold of 20 ppm and the NAAQS threshold of 35 ppm. In order to calculate the 8-hour concentration, the 1-hour value was multiplied by a conversion factor of 0.6, as recommended in the Caltrans Transportation Project-Level Carbon Monoxide Protocol (the Protocol) (UCD ITS 1997). This results in values of 4.14, 4.8, and 4.5 ppm which are also below the standard state and national threshold of 9.0 ppm. Therefore, no cumulatively considerable impacts associated with CO would result from implementation of the project. Cumulative impacts to sensitive receptors would be **less than significant**.

As discussed in subchapter 2.2.2.1 under direct impacts, because the project includes densities not currently described in the General Plan, the project is not represented in SANDAG growth forecasts and is not included in the current RAQS or SIP. Because the entire air basin is affected by project level impacts, the project would result in a cumulatively considerable net increase in emissions of criteria pollutants for which the SDAB is listed as nonattainment under an applicable NAAQS and CAAQS, and also

conflict with the current RAQS, representing a **cumulatively significant impact (Impact AQ-5)**.

Additionally, as discussed in subchapter 2.2.2.3 direct operational emissions and construction and operational emissions occurring simultaneously would result in a significant impact. In combination with the emissions of pollutants from other proposed projects or reasonably foreseeable future projects, impacts would be **cumulatively significant (Impact AQ-6)**.

2.2.4 Significance of Impacts Prior to Mitigation

The following significant impacts related to air quality would occur with project implementation:

Impact AQ-1: Implementation of the project would conflict with and exceed the assumptions used to develop the current RAQS.

Impact AQ-2a: Construction emissions are projected to exceed the applicable SLTs for PM_{2.5} during all construction phases.

Impact AQ-2b: Construction emissions are projected to exceed the applicable SLTs for PM₁₀ (all phases).

Impact AQ-2c: Construction emissions are projected to exceed the applicable SLTs for NO_x (Phase 1/ Phase 4 only).

Impact AQ-3: Operational emissions are projected to exceed the applicable SLTs for ROG, CO, and PM₁₀ during project Operational Scenario C through E.

Impact AQ-4: The phasing of project construction would result in a cumulatively considerable net increase of criteria pollutants as a result of operational and construction impacts occurring simultaneously.

Impact AQ-5: Implementation of the project would result in a cumulatively considerable net increase in emissions of criteria pollutants for which the SDAB is listed as nonattainment under an applicable NAAQS and CAAQS, and also conflicting with the current RAQS.

Impact AQ-6: Operational and construction impacts associated with the project's phasing of construction, in combination with the emissions from other proposed projects or reasonably foreseeable future projects, would be cumulatively significant.

2.2.5 Mitigation

The following mitigation measure is required for **Impacts AQ-1** and **AQ-5**.

M-AQ-1: The County shall provide a revised housing forecast to SANDAG to ensure that any revisions to the population and employment projections used by SDAPCD in updating the RAQS and the SIP will accurately reflect anticipated growth due to the proposed project.

The following mitigation measures are required for **Impacts AQ-2, AQ-4 and AQ-6**.

M-AQ-2: The following dust control measures will be implemented by the project applicant or its designee:

- A “trackout” gravel bed shall be installed at every access point used during construction including every location off-road equipment transitions to paved surfaces. The gravel bed shall be 25 feet long and the width of the access point/roadway.
- Chemical stabilizers shall be applied annually to all unpaved storage/maintenance yards, parking areas, and unpaved roads.
- Vehicle speeds will be limited to 15 miles an hour or less and shall be randomly verified by ~~radar enforcement~~grading inspector.

M-AQ-3: The following measure shall be implemented to reduce NO_x emission levels during blasting days by the project applicant or its designee:

All construction activity shall be halted for the entire day when any blasting operation occurs and only equipment required as part of the blasting operations, e.g., drill rig or equipment used to excavate and remove material, shall operate on the same day as blasting occurs during the construction of Phase 4.

M-AQ-4: The following measure shall be implemented to reduce PM₁₀ and PM_{2.5} emissions levels during rock crushing days by the project applicant or its designee:

Any permit conditions for crushing equipment shall be followed. Material shall be pre-watered prior to loading into the crusher as required to comply with permit and opacity emission limits. The crusher’s emissions opacity shall be monitored once every 30 days of operation and an opacity limit of 20 percent as averaged over a six-minute period shall be maintained. Water shall be applied to crushed material to prevent dust plumes.

M-AQ-5: The following measure shall be implemented to reduce PM₁₀ and PM_{2.5} emissions levels during blasting by the project applicant or its designee:

Blasting activities shall adhere to permitting requirements by the California Division of Industrial Safety and the best management practices for control of fugitive dust from construction and demolition for blasting, such as wet drilling and wetting the surface area prior to blasting.

