



# COUNTY OF SAN DIEGO

## AGENDA ITEM

### BOARD OF SUPERVISORS

GREG COX  
First District

DIANNE JACOB  
Second District

DAVE ROBERTS  
Third District

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Fourth District

BILL HORN  
Fifth District

**DATE:** January 26, 2016

**06**

**TO:** Board of Supervisors

**SUBJECT:** BEHAVIORAL HEALTH SERVICES AUTHORIZATION FOR AUGMENTATION OF CONTRACTS (DISTRICTS: ALL)

### Overview

In a series of actions since 1999, the Board of Supervisors has approved initiatives to redesign and implement an expanded continuum of comprehensive behavioral health care for children, adolescents, adults, older adults and families. In pursuit of these initiatives, the Board of Supervisors has approved the procurement of contracted services.

Today's recommended actions will authorize the expansion of current services, and associated increases to funding during this Fiscal Year, to continue implementing and enhancing the delivery of behavioral health services in the San Diego region.

These actions align with priorities identified during the recent Behavioral Health Services (BHS) Community Engagement Forums and the creation of Health and Human Services Agency's Behavioral Health Services Ten-Year Roadmap, a recent call-to-action addressing the most serious behavioral health issues affecting the San Diego County.

These actions support the County's *Live Well San Diego* vision of a region that is building better health, living safely, and thriving by providing necessary services for individuals with behavioral health needs to lead healthy and productive lives.

### Recommendation(s)

#### CHIEF ADMINISTRATIVE OFFICER

1. Accept the report from Behavioral Health Services on expanded mid-year behavioral health services, with a total annual funding increase in Fiscal Year 2015-16 of \$5,877,053, subject to the approval of the Director, Health and Human Services Agency.
2. In accordance with Section 401 Article XXIII of the County Administrative Code, authorize the Director, Department of Purchasing and Contracting to enter into negotiations with Vista Knoll, and subject to successful negotiations and determination of a fair and reasonable price and subject to availability of funds, amend to increase the existing annual expenditure authority of \$625,720 by \$406,632, for a new annual expenditure authority of \$1,032,352, as required, to meet critical and emergent service

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needs of the County’s Behavioral Health Services, subject to approval of the Director, Health and Human Services Agency.

**Fiscal Impact**

Funds for this request are included in the Fiscal Year 2015-17 Operational Plan in the Health and Human Services Agency. If approved, this request will result in costs and revenue of \$6,283,685 in Fiscal Year 2015-16. The funding sources are Mental Health Services Act revenue, Federal Financial Participation revenue, Realignment and other minor funding sources. No additional appropriations are being requested at this time as appropriation savings elsewhere within the Health and Human Services Agency will be used for Fiscal Year 2015-16. If additional appropriations are needed, we will return to the Board for approval. There will be no change in net General Fund cost and no additional staff years.

**Business Impact Statement**

N/A

**Advisory Board Statement**

At its regularly scheduled meeting on January 7, 2016, the Behavioral Health Advisory Board voted to unanimously approve the recommendations.

**Background**

The County of San Diego provides a comprehensive array of behavioral health programs and services to children, youth, adults, older adults and families through an effective partnership with local public and private agencies. Today’s recommended actions will authorize funding increases to existing contracts previously procured through the competitive procurement process, to allow enhancement of behavioral health programs and services supporting urgent behavioral health needs. Any contract enhancement is contingent upon the availability of funding and determination of a fair and reasonable price. The funding for these procurements comes primarily from California’s Proposition 63, the Mental Health Services Act (MHSA), which became effective January 1, 2005. Since that time, MHSA funding has led to innovative and transformational behavioral health services, as well as expanded services to unserved and underserved target populations with serious mental illness.

**A. Ten-Year Roadmap**

Health and Human Services Agency (HHSA) Behavioral Health Services (BHS) is in the process of developing a Ten-Year Roadmap (Roadmap) with the goal of addressing the most serious behavioral health issues affecting San Diego County. To facilitate the development of this transformational behavioral health services strategy, HHSA and the BHS Division are designing the Roadmap framework by incorporating two key elements:

1. The Roadmap must be shaped with input from the citizens of this county to be gathered from community forums, councils, stakeholder groups and other avenues, by which information on how to strengthen and further develop the services for underserved populations will be identified.
2. The Roadmap must be carried forward in partnership with community organizations, commissions, County divisions, public safety and justice system representatives and other

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municipalities. Collaboration is the key component to leveraging resources and bolstering existing services in order to reach this goal.

