



CHILDREN, YOUTH AND FAMILIES (CYF) BEHAVIORAL HEALTH SYSTEM OF CARE COUNCIL

MEETING AGENDA

September 13, 2021 - 9:00-10:30 AM

Zoom link for meeting registration: https://us06web.zoom.us/meeting/register/tZwtcOmspjwrGtPAGjdKzvGlkSgB4pjOpe7e (Sent via Outlook/Calendar meeting invitation)

Welcome (Suzette Southfox)

5 minutes

- I. Review of Meeting Summary (Jaime Tate-Symons)
 - August 9, 2021 Meeting Summary-Handout Pages 4-8
 - No Action Items from August 9, 2021

III. Business Items (Yael Koenig)

15 minutes

Board Letters (BL) / Board Actions

- August 17, 2021-BL-Item 01: Authorize Competitive Solicitation For Legal Representation For Detained Immigrant Facing Removal Proceedings and Receive Report-Handout - Pages 9-11
- August 17, 2021-BL-Item 03: Ratify Membership of the Subcommittee of the Juvenile Justice Coordinating Council Regarding Juvenile Justice Realignment and Attachment Handout Pages 12-14
- August 17, 2021-BL-Item 05: District Attorney-Dedicating Criminal Fines to Services for K-12 Youth-Handout Pages 15-16
- August 17, 2021-BL-Item 08: Reimagine Vibrant Communities Through Arts & Culture Handout Pages 17-19
- August 17, 2021-BL-Item 09: Housing Preservation and Anti-Displacement (HPAD) Initiative Handout Pages 20-22
- August 17, 2021-BL-Item 15: Enhancing Enforcement of Illegal Marijuana Dispensaries and Simplifying the Receivership Process Handout Pages 23-25
- August 31, 2021-BL-Item 05: Receive Report on Accomplishments of the \$50 Million Innovative Housing Trust Fund and Attachment Handout Pages 26-27
- August 31, 2021-BL-Item 06: Advancing Immediate and Long-Term Housing Priorities Through the Innovative Housing Trust Fund Handout Pages 28-30
- August 31, 2021-BL-Item 07: Transformative Housing Solutions that Advance Equity, Sustainability, and Affordability for All Handout Pages 31-40
- August 31, 2021-BL-Item 08: Authorize Competitive Solicitation for An Administrator for Homeless Housing and Support to Serve People with High Needs
 Experiencing Homelessness in San Diego County Handout Pages 41-42
- August 31, 2021-BL-Item 19: Framework for Our Future: Declaring Health Misinformation a Public Health Crisis Handout Pages 43-45

Link to the Clerk of Board of Supervisors (BOS) Meeting Agendas, Board Letters and Access to the BOS meetings:

https://www.sandiegocounty.gov/cob/bosa/index.html

Information

- Logistic Improvement Fiscal Year 2021-22 CYF Council Meeting Invites through calendars (Google/Outlook/Yahoo)
 - o Invite requires meeting registration
 - o Meeting Zoom link and meeting materials embedded in each meeting e-mail invitation
 - o Continue with email reminders
 - o Separate meeting/calendar invites for Combined Council Meetings
 - o To be added or removed from the CYF Council Distribution List, please contact Grisel Ortega at Grisel.Ortega@sdcounty.ca.gov
- Medication Assisted Treatment (MAT) to Youth effective July 1, 2021. More information at: www.soapmat.com Handout Page 46
- September 2021 BHS Director's Report to the Behavioral Health Advisory Board (BHAB) Includes CYF Highlights-Handout Pages 47-58
- Brain XP's Back to School Teen Anxiety Video https://www.youtube.com/watch?v=ygwyXEmAT7w
- Live Well San Diego Youth Sector: Social Anxiety Instagram For Youth By Youth Handout Pages 59-71
- National Suicide Prevention Week September 5 through 11, 2021 Suicide Prevention Council Community Health Improvement Partners (CHIP) (sdchip.org)
- IV. Mental Health Services Act (MHSA) Update (Danyte Mockus-Valenzuela)

5 minutes

V. Hot Topic: Pandemic Impact Report and School Focus (Yael Koenig)

55 minutes

- CYF Pandemic Impact Report 2019-20 Presentation (Emily Velazquez Trask) Handout Pages 72-100

 Link: https://medschool.ucsd.edu/som/psychiatry/research/CASRC/resources/SOCE/Documents/CYFBHS%20SOC%20Report%202019-20 FINALv2 with%20appendices.pdf
- Aperture Education 2021 Back to School Guide Strategies for A Successful 2021-2022 School Year Link: 2021 Back-to-School Guide.pdf (hubspotusercontent30.net)
 Handout Pages 101-121
- Polling Questions

Panel Discussion

Facilitator – Aisha Pope-Program Director-Foster Family Agency Stabilization Treatment (FFAST)-San Diego Center for Children (SDCC)

Setting the Stage: **Heather Nemour** - Program Specialist Student Support Services: Student Wellness & School Culture-San Diego County Office of Education

- Jaime Tate-Symons Executive Director, North Inland Special Education Local Plan Area (SELPA)-San Diego County Office of Education
 Elizabeth Gianulis Multi Tiered Systems of Support (MTSS) Director for Chula Vista Elementary School District
- Michelle Santiago Social Worker at San Marcos Unified School District
- Lisa Read School Social Worker at Steele Canyon High School (Charter)-Grossmont Union High School District
- Stephanie Hsu School Counselor at Montgomery High School-Sweetwater Unified High School District
- Caitlynn Hauw High School Student in Poway
- Iris Hueso SchooLink provider from Community Research Foundation (CRF)-Nueva Vista Family Services
- Lesley A. Johnson-SchooLink provider-San Diego Unified School District-Marcy Day School Services

What is the community anxious about as we move towards school re-entry?

For those who have had students on campus, what kinds of issues are youth and families raising?

Which students are struggling with re-entry and/or which students are you most concerned about?

What's needed from the system to support students, families, and the workforce through this process?

VI. Announcements (Suzette Southfox)

5 minutes

- Live Well San Diego-Youth Sector: Youth Advisor Job Opportunity Link: http://www.bit.ly/3rYU3pG Handout Page 122
- Recovery Happens, Saturday, September 18, 2021 from 10:00-11:30 AM (Free virtual event) Handout Page 123
- 12th Annual Early Childhood Mental Health Conference We Can't Wait! September 23-25, 2021. Link: https://www.earlychildhoodmentalhealth-sandiego.com/
- Combined Councils Meeting, October 11, 2021 Note that meeting is from 10:00 to 11:30 AM via Zoom Flier Page 124
- Healthy San Diego-California Advancing and Innovating Medi-Cal (CalAIM) Kick Off Event is scheduled for October 22, 2021, from 1:00 to 3:30 PM
 Link for more CalAIM information: https://www.dhcs.ca.gov/provgovpart/Pages/CalAIM.aspx Handout-Page 125
- Virtual Live Well Advance Conference is scheduled for November 17-18, 2021- Link: https://www.livewellsd.org/content/livewell/home/news-events/advance.html
 Handout Page 126

Next Executive Committee Conference Call: Date: September 23, 2021

Time: 11:00 - 11:30 AM

Next Council Meeting: Combined Councils Meeting
Date: Monday, October 11, 2021
Time: 10:00 - 11:30 AM

County of San Diego Children, Youth and Families Behavioral Health System of Care Council Vision, Mission, and Principles

Council Vision:

Wellness for children, youth and families throughout their lifespan.

Council Mission:

Advance systems and services to ensure that children and youth are healthy, safe, lawful, successful in school and in their transition to adulthood, while living in nurturing homes with families.

Council Principles:

- 1. <u>Collaboration of four sectors</u>: Coordination and shared responsibility between child/youth/family, public agencies, private organizations and education.
- 2. <u>Integrated</u>: Services and supports are coordinated, comprehensive, accessible, and efficient.
- 3. <u>Child, Youth, and Family Driven</u>: Child, youth, and family voice, choice, and lived experience are sought, valued and prioritized in service delivery, program design and policy development.
- 4. <u>Individualized</u>: Services and supports are customized to fit the unique strengths and needs of children, youth and families.
- 5. **Strength-based:** Services and supports identify and utilize knowledge, skills, and assets of children, youth, families and their community.
- 6. <u>Community-based</u>: Services are accessible to children, youth and families and strengthen their connections to natural supports and local resources.
- 7. <u>Outcome driven</u>: Outcomes are measured and evaluated to monitor progress and to improve services and satisfaction.
- 8. <u>Culturally Competent</u>: Services and supports respect diverse beliefs, identities, cultures, preference, and represent linguistic diversity of those served.
- 9. <u>Trauma Informed</u>: Services and supports recognize the impact of trauma and chronic stress, respond with compassion, and commit to the prevention of re-traumatization and the promotion of self-care, resiliency, and safety.
- 10. <u>Persistence</u>: Goals are achieved through action, coordination and perseverance regardless of challenges and barriers.







CHILDREN, YOUTH & FAMILIES FRAMEWORK

VISION

Children and youth are healthy, safe, lawful, successful in school and in their transition to adulthood, while living in nurturing homes with families.

PRINCIPLES

Collaborative, Integrated, Child, Youth & Family Driven, Individualized, Strength-based, Community-based, Outcome & Data Driven, Culturally Competent, Trauma Informed, Persistence

Ensure a full continuum of care through family-centered and youth-informed services that are compassionate and sensitive to the unique developmental needs of children and youth.

PRIORITIES

Strengthen partnerships with children/youth's circle of influence to create a supportive environment.

Provide services that empower children and youth to build a healthy sense of self and have confidence to make sound decisions so they thrive in an everchanging world.

Live Well San Diego-Areas of Influence



Standard of Living

- Economic & Nutrition Security
- Timely Access to Healthcare Inclusive of Behavioral Health Services
- Employment Readiness



Community

- Access to Parks, Playgrounds and Recreation Centers
- Usable Transportation
- Safe Neighborhoods & Schools
- Affordable Stable Housing
- Access to Extracurricular Activities

HEALTH FACTORS



Health

- Daily Physical Activity
- Limited & Supervised Screen
 Time
- Affordable Healthy Food
- Zero Sugary Beverages,
 Drink More Water
- No Substance Use
- No Tobacco Use
- Up to Date Immunizations
- Connection to a Health Home



Social

- Supportive Families
- Nurturing Communities
- Connection to Natural Supports
- Positive Social Interactions



Knowledge

- Quality Education
- Quality Preschool For All
- Good School Attendance
- School Success
- No Suspensions or Expulsions
- Obtain a High School Diploma
- Access to Higher Education & Vocational Program³





CHILDREN, YOUTH AND FAMILIES (CYF) BEHAVIORAL HEALTH SYSTEM OF CARE COUNCIL MEETING SUMMARY

August 9, 2021 | 9:00-10:30 AM Virtual Meeting

ITEM	SUMMARY AND ACTION ITEMS
Welcome (Suzette Southfox & Yael Koenig) Welcome Jaime Tate-Symons as the new Council co-chair, representing the Education Sector Introducing New Council representatives Thank you to outgoing Council co-chair Minola Clark Manson and representatives, and for those who continue in their representation	 Yael Koenig introduced co-chair Suzette Southfox representing the Family & Youth Sector, as the alternate to Valerie Hebert. Welcoming Jaime Tate-Symons, as the new co-chair. Recognizing all incoming and outgoing council members and alternates, as well as all participants who contribute to the collective impact. Thanking Minola Clark Manson for her cofacilitation of the Council over the past two years.
II. Review of Meeting Summary (Suzette Southfox)	Suzette Southfox requested revisions and
 June 14, 2021 Meeting Summary-Handouts-Pages 4-8 Action Items from June 14, 2021 (Yael Koenig)-See meeting summary for action items- 	input to <u>grisel.ortega@sdcounty.ca.gov</u> by COB August 9, 2021.
Page 6	 Yael Koenig reviewed action items.
III. Business Items (Yael Koenig) Board Letters	Yael Koenig reviewed business and information items.
 June 29, 2021-Board Letter (BL)-Item 09: Enhancing Enforcement of Illegal Marijuana Dispensaries and Simplifying the Receivership Process-Handout-Pages 9-11 June 29, 2021-BL-Item 12: Amplifying Systems of Support for Youth Career Readiness and Employment and attachment (Framework proposal)-Handouts-Pages 12-15 July 13, 2021-BL-Item 06: Authorization to Extend the Contract to Operate San Pasqual Academy-Handout-Pages 16-18 July 13, 2021-BL-Item 07: Approval of Actions Related to the Spending Plan for the American Rescue Plan Act (ARPA) Program Funds Homeless Solutions Component, Direct Stimulus Payments Component, and Legal Services Component-Handout-Pages 19-23 July 13, 2021-BL-Item 11: Authorize Competitive Solicitations, Single Source Procurements, and Amendment to Extend Existing Behavioral Health Services Contract and Attachment A-Handout-Pages 24-32 July 13, 2021-BL-Item 14: Framework for the Future: Improving the County's Wellness Care Delivery System to address Health Disparities Exacerbated by the COVID-19 Pandemic-Handout-Pages 33-36 July 13, 2021-BL-Item 16: Supporting the San Diego Regional Policy and Innovation Center-Handout-Pages 37-38 July 13, 2021-BL-Item 20: Advancing Inclusion of LGBTQ+ Community in San Diego County-Handout-Pages 39-41 Link to the Clerk of Board of Supervisors (BOS) Meeting Agendas, Board Letters and Access to the BOS meetings: https://www.sandiegocounty.gov/cob/bosa/index.html 	
Information • Annual CYF Council Orientation occurred on July 12, 2021, with 59 participants • Using a 1 to 5 scale (with 1 being low); the everall everage rating for the orientation was	
 Using a 1 to 5 scale (with 1 being low); the overall average rating for the orientation was a 4.4 (based on 36 responses) 	
81 % of respondents indicated preference for a virtual format for the Council meeting (based on 36 responses)	
 August 2021 BHS Director's Report to the Behavioral Health Advisory Board (BHAB)- Handout-Pages 42-44 	

SUMMARY AND ACTION ITEMS ITEM Fentanyl Warning Posters: https://www.sandiegorxabusetaskforce.org/fentanyl-warningposters Change Agents Developing Recovery Excellence (CADRE) Meeting Dates for Fiscal Year 2021-22-Handout-Page 45 Polling Question #1 Follow-Up 1. Mental Health Services Act (MHSA) Fiscal Year 2021-22 Annual Update was released for 30-day public review/comments and includes the BHS Fiscal Year 2020-21 Annual Community Engagement Report (See item IV of the agenda) 2. Finalized ARPA recommendation document and delivered to BHS Director on June 18, 2021-Handout-Pages 46-55 IV. Mental Health Services Act (MHSA) Update (Dr. Danyte Mockus-Valenzuela) Dr. Danvte Mockus-Valenzuela reviewed the MHSA Fiscal Year 2021-22 Annual Update 30-day public review and comment period MHSA Fiscal Year 2021-22 Annual Update from August 3, 2021 to September 2, 2021. Link: which include the BHS community http://www.sandiegocounty.gov/content/sdc/hhsa/programs/bhs/mental_health_services engagement report. act/mhsa.html Reviewed report posting location and process to provide feedback during the 30day public comment period, inclusive of email or speaking at the Board of Supervisor's meeting. Link to access and download the MHSA Fiscal Year 2021-22 Annual Update: https://www.sandiegocounty.gov/content/da m/sdc/hhsa/programs/bhs/documents/NOC/ MHSA/MHSA%20FY%202021-22%20Annual%20Update.pdf. • Presentation can be made available to the Council or accessed through other open meetings such as the Behavioral Health Advisory Board on September 2, 2021, or Board of Supervisors Meeting on October 5, 2021 (tentative). Strategic Planning (Yael Koenig) Aisha Pope facilitated a panel discussion about pandemic impact, racial equity and Fiscal Year 2020-21 Accomplishment and Fiscal 2021-22 Year Goals-Handouts-Pages harm reduction. The following sector and sub-committee Sector and Sub-committee Panel Discussion representatives provided input on key Facilitator - Aisha Pope Four Sectors Council Sub-Committee's and Other Relevant Groups themes and considerations: Heather Nemou Suzette Southfox Mark Bartlett Family/Youth Sector Health Plans 0 **Education Sector** Minola Clark Manson Rose Woods Mark Bartlett and Laura Tancredi-Baese George Scolari 0 Training Academy **TAY Council Private Sector** Eileen Quinn-O'Malley Dr. Charmi Patel-Rao Ο Rosa Ana Lozada Ginger Bial Public Sector **Cultural Competency** Early Childhood Marisa Varond Fee For Service Outco CADRE-CYF Minola Clark Manson 0 o How does the Pandemic impact the work your sector/subcommittee is focused on? Rose Woods o How is Racial Equity being infused in the work that your sector/subcommittee is Suzette Southfox focused on? Ginger Bial o How does your sector/subcommittee interface with Harm Reduction to create a Heather Nemour positive impact for students and families? Marcelo Podesta (Harm Reduction Board Letter information from June 8, 2021, was reshared with all Rosa Ana Lozada **Sherry Casper** participants prior to the meeting) o Open Dialogue Open discussion occurred with input from Council members and public.

ITEM SUMMARY AND ACTION ITEMS VI. Announcements (Suzette Southfox) - Polling Question #2 • Suzette Southfox reviewed announcements. California LGBTQ Health and Human Services Virtual Convening scheduled for August 9-13, 2021. Registration at: https://www.eventbrite.com/e/california-lgbtq-health-andhuman-services-virtual-convening-registration-162482163525-Handout-Page 87 Virtual Event in Spanish focused on LGBTQ+ education for the Latinx/e community on August 13, 2021 at 5:00 P.M. Registration at: https://www.jfssd.org/lgbtq-Handout-Page Brain XP (Christine Frey) presents: Back to School Anxiety Video Event for Teens on August 18, 2021. Visit https://www.brainxp.org/ to watch-Handout-Page 89 Prescription Drug Abuse Task Force (PDATF) Quarterly Meeting (virtual) on August 20, 2021 from 9:00 to 11:00 A.M. Registration at: https://us02web.zoom.us/webinar/register/WN_S25AifKcRmu0h8egUFlu-Q-Handout-Page 90 New, Current, and Former Foster and Probation Youth Stimulus Money-Deadline is September 3, 2021-Handout-Pages 91-94 Recovery Happens, Saturday, September 18, 2021, from 10:00 to 11:30 A.M. (Free virtual event). Exhibitor registrations is open through September 15, 2021-Handouts-Pages 95-96 Directing Change: Art for Change: Celebration of our Hope & Justice Initiative on September 22, 2021 from 5:30 to 8:00 P.M.-Handout-Page 97 VII. Action Items Action Due/Status No Action Items Not Applicable VIII. Polling Questions (Based on 58 respondents out of 64 participants) 1. Planning ahead, which meeting format do you prefer? (Hybrid is currently not an option) Virtual 88% 1296 In-person 2. In a scale of 1 - 5 (1 the lowest and 5 the highest) how would you rate the relevance and your interest with today's Council meeting? 096 896

26%

Next Meeting: Virtual Council Meeting **Date:** Monday, September 13, 2021

Time: 9:00-10:30 AM

+=Member in Attendance O=Absent E=Excused

	CONSTITUENCY	MEMBER	STATUS	ALTERNATE	STATUS
		PUBLIC SECTOR			
1	Behavioral Health Advisory Board (BHAB)	Bill Stewart	+	Rebecca Hernandez	0
2	Behavioral Health Services (BHS)	Dr. Laura Vleugels	E	Dr. Charmi Patel	E
3	Public Safety Group/ Probation	Lisa Sawin	+	Chrystal Sweet	0
4	Child Welfare Services (CWS)	Steve Wells	+	Norma Rincon	0
5	HHSA Regions	VACANT		Jennifer Sovay	0
6	Public Health	Dr. Thomas R. Coleman	0	Adrienne Yancey	+
7	Juvenile Court	H. Ana Espana	0	Beth Brown	0
8	First 5 Commission	Alethea Arguilez	0	Dulce Cahue-Aguilar	0
	I E	EDUCATION SECTOR			
9	Special Education Local Plan Area (SELPA)	Russell Coronado	0	VACANT	
10	Regular Education Pupil Personnel Services	Violeta Mora	+	Margaret Sedor	0
11	School Board	Barbara Ryan	+	VACANT	
12	Special Education	Yuka Sakamoto	+	Misty Bonta	0
		PRIVATE SECTOR			
13	San Diego Regional Center (SDRC) for Developmentally Disabled	Peggie Webb	0	Therese Davis	0
14	Alcohol and Drug Service Provider Association (ADSPA)	Angela Rowe	E	John Laidlaw	0
15	Alcohol and Drug Service Provider Association (ADSPA)	Marisa Varond	+	Claudette Allen Butler	0
16	Mental Health Contractors Association	Julie McPherson	Е	Minola Clark Manson	+
17	Mental Health Contractors Association (MHCA)	Laura Beadles	0	Golby Rahimi	+
18	Fee- For-Service (FFS) Network	Dr. Sherry Casper	+	Marcelo A. Podesta	+
19	Managed Care Health Plan	George Scolari	+	Kathleen Lang	+
20	Healthcare/ Pediatrician	Dr. Pradeep Gidwani	0	VACANT	
	FAMI	ILY AND YOUTH SECTOR			
21	Family and Youth Liaison	Suzette Southfox	+	VACANT	
22	Caregiver of child/youth served by the Public Health System	Debbie Dennison	+	Karilyn "Kari" Perry	E
23	Youth served by the Public Health System (up to age 26)	Christine Frey	+	Emma Eldredge	+
24	Youth served by the public health system (up to age 26)	Micaela Cunningham	+	VACANT	
_	SUB-COMMITTEES (Non-vo	oting members unless a m	nember of the	e Council)	<u> </u>
-	Executive Sub-Committee	Suzette Southfox / Jaime Tate Symons	+/+		
-	CADRE CYF	Julie McPherson/ Marisa Varond	E/+		

	Cultural Competence Resource Team (CCRT)	Rosa Ana Lozada	+	
-	Early Childhood Sub-Committee	Aisha Pope/Ginger Bial	+/+	
-	Education Sub-Committee	Heather Nemour/Violeta Mora	+/+	
-	Family and Youth as Partners Sub-Committee	Suzette Southfox	+	
-	Outcomes Sub-Committee	Emily Trask/Eileen Quinn-O'Malley	O/+	
-	Training Sub-Committee	Rose Woods	+	

Zoom Listed Meeting Attendees: 71					
Adrienne Yancey	Edgar Sierra	Jerelyn Bourdage	Rose Woods		
Aisha Pope	Edith Mohler	Kathleen Lang	Seth Williams		
Alec Rodney	Eileen Quinn-O'Malley	Kimberly Pettiford	Shakara Thompson		
Amanda Kaufman	Elizabeth Dauz	LaTysa Flowers	Shannon Jackson		
Amanda Lance-Sexton	Emma Eldredge	Laura Tancredi-Baese	Sherry Casper		
Amy Chadwick	Erick Mora	Lisa Sawin	Shewa Legesse		
Angela Solom	Frank Congine	Mara Madrigal-Weiss	Stephanie Escobar		
Barbara Ryan	George Scolari	Marcelo Podesta	Steven Wells		
Bill Stewart	Ginger Bial	Marisa Varond	Suzette Southfox		
Carole Steele	Golby Rahimi	Mark Bartlett	Teresa Kang		
Celeste Hunter	Grisel Ortega-Vaca	Micaela Cunningham	Veronica Gallacher		
Cheryl Rode	Heather Nemour	Michael Miller	Violeta Mora		
Christina Bruce	Ingrid Alvarez-Ron	Michelle Hogan	Wendy Maramba		
Christine Marie Frey	Jaime Tate-Symons	Michelle Ly	Yael Koenig		
Claire Riley	Janet Cacho	Minola Manson	Yuka Sakamoto		
Danyte Mockus-	Jay Martinez	Rebecca Raymond	Unknown Call In User #1		
Valenzuela	334				
Darwin Espejo	Jean McDonald	Renee Cookson	Unknown Call In User #2		
Debbie Dennison	Jennifer Kennedy	Rosa Ana Lozada			

Sub-Committees/Sectors/Workgroups Meetings Information:

Due to COVID-19, most of the sub-committees' meetings are occurring virtually Please reach out to the sector lead or Executive Subcommittee member to obtain location/link

Behavioral Health Advisory Board (BHAB) meeting: Meets the first Thursday of the month from 2:30 to 5:00 PM

Outcomes: Meets the first Tuesday of every other month from 11:30 AM to 12:30 PM **Early Childhood**: Meets the second Monday of the month from 11:00 AM to 12:00 PM

Education Advisory Ad Hoc: Meets as Needed.

TAY Council: Meets the fourth Wednesday of the month 3:00 to 4:30 PM

CYF CADRE: Meets quarterly on the second Thursday of the month from 1:30 to 3:00 PM

CYF System of Care Training Academy: Meets on the first Wednesday of the month from 9:00 to 10:00 AM

CCRT: Meets the first Friday of the month from 10:00 to 11:30 AM

Family and Youth as Partners: Meets every third Thursday of the month from 1:30 to 3:00 PM

Private Sector: Ad Hoc/Meets as needed.



COUNTY OF SAN DIEGO

AGENDA ITEM

BOARD OF SUPERVISORS

NORA VARGAS First District

JOEL ANDERSON

Second District
TERRA LAWSON-REMER

NATHAN FLETCHER

Fourth District

JIM DESMOND

DATE: August 17, 2021

01

TO: Board of Supervisors

SUBJECT

AUTHORIZE COMPETITIVE SOLICITATION FOR LEGAL REPRESENTATION FOR DETAINED IMMIGRANTS FACING REMOVAL PROCEEDINGS AND RECEIVE REPORT (DISTRICTS: ALL)

OVERVIEW

On May 4, 2021 (5), the Board of Supervisors (Board) directed the Chief Administrative Officer to work with the Director of the Office of Assigned Counsel (OAC) of the Public Defender's Office to establish a permanent Immigrant Rights Legal Defense Program. As a step to establishing the new program, the Board directed County staff to establish a one-year pilot program with a Fiscal Year 2021-22 budget of \$5,000,000, including up to \$500,000 in translation services, and directing OAC to work with the Department of Purchasing and Contracting to manage contracting of cases and services to various immigrant defense agencies as part of the pilot. The Board also directed County staff to return with a permanent program plan for providing legal representation for detained immigrants under a universal representation model to include annual reporting on required statistical information; a case management system in the OAC to allow the County to track program data and outcomes; and lessons learned from the pilot program and best practices in similar programs in other counties.

In response to Board direction, County staff have developed an approach to implement a oneyear pilot program to provide no-cost legal defense services to detained immigrants facing deportation or removal proceedings in San Diego County through contracted services, and a plan for updating and continuing the permanent Immigrant Rights Legal Defense Program after the initial pilot project.

Today's request is to authorize the Director of the Department of Purchasing and Contracting to issue a competitive solicitation for legal representation for detained immigrants to initiate the pilot program and for the Board to receive a report on the proposed plan for the Immigrant Rights Legal Defense Program. Staff will provide a report to the Board regarding any modifications to the plan based on lessons learned from the initial pilot project and return to the Board to present future program requests.

Legistar v1.0

SUBJECT: AUTHORIZE COMPETITIVE SOLICITATION FOR LEGAL REPRESENTATION FOR DETAINED IMMIGRANTS FACING REMOVAL PROCEEDINGS AND RECEIVE REPORT (DISTRICTS: ALL)

RECOMMENDATION(S) CHIEF ADMINISTRATIVE OFFICER

- 1. In accordance with Section 401, Article XXIII of the County Administrative Code authorize the Director, Department of Purchasing and Contracting to issue a Competitive Solicitation for the Immigrant Rights Legal Defense pilot project, and upon successful negotiations and determination of a fair and reasonable price, award a contract(s) for a period subject to the availability of funds; and to amend the contract(s) as needed to reflect changes in services and funding allocation, subject to the approval of the Public Defender.
- 2. Receive report of the plan for the Immigrant Rights Legal Defense Program.

EQUITY IMPACT STATEMENT

The proposed actions are the first steps in creating an Immigrant Rights Legal Defense Program in the San Diego County region to promote equitable access for detained immigrants. Inequities exist in our legal system when immigrants facing removal proceedings are not afforded legal counsel. Due to legal costs, these inequities disproportionately impact low-income individuals, who, without access to legal representation, are unable to navigate through the complexities of the immigration court process. Navigation is made more complex when individuals are left without reliable interpreters and translations, and language becomes an additional barrier. To build a program that addresses the needs of the community, feedback from immigrant advocates and organizations was solicited through an industry day and formal request for information. Community engagement will be ongoing through the construction and execution of the pilot project. It is anticipated that these actions will positively impact the low-income, immigrant community by removing barriers to legal representation and expanding access to no cost legal services. Detained immigrants who receive the legal services will be subject to no cost or fees. With these actions, the County will continue its commitment to actively provide services to our most vulnerable populations. Expanded access to counsel regardless of ability to pay will advance fairness in due process for detained immigrants and reduce economic challenges and family separation.

FISCAL IMPACT

Funds for this request are included in the Fiscal Year 2021-22 Operational Plan for the Public Defender. If approved, this request will result in estimated costs and revenue of \$5,000,000 in Fiscal Year 2021-22. The funding source is General Fund Fund Balance. Following the pilot period, any program recommendations and associated funding requests will be presented to the Board. There is no change in net General Fund cost and no additional staff years.

BUSINESS IMPACT STATEMENT

N/A

ADVISORY BOARD STATEMENT

N/A

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SUBJECT: AUTHORIZE COMPETITIVE SOLICITATION FOR LEGAL REPRESENTATION FOR DETAINED IMMIGRANTS FACING REMOVAL PROCEEDINGS AND RECEIVE REPORT (DISTRICTS: ALL)

BACKGROUND

On May 4, 2021 (5), the Board of Supervisors (Board) directed the Chief Administrative Officer (CAO) to establish a permanent Immigrant Rights Legal Defense Program with a first step to include establishing a (1) year pilot program with a Fiscal Year 2021-22 budget of \$5,000,000, including up to \$500,000 for translation services. The program is to be housed within the Public Defender's Office of Assigned Counsel (OAC). The Board directed OAC to work with the Department of Purchasing and Contracting (DPC) to manage the contracting of cases to various immigrant defense agencies and non-profits to provide no-cost legal representation to detained immigrants facing deportation or removal proceedings. The CAO and OAC were directed to return to the Board with a permanent program plan.

Approximately 20-25 cases are heard per day in the United States' Department of Justice, Executive Office for Immigration Review's (EOIR) San Diego Immigration Court, which is the primary calendar for immigration matters involving people in local federal detention. The majority of these cases involve unrepresented detained immigrants who would likely be eligible for County pilot services; however, the actual number of cases and individuals who can be reached through the funded one-year pilot program is yet unknown. An important goal of the pilot program will be to help the County understand the case volume and costs associated with a universal Immigrant Rights Legal Defense Program, as well as the needs of detained immigrants and their families that should be addressed as part of the program. The capacity of community organizations to provide universal representation, and other information necessary for a permanent program will be collected and analyzed. Lessons learned from the pilot will inform program plan updates and guide future budget requests. Community stakeholders will be formally incorporated into pilot program review structure, and program plan updates will include their input.

The initial plan for the Immigrant Rights Legal Defense Program includes the following elements:

- Universal and quality representation for detained immigrants (Merits-blind case assignment)
 - o Ancillary services, interpretation, and translation
 - o Case Management
 - o The development of an annual report
- Ongoing review of the local program and best practices of similar programs. This
 will be accomplished through:
 - o Ongoing community outreach and stakeholder participation
 - o Coordination with the Office of Immigrant and Refugee Affairs

Universal and Quality Representation for detained immigrants

Detained immigrants may face removal or deportation for a variety of reasons, and their stories and circumstances vary. The fundamental right to due process and quality legal representation of every person, regardless of why an individual is detained and facing deportation, undergirds the

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SUBJECT: AUTHORIZE COMPETITIVE SOLICITATION FOR LEGAL REPRESENTATION FOR DETAINED IMMIGRANTS FACING REMOVAL PROCEEDINGS AND RECEIVE REPORT (DISTRICTS: ALL)

proposed program and universal representation model. In this model, any detained immigrant will be eligible for representation if they have no private counsel, or alternative non-profit representation and cannot afford private representation. There are no eligibility criteria based on the facts of the immigrants' detention nor any screening aimed at accepting only "strong" cases. This system is, therefore, "merits blind."

To provide a quality legal defense, representation will begin as early as possible for detained immigrants and extend through the life of their case. Organizations providing representation and services will be required to utilize a merits-blind universal and random case assignment process. Cases will be supported by translation services, appropriate experts, investigative work, and other ancillary services. Organizations will coordinate access to continued legal defense for clients if a case is transferred outside of San Diego County. Contracted providers will be required to utilize case management systems and to track and report case data to the OAC. Case management systems will allow contractors to manage and anticipate key events in each immigration case and to collect information about case types, volumes, duration, outcomes, ancillary services, and costs.

