March 02, 2022

STATEMENT OF PROCEEDINGS

The Minutes of the

BOARD OF SUPERVISORS
REGULAR MEETING
PLANNING AND LAND USE MATTERS

COUNTY OF SAN DIEGO
STATEMENT OF PROCEEDINGS
COUNTY OF SAN DIEGO BOARD OF SUPERVISORS - LAND USE
REGULAR MEETING
MEETING AGENDA
WEDNESDAY, MARCH 2, 2022, 9:00 AM
COUNTY ADMINISTRATION CENTER, ROOM 310
1600 PACIFIC HIGHWAY, SAN DIEGO, CALIFORNIA

Order of Business

A. REGULAR SESSION: Meeting was called to order at 9:00 a.m.

PRESENT: Supervisors Nathan Fletcher, Chair; Nora Vargas, Vice-Chair; Terra Lawson-Remer; Jim Desmond; also, Ryan Sharp, Assistant Clerk of the Board of Supervisors.

ABSENT: Supervisor Joel Anderson

Members of the Board of Supervisors attended the meeting via teleconference and participated in the meeting to the same extent as if they were present, pursuant to Resolution No. 22-009, adopted February 08, 2022.)

B. Closed Session Report

C. Non-Agenda Public Communication: Opportunity for members of the public to speak to the Board on any subject matter within the Board’s jurisdiction but not an item on today’s agenda.

D. Approval of the Statement of Proceedings/Minutes for the meeting of February 09, 2022.

ACTION:
ON MOTION of Supervisor Fletcher, seconded by Supervisor Vargas, the Board of Supervisors approved the Statement of Proceedings/Minutes for the meeting of February 9, 2022.

AYES: Vargas, Lawson-Remer, Fletcher, Desmond
ABSENT: Anderson

E. Consent Calendar

F. Discussion Items

NOTICE: THE BOARD OF SUPERVISORS MAY TAKE ANY ACTION WITH RESPECT TO THE ITEMS INCLUDED ON THIS AGENDA. RECOMMENDATIONS MADE BY COUNTY STAFF DO NOT LIMIT ACTIONS THAT THE BOARD OF SUPERVISORS MAY TAKE. MEMBERS OF THE PUBLIC SHOULD NOT RELY UPON THE RECOMMENDATIONS IN THE BOARD LETTER AS DETERMINATIVE OF THE ACTION THE BOARD OF SUPERVISORS MAY TAKE ON A PARTICULAR MATTER.
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<td>ADMINISTRATIVE ITEM: SECOND CONSIDERATION AND ADOPTION OF ORDINANCE: RESTRUCTURING AND EXPANDING THE TRAFFIC ADVISORY COMMITTEE - AMEND SECTION 72.221 OF ARTICLE 17 IN THE SAN DIEGO COUNTY CODE OF REGULATORY ORDINANCES (02/09/2022 - ADOPT RECOMMENDATIONS; 03/02/2022 - SECOND READING OF AMENDED ORDINANCE)</td>
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<td>ESTABLISH APPROPRIATIONS AND AUTHORIZATION TO ADVERTISE AND AWARD A CONSTRUCTION CONTRACT FOR THE PEDESTRIAN HYBRID BEACON ON SAN MIGUEL ROAD AT SUNNYSIDE ELEMENTARY SCHOOL [FUNDING SOURCE: FEDERAL HIGHWAY ADMINISTRATION HIGHWAY SAFETY IMPROVEMENT PROGRAM]</td>
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<td>4.</td>
<td>ADOPT A RESOLUTION ADOPTING THE COUNTY OF SAN DIEGO’S 2023 TRANSNET LOCAL STREET IMPROVEMENT PROGRAM OF PROJECTS FOR FISCAL YEARS 2022-23 THROUGH 2026-27 [FUNDING SOURCES: REVENUE FROM TRANSNET]</td>
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<td>TRAFFIC ADVISORY COMMITTEE (03/02/2022 - ADOPT RECOMMENDATIONS; 03/16/2022 - SECOND READING OF ORDINANCES)</td>
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<td>ADOPT RESOLUTIONS TO INITIATE PROCEEDINGS FOR THE FORMATION OF COMMUNITY FACILITIES DISTRICT NO. 2022-01 (PIPER OTAY PRESERVE MAINTENANCE)</td>
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I. SUBJECT: ADMINISTRATIVE ITEM: SECOND CONSIDERATION AND ADOPTION OF ORDINANCE: Restructuring and Expanding the Traffic Advisory Committee - Amend Section 72.221 of Article 17 in the San Diego County Code of Regulatory Ordinances (02/09/2022 - Adopt Recommendations; 03/02/2022 - Second Reading of Amended Ordinance) (Districts: All)

OVERVIEW
On February 9, 2022 (04), the Board of Supervisors took action to further consider and adopt the Ordinance on March 2, 2022.

The Traffic Advisory Committee (TAC) is part of the Department of Public Works (DPW) traffic engineering program. TAC was established by the Board of Supervisors (Board) in the 1960s to provide traffic regulations and recommendations within the unincorporated area of the county. In order to be effective, TAC proposes policies that will enhance safety, reduce congestion and be legally enforceable so that the majority of motorists will comply. The TAC meets every six weeks to review proposed additions, deletions, or changes to regulatory traffic control devices such as speed limits, stop signs, traffic signals, and parking regulations on County of San Diego (County) maintained roads. Upon receipt of a request or recommendation for a traffic regulation in unincorporated areas of the county, the TAC reviews and investigates the requested item, including engineering and traffic condition studies. TAC recommendations are provided to the Board for consideration.

The TAC is currently composed of 15 members representing the following agencies and industry groups: San Diego County Fire Authority, San Diego County Sheriff’s Department, California Department of Transportation, California Highway Patrol, Independent Insurance Agents and Brokers of San Diego, San Diego County Bicycle Coalition, San Diego County Department of Public Works, San Diego County Office of Education, Pacific Safety Center, one member-at-large representing District Two, and one member-at-large representing District Three or District Five. There is no member-at-large for District One and District Four.

