

## **2.11 Public Services**

The proposed Project could result in new development throughout the unincorporated areas of the County of approximately 6,245 DUs in addition to village core mixed-use and rural commercial uses. This projected increase in residential growth, and associated distribution of that growth primarily on the Project areas within and near the CNF, would result in an overall increase in demand on the following public services, the potential environmental effects of which are evaluated in this section: fire protection, police protection, schools, and libraries.

### **2.11.1 Existing Conditions**

This section provides new existing conditions information that has come to light since adoption of the General Plan in August 2011 for schools within the unincorporated County as relates to the Project areas addressed in this SEIR. The remaining information in the General Plan Update PEIR relative to this section applies equally to the Project areas addressed in this SEIR, and is therefore not repeated here.

#### **2.11.1.1 Schools**

As described in the General Plan Update PEIR, thirty-seven unified, elementary, and high school districts provide service to the residents of the unincorporated County. Nine of these districts serve the unincorporated area only, while 28 serve both unincorporated and incorporated areas. Table 2.11-1 below compares the number of schools and enrollment size for these districts now (2013-2014), in 2010-11 when the General Plan Update was adopted and the 2005-2006 data that was included in the General Plan Update PEIR. As shown, there has been a slight increase in enrollment and number of schools overall.

The 2003 information regarding Critically Overcrowded Schools that was provided in the General Plan Update PEIR is still the most recent according to the California Department of Education's website (<http://www.cde.ca.gov/ls/fa/co/cos.asp>).

During the past ten years, the school-age population has grown considerably, sometimes at rates of up to 20%. Overcrowding in schools is caused by increases in student enrollment without expansion of facilities to accommodate the increases. Current and future modernization, expansion, and new school construction plans exist for all school districts in the County. The plans are prepared by the Facility Planning Services of the County. The plans provide direct assistance to the school districts in planning for facilities and gaining the financial resources necessary to construct or modernize those facilities.

**SIGNIFICANT ENVIRONMENTAL EFFECTS OF THE PROPOSED PROJECT**

**TABLE 2.11-1  
SCHOOL ENROLLMENT FOR DISTRICTS SERVING THE UNINCORPORATED COUNTY**

<b>District</b>	<b>Number of Schools 2013-2014</b>	<b>Enrollment 2012-2013</b>	<b>Number of Schools 2010-2011</b>	<b>Enrollment 2010-2011</b>	<b>Number of Schools 2005-2006</b>	<b>Enrollment 2005-2006</b>
Alpine Union Elementary	8	2,095	6	2,049	7	2,290
Bonsall Union Elementary	4	2,260	4	2,005	5	1,888
Borrego Springs Unified	7	521	6	561	5	482
Cajon Valley Union Elementary	29	16,420	29	16,065	29	16,669
Cardiff Elementary	2	747	2	765	2	736
Carlsbad Unified	16	10,993	15	11,046	14	10,412
Chula Vista Elementary	47	29,472	45	27,723	43	26,472
Coronado Unified	6	3,120	5	3,139	5	2,905
Dehesa Elementary	5	2,500	4	1,778	2	786
Del Mar Union Elementary	8	4,376	8	4,363	7	3,734
Encinitas Union Elementary	9	5,436	9	5,458	9	5,647
Escondido Union Elementary	26	19,446	25	19,424	25	19,654
Escondido Union High	8	9,303	6	9,340	6	9,019
Fallbrook Union Elementary	9	2,634	9	5,860	9	5,819
Fallbrook Union High	3	5,554	3	2,976	3	3,106
Grossmont Union High School	18	22,555	20	24,224	19	24,444
Jamul/Dulzura Union Elementary	4	989	4	1,229	4	1,412
Julian Union Elementary	5	3,542	3	2,430	3	2,001
Julian Union High	2	152	2	184	4	3,762
La Mesa-Spring Valley	22	12,103	22	12,388	22	13,657
Lakeside Union Elementary	11	5,766	14	5,105	11	4,358
Lemon Grove Elementary	6	3,954	7	3,834	8	4,147
Mountain Empire Unified	20	3,550	17	2,757	12	1,733
National Elementary	11	5,947	11	5,988	11	6,153
Oceanside Unified	25	21,244	25	21,081	28	21,367
Poway Unified	37	35,498	37	34,135	33	32,645
Ramona City Unified	10	5,740	10	6,247	11	7,031
Rancho Santa Fe Elementary	2	693	2	698	2	831
San Diego County Office of Education	25	4,190	16	4,033	11	3,662
San Diego Unified	226	130,303	222	131,784	211	132,482
San Dieguito Union High	10	12,497	10	12,499	10	12,190
San Marcos Unified	19	20,107	19	18,321	17	16,169
San Pasqual Union Elementary	1	549	1	533	1	576

