



# COUNTY OF SAN DIEGO

## AGENDA ITEM

### BOARD OF SUPERVISORS

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**DATE:** September 15, 2020

# 13

**TO:** Board of Supervisors

### **SUBJECT**

**AUTHORIZATION FOR AMENDMENTS TO EXTEND EXISTING BEHAVIORAL HEALTH SERVICES CONTRACTS, EXECUTE REVENUE AGREEMENT AND AMEND A MEMORANDUM OF UNDERSTANDING (DISTRICTS: ALL)**

### **OVERVIEW**

In a series of actions since 1999, the County of San Diego (County) Board of Supervisors (Board) approved initiatives to redesign and implement an expanded continuum of comprehensive behavioral health care for children, adolescents, transition age youth, adults, older adults, and families. In pursuit of these initiatives, the Board approved the procurement of various contracted services.

As the impact of the novel coronavirus (COVID-19) continues to be evaluated, the County Health and Human Services Agency's Behavioral Health Services (BHS) remains focused on maintaining continuity of critical mental health and substance use services and serving the most vulnerable individuals and families within our community. Approval of today's recommended actions authorizes amendments to extend existing behavioral health services contracts to maintain continuity of critical behavioral health services in the wake of the COVID-19 pandemic. Additional recommendations include entering into a revenue agreement and amending a Memorandum of Understanding for two critical training programs. These recommended actions support the continuation of critical work to advance the Behavioral Health Continuum of Care in alignment with Board direction.

Today's action supports the County's *Live Well San Diego* vision by ensuring access to services; promoting health and well-being in children, adults, and families; and encouraging self-sufficiency, which together promote a region which is building better health, living safely, and thriving.

### **RECOMMENDATION(S)**

#### **CHIEF ADMINISTRATIVE OFFICER**

1. In accordance with Board Policy A-87, Competitive Procurement, and Administrative Code Section 401, authorize the Director, Department of Purchasing and Contracting, subject to successful negotiations and a determination of a fair and reasonable price, to amend the contracts listed in Attachment A, Table 1 extending the contract term up to

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December 31, 2021, and up to an additional six months if needed; expand services, subject to the availability of funds; and amend the contracts as required in order to reflect changes to services and funding allocations, subject to the approval of the Agency Director, Health and Human Services Agency.

2. In accordance with Board Policy B-29, authorize the Clerk of the Board to execute a revenue agreement with the City of San Diego for \$332,514 for the Inebriate Sobering Services and Prosecution and Law Enforcement Assisted Diversion Services program for the period of July 1, 2020 through June 31, 2021, amendments thereto, and future years' Agreements and amendments, provided terms, conditions, program services and funding are not materially impacted or altered. In addition, waive Board Policy B-29 requirement of full cost recovery of revenue agreements.
3. Authorize the Agency Director, Health and Human Services Agency, or designee, to amend the Memorandum of Understanding (MOU) between the Southern Counties Regional Partnership and the County of San Diego Health and Human Services Agency for Workforce, Education and Training, as required, in order to reflect changes to services and funding allocations, subject to the approval of the Agency Director, Health and Human Services Agency, transfer funding of \$919,431 by July 31, 2024, as the required County match, as outlined in the terms of the MOU, and to extend the term of the MOU to June 30, 2026.

**FISCAL IMPACT**

Funds for these requests are included in the Fiscal Year (FY) 2020-22 Operational Plan in the Health and Human Services Agency.

**Recommendations #1: Contract Extensions**

If approved, this request will result in estimated costs and revenue of approximately \$2,200,000 in FY 2020-21 and \$4,700,000 in FY 2021-22. The funding sources are Mental Health Services Act, Substance Abuse Block Grant, and Realignment. There will be no change in net General Fund cost and no additional staff years.

**Recommendation #2: Revenue Agreement Acceptance**

If approved, this request will result in costs of \$665,028 for FY 2020-21, funded with \$332,514 in revenue from the City of San Diego and \$332,514 in Health and Human Services Realignment funding. A waiver of Board Policy B-29 is requested because the City of San Diego funding does not offset all costs, with the balance covered by Realignment. The public benefits of providing these services outweigh the required contribution for uncovered costs. There will be no change in net General Fund cost and no additional staff years.

**Recommendation #3: Authorization to Amend the Memorandum of Understanding**

If approved, this request will authorize amending the Memorandum of Understanding (MOU) between the Southern Counties Regional Partnership (SCRP) and the County for Workforce, Education and Training (WET). This will result in a total of \$3,281,356 in funding, available

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through June 30, 2026, allocated for WET services benefitting the San Diego region. These funds will be administered by the SCRIP and will require that the County transfer matching funds of \$919,431 to the State prior to July 31, 2024. The funding source for the required match is Mental Health Services Act revenue and is not anticipated to be transferred until FY 2021-22 at the earliest. There will be no change in net General Fund cost and no additional staff years.