On October 20, 2021, the Board directed the Chief Administrative Officer to return to the Board in February 2022 with a timeframe that includes options on restructuring and expanding the TAC to include representation for District 1. Based on the redistricting of the supervisorial districts completed by the County of San Diego Independent Redistricting Commission on December 15, 2021, each district now contains a portion of the unincorporated area. In light of these new district boundaries, staff is proposing that the TAC membership composition be revised to include one at-large seat for each of the five supervisorial districts, with the TAC member for each district to be nominated by the supervisor representing that district and appointed by the Board of Supervisors. The total number of seats on the TAC would be increased from 15 seats to 17 seats, with the removal of one California Highway Patrol seat.

A. Revise Section 72.221 of Article 17 in the San Diego County Code of Regulatory Ordinances (County Code) entitled “Membership” regarding membership in the Traffic Advisory to include representation for each District, which includes adding representation for Districts 1 and 4 and separating the shared Districts 3 or 5 seat into two seats. This action would result in an increase of three seats on the TAC.
B. Revise Section 72.221 of Article 17 in the San Diego County Code of Regulatory Ordinances (County Code) entitled “Membership” regarding membership in the Traffic Advisory to remove representation from one of the four California Highway Patrol (CHP) seats. CHP presently has four seats representing four offices: Border, El Cajon, San Diego, and Oceanside. Today, the Border office serves as the administrative office for the CHP in San Diego County and does not patrol County-maintained roads. The three remaining CHP area offices (El Cajon, Oceanside, San Diego) have patrol jurisdiction over all County roads. This action would result in a decrease of one seat on the TAC.

The Board’s action today would introduce an ordinance to amend Section 72.221 of Article 17 in the County Code entitled “Membership” regarding membership in the TAC. This action would revise County Code and require two steps. On February 9, 2022, the Board would consider the recommendations. If the Board takes action as recommended on February 9, then on March 2, 2022, a second reading and adoption of the ordinance amending the County Code would be necessary to implement the Board’s direction.

RECOMMENDATION(S)

CHIEF ADMINISTRATIVE OFFICER

Consider and adopt the following Ordinance:

ORDINANCE AMENDING SECTION 72.221 OF THE SAN DIEGO COUNTY CODE RELATING TO MEMBERSHIP OF THE TRAFFIC ADVISORY COMMITTEE.

EQUITY IMPACT STATEMENT

The review of traffic signs and roadway markings supports vehicle safety on County maintained roads. The transportation system must be safe for all road users, for all modes of transportation, in all communities, and for people of all incomes, races, ethnicities, ages, and abilities. Understanding travel patterns, where fatal and serious injury crashes are occurring and the disproportionate impacts on certain communities will allow DPW to identify actions to address the underlying factors and causes and improve safety.

DPW’s Local Road Safety Program reviews fatal and severe injury collisions along with road segments within the unincorporated areas of the county and utilizes the Healthy Places Index and Cal Enviroscreen 3.0 to ensure our underserved populations are prioritized. The Traffic Advisory Committee relies on the Local Road Safety Plan and performs reviews of regulatory traffic control devices such as signs and markings. While adherence to sign and marking standards developed by the California Department of Transportation is crucial to obtaining the compliance of the majority of drivers, the Traffic Advisory Committee also relies on various community engagement methods such as the Tell Us Now! mobile app, toll-free hotlines, and a customer service request program to intake reports on a wide variety of traffic concerns and ensure the concerns are addressed.

The membership of the Traffic Advisory Committee should be representative of all regions and modes of transportation within the unincorporated areas of the region and be able to provide recommendations for the establishment of consistent traffic regulations that benefit every individual that lives within the region and uses the roadway infrastructure.

FISCAL IMPACT

No funds are required for this administrative change. If approved, there will be no change in net General Fund cost and no additional staff years.
BUSINESS IMPACT STATEMENT
N/A

ACTION:
ON MOTION of Supervisor Desmond, seconded by Supervisor Vargas, the Board of Supervisors took action as recommended, on Consent, adopting Ordinance No. 10772 (N.S.), entitled: ORDINANCE AMENDING SECTION 72.221 OF THE SAN DIEGO COUNTY CODE RELATING TO MEMBERSHIP OF THE TRAFFIC ADVISORY COMMITTEE.

AYES: Vargas, Lawson-Remer, Fletcher, Desmond
ABSENT: Anderson

2. SUBJECT: SEMI-ANNUAL REPORT OF GIFTS AND DONATIONS TOTALING OVER $5,000 TO THE DEPARTMENT OF PARKS AND RECREATION AND ACCEPTANCE OF DONATION OF $75,000 FROM CABIN BY THE LAKE, INC. FOR GUAJOME REGIONAL PARK (DISTRICTS: ALL)

OVERVIEW
The Department of Parks and Recreation (DPR) builds better health for individuals and families, enhances safety in communities and preserves the environment so that people can enjoy clean air, clean water, rich biodiversity, and access to open space. DPR’s ability to provide exceptional customer service to millions of patrons each year is supported by donations from the San Diego County Parks Society (Parks Society). The San Diego County Parks Society is a nonprofit organization that was established in 1980 to support and improve DPR’s vast park system. The Society’s support through donations helps to maintain and operate DPR parks and helps to continue and expand programming.

Board of Supervisors (Board) Policy A-112, Acceptance and Use of Gifts and Donations, permits the acceptance of donations by the administrative head of each department of the County. County Administrative Code Section 66, Acceptance of Gifts, requires Board ratification of the acceptance of such gifts and approval prior to the expenditure of the gift if the gift exceeds $5,000.

During the period of July 1, 2021 to December 31, 2021, DPR received donations from the San Diego County Parks Society totaling $49,162.27 ($6,413.85 in cash donations and $42,748.42 in non-cash donations, such as food, supplies, crafts, decorations and entertainment). These donations provided the materials for events like the Waterfront Park Pumpkin Patch where youth were provided a free pumpkin to take home and carve and Rancho Guajome Adobe’s Dia de los Muertos where visitors learned about the culture behind the event through dance, music and interpretive arts & crafts. County of San Diego Administrative Code, Section 66, Acceptance of Gifts, permits the acceptance of donations by the administrative head of each department of the County, not to exceed $5,000 individually, subject to ratification by the Board of Supervisors (Board). A complete list of programs receiving donations, donation types and parks supported by the Park Society is shown in Attachment A.

WEDNESDAY, MARCH 2, 2022
Donations received from the Parks Society support DPR’s mission of enhancing the quality of life in the region by providing exceptional parks and recreation experiences and preserving significant natural resources. Donations are accepted for parks and programs that take place in DPR parks throughout the County.