**SIGNIFICANT ENVIRONMENTAL EFFECTS OF THE PROPOSED PROJECT**

**TABLE 2.11-1, CONTINUED**

District	Number of Schools 2013-2014	Enrollment 2012-2013	Number of Schools 2010-2011	Enrollment 2010-2011	Number of Schools 2005-2006	Enrollment 2005-2006
San Ysidro Elementary	7	5,103	7	5,141	7	5,087
Santee Elementary	11	6,394	11	6,333	11	6,503
SBC – High Tech High	6	2,330	3	1,423	—	—
Solana Beach Elementary	6	3,031	6	2,870	6	2,682
South Bay Union	11	7,702	12	7,708	12	8,582
Spencer Valley Elementary	2	3,121	2	2,461	2	689
Sweetwater Union High	31	40,901	30	41,426	28	41,865
Vallecitos Elementary	3	394	2	376	3	446
Valley Center-Pauma Unified	8	4,162	8	4,209	11	4,672
Vista Unified	34	25,670	34	25,843	30	26,207
Warner Unified	5	305	5	286	3	256
<b>Total or Average</b>	<b>765</b>	<b>503,369</b>	<b>738</b>	<b>498,098</b>	<b>702</b>	<b>495,228</b>

Note: Data rounded to nearest whole number.

Source: San Diego County Office of Education Database (SDCOE 2007). Web site: [www.ed-data.k12.ca.us](http://www.ed-data.k12.ca.us). Accessed July 2015.

**2.11.1.2 Fire and Police Services**

There are 28 fire agencies that serve the unincorporated County. Within the unincorporated region’s emergency services system, fire and emergency medical services are provided by Fire Protection Districts (FPD), County Service Areas (CSA) and CAL FIRE. Collectively, there are over 2,800 firefighters responsible for protecting the San Diego region from the fire. Generally, each agency is responsible for structural fire protection and wildland fire protection within their area of responsibility. However, mutual and automatic aid agreements enable non-lead fire agencies to respond to fire emergencies outside their district boundaries. The Alpine Fire Protection District covers 27.5 square miles and has one Medic Unit provided by a joint operating agreement with American Medical Response (AMR), Grossmont Health Care District, and the County of San Diego.

The San Diego County Sheriff’s Department (SDSD) is the chief law enforcement agency in San Diego County. SDSD’s service area covers approximately 4,200 square miles and serves a population of over 870,000 people. Approximately 448,700 of these residents are located in the unincorporated areas of San Diego County. The SDSD Law Enforcement Operations Command Areas have been divided into beat districts which serve the unincorporated County.

**2.11.2 Regulatory Framework**

Chapter 2.13 of the General Plan Update PEIR, pages 2.13-13 through 2.13-15 describe the Regulatory Framework related to public services and is hereby incorporated by reference. Applicable State regulations discussed include: California Health and Safety Code; California

Code of Regulations (CCR) Title 24, Part 2 and Part 9; California Public Resources Code (PRC) Sections 4201-4204; State Responsibility Area (SRA) Fire Safe Regulations (Title 14 Natural Resources, Department of Forestry Fire Protection); Subdivision and Fire Hazards Bill AB 2447; California Department of Education (CDE); Assembly Bill 16 (AB 16); and California Public Schools Accountability Act of 1999. Applicable Local regulations include: County of San Diego, Consolidated Fire Code; and San Diego County BOS Policy I-84, Project Facility Availability and Commitment for Public Sewer, Water, School and Fire Services.

The regulatory framework discussion in the General Plan Update PEIR as pertains to fire protection, police protection, schools, and libraries has not changed since adoption of the General Plan in August 2011. Therefore, the regulatory framework applies equally to the Project areas addressed in this SEIR, and is therefore not repeated here.

