



## SAN DIEGO COUNTY INDIAN GAMING LOCAL COMMUNITY BENEFIT COMMITTEE

### Application Form For FY 2011-2012 Grants

- A. Name of Jurisdiction: County of San Diego, HHSA-Child Welfare Services
- B. Mailing Address of Jurisdiction: 463 N. Midway Dr. Ste 200 Escondido, CA  
92027
- C. Name of Project: Spirit of the Family
- D. Impacts are associated with which casino(s)? Santa Ysabel Resort and Casino,  
Golden Acorn Casino, Casino Pauma, Valley View Casino, Harrah's Rincon Hotel and  
Casino, Sycuan Resort and Casino, Pala Casino, Barona Valley Ranch Resort and  
Casino
- E. The following uses are the priorities for receipt of grant money.  
Please check all the priorities the project satisfies:

Law Enforcement	Fire Services	Emergency Medical Services
Environmental Impacts	Water Supplies	Waste Disposal
Behavioral Health	Public Health	Planning and Adjacent Land Uses
Roads	Recreation and Youth Programs ✓	Child Care Programs

- F. On a separate sheet, please provide the following:
- 1) A complete description of the project;
  - 2) Evidence showing the relationship between the project and impacts on your jurisdiction associated with the particular casino(s) listed under "D" above, and data linking the percentage of the requested funding to the percentage of impacts associated with particular casinos (include the data source); and
  - 3) An explanation of how the proposed project will mitigate impacts of casino(s).

G. Type of grant for which you are applying: (Check each that applies)

1. **60% Nexus Grant (note that only County of San Diego Offices and Departments are eligible for this type of grant)<sup>1</sup>  X**
2. **20% Non-Nexus Grant  X**

These "20% Non-Nexus Grants" are intended only for local jurisdictions (County, cities and special districts) impacted by Barona and/or Sycuan Casinos.

3. **20% Non-Nexus Grant  X**

These "20% Non-Nexus Grants" are intended for local jurisdictions (County, cities and special districts) impacted by casinos of Tribes NOT paying into the Special Distribution Fund<sup>2</sup> and for assistance to local jurisdictions for one-time large capital projects.

- H. What is the project's estimated time frame? 2012 - 2013
- I. Proportionate share of the project expenditure that mitigates the impact from the casino(s): 100%
- J. Amount of funding requested through this application: \$ 160,000
- K. What will be the total cost of the project? \$ 160,000
- L. If total cost of the project exceeds amount of funding requested, please name other sources of funding that will be contributed to the project and the amount provided by each source: NA

<sup>1</sup> County of San Diego is the only "local government jurisdiction" that meets two or more nexus criteria.  
<sup>2</sup> Campo, La Jolla (proposed), La Posta, Pala, Pauma, Rincón, San Pasqual, Santa Ysabel and Viejas Bands.

- M. On a separate sheet, please describe how you intend to meet the requirement that grant recipients must provide notice to the public, either through a slogan, signage or other mechanism, which states that the project has received funding from the Indian Gaming Special Distribution Fund and further identifies the particular Individual Tribal Casino Account from which the grant derives.

Please e-mail the complete Application to [Eric.Lardy@sdcounty.ca.gov](mailto:Eric.Lardy@sdcounty.ca.gov) **AND** hand-deliver or mail a copy with the page containing the original Authorized Signature to the following address **by March 16, 2012**.

County of San Diego  
Attn. Mr. Eric Lardy  
1600 Pacific Highway  
Room 212, MS A6  
San Diego, CA 92101

I, \_\_\_\_\_, hereby acknowledge that the grant funds requested herein shall be used solely for the purpose that to the best of my knowledge mitigates impacts from casino projects. In compliance with AB 158, I agree to ensure that all grant funds received shall be deposited in a separate interest-bearing account; and at the completion of the project, I agree to return any earned interest or cost savings from the project to the County for reallocation by the Indian Gaming Local Community Benefit Committee.

Submitted by: Ruth Supranovich

Title: Assistant Deputy Director



Date: 3/13/12

(Authorized Signature)

CONTACT PERSON: Name: Kathy Jackson, CWS Manager

Phone: (760) 739-6065

Fax: (760) 740-5412

E-mail Address: [Kathy.Jackson@sdcounty.ca.gov](mailto:Kathy.Jackson@sdcounty.ca.gov)

## E1) DESCRIPTION OF PROJECT

**The Spirit of Family: Indian Gaming Works on Behalf of Families** is a collaborative effort to deliver culturally appropriate and relevant services to rural\* families and children in crisis. The County of San Diego, Health and Human Services Agency (HHSA)/Child Welfare Services (CWS) have made many innovative strides in developing collaborative answers to regional issues. In support of *Live Well, San Diego!*, the County of San Diego's ten year plan dedicated to Building Better Health across the region, HHSA/CWS is currently undertaking efforts to improve services to the large population of families in rural areas of San Diego County. This will be accomplished through a strong, formal collaboration with the three tribal Indian Child Welfare Programs serving Native and Non Native families who reside in communities surrounding casinos in San Diego County. This initiative is a creative effort to mitigate the impact of local casinos on resident children and families and to achieve the following outcome measures:

- Decrease the number of youth involved in Child Welfare Services in out of home care;
- Decrease the number of youth involved in the Child Welfare and Delinquency systems; and
- Increase foster homes in rural areas for children in need of out of home care.