In addition to the donations from the Parks Society, DPR received a donation of $75,000 from Cabin by the Lake, Inc., a nonprofit organization, on January 18, 2022 to be used for construction of an Americans with Disabilities Act (ADA) accessible cabin with ADA parking, an ADA accessible picnic table and a fire ring at Guajome Regional Park in Oceanside. On September 1, 2021 (04), the Board approved the Guajome Regional Park Cabin project for the construction of a new ADA accessible cabin, picnic table and fire ring, and authorized the Director, Department of Purchasing and Contracting to advertise and award the construction contract. This project will provide more camping opportunities for park users of all ability levels and will provide funding to complete the ADA accessible cabin area at Guajome Regional Park. If approved, construction is expected to commence in spring 2022 and be completed in winter 2022.

Today’s proposed action is to accept DPR’s Report of Gifts and Donations for the period of July 1, 2021 to December 31, 2021 from the Park Society of $49,162.27, accept the donation from Cabin by the Lake, Inc., and authorize the Chair of the Board of Supervisors to sign a letter of appreciation to Cabin by the Lake, Inc. for their donation of $75,000. The total donations from both organizations combined is $124,162.27. There is no fiscal impact associated with these recommendations.

RECOMMENDATION(S)
CHIEF ADMINISTRATIVE OFFICER
1. Find that the proposed actions are not subject to the California Environmental Quality Act (CEQA) pursuant to State CEQA Guidelines Sections 15060(c)(2) and (3) and 15378(b)(5) and are exempt from CEQA pursuant to Sections 15301, 15303, 15304, and 15311 of the State CEQA Guidelines.


3. Pursuant to Administrative Code Section 66 and Board Polity A-112, accept a donation of $75,000 from Cabin by the Lake, Inc., to the Department of Parks and Recreation.

4. Authorize the Chair of the Board of Supervisors to sign a letter of appreciation to Cabin by the Lake, Inc. for the donation.

EQUITY IMPACT STATEMENT
The acceptance of donations from the San Diego County Parks Society helps maintain and operate County parks and helps to continue and expand special events, community celebrations and activities in nature for the benefit of all residents and visitors. The donations allow DPR to provide additional supplies and services to youth, families, and communities to encourage the sharing of experiences, cultural traditions, and resources to strengthen a sense of belonging.
The cabin at Guajome Regional Park will ensure continuation of accessible camping amenities for families and youth throughout the region. It is anticipated that the cabin will have a positive health impact by increasing access to camping and ensuring accessible camping for people of all abilities. The new cabin will include features that will help make cabin camping ADA accessible, and it will include the following ADA improvements: parking, accessible BBQ and picnic table, and an accessible cabin featuring accessible beds and restroom, including a roll-in shower.

FISCAL IMPACT
There is no fiscal impact associated with these recommendations. The Department of Parks and Recreation received donations totaling $49,162.27 from the San Diego County Parks Society ($6,413.85 in cash donations and $42,748.42 in non-cash donations) from July 1, 2021 to December 31, 2021. In addition, DPR received a separate $75,000 cash donation from Cabin by the Lake on January 18, 2022. The total donations from both organizations combined is $124,162.27. There will be no change in net General Fund cost and no additional staff years.

BUSINESS IMPACT STATEMENT
N/A

ACTION:
ON MOTION of Supervisor Desmond, seconded by Supervisor Vargas, the Board of Supervisors took action as recommended, on Consent.

AYES:   Vargas, Lawson-Reiner, Fletcher, Desmond
ABSENT:  Anderson

3. SUBJECT:   ESTABLISH APPROPRIATIONS AND AUTHORIZATION TO ADVERTISE AND AWARD A CONSTRUCTION CONTRACT FOR THE PEDESTRIAN HYBRID BEACON ON SAN MIGUEL ROAD AT SUNNYSIDE ELEMENTARY SCHOOL (DISTRICT: 1)

OVERVIEW
The County of San Diego (County) Department of Public Works (DPW) annually reviews road segments and locations with the highest collision rates and fatalities within the unincorporated regions of the county. As part of the 2018 review, staff determined that San Miguel Road, located in Bonita, was among the County's highest locations for collision concentrations. Since the opening of the State Route 125 Toll Road, San Miguel Road has experienced a significant increase in traffic volume, which coincides with the increase in collisions. Residents have expressed concerns that San Miguel Road has become a bypass for motorists to avoid the Toll Road and have asked for additional pedestrian safety measures to be put in place since children walk to Sunnyside Elementary School located on San Miguel Road.
In August 2018, DPW applied for a Federal Highway Safety Improvement Program (HSIP) grant to design and construct a safe pedestrian crossing, called a Pedestrian Hybrid Beacon, on San Miguel Road at Sunnyside Elementary School in the unincorporated community of Bonita, Sweetwater. The HSIP grant program is administered by the California Department of Transportation and focuses on improving factors that can result in traffic fatalities and serious injuries on public roads. In December 2018, DPW was awarded the HSIP grant for the Pedestrian Hybrid Beacon on San Miguel Road at Sunnyside Elementary School Project (Project). The engineering plans and specifications for the project are complete and is ready for the construction phase.

The project will include a new Pedestrian Hybrid Beacon on San Miguel Road at the Sunnyside Elementary School driveway and Americans with Disabilities Act compliant pedestrian access improvements, such as crosswalks, and ramps. County staff worked with the Sunnyside Elementary School (School) during Project development to improve the safety. For example, during a site meeting in December 2020 alternate solutions were discussed with the principal and co-chair of the Community Planning Group, and a pedestrian hybrid beacon was selected. Staff has also reached out to the School and offered to meet with students and staff to provide information about how the project was developed and how the signal operates. A pedestrian hybrid beacon has an alternating flashing red light that instructs drivers to stop and proceed when clear. It is not intended to be treated as stop and stay by drivers. Unlike ordinary traffic signals, the vehicular signal heads of the beacon are unlit until activated by a pedestrian who wishes to cross the roadway.

Concerned residents and Sunnyside Elementary School staff support the proposed project as it increases the visibility and safety measures for the students and their families and the pedestrians who use the intersection in Bonita.