As previously directed by the Board, the OAC will develop an annual report on program activities to include data and information compiled from the case management system.

Community Outreach and Best Practice review

As part of developing the solicitation requirements and program plan, the OAC, DPC and CAO staff have conducted reviews of programs in other jurisdictions, including Los Angeles, San Francisco, Santa Clara, and Alameda Counties; municipalities such as Santa Ana and Long Beach; and out-of-state programs in New York City and Harris County, Texas. County staff has also reviewed program summaries and best practice recommendations regarding programs operated throughout the country prepared by the VERA Institute of Justice, and solicited information and expertise on best practices and program design from immigrant rights defense entities and community groups through a Request for Information that included an Industry Day attended by stakeholders and service providers. County staff has conferred with EOIR officials, immigration court judicial officers, and Immigration and Custom Enforcement (ICE) and Enforcement Removal Operations (ERO) officers about court procedures and detention operations. County staff will continue outreach efforts to other jurisdictions and officials, and conduct best practices reviews as part of ongoing program monitoring and updates.

The ongoing community outreach and best practice reviews have identified several elements that that are essential to program success. One is ongoing program input and oversight by stakeholders. As part of the pilot program and similar to programs in other jurisdictions, the OAC plans to convene a stakeholder review group at least quarterly. The stakeholder group will include immigration defense experts and immigrant community members and advocates. Stakeholders will receive regular program updates and provide feedback and community input. Expert stakeholder input will be sought for problem solving in some cases to tailor legal approaches and services to unique immigrant needs.

SUBJECT: AUTHORIZE COMPETITIVE SOLICITATION FOR LEGAL REPRESENTATION FOR DETAINED IMMIGRANTS FACING REMOVAL PROCEEDINGS AND RECEIVE REPORT (DISTRICTS: ALL)

Following the May 4, 2021, Board direction to establish the Immigrant Rights Legal Defense Program, the Board directed the creation of an Office of Immigrant and Refugee Affairs within the Health and Human Services Agency (HHSA) on June 8, 2021 (10). This office is currently in development, and OAC has coordinated with HHSA on the implementation of the Immigrant Rights Legal Defense Program. OAC will work with the Office of Immigrant and Refugee Affairs, once established, to coordinate with immigrant communities and create links to program referrals in the future, as directed by the Board.

Today's actions would authorize a competitive solicitation supporting the Immigrant Rights Legal Defense Program plan. Staff will report program plan updates and the results of the initial pilot to the Board and return to the Board with any future requests in support of the program.

LINKAGE TO THE COUNTY OF SAN DIEGO STRATEGIC PLAN

Today's proposed actions support the Living Safely Initiative of the County of San Diego's 2021-2026 Strategic Plan by expanding access to legal representation services to our vulnerable detained immigrant population throughout the region, providing public services that build strong communities.

Respectfully submitted,

HELEN N. ROBBINS-MEYER Chief Administrative Officer

 $\begin{array}{c} \textbf{ATTACHMENT(S)} \\ \text{N/A} \end{array}$



COUNTY OF SAN DIEGO

AGENDA ITEM

BOARD OF SUPERVISORS

NORA VARGAS First District

JOEL ANDERSON

TERRA LAWSON-REMER

NATHAN FLETCHER

Fourth District

JIM DESMOND

DATE: August 17, 2021

03

TO: Board of Supervisors

SUBJECT

RATIFY MEMBERSHIP OF THE SUBCOMMITTEE OF THE JUVENILE JUSTICE COORDINATING COUNCIL REGARDING JUVENILE JUSTICE REALIGNMENT (DISTRICTS: ALL)

OVERVIEW

In 2020, the State Legislature enacted, and the Governor signed, Senate Bill 823, Juvenile Justice Realignment, which authorized the phased closure of the State Division of Juvenile Justice correctional facilities housing youth, realigned the responsibility for these youth to counties and provided a funding allocation to counties. The statute, Welfare and Institution Code W.I.C. 1995, requires that, to receive the funding, a county shall create a subcommittee of the multiagency juvenile justice coordinating council to develop a plan describing the facilities, programs, placements, services, supervision and reentry strategies that are needed to provide appropriate rehabilitation and supervision services for this population. The required members of the subcommittee are also set forth in W.I.C. 1995. This action is to request adoption of a resolution with an effective date of January 1, 2021, ratifying and establishing the formation of the subcommittee and the authority of the Chief Probation Officer to sign documents related to the juvenile justice realignment State funding as well as related grant documents, contracts, amendments or extensions with the State of California.

RECOMMENDATION(S) CHIEF ADMINISTRATIVE OFFICER

- In accordance with California Welfare and Institutions Code section 1995 and Board Policy A-74, Citizen Participation in County Boards, Commissions and Committees, ratify the formation of a Juvenile Justice Realignment Subcommittee of the Juvenile Justice Coordinating Council.
- Adopt a Resolution entitled, A RESOLUTION OF THE BOARD OF SUPERVISORS OF THE COUNTY OF SAN DIEGO ESTABLISHING MEMBERSHIP OF A SUBCOMMITTEE OF THE JUVENILE JUSTICE COORDINATING COUNCIL REGARDING JUVENILE JUSTICE REALIGNMENT (SENATE BILL 823)

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SUBJECT: RATIFY MEMBERSHIP OF THE SUBCOMMITTEE OF THE JUVENILE JUSTICE COORDINATING COUNCIL REGARDING JUVENILE JUSTICE REALIGNMENT (DISTRICTS: ALL)

 Ratify the submission of SB 823 State funding documents and authorize the Chief Probation Officer to sign documents related to the juvenile justice realignment State funding as well as related grant documents, contracts, amendments or extensions with the State of California.

EOUITY IMPACT STATEMENT

These requested actions are in support of the implementation of state law transferring the responsibility for the care and support of certain juveniles in the justice system from the State to the counties. State law (SB 823) determined that youth formerly housed in state facilities should receive care closer to their families and communities. Counties are required to develop a plan for the care of these youth through a subcommittee of the Juvenile Justice Coordinating Council. The subcommittee is required to include no fewer than three community members with experience providing services, who are youth justice advocates or have been involved in the juvenile justice system. This subcommittee has received community input to develop a plan for providing a range of rehabilitative and supportive services to these youth. The subcommittee has reviewed data on the needs and characteristics, including race and ethnicity, of the youth previously housed in state facilities. As the local program for care and support of these youth is developed and implemented and updated every three years, program outcomes will be reported to the subcommittee, with information on outcomes disaggregated by race and ethnicity, to continue to support positive outcomes for all youth.

FISCAL IMPACT

There is no fiscal impact as a result of the requested actions.

BUSINESS IMPACT STATEMENT

N/A

ADVISORY BOARD STATEMENT

On August 18, 2021, the Subcommittee as described in the Resolution will present the plan described in Welfare and Institution Code 1995 to the Juvenile Justice Coordinating Council.

BACKGROUND

Senate Bill 823 (Chapter 337, Statutes of 2020) authorized the phased closure of the State Division of Juvenile Justice correctional facilities housing youth and realigned the responsibility for these youth to counties. With this action, counties now have the responsibility for all youth in the juvenile justice system. The state will be providing annual funding for county governments to fulfill this new responsibility. To receive the funding, the statute, W.I.C. 1995, requires that a county shall create a subcommittee of the multiagency juvenile justice coordinating council and develop a plan regarding care and services for these youth. In San Diego County, the coordinating council is known as the Juvenile Justice Coordinating Council (JJCC). The Juvenile Justice Coordinating Council facilitated the creation of the subcommittee. W.I.C. 1995 sets forth the required membership of the subcommittee which includes: the Interim Chief Probation Officer as chair, the Presiding Judge of the Juvenile Court, representatives from the District Attorney's Office, the Public Defender's Office, the Health and Human Services Agency, the County Office

SUBJECT: RATIFY MEMBERSHIP OF THE SUBCOMMITTEE OF THE JUVENILE JUSTICE COORDINATING COUNCIL REGARDING JUVENILE JUSTICE REALIGNMENT (DISTRICTS: ALL)

of Education, and three community youth advocates including an individual with lived youth justice system experience. In developing the plan to describe the facilities, programs, placements, services, supervision and reentry strategies that are needed to provide appropriate rehabilitation and supervision services for this population, the subcommittee has worked with juvenile justice representatives and received public input. This plan will be presented to the Board at a future meeting and then submitted to the State Office of Youth and Community Restoration within the California Health and Human Services Agency prior to January 1, 2022. This is a request for the Board to adopt a resolution with an effective date of January 1, 2021, ratifying and establishing the formation of the subcommittee and its membership as well as the authority of the Chief Probation Officer to sign documents related to the State funding for the implementation of SB 823, Juvenile Justice Realignment, and related grant documents, contracts, amendments or extensions with the State of California.

LINKAGE TO THE COUNTY OF SAN DIEGO STRATEGIC PLAN

Today's proposed actions supports the Building Better Health and Living Safely Initiative of the County of San Diego 2021-2026 Strategic Plan by supporting the juvenile justice system that achieves a balance between accountability, rehabilitation and health.

Respectfully submitted,

HELEN N. ROBBINS-MEYER Chief Administrative Officer

ATTACHMENT(S)

ATTACHMENT A - A RESOLUTION OF THE BOARD OF SUPERVISORS OF THE COUNTY OF SAN DIEGO ESTABLISHING MEMBERSHIP OF A SUBCOMMITTEE OF THE JUVENILE JUSTICE COORDINATING COUNCIL REGARDING JUVENILE JUSTICE REALIGNMENT (SENATE BILL 823)

Resolution No: Meeting Date:

A RESOLUTION OF THE BOARD OF SUPERVISORS OF THE COUNTY OF SAN DIEGO ESTABLISHING MEMBERSHIP OF A SUBCOMMITTEE OF THE JUVENILE JUSTICE COORDINATING COUNCIL REGARDING JUVENILE JUSTICE REALIGNMENT (SENATE BILL 823)

WHEREAS, Senate Bill (SB) 823, Juvenile justice realignment: Office of Youth and Community Restoration, determined it necessary to close the Division of Juvenile Justice and move the jurisdiction of these youth to local county jurisdictions to ensure that justice-involved youth are closer to their families and communities and receive age-appropriate treatment; and

WHEREAS, each county seeking funding must create a subcommittee of the Juvenile Justice Coordinating Council to develop a plan describing the facilities, programs, placements, services, supervision and reentry strategies that are needed to provide appropriate rehabilitation and supervision services for the population affected by the juvenile justice realignment (Welfare and Institutions Code section 1995); and

WHEREAS, the Juvenile Justice Coordinating Council SB 823 Subcommittee shall be composed of the chief probation officer, as the chair, and one representative each from the district attorney's office, the public defender's office, the department of social services, the department of mental health, the county office of education or a school district, a representative from the court, and no fewer than three community members who shall be defined as individuals who have experience providing community-based youth services, youth justice advocates with expertise and knowledge of the juvenile justice system, or have been involved in the juvenile justice systems.

NOW, THEREFORE, BE IT RESOLVED that effective January 1, 2021, pursuant to Welfare and Institutions Code (WIC) section 1995, the San Diego County Juvenile Justice Coordinating Council SB 823 Subcommittee ("Subcommittee") shall consist of:

Cesar Escuro, or designee, Interim Chief Probation Officer, Chair Hon. Ana España, Presiding Judge, Juvenile Court Lisa Weinreb, District Attorney's Office Mary Beth Wirkus, Public Defender's Office Fran Cooper, Behavioral Health Services Yael Koenig, Health and Human Services Agency Tracy Thompson, County Office of Education Laila Aziz, Community Representative, Pillars of the Community

D'Andre Brooks, Community Representative, Lived-Experience Joy Singleton, Community Representative, Youth Advocate, Singleton Law Firm

IT IS FURTHER RESOLVED that this Subcommittee shall fulfill the duties of implementing SB 823 as outlined in section 1995 of the Welfare and Institution Code, including developing a plan describing the facilities, programs, placements, services, supervision and reentry strategies that are needed to provide appropriate rehabilitation and supervision services for the population affected by the juvenile justice realignment.

IT IS FURTHER RESOLVED that effective July 1, 2022, composition of the Subcommittee shall consist of:

- (a) The Chief Probation Officer, or designee, Chair
- (b) Juvenile Presiding Judge, or designee
- (c) Chief Deputy District Attorney, Juvenile Division, or designee
- (d) Chief Deputy Public Defender, Juvenile Division, or designee
- (e) Director, Behavioral Health Services, Health and Human Services Agency, or designee
- (f) Agency Director, Health and Human Services Agency, or designee
- (g) Executive Director of the San Diego County Office of Education Juvenile Court and Community Schools, or designee
- (h) Three (3) community representatives, as designed under section 1995 of the Welfare and Institutions Code. The community representatives shall be appointed by a majority of the Juvenile Justice Coordinating Council

IT IS FURTHER RESOLVED that the community representatives shall serve for three (3) years and may serve a maximum of two consecutive terms. The other members may serve a term consistent with their employment in that job title.

IT IS FURTHER RESOLVED that the Subcommittee members shall not receive travel expenses or compensation.

IT IS FURTHER RESOLVED that the Chief Probation Officer is authorized to sign documents related to State funding as well as related grant documents, contracts, amendments or extensions with the State of California.

IT IS FURTHER RESOLVED that this resolution shall be reviewed as part of the regularly scheduled sunset review process.

APPROVED AS TO FORM AND LEGALITY COUNTY COUNSEL BY Dana Maier, Senior Deputy County Counsel



COUNTY OF SAN DIEGO

AGENDA ITEM

BOARD OF SUPERVISORS

NORA VARGAS First District

JOEL ANDERSON

TERRA LAWSON-REMER

NATHAN FLETCHER

Fourth District

JIM DESMOND

DATE: August 17, 2021

05

TO: Board of Supervisors

SUBJECT

DISTRICT ATTORNEY – DEDICATING CRIMINAL FINES TO SERVICES FOR K-12 YOUTH (DISTRICTS: ALL)

OVERVIEW

The San Diego County District Attorney's Office has prosecuted one of the nation's largest fraud schemes targeting state dollars intended for kindergarten through 12th grade education. The defendants pled guilty to felony charges including conspiracy and conflict of interest and over \$200 million in assets and fraudulently billed educational funds was recovered, one of the nation's largest recoveries.

This is one of the most complex fraud cases prosecuted by the San Diego District Attorney's Office resulting in a 235-page indictment prosecuted by expert prosecutors, investigators, and staff in the Public Integrity Unit of the District Attorney's Office. Due to the complexity and impact of the case, it has been assigned to the Honorable Frederick Link, Superior Court for all purposes. Judge Link will be ruling on fines, restitution and other aspects of the case.

Penal Code section 186.11 is a specific allegation in criminal cases where there has been a "great taking" and allows for the of seizure of assets and provides the court with the ability to fine the defendants at the time of sentencing. Should a fine be imposed, it can be no greater than 30% of the total recovery and would be deposited in the County Treasurer-Tax Collector to be dispersed according to applicable law.

The District Attorney's Office recommends any fines imposed by the court related to this case be earmarked and exclusively dedicated to programs that directly serve the needs of K-12 children in San Diego County in the areas supporting educational equity and acceleration of learning, behavioral health needs, housing and food stability needs, mentorship, and other needs that allow children to thrive.

In an effort to assure resources support the intended purpose, today's action will establish a trust fund to receive any fines related to this case and authorize the Chief Administrative Officer to collaborate with appropriate stakeholders including but not limited to the District Attorney, Health and Human Services Agency, Office of Equity and Racial Justice and the County Office of Education to establish a program plan to support, promote and improve educational options for

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SUBJECT: DISTRICT ATTORNEY – DEDICATING CRIMINAL FINES TO SERVICES FOR K-12 YOUTH (DISTRICTS: ALL.)

San Diego County youth and return to your board in 90 days with recommendations for the use of these funds.

RECOMMENDATION(S)

CHIEF ADMINISTRATIVE OFFICER

- Direct the Auditor and Controller to establish an interest-bearing trust fund to deposit funds
 received through fines related to this case, and pursuant to Penal Code section 186.11 (i)
 (4), allocate proceeds from the fine first to reimburse the District Attorney's Office for the
 reasonable costs of investigation and prosecution of this case, as mandated by law, and
 then to programs and services related to the supporting educational needs and opportunities
 for K-12 youth in San Diego County.
- Authorize the Chief Administrative Officer to collaborate with stakeholders to establish a program plan to support, promote and improve educational options for San Diego County children, including processes for developing recommendations regarding the use of these funds, and return to the Board in 90 days.

EOUITY IMPACT STATEMENT

The District Attorney's Office recognizes the detrimental impact schemes targeting youth have on our residents and the safety of our communities. The District Attorney's Office Public Integrity Unit investigates and prosecutes cases involving corruption by public officials and employees in their official capacities or in the performance of their duties.

As part of the prosecutions and during the resolution of the case, the unit works to maximize the recovery of those dollars and to make whole from where the loss occurs as well as those who lost services due to the crime.

The earmark and allocation of fines in this case to the needs of K-12 youth across the county through the lens of need and equity will serve to improve outcomes for youth and address any inequities with an emphasis on underserved communities.

FISCAL IMPACT

The fiscal impact is unknown at this time. There will be no change in net General Fund cost no additional staff years.

BUSINESS IMPACT STATEMENT

N/A

ADVISORY BOARD STATEMENT

N/A

BACKGROUND

The San Diego District Attorney's Office has prosecuted one of the nation's largest fraud schemes targeting state dollars intended for Kindergarten through 12th grade education. Unraveling this

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SUBJECT: DISTRICT ATTORNEY – DEDICATING CRIMINAL FINES TO SERVICES FOR K-12 YOUTH (DISTRICTS: ALL)

complex scheme was the result of over a year of persistent and dedicated work by the District Attorney's Public Integrity Unit.

The Public Integrity Unit investigates and prosecutes public officials and individuals with control of public dollars accused of wrongdoing. As part of the prosecution and during the resolution of the case the unit works to maximize the recovery of those dollars and to make whole those who suffered a loss or lost services due to the crime. Fines serve to help recover prosecution costs and reinforce wrongdoer accountability providing a deterrence effect for those who might consider stealing from public agencies. Pursuant to Penal Code section 186.11 (i) (4), the proceeds from the fine first shall be used by a county to reimburse local prosecutors and enforcement agencies for the reasonable costs of investigation and prosecution of cases brought pursuant to this section.

Two defendants, who operated and controlled 19 California online charter schools as well as four business entities, were indicted by a grand jury along with nine other defendants in May of 2019 on hundreds of criminal counts. The two main defendants pled guilty in San Diego Superior Court to a variety of felony criminal charges including conspiracy and conflict of interest and must return over \$200 million in assets and fraudulently billed educational funds. The main defendants are awaiting sentencing.

The timing of the exposure of the abuses in the online charter school arena has saved the state additional funds in the hundreds of millions of dollars, as the case made school districts aware of billing abuses and oversight concerns. The legislature has cited the San Diego County case in order to take steps to curtail abuses and loopholes in the system.

Recovery of funds obtained as a result of these criminal activities will be in excess of \$200 million dollars, and as per Penal Code section 186.11 are subject to fines up to 30%. Currently, funds are being held by a court appointed receiver. If ordered by the Judge, the receiver would transfer the recovered funds to the treasurer of the county to be dispersed according to applicable law.

In today's action, the District Attorney's Office recommends that any fines imposed and directed to the treasurer of the county be set aside and exclusively dedicated to programs that serve the educational needs of children in San Diego County. This action recommends that stakeholders including but not limited to the District Attorney, Health and Human Services Agency, Office of Equity and Racial Justice and the County Office of Education establish a program plan to support, promote and improve educational options for San Diego and return to the Board in 90 days. Since these funds were derived from the misappropriation of educational dollars, their best use would be to directly support local K-12 programs that promote educational equity, the acceleration of learning, behavioral health, housing, food stability, and mentorship programs as well as other needed services that enable children to thrive.

LINKAGE TO THE COUNTY OF SAN DIEGO STRATEGIC PLAN

Today's proposed actions support the Living Safely Initiative of the County of San Diego's 2021-26 Strategic Plan by setting aside this funding to serve the needs of children in San Diego County.

SERVICES FOR K-12 YOUTH (DISTRICTS: ALL)

DISTRICT ATTORNEY - DEDICATING CRIMINAL FINES TO

Respectfully submitted,

SUMMER S. STEPHAN District Attorney

ATTACHMENT(S) N/A

SUBJECT:

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COUNTY OF SAN DIEGO

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COUNTY OF SAN DIEGO

BOARD OF SUPERVISORS

1600 PACIFIC HIGHWAY, ROOM 335, SAN DIEGO, CALIFORNIA 92101-2470

AGENDA ITEM

DATE:

August 17, 2021

08

TO:

Board of Supervisors

SUBJECT

REIMAGINE VIBRANT COMMUNITIES THROUGH ARTS & CULTURE (DISTRICTS: ALL)

OVERVIEW

Efforts focused on arts and culture are an important component to the County's efforts to address critical issues such as public health and healthy communities; children, youth, and families; mental health, probation and juvenile programs, equity, and social justice; and public safety. Arts and culture organizations can also be strategic partners with local government in the pursuit of public policy that drives societal development, global inclusion, and equitable values. A strong arts and culture infrastructure at the County of San Diego will support programs that engage people across cultures, enable audience members of all ages to experience worlds outside of their own through storytelling, and provide education and outreach during and after school, helping them explore self-expression. Arts, culture, and creativity are at the heart of innovation and an important part of economic and workforce development.

In 1993, the County eliminated the Public Arts Advisory Council, which resulted in a gap of resources to support local arts and culture organizations, and consequently a decrease of public art in our communities. San Diego County is the largest county in California without a dedicated arts agency. Although five cities in the County of San Diego have municipal arts agencies, there is no regional entity to support cultural policy, programs, or public funding of the arts across the County's five supervisorial districts.

Elevating arts and culture countywide would provide a more equitable approach towards the public funding of arts and culture organizations throughout San Diego County, continue to elevate our region as an international and multi-cultural powerhouse in arts, culture, and design, and provide a benefit of creativity in boosting our local economy. The County plays a role in arts and culture in the region by providing public art in buildings and parks, funding organizations through grants, and supporting extracurricular school programs through community-based organizations. Arts and

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SUBJECT: REIMAGINE VIBRANT COMMUNITIES THROUGH ARTS & CULTURE (DISTRICTS: ALL)

culture organizations are those with programming for but not limited to visual or performing arts, literary arts, cinematic, theatrical, and include museums, historical societies and centers that provide cultural programming.

This board letter directs the Chief Administrative Officer to assess the role the County of San Diego currently plays in arts and culture in the region and identify new potential funding opportunities to expand efforts. The Chief Administrative Officer should also identify strategies to champion the arts and invest state and federal dollars in cultivating a vibrant arts community, shape innovative cultural policy, and build public awareness of the economic benefits and value of diversity in arts and culture.

RECOMMENDATION(S) VICE-CHAIR NORA VARGAS AND CHAIR NATHAN FLETCHER

- Direct the Chief Administrative Office to assess the role the County of San Diego already
 plays in arts and culture, including an assessment of how Community Enhancement
 Program grants have been provided to arts and culture organizations.
- Direct the Chief Administrative Officer to identify opportunities to leverage state and federal funding to ensure nontraditional arts and culture organizations are included.
- Direct the Chief Administrative Office to look at how to increase equity in the access to arts and culture in the region and capitalize on the economic potential of an increased arts and culture program throughout the county to build equity.
- 4. Direct the Chief Administrative Officer to report back to the board within 90 days with a recommendation on how to expand the role of the County in promoting and participating arts and culture opportunities, including the creation of a Commission on Arts and Culture.

EOUITY IMPACT STATEMENT

From the inception of our country, government at the local, regional, state, and federal level has played a role in creating and maintaining racial inequity. Despite progress in addressing explicit discrimination, racial inequities continue to be deep, pervasive, and persistent across the country. Government can implement policy change at multiple levels and across multiple sectors to drive larger systemic change. It is important to note that to achieve long-term impact, changes must be sustainable. Working for racial equity can allow for meaningful education with community and other institutions that will ensure sustainability.

Cultural equity has been defined as "the condition that all people are fairly resourced in artistic and cultural expression and fairly represented in systems of exhibition, performance, and decision-making." PolicyLink asserts that "Cultural equity explicitly values the unique and collective cultures of diverse communities and supports their existence in physical spaces, in public policies and investment, and in expression in civic and spiritual life." Equitable access to arts and culture in all its forms is a core component of an equitable society and has the capacity to transform lives. Achieving cultural equity requires a commitment to removing the barriers to the arts and cultural participation that are experienced when residents are under-represented and

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SUBJECT: REIMAGINE VIBRANT COMMUNITIES THROUGH ARTS & CULTURE (DISTRICTS: ALL)

under-resourced by virtue of the city or area of the region in which they live. Elevating arts and culture in San Diego County will prioritize equitable access to the arts to the benefit all San Diegans, particularly those communities that have been previously left behind.

Arts and Culture resources at the County shall be directed to employ evidence-based art standards and policies focused on and rooted in racial equity. We will pay particular attention to long standing under resourced culturally based organizations in our communities such as the Worldbeat Center, Centro Cultural de La Raza, Common Ground Theater, San Diego Urban Warriors, Chicano Park Museum, African American Museum of Fine Arts, (a museum without a centralized home), A Reason to Survive (AARTS) in National City and Pasacat Philippine Dance Company to name a few. This will create a new vibrant and sustainable community and balance the scale of inequitable funding and organizational support.

To address inequities, the County should design, support and fund initiatives for cultural districts and art networks such as, but not limited to: Barrio Logan, the San Diego Black Arts Business and Culture District, the Convoy Asian Business District, North County Arts District, the South Bay Arts Network in Southeast San Diego, South and East County Arts Network, and support the rich Native American culture throughout other parts of the County. To further advance equity the County should continue to support and develop programs with creative youth organizations that use the arts to inspire and elevate youth.

FISCAL IMPACT

There is no current fiscal impact but, in the future, will return to the board with recommendations and potential fiscal impact.

BUSINESS IMPACT STATEMENT

In California, the arts accounted for \$174.6 billion in value to California's economy in 2015, making up 7.1% of the state's overall GDP at the time. Increasing arts and culture opportunities in San Diego County may bring significant economic growth to the region.

ADVISORY BOARD STATEMENT

N/A

BACKGROUND

Efforts focused on arts and culture could be an important component to the County's efforts to address critical issues such as public health and healthy communities; children, youth, and families; mental health, probation and juvenile programs, equity, and social justice; and public safety. Arts and culture organizations can also be strategic partners with local government in the pursuit of public policy that drives societal development, global inclusion, and equitable values. A strong arts and culture infrastructure at the County of San Diego can support programs that engage people across cultures, enable audience members of all ages to experience worlds outside of their own through storytelling, and provide education and outreach activities during and after

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SUBJECT: REIMAGINE VIBRANT COMMUNITIES THROUGH ARTS & CULTURE (DISTRICTS: ALL)

school, helping them explore healthy self-expression. Arts, culture, and creativity are at the heart of innovation and an important part of economic and workforce development.

In the 1980s, the County of San Diego formed the Public Art Advisory Council (PAAC), a designated local arts agency primarily funded by Community Enhancement Funds, the Voluntary Funding for the Arts program (a partnership with the tax collector that served as a re-granting program) and California Arts Council (CAC) State/Local Partnership (S/LPP) grant. The agency was underfunded and instead of being the policy and equity lead for arts funding for all arts-based Community Enhancement Funds, the grant paid for one- and three-quarter staff person who oversaw the PAAC's work. In 1993, the County eliminated the Public Arts Advisory Council, which resulted in a gap of resources to support local arts and culture organizations, and consequently a decrease of public art in our communities.

Today the California Arts Council continues to fund local arts agencies through the S/LPP, allocating up to \$35,000 in each participating county. When the PAAC was dissolved in the early 90s, the County of San Diego was no longer able to apply for the S/LPP grant, nor has it been able to seek funding from the National Endowment for the Arts or from any other California Arts Council grants programs. Additionally, there have been missed opportunities for arts and culture to leverage state and federal funding opportunities that support County priorities. Most importantly it has left many valuable art and culture organizations behind.

Currently, fifty of the fifty-eight counties in California have a dedicated arts panel recognized by the California Arts Council through a state-local partnership program, which provides annual funding and assistance. The elimination of the County's PAAC 28 years ago put the onus and responsibility of funding arts and culture organizations onto individual members of the Board of Supervisors through either the Community Enhancement Program or the Neighborhood Reinvestment Program.

San Diego County is the largest county in California without a dedicated arts agency. The cities of San Diego, Carlsbad, Chula Vista, Coronado, Del Mar, Encinitas, Escondido, National City, Oceanside, Solana Beach, and Vista have citizen-appointed commissions or advisory boards that provide direction and support to their respective city councils for the development of public arts.

Although five cities in the County of San Diego have municipal arts agencies, there is no regional entity to support cultural policy, programs, or public funding of the arts across the County's five supervisorial districts. The existing arts agencies, except for the Escondido Arts Partnership and National City, are all coastal - Oceanside, Carlsbad, Encinitas, San Diego, and Coronado - leaving nearly two million residents in inland cities, unincorporated areas, the 18 tribal reservations, as well as those in our most diverse communities in the southern region without access to comprehensive public arts and culture infrastructure. Seven cities (Chula Vista, El Cajon, Imperial Beach, La Mesa, Lemon Grove, Poway, San Marcos, and Santee) do not currently have an advisory arts panel and have limited resources to create one. Chula Vista used to have an Arts Commission and Imperial Beach currently has a standalone citizens group that works very closely with the mayor and council.

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SUBJECT: REIMAGINE VIBRANT COMMUNITIES THROUGH ARTS & CULTURE (DISTRICTS: ALL)

That is why we are asking the Chief Administrative Officer to explore and report back with options for increased participation in the region's arts and culture programs, including identifying state and federal funding, increasing equity in access to arts and culture, and coordinating regionally to promote economic contributions of arts and culture. This work could be achieved by establishing an arts and culture commission that would serve as a forum for community partners to give input on art in county buildings, parks, and facilities, to elevate arts and culture in San Diego County at an international level, and foster county partnerships with local organizations. This strategy could also help guide a more equitable approach toward public funding of arts and culture throughout San Diego County, continuing to elevate our region as an international multi-cultural powerhouse in arts, culture, and design and boost our local economy. Arts and culture organizations are those with programming for but not limited to visual or performing arts, literary arts, cinematic, theatrical, and include museums, historical societies and centers that provide cultural programming.

The County should support and expand upon our current public art programs and the policies that guide them. Though the PAAC was dissolved, the County continues to engage with visual arts programs. Board Policy F-23, the *Inclusion of Works of Art on Certain County Public Buildings Policy*, maintains an inventory of public art that includes historic works by Works Progress Administration (WPA) artists, as well as a collection of California Plein Air paintings by Charles Reiffel that were restored in 2015 with the Clerk of the Board's oversight. Two other programs, *Art Halls/Art Walls* (Board Policy G-17), also administered by the Clerk of the Board, and Housing and Community Development Services' *pARTnerships Program*, both provide residents with an opportunity to show their own works of art in County buildings.

The County should coordinate these efforts while exploring opportunities to create new programs "developed to educate the public about art, promote its value to society, and as a means of personal expression for local artists." Notably, Board Policies G-17 and F-23 will be up for continuance in 2022 and 2023 respectively. A new arts agency and advisory committee can support the preservation of these existing policies, while recommending updates as needed to maximize their outcomes.

A local arts agency can bring new or increased resources for arts and culture to the region. In 2015, the U.S. Bureau of Economic Analysis and the National Endowment for the Arts released economic data showing that the arts accounted for \$174.6 billion in value to California's economy – 7.1% of the state's overall GDP at the time, and comparable value to the contributions of the construction, agriculture, and transportation industries combined. The same annual report showed arts and culture production employed over 700,000 people throughout the state and paid \$80.2 billion in compensation, making up 4% of the state's employment and 6% of the state's compensation. Through the Arts & Economic Prosperity 5 (AEP5) study, the City of San Diego evaluated that arts and culture generate \$1.1 billion in total economic activity. This spending supports 35,914 full-time equivalent jobs, generates \$894.4 million in household income to residents, and delivers \$116 million in local and state government revenue. San Diego County has a unique opportunity to participate in the upcoming AEP5 study to assess the

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SUBJECT: REIMAGINE VIBRANT COMMUNITIES THROUGH ARTS & CULTURE (DISTRICTS: ALL)

economic impact of nonprofit arts and cultural organizations and their audiences and send a strong signal backed with data that when we support the arts, we are not only enhancing our quality of life, but we also invest in the County's economic well-being.