The creation of the Roadmap is essential to developing long-term plans and guiding funding priorities (including Mental Health Services Act spending) based on identified community needs. As the Roadmap continues to evolve, other priorities will be incorporated with input from the Behavioral Health Advisory Board, BHS leadership, stakeholder groups, BHS councils and other community partners through a wide variety of avenues, such as the annual BHS Community Engagement Forums.

B. Community Engagements Forums

Behavioral Health Services recently reached out to the community for input via thirteen Community Engagement Forums (Forums) that took place in October and November 2015. Each HHSA service region hosted a daytime and evening forum with one additional forum held during a peer liaison quarterly meeting. Over 880 community members participated which included:

1. Persons with lived experience with mental illness and substance use
2. Family members
3. Providers
4. Schools
5. Faith communities
6. Judicial/law enforcement
7. Healthcare and community organizations

Feedback from the Forums was subsequently compiled, analyzed and incorporated into BHS planning and will be included in the Roadmap development.

C. Priorities

As stated in Section A, the Roadmap will seek to address the most serious behavioral health issues affecting the San Diego County by assessing feedback from HHSA/BHS leadership, County providers, Forum participants, stakeholders and other behavioral health partners. The Roadmap will incorporate this collective input to outline priority issues to be addressed by BHS over the next ten years, including:

1. Address the homeless crisis to include an increase in supportive services (such as Full Service Partnerships) and permanent supportive housing for underserved individuals.
2. Expand mental health services for adults, children, and youth transitioning to adulthood, specifically for underserved populations including racial, ethnic, and lesbian, gay, bisexual, transgender and questioning (LGBTQ) populations.
3. Enhance suicide prevention efforts including peer-to-peer support and resources for the most vulnerable populations, such as veterans, older adults and LGBTQ youth.
4. Continue to increase the number of Psychiatric Emergency Response Teams (PERT)
5. Increase services to caregivers of those with Alzheimer's and/or dementia and other family support services.
6. Expand school-based Prevention and Early Intervention (PEI) services.
7. Ensure better care coordination for discharging or transitioning clients, including clients who contact the criminal justice system.

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8. Offer integrated one-stop-shop services for adults and youth addressing mental health and substance use disorder issues.
9. Increase funding to retain qualified behavioral health staff with competitive salaries.
10. Address the need for increased access to acute and crisis stabilization beds.
11. Increase the number of Long-Term Care and Skilled Nursing Facility beds and include medical and psychiatric services.

These priorities, while not all inclusive, are an important first step in the Roadmap development. As HHS/BHS plans for longer-term strategies to address these complex issues, the urgency of response required to address certain priorities is recognized, thus BHS has identified several enhancements to current programs to move forward immediately.

**Recommendation #1: Receive Report from Behavioral Health Services on Expanded Mid-Year Behavioral Health Services Contracts (\$5,877,053)**

In response to the priority needs identified in Section C, today's recommendations seek to enhance the current, comprehensive array of behavioral health programs and services to children, adolescents, adults, older adults and families through effective partnerships with other local public and private agencies. A detailed description of the expanded services can be found in Attachment A.

**Recommendation #2: Authorization to Enter into Negotiations with Vista Knoll to Amend the Current Contract and to Increase Funding (\$406,632)**

Request Board authority to increase annual funding in Fiscal Year 2015-16 from \$675,000 to \$1,032,352, for the Skilled Nursing Facility (SNF) long-term beds contract with Vista Knoll. The increase in funding exceeds the authority under Section 401 of the County Administrative Code which allows the Director of the Department of Purchasing and Contracting to authorize procurements for contracts under \$1,000,000 annually. Vista Knoll is a SNF providing medical, nursing and rehabilitative services to mentally disabled adults ages 18 years and older. Patients placed at Vista Knoll have been diagnosed as having a disabling psychiatric disorder, such as schizophrenia, or affective disorders, requiring treatment by licensed personnel in a locked mental health facility, in a 24-hour residential setting.