M-AQ-5a: The following measure shall be implemented to reduce PM₁₀ and PM_{2.5} emission levels associated with vehicle emissions by the project applicant or its designee:

Prior to the issuance of a grading permit and building permit, the applicant shall submit verification to Planning & Development Services that a ridesharing program for the construction crew has been encouraged by the contractor. Evidence shall include copies of rideshare materials provided to employees and any incentives offered.

The following mitigation measures are required for **Impacts AQ-3 and AQ-6**.

M-AQ-6: The project applicant/phase developer shall develop a Green Cleaning Product education program to be made available at rental offices, leasing spaces, and/or on websites. The education program is intended for households and institutional consumers and consists of:

- 1) Provision of educational materials on low ROG/VOC consumer products.
- 2) Educational materials addressing the use of detergents; cleaning compounds; polishes; floor finishes; cosmetics; personal care products; home, lawn and garden products; disinfectants; sanitizers; aerosol paints; automotive specialty products; low ROG/VOC paints and architectural coatings; and low emission landscape equipment.
- 3) Educational materials on the importance of recycling and purchasing recycled material.

M-AQ-7: The project applicant or its designee shall promote and encourage ride share and alternative forms of transportation.

M-AQ-7a To minimize idling time and combustion of vehicle fuels, the project applicant or its designee shall ensure that any nonresidential building that utilizes large-scale refrigerated storage (e.g., restaurant; grocery store) equips each loading dock with an electrical hook-up to power refrigerated trucks.

M-AQ-7b To minimize fuel combustion, the project's HOA shall require that all open space areas under its control be landscaped and maintained with electrical equipment, to the extent feasible.

2.2.6 Conclusion

2.2.6.1 Consistency with RAQS/SIP

Implementation of the project would conflict with the existing San Diego RAQS and applicable SIP because the density proposed is not consistent with current land use plans and SANDAG housing forecasts (Impacts AQ-1 and AQ-5). This represents a significant impact. M-AQ-1 requires that the County provide a revised housing forecast to SANDAG to ensure that any revisions to the population and employment projects are considered. The provision of housing information would assist SANDAG in revising the housing forecast; however, until the anticipated growth is included in the emission estimates of the RAQS and the SIP, the direct and cumulative impacts (Impacts AQ-1 and AQ-5) would remain significant and unavoidable.

2.2.6.2 Construction Emissions

As shown in Table 2.2-4, criteria pollutant emissions would exceed the SLTs for PM₁₀ and NO_x (Impact AQ-2). To evaluate the effect of M-AQ-2 and M-AQ-3, c-Construction emissions were calculated taking these mitigation measures M-AQ-2 through M-AQ-5 into account. Emission reduction benefits of M-AQ-4, M-AQ-5, and M-AQ-5a conservatively were not quantified. These results are summarized in Table 2.2-10.

**TABLE 2.2-10
MITIGATED CONSTRUCTION EMISSIONS (ON- AND OFF-SITE)
(pounds per day)**

Construction Phase ¹	ROG	NO _x	CO	SO ₂	PM ₁₀	PM _{2.5}
Phase 1	13.6	175.9	425.5	10.2	49.4	14.5
Phase 1/Phase 4	38.6	177.5	113.7	0.2	27.3	16.2
Phase 4/Phase 2	33.1	202.4	466.1	10.3	52.5	16.3
Phase 2/Phase 5	52.1	238.3	474.2	10.3	52.8	16.4
Phase 5/Phase 3	36.14	203.7	474.0	10.3	53.6	16.5
Maximum Daily Emissions	52.1	238.3	474.2	10.3	53.6	16.5
SLT	75	250	550	250	100	55
Significant Impact?	No	No	No	No	No	No

ROG = reactive organic gases; NO_x = oxides of nitrogen; CO = carbon monoxide; SO₂ = sulfur dioxide; PM₁₀ = suspended particulate matter; PM_{2.5} = fine particulate matter; SLT = Screening Level Threshold

¹Blasting would occur during the grading phase of all construction phases.

Detailed calculations are provided in Appendix D (Air Quality Technical Report).

As shown, mitigating some pollutants can result in an increase in emissions in other pollutants. This is particularly true in construction where a significant amount of mitigation is intended to reduce NO_x emissions. This reduction is primarily a result of the exhaust gas recirculation (EGR) used to control NO_x. The basic function of an EGR system is to route a portion of spent exhaust gases back into the engine's intake at lower temperatures (reverse tail pipe), which lowers NOx emissions. While NOx emissions are reduced, the process increases fuel consumption which increases emissions of PM, hydrocarbons, and CO.