Today's action will allow San Diego County to move closer to achieving cultural equity by exploring ways to expand opportunities for artists, arts and culture organizations and in so doing will allow opportunity for broad cultural participation. These efforts should champion the arts by investing in a vibrant arts community, shape innovative cultural policy, and build public awareness of the economic benefits and value of diversity in arts and culture.

We urge your support.

LINKAGE TO THE COUNTY OF SAN DIEGO STRATEGIC PLAN

Today's proposed action to increase the County's support of arts and culture throughout the region supports the Health Families and Safe Communities Strategic Initiatives in the County of San Diego's 2021-2026 Strategic Plan by prioritizing greater cultural equity, access, and inclusion for all San Diegans.

CHAIR NATHAN FLETCHER

Supervisor, Fourth District

Respectfully submitted,

VICE-CHAIR NORA VARGAS Supervisor, First District

Mar & Va

ATTACHMENT(S) N/A

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VICE-CHAIR SUPERVISOR, FIRST DISTRICT

SAN DIEGO COUNTY BOARD OF SUPERVISORS

AGENDA ITEM

DATE: August 17, 2021

09

COUNTY OF SAN DIEGO 2821 AUG -9 AM 11: 36

TO: Board of Supervisors

SUBJECT

HOUSING PRESERVATION AND ANTI-DISPLACEMENT (HPAD) INITIATIVE (DISTRICT: 1)

OVERVIEW

The County of San Diego (County) is facing an affordable housing and homelessness crisis, which can be needs to be addressed through the creation of both new affordable housing units and the preservation of existing Naturally Occurring Affordable Housing (NOAH). NOAH refers to residential rental properties that are affordable due to the market demand of the area or condition of the property, but unsubsidized by any local, State, or Federal program, unrestricted residential housing units. NOAH preservation is an essential component of a comprehensive approach and has multifaceted benefits, including increasing the supply of affordable housing units; stabilizing rental amounts; investment in existing communities without displacement; and extending the useful life of existing real estate.

This board letter includes actions for the Board of Supervisors (Board) to direct staff to create the Housing Preservation and Anti-Displacement (HPAD) Pilot Program, a new program in District 1 that would preserve NOAH units, increasing long term affordable housing supply. This program presents an opportunity to create a pilot program for Ethos to provide housing with new long-term affordability restrictions on existing housing units at minimal cost to the County. Ethos is a minority and women-owned real estate platform focused on leveraging private capital for the creation of affordable housing. The cost to develop affordable housing units continues to increase as the cost of real estate and construction increases. The average cost to build a new affordable housing unit is over \$500,000. The amount of public funding available is not enough to resolve the affordability crisis. We need another solution that would ensure stabilization and preservation of existing housing. HPAD Pilot Program is an innovative way to create equity in the real estate sector by increasing the number of affordable units with a smaller public subsidy than newly constructed affordable housing units.

With affordable housing options in the region becoming increasingly scarce, the San Diego County Board of Supervisors (Board) responded in 2017 by creating the Innovative Housing Initiative

Legistar v1.0 1 SUBJECT: HOUSING PRESERVATION AND ANTI-DISPLACEMENT (HPAD) INITIATIVE (DISTRICT: 1)

(Initiative), to increase the regional supply of affordable housing. On June 20, 2017 the Board created the Innovative Housing Trust Fund (IHTF) with an initial investment of \$25 million to address housing needs by leveraging construction, acquisition, and/or rehabilitation of housing for low-income households and vulnerable populations. On April 30, 2019, the Board voted to expand the IHTF with an additional investment of \$25 million. The current Board included \$25 million for affordable housing activities with the June 29, 2021 budget actions.

The HPAD Pilot Program would require the County to negotiate with Ethos about providing a subsidy (either as a loan or a grant) and entering into a regulatory agreement with Ethos that would preserve NOAH. The regulatory agreement would require Ethos to acquire, renovate, and convert existing NOAH units into long-term affordable units through recordation of affordability covenants that restrict the rents of covered units to levels affordable to households at 80% of Area Median Income (AMI) or below. In return for retaining unit affordability, Ethos may be eligible to obtain a property tax exemption through Revenue and Tax Code section 214(g) proportionate to the overall percentage of low-income affordable units within the covered property or properties. To receive this exemption, the project must meet several criteria, including receiving financing from a public source and being bound by a regulatory agreement with a public agency, that restricts all or a portion of the units at or below 80% of the area median income.

As part of this program, Ethos would also be required to partner with a local non-profit to provide necessary services at the acquired properties. Ethos will also be required to make capital investments in the NOAH units to improve the quality of life for tenants and ensure the long-term habitability and safety of the properties within the first five years of ownership.

I strongly urge your support for the recommendations in this letter to ensure that the Board creates a comprehensive approach to the housing crisis faced by the County by developing the HPAD program.

RECOMMENDATION(S) VICE-CHAIR NORA VARGAS

- 1. Direct the Chief Administrative Officer to create the Housing Preservation and Anti-Displacement (HPAD) Pilot Program that would provide a county subsidy to preserve Naturally Occurring Affordable Housing (NOAH) as described in this Board Letter.
- 2. Direct the Chief Administrative Officer to enter into negotiations with Ethos and, upon successful negotiations and a complete third party independent financial feasibility review of the proposal to be submitted by Ethos for NOAH preservation, return to the Board with all necessary proposed agreements for the Board's consideration. The agreements must include the following requirements:
 - a. Eligible properties shall be located within the boundaries of District 1, as constituted on the date these recommendations are adopted; If other options are exhausted than the boundaries can expand to countywide.
 - b. Eligible projects are limited to the acquisition and rehabilitation of existing multi-family rental buildings of at least five units.

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SUBJECT: HOUSING PRESERVATION AND ANTI-DISPLACEMENT (HPAD) INITIATIVE (DISTRICT: 1)

- c. Eligible projects must convert NOAH (where current rent is 30% or less of the income for persons or families making 80% of AMI) into long-term affordable housing with rents (including utility costs) not to exceed 30% of the income of a person or household earning 80% or less of the Area Median Income as defined in California law.
- d. Ethos must partner with a non-profit to provide services to the project
- Regulatory agreements must require long-term maintenance of the property and restrict the NOAH units as affordable through a long-term covenant for 55 years.
- f. Ethos must provide a capital investment exceeding the amount of funding awarded by the County to improve the quality of life for tenants and ensure the habitability and safety of the properties.
- g. Renovations and repairs must be complete within the first five years of entering into the regulatory agreement with the County.
- h. This program requires that the funds that would have been necessary to pay property taxes are used to maintain the affordability of, or reduce rents otherwise necessary for, the units occupied by low-income households at or below 80% AMI.
- That Ethos maintain compliance with Section 214(g) of the Revenue and Taxation Code, as it may be amended from time to time.
- j. If Ethos provides a proposal that meets all criteria specified herein, upon evaluation of that proposal, and upon successful negotiations, the Chief Administrative Officer is directed to return to the Board with an agreement for consideration by the Board. However, the Chief Administrative Officer need not return to the Board of Supervisors with any such agreement if successful negotiations and underwriting evaluation of a proposal complying with the requirements specified herein are not completed by within 36 months.

EQUITY IMPACT STATEMENT

The County of San Diego (County) is facing an affordable housing and homelessness crisis, which can be addressed through the creation of both new affordable housing units and the preservation of existing Naturally Occurring Affordable Housing (NOAH).

The Housing Preservation and Anti-Displacement Pilot Program would result in new long-term affordability restrictions on existing housing units for the county of San Diego. The cost to develop affordable housing units continues to increase as the cost of real estate and construction increases. The amount of public funding available is not enough to resolve the affordability crisis. HPAD Pilot Program is an innovative way to create equity in the real estate sector by increasing the number of affordable units with a smaller public subsidy than newly constructed affordable housing units.

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SUBJECT: HOUSING PRESERVATION AND ANTI-DISPLACEMENT (HPAD) INITIATIVE (DISTRICT: 1)

FISCAL IMPACT

There is no fiscal impact associated with the request. There will be no change in net General Fund costs and no additional staff years. If staff and Ethos are able to reach an agreement meeting the requirements specified herein, that agreement will be presented to the Board at a future date, along with a discussion of what funding sources may be considered for potential use, including the Innovative Housing Trust Fund and affordable housing solution fund.

BUSINESS IMPACT STATEMENT

The recommended actions will have a positive impact on the business community and result in construction work to be performed at selected properties. Additionally, affordable rents can significantly increase the residual income that households have at their disposal after meeting necessary housing costs. Local businesses stand to gain from the increased buying power made possible by the availability of affordable housing.

ADVISORY BOARD STATEMENT

N/A

BACKGROUND

While many governments and housing stakeholders are focused on how to increase the supply of new affordable housing, few have put as much effort into preserving the largest existing supply of affordable housing Naturally Occurring Affordable Housing (NOAH). NOAH is the term for existing multifamily rental properties that are affordable without public subsidy to low-income households. Understanding and identifying NOAH within communities is more important than ever, as the prolonged economic fallout of the COVID-19 pandemic will push millions more California households toward being rent burdened. The acquisition of these occupied, unsubsidized properties and preserving these homes as permanent affordable housing is an exciting place-based strategy that can help fight racialized displacement and build community power.

KEY SOLUTION: NOAH Preservation using Property Tax Abatement

Rather than financing affordable housing development consisting of multiple layers of public funding sources, property tax abatement can be used as a tool to successfully support NOAH preservation. By eliminating a significant portion of the typical for-rent residential operating expense (often 1/3 of total expense); private capital can be financially incentivized to establish a ceiling on rent at affordable levels. For the conversion of unsubsidized properties to affordable housing, the elimination of property taxes creates a financial incentive to tie in-place rents to incomes rather than market forces. By significantly reducing operating expenses, investors are financially incentivized to lease at affordable rents rather than execute a "value-add" strategy which relies on increasing rents and displacing the current residents. Presently, a property tax abatement is statutorily allowed under the Welfare Property Tax Exemption (see Section 214 of the California Revenue and Taxation Code), for projects that are covenanted at 80% of AMI (low income) or below.

NOAH PRESERVATION BENEFITS

Affordable housing created at levels that are affordable to 80% of AMI targets an income segment that is not effectively served by either fully subsidized affordable housing or market rate housing. The tax abatement is a far lower "subsidy" than the public funds required to produce a newly

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SUBJECT: HOUSING PRESERVATION AND ANTI-DISPLACEMENT (HPAD) INITIATIVE (DISTRICT: 1)

constructed unit of affordable housing. (Typically, 90% -95% less than traditional, newly constructed affordable housing.) NOAH preservation encourages investment in extending the useful life of existing real estate and renovating neglected properties to conform with code and modern building systems. Preservation of occupied, unsubsidized housing does not displace existing low-income residents and keeps communities intact. The Welfare Property Tax Exemption requires the participation of an affordable housing non-profit in the preserved property ownership. Long-term regulatory agreements provide rental stability even during periods of market rental growth –by definition, rent increases are limited to those that are affordable to local tenants.

Today's item directs staff to enter into negotiations with Ethos to create a program to preserve NOAH. If negotiations are successful, and after Ethos' proposal undergoes a full financial review by independent underwriters, staff will return with proposed agreements for the Board's consideration. This consideration will include whether to enter into the agreements as well as what funding source would be used to fund them.

LINKAGE TO THE COUNTY OF SAN DIEGO STRATEGIC PLAN

Today's actions support the Healthy Families, Safe Communities, Sustainable Environments and Operational Excellence Strategic Initiatives in the County of San Diego's 2021-2026 Strategic Plan by providing funding for the development of safe and affordable housing in the region.

Respectfully submitted,

Mar & Vage

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NORA VARGAS Supervisor, First District

ATTACHMENT(S) N/A



SUPERVISOR, SECOND DISTRICT SAN DIEGO COUNTY BOARD OF SUPERVISORS

AGENDA ITEM

DATE: August 17, 2021

15

COUNTY OF SAN DIEGO 2021 AUG - 9 PM 12: 43

TO: Board of Supervisors

SUBJECT

ENHANCING ENFORCEMENT OF ILLEGAL MARIJUANA DISPENSARIES AND SIMPLIFYING THE RECEIVERSHIP PROCESS (DISTRICTS: ALL)

OVERVIEW

On January 27, 2021, the Board of Supervisors directed the Chief Administrative Officer to draft an ordinance outlining cannabis-related regulations in the unincorporated areas based on state law.

However, illegal and unlicensed dispensaries continue to operate throughout San Diego County. As a result, the San Diego County Sheriff's Department, District Attorney's Office, County Counsel and Planning & Development Services (PDS) have been engaged in a continuing cycle of shutting down illegal cannabis storefronts. In some instances, an unpermitted dispensary may reopen at the same location on a later date. Additionally, the same location may repeatedly host different illegal dispensaries after each one is shut down. This has been an ongoing battle for our local law enforcement agencies. At my request, in January, the Board of Supervisors allocated \$500,000 in additional County funds for aggressive enforcement to immediately shut down illegal pot shops, labs or other unlicensed marijuana facilities.

Despite this action, the Sheriff's Department, District Attorney's office and PDS continue to experience daily challenges with enforcement and associated prosecution for those operating illegal cannabis dispensaries in the unincorporated area. To assist these agencies, my advocacy recently spurred an increase of \$1.2 million dollars in the County's Fiscal Year 2021-22 budget to support a full-time enforcement team within the Sheriff's Department, dedicated to the investigation and eradication of illegal cannabis operations in our neighborhoods. To complement this, I am also requesting an increase of \$1.2 million to assist the District Attorney in supporting and expanding ongoing prosecutions of unlicensed dispensaries.

One important tool that can be used to address a property with repeated or other code violations related to the illegal sale of cannabis, is a request for the court to authorize a receivership over that property. Although the California Health and Safety Code and other provisions in State law authorize receivership actions, currently those actions are not listed in the litigation authority of the County Counsel's Office as outlined in section 142 of the Code of Administrative Ordinances.

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SUBJECT: ENHANCING ENFORCEMENT OF ILLEGAL MARIJUANA

DISPENSARIES AND SIMPLIFYING THE RECEIVERSHIP PROCESS

(DISTRICTS: ALL)

As a result, the County Counsel's Office would need to obtain authorization from the Board of Supervisors each time they decide to use this option.

Today's action will expedite the receivership process by directing County Counsel to return to the Board with an ordinance to allow County Counsel to initiate receivership actions on the County's behalf in circumstances where other code enforcement efforts have been unsuccessful, without the need to obtain Board of Supervisors approval for each receivership action. Although the receivership remedy could be used for cannabis businesses which have outstanding code violations, this authorization would allow the remedy to be used for other code violations as well, such as residences in severe disrepair.

RECOMMENDATION(S) SUPERVISOR JOEL ANDERSON

- Direct County Counsel to return to the Board on October 5, 2021, or as soon as
 practicable, with an ordinance authorizing County Counsel to file receivership actions
 on the County's behalf in circumstances where other code enforcement efforts have
 been unsuccessful.
- Establish appropriations of \$1,200,000 in the District Attorney, Salaries & Benefits, to enhance prosecutions of unlicensed dispensaries based on prior year available General Fund fund balance. (4 VOTES)

EQUITY IMPACT STATEMENT

Illegal marijuana dispensaries in the unincorporated area have elicited criminal activity that has inequitably threatened the health and safety of many of our economically disadvantaged and SB 535 communities. The recommended ordinance change will improve processes used by County Counsel and Planning & Development Services to utilize the tool of receivership to promptly shut down illegal dispensaries and seize illegally possessed cannabis and associated paraphernalia.

FISCAL IMPACT

Funds for this request are not included in the Fiscal Year 2021-22 Operational Plan for the District Attorney. If approved, this request will result in costs of up to \$1,200,000 in Fiscal Year 2021-22 and estimated ongoing annual costs of \$1,200,000. The proposed funding source for Fiscal Year 2021-22 is prior year available General Fund fund balance. The funding sources for subsequent fiscal years would include General Purpose Revenue and ongoing District Attorney program revenues, where available. This request will result in an increase in General Fund net cost and five additional staff years.

BUSINESS IMPACT STATEMENT

ADVISORY BOARD STATEMENT

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SUBJECT: ENHANCING ENFORCEMENT OF ILLEGAL MARIJUANA

DISPENSARIES AND SIMPLIFYING THE RECEIVERSHIP PROCESS

(DISTRICTS: ALL)

N/A

BACKGROUND

Although the County is currently developing a framework and regulations for legal cannabis activities in the unincorporated area, illegal cannabis dispensary activities continue to pose a challenge for local law enforcement agencies and the County departments supporting their efforts.

The County has multiple paths to address enforcement of illegal dispensaries. The Sheriff and District Attorney collaborate with Planning & Development Services (PDS) to take criminal action against illegal dispensaries. However, County Counsel and PDS also take civil enforcement action against the illegal dispensaries as a violation of the Zoning Ordinance and County Building Code, and the County follows abatement procedures, issuing administrative fines, and/or civil penalties for such businesses as appropriate.

County staff can also initiate a receivership process pursuant to the Health and Safety Code to address dilapidated, abandoned and/or nuisance properties. Under a receivership, the court directly controls the property via a court-appointed receiver. The receiver will take the necessary steps to bring the property back up to code and supervise the rehabilitation of the property at the property owner's expense. This action protects community members who have been subjected to negative impacts by absentee or recalcitrant property owners. Receiverships can potentially be used for properties with repeated code violations, including violations related to the illegal sale of cannabis, complex or extensive grading violations, extensive solid waste, as well as unpermitted construction of structures among other types of violations. While County staff provide property owners the opportunity to voluntarily resolve violations on their own, receiverships are often a tool of last resort when other compliance and enforcement tools have not resulted in an owner addressing the violation. Although the County can currently pursue receiverships in applicable circumstances under State law, I am proposing an ordinance adding a new subsection to the County Code of Administrative Ordinances relating to receivership proceedings. This new provision will simplify and expedite the process by allowing the receivership proceedings to commence promptly where appropriate without the additional step of obtaining Board approval for each specific property.

Numerous community leaders and constituents have voiced concerns about illegal cannabis dispensaries operating near schools and residential areas and the negative impact illegal dispensaries have on our neighborhoods. These unregulated facilities attract criminals involved in other illicit drug activities, and are often the catalyst for violent crime, property crime, and financial crime that affect residents and other local businesses. Products sold at unlicensed cannabis facilities are often cultivated and manufactured using processes which may be harmful to consumers and are often marketed toward children. Additionally, THC-infused food products closely resembling well-known name brands may be inadvertently consumed, creating potential health and safety risks.

In one instance, members of the Sheriff's Special Enforcement Detail (SED/SWAT) served a search warrant in El Cajon on March 26 and shut down an illegal dispensary, seizing hundreds of pounds of THC infused products, 97 pounds of marijuana and one firearm. When an illegal

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SUBJECT: ENHANCING ENFORCEMENT OF ILLEGAL MARIJUANA

DISPENSARIES AND SIMPLIFYING THE RECEIVERSHIP PROCESS

(DISTRICTS: ALL)

marijuana dispensary was shut down by Sheriff's Deputies in Spring Valley on April 30, investigators discovered several THC-infused edibles which falsely appeared to be legitimate name brand chips and candies. On May 7, members of the Sheriff's Narcotics and Gang Division arrested 15 people and closed down another illegal marijuana dispensary in Spring Valley, seizing three handguns and \$70,000 in cash in addition to THC products and processed marijuana.

Unfortunately, these illegal and unlicensed dispensaries continue to operate throughout the County of San Diego. The Fiscal Year 2021-22 budget, unanimously approved by the Board, included an additional \$1.2 million to support five deputies, one sergeant, and a crime analyst, creating a full-time enforcement team within the Sheriff's Department dedicated to the investigation and eradication of illegal cannabis operations in our neighborhoods.

I am requesting an additional \$1.2 million for the District Attorney's office to support and expand ongoing prosecutions of unlicensed dispensaries to enhance and supplement the efforts of the Cannabis Enforcement Team. The District Attorney would use the funds to hire two deputy district attorneys, two district attorney investigators, and one crime analyst with these funds.

These additional resources will allow increased action by the District Attorney in shutting down unlicensed dispensaries. The District Attorney has worked with local law enforcement to prosecute these illegal businesses over the past two years. However, the problem persists as the managers and owners of these illegal businesses can quickly open in new buildings. The additional resources will allow for an enhanced approach to solve this complicated problem.

The funds will also enable local law enforcement to track money laundering activity stemming from the unlawful sale of cannabis. Money laundering investigations consume extensive resources and require special expertise including those of investigators and analysts. Importantly, these resources would also enhance the District Attorney's ability to initiate enforcement action against any cannabis delivery services selling marijuana to minors in violation of the law. Recently, SANDAG and the Center for Community Research revealed a concerning rise in cannabis abuse by minors who reported that delivery services were their sources of supply. The additional funds will assist in climinating these delivery services.

To further enhance these efforts, this board letter directs County Counsel to return to the Board with an ordinance providing litigation authority to County Counsel to initiate receivership actions on behalf of its client departments as allowed under State law, including the Health and Safety Code (Section 17980.7) and the Business and Professions Code (Section 17203). The receivership actions would be applicable to properties with repeated code violations, including those related to the illegal sale of cannabis, and violations of unfair competition law. Although the receivership remedy could be used for cannabis businesses which have outstanding code violations, this authorization would allow the remedy to be used for other code violations as well, such as residences in severe disrepair.

LINKAGE TO THE COUNTY OF SAN DIEGO STRATEGIC PLAN

Legistar v1.0

SUBJECT: ENHANCING ENFORCEMENT OF ILLEGAL MARIJUANA

DISPENSARIES AND SIMPLIFYING THE RECEIVERSHIP PROCESS

(DISTRICTS: ALL)

The County makes health, safety and thriving a focus of all policies and programs through internal and external collaboration. Action today supports the pursuance of policy and program change for healthy, safe and thriving environments to positively impact residents.

Respectfully submitted,

JOEL ANDERSON

Supervisor, Second District

ATTACHMENT(S)

N/A

Legistar v1.0



COUNTY OF SAN DIEGO

AGENDA ITEM

BOARD OF SUPERVISORS

NORA VARGAS First District

JOEL ANDERSON

TERRA LAWSON-REMER

NATHAN FLETCHER

Fourth District

JIM DESMOND

DATE: August 31, 2021

05

TO: Board of Supervisors

SUBJECT

RECEIVE REPORT ON ACCOMPLISHMENTS OF THE \$50 MILLION INNOVATIVE HOUSING TRUST FUND (DISTRICTS: ALL)

OVERVIEW

On June 20, 2017 (21), the San Diego County Board of Supervisors (Board) established the Innovative Housing Trust Fund (Trust Fund) to address shrinking affordable housing options across the region. The Board has provided a total of \$50 million for the Trust Fund to foster the creation of affordable housing; this total is comprised of \$25 million invested at the establishment of the Trust Fund and a second infusion of \$25 million added on April 30, 2019 (7). The Trust Fund is the first of its kind, being the first locally funded/locally administered program to offer funding for affordable housing in the entire San Diego region.

The \$50 million invested in the Trust Fund was made available through four Notices of Funding Availability (NOFA) between December 2017 and March 2020. In less than three years the Trust Fund leveraged \$567 million in other public and private funds to create and preserve 1,397 permanent affordable housing units within 20 developments in 15 communities throughout San Diego County. The inventory of County of San Diego (County) funded and restricted affordable housing increased by 30% due to the Board's investment in the Trust Fund.

The Trust Fund spurs the production and preservation of affordable housing through enhanced partnerships with regional stakeholders. These efforts align with the County's *Live Well San Diego* vision for a healthy, safe, and thriving region along with recent Board efforts in the Framework for Our Future as this report celebrates the accomplishments of the Trust Fund and promotes transparency and open government by ensuring the data related to the \$50 million is available for the public and Board. Additionally, today's action confirms the equitable distribution of resources in 15 communities that will gain much needed permanent affordable housing.

Today's action is a request for the Board to receive the report on outcomes of the Innovative Housing Trust Fund.

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SUBJECT: RECEIVE REPORT ON ACCOMPLISHMENTS OF THE \$50 MILLION INNOVATIVE HOUSING TRUST FUND (DISTRICTS: ALL)

RECOMMENDATION(S)

CHIEF ADMINISTRATIVE OFFICER

- Find in accordance with Section 15060(c)(3) of the California Environmental Quality Act (CEQA) that the receipt of the report on the status of the Innovative Housing Trust Fund is administrative in nature and is not a project as defined in CEQA Guidelines Section 15378.
- 2. Receive the report on outcomes of the Innovative Housing Trust Fund

EQUITY IMPACT STATEMENT

The successes of the Innovative Housing Trust Fund (Trust Fund) reported to the San Diego County Board of Supervisors (Board) today, contributed to the County of San Diego's efforts in addressing local housing shortages which help to increase access to quality affordable housing. Additionally, this resulted in the creation of private sector jobs and economic opportunities in San Diego County. The Trust Fund was implemented with thoughtful consideration from the Board and community stakeholders. It is anticipated that members of all equity seeking groups will benefit from the developments assisted by the Trust Fund. Units created will serve an estimated 18,000 low-income families, seniors, veterans, developmentally disabled, homeless, and homeless with serious mental illness through-out the 99-year affordability period.

FISCAL IMPACT

There is no fiscal impact associated with today's action. There will be no change in net General Fund costs and no additional staff years.

BUSINESS IMPACT STATEMENT

N/A

ADVISORY BOARD STATEMENT

N/A

BACKGROUND

With affordable housing options in the region becoming increasingly scarce, the San Diego County Board of Supervisors (Board) responded on June 20, 2017 (21), by creating the Innovative Housing Initiative (Initiative) to increase the regional supply of affordable housing. The Initiative launched with an initial investment of \$25 million into the Innovative Housing Trust Fund (Trust Fund) and on April 30, 2019 (7), an additional \$25 million increased the total Trust Fund to \$50 million. The Trust Fund is structured to address housing needs by facilitating the construction, acquisition, and/or rehabilitation of housing for low-income households and vulnerable populations.

In December 2017 and November 2018, the County of San Diego (County) issued the first two Notices of Funding Availability (NOFA) and awarded \$25 million to 10 developments with 752 permanent affordable housing units. This investment of \$25 million leveraged over \$317 million, indicating the value of the investment from the Trust Fund as it is leveraged with other development funding sources. In July 2019 and March 2020, the County issued the final two NOFAs and awarded another \$25 million to 10 developments with 645 permanent affordable units. This investment leveraged approximately \$250 million of other development funding sources.

ATTACHMENT A

RECEIVE REPORT ON ACCOMPLISHMENTS OF THE \$50 MILLION INNOVATIVE HOUSING TRUST FUND (DISTRICTS: ALL)

The impact of the Innovative Housing Trust Fund is significant and will lead to the creation or preservation of 1,397 affordable units for low-income families, seniors, veterans, and persons with disabilities in 20 developments throughout the region leveraging a combined \$567 million dollars. At this time, 368 units have completed construction, 673 units are under construction, and 356 units will be constructed and/or rehabilitated within the next one to four years. For additional information, see Attachment A, Innovative Housing Trust Fund Development Details.

Affordable housing developed using the Trust Fund will influence the *Live Well San Diego* indicators of quality of life and align with recent Board efforts in the Framework for Our Future by spurring the production and preservation of affordable housing while leveraging partnerships with stakeholders throughout the region. This report celebrates the accomplishments of the Trust Fund promoting transparency and open government ensuring the data related to the \$50 million is readily available for the public and Board. Housing produced with an investment from the Trust Fund will provide healthy, safe, and equitable affordable housing opportunities for individuals and low-income families region wide.

ENVIRONMENTAL STATEMENT

SUBJECT:

Section 15061(b)(3) of the California Environmental Quality Act (CEQA) Guidelines provides that activities identified in Section 15378 of the CEQA Guidelines are not subject to CEQA review. Section 15378 provides that administrative activities of governments that will not result in a direct or indirect physical change in the environment are exempt from CEQA review. The proposed action is administrative in nature as it involves the receipt of the report on the status of the Innovative Housing Trust Fund. Therefore, the proposed action is not subject to CEQA review pursuant to Section 15061(b)(3) of the CEQA Guidelines.

LINKAGE TO THE COUNTY OF SAN DIEGO STRATEGIC PLAN

Today's actions support the Sustainable Environments/Thriving Strategic Initiative in the County of San Diego's 2021-2026 Strategic Plan, as well as the County's *Live Well San Diego* vision, by providing funding for the development of safe and affordable housing in the region.

Respectfully submitted,

HELEN N. ROBBINS-MEYER Chief Administrative Officer

ATTACHMENT(S)

Attachment A - Innovative Housing Trust Fund Development Details

INNOVATIVE HOUSING TRUST FUND DEVELOPMENT DETAILS

Development	Developer	Status	City / Community	Board of Supervisor District	Funding Award	Total Units			
Valley Senior Village	National CORE	Securing Financing	Escondido	D3	\$2,000,000	50			
Cedar & Kettner	Bridge Housing	Securing Financing	San Diego Downtown	D4	\$1,129,238	64			
Shadow Hill	National CORE	Securing Financing	Santee	D2	\$890,762	82			
Alora	Affirmed Housing	Securing Financing	San Marcos	D5	\$3,700,000	100			
City Heights Place	Wakeland Housing	Securing Financing	San Diego City Heights	D4	\$3,000,000	60			
Villa Serena	National CORE	Under Construction	San Marcos	D5	\$5,504,285	85			
Ulric Street Apartments	Community Housing Works	Under Construction	San Diego Linda Vista	D4	\$7,000,000	96			
Paseo Artist Village	Community Housing Works	Under Construction	Vista	D5	\$625,000	60			
Jamboree San Ysidro Permanent Supportive Housing	Jamboree Housing Corp.	Under Construction	San Diego San Ysidro	D1	\$895,715	65			
Mid-City Apartments	Chelsea Investment Corp	Under Construction	San Diego Ken-Tal	D4	\$4,500,000	78			
Apollo	Chelsea Investment Corp	Under Construction	Poway	D2	\$450,000	44			
Alpine Family Apartments	Milestone Housing Group	Under Construction	Alpine	D2	\$4,280,000	38			
Valencia Pointe	CRP Affordable Housing	Under Construction	San Diego Encanto	D4	\$5,200,000	102			
El Cajon Senior Veterans Apartments	SDCHC	Under Construction	El Cajon	D2	\$1,350,000	9			
Casa Anita	Wakeland Housing	Under Construction	Chula Vista	D1	\$3,000,000	96			
Paseo la Paz	Chelsea Investment Corp	Completed	San Diego San Ysidro	D1	\$400,000	139			
Villa de Vida	Mercy Housing	Completed	Poway	D2	\$3,445,000	54			
Playa Del Sol	Chelsea Investment Corp	Completed	San Diego Otay Mesa	D1	\$1,500,000	42			
Vista Del Puente	Townspeople	Completed	San Diego Southcrest	D1	\$380,000	52			
The Grove	Wakeland Housing	Completed	Vista	D5	\$750,000	81			
	TOTALS								

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COUNTY OF SAN DIEGO

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COUNTY OF SAN DIEGQERK OF THE BOARD

BOARD OF SUPERVISORS

1600 PACIFIC HIGHWAY, ROOM 335, SAN DIEGO, CALIFORNIA 92101-2470

AGENDA ITEM

DATE:

August 31, 2021

TO:

Board of Supervisors

06

SUBJECT

ADVANCING IMMEDIATE AND LONG-TERM HOUSING PRIORITIES THROUGH THE INNOVATIVE HOUSING TRUST FUND (DISTRICTS: ALL)

OVERVIEW

Since its inception in 2017, the County's Innovative Housing Trust Fund (IHTF) has proven to be an important financing tool for funding affordable housing throughout the region. The first two rounds of the program totaled \$50 million in County investment and spurred the development of 1,397 affordable units across 20 development projects, leveraging over \$560 million in public and private capital sources.

On April 6, 2021, the San Diego County Board of Supervisor's directed the Chief Administrative Officer to refer for budget consideration the establishment of \$25 million in additional funding to expand the IHTF and support complementary approaches to tackle San Diego's affordable housing crisis. The Board also directed the Chief Administrative Officer to conduct outreach to community stakeholders to identify ways to enhance the IHTF program to better meet financing needs and increase affordable housing production across the County. The Fiscal Year 2021-22 Operational Plan was adopted on June 29, 2021, and included \$25 million funding for this request, though further Board direction is needed for use of the funds associated with the \$25 million affordable housing allocation.

On July 21, 2021, County staff sent a memorandum to the Board of Directors summarizing the results of the outreach and engagement with community stakeholders, including feedback on potential changes to existing IHTF Notice of Funding Availability (NOFA) criteria and preferences.

Today's action improves the IHTF program to address the issues raised by community stakeholders, including (1) increasing flexibility in the timing of awards, (2) prioritizing projects near transit and low VMT areas, and (3) adding consideration for developments on Countyowned land.