### **2.11.3 Analysis of Project Effects and Cumulative Impacts**

The cumulative impact analysis study area for public services in the General Plan Update PEIR was identified as the entire San Diego Region (Chapter 2.13). As the proposed Project is applying 2011 General Plan principles to assign land use designations for the FCI lands throughout the unincorporated area, the cumulative study area for public services is the same as the General Plan Update PEIR and is hereby incorporated by reference. In addition, Section 1.9 of this SEIR (Cumulative Project Assessment Overview), provides an update of new projects since adoption of the 2011 General Plan that are considered in the cumulative analysis.

#### **2.11.3.1 Fire and Police Protection Services**

This section describes potential direct and cumulative impacts on fire and police protection services related to the Project areas addressed in this SEIR.

#### **Guidelines for the Determination of Significance**

Based on Appendix G of the CEQA Guidelines, the proposed Project would have a significant impact if it results in substantial adverse physical effects associated with the provision of new or physically altered fire and/or police protection facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for fire and/or police protection.

#### **Analysis**

The General Plan Update PEIR evaluated impacts from the adoption of the goals and policies of the 2011 General Plan countywide, including FCI lands. In addition, the General Plan Update PEIR evaluated buildout of the land use designations applied throughout the unincorporated area with the exception of former FCI lands. The General Plan Update PEIR determined that buildout under the 2011 General Plan would result in potentially significant direct and cumulative impacts related to the provision of new or physically altered fire and/or police protection facilities to maintain acceptable service ratios for fire protection, and to maintain or achieve acceptable travel

time standards for police protection. These impacts would be reduced to below a level of significance through the implementation of a combination of federal, State and local regulations; existing County regulatory processes; the 2011 General Plan goals and policies; and specific mitigation measures/implementation programs identified in the General Plan Update PEIR.

### **Fire Protection Services**

The proposed Project would increase growth in population and housing units beyond what was analyzed in the General Plan Update PEIR, which would also increase the demand for fire and emergency medical services. The 2011 General Plan identifies the Alpine Community as one of the areas that will experience the greatest percentage growth in housing units and population. The 2011 General Plan estimates that the Alpine Community will experience a 130% increase in population and housing units. The proposed Project would also contribute to an increase the percentage of projected growth in the Alpine Community, which will increase demand on fire protection services. As a result, similar direct effects to that identified in the General Plan Update PEIR would occur with future development of the Project areas addressed in this SEIR, which could result in substantial demand for fire protection services. Such impacts would also be cumulative in nature as they would contribute to increases in response times for fire protection services on a regional level, when combined with other development allowed under the 2011 General Plan. To maintain or achieve acceptable travel time standards for fire protection, it is reasonably foreseeable that the provision of new or physically altered fire facilities would be required, which would have the potential to result in adverse environmental impacts. Therefore, the proposed Project is concluded to result in a potentially significant impact associated with the construction or expansion of fire protection facilities and specific implementation programs are identified as mitigation. The potentially significant direct and cumulative effects on fire protection services resulting from implementation of the proposed Project would be reduced to below a level of significance by the same regulations, implementation programs (2011 General Plan goals/policies) and mitigation measures from the General Plan Update PEIR and repeated in Section 2.11.4.1 (Mitigation for Fire and Police Protection Services) below. No additional measures would be required.

### **Police Protection Services**

The proposed Project would increase residential land use densities in the western portions of the unincorporated County from that identified in the General Plan Update PEIR. Similar to fire protection services, the projected population growth would result in a need for increased police services, including the potential need for new police facilities in order to maintain levels of service.

The Ramona Community, which would be directly affected by the proposed Project, is identified in the 2011 General Plan as one of the beat areas currently serving the largest population and housing bases (11,538 housing units and 53,383 persons). Although the Ramona Community would be directly affected, the proposed Project would only increase the amount of housing units by 21 units compared to what was analyzed in the 2011 General Plan. An increase in 21 units

would not substantially contribute to an increase in demand for police protection services from that identified in the General Plan Update PEIR.