Implementation of mitigation measure M-AQ-2 requires additional dust-control measures beyond standard dust and emission controls during grading operations. M-AQ-3 requires stopping construction activities during blasting operations. ~~M-AQ-4 requires pre-watering of materials prior to loading into the crusher and to apply water to crushed material to prevent dust plumes. M-AQ-5 requires best management practices for control of fugitive dust from blasting materials.~~ As shown in Table 2.2-10, implementation of these mitigation measures would reduce construction related emissions, which were previously disclosed in Table 2.2-4, to below the SLTs.

In addition, the following measures would further reduce emissions; however, reductions are not reflected in Table 2.2-10 to provide a conservative analysis: M-AQ-4 requires pre-watering of materials prior to loading into the crusher and watering crushed material to prevent dust plumes. M-AQ-5 requires best management practices for control of fugitive dust from blasting materials. M-AQ-5a requires the applicant to submit verification that a ridesharing program for the construction crew has been encouraged by the contractor.

Because M-AQ-2 and M-AQ-3 would reduce construction-related emissions to below the SLTs, as identified in Table 2.2-10, direct construction emissions would be result in a less than significant impact to regional air quality. The reduction of construction emissions to below SLTs also reduces the project's potential cumulative impact to less than significant as the SLTs are established based on regional air quality standards and plans.

Construction-related vehicle trips would contribute traffic to local roadways; however, the magnitude of construction-related traffic would not be expected to cause or contribute to a CO hotspot at local intersections. In addition, M-AQ-5a would encourage alternative models of travel to reduce emissions from single occupancy vehicles. Thus, construction-related impacts on localized CO concentrations would be considered less than significant.

The project design consideration conservatively included for reducing crystalline silica exposure and would help reduce exposure to sensitive receptors as well as construction workers.

The modeled cancer risks would not exceed the County's significance threshold of 10 in 1 million for projects implementing best emission-control technologies, and the non-cancer health impacts would not exceed the REL or County thresholds; therefore, the project's construction-related TAC impacts to sensitive receptors would be less than significant.

Overall, implementation of M-AQ-2 through M-AQ-5a would reduce ~~direct and cumulatively~~ significant construction related impacts (AQ-2a, AQ-2b, AQ-2c) to less than significant.

2.2.6.3 Operational Emissions

Implementation of the project would result in traffic and area source emissions greater than the applicable thresholds for ROG, CO, and PM₁₀ (Impact AQ-3). CO emissions in excess of the County's SLT are not considered significant as the project would not result in a CO hot spot. ROG and PM₁₀ emissions in excess of the County's SLT are considered significant and unavoidable. The primary source of ROG emission would be from consumer products, such as cleaning products and solvents, and the primary source of PM₁₀ would be from vehicles tire and brake wear which increases with VMT and would not be improved with vehicle efficiencies.

Operational emissions were calculated with the incorporation of the design considerations and mitigation measures described above. ~~Mitigated~~ These mitigated operational emissions are summarized in Table 2.2-11. As shown, emissions of ROG, CO, and PM₁₀ would remain greater than the SLT for these pollutants despite incorporation of all of the project design considerations and mitigation measures. There is an approximate 2 percent reduction in ROG and CO and an approximate 2.5 percent reduction in PM₁₀ attributed to the project design considerations and mitigation measures reflected in CalEEMod. These pollutants, however, cannot be fully mitigated as the source is principally from motor vehicle and area sources that are dependent on consumer behavior. Mitigation measure M-AQ-6 includes the Green Cleaning Product education program, which may partially reduce ROG emissions over time. While this measure is not quantifiable, it is the only available measure to reduce ROG emission as

substantial ROG emissions result from consumer products, and consumer habits are beyond the control of the project. Additionally, M-AQ-7 requires the promotion of ridesharing and alternate forms of transportation, as the ROG, CO, and PM₁₀ emissions are primarily from motor vehicles which are associated with occupants of the project area commuting to and from the project site. However, given that commuting and consumer behavior cannot be regulated, and the effects of these mitigation measures cannot be quantified. M-AQ-7a requires any nonresidential building that utilizes large-scale refrigerated storage (e.g., restaurant, grocery store) to equip each loading dock with an electrical hook-up to power refrigerated trucks. While this measure may reduce emissions, its benefits were not quantified because it cannot be determined how many refrigerated trucks would use this feature or for how long. M-AQ-7b would minimize fuel combustion by requiring all open space areas under HOA control to be landscaped and maintained with electrical equipment to the extent feasible. This measure was also not quantified to provide a conservative analysis. As the large majority of emissions are related to motor vehicle use from future occupants and the behavior of those occupants cannot be regulated, direct and cumulative operational related impacts (Impacts AQ-3, AQ-4 and AQ-6) would remain **significant and unavoidable**.