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SUBJECT: ADVANCING IMMEDIATE AND LONG-TERM HOUSING PRIORITIES THROUGH THE INNOVATIVE HOUSING TRUST FUND

Further, this action also allocates funds to support research, policy development, and piloting new programs to develop comprehensive solutions to accelerate housing production.

In the near-term, this action moves \$20 million into the IHTF to be used for financing affordable housing projects. Based on the deployment and leverage results of prior IHTF rounds, these funds could facilitate the development of approximately 400-600 affordable housing units.

However, the regional affordable housing need is massive at nearly 99,000 units and cannot be solved through incremental investments into existing programs alone. Over the past decade, the San Diego region has only produced enough affordable housing to meet 12% of the need, while the County has only met 18% of its Regional Housing Needs Assessment affordable housing targets.

The scale of the shortfall requires us to work broadly and boldly to develop new programs and policies that can tackle the enormity of our housing crisis and ensure that safe, affordable, and sustainable housing is available for all. Thus, today's action also recommends utilizing \$5 million for transformative housing research, policy development, and piloting new programs and initiatives to develop comprehensive and systemic solutions that can accelerate housing production.

Today's action will align funding resources to address both immediate and longer-term housing priorities.

We urge our colleagues to join us in supporting these actions.

RECOMMENDATION(S)

SUPERVISOR TERRA LAWSON-REMER AND SUPERVISOR JOEL ANDERSON

- Direct the Chief Administrative Officer to place \$20 million of the funding previously allocated to support affordable housing into the Innovative Housing Trust Fund, which may be used to support affordable housing development and preservation.
- Direct the Chief Administrative Officer to amend the Innovative Housing Trust Fund NOFA criteria and preferences to as follows:
 - a. Increase the flexibility in the timing of awarding Innovative Housing Trust Fund awards to allow for County funds, in the Chief Administrative Officer or designee's discretion, to be committed to projects prior to securing State and federal funding.
 - Address equity and environmental justice disparities by including a preference of Environmental Justice areas and Healthy Places Index (HPI) area with scores under 50%.
 - c. Address sustainability and climate emergency by authorizing that there shall be a preference for affordable housing developments in low VMT areas as defined by SB 743; and for projects that include sustainable building materials and sustainable design principles, per LEED, EnergyStar, BREEM or an equivalent sustainability certification body.
 - d. Authorize creation of a preference for projects on County-owned property, with the Chief Administrative Officer or designee determining whether and under what conditions to apply the preference in each NOFA.

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SUBJECT: ADVANCING IMMEDIATE AND LONG-TERM HOUSING PRIORITIES THROUGH THE INNOVATIVE HOUSING TRUST FUND

3. Direct the Chief Administrative Officer to utilize \$5 million already appropriated to affordable housing purposes for additional innovative and sustainable affordable housing policy research, affordable housing policy development, and implementation and evaluation of affordable housing pilot programs that advance equity, sustainability, and affordability.

EOUITY IMPACT STATEMENT

Housing affordability and housing insecurity are key drivers of regional and statewide poverty rates. The high cost of housing impacts all San Diegans, but the burden falls disproportionately on low-income households and communities of color especially young families with children. Disparities in housing affordability, accessibility, and segregation are not incidental but directly linked to past and current discriminatory policies that have exacerbated racial and ethnic gaps in housing stability, homeownership, and intergenerational wealth. Inequalities across the housing market have also resulted in impediments to fair housing choice to many populations, including persons with disabilities, persons with HIV/AIDS, older adults, as well as LGBTQ+ individuals. Housing unaffordability is also a key driver of the regional homelessness crisis, which saw a sharp increase of people entering homelessness even before the COVID-19 epidemic.

FISCAL IMPACT

Funds for this request are already included in the Fiscal Year 2021-22 Operational Plan. Therefore, there is no additional fiscal impact from this board action. If approved, these requests will result in estimated costs and revenue of \$25,000,000 in Fiscal Year 2021-22. This includes \$20,000,000 for the support of affordable housing development and preservation to be deposited into the Innovative Housing Trust Fund and \$5,000,000 for costs associated with housing research, policy development, and piloting new programs and initiatives to develop comprehensive and systemic solutions that can accelerate housing production. The funding source is the General Fund. There will be no change in net General Fund costs and no additional staff years.

BUSINESS IMPACT STATEMENT

These actions will positively impact the economic outlook and business climate across the San Diego region. High cost of living and housing cost burden are major barriers for businesses looking to attract and retain a highly skilled workforce. Each year, the County of San Diego loses a net total of 23,000 people, with the high cost of living as one of the driving factors. Further, households that are not housing cost burdened tend to have more disposable income to stimulate local economic activity. The regional economy also stands to gain from the spillover effects from the construction and renovation of affordable housing units. Research from the National Association of Home Builders estimates that a typical 100-unit affordable housing development leads to the creation of 80 construction jobs from direct and indirect effects, and another 42 jobs supported by induced spending throughout the region.

ADVISORY BOARD STATEMENT

N/A

BACKGROUND

Since its inception in 2017, the County's Innovative Housing Trust Fund (IHTF) has proven to be an important financing tool for funding affordable housing throughout the region. The first two

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SUBJECT: ADVANCING IMMEDIATE AND LONG-TERM HOUSING PRIORITIES THROUGH THE INNOVATIVE HOUSING TRUST FUND

rounds of the program totaled \$50 million in County investment and spurred the development of 1,397 units across 20 affordable housing developments, leveraging over \$560 million in public and private capital sources.

On April 6, 2021, the San Diego County Board of Supervisor's directed the Chief Administrative Officer to referred for budget consideration the establishment of \$25 million in additional funding to expand the IHTF. The Board also directed the Chief Administrative Officer to conduct outreach to community stakeholders to identify ways to enhance the IHTF program to better meet financing needs and increase affordable housing across the County. The Fiscal Year 2021-22 Operational Plan was adopted on June 29, 2021, and included \$25 million funding for this request, though further Board direction is needed to formally move the funds into the IHTF.

On July 21, 2021, County staff sent a memorandum to the County Board of Directors summarizing the results of the outreach and engagement with community stakeholders including feedback on potential changes to existing rules and preferences to the IHTF NOFA along several key themes as discussed below.

Community Feedback and Recommended Changes to the Innovative Housing Trust Fund Today's action recommends amending and improving the IHTF NOFA criteria to address the issues raised by community stakeholders as summarized in the County staff Memo, including the following three changes:

- Increase Flexibility in Timing of Awards: The IHTF NOFA criteria should be amended
 to provide flexibility so that funds can be committed to a proposed development after local
 funds are secured but prior to developers securing federal and State funding. Community
 stakeholders agreed that this would enable local developments to be more competitive in
 securing and leveraging federal and State funds, while still maintaining a development
 timeline whereby developments would be completed within 2-4 years of award.
- Prioritize Projects Near Transit and Low VMT Areas: The IHTF NOFA shall be amended to include a preference for projects in low vehicle miles travel (VMT) areas, as defined in SB 743, to encourage sustainable, transit-adjacent, and transit supportive development. Community stakeholder respondents reported that VMTs, reduction of fuel emissions, and various energy saving features like solar, energy efficient appliances, and drought resistance landscape are important factors to consider when planning affordable housing developments. Further, projects that include sustainable building materials and sustainable design principles, per LEED, EnergyStar, BREEM or an equivalent sustainability certification body shall be given preference.
- Consider Projects on County-owned Land: The IHTF NOFA criteria should be amended
 to include additional consideration for projects on County-owned land. Some community
 stakeholder respondents noted the lack of coordinated alignment between County-led
 initiatives to develop affordable housing on County-owned land and specific preferences
 in the IHTF NOFA criteria.

Aligning Resources to Address Immediate and Longer-Term Housing Priorities

Recent 2020 progress data on the 5th Cycle Regional Housing Needs Assessment (RHNA) shows that the region has only permitted 73,578 units out of 161,980 units identified as the RHNA goal,

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SUBJECT: ADVANCING IMMEDIATE AND LONG-TERM HOUSING PRIORITIES THROUGH THE INNOVATIVE HOUSING TRUST FUND

resulting in a regional shortfall of 88,400 units. Put another way, we have only met 45% of the regional housing needs. Most of the missing units are concentrated at the lower and middle portions of the income spectrum, where we only met 12% of the regional housing needs. In concrete number, San Diego County is missing approximately 32,000 very low-income units for households making under \$54,000 per year, 22,500 low-income units for households making between \$54,000 and 87,000 per year, and 28,000 moderate income units for households making between \$87,000 and \$130,000 per year.

The vast scale of the housing shortfall is also evident in the Unincorporated County. The County produced only 1,733 units out of the 9,534 low- and moderate-income units targeted in the RHNA (meaning we only met 18% of the affordable housing need). According to the 6th Cycle RHNA we need to somehow produce another 4,000 low- and moderate-income units over the next 8 years. The massive scale of this housing shortfall requires us to research and pilot new programs and policies and identify systemic changes that can accelerate housing production at scale.

Thus, today's action also recommends utilizing \$5 million for further affordable housing research, policy development, and piloting new programs and initiatives to develop comprehensive and systemic solutions that can accelerate affordable housing production. Such programs may include expanding first-time homebuyer programs, incentive programs for innovative construction techniques, affordable housing incentive programs through Planning and Development Services, green affordable housing incentives, land value recapture arrangements, research into additional fee revenue sources, greater regional housing coordination, partnerships and platforms, and initiatives to accelerate affordable housing on public lands. It is contemplated that the \$5 million for affordable housing research and studies will be utilized as directed by the Board of Supervisors.

LINKAGE TO THE COUNTY OF SAN DIEGO STRATEGIC PLAN

Today's actions support the Sustainable Environments/Thriving Strategic Initiative in the County of San Diego's 2022-2027 Strategic Plan, as well as the County's Live Well San Diego vision, by providing funding for the development of affordable housing throughout the region.

Respectfully submitted,

TERRA LAWSON-REMER Supervisor, Third District

JOEL ANDERSON Supervisor, Second District

ATTACHMENT(S) N/A



COUNTY OF SAN DIEGO

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OF SUPERVISORS

COUNTY OF SAN DIEGO

BOARD OF SUPERVISORS
1600 PACIFIC HIGHWAY, ROOM 335, SAN DIEGO, CALIFORNIA 92101-2470

AGENDA ITEM

DATE:

August 31, 2021

07

TO:

Board of Supervisors

SUBJECT

TRANSFORMATIVE HOUSING SOLUTIONS THAT ADVANCE EQUITY, SUSTAINABILITY, AND AFFORDABILITY FOR ALL (DISTRICTS: ALL)

OVERVIEW

The San Diego region faces a severe housing crisis. Housing prices have far outpaced inflation and wage growth over the past decades, driving rents and home prices out of reach for many residents, forcing households to make serious trade-offs to live in the region, and contributing to a historic homelessness surge.

For decades, the housing policy discourse has failed to adequately address the scale of our housing shortfall. We are currently missing approximately 88,400 units across the region – or roughly 7% of the regional housing stock - and the vast most of the missing homes are needed for lower-income and middle-income households. We refer to this missing subsect of the housing market as "equitable housing", which includes people with a diversity of housing needs: very low-income households making less than \$50,000 per year, older adults living on fixed incomes, college students, single-parents, teachers, nurses, childcare workers, and middle-income families making up to 120% of area median income, or approximately \$130,000 per year. We need more housing across the income spectrum and the need is by far the greatest for equitable housing.

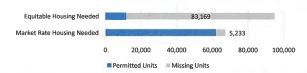
What is "Equitable Housing"?

Category	AMI Tier	AMI Range	Household Income	
	Very Low-Income	<50% AMI	< \$54,550	
Equitable Housing	Low-Income	50-80% AMI	\$54,551 - \$87,300	
	Moderate-Income	80-120% AMI	\$87,301 - \$130,950	
Market-rate housing	Above Moderate-Income	Over 120% AMI	\$130,951 >	

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SUBJECT: TRANSFORMATIVE HOUSING SOLUTIONS THAT ADVANCE EQUITY, SUSTAINABILITY, AND AFFORDABILITY FOR ALL

The Region is Missing 88% of the Equitable Housing Units We Need



How Much Equitable Housing Do We Need?

Category	AMI Tier	AMI Range	Target Units	Permitted Units	Missing Units	% Shortfall
	Very Low-Income	<50% AMI	36,450	3,775	32,675	90%
Equitable Housing	Low-Income	50-80% AMI	27,700	5,126	22,574	81%
	Moderate-Income	80-120% AMI	30,610	2,690	27,920	91%
Market Rate	Above Moderate-Income	>120% AMI	67,220	61,987	5,233	8%
Equitable Hou	sing Subtotal		94,760	11,591	83,169	88%
Grand Total			161 090	72 579	88 403	55%

Source: Results from 5th Cycle RHNA (2010-2020), SANDAG

The current 6th Cycle Regional Housing Needs Assessment (RHNA) anticipates the need for 21,500 new housing units per year, but we are currently building at less than half that rate. In fact, we haven't seen that scale of production since 1988.

The high cost of housing impacts all San Diegans: low-income residents, retirees living on a fixed income, younger generations locked out of homeownership, and struggling families trying to stay in the County. The housing crisis also drags down the regional economy as attracting and retaining businesses and employees has become increasingly challenging due to the unsustainably high cost of living. Since 2011, the County of San Diego has seen a net loss in migration, with an average of 23,000 more people moving out of San Diego than moving in each year, and those leaving the region are largely being priced out, with median incomes averaging \$50,000 per year, four times lower than new residents moving into the region.

Alarmingly, housing affordability has only worsened during the COVID-19 pandemic as median asking rents increased 8.4% year over year to \$2,075 a month, while median home prices surged 18.7% - among the highest increase in the nation - to a record high of \$800,000.

The pandemic has also made it clear that safe, decent, affordable housing is an essential form of infrastructure that is necessary for families and communities to thrive. As we lay the groundwork for a just and equitable recovery, we must center housing as a key investment to securing long-term stability, environmental sustainability, and economic resiliency across the region.

Today's action aims to start a frank, honest, and data-driven conversation about the scale of our regional housing crisis. This letter diagnosis four housing challenges facing our region and offers

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pathways for transformative housing solutions, including seven specific research and policy initiatives for County staff to investigate. These solutions have the potential to accelerate housing production and preservation and to advance equity, sustainability, and affordability for all.

We urge our colleagues to join us in supporting this effort.

RECOMMENDATION(S)

SUPERVISOR TERRA LAWSON-REMER AND VICE-CHAIR NORA VARGAS

- 1. Direct the Chief Administrative Officer to research and evaluate the options for increasing "equitable housing" (ie. very low-income, low-income, and moderate-income housing) as described in Section 5: Principles to Orient Equitable Housing Solutions, and Section 6: Developing Transformative Housing Solutions, starting on page 14 on this letter. The Chief Administrative Officer is authorized to procure experienced and qualified consultants to assist and support the investigation of these options as needed.
- Authorize the Director, Department of General Services in conjunction with existing asneeded consultants to perform a real estate market assessment of Sorrento Valley East and Sorrento Valley West to document general market trends and conditions for potential future acquisition and redevelopment along the transit corridor.
- 3. Direct the Chief Administrative Officer to develop a stakeholder outreach plan to inform the research and evaluation process. Stakeholders may include housing builders, architects, land use attorneys, lenders, tenant rights advocates, tenant legal services providers, researchers, environmental stakeholders, community-based advocates, LEED experts, philanthropic organizations, labor, local elected officials, city representatives, and impacted low-and-moderate income individuals.
- 4. In accordance with Section 401, Article XXIII of the County Administrative Code, authorize the Director, Department of Purchasing and Contracting, to amend existing contracts or issue competitive solicitations for consultant services necessary to implement the recommendations in this Board Letter, and upon successful negotiations and determination of a fair and reasonable price, award contracts for an Initial Term of up to one year, with four option years, and up to an additional six months, if needed; subject to the availability of funding, and to amend the contracts to reflect changes in program, funding or service requirements, subject to the availability of funds.
- 5. Report back to the Board with a memo detailing progress updates including, but not limited to, the following: progress on any consultant engagement efforts, progress on community and stakeholder engagement processes as well as any summarized feedback, initial research findings, policy recommendations, and deliverable timelines for each item contained in Section 6: Developing Transformative Housing Solutions by December 15, 2021, and quarterly thereafter.
- Transfer appropriations of \$1,068,000 from Housing and Community Development Services, Services & Supplies to Planning and Development Services, Salaries & Benefits (\$173,000) and Services & Supplies (\$895,000) for Fiscal Year 2021-22 staffing

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SUBJECT: TRANSFORMATIVE HOUSING SOLUTIONS THAT ADVANCE EQUITY, SUSTAINABILITY, AND AFFORDABILITY FOR ALL

costs and one-time study costs as outlined below based on unassigned General Fund fund balance, and approve the request to add 1.00 staff years in Planning and Development Services.

EQUITY IMPACT STATEMENT

Housing affordability and housing insecurity are key drivers of regional and statewide poverty rates. The high cost of housing impacts all San Diegans, but the burden falls disproportionately on low-income households and communities of color especially young families with children. Disparities in housing affordability, accessibility, and segregation are not incidental but directly linked to past and current discriminatory policies and practices that have exacerbated racial, ethnic, and generational gaps in housing stability, homeownership, and wealth. Inequalities across the housing market have also resulted in impediments to fair housing choice to many populations, including persons with disabilities, persons with HIV/AIDS, older adults, as well as LGBTQ+ individuals. Housing unaffordability is also a key driver of the regional homelessness crisis, which saw a sharp increase of people entering homelessness even before the COVID-19 epidemic.

FISCAL IMPACT

Funds for this request are included in the Fiscal Year (FY) 2021-22 Operational Plan for Housing and Community Development Services initially approved for the Innovative Housing Trust Fund (IHTF) and other innovative housing solutions in the FY 2021-22 Adopted Operational Plan. If approved, this request will result in costs of \$200,000 in Housing and Community Development Services in the Health and Human Services Agency and costs \$1,068,000 and one additional staff year in Planning and Development Services. The funding source is unassigned General Fund fund balance. Ongoing costs and funding sources will be included and identified in future Operational Plans.

BUSINESS IMPACT STATEMENT

This action will support the health and well-being of households across the region and promote sustainable economic development and regional economic competitiveness by advancing housing solutions that address housing cost burden and increase the availability of affordable and attainable housing. Further, households that are not housing cost-burdened tend to have more disposable income to stimulate local economic activity. The regional economy also stands to gain from the spillover effects from the construction and renovation of affordable housing units. Research from the National Association of Home Builders estimates that a typical 100-unit affordable housing development leads to the creation of 80 construction jobs from direct and indirect effects, and another 42 jobs supported by induced spending throughout the region.

ADVISORY BOARD STATEMENT

N/A

BACKGROUND

Legistar v1.0

The San Diego region is facing a severe housing crisis. Housing prices have far outpaced inflation and wage growth over the past decades, driving rents and home prices out of reach for many residents, forcing households to make serious trade-offs to live in the region, and contributing to a historic homelessness surge.

The high cost of housing impacts all San Diegans: low-income residents, retirees living on a fixed income, younger generations locked out of homeownership, and struggling families trying to stay in the County. The housing crisis also drags down the regional economy as attracting and retaining businesses and employees has become increasingly challenging due to the unsustainably high cost of living. Since 2011, the County of San Diego has seen a net loss in migration, with an average of 23,000 more people moving out of San Diego than moving in each year, and those leaving the region are largely being priced out, with incomes four times lower than residents moving into the region.

Alarmingly, housing affordability has only worsened during the COVID-19 pandemic as median asking rents increased 8.4% year over year to \$2,075 a month, while median home prices surged 18.7% - among the highest increase in the nation - to a record high of \$800,000.

The pandemic has also made it clear that safe, decent, affordable housing is an essential form of infrastructure that is necessary for families and communities to thrive. As we lay the groundwork for a just and equitable recovery, we must center housing as a key investment to securing long-term stability, environmental sustainability, and economic resiliency across the region.

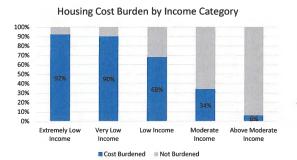
Recognizing housing's role as critical infrastructure is not new. For example, when the United States was faced with the challenge of recovering from the Great Depression, housing was the leading edge of the solution. The Federal Housing Administration was created, which jump-started a major generational shift towards homeownership. A recent report by UC Berkeley's Terner Center for Housing Innovation makes the case that we cannot address the scale of our housing crisis by simply increasing funding levels for existing housing programs. We need to broadly rethink, adapt, and augment existing programs with transformative new approaches to put us on the path where housing is truly affordable and accessible for all San Diegans.

Section 1: San Diego's Housing Crisis

San Diego region's housing crisis ranks among the worst in the nation. According to the federal Department of Housing and Urban Development (HUD), a household that spends more than 30% of its combined income on housing is considered "cost-burdened", and households spending over 50% are considered "severely cost-burdened." The San Diego region ranks third-worst among all metropolitan areas, with 42.6% of the population suffering from cost-burden. The problem is especially acute for those at the bottom of the income spectrum, with a whopping 92% of extremely low-income families being cost-burdened compared to only 6% of above-moderate income households.

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SUBJECT: TRANSFORMATIVE HOUSING SOLUTIONS THAT ADVANCE EQUITY, SUSTAINABILITY, AND AFFORDABILITY FOR ALL



Source: Community Housing Partnership; 2021 Housing Cost Burden by Income

Housing cost burden has a disproportionate impact on renters, with 55.6% of tenants experiencing cost burden, compared to 31.3% of homeowners. Rents are so inflated that tenants in the San Diego region need to earn \$36.62 per hour (2.8 times the City of San Diego minimum wage) to afford the average monthly asking rent.

Soaring home costs have also left homeownership out of reach for most of the population. The Housing Affordability Index (HAI) estimates the percentage of households that can afford to purchase a median-priced home. San Diego's HAI has dropped to 25% in the first quarter of 2021, the lowest since 2008, and more than half the national rate of 54%. Since 2012, median home prices have increased by 97% compared to a 25% increase in median household income.

The situation is even worse when you consider the broader historical trends. In the 1960s, the average California home cost 3 times the annual median income, compared to 5.9 times the median income in 2012, and 9.3 times the median income as of 2021.

Year	Median Income (HH of 3)	Me	dian Home Price	me/Home rice Ratio
2012	\$ 68,300	\$	407,000	5.9x
2021	\$ 85,600	\$	800,000	9.3x
% Change	+25%		+97%	57%

Source: HCD, Zillow

Section 2: Why Housing Matters

Housing is a form of basic infrastructure and an essential component needed for households, communities, and regions to thrive. Housing is the largest share of most household budgets and high housing costs often crowds out essential spending for other necessities such as food, health care, and childcare, as well as long-term investments for retirement and asset building. The importance of affordable housing can be highlighted through several key lenses.

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Housing and equity

The high cost of housing is the primary driver of California's extremely high poverty rate (at 19%, which ranks first among the 50 states) when using the Supplemental Poverty Measure, which accounts for localized cost of living. A McKinsey report stated that the housing crisis costs Californians more than \$140 billion per year in lost economic output. High housing costs disproportionately impact communities of color, and the effects are magnified among families with young children. Half of Black children age 0-5 live in unaffordable housing compared to one-third of young LatinX children and 17% of young white children.

These disparities are not incidental but directly linked to past and current discriminatory policies and practices that have exacerbated racial, ethnic, and generational gaps in housing stability, homeownership, and wealth. Inequalities across the housing market have also resulted in impediments to fair housing choice to many populations, including persons with disabilities, persons with HIV/AIDS, older adults, as well as LGBTQ+ individuals. Overcoming this legacy of discriminatory policies and practices will require a deep commitment across the region to affirmatively furthering fair housing and increasing access to resource-rich communities for all residents.

Lack of affordable housing is also one of the primary drivers of the homelessness crisis that is facing our region. The problem is acute in the San Diego region where the number of people entering homelessness increased by 79% from 2019 to 2020.

Housing and sustainability

Housing is an integral pillar in our regional approach to climate change. Residential development occupies the largest share of regional land use and has a profound effect on travel patterns across the County. When housing is located far from jobs, schools, services, and transit, people are forced to spend more time commuting in cars, which creates more greenhouse gas emissions. Research has shown that location-efficient affordable housing can reduce vehicle usage with a 20-40% reduction in Vehicle Miles Traveled.

As the single largest sub-sector in the construction industry, residential buildings offer the greatest potential for green technology to reduce carbon emissions. According to the U.S. Department of Energy, building operations are directly responsible for almost 40% of greenhouse gas emissions in the United States, while another 10% is linked to building construction.

Housing and a just recovery

As we move towards a long-term COVID recovery, housing must be at the center of a just recovery. An investment in housing is an investment in healthcare as housing is a key factor in the Social Determinants of Health. Further, as we begin to move towards economic recovery, the long-term outlook of the regional economy depends on our strong and diverse network of local businesses and skilled workforce. However, the economic competitiveness of our region is increasingly undermined by our high cost of housing.

Section 3: A Severe Imbalance in Housing Supply and Demand

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The San Diego region is missing 88,400 units

The San Diego region is facing a deep and chronic imbalance in housing supply and demand, which is a major contributor to the growing affordability crisis. We need to clearly understand the scale of the problem to move beyond short-term band-aids and find transformative solutions. This dire housing situation did not arrive suddenly but has been decades in the making as housing production has not kept pace with population and job growth. In the 1970s and 1980s, San Diego's housing stock grew rapidly as car-centric sprawling suburban development boomed. New communities like Mira Mesa (23,000 units), Scripps Ranch (12,000 units), Rancho Peñasquitos (14,000 units), and Rancho Bernardo (18,000 units), added to an annual regional production of 26,386 units per year throughout the 1970s, and 24,575 units per year throughout the 1980s. A recession in the 1990s, combined with decreasing availability of suitable land for greenfield development led to a steady and sustained decline in regional housing production. This was exacerbated by the 2008 recession that crippled the construction sector and stalled housing development for years. These decades of underbuilding coincided with profound demographic shifts, as millennials - the largest living generational group – are now entering the homebuying market, peaking in 2028.

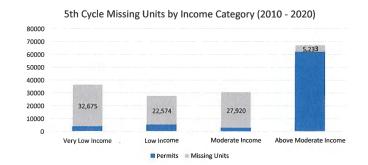
The imbalance between housing supply and demand has been most acute in recent years, as seen in the 5th Cycle RHNA Plan which covered the decade from 2010 to 2020. By the end of the 5th Cycle RHNA Plan, there was a 55% shortfall in regional housing production translating to an 88,402-unit shortfall, far below the 161,980 units projected in the Plan.

Most of the missing units are at low and moderate incomes

This housing shortfall is found at every income category but is most acute at the low and middle portions of the income spectrum. The table below shows that housing production met 92% of the need for above moderate-income units (which is largely market-rate housing). In contrast, housing production met just 10% of the need for very low-income units, 19% of the need for low-income units, and just 9% of the need for moderate-income units. Across the region, we are failing to meet the housing needs of our communities, especially for the most vulnerable and housing insecure individuals and for middle-income households, like younger families looking to enter the homeownership market for the first time.

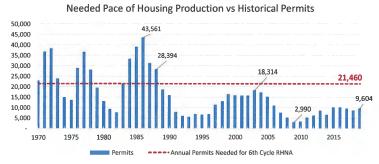
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We Need to Build Housing at Scale We Haven't Seen in a Generation

As discussed above, the San Diego region only built enough housing to meet 45% of the regional need as identified in the 5th Cycle RHNA Plan. The 6th Cycle RHNA plans for an even higher level of housing production to meet the existing backlog and keep pace with the projected population growth of 274,000 people by 2029. The region needs to average 21,460 new housing each year from 2021 to 2029. That's more than double the current rate of production of 9,604 units per year. The region has not seen that scale of new housing production since 1988.



Source: SANDAG

San Diego Region oth Cycle Kriva Plan							
Category	AMI Range	Income (Household of 3)		5 th Cycle Permits (2010-2020)			

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		La sall'a-tre	(2021-29)	
Very Low-Income	<50% AMI	< \$54,550	42,332	3,775
Low-Income	50-80% AMI	\$54,551 - \$87,300	26,627	5,126
Moderate-Income	80-120% AMI	\$87,301 - \$130,950	29,734	2,690
Above Moderate-Income	Over 120% AMI	\$130,951 >	72,992	61,987
Total			171,685	73,578

Unincorporated communities are also underproducing low- and moderate-income housing. The County of San Diego is responsible for overseeing the design and implementation of the Housing Element for unincorporated communities. Like the rest of the region, the unincorporated communities have not produced enough housing units to meet the targets in the 5th Cycle RHNA Plant. The table below shows that the shortfall is most acute (95% shortfall) at the very low-income and moderate-income categories.

Unincorporated Communities 5th Cycle RHNA 2010 - 2020

Category	AMI Range	Income (Household of 3)	Target Units	Permitted Units	Missing Units	% Shortfall
Very Low-Income	<50% AMI	< \$54,550	2,085	106	1,979	95%
Low-Income .	50-80% AMI	\$54,551 - \$87,300	1,585	628	957	60%
Moderate-Income	80-120% AMI	\$87,301 - \$130,950	5,864	999	4,865	83%
Above Moderate-Income	>120% AMI	\$130,951 >	12,878	4,271	8,607	57%
Total	i e		22,412	6,004	16,408	73%

The County recently updated its Housing Element on July 14, 2021, to align with the production targets from SANDAG's 6th Cycle RHNA Plan. In developing this plan, SANDAG place greater allocation weight on (1) access to transit, and (2) the number of jobs in each jurisdiction. As a result, the unincorporated communities have a much smaller share of the regional RHNA housing allocation, accounting for only 6,700 units in the 6th Cycle Plan, compared to 22,412 units in the 5th Cycle Plan. However, even these reduced targets represent a daunting challenge for the County.

The table below shows the 6^{th} Cycle RHNA targets (over 8 years) compared to the 5^{th} Cycle RHNA production (over 10 years). For example, from 2010 to 2020, the County produced 106 very low-income units in total. Yet the 6^{th} Cycle Plan anticipates the need to develop 1,834 very low-income units by 2029.

Unincorporated Communities 6th Cycle RHNA Plan (2021 - 2029)

Category	AMI Range	Income (Household of 3)	6 th Cycle RHNA Target (2021-2029)	5 th Cycle Housing Permits (2010- 2020)
Very Low-Income	<50% AMI	< \$54,550	1,834	106
Low-Income	50-80% AMI	\$54,551 - \$87,300	992	628
Moderate-Income	80-120% AMI	\$87,301 - \$130,950	1,165	999
Above Moderate-Income	Over 120% AMI	\$130,951 >	2,709	4,271
Total			6,700	6,004

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Section 4: Why Doesn't More Housing Get Built?

We need a clear diagnosis of the problems that constrain our ability to build housing that adequately meets the needs of all San Diegans. The following four factors constrain the supply and affordability of our regional housing stock.

4.1 The Cost of Land is Too High

The supply and price of developable land is the major constraint on the ability of homebuilders to produce new homes. An LAO report found that 99% of land in coastal urban areas was already developed, leaving less than 1% vacant. In response, the price of land has skyrocketed far faster than the pace of inflation on goods, services, and wages. According to Harvard's Joint Center for Housing Studies, the median price of land per acre in the San Diego region increased by 88% from 2012 to 2017, 13 times faster than the rate of inflation and 5 times faster than the rate of household income growth.

Land price inflation in the San Diego region, and across California, has created a condition where the bulk of a home's value lies in the land that it is built upon. A 2017 Redfin analysis found that the price of land accounts for 54.2% of a home's value in the San Diego region, or \$315,900, which ranked fourth highest in the nation, compared to just 15.9% in Buffalo, or \$24.645.