Due to the statewide high demand for long-term care special needs beds, the Affordable Care Act implementation, and the changes in coverage for SNFs by Medi-Cal and health plans, additional funding is requested to provide eligible BHS patients in need of specialized care, structure and supervision provided by a SNF, where Medi-Cal and/or health plan coverage is not available. The increase in funding will augment the BHS SNF capacity by 15 beds, increasing capacity at Vista Knoll from 10 to 25 beds which aligns with Roadmap priorities (Section C, Number 11). This action will ensure additional local capacity is available and more costly State beds would not need to be purchased.

**Linkage to the County of San Diego Strategic Plan**

Today's proposed actions support the Healthy Families and Safe Communities initiatives in the County of San Diego's 2015-2020 Strategic Plan, as well as the County's *Live Well San Diego*

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vision, by ensuring that vulnerable populations of persons with mental illness and substance abuse disorders continue to have access to a comprehensive continuum of behavioral health services administered through regionally accessible behavioral health programs.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "for Helen N. Robbins-Meyer". The signature is written in a cursive style.

HELEN N. ROBBINS-MEYER  
Chief Administrative Officer

**ATTACHMENT(S)**

- A. HHS Behavioral Health Services Mid-Year Enhancements

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**AGENDA ITEM INFORMATION SHEET**

**REQUIRES FOUR VOTES:**         Yes     No

**WRITTEN DISCLOSURE PER COUNTY CHARTER SECTION 1000.1 REQUIRED**

Yes     No

**PREVIOUS RELEVANT BOARD ACTIONS:**

September 29, 2015 (6), Mental Health Services Act Fiscal Year 2015-16 Annual Update And Special Needs Loan Program; October 28, 2014 (9), authorized submission of the MHSA Three Year Program and Expenditure Plan for Fiscal Year 2014-15 through Fiscal Year 2016-17, and authorized competitive solicitations for new Innovation projects; October 20, 2009 (4), authorized acceptance of MHSA Innovation Community Planning Funds in the amount of \$2.9 million for Fiscal Years 2008-2009 and 2009-2010 and authorized submission of the Innovation Plan to the State; November 18, 2008 (9), approved MHSA Prevention and Early Intervention Component Implementation and Procurements; March 25, 2008 (6) authorized \$33,083,900 to a State-administered MHSA Housing Program. February 27, 2007 (6) authorized the execution of a MHSA Integrated Three Year Program and Expenditure Plan Agreement with the California Department of Mental Health for up to \$87,000,000 of Community Services and Supports Component funds; December 12, 2006 (7), Mental Health Services Authorization For Competitive Solicitations And Extensions Of Contracts; December 13, 2005 (1), authorized competitive solicitations of new contracted programs and services and the amendment of contracts to expand existing programs and services as required to implement the County’s MHSA Community Services and Support Plan; January 13, 2004 (5), authorized the Competitive Solicitations of New Contracts and Extensions of Existing Contracts for Adult and Older Adult Mental Health Services.

**BOARD POLICIES APPLICABLE:**

Board Policy A-87, Competitive Procurement

**BOARD POLICY STATEMENTS:**

N/A

**MANDATORY COMPLIANCE:**

N/A

**ORACLE AWARD NUMBER(S) AND CONTRACT AND/OR REQUISITION NUMBER(S):**

Oracle Award Numbers:

124673 (Mental Health Services Act Funding), 506721 (Mental Health Realignment Funding), 506845 (Short Doyle Medi-Cal Funding), 506533 (Substance Abuse Prevention And Treatment Block Grant), 505240 (Drug Medi-Cal Funding), 503057 (Projects For Assistance In Transition From Homelessness Funding).

Contract Numbers:

44743, 44781, 44820, 518748, 518750, 518751, 518752, 518753, 528514, 535658, 538849,

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539619, 539841, 541280, 541434, 541446, 541507, 541693, 542227, 544727, 544866, 547132, 547183, 547207, 548929, 550525, 550907, 551162, 551401, 551458, 551730.

**ORIGINATING DEPARTMENT:** Health and Human Services Agency

**OTHER CONCURRENCES(S):** Department of Purchasing and Contracting

**CONTACT PERSON(S):**

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