In accordance with Section 15126.6(a), Chapter 4.0 of the EIR includes an analysis of alternatives to the proposed project that would reduce or avoid significant impacts. Table 4-2 shows those alternatives that would reduce significant and unavoidable air quality impacts associated with the project. Refer to Chapter 4.0 for a detailed analysis of the alternatives.

**TABLE 2.2-11
MITIGATED OPERATIONAL EMISSIONS
(pounds per day)**

Operational Scenario/ Emissions Source	ROG	NO _x	CO	SO ₂	PM ₁₀	PM _{2.5}
Scenario A Operations ¹						
Mobile Sources	21.05	45.21	211.52	0.38	44.26	2.66
Area Sources ²	18.8	0.35	29.66	0	0.58	0.58
Total Scenario A	39.85	45.56	241.18	0.38	44.84	3.24
Scenario B Operations						
Mobile Sources	31.64	67.96	317.92	0.58	66.53	4
Area Sources	30.25	0.71	61.09	0	0.96	0.95
Total Scenario B	61.89	68.67	379.01	0.58	67.49	4.95
Scenario C Operations						
Mobile Sources	66.93	140.93	657.64	1.17	134.75	8.15
Area Sources	54.03	1.16	100.19	0.01	1.73	1.72
Total Scenario C	120.96	142.09	757.83	1.18	136.48	9.87
Scenario D Operations						
Mobile Sources	80.02	168.93	788.54	1.4	162.04	9.79
Area Sources	70.31	1.44	124.93	0.01	2.79	2.76
Total Scenario D	150.33	170.37	913.47	1.41	164.83	12.55
Scenario E Build-out Operations						
Mobile Sources	111.58	236.25	1,103.22	1.97	227.42	13.73
Area Sources	97.32	1.87	162.78	0.01	3	2.98
Total Scenario E Build-out	208.9	238.12	1,266	1.98	230.41	16.71
SLT	75	250	550	250	100	55
Significant Impact?	Yes	No	Yes	No	Yes	No

ROG = reactive organic gases; NO_x = oxides of nitrogen; CO = carbon monoxide; SO₂ = sulfur dioxide; PM₁₀ = suspended particulate matter; PM_{2.5} = fine particulate matter; SLT = Screening Level Threshold

¹Emissions shown represent the maximum daily motor vehicle- or area-source emissions that would occur from summertime operations calculated by CalEEMod.

²The area sources calculation includes the natural gas energy calculations from CalEEMod.

Bold data indicate a threshold has been exceeded.

2.2.6.34 Cumulative Emissions

As the project would result in a cumulatively significant impact, the applicant shall implement mitigation measures described in subchapter 2.2.5 to reduce the project's contribution to cumulative construction emissions.

Table 2.2-12 includes the combination of the mitigated construction and operation emissions would occur at the same point in time. This cumulative analysis provides a summary of which combination of operational and constructional phases surpass the significance thresholds even after application of all design considerations and mitigation measures previously identified are included.

**TABLE 2.2-12
MITIGATED CONSTRUCTION + OPERATIONAL EMISSIONS**

Overlapping Project Phases	ROG (lb/day)	NO _x (lb/day)	CO (lb/day)	SO ₂ (lb/day)	PM ₁₀ (lb/day)	PM _{2.5} (lb/day)
Phase 1 <u>Construction</u>	13.6	175.9	425.5	10.2	49.4	14.5
Phases 1 & 4 <u>Construction</u>	38.6	201.5	466.1	10.2	27.3	11.4
Phases 2 & 4 <u>Construction</u>	33.1	202.4	474.2	10.3	29.6	11.5
Scenario A Operational (Phase 1)	39.9	45.6	241.2	0.4	44.8	3.2
Total A + 2 & 4	73.0	247.9	715.4	10.76	74.4	14.7
Phases 2 & 5 <u>Construction</u>	52.1	203.7	474.0	10.3	29.9	11.6
Scenario B Operational (Phases 1 & 4)	61.9	68.7	379.0	0.6	67.5	5.0
Total B + 2 & 5	114.0	272.4	853.0	10.98	97.4	16.5
Phases 3 & 5 <u>Construction</u>	36.1	206.0	477.4	10.3	30.7	11.7
Scenario C Operational (Phases 1,2 & 4)	121.0	142.1	757.8	1.2	136.5	9.9
Total C + 3 & 5	157.0	348.1	1235.2	11.5	167.2	21.5
Phase 3 <u>Construction</u>	14.1	173.2	432.0	10.2	23.1	9.5
Scenario D Operational (Phases 1, 2, 4, & 5)	150.3	170.4	913.5	1.4	164.8	12.6
Total D + 3	164.4	343.6	1345.4	11.6	187.9	22.1
Scenario E Operational (All Phases)	208.9	238.1	1266.0	2.0	230.4	16.7
SLT	75	250	550	250	100	55
Significant Impact?	Yes	No	Yes	No	Yes	No

Note: SLT = Significance Level Threshold; *Italicized* = Combined totals of operational and construction phases for the project; Scenarios A through E represents operation emissions and is based on the phasing scenarios used in the Traffic Analysis, Appendix E.