Prior to the start of construction, road work notification signs will be placed notifying the public of the locations and approximate dates of construction. In addition, notifications such as mailers will be provided in English and Spanish to surrounding residences and businesses, and project information will be posted on social media for the public. During construction, traffic control measures will be in place to limit the impacts to the community and traveling public. Construction is expected to be complete in fall 2022.

This is a request to establish appropriations and approve the advertisement and subsequent award of a construction contract to the lowest responsive and responsible bidder for the Project. The total construction cost for the Pedestrian Hybrid Beacon is estimated at $361,500, including a construction contingency of 20% for unforeseen conditions during construction. The funding source is the HSIP ($361,500).

RECOMMENDATION(S)

CHIEF ADMINISTRATIVE OFFICER

1. Find in accordance with Section 15301 of the California Environmental Quality Act (CEQA) that the proposed project is categorically exempt from CEQA review because it involves the installation of a Pedestrian Hybrid Beacon within an existing County-maintained roadway involving no or negligible expansion of existing use.

2. Adopt a Resolution entitled: RESOLUTION AMENDING TRAFFIC RESOLUTION NO. 303 RELATING TO THE ESTABLISHMENT OF SIGNALIZED INTERSECTIONS IN THE COUNTY OF SAN DIEGO.
3. Establish appropriations of $361,500 in the Department of Public Works Road Fund Fiscal Year 2021-22 Operational Plan for the Pedestrian Hybrid Beacon project based on construction authorization from the Federal Highway Administration Highway Safety Improvement Program. (4 VOTES)

4. Authorize the Director, Department of Purchasing and Contracting, to take any action necessary to advertise and award a contract and to take other actions authorized by Section 401 et seq., of the Administrative Code with respect to contracting for the installation of a Pedestrian Hybrid Beacon and crosswalk improvements in the community of Sweetwater.

5. Designate the Director, Department of Public Works, as the County Officer responsible for administering the construction contract in accordance with Board Policy F-41, Public Works Construction Projects.

EQUITY IMPACT STATEMENT
The transportation system must be safe for all road users and modes of transportation in all communities. Data-driven safety initiatives are developed and administered considering equity as a key factor. Understanding travel patterns, where fatal and serious injury crashes are occurring and the disproportionate impacts on underserved communities will allow the Department of Public Works (DPW) to identify actions to address the underlying factors and causes and improve safety.

DPW conducts routine inspections of facilities and roadways and relies on various community engagement methods such as the Tell Us Now! mobile app and toll-free hotlines to intake reports of safety concerns. To ensure that underserved populations are prioritized during the project selection process, the most recent available data is used by DPW to evaluate and identify vulnerable populations, including data from the Healthy Places Index (HPI), CalEnviroScreen, San Diego Live Well communities, Environmental Justice Communities, and other relevant data sources.

Constructing the Pedestrian Hybrid Beacon will create a safer environment for Bonita residents, Sunnyside Elementary students, and other pedestrian traffic. The Pedestrian Hybrid Beacon and related improvements such as crosswalks and pedestrian ramps improve access for a variety of residents, including persons with disabilities and children.

FISCAL IMPACT
Funds for this request are not included in the Fiscal Year 2021-22 Operational Plan in the Department of Public Works Road Fund. If approved, construction costs are estimated at $361,500, which includes a 20% contingency for unforeseen conditions that may arise during construction. The funding source is the Federal Highway Administration Highway Safety Improvement Program ($361,500) which is a full cost recovery program consistent with the Board of Supervisors Policy B-29. There will be no change in net General Fund cost and no additional staff years.
BUSINESS IMPACT STATEMENT
When approved by the Board of Supervisors for advertising and award, County of San Diego construction contracts are competitively and publicly bid and help stimulate the local economy by creating primarily construction related employment opportunities. All workers employed on public works projects must be paid the higher of either (a) prevailing wages determined by the California Department of Industrial Relations, according to the type of work and location of the project, or (b) Davis-Bacon Act local prevailing wage rates for federally funded contracts determined by the U.S. Department of Labor.

ACTION:
ON MOTION of Supervisor Desmond, seconded by Supervisor Vargas, the Board of Supervisors took action as recommended, on Consent, adopting Resolution No. 22-012 entitled: RESOLUTION AMENDING TRAFFIC RESOLUTION NO. 303 RELATING TO THE ESTABLISHMENT OF SIGNALIZED INTERSECTIONS IN THE COUNTY OF SAN DIEGO.

AYES: Vargas, Lawson-Remer, Fletcher, Desmond
ABSENT: Anderson

4. SUBJECT: ADOPT A RESOLUTION ADOPTING THE COUNTY OF SAN DIEGO’S 2023 TRANSNET LOCAL STREET IMPROVEMENT PROGRAM OF PROJECTS FOR FISCAL YEARS 2022-23 THROUGH 2026-27 (DISTRICTS: ALL)

OVERVIEW
In 1987, San Diego region voters approved the San Diego Transportation Improvement Program (TransNet) to establish a half-cent sales tax increase for 20 years to provide funding to help relieve traffic congestion, advance safety, and improve air quality. In 2004, the sales tax increase was set to expire, and the San Diego region voters approved extending TransNet for an additional 40 years through 2048. The accompanying TransNet Extension Ordinance and Expenditure Plan outlined funding for specific highway and transit corridor projects and allocated a percentage of the overall funding for local street and road projects that are identified by local jurisdictions on a biennial basis.

The San Diego Association of Governments (SANDAG) is responsible for administering the TransNet program and for consolidating the projects that will be funded with TransNet revenue into one long-term regional transportation plan. SANDAG is also required by federal and State law to develop and approve a Regional Transportation Improvement Program that includes all transportation projects in the region that will receive federal, State, or local funds over a five-year period, including the Program of Projects (POP) that are funded with sales tax revenue from TransNet.

The County of San Diego (County) represents more than 500,000 residents who live within the unincorporated communities throughout the region. The Department of Public Works (DPW) is responsible for the maintenance and operation of the County-maintained roadway transportation infrastructure, including nearly 2,000 centerline lines of roads that connect those communities to each other and the region. A percentage of the TransNet revenue collected by SANDAG is distributed to local agencies, including the County, through the TransNet Local Streets and Roads Program (LSRP) based upon population and miles of road maintained.
within a jurisdiction. The County receives funds from the LSRP on an annual basis and is required to provide SANDAG with a new five-year County POP every two years. The County POP is then included in a regional POP for approval by SANDAG. Since the POP is a biennial program and because project scopes, schedules, and costs can change over time as a project is developed and requirements change, amendments to the POP are allowed as needed on a quarterly basis.