The collaborative partners are comprised of HHSA/CWS, the Indian Child Welfare Act (ICWA) Programs of the Southern Indian Health Council, the Indian Health Council of North San Diego County and the Santa Ysabel Band of San Diegueno Indians. The design includes close staff collaboration among the agencies, ensuring effective interagency program coordination efforts. The specific efforts of this project are aligned with the Culturally Appropriate Prevention and Placement Services targeted by the Federal Governments, Administration for Native Americans, and with the California Redesign efforts to improve Child Welfare Services.

North Inland CWS serves rural families throughout San Diego County, including families living near all eleven casinos and resorts within the County. Eighty percent of rural families involved with CWS continue to suffer from issues stemming from addiction problems, specifically compulsive gambling and drug and alcohol abuse. Children are brought to the attention of CWS due to emotional abuse stemming from exposure to domestic violence and neglect subsequent to substance abuse. Exposure to family violence and parental substance abuse can have long term affects on children, interfering with their development and emotional wellbeing.

A majority of these rural families reside within a few miles of a casino and are experiencing the negative impacts that may be associated with gaming. The Spirit of the Family Grant would fund education and supportive services in communities where families are most affected by compulsive and addictive behaviors.

Current data indicates that from January 1, 2010 to December 31, 2010, there were 2,207\*\* children living in close proximity to the eleven casinos and resorts that had been brought to the attention of CWS for allegations for abuse and neglect. While only a small percent of these children come into care, children from these communities that do require out of home placement are often placed in foster homes far from their families, schools, and communities because foster homes in the rural areas of San Diego County continue to be limited.

**Overview:** The Spirit of Family: Indian Gaming Works on Behalf of Families project will expand current coordinated efforts, while specifically targeting strategies focused on improving child and family outcomes for families in San Diego County rural communities. Staff will assist in assuring that cultural values, traditions, and strategies are incorporated toward these common goals. Cultural community events and outreach activities will be coordinated and targeted to the rural communities. Publications and marketing materials will be designed specifically for this population.

**Service Components:** Services will be targeted to the general rural community with specific populations of children and families receiving different levels of service. Services to strengthen families will be oriented toward prevention and designed to keep families together and healthy. Information, prevention education and referral services will be provided by both HHSA/CWS and ICWA staff. Critical intervention services required by families having significant chronic problems will continue to be managed by HHSA/CWS in collaboration with ICWA staff when appropriate. Case management and mentoring will be provided to youth who have identifying factors such as high absenteeism, high disciplinary referrals, or a significant history of behavioral problems at school.

<b>Components</b>	<b>Target Population</b>
<p><u>Preventative Education Services:</u> Education and seminars on specific family issues including: Alcohol and Substance Abuse, Addictive/Compulsive Behaviors, Family Violence, Home Budgeting, Youth Mentoring, Leadership and Individual Development, Information and Referral.</p>	<p>All Youth and Families in the Community</p>

<p><u>Prevention and Family Preservation Case Management Services:</u> Crisis Counseling, General Service Information, Referrals to Agencies, Housing Assistance, Emergency Food, other support services.</p>	<p>All Youth and Families in the Community with identified risk factors indicating a potential for HHSA/CWS intervention.</p>
<p><u>Foster Home Recruitment:</u> Comprehensive Assessment, Development of Family Plan, Goal Setting, Coordinate and Connect Appropriate Services for Family, Support/Counsel/Motivate Family. Assist with application process, document and assist in overcoming barriers to foster home licensing.</p>	<p>All families willing to pursue foster home licensure.</p>

In addition, multiple community events will be sponsored with partners each taking leadership in one event. The events will be publicized, and marketed as Family Conferences, and will provide information on family related stressors, i.e. challenges for youth, alcohol and substance abuse, addictions, and family violence. One of these events will include sponsorship of rural youth in foster care or in the delinquency system on a trek/journey outside of San Diego that will focus specifically on youth issues and overcoming barriers in their life challenges.

The oversight of program activities related to this project will be handled by the respective ICWA Program Directors, and the North Inland CWS Manager. The Fiscal Agent for this funding will be the County of San Diego, HHSA subcontracting with local ICWA agencies to provide services.