Bold = Emissions exceeds SLT.

As discussed previously, even with incorporation of project design considerations and mitigation measures, these pollutants cannot be fully mitigated as the source is principally from motor vehicle and area sources that are dependent on consumer behavior. However, given that commuting and consumer behavior cannot be regulated, cumulative impacts would remain significant and unavoidable.

**TABLE 2.2-1
AMBIENT AIR QUALITY STANDARDS**

Pollutant	Averaging Time	California Standards ¹		Federal Standards ²		
		Concentration ³	Method ⁴	Primary ^{3,5}	Secondary ^{3,6}	Method ⁷
Ozone	1 Hour	0.09 ppm (180 µg/m ³)	Ultraviolet Photometry	–	Same as Primary Standard	Ultraviolet Photometry
	8 Hour	0.07 ppm (137 µg/m ³)		0.075 ppm (147 µg/m ³)		
Respirable Particulate Matter (PM ₁₀)	24 Hour	50 µg/m ³	Gravimetric or Beta Attenuation	150 µg/m ³	Same as Primary Standard	Inertial Separation and Gravimetric Analysis
	Annual Arithmetic Mean	20 µg/m ³		–		
Fine Particulate Matter (PM _{2.5})	24 Hour	No Separate State Standard		35 µg/m ³	Same as Primary Standard	Inertial Separation and Gravimetric Analysis
	Annual Arithmetic Mean	12 µg/m ³	Gravimetric or Beta Attenuation	15 µg/m ³		
Carbon Monoxide (CO)	1 Hour	20 ppm (23 mg/m ³)	Non-dispersive Infrared Photometry	35 ppm (40 mg/m ³)	–	Non-dispersive Infrared Photometry
	8 Hour	9.0 ppm (10 mg/m ³)		9 ppm (10 mg/m ³)	–	
	8 Hour (Lake Tahoe)	6 ppm (7 mg/m ³)		–	–	
Nitrogen Dioxide (NO ₂) ⁸	1 Hour	0.18 ppm (339 µg/m ³)	Gas Phase Chemi- luminescence	100 ppb (188 µg/m ³)	–	Gas Phase Chemi- luminescence
	Annual Arithmetic Mean	0.030 ppm (57 µg/m ³)		53 ppb (100 µg/m ³)	Same as Primary Standard	
Sulfur Dioxide (SO ₂) ⁹	1 Hour	0.25 ppm (655 µg/m ³)	Ultraviolet Fluorescence	75 ppb (196 µg/m ³)	–	Ultraviolet Fluorescence; Spectro photometry (Pararosaniline Method)
	3 Hour	–		–	0.5 ppm (1300 µg/m ³)	
	24 Hour	0.04 ppm (105 µg/m ³)		0.14 ppm (for certain areas) ⁹	–	
	Annual Arithmetic Mean	–		0.030 ppm (for certain areas) ⁹	–	
Lead ^{10,11}	30 Day Average	1.5 µg/m ³	Atomic Absorption	–	–	High Volume Sampler and Atomic Absorption
	Calendar Quarter	–		1.5 µg/m ³ (for certain areas) ¹¹	Same as Primary Standard	
	Rolling 3-Month Average	–		0.15 µg/m ³		
Visibility Reducing Particles ¹²	8 Hour	See footnote ¹²	Beta Attenuation and Transmittance through Filter Tape	No Federal Standards		
Sulfates	24 Hour	25 µg/m ³	Ion Chroma- tography			
Hydrogen Sulfide	1 Hour	0.03 ppm (42 µg/m ³)	Ultraviolet Fluorescence			
Vinyl Chloride ¹⁰	24 Hour	0.01 ppm (26 µg/m ³)	Gas Chroma- tography			

See footnotes on next page.

SOURCE: State of California 2012a.

**TABLE 2.2-1
AMBIENT AIR QUALITY STANDARDS
(continued)**

ppm = parts per million; ppb = parts per billion; $\mu\text{g}/\text{m}^3$ = micrograms per cubic meter; – = not applicable.

¹California standards for ozone, carbon monoxide (except 8-hour Lake Tahoe), sulfur dioxide (1 and 24 hour), nitrogen dioxide, particulate matter (PM_{10} , $\text{PM}_{2.5}$, and visibility reducing particles), are values that are not to be exceeded. All others are not to be equaled or exceeded. California ambient air quality standards are listed in the Table of Standards in Section 70200 of Title 17 of the California Code of Regulations.