**BUSINESS IMPACT STATEMENT**

N/A

**ADVISORY BOARD STATEMENT**

This Board Letter was shared with the Behavioral Health Advisory Board as an informational item on September 3, 2020 and will be presented as an informational item on October 1, 2020.

**BACKGROUND**

The County of San Diego (County) provides a comprehensive array of community-based mental health and substance use disorder services to children, adolescents, transition age youth (TAY), adults, older adults, and families through contracts with local public and private agencies. These services provide critical behavioral health training programs to vulnerable populations, including individuals who are experiencing homelessness, individuals with justice involvement, and children and youth with complex behavioral health conditions.

As the evolving novel coronavirus (COVID-19) public health crisis has continued to unfold, the County Health and Human Services Agency's Behavioral Health Services (BHS) has remained focused on slowing the spread of COVID-19, while ensuring individuals and families have access to vital mental health and substance use disorder services.

If approved, today's action will authorize the Director, Department of Purchasing and Contracting, to authorize amendments to extend existing contracts for behavioral health services up to December 31, 2021, plus a six-month option, if needed. All contracts are contingent upon the availability of funding, successful negotiations, and determination of a fair and reasonable price. Additionally, if approved, today's action will authorize a revenue agreement with the City of San Diego for the Inebriate Sobering Services and Prosecution and Law Enforcement Assisted Diversion Services (PLEADS) program, and an amendment to the Memorandum of Understanding with the Southern Counties Regional Partnership to fund programs that oversee training and support to the Public Mental Health System workforce in the southern region.

**Recommendation #1: Authorization to Extend and Amend Contracts**

The San Diego County Board of Supervisors (Board) authorized the competitive procurements of the programs listed in Attachment A, Table 1. If approved, today's action would authorize an amendment and extension of these programs up to December 31, 2021, and up to an additional six months, if needed. Additional details of these programs can be found in Attachment A, Table 1.

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**Recommendation #2: Authorization to Enter into a Revenue Agreement with the City of San Diego for the Inebriate Sobering Services and Prosecution and Law Enforcement Assisted Diversion Services Program**

In 2016, the County entered into a revenue agreement with the City of San Diego (City) to fund a program for sobering services. This program, which is funded jointly by the City and the County, operates in the city of San Diego, through a service contract with the McAlister Institute for Treatment and Education and has two components. The first component, Inebriate Sobering Services, provides countywide diversion, non-residential, non-medical, sobering services in a drug and alcohol-free environment to adults ages 18 and older as an alternative to arrest. The second component, the Prosecution and Law Enforcement Assisted Diversion Services (PLEADS), expands upon LEADS, a nation-wide community-based diversion approach, by broadening the target population to include persons who are intoxicated on other narcotic illicit drugs instead of just alcohol and marijuana. The objective of the program is to divert individuals who may have a substance use condition at the time of arrest to counseling and referral services. In FY 2019-20, Inebriate Sobering Services served 3,950 clients countywide and PLEADS served 817 clients and had a referral ratio of 36.5 percent.

On June 4, 2019 (10), the Board approved an amendment to the revenue agreement for Inebriate Sobering Services and PLEADS that authorized acceptance of funding from the City totaling \$332,514 for Fiscal Year (FY) 2019-20, to enhance the PLEADS program. Prior to 2019, the total funding amount in past revenue agreements were below the annual \$250,000 threshold amount that required Board approval according to Board Policy A-87. The term of the original revenue agreement ended on June 30, 2020.

Today's action requests authority for the Clerk of the Board to execute a revenue agreement with the City of San Diego, to continue the program for Inebriate Sobering Services and PLEADS, and receive revenue in the amount of \$332,514 for FY 2020-21, and any amendments thereto, and future years' Agreements and amendments, provided terms, conditions, program services and funding are not materially impacted or altered.

**Recommendation #3: Authorization to Amend the Memorandum of Understanding between the Southern Counties Regional Partnership and the County of San Diego Health and Human Services Agency for Workforce, Education and Training**

In 2014, the County entered into a Memorandum of Understanding (MOU) with the Southern Counties Regional Partnership (SCRP) to implement Workforce, Education, and Training (WET) strategies in the southern counties. The SCRP is comprised of the following counties: Imperial, Kern, Orange, Riverside, San Bernardino, San Diego, San Luis Obispo, Santa Barbara, Tri-City (Pomona, Claremont and La Verne) and Ventura. The SCRP is an important workforce strategy to assist the public mental health system outreach to multicultural communities, increase diversity of the workforce, reduce stigma associated with mental illness and promote the use of web-based technologies and distance learning techniques.