Land Share of Home Price (2017) by Selected Metro Areas

	Land Share		
Top Ranked Metro	of Home	Median	
Area	Price	Home Price	
Los Angeles, CA	60.9%	\$ 625,000	
San Jose, CA	60.4%	\$ 1,175,000	
Santa Cruz, CA	58.0%	\$ 823,500	
San Diego, CA	54.2%	\$ 585,000	
Salinas, CA	53.4%	\$ 614,000	
San Francisco, CA	51.5%	\$ 1,500,000	
Boston, MA	50.6%	\$ 517,000	
San Luis Obispo, CA	44.7%	\$ 599,500	
New York City, NY	46.3%	\$ 669,000	
Oakland, CA	44.7%	\$ 760,000	

	Land Share of		
Bottom Ranked Metro Area	Home Price	Median Home Price	
Buffalo, NY	15.9%	\$	155,000
Indianapolis, IN	18.0%	\$	194,500
Omaha, NW	18.5%	\$	222,000
Cedar Rapids, IA	18.6%	\$	129,700
Des Moines, IA	20.1%	\$	215,000
Fayetteville, NC	44.7%	\$	599,500
Greenville, SC	20.8%	\$	220,500
Syracuse, NY	20.8%	\$	144,000
San Antonio, TX	21.4%	\$	237,500
Philadelphia, PA	21.9%	\$	225,000

The value of land, with or without a home, is largely a reflection of what it is near: jobs, schools, transit, beaches, open spaces, and other amenities. In this way, the value of land is created through the collective effort and investment of the entire regional population, and not solely the individual actions of a particular property owner. Yet the upside of land value increases accrues almost entirely to incumbent property owners. While property taxes are the primary mechanism to capture and reinvest a portion of these land value increases. California ranks in the bottom

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third of all State's with an effective property tax rate of 0.74%, compared to a national average of 1.07%

The property tax system also effectively rewards incumbent property owners while penalizes new homebuyers. Since 1978, property taxes have been capped at 1% of assessed property value, down from a previous statewide average of 2.67%. Further, California property tax assessments are also based on the purchase price of the property rather than the actual market value of the property that increases over time. Assessment increases are capped at a maximum of 2% per year, regardless of the actual increase in property values, which have risen by 67% over the past decade.

A 2015 LAO analysis found the typical gap in property taxes for similar property owners ranged from \$1,350 to \$7,500 per year, a 450% difference that penalized newer homebuyers. It also found that this land tax system incentivized vacant land to remain vacant for longer and contributed to the 33% decline in homeownership rates among younger households over the past four decades.

4.2 The Cost of Construction is Too High

Labor: An ongoing shortage of skilled trade workers remains a widespread concern by home builders and subcontractors as many skilled constructions workers left the industry after a wave of layoffs following the 2008 housing crisis. According to the National Association of Home Builders, 60% of home builders reported a worker shortage, which contributes to longer build times, more delays, and higher costs for workers and subcontractors. Further, construction productivity has lagged far behind other labor industries growing by just 21% since 1995 compared to manufacturing productivity which nearly doubled during this period.

Laws and Regulatory Requirements: Regulatory processes and barriers, such as environmental review, restrictive and exclusionary land use zoning, permitting, and entitlement processes are particularly complex in California and can significantly extend development timelines and increase unpredictability. State and local policies such as design requirements, increasingly stringent building codes, impact fees, minimum parking requirements, and permitting processing all add to development costs. For instance, in 2015, the average impact fees in the State of California were \$23,455 for a single-family home, and \$19,558 for a multifamily unit, nearly three times the national average. Each structured parking space can cost between \$34,000 to \$50,000 to construct, with the costs ultimately passed onto the consumer whether they have a car or not. A 2013 study of downtown Los Angeles found that mandatory parking requirements raised the rent for each apartment by \$200 per month and the sale price of a condo by \$43,000. Some studies have also found that local design requirements added an average of 7% to total development costs and prolonged community opposition can increase housing production costs by 5%.

Many of these impact fees, development fees, and Mello-Roos assessments have grown significantly over the years to pay for infrastructure improvements that would have been paid through property taxes prior to 1978. However, these fees and assessments have the perverse

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effect of increasing the cost of new housing development and exacerbating our regional housing shortfall.

Materials: Hard costs represents a major expense for housing projects in California. According to the National Association of Home Builders, increases in the cost of lumber has added \$35,872 to the price of an average new single-family home and \$12,966 to the price of an average new multi-family home and translates to a rent increase of \$119 per month for a new apartment. Beyond lumber, the per-square-foot hard costs for constructing multifamily housing in California climbed by 25% over the past decade, with the most pronounced increases in plastics, concrete, and finishes.

4.3 Household Income and Wealth are Too Low

Housing supply is only half of the equation as we also need to look at income and wealth. Income: Housing cost burden can be seen as a manifestation of inefficiencies and distortions in our labor market that has produced growing income inequality over the past decades. For millions of low-wage workers, there is simply too large a gap between their monthly income and the price that housing can be reasonably built and operated. Approximately 25% of households in the region earn less than \$35,000 annually and can only afford to pay \$875 per month in rent to avoid being considered cost-burdened. This is far below the median asking rent of \$2,250 per month, as well as the Fair Market Rent of \$2,037 per month, a metric developed by HUD that sets the rent payments levels for federal housing assistance programs, as well as the median rent in all 50 states.

For thousands of such families, the math simply does not add up. Equitable housing cannot be developed with rents low enough to be affordable without significant subsidies to reduce the cost of development or increase household incomes.

Wealth: Income refers to the flow of money that comes into a household, typically through wages, business revenues, or through state benefits. In contrast, wealth refers to a household's net worth and savings. Wealth is a significant factor that severely limits access to rungs on the housing opportunity ladder, especially homeownership. Many households simply do not have the savings for a down payment to purchase an owner-occupied home. Between 1989 and 2019, median wealth grew by 30% while median home prices increased more twice as fast, at 77%. Further, student loan debt has increased by 76% since 2000 and continues to grow at a whopping 7.8% each year. Even those living off middle-class incomes are often saddled with too but debt and too little wealth to ever hope to access the homeownership market.

There are also very significant disparities in wealth within subpopulations. For instance, white families had seven times greater wealth compared to black families, and five times greater wealth compared to Hispanic families as of 2016. These racial wealth gaps have increased over the past five decades. Age-based wealth inequality has also grown. Between 1989 and 2016, the median net worth of people 65 and older increased by 68 percent while the median net worth of those 35 and younger has declined by 25 percent.

4.4 Regional housing challenges require regional solutions

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Housing markets extend across metropolitan areas and are not constrained by local political boundaries. While it's helpful to consider the disaggregated RHNA production targets for each of the 18 cities and the unincorporated communities, our regional housing challenges require greater regional coordination and partnership to address the scale of our housing shortfall and to affirmatively further fair housing. The past decades have proven that our regional toolkit is inadequately providing the housing we so desperately need. The problem has only grown more acute since the dissolution of the state redevelopment agency in 2011.

Section 5: Principles to Orient Equitable Housing Solutions

The following principles are intended to begin to orient and ground a new housing paradigm for San Diego where housing can be affordable and accessible to all residents.

- We need to understand housing as a regional challenge that requires regional solutions. While the County has land use authority in the unincorporated communities of the County, it also provides funding, resources, and thought leadership to projects and initiatives across the region. The County should emphasize this regional approach to housing and explore opportunities to coordinate, support, and partner with other regional entities, such as SANDAG and incorporated cities, to plan, finance, and facilitate housing production across the region.
- We need to build the right kind of housing. To tackle our housing crisis and climate emergency, we need to build high-quality "15-minute" communities that give San Diegans real options to walk, bike, access local services, and commute with transit. This means developing mixed-used, mixed-income communities that are walkable, age-friendly, and have excellent access to local amenities like parks, childcare, schools, jobs, and transit. While we need housing of all kinds, we need to focus production on "equitable housing", which refers to housing affordable to very-low income, low-income, and moderate-income households (0-120% AMI).
- We need to create a better ladder of housing opportunities. Effective housing policy should create options for people to move up and thrive in different housing opportunities. The current housing ladder is missing many rungs, and some are only accessible to certain people. For instance, many resources are narrowly focused at producing rental housing at 60% AMI but very few resources exist to create the broader range of equitable housing suitable for extremely low-income families, moderate-income renters, and people seeking to access first-time homeownership, especially in communities of color. We need to create much more housing across the income spectrum, with a special focus on equitable housing opportunities.
- We need to intentionally create inclusive communities. We have a responsibility to
 counteract the ongoing legacy of discriminatory housing policies and practices and create
 pathways to high-opportunity communities for all residents.
- We need to give consideration for subpopulations that may experience greater housing
 insecurity such as extremely low-income households, veterans, older adults, people with
 disabilities, justice-involved individuals, people with HIV/AIDS, LGBTQ+ individuals,
 and undocumented immigrants.

Section 6: Developing Transformative Housing Solutions

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While Section 4 above diagnoses the problems in the housing system, this section articulates general pathways for transformative housing solutions as well as concrete research items for County staff to pursue.

Addressing the High Cost of Land

Land value recapture tools are among the most promising solutions to addressing the high cost of land in urban areas and have seen resounding successes across Asian and Latin America. Such tools allow local government to tap into increasing land values, especially in locations made attractive and livable through public sector infrastructure investments and helps ensure that some of the value generated by public sector investments and interventions are reinvested back into the community. There are many flavors of land value capture, from special assessment districts to inclusionary housing models to public ownership and leasing of land assets. County staff should investigate the following research items:

1. Assessing opportunities to acquire land along key corridors to support future transit-oriented development

SANDAG is completing the 2021 regional plan, which outlines how San Diegans will move around the County and critical transportation priorities through 2050. This plan is a key tool for us to meet our climate emergency by investing in the creation of walkable, bikeable, and transit-rich communities. The plan will invest new transit infrastructure in major job centers, such as Sorrento Valley, which is the largest employment center in the entire County with 129,000 jobs (8.5% of the regional jobs) compared to only 19,000 households living in the area. New transit infrastructure, supported by transit-oriented land use planning, could transform this corridor into a thriving mixed-use, mixed-income, walkable community with easy access to amenities such as parks, daycares, and schools. However, transit and public infrastructure investments will also drive-up land prices, making it increasingly difficult for local governments to secure sites for equitable housing development and neighborhood amenities like community centers.

Urban economists have found that major public infrastructure projects can increase nearby property values by 30 to 40%, and as much as 150% where conditions are ideal. A 2019 study by the Mineta Transportation Institute and San Jose State University found that the recently opened Warm Springs BART station increased property values on nearby single-family homes by 11%, creating a whopping \$4 billion land value windfall accruing to property owners. Similarly, a 2020 working paper by the National Bureau of Economic Research determined that the construction of the Second Avenue Subway in New York City increased nearby private property values by 10%, creating a \$7 billion windfall for property owners.

The increased land value created by public investments is captured by the existing private property owners, or even speculators. Land value capture arrangements allow private property owners and the public to share a portion of these windfall gains and reinvest them back into the community.

One of the simplest ways to ensure that the public collects 100% of the land value increase is for the public sector to own, lease, or develop land adjacent to major

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infrastructure projects. This model is widespread in East Asia, especially in Hong Kong and Japan, where transit agencies often manage and develop portfolios of real estate assets near their own rail investments.

The County should develop location, size, and land use parameters to identify sites suitable for potential mixed-use redevelopment projects in the Sorrento Valley corridor. Such projects could include mixed-income residential, commercial, and/or community facility uses such as healthcare, childcare, and schools. The County should conduct a real estate market assessment of Sorrento Valley East and Sorrento Valley West to document general market trends and conditions and identify potential parcels suitable for future acquisition and redevelopment.

Estimated Cost: Funds for this request are included in the Fiscal Year 2021-22 Operational Plan for the Department of General Services Facilities Management Internal Service Fund. If approved, this request will result in costs and revenue of approximately \$150,000. The funding source is charged to client departments. There will be no change in net General Fund cost and no additional staff years. Department of General Services would be the lead department with support from Planning and Development Services and Housing and Community Development Services.

Capture upzoning land value windfalls through an inclusionary housing program focused on County general plan amendments (GPAs)

Based on previous Board direction, the County is currently investigating options for creating a mandatory inclusionary program that would require a percentage of income-restricted equitable housing units in development projects of all sizes in the unincorporated communities. However, the scope of the current investigation is missing a key element – a specifically tailored inclusionary housing policy that captures value specifically tied to significant upzonings in general plan amendments. Such rezonings allow for greater development potential and thus increases the value of the property. A GPA-specific inclusionary program could capture part of the upzoning windfall in the form of specific requirements for developing affordable housing units.

Many jurisdictions have inclusionary ordinances that require a percentage of affordable housing for certain projects that are significantly rezoned. The County should conduct a detailed real estate market analysis and develop recommendations for potential inclusionary requirements tied to properties with significant upzonings.

Estimated Cost: \$95,000. This component could be completed by the consultant who is being retained to complete the preparation of options for inclusionary housing criteria and ordinance implementation. Planning and Development Services would be the lead department.

Addressing the High Cost of Construction

The average price of new construction affordable housing has steadily increased over the years and is now approximately \$550,000 per unit in California. High construction costs mean that each unit requires more public subsidy dollars and that projects are often delayed until enough

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subsidy sources can be cobbled together. Reducing the high cost of construction can help spur affordable housing production especially among middle-income housing, which could potentially be produced with little to no public subsidy. County staff should investigate the following research items.

3. Comprehensive New Construction Cost Study

The County should conduct a quantitative assessment of the localized inputs and factors that drive new construction costs in the unincorporated communities and across the region. The study may include the County of San Diego, the City of San Diego, the City of Chula Vista, and a representative city from North County. The County should develop policy recommendations to address these cost drivers. This assessment will compare the various input costs associated with new construction across the County compared to similar regions across the State and nation and include several sample project typologies including high-density and medium-density multi-family infill development under different land cost assumptions.

This assessment should build on and significantly expand the work of the 2018 Options to Improve Housing Affordability study and be informed by UC Riverside's Feb 2020 White Paper, "Demystifying the High Cost of Multifamily Construction in California", and UC Berkeley Law's February 2018 Paper "Getting it Right: Examining the Local Land Use Entitlement Process in California to Inform Policy and Process". The assessment should include the following: land, labor, materials, minimum parking requirements, soft costs, and well as regulatory factors such as: zoning, land use, and design regulations, environmental review, permit processing, development impact fees, and the timeframe of discretionary review and entitlement process.

The study should include policy recommendations for regulatory and programmatic approaches that can reduce the cost of new construction development with a focus on low- and moderate-income housing production. County staff should prepare a memo to the Board with a detailed proposed scope of work for this study for further direction and guidance.

Estimated Cost: \$700,000. Planning and Development Services would be the lead department.

4. Reducing the Cost of Green Affordable Housing

The County should identify opportunities to expand incentives and remove barriers to increase green affordable housing development and rehabilitation. Given our climate emergency, and the leadership the County has already taken on sustainability and carbon reduction, it is imperative that we address our housing and the climate crisis in coordination, rather than in separate policy siloes.

Green housing is a form of sustainable building that minimizes the use of resources, reduces harmful effects on the environment, and provides healthier environments for people. Green housing has well-documented climate and environmental health benefits but often require larger initial capital outlays that make it challenging to incorporate into

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affordable housing projects. Green housing features often include solar panels, passive housing design standards, compact fluorescent lighting, ENERGY STAR appliances, low-flow fixtures, and dual-flush toilets, environmentally preferable products, use of local sources for materials, recycling of construction materials, and homeowner awareness education.

The County should evaluate the potential of the following tools:

- · Expedited review/permitting processes
- Density and height bonuses, relaxed build envelopes, reduced parking requirements, or other zoning relief
- Fee reduction/waivers
- Tax incentives
- · Green building code mandates
- Grants/rebates/reimbursements/revolving loan funds
- · Technical assistance
- Marketing/publicity/awards

Estimated Cost: \$100,000. Planning and Development Services would be the lead department.

5. Reducing VMT and EIR requirements for housing projects that include a significant affordable housing production.

We need to continue to work to ensure our climate and housing affordability goals are aligned. The County should analyze opportunities to streamline and reduce VMT and EIR requirements for projects with significant affordable housing components. For the purposes of this analysis, significant affordable housing production is defined as 40% of residential floor area that is income-restricted at 60% AMI, or 60% of residential floor area that is income-restricted at 80% AMI.

Estimated Cost: This work is being led by Planning and Development Services based on prior Board direction on May 19, 2021 (1), Minute Order #13. There are no additional costs.

Addressing Incomes That are Too Low

County staff should investigate the following research items that preserve affordable housing at rent levels appropriate for low-income households.

6. Expand Preservation of Existing Affordable Housing, including Naturally Occurring Affordable Housing

Even as we work to increase the rate of new affordable housing construction, we cannot afford to further lose our stock of existing housing that is affordable either through regulatory agreements or as so-called "naturally occurring affordable housing" (NOAHs), which are market-rate properties that happen to have asking rents that are affordable to households making up to 80% AMI. In a 2020 report, the San Diego Housing Commission found that the City of San Diego lost 72% of its unsubsidized low-income housing stock between 2000 and 2020. In concrete numbers, in 2000, the City of San

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Diego had 92,000 units with rents that were affordable for a low-income family. By 2020 there are only 25,000 units left. These NOAH units are at risk of becoming unaffordable as rents continue to rise across the region. Further, even affordable housing units that have affordability restrictions are at risk of market-rate conversion when the regulatory agreements expire.

The County should develop options to augment regional programs to incentivize and support the preservation of existing affordable housing.

Estimated Cost: \$100,000. Housing and Community Development Services would be the lead department.

Addressing the Need for Regional Solutions

Regional approaches allow local governments to work together to address shared housing challenges and issues. A key benefit to exploring and tackling housing challenges at the regional level is that housing programs and strategies can be aligned across the housing markets, which is not constrained by jurisdictional boundaries. Further, a regional approach to housing can help complement and support other inter-jurisdictional issues that are aligned with housing, such as transportation, climate adaption, and environmental protections.

7. Investigate Opportunities to Create a Regional Perennial Affordable Housing Trust Fund

Building on the success of the County's \$50 million Innovative Housing Trust Fund, the County should investigate options for creating a perennial affordable housing trust fund. Such a locally controlled and administered fund can serve as a crucial local match source to help San Diego housing projects be more competitive in securing State grants, bond allocations, and tax credit awards. Currently, the lack of a local match source puts us at a competitive disadvantage and forces the region to forgo crucial State funding opportunities that could be leveraged to build thousands of additional units. Research by the Center for Community Change estimates that local housing trust funds leverage as much as \$7.50 in additional investment for every \$1 invested through the trust fund and that each project returns an average of \$227,000 to the local economy each year in taxes.

Additionally, while the County's Innovative Housing Trust Fund program has been funded up to \$50 million through one-time appropriations, a perennial housing trust fund would be available on an on-going basis so that builders and affordable housing developers can create a robust pipeline of projects to boost regional housing production. The experience from other jurisdictions suggest that it takes several years for builders to develop a consistent pipeline to ramp up the scale of annual housing production beyond what one-time appropriations can accomplish.

County staff should investigate the following:

- Types of Fund Assistance: develop flexible options for structuring funds including low-interest and/or deferred-interest loans and permanent take-out financing options.
- Size: Estimate annual demand and capital absorption for such funds

SUBJECT: TRANSFORMATIVE HOUSING SOLUTIONS THAT ADVANCE EQUITY, SUSTAINABILITY, AND AFFORDABILITY FOR ALL

- Eligible Project Criteria: eligible projects could include new construction and preservation in VMT efficient locations. Preferences could be included that prioritize sustainability and green building.
- Fund Capitalization: identify potential sources for fund capitalization including dedicated housing fees, redevelopment tax increment set-aside funds, general revenue funds, bond issuances, ballot initiatives, and partnership opportunities with private and philanthropic entities (for example see the Greater Atlanta Transit-Oriented Affordable Housing Preservation Fund).

Estimated Cost: \$100,000. Housing and Community Development Services would be the lead department.

Additional affordable housing research topics

Additional concepts and programs can be added to the Transformative Housing Research Agenda if they are found to:

- Advance the production and preservation of affordable housing especially targeting the income tiers with the greatest housing cost burden and greatest gap in housing supply and demand.
- b. Advance sustainability and smart growth.
- c. Advance regional equity, with consideration for impacts to vulnerable populations that have historically experienced greater housing cost burden or are particularly poorly provided for under the existing housing system, including low-income individuals, young families locked out of the homeownership market, people of color, older adults, veterans, LGBTQ+ individuals, and people experiencing homelessness.

LINKAGE TO THE COUNTY OF SAN DIEGO STRATEGIC PLAN

Today's proposed action supports the Building Better Health and Living Safely initiatives in the County of San Diego's 2021-2026 Strategic Plan, as well as the County of San Diego's Live Well San Diego vision, by supporting individuals, families, and small businesses impacted by the COVID-19 pandemic.

Respectfully submitted,

TERRA LAWSON-REMER Supervisor, Third District

ATTACHMENT(S) N/A VICE-CHAIR NORA VARGAS Supervisor, First District

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COUNTY OF SAN DIEGO

AGENDA ITEM

BOARD OF SUPERVISORS

NORA VARGAS First District

JOEL ANDERSON

TERRA LAWSON-REMER

NATHAN FLETCHER

routin District

JIM DESMOND

DATE: August 31, 2021

08

TO: Board of Supervisors

SUBJECT:

AUTHORIZE COMPETITIVE SOLICITATION FOR AN ADMINISTRATOR FOR HOMELESS HOUSING AND SUPPORT TO SERVE PEOPLE WITH HIGH NEEDS EXPERIENCING HOMELESSNESS IN SAN DIEGO COUNTY (DISTRICTS: ALL)

OVERVIEW

In 2017, the County of San Diego (County) received its first allocation of Housing and Disability Advocacy Program (HDAP) funding, HDAP offers housing related financial assistance and wraparound supportive services, including, but not limited to interim housing, rental assistance, housing navigation, case management, security deposits, utility payments, moving costs, legal services, and credit repair. Since 2017, HDAP combined with other funding sources has served high-needs populations and have allowed the contracted providers flexibility to secure housing for 594 individuals through hotel vouchers, rental assistance and deposits, landlord incentives, storage fees, and structural modifications for livability. On May 31, 2022, these provider contracts will end; as a result, the County seeks to secure an entity to continue administration of the current housing subsidies for eligible tenants, as well as the capacity to add new housing rental subsidies and provide housing related supports for eligible individuals. The provided housing interventions and supports will be determined by the individual/household's level of need, and may include housing navigation/locator, housing specific case management services, landlord and tenant supports, short-, mid- and long-term housing assistance. The housing assistance strategies could include bridge housing, master leasing, flat rental subsidies, shared housing, as well as other evidence-based housing solutions.

Over the last several years, the San Diego County Board of Supervisors (Board) has demonstrated its commitment to housing and supports to address the needs of people experiencing and at-risk of homelessness. Most recently, on April 6, 2021 (06) the Board called for the establishment of the Department of Homeless Solutions and Equitable Communities to provide regional leadership on homelessness. The intent of the new department is to achieve sustained focus on the complex and interconnected issue of homelessness and better coordination of existing and future homeless activities and progress. In alignment with previous actions and in order to continue to advance the Board's priorities, a homeless housing and support administrator is needed to serve persons experiencing homelessness.

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SUBJECT: AUTHORIZE COMPETITIVE SOLICITATION FOR AN

ADMINISTRATOR FOR HOMELESS HOUSING AND SUPPORT TO SERVE PEOPLE WITH HIGH NEEDS EXPERIENCING HOMELESSNESS

IN SAN DIEGO COUNTY (DISTRICTS: ALL)

Today's actions request the Board authorize the Director, Department of Purchasing and Contracting to issue a competitive solicitation for a homeless housing and support administrator. Additionally, today's action requests the Board authorize application for future funding opportunities related to addressing homelessness. These items align with the County's *Live Well San Diego* vision by creating an opportunity to further support the housing needs of vulnerable people and help them thrive to remain healthy and safe. In addition, this effort supports the Framework for Our Future which prioritizes communities and populations in San Diego that have been historically left behind.

RECOMMENDATION(S)

CHIEF ADMINISTRATIVE OFFICER

- 1. In accordance with Section 401, Article XXIII of the County Administrative Code, authorize the Director, Department of Purchasing and Contracting, to issue a competitive solicitation for a homeless housing and support administrator, and upon successful negotiations and determination of a fair and reasonable price, award a contract(s) for the period of up to one year and up to four option years, and up to an additional six months, if needed; and to amend the contract(s) to reflect changes in program, funding or service requirements, subject to the availability of funds and the approval of the Agency Director, Health and Human Services Agency.
- 2. Authorize the Agency Director, Health and Human Services Agency, to apply for future funding opportunities related to addressing homelessness throughout the region in the current and future fiscal years, as they will provide overall value to the County by advancing efforts to reduce the number of people in the county who are at risk of or experiencing homelessness.

FISCAL IMPACT

Funds for this request are included in the Fiscal Year 2021-23 Operational Plan in the Health and Human Services Agency (HHSA). If approved, this request will result in costs and revenue of approximately \$1,330,000 in Fiscal Year 2021-22 and costs and revenue of approximately \$2,014,000 in Fiscal Year 2022-23. The funding sources are existing allocations of State funding from housing funds for Whole Person Wellness and the Housing Disability Advocacy Program. There will be no change in net General Fund cost and no additional staff years.

BUSINESS IMPACT STATEMENT

N/A

EQUITY IMPACT STATEMENT

Securing an administrator for homeless housing and supports will assist those who are homeless or at-risk of homelessness throughout San Diego County. It is anticipated that this action will provide needed housing and supports to residents who are disproportionality represented in the homeless system including justice involved individuals as well as Black, Indigenous and People of Color (BIPOC). In general, the incidence of Black, Native Americans and other persons of color experiencing homelessness mirrors the disparities found at the broader community levels. These group are over-represented in homelessness when compared to their proportion on the general

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SUBJECT: AUTHORIZE COMPETITIVE SOLICITATION FOR AN ADMINISTRATOR FOR HOMELESS HOUSING AND SUPPORT TO SERVE PEOPLE WITH HIGH NEEDS EXPERIENCING HOMELESSNESS IN SAN DIEGO COUNTY (DISTRICTS: ALL)

community, Locally, Black people make up 5.5 percent of the general population with 28 percent represented in the homeless population, American Indian/Alaskan Native make up 1.3 percent of the population with 2.6 percent represented in the homeless population. In addition, Native Hawaiian or Other Pacific Islander make up .6 percent of the population with 1.5 percent represented in the homeless population. As a means to drive these funds to address these inequities, the following actions will occur: 1, data will be collected and evaluated to identify opportunities of impact and program improvement. The data collection will include comparing demographics of the general population to those served by the program; 2. data points will be identified to drive goals and foster equity; 3. geographic mapping will be developed to inform place-based investments and 4. qualitative data from focus groups will be tracked to evaluate for program improvement and successes.

ADVISORY BOARD STATEMENT

N/A

BACKGROUND

The Housing Disability Advocacy Program (HDAP) is an ongoing allocation from the Department of Social Services to counties funding financial assistance for flexible housing supports for individuals applying for disability benefits. In 2017, the County of San Diego (County) received its first allocation of HDAP funding. HDAP offers persons experiencing homelessness housing related financial assistance and wrap-around supportive services. Since 2017, HDAP combined with other funding sources has served high-needs populations and have allowed the contracted providers flexibility to secure housing for 594 individuals through hotel vouchers, rental assistance and deposits, landlord incentives, storage fees, and structural modifications for livability. On May 31, 2022, these provider contracts will end; as a result, the County seeks to secure an entity to continue administration of the current housing subsidies for eligible tenants, as well as the capacity to add new housing rental subsidies and provide housing related supports for eligible individuals. The provided housing interventions and supports will be determined by the individual/household's level of need, and may include housing navigation/locator, housing specific case management services, landlord and tenant supports, short-, mid- and long-term housing assistance. The housing assistance strategies could include bridge housing, master leasing, flat rental subsidies, shared housing, as well as other evidence-based housing solutions. The HDAP will provide critical resources by providing much needed housing resources and supports to our unhoused and at-risk neighbors.

Utilizing HDAP funding continues the County commitment to addressing homelessness. Over the last several years, the San Diego County Board of Supervisors (Board) has demonstrated its focus on implementing effective strategies to address the needs of people experiencing homelessness. Most recently, on April 6, 2021 (06) the Board called for the establishment of the Department of Homeless Solutions and Equitable Communities to provide regional leadership on homelessness.

In alignment with previous actions and in order to continue to advance the Board's priorities, an administrator for homeless housing and support is needed to serve persons experiencing homelessness. The County seeks to secure an entity to continue administration of the current

ADMINISTRATOR FOR HOMELESS HOUSING AND SUPPORT TO SERVE PEOPLE WITH HIGH NEEDS EXPERIENCING HOMELESSNESS

IN SAN DIEGO COUNTY (DISTRICTS: ALL)

AUTHORIZE COMPETITIVE SOLICITATION FOR AN

housing subsidies for eligible tenants, as well as the capacity to add new housing rental subsidies and provide housing related supports for eligible individuals. The solicited administrator would support opportunities for individuals who are homeless and/or at-risk of homelessness and have a disability. The provided housing interventions and supports will be determined by the individual/household's level of need, and may include housing navigation/locator, housing specific case management services, landlord and tenant supports, short-, mid- and long-term housing assistance and administration of rental payments to landlords. The housing assistance strategies could include bridge housing, master leasing, flat rental subsidies, shared housing, as well as other evidence-based housing solutions. In sum, the Administrator will accomplish the goal of providing services and housing to one of our most vulnerable populations - those experiencing and at-risk of homelessness with a disability - through an approach that creates safe, healthy and thriving communities by ensuring access to housing and key supports.

LINKAGE TO THE COUNTY OF SAN DIEGO STRATEGIC PLAN

Today's proposed actions support Building Better Health, Living Safely and Thriving initiatives in the County of San Diego's 2021-2026 Strategic Plan, as well as the County's Live Well San Diego vision by increasing the availability of housing for people experiencing homelessness combined with the services to meet their needs most appropriately.

Respectfully submitted,

HELEN N. ROBBINS-MEYER Chief Administrative Officer

ATTACHMENT(S) N/A

SUBJECT:

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COUNTY OF SAN DIEGO 2821 AUG 27 AM 8: 33 CLERK OF THE BOARD OF SHEED VISCORD

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CHAIR

SUPERVISOR, FOURTH DISTRICT SAN DIEGO COUNTY BOARD OF SUPERVISORS

AGENDA ITEM

DATE:

August 31, 2021

TO:

Board of Supervisors

19

SUBJECT

FRAMEWORK FOR OUR FUTURE; DECLARING HEALTH MISINFORMATION A PUBLIC HEALTH CRISIS (DISTRICTS; ALL)

OVERVIEW

The resurging pandemic has led to more infections and hospitalizations than the region has seen since the beginning of the year and ICU capacity is once again being tested. The U.S. Surgeon General has recently warned that health misinformation presents an urgent threat to public health. Therefore, urgent action is needed to curb the spread of the Delta variant by combatting misinformation, thereby supporting our health care system and, in turn, saving lives. There would be a substantial detrimental effect on the County and public if not acted upon immediately. For these reasons, this Board Letter requires immediate action at the next Board meeting.

This Board Letter declares health misinformation to be a public health crisis. At a pivotal time in our history, with an FDA-approved vaccine available to all San Diegans free of charge and booster shots recommended later this year, health misinformation now presents a greater threat to public health than a variant of COVID-19. In response, the Board of Supervisors of the County of San Diego recognizes the vaccine hesitancy, that stands in the way of the County moving beyond the COVID-19 pandemic, is being fueled by the spread of health misinformation, and commits to developing strategies to actively combat health misinformation.

Following the recommendations of the U.S. Surgeon General Vivek H. Murthy in his advisory entitled "Confronting Health Misinformation," this board letter acknowledges the role misinformation has had in the resurgence of COVID-19 infections, once again filling hospital capacity, and driving the deaths and hospitalizations of thousands, including San Diegans² and committing County resources to work with trusted stakeholders to aggressively counter misinformation in our community and engage in outreach based on best practices.

We strongly urge your support for the recommendations in this letter to recognize health misinformation as the threat to public health that it is, and take the necessary steps towards a stronger, healthier future.

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SUBJECT: FRAMEWORK FOR OUR FUTURE: DECLARING HEALTH MISINFORMATION A PUBLIC HEALTH CRISIS (DISTRICTS: ALL)

RECOMMENDATION(S) CHAIR NATHAN FLETCHER

- 1.) Approve resolution titled "Resolution of the Board of Supervisors of the County of San Diego Declaring Health Misinformation a Public Health Crisis."
- 2.) Direct the Chief Administrative Officer (CAO) to implement the following strategies cited by the U.S. Surgeon General Vivek H. Murthy in his advisory entitled "Confronting Health Misinformation," and report back within 90 days on the status of implementation and within 180 days upon completion:
 - a.) Devote resources to identify and label health misinformation and disseminate timely health information to counter misinformation that is impeding our ability to keep our community safe,
 - b.) Modernize public health communications with investments to better understand gaps in health information, and questions and concerns of the community, especially in hardto-reach communities. Develop targeted community engagement strategies, including partnerships with trusted messengers,
 - c.) Expand our research efforts to better define and understand the sources of health misinformation, document and trace its costs and negative impacts, and develop strategies to address and counter it across mediums and diverse communities,
 - d.) Invest in resilience against health misinformation including digital resources and training for health practitioners and health workers. Explore educational programs to help our communities distinguish evidence-based information from opinion and personal stories.
 - e.) Partner with federal, state, territorial, tribal, private, nonprofit, research, and other local entities to identify best practices to stop the spread of health misinformation and develop and implement coordinated recommendations.
 - f.) Identify resource gaps to combating health misinformation and working with state and federal partners to meet ongoing needs.
 - g.) Work with the medical community and local partners to develop a website that will serve as a central resource for combating health misinformation in our community.