The County’s proposed 2023 Program of Projects (2023 Program) totals $142.9 million in County forecasted TransNet funded expenditures for the five-year period and includes development and construction of projects from DPW’s Capital Improvement Program that reduce congestion, maintain roads, reduce flooding, enhance emergency response and evacuation routes, elevate vehicle and pedestrian safety, expand services for pedestrians and bicyclists, and improve water quality.

The projects included in the 2023 Program incorporate federal, State, and local design standards and guidelines to provide a safe, sustainable, integrated, and efficient transportation system within the public road right-of-way. Design standards and guidelines, known as Green Streets, are considered during project development to slow, filter, and clean stormwater runoff using trash capture devices, vegetation, and impervious surfaces to protect the environment, reduce pollutants, and strengthen overall community health. Projects are also evaluated for the application of Americans with Disabilities Act (ADA) standards and guidelines to ensure new or improved facilities are accessible to people with disabilities.

The County’s proposed 2023 Program accommodates changes to project funding and schedules, and it programs revenue from the County’s 2020 Program that was not spent and allocates forecasted TransNet revenue for two additional program years. On February 25, 2022, SANDAG approved a revised five-year TransNet funding forecast. Based on increased sales tax revenue for the entire San Diego region, the revised TransNet five-year forecast included an increase of $10.9M for the County.

The funding programmed for the projects listed in the County’s proposed 2023 Program has not been adjusted to match the revised TransNet forecasted revenue dated February 25, 2022. These funds will be incorporated into the 2023 Program in a future amendment, if necessary, when receipt of the actual revenue is confirmed. Actions proposed in this update include:

- Increase TransNet funding for currently programmed projects, including South Santa Fe Avenue in North County Metro; Cole Grade Road in Valley Center; Dye Road in Ramona; Ramona Street in Ramona; Ashwood Street in Lakeside; and Countywide roadway maintenance and overlay projects.

- Maintain TransNet funding for currently programmed projects, including Bradley Avenue in Bostonia; Camino Del Rey Drainage in Bonsall; and Etcheverry Street in Ramona.

- Decrease TransNet funding for a traffic signal project on Camino San Bernardo at Deer Ridge Road, as other funding became available for this project and TransNet funds are no longer needed.
The County relies on TransNet funding to build, reinforce, and maintain transportation facilities that elevate roadway safety and promote smart growth development, including road infrastructure to support essential transit options. Today’s request is to adopt a resolution adopting the County’s proposed 2023 Program. Upon Board approval, the resolution will be submitted to SANDAG for approval as part of the biennial 2023 POP adoption.

RECOMMENDATION(S)

CHIEF ADMINISTRATIVE OFFICER

1. Find that the recommended action to approve the County of San Diego’s (County) 2023 TransNet Local Street Improvement Program is exempt from review under the California Environmental Quality Act (CEQA) pursuant to Sections 15060(c)(3) and 15276 of the CEQA Guidelines because it relates to the development or adoption of a regional transportation improvement program and involves the identification of potential projects to establish funding without a commitment to a specific project.


3. Direct that projects in the 2023 TransNet Local Street Improvement Program of Projects, along with road and bridge projects receiving federal and State funds, be integrated into the County element of the Program of Projects for Fiscal Years 2022-23 through 2026-27 respectively.

4. Authorize the Director, Department of Public Works, to submit the County’s TransNet Local Street Improvement Program of Projects Resolution to the San Diego Association of Governments and the TransNet Independent Taxpayer Oversight Committee.

EQUITY IMPACT STATEMENT

The transportation system must be safe and accessible for all road users and modes of transportation in all communities, and for people of all income levels, races, ethnicities, ages, and abilities.

Data-driven safety and access initiatives are developed and administered considering equity as a key factor. The County of San Diego’s 2023 TransNet Local Street Improvement Program of Projects for Fiscal Years 2022-23 through 2026-27 provides vital transportation infrastructure improvements and road maintenance services to unincorporated communities in the region. The County’s proposed 2023 Program includes projects that reduce congestion, maintain roads, reduce flooding, enhance emergency response and evacuation routes, elevate vehicle and pedestrian safety, expand services for pedestrians and bicyclists, and improve water quality. Regular maintenance on critical transportation infrastructure extends the lifespan of roads, allows for better facilitation of transit, and promotes the economic interest of all communities.

To ensure that underserved populations are prioritized during the project selection process, the most recent available data is used by the Department of Public Works to evaluate and identify vulnerable populations, including data from the Healthy Places Index, CalEnviroScreen, San Diego Live Well communities, Environmental Justice Communities, and other relevant data sources.
FISCAL IMPACT
There is no fiscal impact associated with these recommendations for the Fiscal Year (FY) 2021-22. If approved, this request will result in costs and revenue of $142,932,204 in FY 2022-23 through the FY 2026-27. The funding sources are revenue from TransNet. Any necessary appropriations for individual projects will be brought before the Board of Supervisors for consideration as part of future year Operational Plans. There will be no change in net General Fund cost and no additional staff years.

BUSINESS IMPACT STATEMENT
N/A

ACTION:
ON MOTION of Supervisor Desmond, seconded by Supervisor Vargas, the Board of Supervisors took action as recommended, on Consent, adopting Resolution No. 22-013 entitled: RESOLUTION OF THE SAN DIEGO COUNTY BOARD OF SUPERVISORS ADOPTING THE TRANSNET LOCAL STREET IMPROVEMENT PROGRAM OF PROJECTS FOR FISCAL YEARS 2023 THROUGH 2027.