However, the proposed increase in 2,018 housing units in the Alpine Community, compared to what was analyzed in the 2011 General Plan, would contribute to a substantial increase in demand. Such impacts would also be cumulative in nature as they would contribute to increases in response times for police protection services on a regional level, when combined with other development allowed under the 2011 General Plan. The projected population and housing growth in the County would result in a need for increased law enforcement services, including the potential need for new facilities to maintain levels of service, the construction of which would potentially result in adverse environmental effects. Therefore, the proposed Project may result in a potentially significant impact associated with the construction or expansion of police protection facilities and specific implementation programs are identified as mitigation. The potentially significant direct and cumulative effects on police protection services resulting from implementation of the proposed Project would be reduced to below a level of significance by the same regulations, implementation programs (2011 General Plan goals/policies) and mitigation measures from the General Plan Update PEIR and repeated in Section 2.11.4.1 (Mitigation for Fire and Police Protection Services) below. No additional measures would be required.

### **2.11.3.2 Schools and Libraries**

This section describes potential direct and cumulative impacts on schools and libraries as pertains to the Project areas addressed in this SEIR.

#### **Guidelines for the Determination of Significance**

Based on Appendix G of the CEQA Guidelines, the proposed Project would have a significant impact if it results in substantial adverse physical effects associated with the provision of new or physically altered schools and/or libraries, the construction of which could cause significant environmental impacts, in order to maintain acceptable performance objectives.

#### **Analysis**

The General Plan Update PEIR evaluated impacts from the adoption of the goals and policies of the 2011 General Plan countywide, including FCI lands. In addition, the General Plan Update PEIR evaluated buildout of the land use designations applied throughout the unincorporated area with the exception of former FCI lands. The General Plan Update PEIR determined that buildout under the 2011 General Plan would result in potentially significant direct and cumulative impacts related to the provision of new or physically altered schools and libraries to maintain acceptable performance objectives. These impacts would be reduced through the implementation of a combination of federal, State and local regulations; existing County regulatory processes; the 2011 General Plan goals and policies; and, specific mitigation measures/implementation programs identified in the General Plan Update PEIR.

**School Facilities**

The General Plan Update PEIR determined that impacts as a result of housing and population growth throughout the unincorporated County would result in an increase in school enrollment. The proposed Project would increase the amount of dwelling units in the Alpine Community beyond what was analyzed in the 2011 General Plan by 2,161 units. Therefore the demand on schools would continue to increase in this community. Similar direct and cumulative effects would occur with future development of the Project areas addressed in this SEIR, which could result in substantial demand for school facilities. Such impacts would also be cumulative in nature as they would contribute to impacts on school facilities on a regional level, when combined with other development allowed under the 2011 General Plan. Although the individual school districts are required to prepare plans for the accommodation of future growth in their district service areas, the County cannot guarantee that impacts associated with the development of new school facilities would not have a significant impact on the environment.

Therefore, the proposed Project would result in a potentially significant impact associated with the construction or expansion of school facilities and specific implementation programs are identified as mitigation. However, even with the implementation of these regulations, 2011 General Plan goals/policies and mitigation measures, the Project's direct and cumulative impacts would remain significant and unavoidable, for the reasons given in Section 2.11.4.2 below.

**Library Facilities**

As described above, the proposed Project would increase residential land use densities in the western portions of the unincorporated County, especially in the Alpine Community. The projected increase in population growth would result in an increase in the number of persons that must be provided with public library services. The minimum space service goal for the San Diego County Library (SDCL) system is 0.5 square feet per capita. Currently, there are 35 libraries in the entire county, 20 of which fall below the minimum space service goal. The projected population growth would result in a need for increased library services, including the potential need for new library facilities in order to maintain adequate service levels. Therefore, the proposed Project would result in a potentially significant impact associated with the construction or expansion of library facilities and specific implementation programs are identified as mitigation. The potentially significant direct and cumulative effects on library facilities resulting from implementation of the proposed Project would be reduced to below a level of significance by the same regulations, implementation programs (2011 General Plan goals/policies) and mitigation measures from the General Plan Update PEIR and repeated in Section 2.11.4.2 (Mitigation for Schools and Libraries) below. No additional measures would be required to reduce proposed Project impacts on library facilities.

## **2.11.4 Mitigation**

### **2.11.4.1 Fire and Police Protection Services**

Direct and cumulative impacts to fire and police protection services associated with the proposed Project would be reduced to below a level of significance with implementation of the same applicable 2011 General Plan policies and mitigation measures as those identified in the General Plan Update PEIR, and repeated below.