²National standards (other than ozone, particulate matter, and those based on annual arithmetic mean) are not to be exceeded more than once a year. The ozone standard is attained when the fourth highest 8-hour concentration measured at each site in a year, averaged over three years, is equal to or less than the standard. For PM_{10} , the 24-hour standard is attained when the expected number of days per calendar year with a 24-hour average concentration above $150 \mu\text{g}/\text{m}^3$ is equal to or less than one. For $\text{PM}_{2.5}$, the 24-hour standard is attained when 98 percent of the daily concentrations, averaged over three years, are equal to or less than the standard. Contact the U.S. EPA for further clarification and current national policies.

³Concentration expressed first in units in which it was promulgated. Equivalent units given in parentheses are based upon a reference temperature of 25°C and a reference pressure of 760 torr. Most measurements of air quality are to be corrected to a reference temperature of 25°C and a reference pressure of 760 torr; ppm in this table refers to ppm by volume, or micromoles of pollutant per mole of gas.

⁴Any equivalent measurement method which can be shown to the satisfaction of the Air Resources Board to give equivalent results at or near the level of the air quality standard may be used.

⁵National Primary Standards: The levels of air quality necessary, with an adequate margin of safety to protect the public health.

⁶National Secondary Standards: The levels of air quality necessary to protect the public welfare from any known or anticipated adverse effects of a pollutant.

⁷Reference method as described by the U.S. EPA. An “equivalent method” of measurement may be used but must have a “consistent relationship to the reference method” and must be approved by the U.S. EPA.

⁸To attain the 1-hour national standard, the 3-year average of the annual 98th percentile of the 1-hour daily maximum concentrations at each site must not exceed 100 ppb. Note that the national standards are in units of parts per billion (ppb). California standards are in units of parts per million (ppm). To directly compare the national standards to the California standards the units can be converted from ppb to ppm. In this case, the national standards of 53 ppb and 100 ppb are identical to 0.053 ppm and 0.100 ppm, respectively.

⁹On June 2, 2010, a new 1-hour SO_2 standard was established and the existing 24-hour and annual primary standards were revoked. To attain the 1-hour national standard, the 3-year average of the annual 99th percentile of the 1-hour daily maximum concentrations at each site must not exceed 75 ppb. The 1971 SO_2 national standards (24-hour and annual) remain in effect until one year after an area is designated for the 2010 standard, except that in areas designated nonattainment for the 1971 standards, the 1971 standards remain in effect until implementation plans to attain or maintain the 2010 standards are approved.

Note that the 1-hour national standard is in units of parts per billion (ppb). California standards are in units of parts per million (ppm). To directly compare the 1-hour national standard to the California standard the units can be converted to ppm. In this case, the national standard of 75 ppb is identical to 0.075 ppm.

¹⁰The ARB has identified lead and vinyl chloride as ‘toxic air contaminants’ with no threshold level of exposure for adverse health effects determined. These actions allow for the implementation of control measures at levels below the ambient concentrations specified for these pollutants.

¹¹The national standard for lead was revised on October 15, 2008 to a rolling 3-month average. The 1978 lead standard ($1.5 \mu\text{g}/\text{m}^3$ as a quarterly average) remains in effect until one year after an area is designated for the 2008 standard, except that in areas designated nonattainment for the 1978 standard, the 1978 standard remains in effect until implementation plans to attain or maintain the 2008 standard are approved.

¹²In 1989, the ARB converted both the general statewide 10-mile visibility standard and the Lake Tahoe 30-mile visibility standard to instrumental equivalents, which are “extinction of 0.23 per kilometer” and “extinction of 0.07 per kilometer” for the statewide and Lake Tahoe Air Basin standards, respectively.

