## I. INTRODUCTION

## **A. Project Description**

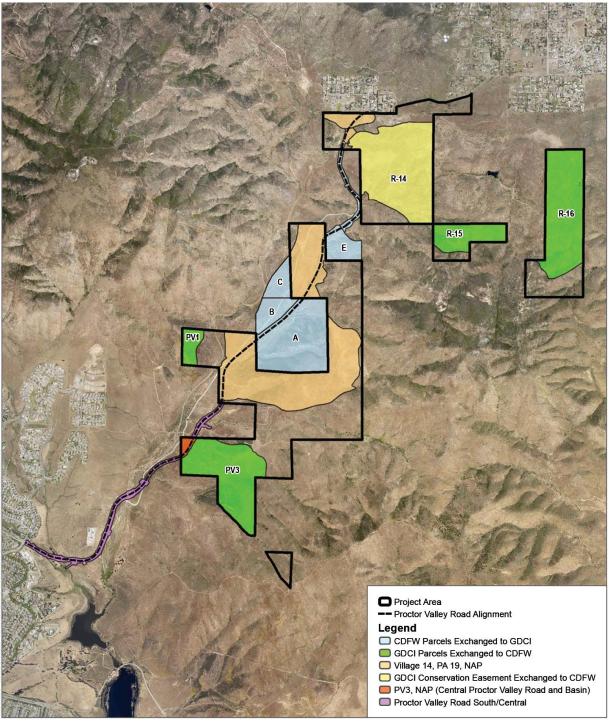
The County Board of Supervisor approved the Otay Ranch Village 14 and Planning Areas 16/19 Specific Plan 16-002, Tentative Map 5616 and certified the Otay Ranch Village 14 and Planning Areas 16/19 Environmental Impact Report, EIR 16-19-006 (Certified EIR), on June 26, 2019 (Approved Project). On June 26, 2019, Jackson Pendo Development Company ("Applicant") GDCI, L.P. (Applicant) entered into a Dispute Resolution Agreement with the California Department of Fish and Wildlife (CDFW) and the County of San Diego, pursuant to which the Applicant would seek a land exchange with CDFW through a process overseen by the California Wildlife Conservation Board (WCB). The proposed land exchange is described in greater detail below and depicted on Exhibit 1a, Proposed Land Exchange. The Applicant is processing an application for approval of an amendment to the Otay Ranch Village 14 and Planning Areas 16/19 Specific Plan (Specific Plan Amendment) and a revised Vesting Tentative Map pursuant to the provisions in the Dispute Resolution Agreement.

The proposed Land Exchange, if approved by WCB, would require the Applicant to (i) transfer 147.3 acres in Village 14 and 192.4 acres in Planning Area 16 to CDFW, and (ii) record a conservation easement over 191.5 acres in Planning Area 16, and (iii) would require CDFW to transfer 219.4 acres in Village 14 to the Applicant ("State Exchange Parcels"). The Proposed Project Amendment would then be implemented upon the lands within the Applicant's ownership, including those received via the WCB Land Exchange.

Because the Proposed Project Amendment assumes approval of the Land Exchange between the Applicant and CDFW, the Proposed Project Amendment would result in a different development pattern than the Approved -Project's development pattern. For this reason, the County requires that the Applicant process a Specific Plan Amendment and a Revised Vesting Tentative Map to accommodate the Proposed Project Amendment.

The property within the Specific Plan Amendment boundary is in an unincorporated area in southwestern San Diego County, as depicted on Exhibit 1b, Regional Location Map, and falls within the boundaries of several County-approved plans, including the San Diego County General Plan (County General Plan), the Jamul-Dulzura Subregional Plan (JDSP) and the Otay Ranch General Development Plan/Subregional Plan (Otay Ranch GDP/SRP), Volume 2, which is part of the Regional Land Use Element, Section II, Part XXIII, of the County General Plan. The Specific Plan Amendment includes portions of Otay Ranch Village 14 and Planning Areas 16/19 within the Project Applicant's ownership and therefore, the Proposed Project Amendment Area is a subset of Village 14 and Planning Areas 16/19 described in the Otay Ranch GDP/SRP ("Proposed Project Amendment"). The remaining portions of Village 14 and Planning Areas 16/19, as described in the Otay Ranch GDP/SRP ("Remainder"), are not included in the Proposed Project Amendment. and are not subject to the proposed County General Plan Amendment, Otay Ranch GDP/SRP Amendment or the Specific Plan. The land uses currently designated in the Otay Ranch GDP/SRP would remain as currently approved. See General Plan Amendment Report/General Plan Consistency Analysis, II.B.3. c) and d) for details regarding the "Remainder" areas within Village 14 and Planning Areas 16/19.

A summary of the County-approved plans is provided in Section I. C. – Project Planning Context and Location.