#### 2011 General Plan Policies

##### **Fire Protection Services**

**Policy LU-1.4: Village Expansion.** Permit new Village Regional Category designated land uses only where contiguous with an existing or planned Village and where all of the following criteria are met:

- Potential Village development would be compatible with environmental conditions and constraints, such as topography and flooding;
- Potential Village development would be accommodated by the General Plan road network;
- Public facilities and services can support the expansion without a reduction of services to other County residents; and,
- The expansion is consistent with community character, the scale, and the orderly and contiguous growth of a Village area.

**Policy LU-6.4: Sustainable Subdivision Design.** Require that residential subdivisions be planned to conserve open space and natural resources, protect agricultural operations including grazing, increase fire safety and defensibility, reduce impervious footprints, use sustainable development practices, and, when appropriate, provide public amenities. [See applicable community plan for possible relevant policies].

**Policy LU-6.11: Protection from Wildfires and Unmitigable Hazards.** Assign land uses and densities in a manner that minimizes development in extreme, very high and high hazard fire areas or other unmitigable hazardous areas.

**Policy LU-12.3: Infrastructure and Services Compatibility.** Provide public facilities and services that are sensitive to the environment with characteristics of the unincorporated communities. Encourage the collocation of infrastructure facilities, where appropriate.

**Policy LU-12.4: Planning for Compatibility.** Plan and site infrastructure for public utilities and public facilities in a manner compatible with community character, minimize visual and environmental impacts, and whenever feasible, locate any facilities and supporting infrastructure outside preserve areas. Require context sensitive Mobility Element road design that is compatible with community character and minimizes visual and environmental impacts.

**Policy S-3.4: Service Availability.** Plan for development where fire and emergency services are available or planned.

**Policy S-5.1: Regional Coordination Support.** Advocate and support regional coordination among fire protection and emergency service providers.

**Policy S-5.2: Fire Service Provider Agreements.** Encourage agreements between fire service providers to improve fire protection and to maximize service levels in a fair, efficient, and cost effective manner.

**Policy S-6.1: Water Supply.** Ensure that water supply systems for development are adequate to combat structural and wildland fires.

**Policy S-6.2: Fire Protection for Multi-Story Development.** Coordinate with fire services providers to improve fire protection services for multi-story construction.

**Policy S-6.3: Funding Fire Protection Services.** Require development to contribute its fair share towards funding the provision of appropriate fire and emergency medical services as determined necessary to adequately serve the project.

**Policy S-6.4: Fire Protection Services for Development.** Require that development demonstrate that fire services can be provided that meet the minimum travel times identified in Table S-1 (Travel Time Standards).

**Policy S-6.5: Concurrency of Fire Protection Services.** Ensure that fire protection staffing, facilities and equipment required to serve development are operating prior to, or in conjunction with, the development. Allow incremental growth to occur until a new facility can be supported by development.

Adherence to these policies will minimize deterioration of fire agency response times and will ensure that environmental impacts related to the construction or expansion of additional facilities will be mitigated.

### **Police Protection Services**

Policies LU-1.4, LU-12.3, and LU-12.4 identified above would further reduce impacts to police protection services. Adherence to these policies will minimize the deterioration of police response times and reduce impacts related to the construction or expansion of additional facilities needed to serve the projected population growth of the unincorporated County.

### **Mitigation Measures**

In addition to the mitigation measures listed below, implementation of mitigation measures identified in Chapters 2.1 through 2.14 of this SEIR would mitigate direct and cumulative impacts to fire and police protection services associated with the proposed Project. Mitigation measures listed in these sections require that the development of new or expanded facilities be evaluated against the environmental resource(s) potentially affected. Mitigation measures Pub-1.1 through Pub-1.9 would mitigate impacts associated with fire protection services to below a

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level of significance. Mitigation measures Pub-1.1 through Pub-1.3 would mitigate impacts associated with police protection services to below a level of significance.