**TABLE 2.2-2
AMBIENT AIR QUALITY SUMMARY—SAN DIEGO AIR BASIN**

Pollutant	Average Time	California Ambient Air Quality Standards ^a	Attainment Status	National Ambient Air Quality Standards ^b	Attainment Status ^c	Maximum Concentration					Number of Days Exceeding State Standard					Number of Days Exceeding National Standard				
						2007	2008	2009	2010	2011	2007	2008	2009	2010	2011	2007	2008	2009	2010	2011
O ₃	1 hour	0.09 ppm	N	N/A	N/A	0.134	0.139	0.119	0.107	0.114	21	18	8	7	5	1	2	0	0	0
O ₃	8 hours	0.07ppm	N	0.08 ppm (1997)	N	0.092	0.110	0.098	0.088	0.093	50	69	47	21	33	7	11	4	1	3
O ₃	8 hours	---	---	0.075 ppm (2008)	N	0.092	0.109	0.097	0.088	0.093	---	---	---	--	--	27	35	24	14	10
CO	1 hour	20 ppm	A	35 ppm	A	8.7	4.6	Na	Na	Na	0	0	Na	Na	Na	0	0	Na	Na	Na
CO	8 hours	9 ppm	A	9 ppm	A	5.18	3.51	3.54	2.46	2.44	0	0	0	0	0	0	0	0	0	0
NO ₂	1 hour	0.18 ppm	A	N/A	N/A	0.101	0.123	0.091	0.091	0.1	0	0	0	0	0	N/A	N/A	N/A	N/A	N/A
NO ₂	Annual	0.030 ppm	N/A	0.053 ppm	A	0.015	0.015	0.016	0.013	0.013	N/A	N/A	N/A	N/A	N/A	NX	NX	NX	NX	NX
SO ₂	1 hour	25 pphm	A	N/A	N/A	2.7	1.9	Na	Na	Na	0	0	Na	Na	Na	N/A	N/A	N/A	N/A	N/A
SO ₂	3 hour	---	N/A	50 pphm ^d	A	1.7	1.4	Na	Na	Na	N/A	N/A	N/A	N/A	N/A	0	0	Na	Na	Na
SO ₂	24 hours	4 pphm	A	14 pphm	A	0.9	0.7	Na	Na	Na	0	0	Na	Na	Na	0	0	Na	Na	Na
SO ₂	Annual	N/A	N/A	3 pphm	A	0.3	0.2	Na	Na	Na	N/A	N/A	N/A	N/A	N/A	NX	NX	Na	Na	Na
PM ₁₀	24 hours	50 µg/m ³	N	150 µg/m ³	U	394	158	126	108	125	27/ 158.6*	30/ 163.4*	25/ 146.4*	22/ 136*	23/ 138.5*	1/ 6.1*	1/ Na*	0/ Na*	0/0*	0/0*
PM ₁₀	Annual	20 µg/m ³	N	N/A	N/A	58.4	56.1	53.9	47	46.2	EX	EX	EX	EX	EX	N/A	N/A	N/A	N/A	N/A
PM _{2.5}	24 hours	N/A	N/A	35 µg/m ³	A	151	44	78.4	52.2	35.5	N/A	N/A	N/A	N/A	N/A	17/ 11.4	5/ 3.5	4/ 3.4	2/2	3/3
PM _{2.5}	Annual	12 µg/m ³	N	15 µg/m ³	A	13.3	14.9	12.2	10.8	10.9	EX	EX	EX	EX	EX	NX	NX	NX	NX	NX

SOURCE: California Air Resources Board 2012.

*Measured Days/Calculated Days—Calculated days are the estimated number of days that a measurement would have been greater than the level of the standard had measurements been collected every day. Particulate measurements are collected every six days. The number of days above the standard is not necessarily the number of violations of the standard for the year.

^aCalifornia standards for ozone, carbon monoxide (except at Lake Tahoe), sulfur dioxide (1-hour and 24-hour), nitrogen dioxide, and PM₁₀ are values that are not to be exceeded. Some measurements gathered for pollutants with air quality standards that are based upon 1-hour, 8-hour, or 24-hour averages, may be excluded if the CARB determines they would occur less than once per year on average.

^bNational standards other than for ozone and particulates, and those based on annual averages or annual arithmetic means are not to be exceeded more than once a year. The 1-hour ozone standard is attained if, during the most recent 3-year period, the average number of days per year with maximum hourly concentrations above the standard is equal to or less than one.

^cA = attainment; N = non-attainment; U = Unclassifiable

N/A = not applicable; Na = data not available; NX = annual average not exceeded; EX = annual average exceeded.

ppm = parts per million, pphm = parts per hundred million, µg/m³ = micrograms per cubic meter.

^dSecondary Standard

**TABLE 2.2-3
SUMMARY OF AIR QUALITY MEASUREMENTS RECORDED AT THE
CAMP PENDLETON, DEL MAR–MIRA COSTA COLLEGE, AND THE
ESCONDIDO–EAST VALLEY PARKWAY MONITORING STATIONS**