EQUITY IMPACT STATEMENT

The COVID-19 pandemic has had a significant impact on the lives of individuals, businesses, and communities across San Diego County. Recent studies have found that online misinformation campaigns are associated with a decrease in vaccinations over time, which impacts all communities' ability to reach herd immunity.³ But, the impacts are greater in ethnic minority communities as a majority of non-white adults were found to be hesitant to receive the Covid-19 vaccine.⁴ Studies have found vaccine and healthcare distrust continue to serve as major barriers to addressing racial equity in Covid-19 vaccine efforts.⁵ It is believed that developing sustainable and sound strategies to mitigate and combat misinformation, such through the actions proposed in this Board action, is crucial to closing health outcomes gaps within Black and Hispanic communities and achieving overall public health goals.⁶

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SUBJECT:

FRAMEWORK FOR OUR FUTURE: DECLARING HEALTH

MISINFORMATION A PUBLIC HEALTH CRISIS (DISTRICTS: ALL)

FISCAL IMPACT

There is no fiscal impact associated with this action. There may be future fiscal impacts associated with final recommendations which would need to be approved by the Board.

BUSINESS IMPACT STATEMENT

N/A

ADVISORY BOARD STATEMENT

N/A

BACKGROUND

This Board Letter declares health misinformation to be a public health crisis. At a pivotal time in our history, with an FDA-approved vaccine available to all San Diegans free of charge, health misinformation now presents a greater threat to public health than a variant of COVID-19. In response, the Board of Supervisors of the County of San Diego recognizes the vaccine hesitancy, that stands in the way of the County moving beyond the COVID-19 pandemic, is being fueled by the spread of health misinformation, and commits to developing strategies to actively combat health misinformation.

Since vaccines became widely available in mid-April, there has been a local and national surge in COVID-19 infections and hospitalizations that has once again threatened to strain hospital resources and put the health and safety of our community at risk. Slowing vaccination rates have made more San Diegans susceptible to contracting the more contagious Delta variant which has led to infection rates not seen since January of 2021.⁷

Research has shown that people are increasingly turning to the internet and social media channels for health information which has enabled public health professionals, including local health departments, to expand their reach but it has also facilitated the rapid spread of misinformation and disinformation. The prevalence of falsehoods undermining confidence in the vaccine has surged in recent months fueling unfounded notions that vaccines don't work, that they contain microchips, that people should rely on their "natural immunity" instead of getting vaccinated, that the vaccines cause miscarriages, among other erroneous assertions. 9

While empirical data and the broad scientific consensus point to the fact that COVID-19 vaccines are safe and effective against preventing severe disease, hospitalization, and death from the Delta variant, ¹⁰ misinformation and disinformation has played a significant role in undermining vaccine utilization and compliance with public health guidelines, such as those related to masks. ¹¹ Misinformed beliefs about vaccines and public health guidelines have turned this into what many have labeled a "pandemic of the unvaccinated." ¹²

On August 23rd, the Food and Drug Administration granted full approval to Pfizer-BioNTech's coronavirus vaccine for people 16 and older. ¹³ As our community and our country looks to turn the page on the pandemic, and as booster shots become more important to maintaining our recovery, confronting and combating misinformation becomes vital to saving lives and realizing our shared public health goals.

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SUBJECT: FRAMEWORK FOR OUR FUTURE: DECLARING HEALTH
MISINFORMATION A PUBLIC HEALTH CRISIS (DISTRICTS: ALL)

The Surgeon General has said "health misinformation is a serious threat to public health. It can cause confusion, sow mistrust, harm people's health, and undermine public health efforts. Limiting the spread of health misinformation is a moral and civic imperative." This board letter signals the Board's agreement with the Surgeon General and affirms the Board's commitment to taking action to combat misinformation. We strongly urge your support for the recommendations in this letter to recognize health misinformation as the threat to public health that it is, and take the necessary steps towards a stronger, healthier future.

LINKAGE TO THE COUNTY OF SAN DIEGO STRATEGIC PLAN

Today's proposed actions support the Live Well San Diego Initiative in the County's Strategic Plan, and its vision for San Diego that is Building Better Health, Living Safely, Thriving, by supporting and defending public health efforts.

Respectfully submitted,

NATHAN FLETCHER Supervisor, Fourth District

ATTACHMENT(S) Resolution

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SUBJECT: FRAMEWORK FOR OUR FUTURE: DECLARING HEALTH MISINFORMATION A PUBLIC HEALTH CRISIS (DISTRICTS: ALL)

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^{1 &}quot;Confronting Health Misinformation, The U.S. Surgeon General's Advisory on Building a Healthy Information Environment," Surgeon General Vivek H. Murthy, July 2021
2 "Coronavirus Doctors Battle Another Scourge: Misinformation," August 17, 2020, New York Times
3 Wilson S.L., Wiysonge C. Social media and vaccine hesitancy. BMJ Global Health. 2020;5(10)
4 Reinhart R.J. Gallup; 2020. More Americans now willing to get COVID-19 vaccine.
5 Ndugga N., Artiga S., Pham O. Kaiser Family Foundation; 2021. How are states addressing racial equity in COVID-19 vaccine efforts? https://www.ncbi.nlm.nih.gov/pmc/articles/PMC8.117478/
6 Xiang D, Lehmann L., Health Policy Technol. 2021 Sep; 10(3): 100520. Confronting the misinformation pandemic

August 19th case numbers in San Diego are the highest one-day total since late January, NBC San Diego
 "Misinformation: A Threat to the Public's Health and the Public Health System," Journal of Public Health Management and Practice: May/June 2020

[|] Safety and Effectiveness of COVID-19 Vaccines, Johns Hopkins Medicine
| Health-related misinformation dangerously undermines response to public health crisis, Center for Health Security

12 Dr. Rochelle Walensky, CDC director, on July 16th at briefing of the White House COVID-19 Response Team

13 Full FDA-approval of Pfizer COVID-19 vaccine, August 23, 2021, New York Times

14 Full FDA-approval of Pfizer COVID-19 vaccine, August 23, 2021, New York Times

SOAP MAT | Now Serving Youth

Specializing in Opioid Use Treatment
Now Offering Youth Substance Use Treatment

TREATMENT

SOAP MAT, LLC is an outpatient treatment program for substance use disorder. Our goal is to provide affordable, medication assisted treatment (MAT), utilizing the harm reduction model and evidence based practices. Outcomes are geared toward higher community functioning, yielding a decrease in crime rates, high risk behaviors and deaths.

PROFESSIONAL

SOAP MAT's values include integrity, respect, unity, and innovation.

SOAP MAT believes that the integration of both counseling AND medication yields successful outcomes.

SOAP MAT prioritizes diversity and inclusion: **EVERYONE IS WELCOME.**

YOUTH PROGRAM SERVICES

JULY 1, 2021

SOAP MAT Now offering Medication Assisted Treatment to Youth / Ages 12 to 17

Youth and their families will receive comprehensive, strength-based care coordination that addresses each adolescent's unique needs. For more detailed treatment information, please contact the facility at the number provided.

SOAP MAT will conduct assessments and intakes for youth: Monday – Friday • 5:00 am to 1:00 pm • Ages 12 to 17 Note the following:

Parental authorization will be required for program admission (unless emancipated minor).

Program participation is integral to patient success. Patient compliance, engagement, familial involvement and service support is critical for youth long term success.







Contact Information:

3230 Waring Court, Suite A Oceanside, CA 92056

Phone: (760) 305-7528 FAX: (760) 509-4410

website: www.soapmat.com email: info@soapmat.com



NICK MACCHIONE, FACHE AGENCY DIRECTOR

HEALTH AND HUMAN SERVICES AGENCY

LUKE BERGMANN, Ph.D.DIRECTOR, BEHAVIORAL HEALTH SERVICES

BEHAVIORAL HEALTH SERVICES
3255 CAMINO DEL RIO SOUTH, MAIL STOP P-531
SAN DIEGO, CA 92108-3806
(619) 563-2700 • FAX (619) 563-2705

August 27, 2021

TO: Behavioral Health Advisory Board (BHAB)

FROM: Luke Bergmann, Ph.D., Director, Behavioral Health Services

BEHAVIORAL HEALTH SERVICES DIRECTOR'S REPORT - SEPTEMBER 2021

ACTION ITEM(S): MENTAL HEALTH SERVICES ACT (MHSA) ANNUAL UPDATE

The County of San Diego (County), Health and Human Services (HHSA) Behavioral Health Services (BHS) is in the second year of implementing the MHSA Three-Year Program and Expenditure Plan: Fiscal Years 2020-21 through 2022-23 (Three-Year Plan), approved by the San Diego County Board of Supervisors (Board) on October 27, 2020 (7). The MHSA Fiscal Year 2021-22 Annual Update (Annual Update) presented today includes budget and programmatic changes to the Three-Year Plan. The majority of services outlined in the Annual Update are a continuation of programs previously approved by the Board in the Three-Year Plan. As mandated by the MHSA, the Three-Year Plan and subsequent Annual Updates require approval by the Board prior to submission to the California Mental Health Services Oversight and Accountability Commission (MHSOAC).

Since the establishment of the MHSA, the County has invested nearly \$2 billion of MHSA funding to expand and enhance critical mental health programs to dramatically shift how residents of San Diego County access care and support for behavioral health needs through the continued development of a regionally distributed model of care focused on prevention and continuous care, rather than perpetual crisis. The County continues to make significant MHSA investments in critical prevention, treatment and support services through the implementation of the Three-Year Plan and subsequent Annual Updates.

The estimated MHSA costs and revenues for FY 2021-22 are approximately \$218.6 million, inclusive of \$400,000 dedicated to the California Mental Health Services Authority (CalMHSA), to continue participation in statewide prevention and early intervention campaigns and local initiatives. The funding source is Mental Health Services Act (MHSA). The proposed MHSA budget reflects enhanced Medi-Cal drawdown tied to a Federal Medi-Cal Assistance Percentage (FMAP) associated with COVID-19. There will be no change in net General Fund cost and no additional staff years.





Behavioral Health Services is seeking Board of Supervisor approval to:

Receive and approve the Annual Update, which includes MHSA funding of approximately \$218.6
million in Fiscal Year (FY) 2021-2022, inclusive of \$400,000 dedicated to the California Mental
Health Services Authority.

It is, THEREFORE, staff's recommendation that BHAB supports the approvals and authorizations needed to implement the above recommendation.

ACTION ITEM(S): APPOINTMENT OF THE BHAB NOMINATING COMMITTEE

In September of each year, the BHAB Chairperson appoints a Nominating Committee of at least three BHAB members to select a slate of Executive Committee Officers to stand for election in the 2021 election cycle. The Nominating Committee is confirmed by the entire BHAB and will work to form the slate of Officers during September, for presentation to the full BHAB at the October meeting. This action seeks BHAB's confirmation of the Nominating Committee comprised of: **Bill Stewart, John Sturm,** and **Phil Deming.**

It is, THEREFORE, staff's recommendation that your Board vote to confirm the Nominating Committee for the 2021 election cycle as appointed by the BHAB Chair.

LIVE WELL SAN DIEGO UPDATES / SPECIAL EVENTS

Upcoming Events

Suicide Prevention Council Press Conference

The Suicide Prevention Council (SPC) will host a press conference on Wednesday, September 8, 2021, from 10:00 a.m. to 10:30 a.m. at the County Administration Center East Plaza to unveil the SPC's Report to the Community 2021. Board of Supervisors Chair Nathan Fletcher and Dr. Luke Bergmann will be in attendance.

Recovery Happens Annual Community Event

Recovery Happens 2021 will take place on Saturday, September 18, 2021, from 10:00 a.m. to 11:30 a.m. The virtual event is a celebration of individuals on the recovery journey and those who support them. Chair Fletcher will virtually present a proclamation honoring National Recovery Month. Local radio personalities, Laura Cain and Tommy Sablan, along with San Diegans in recovery will provide inspiration to engage the recovery community. A virtual resource fair will also be available on the County of San Diego Behavioral Health Services (BHS) website during the entire month of September. Registration details will be made available soon through the Recovery Happens website.

12th Annual Early Childhood Mental Health Conference-We Can't Wait!

The Children, Youth and Families (CYF) System of Care, in partnership with Early Childhood stakeholders, will host the 12th Annual Early Childhood Mental Health Conference: We Can't Wait! - Emerging from COVID, Conflict and Chaos: Creating a Resilient Future for our Children and Communities. The virtual conference will be held from September 23-25, 2021. Conference presenters will explore early childhood development, evidence-based practices, and advances in early education programs and address how past and recent events have impacted the most vulnerable populations. More information on the conference is available at: https://www.earlychildhoodmentalhealth-sandiego.com/.

UPDATE FROM THE CHILDREN, YOUTH AND FAMILIES (CYF) SYSTEM OF CARE

2021 National Association of Counties (NACo) Awards

Two CYF programs received the 2021 National Association of Counties (NACo) Achievement Award. The award recognizes programs for innovative approaches to providing new or needed services, improving administration of existing programs, or promoting intergovernmental cooperation and coordination. The awarded programs are:

- Pathways to Well-Being Virtual Workforce Development Training Series (Pathways) Microlearnings: This innovative and cost-effective online training series was developed to accommodate the evolving way in which information is shared with behavioral health providers and aims to ensure that services are delivered in a trauma-informed, client-centered manner and are documented to adhere to Medi-Cal standards. Pathways utilizes micro-learnings through the San Diego State University (SDSU) Responsive Integrated Health Solutions (RIHS) training contract and are structured to be eight to ten minutes long for ease of completion and retention of information.
- SchooLink: A CYF partnership with community-based organizations and school districts
 throughout San Diego County to offer outpatient specialty mental health services (SMHS) and
 substance use disorder (SUD) treatment on school campuses that serve students on Medi-Cal and
 those who are low-income, uninsured, or underinsured. SchooLink implements a standardized
 practice across the system of care, increases collaboration between schools and providers of
 mental health and SUD treatment programs, and provides system-level data that was previously
 unavailable.

CYF Council

The CYF System of Care Council continues to meet virtually and has shifted to the Zoom platform. There is consistent meeting representation from the Behavioral Health Advisory Board (BHAB) by board member Bill Stewart. Detailed information about the CYF Council can be found at: https://www.sandiegocounty.gov/content/sdc/hhsa/programs/bhs/mental-health-services-children/CYFBHSOCCouncil.html.

The following were the CYF Council areas of focus for Fiscal Year 2020-21:

- July 13, 2020- Annual CYF Council orientation
- August 10, 2020- Strategic Planning Part I to provide Fiscal Year 2019-20 accomplishments and Fiscal Year 2020-21 goals
- September 14, 2020- Strategic Planning Part II
- October 12, 2020- Combined Councils meeting focused on transgender health across the lifespan
- November 9, 2020- Supporting Youth Engagement: Live Well Youth Sector
- December 14, 2020- Dark
- January 11, 2021- Best practices for outreach during the pandemic
- February 8, 2021- Best practices for engagement during the pandemic
- March 8, 2021- Finalized best practices recommendations for outreach and engagement; hosted a Live Well Schools presentation; and discussed personal commitment to achieve inclusion and equity
- April 12, 2021- Combined Councils meeting panel discussion on COVID-19 impacts on BHS Systems of Care
- May 10, 2021- Breakfast with the BHS Director: Vision for Serving Children, Youth and Families
- June 8, 2021- American Rescue Plan Act of 2021 (ARPA) discussion and development of recommendations for the BHS Director

Fiscal Year 2021-22 Planned Focus Areas:

July 12, 2021- Annual CYF Council Orientation

- August 9, 2021- Strategic Planning meeting
- September 13, 2021- School Focus
- October 11, 2021- Combined Councils meeting hosted by the CYF Council
- November 8, 2021- To Be Determined (TBD)
- December 2021- Dark
- January 10, 2022- Bi-annual CYF Council Sub-Committees and other groups reports
- February 14, 2022- Bi-annual CYF Council Sub-Committees and other groups reports
- March 14, 2022- TBD
- April 11, 2022- Combined Councils meeting hosted by the Adult and Older Adult (AOA) Council
- May 9, 2022- Coffee with the BHS Director
- June 13, 2022- TBD

CYF Update on Advancing the Behavioral Health Continuum of Care Through Regional Collaboration and Innovation

- Rady Children's Hospital Hub Program Status: The County continues to meet with Rady's leadership to identify service and capacity needs with emphasis on data and analytics mapping, as well as progress towards key milestones in development of the facility.
- Threat Assessments Evaluations- Program Status: A Threat Assessment Specialty Criteria was implemented on July 1, 2020, which created the infrastructure for Treatment and Evaluation Resources Management (TERM) clinicians to provide these specialty assessments. The compensation rate has been under review and as of January 1, 2021, the rate was set at \$2,500 versus the base rate of \$1,800 for standards assessments. A market analysis informed the rate setting and will continue to be evaluated. To date only one practitioner has been onboarded to this specialty panel. There is one practitioner on the panel, and no recent evaluation requests.

Mobile Crisis Resource Teams (MCRT)

MCRTs have been established with countywide services being rolled out in phases. A CYF System of Care Presentation was delivered on August 2, 2021 to Telecare and Exodus to ensure that the MCRT teams have the information needed to access appropriate care for children and youth. More information the **MCRT** be found following on program can on the webpage: www.sandiegocounty.gov/content/sdc/hhsa/programs/bhs/BHS MCRT.html. General, non-urgent questions can be emailed to MCRT@sdcounty.ca.gov.

School Health Initiative

Under Board of Supervisors (BOS) Chair Nathan Fletcher's School Health Initiative, BHS, San Diego County Office of Education (SDCOE), and San Diego Unified School District have partnered to explore the various needs of students as well as discuss Schoolink enhancements and universal screening.

Creating Opportunities in Prevention and Eliminating Suicide (COPES).

BHS has been selected to receive grant funding from the Mental Health Student Services Act Grant through the Mental Health Services Oversight and Accountability Commission (MHSOAC); projected for October 2021. CYF and SDCOE have been working on establishing the specific elements for services focused on suicide prevention through Creating Opportunities in Prevention and Eliminating Suicide (COPES) and have been collaborating with the schools to initiate the services.

Adverse Childhood Experiences (ACEs) Network of Care Learning Collaborative

CYF leadership participated with other system partners in a Learning Collaborative where a system vision was created with a mapping of strategies and action steps to help lead towards an ideal Network of Care. Planning is underway for phase 2 of the Learning Collaborative.

CYF Systemwide Annual Report, Fiscal Year 2019-20

Through a long-standing partnership with Child and Adolescent Services Research Center (CASRC), BHS released the Fiscal Year 2019-20 CYF Systemwide Annual Report. This valuable report continues to offer system trend and analysis. This edition includes a new component on youth population health data by capturing information from the California Healthy Kids Survey and the Youth Risk Behavior Survey. Initial impacts of COVID-19 are reflected in the report, and a number of other new elements were incorporated, including a rich appendix that pulls in other system fact sheets for easy access. The Fiscal Year 2019-20 report is available at: https://www.sandiegocounty.gov/content/dam/sdc/hhsa/programs/bhs/TRL/TRL%20Section%206/CYFBHS%20Annual%20Report FY2019-20 with%20appendices.pdf.

Prior year reports can be accessed at:

https://www.sandiegocounty.gov/content/sdc/hhsa/programs/bhs/technical_resource_library.html#5

Continuum of Care Reform and Pathways to Well Being

The Continuum of Care Reform (CCR) initiative is a comprehensive framework of legislation and regulations designed to improve the continuum of services that support children, youth, and families across child placement settings. The CCR continues to guide Pathways to Well-Being (PWB) and allows for close collaboration across BHS, Child Welfare Services (CWS), Probation department, SDCOE and the San Diego Regional Center (SDRC).

The following updates highlight recent work on PWB and CCR.

PWB launched a series of seven micro-learnings focused on PWB documentation for BHS providers, as well as system partners including CWS, Juvenile Probation, SDCOE, and SDRC. Trainings are accessible through Responsive Integrated Health Solutions (RIHS): https://theacademy.sdsu.edu/programs/rihs/pathways/pathways-online-learning/

Course topics include:

- PWB Portion of the BHA Documentation
- Eligibility for PWB and Enhanced Services Form Documentation
- Entering PWB Eligibility in Cerner Community Behavioral Health Client Categories Maintenance Documentation
- PWB CFT Meeting Referral Form Documentation
- PWB Progress Report to CWS Form Documentation
- o Intensive Care Coordination Note Documentation
- CFT Meeting Note Form Documentation
- Child and Family Team (CFT) Meetings: The Fred Finch Child and Family Team (CFT) Meeting Facilitation Program facilitated a total of 4213 meetings between July 1, 2020, through June 30, 2021. CFT meeting data continued to reflect that BHS providers have made a successful transition from in-person CFT meetings to alternate modalities including video and telephone conference. As in-person meetings resumed in 2021, the program continued to offer the option of in-person, virtual or telephonic access to allow for a broader range of access for all participants, regardless of proximity or connectivity.

According to the California Integrated Core Practice Model for Children, Youth and Families (2018), an integral component of the CFT process is facilitating connection and collaboration with educational supports. Educational supports, such as a school counselor or a teacher, can assist in identifying educational needs, strengths, and resources within the CFT planning process. Educational supports can also address potential barriers to school success and collaborate to arrange access to school-based services. CYF in collaboration with SDCOE, CWS, Juvenile Probation, and the CFT Meeting Facilitation program, developed a "Request for Education

Representative at a CFT Meeting" letter for CFT members to utilize when requesting an Educational Representative at the CFT meetings. This process enhancement became effective on August 1, 2021. More information is included in the 2021-08-04 - BHS Provider Information Notice and at: https://theacademy.sdsu.edu/programs/rihs/pathways/.

• Beginning July 2021, BHS contracted STRTPs who have bed capacity for 12 youth or less, have the option to partner with the Center for Child and Youth Psychiatry (CCYP) program for psychiatric services. The option for STRTPs to utilize CCYP will ensure that youth who have the most intensive and complex mental health needs are able to access Medication Management from psychiatrists experienced in the System of Care, with minimal disruption or lapses in services.

As of July 2021, 11 group homes have been licensed as Short-Term Residential Therapeutic Programs (STRTP) in San Diego County. All 11 of the licensed STRTPs have established BHS contracts. Ten of the STRTPs have Mental Health Program approval from DHCS to provide Specialty Mental Health Services (SMHS), and one is awaiting final approval. BHS has facilitated STRTP Mental Health Program orientations for all onboarding STRTPs and is providing weekly technical assistance for each newly contracted STRTP providing SMHS.

California is working on shifting STRTPs to Qualified Residential Treatment Programs (QRTP) as Title IV-E funding may be leveraged for the Board and Supervision costs of youth residing in QRTPs. The definition of a QRTP in Title IV-E overlaps with the definition of an Institution for Mental Disease (IMD) in Title XIX. Title XIX prohibits federal reimbursement for covered services provided to a beneficiary who resides in an IMD. California Department of Health Care Services (DHCS) sought authorization from Centers for Medicare and Medicaid Services (CMS) to exclude STRTPs from consideration as IMDs, however a blanket approval was not provided and DHCS must assess each STRTP/QRTP by December 31, 2021, to determine IMD status. The evaluation tool that DHCS has presented appears to indicate that any STRTP with over 16 beds will be deemed an IMD. The State and the County are exploring solutions to address this issue.

Under Families First Prevention Services Act (FFPSA) as of October 1, 2021, a Qualified Individual (QI) who is most likely a clinician, needs to evaluate any youth being considered for STRTPs/Qualified Residential Treatment Programs (QRTPs). System partners are exploring the local infrastructure to meet this new requirement. In addition, youth leaving an STRTP/QRTP must have access to a minimum of 6 months of aftercare. State level discussions continue to review the type of aftercare, inclusive of high-fidelity wraparound.

Therapeutic Foster Care (TFC) Update

In Fiscal Year 2020-21, new TFC forms were made available to providers to facilitate the delivery and documentation of TFC services. The TFC program served six clients and provided training and certification for seven TFC parents.

Family Urgent Response System (FURS)

FURS is a statewide and county-level system designed to provide collaborative and timely phone-based or in-home, in-person response during situations of instability between current and former youth in foster care and their caregivers. In compliance with Assembly Bill (AB) 79 and Senate Bill (SB) 80 a local partnership between BHS, CWS and Probation formed to provide a local FURS network that is prepared to dispatch local trauma-informed mobile support to foster youth experiencing a crisis that is identified through a State-run hotline. CWS provided the local response effective March 2021, with service provision shifting to a contracted provider effective July 1, 2021. In Fiscal Year 2020-21 there were less than ten referrals to San Diego County from the State Hotline. FURS information was shared with the CYF Council on March 8, 2021 and also added to the BHS website which also links to State information: https://www.sandiegocounty.gov/content/sdc/hhsa/programs/bhs/mental_health_services_children/Family_Urgent_Response_System.html

AB 2083 Foster Youth: Trauma-Informed System of Care

The County of San Diego successfully executed a System of Care Interagency Memorandum of Understanding (MOU), as guided by AB 2083, Trauma-Informed System of Care for Children and Youth. The MOU seeks to ensure that the Systems Partners' programs and policies reflect a coordinated, integrated, timely, and effective delivery of services for children, youth, and families. System partners included in the MOU are CWS, BHS, Probation Department, SDCOE, SDRC. The MOU was submitted to California Department of Social Services (CDSS) in March 2021. Executive leadership representatives from each System Partner have formed an Interagency Leadership Team, which meets quarterly and serves as the governing and coordinating body of the AB 2083 collaborative. In addition, leadership from AB 2083 partners have formed a Child and Family Wellness System of Care Committee which meets monthly with the goal of fully implementing the interagency MOU.

The AB 2083 Training Development Workgroup is continuing to work toward the goal of creating one comprehensive e-Learning for BHS providers and system partners that will integrate information from system partners serving children, youth, and families. The workgroup, led by RIHS and BHS includes representatives from CWS, Juvenile Probation, SDRC, and SDCOE. This e-Learning is projected to be rolled out in Fiscal Year 2021-22.

COVID-19 Service Delivery Impacts and Adjustments

- Pandemic Impact Report 2019-20: CYF, in collaboration with the Child and Adolescent Services Research Center (CASRC) has been working on a Pandemic Impact Report. The report examines the impact of the first ten months of the pandemic, beginning with the Stay-At-Home order in March 2020. The report compares the San Diego County Behavioral Health data from March through December 2020 to the same time frame in 2019. The report includes demographics and service system information, satisfaction, symptom severity, client outcomes, and crisis services. The report can be accessed on the CASRC website at: https://medschool.ucsd.edu/som/psychiatry/research/CASRC/resources/SOCE/Pages/Reports.as
- **Tools for Practitioners:** CYF and CASRC created several tools and infographic content to support practitioners in delivering care. These tools include:
 - Child and Adolescent Needs and Strengths (CANS) Strengths during client plan development and treatment interventions.
 - Handout on engaging families and youth in teletherapy which highlights engagement strategies for various developmental levels of clients.
 - Clinician Telehealth Checklist of teletherapy best practices to support clinicians with standardize protocols.
- Come Play Outside: CYF, in collaboration with the City of San Diego and the City's Department of Parks and Recreation launched the *Come and Play Outside!* initiative on June 1, 2021. In response to the long-standing closure of schools, parks, and recreational centers, which resulted in a drastic decrease of physical outdoor activities and the negative socio-emotional consequences, BHS responded quickly to actualize this initiative. Come Play Outside! offers a wide variety of programs and schedules, including, but not limited to aquatics, adventure camp, Teen Nite, Sports Camps, Science, Technology, Engineering and Mathematics (STEM) and Science, Technology, Engineering, Arts, and Mathematics (STEAM) camps, and movies in the park through 18 City of San Diego recreation centers and three aquatic centers primarily in the Central, Southeast, and South Bay neighborhoods within the City of San Diego.

ARPA Emergency Housing Vouchers

CYF identified 11 programs as candidates for a partnership to access Emergency Housing Vouchers through ARPA funding. Three distinct levels of care that serve both women and transitional age youth that present with housing needs were identified:

- Six perinatal outpatient programs that offer SUD treatment as well as ongoing recovery services to women.
- Four perinatal residential programs that offer SUD treatment and connect women to a perinatal outpatient program for ongoing care.
- One Countywide mental health outpatient program that supports children and youth who are homeless.

Although the 11 programs operate in different locations throughout the County, they all serve individuals across all county regions. CYF in partnership with the 11 programs, representing six legal entities, committed to identify 20 individuals/families for the emergency housing vouchers and to offer them on going supportive services.

San Pasqual Academy (SPA) Graduation

The SPA Day Services Program Manager provided the following highlight:

The very difficult 2020-21 school year at SPA culminated with an amazing and inspiring graduation ceremony for thirteen hard-working and resilient seniors. Amongst this group of graduates, four of them are set to attend California State Universities to pursue continued education while other graduates plan to attend community colleges, trade schools, or work opportunities. Even with huge challenges set before this group of seniors including school instruction not being in-person, adapting to remote learning, restrictive quarantine guidelines for the better part of the year, limitations in visiting family and friends, and employment sacrifices due to COVID-19 restrictions; these young people transcended it all. They received their high school diplomas, worked with their support system on their transition plans, continued to develop Independent Living Skills (ILS), utilized their resources and services for health and wellness including emotional and psychological health, while managing their anxiety and stress through it all.

Many of these stories were shared during the graduation ceremony. Eight of the thirteen graduates gave heartfelt speeches about their journey, insight, perseverance, and gratitude for all they have accomplished and acknowledged everyone who helped them reach these goals. The thoughtfulness and courage of these youth with taking on the tremendous challenge of public speaking should be applauded as their stories were shared in a personal, relatable, and inspiring manner. Additionally, the ability to hold a large outdoor ceremony where family, friends, care providers, caregivers, and others could come and celebrate the accomplishments of these youth was the much needed 'gift' for the many sacrifices made this year.

Family Services Update

• MAT (Medication Assisted Treatment) Services: CYF continues to work towards establishing MAT services in a Perinatal Outpatient Treatment program. Additionally, to meet the needs of youth, and in awareness of the recent increase in opioid-related overdose incidents in San Diego County during the COVID-19 pandemic, CYF and AOA expanded the availability of MAT to adolescents effective July 2021. SOAP MAT, LLC, a licensed opioid treatment program, now offering MAT to youth ages 12-17 who have an opioid use disorder. Youth are screened to determine if MAT is an appropriate treatment option. MAT for youth may be focused on safe, monitored withdrawal, or less commonly, on maintenance of abstinence. In addition, youth are connected to outpatient or residential treatment services aligned with the level of need of the youth and their family. The current expansion of services to include MAT for youth will be monitored to assess the need in the community and potential expansion to other regions and providers.

- SAFE Housing: Facility upgrades, improving equity and access to equitable opportunities for the women and children who reside at SAFE (Sober and Friendly Environment) Housing, a transitional sober housing facility in a residential environment for parents, and their dependent children, who have a CWS, court-ordered family reunification plan and who have completed a SUD treatment program. SAFE Housing, which is an apartment building facility comprised of 5 units with each apartment shared by up to 2 families, needed significant living improvements. CYF secured \$75,000 in one-time facility improvement funds through CalWORKS that were utilized to install wired and wireless internet service in the building (something that did not exist previously); replace worn and outdated furniture such as couches, beds, and dining tables/chairs; replace old and outdated appliances, including refrigerators and stoves; as well as purchasing microwave ovens, which residents either provided or went without previously. In addition, families are now provided their own toiletries, linens, towels, kitchenware, and utensils. Previously, residents were responsible for bringing these items and were shared among multiple families. The funding was also utilized to secure access to equitable online learning, training, and job search by supplying laptops, tablets, and other Information Technology (IT) equipment that are standard in most households. The improvements completed under this funding epitomize the County of San Diego and BHS's commitment to diversity, inclusion, and equity.
- Peer Support Specialists: Effective July 1, 2021, Drug Medi-Cal Organized Delivery System (DMC-ODS) outpatient providers were expanded to include one FTE Peer Support Specialists. The intent is to add one FTE Peer Support Specialists to the Teen Recovery Centers in quarter one of Fiscal Year 2021-22. At this time, Peers may perform county billable case management services after completion of the required training, as well as offer services during the Recovery Services phase of treatment. At the same time, DHCS has identified a plan to offer Peer Certification for both DMC-ODS and Mental Health programming, connected to SB 803. Behavioral Health Information Notice No: 21-041 dated July 22, 2021, offers more information on the Medi-Cal Peer Support Specialist Certification Program Implementation through DHCS.