AYES: Vargas, Lawson-Remer, Fletcher, Desmond
ABSENT: Anderson

5. SUBJECT: TRAFFIC ADVISORY COMMITTEE (03/02/2022 - ADOPT RECOMMENDATIONS; 03/16/2022 - SECOND READING OF ORDINANCES) (DISTRICTS: 1, 2, 4, & 5)

OVERVIEW
The Traffic Advisory Committee (TAC) is part of the Department of Public Works (DPW) traffic engineering program. TAC was established by the Board of Supervisors (Board) in the 1960s to provide traffic regulations and recommendations within the unincorporated areas of the county. In order to be effective, TAC proposes policies that will enhance safety, reduce congestion and be legally enforceable so that the majority of motorists will comply. The TAC meets every six weeks to review proposed additions, deletions, or changes to regulatory traffic control devices such as speed limits, stop signs, traffic signals, and parking regulations on County of San Diego (County) maintained roads. Upon receipt of a request or recommendation for a traffic regulation in unincorporated areas of the county, the TAC reviews and investigates the requested item including engineering and traffic condition studies. TAC recommendations are provided to the Board for consideration.

The TAC recommends the Board act on six items from the October 22, 2021, TAC meeting Agenda.
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<tr>
<td>1 &amp; 4</td>
<td>2-A</td>
<td>Sweetwater Road, La Presa and Spring Valley</td>
<td>Certify the 45 MPH speed limit</td>
</tr>
<tr>
<td>2</td>
<td>2-D</td>
<td>Three Intersections, San Diego Country Estates</td>
<td>Establish three all way stop intersections</td>
</tr>
<tr>
<td>2</td>
<td>3-A*</td>
<td>Idaho Avenue, Escondido</td>
<td>Reduce the 40 MPH speed limit to 35 MPH and certify</td>
</tr>
<tr>
<td>2</td>
<td>3-B*</td>
<td>Idaho Avenue, Escondido</td>
<td>Relocate eastern endpoint and certify a 40 MPH speed limit</td>
</tr>
<tr>
<td>5</td>
<td>5-A*</td>
<td>Alturas Road, Fallbrook</td>
<td>Reduce the 35 MPH speed limit to 30 MPH and certify</td>
</tr>
<tr>
<td>3</td>
<td>5-B*</td>
<td>La Valle Plateada, Rancho Santa Fe</td>
<td>Reduce the 35 MPH speed limit to 30 MPH and certify</td>
</tr>
</tbody>
</table>

*Indicates second reading of ordinance is required.

Items 2-B and 2-C regarding speed limits on Vista Grande Road and Archie Moore Road in the communities of Hillsdale and Ramona, respectively, were removed from the TAC agenda in advance of the meeting at the request of the County Traffic Engineer to allow for consideration of the newly passed State legislation, effective January 2022, regarding the setting of speed limits.

Approval of Items 2-A and 3-A through 5-B would support speed enforcement which increases roadway safety and retains mobility. Properly posted speed limits provide feedback to drivers to improve traffic safety, reduce the number and severity of collisions, and allow for fair enforcement.

Approval of Item 2-D would provide safety enhancement measures for pedestrians, bicyclists, and all other roadway users, by assigning a full stop to all approaches at an intersection. Properly posted stop controls at intersections reduce the number and severity of collisions by assuring reasonable drivers enter intersections at a low speed and have more time to take heed of the traffic situation.

The Board’s action on Items 2-A and 2-D does not revise the San Diego County Code of Regulatory Ordinances (County Code) and therefore does not require a second reading of an ordinance. Board direction on March 2, 2022, would allow implementation by DPW. The Board’s action on Items 3-A through 5-B would introduce an ordinance to amend speed limit zones. This action would revise County Code and require two steps. On March 2, 2022, the Board would consider the TAC items. If the Board takes action as recommended on March 2, then on March 16, 2022, a second reading and adoption of ordinances amending the County Code would be necessary to implement the Board’s direction.

RECOMMENDATION(S)
TRAFFIC ADVISORY COMMITTEE
Districts 1 & 4:
Item 2-A. Sweetwater Road from the Lemon Grove city limit near (Shannonbrook Court) to Jamacha Boulevard in La Presa and Spring Valley - Certify the 45 MPH speed limit for radar enforcement.

WEDNESDAY, MARCH 2, 2022
District 2:
Item 2-D. Vista Vicente Drive and Calistoga Drive (north intersection), Vista Vicente Drive and Barona Mesa Road, and Barona Mesa Road and Barona Mesa Way in San Diego Country Estates - Establish three all-way stop intersections.

Item 3-A. Idaho Avenue from the Escondido city limit (at Pedregal Drive) to State Route 78 in Escondido - Reduce the existing 40 MPH speed limit to 35 MPH and certify the speed limit for radar enforcement.

Item 3-B. Idaho Avenue from State Route 78 to Citrus Avenue in Escondido - Relocate the eastern endpoint of the speed zone from Bear Valley Parkway to Citrus Avenue and certify a 40 MPH speed limit for radar enforcement on Idaho Avenue from State Route 78 to Citrus Avenue.

District 3:
Item 5-B. La Valle Plateada from Paseo Delicias to El Montevideo in Rancho Santa Fe – Reduce the existing 35 MPH speed limit to 30 MPH and certify the speed limit for radar enforcement.

District 5:
Item 5-A. Alturas Road from Fallbrook Street to its end (south of Ali Way) in Fallbrook – Reduce the existing 35 MPH speed limit to 30 MPH and certify the speed limit for radar enforcement.

CHIEF ADMINISTRATIVE OFFICER
1. Find that the proposed project is exempt from the California Environmental Quality Act (CEQA) as specified under Section 15301 of the CEQA Guidelines because the proposed action involves minor alterations of existing public facilities relating to regulatory traffic control on County maintained roadways, resulting in negligible or no expansion of existing or former use.

2. Adopt the Traffic Advisory Committee’s recommendations.

3. Adopt the following Resolutions:
RESOLUTION AMENDING TRAFFIC RESOLUTION NO. 299 RELATING TO THE ESTABLISHMENT OF ALL-WAY STOP INTERSECTIONS IN SAN DIEGO COUNTY (Item 2-D)

RESOLUTION AMENDING TRAFFIC RESOLUTION NO. 305 RELATING TO THE ESTABLISHMENT OF THROUGH HIGHWAYS IN THE COUNTY OF SAN DIEGO (Item 2-D)

4. Approve the introduction, read title, and waive further reading of the following Ordinance:
ORDINANCE AMENDING SECTIONS 72.161.24., 72.161.29., 72.162.35. & 72.169.55.1. OF THE SAN DIEGO COUNTY CODE RELATING TO SPEED LIMITS ON COUNTY MAINTAINED ROADS IN SAN DIEGO COUNTY (Items 3-A, 3-B, 5-A, & 5-B).
If, on March 3, 2022, the Board takes action as recommended, then, on March 16, 2022: Consider and adopt the following Ordinance:
ORDINANCE AMENDING SECTIONS 72.161.24., 72.161.29., 72.162.35. & 72.169.55.1. OF THE SAN DIEGO COUNTY CODE RELATING TO SPEED LIMITS ON COUNTY MAINTAINED ROADS IN SAN DIEGO COUNTY (Items 3-A, 3-B, 5-A, & 5-B).