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In January 2019, the California Behavioral Health Planning Council and the Office of Statewide Health Planning and Development (OSHPD) approved the 2020 – 2025 WET Five-Year Plan. The WET Five-Year Plan addresses the shortage of mental health practitioners in the public mental health system through a framework that engages regional partnerships and supports individuals through workforce development, undergraduate scholarships, education stipends, and educational loan repayment.

On May 13, 2020, the SCRP members voted to submit an application to OSHPD for the WET Regional Partnership Grant that will result in \$15,340,829 of funding to support public mental health system workforce development in the southern counties, of which \$3,281,356 will be designated for the San Diego region; SCRP will hold the funding for administration. In late July 2020, SCRP notified the County of the final match contribution required under the WET Regional Partnership Grant and provided the first amendment to the MOU that outlines the terms under the grant.

Under the grant, SCRP counties must commit to providing a match to grant funds as determined by OSHPD in the chart below, which must be transferred to the State by July 31, 2024. The specific share of the match per participating SCRP county is based on each county’s Mental Health Services Act funds percentage, resulting in a required match of \$919,431 for the County of San Diego. The County of Santa Barbara will serve as the fiscal agent for all funds received from OSHPD.

<b>Entity</b>	<b>Grant Funds</b>	<b>County Match</b>	<b>Total Funding</b>
Southern Counties Regional Partnership	\$11,534,458	\$3,806,371	\$15,340,829
County of San Diego	\$2,361,925	\$919,431	\$3,281,356

Today’s action requests authorization to approve the MOU with the SCRP for the contribution of \$919,431 as the match to fund WET programs for a term ending on June 30, 2026. This will result in WET funding totaling \$3,281,356 allocated to the County, 85 percent of which will be awarded through the OSHPD grant in FY 2020-21 and the remaining 15% awarded upon receipt of the County’s match. Prior Board authority was not required for the original MOU because funding from the County was not required.

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**LINKAGE TO THE COUNTY OF SAN DIEGO STRATEGIC PLAN**

Today's proposed actions support the Building Better Health and Living Safely Initiatives in the County of San Diego's (County) 2020-2025 Strategic Plan as well as the County's *Live Well San Diego* vision, by ensuring that vulnerable individuals with mental illness and substance use disorders continue to have access to a comprehensive continuum of behavioral health services administered through accessible behavioral health programs.

Respectfully submitted,

A handwritten signature in black ink, appearing to read 'H.N. Robbins-Meyer', with a large, stylized initial 'H'.

HELEN N. ROBBINS-MEYER  
Chief Administrative Officer

**ATTACHMENT(S)**

Attachment A - Behavioral Health Services List of Contracts

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**AGENDA ITEM INFORMATION SHEET**

**REQUIRES FOUR VOTES:**          Yes        No

**WRITTEN DISCLOSURE PER COUNTY CHARTER SECTION 1000.1 REQUIRED**

   Yes        No

**PREVIOUS RELEVANT BOARD ACTIONS:**

December 11, 2018 (25), Advancing the Behavioral Continuum of Care Through Regional Collaboration and Innovation.

**BOARD POLICIES APPLICABLE:**

B-29 – Fees, Grants, Revenue Contracts

**BOARD POLICY STATEMENTS:**

Board Policy B-29, Fees, Grants, Revenue Contracts - Department Responsibility for Cost Recovery: Waiver of Board Policy B-29 is requested because the City of San Diego revenues do not fully offset all costs. Cost to be waived is the \$332,514 associated with a revenue agreement with the City of San Diego, to continue the program for Inebriate Sobering Services and PLEADS, in the amount of \$332,514 for Fiscal Year 2020-21. The public benefit for providing these services far outweighs these costs; without the revenues, these important sobering services would be curtailed or terminated.

**MANDATORY COMPLIANCE:**

N/A

**ORACLE AWARD NUMBER(S) AND CONTRACT AND/OR REQUISITION NUMBER(S):**

541201, 551430, 551446, 551450, 551458, 551547, 551550, 551555, 551557, 551559, 551561, 559918

**ORIGINATING DEPARTMENT:** Health and Human Services Agency

**OTHER CONCURRENCE(S):**    Department of Purchasing and Contracting

**CONTACT PERSON(S):**

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