Link: https://www.dhcs.ca.gov/Documents/CSD_BL/BHIN-21-041.pdf

Emergency Screening Unit

The Emergency Screening Unit (ESU) provides crisis stabilization services to children and youth experiencing an acute psychiatric crisis. The ESU team offers comprehensive screening services, crisis stabilization, and facilitates inpatient hospitalization when clinically necessary.

In Fiscal Year (FY) 2020-21, ESU had an overall decrease in utilization of 5% when compared to the prior fiscal year; crisis stabilization services decreased by 4%, and direct admissions decreased by 6%.

In the entire FY 2020-21, ESU screened 1,702 children and youth in total with a diversion rate of 64.27%; a 5.49% reduction when compared to the prior fiscal year. The following table provides a summary of the data including the variance from FY 2019-20 to FY 2020-21.

	FY 2019-20*	FY 2020-21**	Variance from FY 2019-20 to FY 2020-21
Crisis Services Admissions	1558	1491	-4.30%
Direct Admissions	223	211	-5.38%
Total Admissions	1781	1702	-4.44%
Diversion Rate	68%	64.27%	-5.49%

^{*}Fiscal Year 2019-20 COVID-19 March-June

The ESU is located at 4309 Third Ave, San Diego, 92103. The phone number is 619-876-4502.

^{**}Fiscal Year 2020-21 COVID-19 July-June

Juvenile Forensic Services Stabilization, Treatment, Assessment and Transition (STAT) Team

The Juvenile Forensic Service STAT Team provides mental health services, with some community aftercare, to youth on probation in the detention facilities. Services include, but are not limited to, crisis intervention, assessment, psychiatric assessment, medication follow-up, individual and group therapies, and court-ordered reports. Services are intended to stabilize the youth and reduce exacerbation of behavioral health disorder symptoms when the youth return to the community.

Healing Opportunities for Personal Empowerment (HOPE)

The HOPE program officially launched in July 2021. HOPE is a collaboration between BHS and the Probation Department to provide a new intensive treatment program for in-custody youth. The HOPE program supports the juvenile justice system's transition to a positive youth development model while also focusing on the interrelated Triad of Treatment needs typical of youth who are in custody and provides evidence-based and evidence-informed treatments for criminogenic, mental health, and substance use. This innovative program allows BHS Juvenile Forensics Services STAT-HOPE clinicians to work side-by-side with Probation staff in the units to create a therapeutic milieu that is both strengths-based and trauma-informed. Youth practice newly acquired skills in a safe environment, while also maintaining structure and personal accountability.

The HOPE program will actively work to foster engagement with the larger San Diego community. To accomplish this, family members, other positive allies of the youth, and community-based organizations will be an integral part of the in-custody treatment program. As a youth progresses through their therapeutic program, they will be encouraged to make use of passes to leave the facility so they can engage in prosocial community activities involving family, education, vocational training, and recreational activities. This will allow the youth to have progressively increasing responsibilities, while slowly decreasing the supervision required. Once the youth has successfully completed their treatment and in-custody time, the intent is they will continue to receive services from a contracted service provider as well as from the HOPE clinicians to ensure success once returning home.

STAT Team

In FY 2020-21, the STAT team received a total of 5,739 referrals for clinical services for youth. There were 3,008 referrals for Kearny Mesa Juvenile Hall/Urban Camp and 2,731 referrals for East Mesa. The referrals cover a variety of interventions, but specifically the 5,739 referrals resulted in the following services:

- There was a total of 11,301 clinical visits/sessions from the STAT team licensed mental health clinicians, senior clinical psychologists and clinical psychologists, and a total of 2,144 services from the STAT team psychiatrists:
 - 5,253 mental health clinician visits and 904 psychiatric visits at Kearny Mesa Juvenile Hall
 - o 2,070 mental health clinician visits and 409 psychiatric visits at Urban Camp
 - 3,968 mental health clinician visits and 831 psychiatric visits at East Mesa

In addition to the clinical services provided by the STAT team directly to the youth, team members also provided training for probation officers and participated as subject matter experts (SME) in over 160 of probations weekly Interagency Placement Committee (IPC) meetings, Screening and Disposition meetings and Juvenile Forensic Assistance for Stabilization and Treatment (JFAST) Court.

May Is Mental Health Month Poster Contest

As in previous years, the STAT team in collaboration with the Probation Department, and SDCOE, acknowledged May is a Mental Health Month with a Mental Health Poster Project/Contest at the Juvenile Detention facilities. The project included:

- Specific groups and or classroom lessons on various mental health topics, including but not limited to definitions, signs and symptoms of mental health concerns, and healthy copying skills.
- Artistic expression through a poster contest with 1st, 2nd, and 3rd place prizes. This poster contest, assisted in normalizing mental for the youth and created a safe environment by facilitating open discussion and dialogue on how youth are feeling and healthy ways to express themselves.

Over 100 youth participated in small group discussions and/or entered the contest. The youth worked on the posters during their free time and then were given the opportunity to present their poster. The posters were displayed in the facility for all to see.

BHS continues to meet with Probation on the opening of the Department of Probations new Youth Transition Campus (YTC) at Kearny Mesa where there will be eight new buildings to house youth with 12 youth per unit, providing a total capacity on the campus for 96 youth. There will be STAT clinicians located at the units, available to the youth and as an active part of the milieu.

SB 823/AB 1868 - Department of Juvenile Justice (DJJ)

In 2020, California enacted SB 823/AB 1868, which phases the closure of California's Department of Juvenile Justice (DJJ) by June of 2023, with no new admissions effective July 1, 2021. Probation has disseminated information and engaged BHS and other critical partners on mapping out the local infrastructure to support youth and young adults who will be cared for locally with the closure of DJJ. The new local programming will be known as the Youth Development Academy (YDA) and is projected to commence on July 1, 2022 and will serve youth and young adults up to the age of 25.

As a requirement to receive funding through the Juvenile Justice Realignment Block Grant Program, counties must create a subcommittee within the Juvenile Justice Coordinating Council (JJCC) per WIC 1995 and submit a Juvenile Justice Realignment Plan to the Office of Youth and Community Restoration (OYCR) by January 1, 2022. The plan must be submitted annually to OYCR by May 1st and the JJCC Subcommittee must convene to review the plan every three years. CYF is an active member of the subcommittee and contributor to the plan. On August 17, 2021, the Board of Supervisors was scheduled to review / ratified membership of the subcommittee of the Juvenile Justice Coordinating Council regarding Juvenile Justice Realignment.

CYF System of Care Training Academy

The CYF System of Care (CYF-SOC) Training Academy is a collaboration of the four sector partners (private, public, education, family/youth) managed through the contract with RIHS.

CYF-SOC Training Academy promoted the following trainings for Fiscal Year 2020-21:

- Suicidality in Children and Youth (delivered on August 6, 2020)
- Bridges Out of Poverty (delivered October 6, 2020)
- Understanding our Own Biases and Assumptions (May 12, 2021)
- Supporting People of Color in Treatment (June 11, 2021)
- Recognizing and Responding to Cultural Cues in Service Delivery (June 29, 2021)

Planning is underway for FY 2021-22 CYF-SOC Training Academy which plans to deliver training on Trauma Resilient Education Communities (TREC); Supporting Families Moving through Pain, Grief, and Healing; Asian, Pacific Islander, Desi American (APIDA) Cultures; African American Cultures, and more.

CYF-SOC Annual Conference

CYF-SOC hosted the virtual conference focused on Youth Substance Use: Risk, Resilience, Reconnection on May 27, 2021. Conference presentations included: Understanding the Impact of In Utero Substance Exposure and Implementing Concrete Care Strategies with Young Children Who Have Been Substance Exposed; Cannabis Use in the Emergence of Psychosis; Tobacco, Marijuana, and Vaping; Opioid Crisis and Juvenile Drug Smuggling in San Diego County; The Impact of Trauma and

Behavioral Health Services Director's Report – September 2021

Youth Substance Use; and "The Chicken or the Egg": The Relationship Between Mental Health and Substance Use Disorders.

The conference also featured an opening keynote presentation entitled "Current Trends in Substance Use Impacting Youth and Families" presented by Thomas Freese, Ph.D., and a closing keynote presentation entitled "Nurturing Wellness with Healing-Centered Practices: Restorative Justice Practices are Much More than Conflict Resolution" by Gabriel Nuñez-Soria, M.A. Twenty scholarships were awarded to peer support partners to attend the conference.

California Mental Health Advocates for Children and Youth (CMHACY)

Six scholarships were awarded to attend the 41st annual California Mental Health Advocates for Children and Youth (CMHACY) virtual conference held virtually on April 28-29, 2021. This year, the conference focused on Non-Negotiable: Demanding Social Justice & Racial Equity in Our System of Care.

Children, Youth and Family Liaison (CYFL)

The Children, Youth and Family Liaison (CYFL) https://cyfliaison.namisandiego.org/ has the primary duty of coordinating, training, and advancing Youth/Family Professional Partnerships for CYF within BHS, collaborating with CYF administrative staff to ensure family and youth voice, choice, and values are incorporated into service development, implementation plans, and overall CYF service delivery.

• The three cloud-based applications managed by CYFL (oscER, oscER Jr., alfrEDU) continue to be on track to be available in the threshold languages by June of 2022. The applications can be accessed at:

https://oscer.namisandiego.org/ https://oscerir.namisandiego.org/

https://alfredu.namisandiego.org/

- The CYFL coordinated and hosted the 7th Annual Youth Mental Health Well-Being Celebration on Friday, May 7, 2021. Due to COVID-19, the event was held virtually for the second year in a row. The theme of the celebration was "Flipping the Script on Mental Health". A highlight of the event was the presentation of a Proclamation by Board of Supervisors Chair Nathan Fletcher Honoring Children's Mental Health Awareness Day
- The CYFL continues to follow updates on the SB 803 Peer Support Specialist Certification Act of 2020 signed into law by Governor Gavin Newson on September 25, 2020. SB 803 establishes a statewide certification program for peer support specialists and provides the structure needed to maximize the federal match for peer services under Medi-Cal. SB 803 updates is a standing agenda meeting item at the Youth and Family Support CYF Council Sub-Committee monthly meetings. State Counties' participation is optional. The DHCS peer support specialist website can be accessed at: https://www.dhcs.ca.gov/services/Pages/Peer-Support-Services.aspx.

Respectfully submitted,

LUKE BERGMANN, Ph.D., Director

Behavioral Health Services

cc: Nick Macchione, Agency Director
Cecily Thornton-Steams, Assistant

Cecily Thornton-Stearns, Assistant Director and Chief Program Officer Aurora Kiviat, Assistant Director and Chief Operations Officer



Live Well San Diego Youth Sector created this series to address postpandemic social anxiety

These slides were created for youth by youth, hoping to raise awareness on how common and normal social anxiety is after over a year of isolation and quarantine, help people recognize their feelings and behaviors, and provide helpful coping mechanisms and resources.

Website: www.livewellsd.org/youth
Instagram & TikTok: olivewell_sd
Email: LiveWellYouth@sdcounty.ca.gov

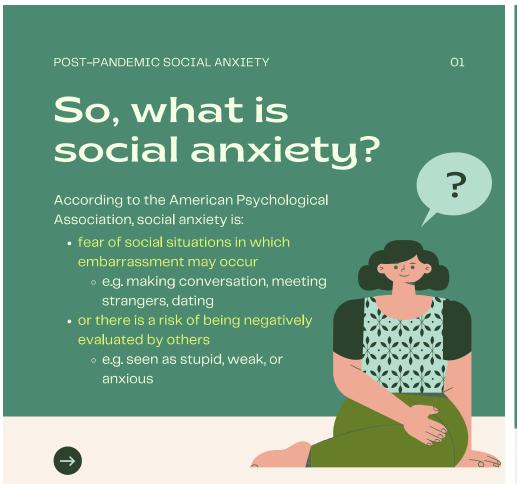


Post-Pandemic Social Anxiety



A series of resources and information for you









POST-PANDEMIC SOCIAL ANXIETY **Coping Strategies** Do something comforting like watch a funny show, listen to music/podcasts, or spend time with pets **Identify common** Write down your triggers and plan on thoughts and worries what you'll do when it to get it all out and not

happens

be stuck in a loop

05

Coping Strategies



Think about what's in your control. Get the information you need to determine whether you're comfortable



Communicate that you might need more time



Practice deep breathing exercises

Sources

POST-PANDEMIC SOCIAL ANXIETY

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"Social Anxiety." American Psychological Association, www.dictionary.apa.org/social-

"Social Anxiety Disorder: More Than Just Shyness." NIMH.



Not ready to "return to normal"?

You're not the only one!

Whether you've experienced social anxiety before, or this is your first encounter, these tips may help you



POST-PANDEMIC SOCIAL ANXIETY

After over a year of

- Staying at home
- Lockdown
- Online classes
- Virtual everything
- Social distancing

It's not easy to return to normal on the same schedule as things reopen & in-person activities begin again.







Many people don't feel comfortable resuming activities that may have been normal for them before.



02

Change can be daunting

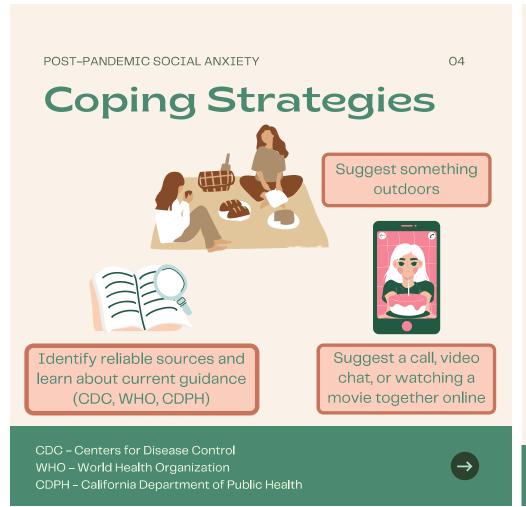
especially when it has been so long and you have been hearing so much guidance this past year about staying at home



Swipe to view tips on managing social anxiety and reentering society







POST-PANDEMIC SOCIAL ANXIETY 05 **Coping Strategies** Look for more specific resources Remember your emotions are valid and you don't have or help. Your friends may be experiencing similar things. to endure them alone Swipe to view resources

6

Resources

- San Diego Access & Crisis Line:
- Call 1–888–724–7240 for immediate support and resources. Interpreter services available.
- Crisis Text Line: Text "Hello" to 741741
- NAMI San Diego
- Mental Health America
- San Diego Center for Children
- Anxiety and Depression Association of America
- Some schools have organizations for mental health



Swipe for technological resources! These can help during anxious moments, in preventing anxiety, or in socializing safely



30

Resources-Online

Netflix Party/ Teleparty



Watch Netflix/ other platforms with friends

Discord



Chat, hang out, and watch videos in different communities

Aggie.io



Draw and paint with your friends in real time!

Roll20



Play board games & table-top role-playing games with friends

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POST-PANDEMIC SOCIAL ANXIETY

-08

Sources

Caporuscio, Jessica, Pharm.D. "How the COVID-19 pandemic affects people with social anxiety". Medical News Today."

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"Managing Post-Pandemic Social Anxiety." Cedars Sinai, 7, June 2021.

Miller, Caroline. "Back-to-School Anxiety During COVID." Child Mind.

"Social Anxiety Disorder: More Than Just Shyness." NIMH.





O'

Recognize

the cause of your actions. If it is due to anxiety but you convince yourself it is to keep yourself safe from COVID, this is avoidance, which only causes more anxiety





If you are avoiding something due to anxiety, you can challenge your fear.



Swipe to read about Social Anxiety Disorder

03

While feelings of anxiety are normal, social anxiety disorder involves an intense fear in social situations that people "feel it is beyond their ability to control. It can often get in the way of going to work, attending school, or doing everyday things" (Source: "Social Anxiety Disorder, More than Just Shyness").



POST-PANDEMIC SOCIAL ANXIETY

 Ω 4

15 million

Approximately 15 million American adults experience social anxiety disorder in their lives. It's one of the most common anxiety disorders today.







How to treat social anxiety disorder

05

Anxiety disorders are treatable.



If you're wondering if you have social anxiety disorder, consider talking to your doctor.



POST-PANDEMIC SOCIAL ANXIETY

-05

Many people go through life without being diagnosed,



Which means they don't receive effective treatments like cognitive behavior therapy or even anti-anxiety medication.



1/3 of people have symptoms for 10 years before seeking help.

06

Learn more about postpandemic social anxiety!

Q&A WITH A
PSYCHOLOGIST

"How to Deal with Social Anxiety after a Year of Social Distancing?" (Cleveland

Clinic, June 17, 2021)

CHILD-FOCUSED ARTICLE

"Back-to-School Anxiety During

COVID" (Child Mind)

ADVICE FOR PARENTS

"Managing Anxiety for Return to School" (Johns Hopkins Medicine, August 21,

2021)



POST-PANDEMIC SOCIAL ANXIETY

07

Sources

Caporuscio, Jessica, Pharm.D. "How the COVID-19 pandemic affects people with social anxiety". Medical News Today."

How to Deal with Social Anxiety after a Year of Social Distancing?" Cleveland Clinic, 17 June, 2021.

"Managing Post-Pandemic Social Anxiety." Cedars Sinai, 7, June 2021

"Managing Anxiety for Return to School." Johns Hopkins All Children's Hospital, 21 August, 2021.

Miller, Caroline. "Back-to-School Anxiety During COVID." Child Mind.

"Social Anxiety Disorder". Anxiety and Depression Association of America, adaa.org/ understanding-anxiety/social-anxiety-disorder.

"Social Anxiety Disorder: More Than Just Shyness." NIMH

Pandemic Impact Report 2019-20

Children, Youth, & Families Behavioral Health Services

Report Date: 7/7/2021









Introduction

This report examines the impact of the first 10 months of the pandemic, beginning with the stay-at-home order in March 2020, by comparing San Diego County Behavioral Health data* from March to December of 2020 to the same time frame in 2019. This report includes Medi-Cal and unfunded clients.

Topics Reviewed:

- Demographics and service system information
 - Length of stay
 - Levels of care
 - Telehealth
- Satisfaction
- Symptom severity as measured by the PSC and CANS
- Client outcomes as reported on the PSC and CANS
- Crisis services
- Additional outcomes

^{*}The majority of the data comes from the county mental health organizational provider system.



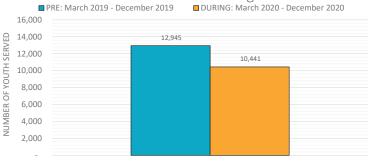
Demographics

Clients Served

Before the pandemic, there were 12,945 clients served in County of San Diego Children, Youth, and Families Behavioral Health Services (CYFBHS). During the pandemic, there were 10,441 clients, which is a decrease of 19.3%.

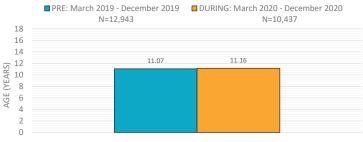
During the pandemic, the average age of clients receiving services stayed the same.





*These numbers represent unique clients within this timepoint that received any service (except FFS IP)

Age of Clients Before and During Pandemic*†‡



*These numbers represent unique clients within this timepoint that received any service (except FFS IP) within each time period.

 \dagger Age is calculated based on the FY for that timepoint (1/1/19 or 1/1/20).

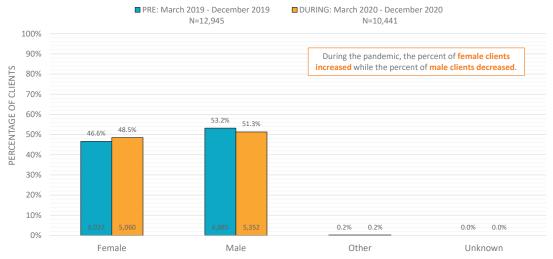
‡Missing or inaccurate data was excluded.



Clients Served: Gender

Gender disparities in access decreased a small amount during the pandemic. The proportion of females served by CYFBHS has increased since FY 2015-16 (44%) to 46.6% in the months before the pandemic and 48.5% during the pandemic





^{*}These numbers represent unique clients within this timepoint that received any service (except FFS IP) within each time period

Data Source: CCBH



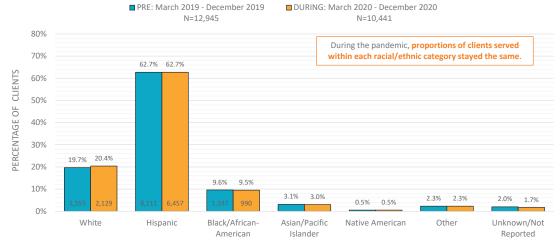




Clients Served: Race and Ethnicity

There did not appear to be any racial/ethnic differences in accessing services during the pandemic.

Race/Ethnicity of Clients Before and During Pandemic*†‡



6

‡Missing or inaccurate data was excluded.



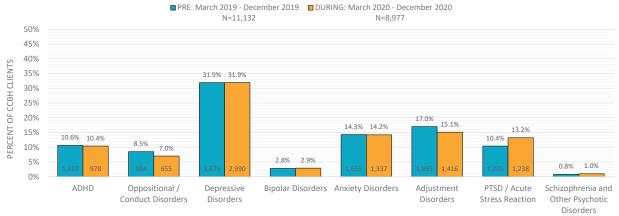
^{*}These numbers represent unique clients within this timepoint that received any service (except FFS IP) within each time period.

[†]Race is the most recent for each timepoint (cutoff of 12/31/19 or 12/31/20).

Clients Served: Primary Diagnosis

During the pandemic, the proportion of clients diagnosed with an oppositional/conduct disorder or adjustment disorder decreased, while the proportion of clients diagnosed with a stressor disorder increased. This may be a result of traumatic stress stemming from the pandemic, or it might be a part of a larger trend of stressor disorders increasing steadily in the last 3 years.





^{*}These numbers represent unique clients within this timepoint that received any service (except FFS IP) within each time period

Data Source: CCBH







Clients Served by Geographic Region

There are 41 sub-regional areas (SRAs) in San Diego. SRAs are aggregations of census blocks that approximate HHSA regions (which are based on zip codes). Data were available for 39 out of the 41 neighborhoods (no clients were served in the Miramar or Camp Pendleton regions). The Anza-Borrego Springs, Palomar-Julian, Central San Diego, Oceanside and Coastal San Diego areas appear to have lost the greatest percentage of clients during the pandemic. On average, neighborhood clinics served 19% fewer clients during the pandemic.

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Neighborhoods	PRE: March - December 2019	DURING: March - December 2020	Percent Change		Clients Served Change
Southeast SD	1118	866		-22.5%	-252
Mid-City	957	712		-25.6%	-245
Central SD	648	425		-34.4%	-223
Oceanside	697	486		-30.3%	-211
South Bay	965	754		-21.9%	-211
Chula Vista	893	756		-15.3%	-137
Vista	696	568		-18.4%	-128
Kearny Mesa	1143	1021		-10.7%	-122
Harbison Crest	379	275		-27.4%	-104
El Cajon	431	327		-24.1%	-104
Escondido	990	887		-10.4%	-103
Ramona	275	195		-29.1%	-80
Spring Valley	389	309		-20.6%	-80
Fallbrook	279	213		-23.7%	-66
National City	329	277		-15.8%	-52
Lemon Grove	152	118		-22.4%	-34
Santee	179	146		-18.4%	-33
San Marcos	333	300		-9.9%	-33
Lakeside	198	166		-16.2%	-32
Del Mar-Mira Mesa	216	185		-14.4%	-31

Neighborhoods	PRE: March - December 2019	DURING: March - December 2020	Percent	Change	Clients Served Change
Carlsbad	136	109		-19.9%	-27
Coastal	80	56		-30.0%	-24
Anza-Borrego Springs	45	25		-44.4%	-20
North SD	142	122		-14.1%	-20
Elliott-Navajo	160	140		-12.5%	-20
Mountain Empire	69	52		-24.6%	-17
Jamul	59	47		-20.3%	-12
University	41	30		-26.8%	-11
Palomar-Julian	24	14		-41.7%	-10
Alpine	48	41		-14.6%	-7
Peninsula	49	46		-6.1%	-3
Pauma	16	14		-12.5%	-3 -2
Valley Center	46	44		-4.3%	-2
Laguna-Pine Valley	8	8		0.0%	0
San Dieguito	65	67		3.1%	2
La Mesa	209	212		1.4%	3
Coronado	13	16		23.1%	3
Sweetwater	216	222		2.8%	6
Poway	113	124		9.7%	11

urce: CCRH

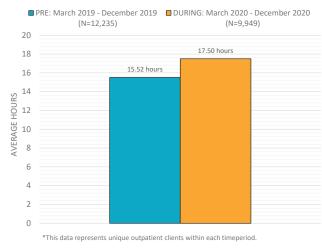
[†]Diagnosis is the most recent for each timepoint (cutoff of 12/31/19 or 12/31/20).

[‡]Invalid, Excluded, and Missing Diagnoses are not represented.

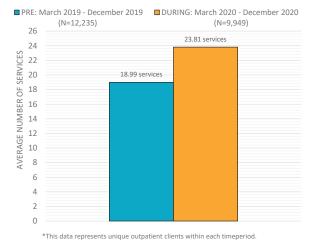
Outpatient Services: Service Hours and Counts

Average outpatient service hours increased 13% during the pandemic, while the average number of outpatient service counts increased 25%.

Average Hours of Outpatient Service for Unique Clients*: Before and During the Pandemic



Average **Outpatient Service Count** for Unique Clients*: Before and During The Pandemic





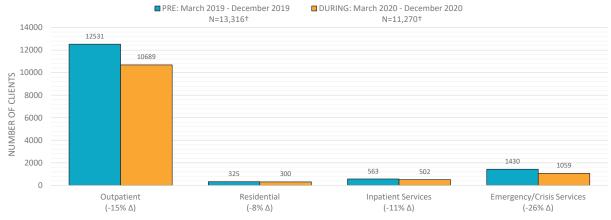


Data Source: CCBH

Levels of Care

During the pandemic, fewer clients were served across all levels of care. However, emergency/crisis services saw the largest reduction in clients served. This may be due to fear of going to a medical setting during a pandemic as well as national and local advisories to stay at home. It is unlikely to be caused by a true reduction of need, since clients entered outpatient services with significantly more severe mental health symptoms during the pandemic.

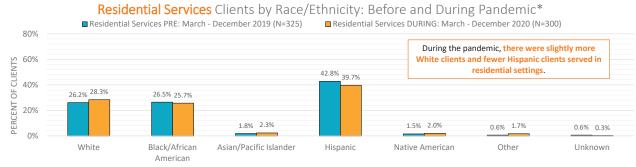
Clients by Level of Care: Before and During Pandemic*



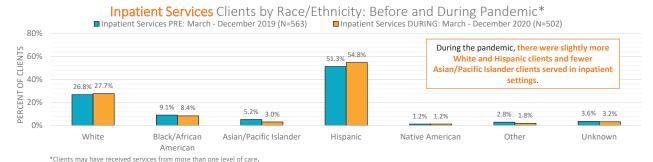
*Clients may have received services from more than one level of care.

†Data is unduplicated within each of the LOC, but not across them. As such, the Ns for each LOC will not add up to the total LOC per year.

Levels of Care: Racial/Ethnic Differences



*Clients may have received services from more than one level of care.



There were no differences in the racial/ethnic breakdown of clients served before and during the pandemic in **Outpatient** or **Emergency/Crisis** services settings.

Data Source: Optum Assignments Table as of June 23, 2021

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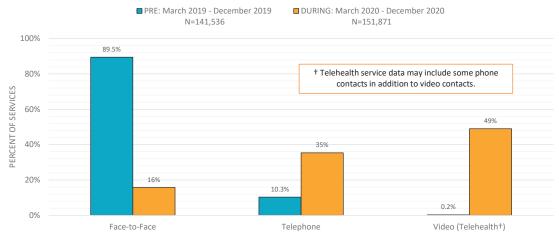




All Telehealth Contacts

As expected, the **proportion of outpatient phone and video services increased dramatically** during the pandemic.





*Services refer to outpatient billable contacts (e.g., therapy, case management, medication check, etc.) where the client and family or the client and family/legal guardian were contacted.

 ${\ensuremath{^{\dagger}}}$ Telehealth can include both video and telephone services

CASRC HHSA 77

rre- CCRH

Satisfaction: Youth Services Survey (YSS)

YSS - Satisfaction

The Youth Services Survey (YSS)—Satisfaction By Domain

The Youth Services Survey (YSS) is a biennial state-mandated survey administered to all mental health clients ages 13 and older, as well as the parents/caregivers of all youth receiving mental health services regardless of age. The YSS was administered to clients during three 1-week periods within our study timeframe: November 2019 (pre-pandemic), June 2020 (during pandemic), and December 2020 (during pandemic). The June and December 2020 YSS surveys were administered entirely online due to the COVID-19 pandemic; satisfaction results may not be directly comparable to previous years.

YSS Satisfaction questions were grouped into seven domains:

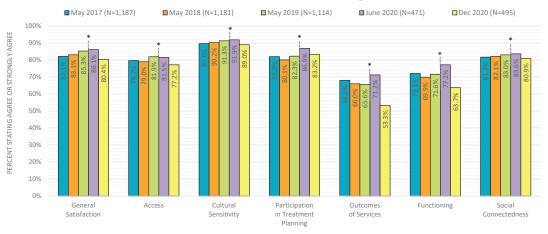
- 1. General Satisfaction
- 2. Perception of Access
- 3. Perception of Cultural Sensitivity
- 4. Perception of Participation in Treatment Planning
- 5. Perception of Outcomes of Services
- 6. Perception of Functioning
- 7. Perception of Social Connectedness



Youth Satisfaction

During the pandemic, satisfaction briefly rose in June 2020, followed by a decrease in December 2020 across all racial/ethnic groups, especially in the Functioning and Outcomes domains. Youth satisfaction rarely changes from year-to-year, so any large changes like these are meaningful.

Youth Satisfaction Before and During Pandemic



*Bars to the left of this line indicate time periods pre-COVID. Bars to right of this line indicate time periods during the pandemic

Data Source: San Diego Youth Services Survey

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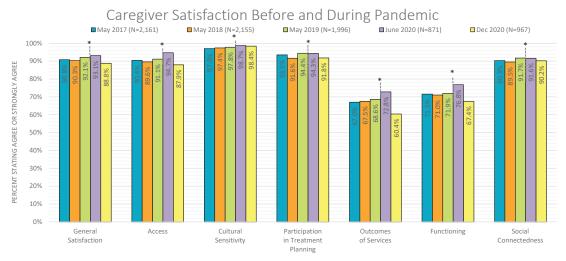






Caregiver Satisfaction

Similar to youth report, during the pandemic caregiver satisfaction briefly rose in June 2020 then decreased in December 2020, especially in the Outcomes and Functioning domains. Given that caregiver satisfaction rarely changes from year-to-year, this change is notable.

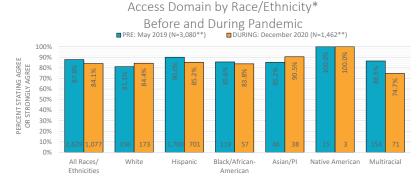


*Bars to the left of this line indicate time periods pre-COVID. Bars to right of this line indicate time periods during the pandemic.

Satisfaction by Race/Ethnicity

During the pandemic, there were no racial/ethnic differences on the General Satisfaction, Cultural Sensitivity, Outcomes, Functioning, or Social Connectedness domains.

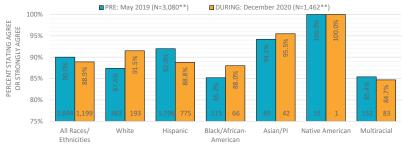
However, Hispanic and Multiracial clients reported decreased Access while White and Asian/Pacific Islander clients endorsed more. Further, White, Black/African-American, and Asian/Pacific Islander clients reported more Participation in Treatment Planning, while Hispanic clients reported less during the pandemic.



*Combined Parent/Youth data based on Youth race/ethnicity. Other and Unknown categories are not presented here.

**Not every youth/caregiver completed responses for every domain.

Participation in Treatment Planning Domain by Race/Ethnicity* Before and During Pandemic



*Combined Parent/Youth data based on Youth race/ethnicity. Other and Unknown categories are not presented he

youth/caregiver completed responses for every domain.