EQUITY IMPACT STATEMENT
The review of traffic signs and roadway markings supports vehicle safety on County-maintained roads. The transportation system must be safe for all road users, for all modes of transportation, in all communities, and people of all incomes, races, ethnicities, ages, and abilities. Understanding travel patterns, where fatal and serious injury crashes are occurring and the disproportionate impacts on certain communities will allow the Department of Public Works (DPW) to identify actions to address the underlying factors and causes and improve safety.

DPW’s Local Road Safety Program reviews fatal and severe injury collisions along road segments within the unincorporated areas of the county and utilizes the Healthy Places Index and Cal EnviroScreen 3.0 to ensure our most vulnerable and underserved populations are prioritized. The Traffic Advisory Committee relies on the Local Road Safety Plan and performs reviews of regulatory traffic control devices such as signs and markings. While adherence to sign and marking standards developed by the California Department of Transportation is crucial to obtaining the compliance of the majority of drivers, the Traffic Advisory Committee also relies on various community engagement methods such as the Tell Us Now! mobile app, toll-free hotlines, and a customer service request program to intake reports on a wide variety of traffic concerns and ensure the concerns are addressed.

FISCAL IMPACT
Funds for this request are included in the Fiscal Year 2021-22 Operational Plan for the DPW Road Fund. If approved, there will be no change in net General Fund cost and no additional staff years.

BUSINESS IMPACT STATEMENT
N/A

ACTION:
ON MOTION of Supervisor Desmond, seconded by Supervisor Fletcher, the Board of Supervisors took action as recommended, adopting the following:
1. Resolution No. 22-014 entitled: RESOLUTION AMENDING TRAFFIC RESOLUTION NO. 299 RELATING TO THE ESTABLISHMENT OF ALL WAY STOP INTERSECTIONS IN SAN DIEGO COUNTY (Item 2 D);

2. Resolution No. 22-015 entitled: RESOLUTION AMENDING TRAFFIC RESOLUTION NO. 305 RELATING TO THE ESTABLISHMENT OF THROUGH HIGHWAYS IN THE COUNTY OF SAN DIEGO (Item 2 D); and,
3. Took action to further consider and adopt the Ordinance on March 16, 2022.

AYES: Vargas, Lawson-Remer, Fletcher, Desmond
ABSENT: Anderson

6. SUBJECT: ADOPT RESOLUTIONS TO INITIATE PROCEEDINGS FOR THE FORMATION OF COMMUNITY FACILITIES DISTRICT NO. 2022-01 (PIPER OTAY PRESERVE MAINTENANCE) (DISTRICT: 1)

OVERVIEW
This is a request for the Board of Supervisors (Board) to initiate proceedings to form Community Facilities District (CFD) No. 2022-01 Piper Otay Preserve Maintenance. A CFD is a special district used to obtain funding from property owners to pay for public facilities or services. CFD No. 2022-01 will provide ongoing funding for the ongoing management and maintenance of an 11.9-acre grassland open space site within the Otay Ranch Preserve (Preserve) through the levy of an annually adjusted special tax on property owners in the Piper Otay Project (Project).

On February 5, 2010 (3), the Planning Commission (PC) approved Tentative Map 5527RPL2 to subdivide a 24.84-acre undeveloped parcel in the East Otay Mesa Business Park Specific Plan Subarea 1, located west of State Route 125 and north of Otay Mesa Road, into 13 industrial lots ranging in size from 1.03 to 2.61 acres. The developer proposed to satisfy the condition in three parts, including paying $63,000 into the Otay Mesa Grassland Mitigation Fund; conveying 10 acres of land in Otay Ranch to the U.S. Fish and Wildlife Service; and conveying two mitigation parcels totaling 11.9-acres to the Otay Ranch Preserve Owner/Manager. The County of San Diego (County) Department of Parks and Recreation staff, acting as the Preserve Owner/Manager, as authorized by a Joint Powers Agreement between the City of Chula Vista and the County, will manage the Preserve. The County Department of Parks and Recreation has contracted with a third party to provide the services to maintain and manage the 11.9-acres, which are being purchased as habitat for the burrowing owl, a Federal Bird of Conservation Concern and a California Species of Special Concern.

Ongoing funding for operation and maintenance of the 11.9-acre addition to the Preserve is proposed to be provided by the formation of CFD No. 2022-01. The proposed CFD was reviewed by staff and the total effective special tax rate was found to comply with Board Policy I-136, Comprehensive Goals and Policies for Community Facilities Districts, which sets a maximum total effective tax rate of 1.86% of the estimated sales price of subject properties. The effective tax rate in the CFD will be 1.57%, which is less than the maximum total effective tax rate of 1.86%. To date, the Developer has made the $63,000 payment to the Otay Mesa Grassland Mitigation Fund, and has submitted funds in the amount of $41,852 to cover two years of management and maintenance (covering the period of December 15, 2020, to December 14, 2022) of the 11.9-acre open space site by the Preserve Owner/Manager until CFD funds are available.
As set by State law, the CFD formation process requires three hearings. The first hearing is for the Board to initiate the CFD formation process. A second hearing, scheduled for April 6, 2022, is to provide the public an opportunity to comment on the formation of the CFD and complete the first reading of the ordinance authorizing a new special tax on property owners within the district. A third hearing, scheduled for April 27, 2022, is for the Board to conduct a second reading of the ordinance to adopt the new special tax, if approved by a two-thirds vote of the qualified electors. A qualified elector is either a property owner or registered voter within a proposed CFD. If the area within the CFD boundary is uninhabited, the State Mello-Roos Act specifies that the qualified elector is the sole property owner. In this case, the qualified elector is the sole property owner. Today’s request is for the Board to initiate proceedings for CFD No. 2022-01.