- Pub-1.1** Participate in inter-jurisdictional reviews to gather information, and to review and comment, on plans for new or expanded governmental facilities in the region.
- Pub-1.2** Plan and site governmental facilities that are context-specific according to their location in village, semi-rural, or rural lands.
- Pub-1.3** Revise Board Policy I-63 to minimize leapfrog development and to establish specific criteria for GPAs proposing expansion of areas designated Village regional category. This is intended to limit unexpected demands for new or expanded public services and the associated governmental facilities.
- Pub-1.4** Review General Plan Amendments for consistency with the goals and policies of the General Plan such that future development in hazardous wildfire areas will be limited to low-density land uses that do not necessitate extensive new fire protection facilities.
- Pub-1.5** Implement, and revise as necessary, Board Policy I-84 requiring that discretionary project applications include commitments from available fire protection districts. These commitments shall also demonstrate that the distance between the projects and the fire service facilities do not result in unacceptable travel times.
- Pub-1.6** Maintain and use the County GIS and the County Guidelines for Determining Significant impacts in order to identify fire prone areas during the review of development projects. Once identified, ensure that development proposals meet requirements set by the Fire Authority Having Jurisdiction (FAHJ) and that new/additional fire protection facilities are not required; or, if such facilities are required, that potential environmental impacts resulting from construction are evaluated along with the development project under review.
- Pub-1.7** Implement the Building and Fire code to ensure there are adequate fire protections in place associated with the construction of structures and their defensibility, accessibility and egress, adequate water supply, coverage by the local fire district, and other critical issues.
- Pub-1.8** Require CEQA reviews on new public facilities (fire, sheriff, libraries, etc.) or significant expansions and mitigation of environmental impact to the extent feasible.
- Pub-1.9** Implement procedures to ensure new development projects fund their fair share toward fire services facilities including the development of a long-term financing mechanism, such as an impact fee program or community facilities development, as appropriate. Large development projects are required to provide their fair share

contribution to fire services either by providing additional funds and/or development of infrastructure.

**Fire Protection Services**

Pub-1.1 will ensure that potential environmental impacts associated with new or expanded public services are identified and adequately mitigated and will ensure that new or expanded facilities are appropriately located. Pub-1.2 will minimize potential environmental effects that result from incompatible uses (e.g., visual impacts, noise impacts, groundwater impacts, etc.). Pub-1.3 is intended to limit unexpected demands for new or expanded public services and the associated governmental facilities. Pub-1.4 will ensure that future development in hazardous wildfire areas will be limited to low-density land uses that do not necessitate extensive new fire protection facilities. Pub-1.5 ensures that development projects have adequate fire service, the need for new or expanded facilities can be minimized. Pub-1.6 will minimize the need for new or expanded facilities, and will ensure that impacts are analyzed and mitigated when new or expanded facilities are required. Pub-1.7 will minimize the need for new fire protection facilities to accommodate new development. Pub-1.8 requires CEQA reviews for environmental impacts on new public facilities or significant expansions of such facilities. Pub-1.9 will ensure that new or expanded fire protection facilities will be correlated with the need for such services and that impacts from their construction will be addressed with mitigation identified early in the process.

**Police Protection Services**

Pub-1.1 will ensure that potential environmental impacts associated with new or expanded public services are identified and adequately mitigated. Pub-1.2 will minimize potential environmental effects that result from incompatible uses (e.g., visual impacts, noise impacts, groundwater impacts, etc.). Pub-1.3 is intended to limit unexpected demands for new or expanded public services and the associated governmental facilities.

**2.11.4.2 Schools and Libraries**

Direct and cumulative impacts associated with school facilities would not be reduced to below a level of significance with implementation of the same applicable 2011 General Plan policies and mitigation measures as those identified in the General Plan Update PEIR, and repeated below. However, direct and cumulative impacts associated with library facilities would be reduced to below a level of significance with implementation of the same applicable 2011 General Plan policies and mitigation measures as those identified in the General Plan Update PEIR, and repeated below.

**2011 General Plan Policies**

**School Facilities and Library Facilities**

In addition to the policies LU-1.4, LU-12.3, and LU-12.4 identified in Section 2.11.4.1 above, policies LU-9.4, LU-9.7, LU-17.1, LU-17.2, LU-17.3, LU-17.4, LU-18.1 and LU-18.2 described below would reduce impacts associated with school facilities, but not to below a level of

significance. In addition to the policies LU-1.4, LU-12.3, and LU-12.4, identified in Section 2.11.4.1 above, policies LU-9.4, LU-9.7, LU-17.1, LU-17.2, LU-17.3, LU-17.4, LU-18.1 and LU-18.2 described below in combination with mitigation measures Pub-1.1 through Pub-1.3 also described below, would reduce impacts associated with library facilities to below a level of significance.