17





Data Source: San Diego Youth Services Survey

Client Severity at Intake

Intake Severity: PSC and CANS

- The Pediatric Symptom Checklist (PSC) is a psychosocial screening tool
 - The PSC identifies emotional and behavioral problems
 - The Caregiver Form is completed by caregivers of clients ages 3 through 18 years old
 - The Pediatric Symptom Checklist for youth (PSC-Y) is completed by clients ages 11 through 18 years old
- Child and Adolescent Needs and Strengths (CANS) is a structured assessment to identify strengths and needs in youth and families

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- Three domains: Child Behavioral and Emotional Needs, Risk Behaviors, and Life Functioning
- Needs are areas where a child or youth requires help or serious intervention
- Completed by clinicians for clients ages 6 through 21 years old

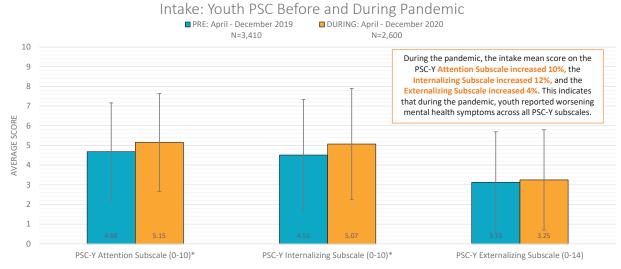
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PSC Youth Intake Subscale Averages

During the pandemic, youth reported worsening mental health symptoms upon entering services. Youth PSC trends remained approximately the same across the largest racial/ethnic groups: Hispanic, White, Black/African American, and Asian/Pacific Islander.



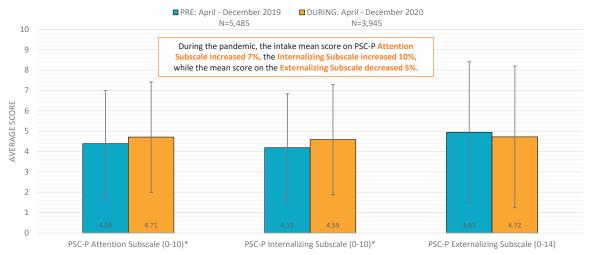
^{*} During COVID, youth reported statistically significantly greater problems at intake.

CASRC WHHSA 81...

PSC Parent Intake Subscale Averages

During the pandemic, caregivers reported more attention and internalizing problems, but fewer externalizing issues. During the pandemic, caregiver PSC trends remained approximately the same across the largest racial/ethnic groups: Hispanic, White, Black/African American, and Asian/Pacific Islander.





^{*} During COVID, parents reported statistically significantly more problems at intake

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Data Source: CYF mHOMS

CANS Intake: Behavioral/Emotional Domain

During the pandemic, clinicians reported that youth entered services with significantly greater depression, anxiety, and substance use, but less oppositional behavior, which is consistent with caregiver report from the PSC. A large study of general population youth reported fewer symptoms of depression during the pandemic than in 2018 (Twenge & Joiner, 2020). However, this study may not generalize to the high-risk clients in San Diego County BHS.

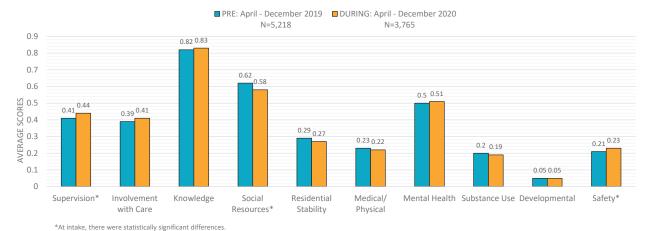
Intake CANS Before and During Pandemic: Behavioral/Emotional Domain



CANS Intake: Caregiver Resources and Needs

During the pandemic, clinicians reported caregivers had significantly greater issues with supervision, likely due to school closures, and safety, which is consistent with increases in domestic violence during the pandemic reported by a meta-analytic summary of 18 studies (Piquero et al., 2021). Clinicians surprisingly noted fewer issues with social resources, meaning that they thought caregivers had greater social/family networks to help with caregiving during the pandemic.

Intake CANS Before and During Pandemic: Caregiver Resources and Needs



Data Source: CYF mHOMS

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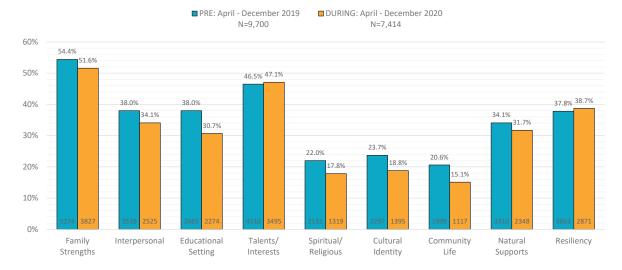




CANS Intake: Strengths

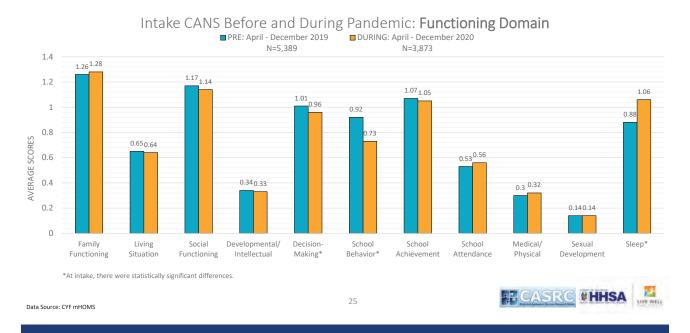
Compared to before the pandemic, clinicians reported that clients entered services with fewer strengths during the pandemic, perhaps due to the lack of opportunity to see friends / family or engage in recreational activities, such as sports or church activities.

Intake CANS Before and During the Pandemic: Strengths



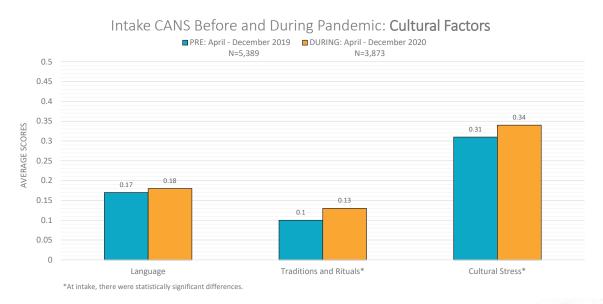
CANS Intake: Functioning

During the pandemic, clinicians rated youth as having significantly greater problems with sleep. In the general population, children are sleeping more during the pandemic, likely due to online school eliminating the need for a commute (Twenge et al., 2020). This is not the case in San Diego's public system of care. Clinicians reported that youth have had fewer problems with decision-making and school behavior, which is logical as they have been at home.



CANS Intake: Cultural Factors

Clinicians reported youth had significantly greater cultural stress (e.g., youths' cultural identity was met with more hostility) and difficulty accessing cultural traditions, rituals, and practices (e.g., youth or family had more trouble practicing their chosen traditions) during the pandemic. This may be due to broader societal stress surrounding racial justice issues in 2020.

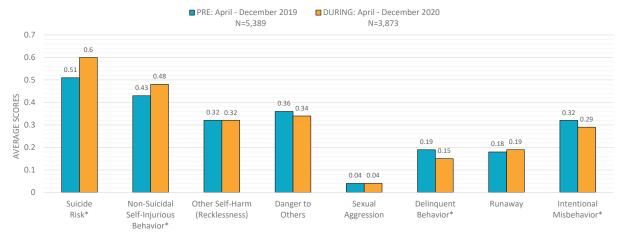


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CANS Intake: Risk Behaviors

During the pandemic, clinicians reported youth had significantly greater suicide risk and non-suicidal self-injurious behavior, but less delinquent behavior and intentional misbehavior. This is in line with caregivers' report of more internalizing and less externalizing problems on the PSC during the pandemic. Further, a large meta-analysis of 54 studies suggests that suicidal ideation, suicide attempts, and self-harm have increased during the pandemic (Dube et al., 2021).

Intake CANS Before and During Pandemic: Risk Behaviors



*At intake, there were statistically significant differences

Data Source: CYF mHOMS

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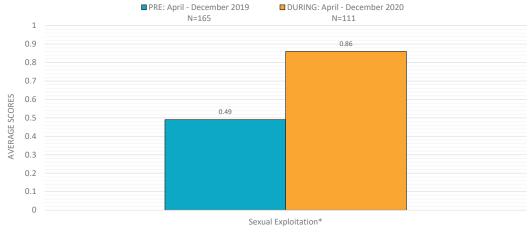




CANS Intake: Sexual Exploitation

While clinicians reported that fewer children experienced sexual exploitation during the pandemic, those that did experienced significantly more severe exploitation (e.g., more chronic exploitation).

Intake CANS Before and During Pandemic: Sexual Exploitation



*In the intake CANS Sexuality Module, only the sexual exploitation item showed a statistically significant difference from pre- to during COVID.

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Data Source: CYF mHOMS

Client Progress at Discharge

Discharge Outcomes: PSC/PSC-Y

Improvement is evaluated three ways:

- 1. Amount of Improvement: Cohen's d effect size
 - Increase in impairment: 1+ point increase
 - No improvement: 0-1 point reduction
 - Small improvement: 2-4 point reduction
 - Medium improvement: 5-8 point reduction
 - Large improvement: 9+ point reduction
- 2. Reliable Improvement: Defined by measures' developers
 - 6-point reduction on the total scale score
 - Statistically reliable
- 3. Clinically Significant Improvement: Defined by measures' developers
 - Started above the clinical cutoff on one scale at intake and was below the cutoff at discharge

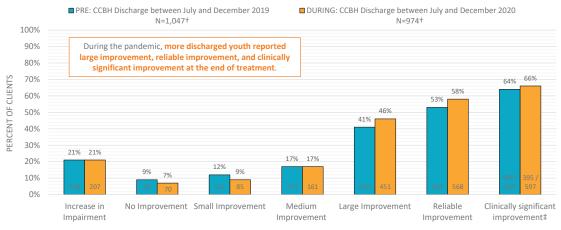
AND

6-point reduction on the total scale score.

PSC-Youth: Progress at Discharge

Traditionally, the majority of youth experience improvement on the PSC at discharge. During the pandemic youth entered services with greater severity at intake, though they reported similar or better progress at discharge.





* Administered to youth ages 11 - 18 only

† Percent of clients and total N are based on clients who had both intake and discharge data available. ‡ This data is only calculated for clients who started above the clinical cutoff point at intake.







Data Source: CYF-mHOMS

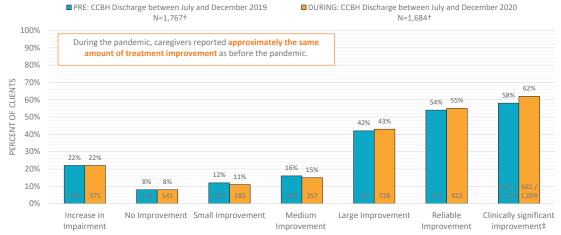
Data Source: CYF-mHOM!

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PSC Parent: Progress at Discharge

Again, the majority of caregivers report improvement in their children at discharge. During the pandemic, caregivers reported similar improvement in mental health treatment outcomes as they did before the pandemic.

Discharge: Parent PSC* Before and During Pandemic



Administered to caregivers of youth ages 3 - 18 only

† Percent of clients and total N are based on clients who had both intake and discharge data available

‡ This data is only calculated for clients who started above the clinical cutoff point at intak

Discharge Outcomes: CANS

- Level of progress on the CANS between initial assessment and discharge was measured for discharged clients open for a minimum of 60 days.
- Progress is operationally defined as a reduction of at least one need from initial assessment to discharge on the CANS domains: Life Functioning, Risk Behaviors, and/or Child Behavioral and Emotional needs (i.e., moving from a '2' or '3' at initial assessment to a '0' or '1' on the same item at the discharge assessment).



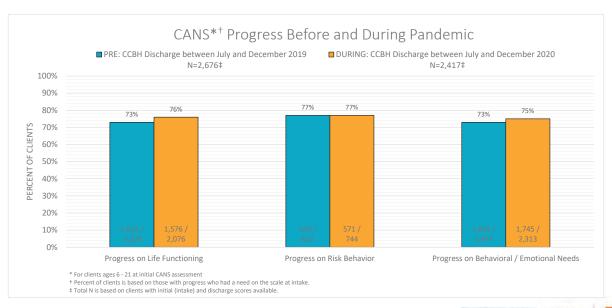
33





CANS Progress at Discharge

Before the pandemic, youth traditionally experienced treatment progress on CANS outcomes at discharge. During the pandemic, clinicians reported that the proportion of youth who experienced treatment progress on the Life Functioning, Risk Behaviors, and Behavioral/Emotional needs domains increased slightly or stayed about the same.



Crisis Services

Emergency Screening Unit (ESU)

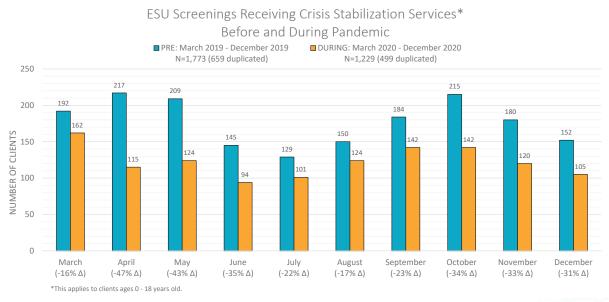
The Emergency Screening Unit (ESU) provides emergency assessment services for Medi-Cal and unfunded youth experiencing a psychiatric crisis. ESU's multidisciplinary clinical team offers comprehensive screening services, crisis stabilization, and facilitates inpatient hospitalization when indicated. Crisis stabilization services are allowable for less than 24-hours at which point an individual should be stabilized and discharged home or transferred to an inpatient facility for additional service delivery to resolve the crisis.

Hospitalization via ESU occurs in two ways. First, following receipt of crisis stabilization services as outlined above. Second, via the direct admission process by which ESU reviews information received from the Emergency Departments throughout the county, and the ESU team will facilitate access to a county inpatient bed, as applicable, or recommend the youth is sent to ESU for stabilization services.

There are three (3) available inpatient hospitals for youth within San Diego County: (1) Rady Children's Hospital's Child and Adolescent Psychiatry Services (CAPS), which is the countywide Short-Doyle Medi-Cal psychiatric inpatient program for Medi-Cal and unfunded youth; (2) Aurora Behavioral Health Care and (3) Sharp Mesa Vista, which both provide Medi-Cal services.

Admissions to ESU

Before the pandemic stay-at-home order began, there were 1,773 total admissions to ESU (includes duplicated clients). During the pandemic, there were 1,229 total admissions to ESU (includes duplicated clients). This is a decrease of 30.7%.



Data Source: Optum Assignments Table as of April 29, 2021 (Subunits 6301 & 6302)

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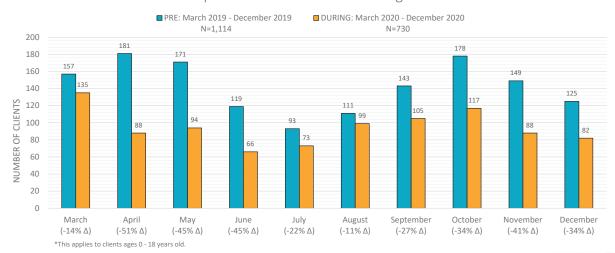




Unique Clients Admitted to ESU

Before the pandemic stay-at-home order began, from March 2019 - December 2019, there were **1,114 total unique clients admitted to ESU**. During the pandemic, from March 2020 - December 2020, there were **730 total unique clients admitted to ESU**. This is a **decrease of 34.5%**. This may be due to fear of going to a medical setting during a pandemic as well as national stay home advisories.

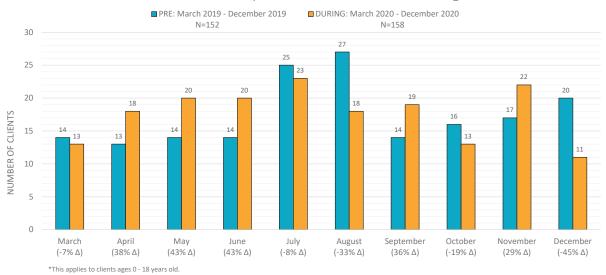
ESU Unique Clients* Before and During Pandemic



ESU: Unique Direct Admissions

Before the pandemic stay at home order began, from March 2019 - January 2020 **152 unique** clients were authorized by ESU for direct hospital admission. During the pandemic, from March 2020 - January 2021 there were **158 direct admissions**. This is an increase of **3.9%**.

Total Direct Admissions to Inpatient via ESU* Before and During Pandemic



Data Source: Optum Assignments Table as of April 29, 2021 (Subunits 6302).

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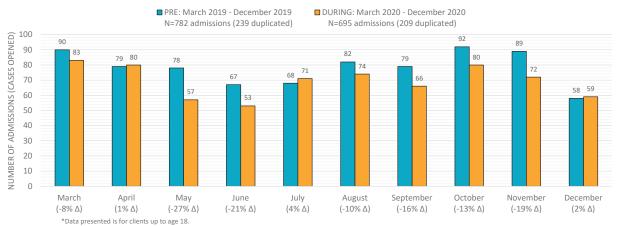


Inpatient Admissions: CAPS, Aurora, and Sharp

Before the pandemic, there were **782 total** admissions (may include duplicated clients). During the pandemic, there were **695 total** admissions. This is a decrease of **11.1%**.

	PRE: March 2019 - December 2019	DURING: March 2020 - December 2020	Percent Change
CAPS	501	481	-5.70%
Aurora	25	31	24.00%
Sharp	256	183	-28.50%

CAPS, Aurora, & Sharp Mesa Vista Admissions Before and During Pandemic*

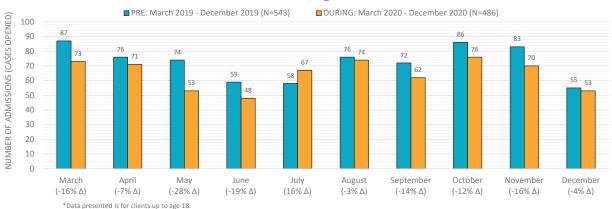


Unique Clients Served: CAPS, Aurora, and Sharp

Before the pandemic, there were 543 total unique clients who received services across all three inpatient hospitals serving kids. During the pandemic, the hospitals served a total of 486 unique clients, which is a decrease of 10.5%. See Slide 55 "Appendix: Unique Clients Served" for more detailed data on unique clients served per hospital.

	CAPS	Aurora	Sharp
PRE: March 2019 -			
December 2019	344	21	221
DURING: March 2020 -			
December 2020	326	28	161

CAPS, Aurora, & Sharp Mesa Vista Unique Clients Served Before and During Pandemic*



Data Source: Optum Assignments Table as of April 29, 2021. Detailed data by Inpatient Hospital is located in the appendix

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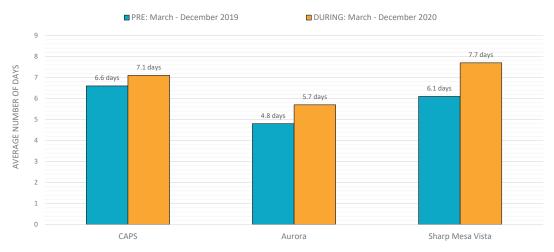




Inpatient Hospitalization: Length of Stay

Fewer clients received inpatient services, but the amount of time they spent hospitalized increased.

> Inpatient Hospitalization Length of Stay Before and During the Pandemic

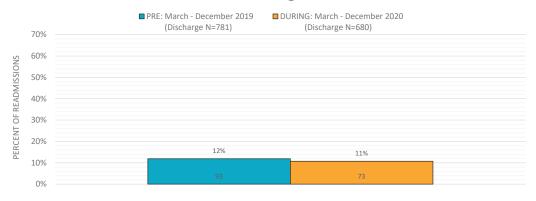


30-Day Inpatient Readmissions

The percentage of discharged clients who were readmitted to inpatient services within 30 days of their discharge date did not change during the pandemic. Inpatient readmissions (i.e., Rady's, Sharp Mesa Vista, and Aurora) stayed about the same.

	Rady's	Medi-Cal FFS	Total
PRE: March - December 2019	68 (14%)	25 (8%)	93 (12%)
DURING: March - December 2020	58 (13%)	15 (7%)	73 (11%)

30-Day Readmissions Before and During Pandemic



Data Source: Optum CO-4 B report (March 1, 2021)

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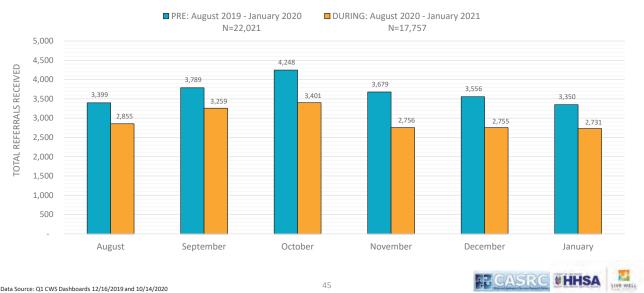


Additional Outcomes

Child Welfare Hotline Referrals

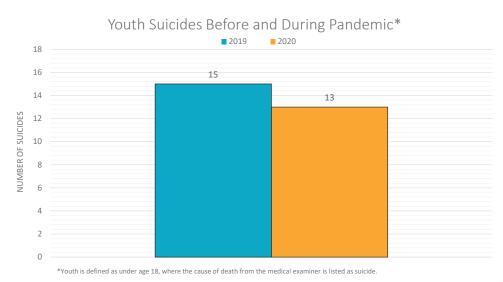
Before the pandemic, there were **22,021 hotline referrals** to Child Welfare. During the pandemic there were **17,757 hotline referrals**. This is a **decrease of 19%**, and is consistent with school closure during the pandemic, which is a large referral source to Child Welfare. A summary of 3 articles reported that child protection referrals fell 27-39% (Viner et al., 2021).

Hotline Referrals to Child Welfare: Before and During Pandemic



Suicide Rates

In San Diego County, there were no differences in youth suicide rates during the pandemic. This is in line with a large universal study of 21 countries, which found no evidence of a significant increase in risk of suicide, across all age groups, during the first four months of the pandemic (Pirkis et al., 2021). It is unclear how the pandemic will impact suicide rates after the pandemic and during the transition back to in-person school.



Conclusions and Recommendations

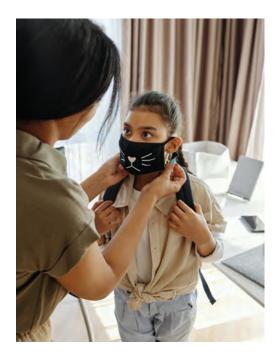
Conclusions

- During the pandemic, services were primarily delivered through teletherapy.
- 20 percent fewer clients were served in CYFBHS during the pandemic, but those who entered treatment appeared to stay longer and receive more services.
 - The largest decreases were noted in emergency/crisis services.
- Youth who entered services during the pandemic presented with more severe depression & anxiety symptoms and fewer conduct issues.
- Youth entered services with fewer ODD and adjustment disorder diagnoses, and more stressor diagnoses.
- Treatment was equally, if not more effective during the pandemic.
- While youth entered services with more severe symptoms at intake, they experienced similar, if not better, progress at discharge. This may provide support for similar levels of effectiveness between teletherapy and in-person services for youth.
- Suicide rates didn't change during the pandemic, though clinician reports of suicidal ideation and self-harm increased.



Recommendations Background

The stay-at-home orders and school closures during the pandemic led to the disruption in many areas of children's lives. After spending a year with reduced in-person interaction and primarily virtual services and school, the return to school and gradual openings across San Diego county once again means families will have to adjust to a new normal. As the pandemic continues and the state of the world continues to change, the following recommendations should be taken into consideration.



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Recommendations from the Literature

What Has helped Children Adjust Positively During the Pandemic?

- Exercise Participation in youth sports or engaging in daily exercise (Li, 2021).
- Screen time Screen time was associated with more psychological distress, however, when screen time was used to connect with friends/family, youth reported less loneliness and improved wellbeing (Li, 2020).
- Social Connection Youth who felt more socially connected reported less anxiety/depression and more life satisfaction than youth feeling socially disconnected (Magson, 2020).
- In-person Education Parents of school aged students receiving virtual instruction reported that children experienced worsened mental health (24.9% vs 15.9%), compared to reports from parents of on-site students (Verlenden et al., 2021).

Recommendations

Therapists

School Recommendations:

- Regularly ask about school reintegration and factors that serve as supports or barriers.
- Leverage SchooLink to promote ongoing dialogue with schools.
- Encourage caregivers to communicate regularly with teachers about children's needs, and seek recommendations to improve children's school experience, including, but not limited to, performance and behavior.
- Facilitate caregivers' interactions with teachers and help develop questions for teachers
- Regularly inquire about and help families create structure for school attendance.
- Discuss and help kids manage pandemic related anxiety: returning to school, mask policies, the vaccine, virus fears.
- Inquire about cyberbullying and other online activities as children return to school, inperson and cyberbullying may increase.
- Ask about access to substances since this may increase as children return to school campuses.

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Recommendations (continued)

Therapists Pandemic Specific Recommendations Cont.

- Continue providing teletherapy via videoconferencing, when clinically appropriate.
- Ask all families about the positive and negative ways the pandemic has impacted their families (e.g., sleep patterns, electronic device use).
- Provide caregivers with accurate information about the effects of the pandemic on children's behavioral health.
- Discuss with families of youth with acute need, what prevents them from seeking crisis services, strategize methods to increase access to services and improve perceptions of safety.



Recommendations (continued)

CYFBHS

- **Continue providing education** around depression, anxiety, trauma, sleep, and suicidal thoughts **to remain prepared** for children's primary presenting problems.
- Contracting Officer Representatives (CORs) check in with programs in neighborhoods where access to care was most impacted to determine how to best support those programs.
- Collaborate with the Board of Supervisors for opportunities to strengthen services to children, youth, and families as well as recognize challenges around workforce shortages.
- Enhance population health data to inform system development.
- **Update the telehealth definition in the electronic health record** to delineate between video and telephone telehealth sessions, which will promote accurate reporting.



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Questions



Appendix

Appendix: Notes

The data in this report was compiled in collaboration with multiple teams across HHSA and CASRC. The data sets used throughout this report were pulled from CYF mHOMS, CCBH, and the Optum Assignment Tables. Given that data utilized for this report came from multiple sources, there may be slight differences due to data extract dates.

Appendix: Unique Clients Served

The following data is the detailed data for unique clients served at each hospital presented on slide 41 entitled: **Unique Clients Served: CAPS, Aurora, and Sharp**. The data presented is for clients up to age 18.

	CAPS PRE: March 2019 - December 2019 N=501	CAPS DURING: March 2020 - December 2020 N=481	Aurora PRE: March 2019 - December 2019 N=21	Aurora DURING: March 2020 - December 2020 N=28	Sharp PRE: March 2019 - December 2019 N=221	Sharp DURING: March 2020 - December 2020 N=161
March	54	52	3	2	30	27
April	55	45	2	1	27	19
May	53	43	4	0	21	18
June	45	44	0	0	25	9
July	49	53	1	2	15	18
August	54	54	2	6	24	22
September	48	45	1	2	29	14
October	54	51	2	5	38	25
November	52	47	5	5	27	18
December	44	39	4	7	11	12





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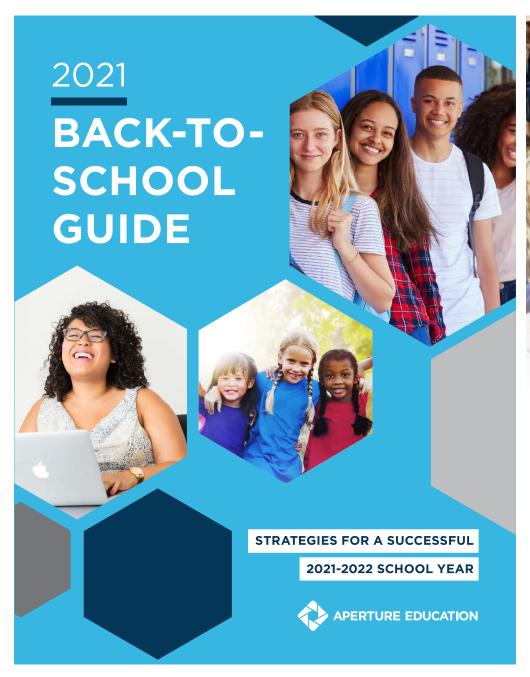
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Please click HERE to view full document





We hope you find the resources in this guide helpful as you prepare for the coming school year. All educators play an important role in SEL, and all staff can benefit from learning about SEL, developing their own social and emotional skills, and becoming more effective at teaching SEL to students.

Have fun trying out the activities in this guide to ease back into school and to handle any challenges the rest of the year may bring. Have a great school year!



APERTURE EDUCATION

2021 Back-to-School Guide | 2

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Educators, you are all heroes!

Teaching is one of the most stressful jobs on the planet, and last year was one for the record books. Yet, you found ways to continue teaching and persevere during remote and hybrid learning — all while dealing with the extra stress and anxiety caused by the pandemic. You tapped into your own resilience and found creative ways to continue students' academic instruction while nurturing their social and emotional competence.

This fall will bring about new challenges. Many schools will return to inperson learning, and students and educators will need to adjust. Teachers will also be tasked with making up for lost learning and helping students work through lasting impacts of the pandemic.

SEL can help! Last year showed us why social and emotional skills are so important. An essential part of learning, SEL helps adults and students manage stress, build confidence and self-efficacy, set meaningful goals, and foster relationships based on mutual respect and trust. With SEL, we have come out of this pandemic stronger.

This year's Back-to-School Guide is filled with resources, activities, and advice to help you improve and expand SEL initiatives in your classroom, school, and district. We have also provided resources to help families teach SEL at home.

Use this guide to set you and your students up for success during the first weeks of school and beyond. Pick and choose which articles are most relevant to your needs, and have fun improving student success with SEL!

For additional resources, <u>contact our experts</u> to learn more about how Aperture can help you and your students succeed this year. Together, we can create an SEL initiative that meets everyone's needs.



Live Well San Diego Youth Sector





JOIN OUR TEAM: YOUTH ADVISOR

Youth Advisors:

- Inform and guide the development and implementation of the Youth Sector
- Work with County leadership and diverse youth from across the region

Requirements:

- Lived experience as a young person in San Diego County
- Strong communication and collaboration skills

Details:

- 20 hr/week, \$20/hr
- Interviews this fall
- Primarily remote with some in-person meetings

Learn more
& apply
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RECOVERY HAPPENS

SATURDAY, SEPTEMBER 18TH | 10:00 AM - 11:30 AM

SPEAKERS

Scott Silverman & Steve Sapp, Co-hosts

Laura Cain

Little Tommy

Christopher Nobbie

Other invited inspirational speakers

PERFORMERS

Lisa Sanders & Brown Sugar

Recovery Happens is a FREE,

virtual community event celebrating those in recovery and the individuals who support them sponsored by the County of San Diego Health and Human Services Agency.

Whether you are seeking help or resources for yourself or a friend, this virtual event will feature inspirational messages of hope from a variety of speakers, musical performances, and the opportunity to connect to an array of services.

Prevention works, treatment is effective, and people can and do recover.







CLICK ON THE LINKS FOR MORE INFO OR TO REGISTER!





Save the Date

Children, Youth and Families (CYF) Council,

Transition Age Youth (TAY) Council, and

Adult and Older Adult (AOA) Council

Combined Behavioral Health Services Councils Meeting

Monday, October 11, 2021 | 10:00 to 11:30 A.M. Please pre-register HERE for this meeting

For more information, please contact:

Grisel Ortega Grisel.Ortega@sdcounty.ca.gov

Or

Darwin Espejo at: Darwin.Espejo@sdcounty.ca.gov











Save this Date Healthy San Diego CalAIM Kick Off Event

Agenda

Friday, October 22, 2021 1:00 PM to 3:30 PM

County Operations Center - Chambers 5520 Overland Ave. San Diego, CA. 92123

RSVP to Salvador Tapia at STapia@chgsd.com

Please indicate in person (limited capacity) or by Zoom

Zoom Link will be sent at a later date

Welcome & Introductions George Scolari, Healthy San Diego

CalAIM Presentation Michael Dutra, DHCS

The Consumer Voice Greg Knoll, Esq., Legal Aid Society

Exodus & PATH Success Stories

WPW Client "My Story"

Meet the Health Plans Health Plan Panel

Questions and Answers All

Conclusion/Closing Remarks George Scolari, Healthy San Diego

Jennifer Tuteur, MD, HHSA (Deputy Chief Medical Officer)

What Will You Learn?

- ✓ What is California Advancing and Innovating Medi-Cal (CalAIM)
- ✓ What's the difference between CalAIM, Whole Person Wellness & Health Homes
- ✓ What is ECM and ILOS
- ✓ Who will provide the services
- ✓ How will Whole Person Wellness & Health Homes clients transition to ECM.
- ✓ Who are your key contacts at each health plan



















SAVE THE DATES!

November 17-18, 2021

Virtual Live Well Advance Conference

11/17 1:00 pm - 5:00 pm | 11/18 8:00 am - 12:00 pm

Recover, Renew and Reconnect with virtual Breakout Sessions that include:

- Economic Recovery
- Equity and Social Justice
- Partner Collaboration
- Environmental Action
- Workplace Wellness
- Public Health

Registration available in mid-October

livewellsd.org/advance

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