RECOMMENDATION(S)
CHIEF ADMINISTRATIVE OFFICER
1. Find that the Final Environmental Impact Report (EIR) for the Piper Otay project dated July 27, 1994, on file with Planning & Development Services (PDS) as Environmental Review Number 93-19-6 and Addendums thereto dated October 6, 2009, and September 8, 2017, on file with PDS as Environmental Review Numbers PDS2009-ER-93-19-006AA and PDS2017-ER-93-19-006ZZ, respectively were completed in compliance with California Environmental Quality Act (CEQA) and the State and County of San Diego CEQA Guidelines; that the Board of Supervisors has reviewed and considered the information contained therein and the Addendum thereto dated January 14, 2022, and on file with PDS as Environmental Review Number PDS2021-ER-21-00-003 prior to approving the project; and

Find that the currently proposed actions are within the scope of the Final EIR as amended by the Addendums; that there are no changes in the project or in the circumstances under which it is undertaken that would result in significant environmental impacts beyond those considered in the certified EIR and Addendums, nor a substantial increase in the severity of previously identified significant effects; and that no new information of substantial importance has become available since the Final EIR (CEQA Guidelines Section 15162) was certified as explained in the Environmental Review Update Checklist Form dated January 14, 2022, on file with PDS as Environmental Review Number PDS2021-ER-21-00-003.


EQUITY IMPACT STATEMENT
The proposed Piper Otay Preserve Maintenance CFD is a public funding mechanism that provides ongoing revenue through an annual special tax levy to maintain two mitigation parcels located in Otay Ranch Preserve (Preserve). Funding for the Preserve contributes to the Multiple Species Conservation Program, which preserves San Diego's native habitats and wildlife for future generations. Preserving this land in perpetuity will increase carbon sequestration and improve air quality by capturing air pollutants and will enhance water quality through reduced erosion. Improving air and water quality in the Preserve will contribute to community and public health in the surrounding urbanized areas, some of which are designated “disadvantaged” communities by CalEPA for the purpose of Senate Bill 535.

FISCAL IMPACT
Funds for this request are not included in the Fiscal Year (FY) 2021-22 Operational Plan for Planning & Development Services or the Department of Parks and Recreation. All staff time and consultant costs incurred to establish and form the Piper Otay Preserve Maintenance CFD, estimated at $50,000, will be funded by CRP/PDC Piper Otay Owner, LLC (Developer). The Developer is responsible for all County of San Diego and consultant costs incurred in establishing and forming this CFD.

The Rate and Method of Apportionment of Special Tax (RMA) sets forth the annual amount of special taxes to be levied to support the full cost of land operation and management and administrative costs of lands conveyed to the Otay Ranch Preserve as mitigation for non-native grasslands impacted by the Piper Otay Project, at the time of CFD formation and in future years. In FY 2022-23, when the special taxes are scheduled to begin, the maximum annual special taxes levy is projected to be $1,697 per acre on regular taxable property within the CFD boundary [this is the Special Tax A (an amount of $1,003) added to Special Tax B (an amount of $694)]. The amount of the CFD special taxes is consistent with Board Policies I-136, Comprehensive Goals and Policies for Community Facilities Districts, and B-29, Fees, Grants, Revenue Contracts - Department Responsibility for Cost Recovery, and is projected to fully fund ongoing administration costs for the CFD, estimated at approximately $15,479 annually in FY 2022-23 dollars.

The special taxes will include annual adjustments estimated to fully offset any increases in operation and management costs and ongoing administration costs of the CFD. There will be no change in net General Fund cost and no additional staff years.

BUSINESS IMPACT STATEMENT
N/A
ACTION:
ON MOTION of Supervisor Fletcher, seconded by Supervisor Vargas, the Board of Supervisors took action as recommended, adopting the following:
1. Resolution No. 22-016 entitled: RESOLUTION OF THE BOARD OF SUPERVISORS OF THE COUNTY OF SAN DIEGO, CALIFORNIA, DECLARING ITS INTENTION TO ESTABLISH COMMUNITY FACILITIES DISTRICT NO. 2022 01 (PIPER OTAY PRESERVE MAINTENANCE) AND TO AUTHORIZE THE LEVY OF SPECIAL TAXES THEREIN TO FINANCE CERTAIN SERVICES AND SETTING THE PUBLIC HEARING TO CONSIDER THE ESTABLISHMENT OF THE PROPOSED DISTRICT AND ORDERING AND DIRECTING THE PREPARATION OF A COMMUNITY FACILITIES DISTRICT REPORT FOR PROPOSED COMMUNITY FACILITIES DISTRICT NO. 2022 01 (PIPER OTAY PRESERVE MAINTENANCE); and,


AYES: Vargas, Lawson-Reemer, Fletcher, Desmond
ABSENT: Anderson

7. SUBJECT: PUBLIC COMMUNICATION (DISTRICTS: ALL)

OVERVIEW
KB Strange spoke to the Board regarding marijuana sales and cultivation.
Barbara Gordon spoke to the Board regarding marijuana retail businesses.
Audra Morgan spoke to the Board regarding human trafficking and COVID mandates.
Ann Riddle spoke to the Board regarding concerns of mental health in youth from marijuana use.
Suzanne Hume spoke to the Board regarding pesticides used on County leased lands.
Consuelo Henkin spoke to the Board regarding people’s rights.
Paul Henkin spoke to the Board regarding comments made at Board of Supervisors meetings.
John Bottorff spoke to the Board regarding cancer causing gases.
Kelly McCormick spoke to the Board regarding climate change and marijuana cultivation.
Becky Rapp spoke to the Board regarding flavored tobacco products.
Noemi Abrego spoke to the Board regarding COVID vaccinations and mask mandates.

**ACTION:**
Heard, Referred to the Chief Administrative Officer.

There being no further business, the Board adjourned at 9:44 a.m.

ANDREW POTTER  
Clerk of the Board of Supervisors  
County of San Diego, State of California

Consent: Ruffier  
Discussion: Zurita

NOTE: This Statement of Proceedings sets forth all actions taken by the County of San Diego Board of Supervisors on the matters stated, but not necessarily the chronological sequence in which the matters were taken up.
Approved by the Board of Supervisors, on Wednesday, March 16, 2022.

NATHAN FLETCHER
Chair

Attest:

ANDREW POTTER
Clerk of the Board

03/02/2022