Pollutant/Standard	2007	2008	2009	2010	2011
CAMP PENDLETON					
Ozone					
Days State 1-hour Standard Exceeded (0.09 ppm)	0	1	0	0	0
Days State 8-hour Standard Exceeded (0.07 ppm)	4	3	5	1	2
Days Federal 1-hour Standard Exceeded (0.12 ppm)	0	0	0	0	0
Days 08' Federal 8-hour Standard Exceeded (0.075 ppm)	0	2	1	1	0
Max. 1-hr (ppm)	0.083	0.104	0.090	0.092	0.085
Max 8-hr (ppm)	0.074	0.077	0.077	0.079	0.071
Nitrogen Dioxide					
Days State 1-hour Standard Exceeded (0.18 ppm)	0	0	0	0	0
Max 1-hr (ppm)	0.068	0.089	0.068	0.081	0.066
Annual Average (ppm)	0.010	0.010	0.010	0.008	0.007
PM _{2.5} *					
Measured Days Federal 24-hour Standard Exceeded (35 µg/m ³)	0	Na	0	0	0
Calculated Days Federal 24-hour Standard Exceeded (35 µg/m ³)	Na	Na	Na	Na	Na
Max. Daily (µg/m ³)	Na	34.2	26.9	26.1	30.7
State Annual Average (µg/m ³)	Na	Na	NA	Na	NA
Federal Annual Average (µg/m ³)	Na	Na	Na	Na	Na
DEL MAR – MIRA COSTA COLLEGE					
Ozone					
Days State 1-hour Standard Exceeded (0.09 ppm)	1	2	1	0	0
Days State 8-hour Standard Exceeded (0.07 ppm)	4	11	3	2	1
Days Federal 1-hour Standard Exceeded (0.12 ppm)	0	0	0	0	0
Days 08' Federal 8-hour Standard Exceeded (0.075 ppm)	3	3	1	0	0
Max. 1-hr (ppm)	0.110	0.117	0.097	0.085	0.091
Max 8-hr (ppm)	0.079	0.079	0.084	0.072	0.075
ESCONDIDO–EAST VALLEY PARKWAY					
Ozone					
Days State 1-hour Standard Exceeded (0.09 ppm)	0	9	0	2	1
Days State 8-hour Standard Exceeded (0.07 ppm)	5	23	9	2	2
Days Federal 1-hour Standard Exceeded (0.12 ppm)	0	0	0	0	0
Days 08' Federal 8-hour Standard Exceeded (0.075 ppm)	3	13	1	3	2
Max. 1-hr (ppm)	0.094	0.116	0.093	0.105	0.098
Max 8-hr (ppm)	0.078	0.099	0.081	0.085	0.089
Nitrogen Dioxide					
Days State 1-hour Standard Exceeded (0.18 ppm)	0	0	0	0	0
Max 1-hr (ppm)	0.072	0.081	0.073	0.064	0.062
Annual Average (ppm)	0.016	0.018	0.016	0.014	0.013
Carbon Monoxide					
Days State 1-hour Standard Exceeded (20 ppm)	0	0	0	0	0
Days State 8-hour Standard Exceeded (9 ppm)	0	0	0	0	0
Days Federal 1-hour Standard Exceeded (35 ppm)	0	0	0	0	0
Days Federal 8-hour Standard Exceeded (9 ppm)	0	0	0	0	0
Max. 1-hr (ppm)	5.2	5.6	4.4	3.9	3.5
Max. 8-hr (ppm)	3.19	2.81	3.54	2.46	2.30
PM ₁₀ *					
Measured Days State 24-hour Standard Exceeded (50 µg/m ³)	2	1	1	0	0
Calculated Days State 24-hour Standard Exceeded (50 µg/m ³)	11.5	Na	5.6	0	0
Measured Days Federal 24-hour Standard Exceeded (150 µg/m ³)	0	0	0	0	0
Calculated Days Federal 24-hour Standard Exceeded (150 µg/m ³)	0	0	0	0	0
Max. Daily (µg/m ³)	68.0	84.0	74.0	430.	40.0
State Annual Average (µg/m ³)	26.8	Na	24.6	21.0	18.8
Federal Annual Average (µg/m ³)	26.7	24.6	24.9	20.9	18.8

TABLE 2.2-3
SUMMARY OF AIR QUALITY MEASUREMENTS RECORDED AT THE
CAMP PENDLETON, DEL MAR–MIRA COSTA COLLEGE, AND THE
ESCONDIDO–EAST VALLEY PARKWAY MONITORING STATIONS
 (continued)

Pollutant/Standard	2007	2008	2009	2010	2011
PM _{2.5} *					
Measured Days Federal 24-hour Standard Exceeded (35 µg/m ³)	11	3	2	2	3
Calculated Days Federal 24-hour Standard Exceeded (35 µg/m ³)	11.4	Na	2	2	3
Max. Daily (µg/m ³)	151	44	78.4	52.2	27.4
State Annual Average (µg/m ³)	13.3	12.4	Na	Na	10.4
Federal Annual Average (µg/m ³)	13.3	Na	13.4	12.2	12.2

SOURCE: State of California 2012.

Na = Not available.

*Calculated days value. Calculated days are the estimated number of days that a measurement would have been greater than the level of the standard had measurements been collected every day. The number of days above the standard is not necessarily the number of violations of the standard for the year.