**Referral Process:** Families, community, and staff, have integrated their efforts through our collaborative process. As such our referral process reflects the unified efforts of our partnership. Existing multi-disciplinary teams will be a primary source of referrals. Families will be encouraged to seek services on their own or through community and organization referrals. Staff will conduct outreach, producing referrals for service as well. Work with families and youth identified “at risk” with familial risk patterns will also receive support throughout this process:



The Spirit Assessment process integrates program planning with the development of family plans. This assures the goals surrounding positive achievement are met and problems that could delay progress are addressed. Specifically, the following areas will serve as indicators of case management eligibility:

- Initial identification and assessment by the aforementioned teams, or self-referrals.
- The identification of multiple needs (school related problems, home difficulties, and/or law enforcement history) by a case manager.
- Multiple agencies' involvement in providing services and/or a chronic history of issues requiring attention. Those cases with history more significant or serious may be referred by the staff to an agency better equipped to handle their situation. For instance, a family with significant issues surrounding domestic violence may be referred and transported to a shelter for battered parents where the issues will be dealt with by the specific agency.

Interdisciplinary team meetings will be held on a regular basis and will include staff consultation, shared decision making, family participation, establishment of plans, and an update on the progress of families. Staff will participate in plans established by case managers through consultation and work with the family and service providers. Inclusion of the family in their own planning will be foremost in our efforts to empower families in handling situations as they arise. Discharging families from case management will be determined at interdisciplinary meetings with the families' participation.

**Monitoring and Evaluation:** Program monitoring and evaluation will include data tracking and reporting on a quarterly basis. The information will be monitored utilizing existing tools and programmatic analysis. The following items will be monitored by contracted service agencies: program activities, population served, and community participation. Gathering of data specific to the outcome measures will also include pre and post surveying of service participants. A significant portion of evaluation will include development of baseline data on children that are known to the Child Welfare and Delinquency systems. Information collected will include level of intervention status in Child Welfare and Delinquency, and time in specific systems.

Services in foster home development will be tracked by documenting community participation, number of families contacted, follow-up of contact, assistance and monitoring of license application process, documentation of completion or incompleteness of the licensing.

The County of San Diego maintains data in our Child Welfare System on foster home development, recruitment, and licensing, child and family referrals, cases active to dependency, permanency of youth in our system, and data related to ethnic representation. Existing evaluation standards will be integrated with those of Spirit of Family to most effectively measure and evaluate outcomes. Delinquency related data and secondary crime data will be integrated as evaluative components for Spirit of Family.

The collaborative has comprehensive assessment and program evaluation systems in place as developed through other initiatives. Each entity has management information systems that provide rapid access to a wide variety of youth and family information and data that will be integrated with the Spirit of Family evaluations.

**Anticipated Results:**

<b>Needs Cluster</b>	<b>Baseline Indicators</b>	<b>1 Year Results</b>
<u>Youth Outcomes</u>	<ul style="list-style-type: none"> <li>• Number of rural youth in Out of Home Care</li> <li>• Number of rural youth in Child Welfare and Delinquency system</li> <li>• Number of youth receiving Spirit of the Family services "at risk" of failing school.</li> </ul>	<ul style="list-style-type: none"> <li>• Decrease of youth in Out of Home Care</li> <li>• Decrease of rural youth involved in Child Welfare and Delinquency system</li> <li>• Increase number of youth receiving Spirit of the Family Services that pass the school year</li> </ul>

<u>Access to Services:</u> Prevention and Family Preservation Case Management	<ul style="list-style-type: none"> <li>• Child Abuse Referrals</li> <li>• Children in Out of Home Care</li> </ul>	<ul style="list-style-type: none"> <li>• Reduction of child abuse referrals for rural families</li> <li>• Decrease of rural children in Out of Home Care</li> </ul>
<u>Foster Home Development</u>	<ul style="list-style-type: none"> <li>• Number of licensed foster homes in rural communities</li> </ul>	<ul style="list-style-type: none"> <li>• Increase number of foster/permanency homes in rural communities</li> </ul>

**Start Up and Operational Budget Narrative:** This program will be implemented through an existing collaborative partnership to ensure across the board communication in Native American and rural communities throughout San Diego County. The funds will provide staff cost, supplies, projected publicity, marketing, and Community Public Events.

**Conclusion:**

Past IGLCBC grant funding for “The Spirit of the Family” has done much to improve the lives of youth and their families through cultural activities that build on community tradition and contribute to life successes. To provide families with continued support will strengthen our community as a whole. IGLCBC grant funding has provided Independent Living Skills for youth transitioning into adulthood, propelling them on the path to higher education and improved life outcomes. Mentoring youth will significantly enhance the community’s ability to reduce potential long-term problems being dealt with by other more crisis oriented agencies, i.e. Child Protection, Probation, or Police Department.