**Policy LU-9.4: Infrastructure Serving Villages and Community Cores.** Prioritize infrastructure improvements and the provision of public facilities for Villages and community cores for the intensity of development allowed by the Land Use Map.

**Policy LU-9.7: Town Center Planning and Design.** Plan and guide the development of Town Centers and transportation nodes as the major focal point and activity node for Village areas. Utilize design guidelines to be compatible with the unique character of a community. Roadways, streetscapes, building facades, landscaping, and signage within the town center should be pedestrian oriented. Wherever possible, locate public facilities, such as schools, libraries, community centers, and parks in Town Centers and Villages.

**Policy LU-17.1: Planning for Schools.** Encourage school districts to consider the population distribution as shown on the Land Use Map when planning for new school facilities.

**Policy LU-17.2: Compatibility of Schools with Adjoining Uses.** Encourage school districts to minimize conflicts between schools and adjacent development through appropriate siting and adequate mitigation, addressing such issues as student drop-off/pick up locations, parking access, and security.

**Policy LU-17.3: Priority School Locations.** Encourage school districts to locate schools within Village or Rural Village areas wherever possible and site and design them in a manner that provides the maximum opportunity for students to walk or bicycle to school.

**Policy LU-17.4: Avoidance of Hazards.** Assist school districts with locating school facilities away from fault zones, flood or dam inundation zones, and hazardous materials storage areas in conformance with State statutes.

**Policy LU-18.1: Compatibility of Civic Uses with Community Character.** Locate and design Civic uses and services to assure compatibility with the character of the community and adjoining uses, which pose limited adverse effects. Such uses may include libraries, meeting centers, and small swap meets, farmers markets, or other community gatherings.

**Policy LU-18.2: Co-Location of Civic Uses.** Encourage the co-location of civic uses such as County library facilities, community centers, parks, and schools. To encourage access by all segments of the population, civic uses should be accessible by transit whenever possible.

### Mitigation Measures

As previously stated, even with implementation of mitigation measures Pub-1.1, Pub-1.2 and Pub-1.3 discussed above in section 2.11.4.1, and the following mitigation measures repeated

from the General Plan Update PEIR, Project impacts to schools would remain significant and unavoidable.

**Pub-3.1** Coordinate with school districts to encourage siting new facilities in accordance with the County's General Plan and encourage implementing feasible mitigation measures to mitigate environmental impacts.

**Pub-3.2** Implement, and revise as necessary, Board Policy I-84 requiring that discretionary project applications include commitments from available school districts.

**School Facilities**

For Project impacts to schools, the County does not have the authority to plan, design, approve or construct school facilities which is the responsibility of individual school districts that serve as their own lead agency under CEQA; however, the County may have permit or land use authority if it is a responsible agency. Due to its limited authority over schools, the County would not be able to ensure that the construction of new facilities would have a less than significant impact on the environment. Therefore, even with implementation of the same applicable 2011 General Plan policies and mitigation measures as those identified in the General Plan Update PEIR, Policies LU-1.4, LU-12.3, LU-12.4, identified in Section 2.11.4.1 above, and Policies LU-9.4, LU-9.7, LU-17.1, LU-17.2, LU-17.3, LU-17.4, LU-18.1 and LU-18.2 identified in Section 2.11.4.2 above, and Mitigation Measures Pub-1.1, Pub-1.2, and Pub-1.3 listed in Section 2.11.4.1 above, the Project's direct and cumulative impacts to schools would remain significant and unavoidable.

**Library Facilities**

Direct and cumulative impacts to libraries associated with the proposed Project would be reduced to below a level of significance with implementation of the same applicable 2011 General Plan policies as those identified in the General Plan Update PEIR, Policies LU-1.4, LU-12.3, and LU-12.4, identified in Section 2.11.4.1 above, and Policies LU-9.4, LU-9.7, LU-17.1, LU-17.2, LU-17.3, LU-17.4, LU-18.1 and LU-18.2 listed in Section 2.11.4.2 above and Mitigation Measures Pub-1.1, Pub-1.2, and Pub-1.3 listed in Section 2.11.4.1 above. Implementation of mitigation measures identified in Chapters 2.1 through 2.14 of this SEIR would also mitigate proposed Project impacts to libraries which require that the development of new or expanded facilities be evaluated against the environmental resource(s) potentially affected.

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