In the past the “Spirit of the Family” program has made a positive impact by reducing the disproportionality of Native American children and their families entering and exiting the Child Welfare System. However, more work is needed to continue lowering the numbers of Native American children in the Child Welfare System as well as expanding these services to non native families living in close proximity to casinos who may be similarly impacted.

**E2) IMPACTS ON JURISDICTION ASSOCIATED WITH CASINOS**

HHS/CWS provides investigative, voluntary, and court involved CWS for the entire County of San Diego including the communities surrounding the local

casinos. Responsibility for management of these services within these communities falls under the geographic jurisdiction of the North Inland Region CWS program. The three ICWA Program Directors maintain close working relationships with the CWS Manager overseeing the North Inland Region. The impact to this jurisdiction is not limited to any specific casinos. All casinos in San Diego County have an impact on the issues to be addressed.

Casinos have been shown to have a tremendous benefit to many families and tribes with the increase of revenue and resources now available. It is, however, important to recognize that many psychological and social problems negatively impacting children and families can be exacerbated by gaming and by proximity to casinos. Casinos may trigger behaviors in individuals related to addiction that could potentially result in family violence. Individuals, who cannot manage the compulsive tendency, may create financial hardship in a family resulting in stress between members of households. This type of stress may lead to physical violence, emotional abuse, and neglect. Even if the behaviors, at times, are between adults the impact on children in the household is significant. Alcohol and substance abuse is a threat in the community at large. Historically, the rural population has been identified as facing significant challenges around addiction.

Children who witness violence, alcohol and substance abuse, and reside in homes with addictive patterns may well suffer abuse such as physical abuse, emotional abuse, or neglect. Children are generally very resilient; however, consistent exposure to these types of stressors can result in a long term impact, causing problems as the child ages. The impact on children may include poor school performance, participation in unhealthy peer relations, or involvement in non-productive activities such as gangs, criminal behaviors, and violence of their own.

In families where compulsive or addictive behaviors exist, neglect may occur as well. There is a significant correlation between alcohol and substance abuse and child maltreatment. Eighty percent of the cases active to CWS included problems with addictive behavior. Youth issues around alcohol and substance abuse are growing nationally. Access and exposure to addictive behaviors, alcohol and substance abuse, and the related family dynamics create a significant concern for rural youth.

### **E3) HOW PROPOSED PROJECT WILL MITIGATE IMPACTS OF CASINOS**

**The Spirit of Family:** Indian Gaming Works on Behalf of Families will create a positive impact on the lives of those affected by the above impacts of casinos. Any increase in referrals of rural families for child abuse will be mitigated by the families' access to prevention education, family preservation case management services, and by supporting youth through mentoring and prevention education.

The availability of expert culturally relevant services will support the work our agency currently provides and lessen the impact of the referral increase. Culturally appropriate development of foster homes for rural children requiring out of home care will contribute to positive youth outcomes, and potentially reduce in the number of these youth in the CWS system.

Tribal consortium ICWA programs providing culturally appropriate services will increase systems of support available to families experiencing some of the potential issues previously described. It will support effective coordination of services now in existence with the tribal programs and as well expand them to all rural families. This will serve to improve overall delivery, strengthen services, and benefit the entire community surrounding the casinos.

The "Family Conferences" will provide information, specific techniques, strategies, resources, and referrals to support families prior to agency intervention. The youth activity being planned will provide a tremendous experience for local foster and probation youth who may never have experienced time outside of their community. This experiential growth activity will serve to motivate, guide, and support youth to positive goal setting, personal development, and capacity for problem solving.

Ultimately, the provision of these services may serve to decrease the number of rural children involved with the Child Welfare and Delinquency systems, and increase the availability of foster homes in their community for children requiring out of home care.

**a. SB621 NOTICE REQUIREMENTS**

**The Spirit of Family: Indian Gaming Works on Behalf of Families** is the formal name of this project. This name will be printed on all material related to the project. This includes brochures, posters, and public services announcements when publicizing and marketing the project activities. Major events will include public service announcement and advertisement displaying the full project name. Any printed advertisement will also include the full project name.

Internal San Diego County communication will also incorporate reference to the full project name, allowing all staff to be aware of the positive gaming impact. It is the Health and Human Services Agency's full intent to comply with the requirements outlined in SB621.

**\*For the purposes of this document, “rural” refers to the geographic area within a 10 mile radius of the casinos listed in the application.**

**\*\*[http://Ccsr.berkeley.edu.ucb\\_childwelfare/GeoData.aspx](http://Ccsr.berkeley.edu.ucb_childwelfare/GeoData.aspx)**