SOURCE: SANGIS 2017; Hunsaker 2019

# **Exhibit 1a - Proposed Land Exchange**

Not to scale

On October 28, 1993, the County Board of Supervisors adopted the Otay Ranch GDP/SRP and Otay Ranch General Plan Amendment, GPA 92-04. The Board of Supervisors also adopted Policy I-109 which states:

It is the policy of the Board of Supervisors that Otay Ranch Associated Documents listed below, all on file with the Clerk of the Board of Supervisors and identified by the Document Numbers indicated below, shall be used in the preparation of plans, reports and other documents for the Otay Ranch project; County decision-makers and staff shall assure that applications submitted for the development portions of the Otay Ranch project are consistent with these Associated Documents:

- Mitigation Monitoring Program (Doc. No. 759220)
- Resource Management Plan (Doc. No. 759221)
- Village Phasing Plan (Doc. No. 759222)
- Facility Implementation Plan (Doc. No. 759223)
- Service/Revenue Plan (Doc. No. 759224)

On June 26, 2019, the County adopted the Otay Ranch Village 14 and Planning Areas 16/19 Specific Plan and associated plans and document, which included the following:

- Otay Ranch Village 14 and Planning Areas 16/19 Environmental Impact Report (Certified EIR 16-19-006)
- County General Plan Amendment (Resolution No. 19-096)
- Zone Reclassification (Ordinance No. 10618)
- Village 14 and Planning Areas 16/19 Specific Plan (Resolution No. 19-097), which includes the following Appendices:
  - Appendix 1 Preserve Edge Plan
  - o Appendix 2 Fire Protection Plan
  - Appendix 3 Energy Conservation Plan
  - o Appendix 4 Public Facilities Financing Plan
  - Appendix 5 Village 14 Design Plan
  - o Appendix 6 Water Conservation Plan
  - Appendix 7 Planning Areas 16/19 Design Guidelines
  - o Appendix 8 Agricultural Plan
- Tentative Map 5616 (Resolution No. 19-098)

The following definitions will be utilized throughout the Specific Plan Amendment:

"County": The "County" is the County of San Diego jurisdiction.

"Approved Project": The project described in the Otay Ranch Village 14 and Planning Areas 16/19 Tentative Map 56-16, Specific Plan 16-002, and the Certified EIR (16-19-006), which the County of San Diego approved on June 26, 2019. The Approved Project permits 1,119 residential units within a Project Area of approximately 1,369 acres, with a Development Footprint of 809 acres.

"Proposed Project Amendment Area": The "Proposed Project Amendment Area" is the Applicant's ownership within a portion of Otay Ranch Village 14 and Planning Areas 16/19 in addition to certain off-site areas for infrastructure. The Proposed Project Amendment Area covers approximately 1,283.6913.6 acres owned by the Applicant and

approximately <u>85.440.1</u> acres of Off-site Improvements described below, for a total of <u>1,369</u>953.7 acres.

"Project Area": The total land area for the Proposed Project Amendment as contemplated in the proposed land exchange between the Applicant and CDFW. The Project Area consists of 1,283.6 acres currently owned by GDCI Proctor Valley, LP, 219.4 acres currently owned by CDFW<sup>1</sup> and approximately 40.1 acres of off-site improvements, for a total Project Area of 1,543 acres.

"Proposed Project Amendment": The "Proposed Project Amendment" reflects proposed changes to the Approved Project, which would add 166 units for a total of 1,266 residential units and would reduce the Development Footprint by approximately 230 acres to a total of 579 acres within a Project Area of 1,543 acres. The Proposed Project Amendment is the Applicant's ownership as depicted in Exhibit 2. The specific plan for the Proposed Project is titled "Otay Ranch Village 14 and Planning Areas 16/19 Specific Plan." The Proposed Project includes a Specific Plan, General Plan Amendments, EIR, Rezone, Revised Vesting Tentative Map and Specific Plan Amendment, and an Otay Ranch Resource Management Plan (RMP) Amendment<sup>2</sup>. As contemplated in the Dispute Resolution Agreement, the Proposed Project Amendment assumes and will require a County-initiated amendment to the MSCP County Subarea Plan. Because the amendment to the MSCP County Subarea Plan will be initiated by the County, it is not part of the Proposed Project Amendment. The Proposed Project is further defined in Section 1.0 of the EIR which is incorporated herein by reference. Except for the Off-site Improvements described below, the Proposed Project specifically excludes the State of California's ownership in Village 14 and Planning Area 16, which remains approved for development per the County's General Plan and the Otay Ranch GDP/SRP. The underlying General Plan and Otay Ranch GDP/SRP land uses on the State's property will remain unchanged. In addition, the "Inverted L" is excluded from this analysis as it is not owned by the Applicant and is in the City of Chula Vista. While the majority of the Inverted L property is owned by the Otay Water District and the United States Fish and Wildlife Service, there are parcels in private ownership.

"Revised Vesting Tentative Map": The Revised Vesting Tentative Map reflects revisions to the June 26, 2019 Approved Tentative Map #5616 that are necessary to process and implement the land exchange with CDFW and the Proposed Project Amendment in the County.

"Specific Plan Amendment": The Specific Plan Amendment reflects revisions to the June 26, 2019 Approved Specific Plan #16-002 that are necessary to process and implement the land exchange with CDFW and the Proposed Project Amendment in the County.

"Otay Ranch Village 14": "Otay Ranch Village 14" or "Village 14" is a discrete subset of the Proposed Project and reflects approximately 723.7 acres of the Applicant's ownership located exclusively within Village 14 as depicted in Exhibit 2. Approximately 994 homes

<sup>&</sup>lt;sup>1</sup> The land exchange necessary to implement the Proposed Project Amendment must be approved by the California Wildlife Conservation Board.

<sup>&</sup>lt;sup>2</sup> The County approved the RMP amendment (Phase 2 Resource Management Plan Update) on September 12, 2018, which included the Proposed Project.

are planned around the Village Core in this area, as shown in Table 2 Village 14 and Planning Areas 16/19 Land Use Summary Table.

<u>"Planning Areas 16/19"</u>: "Otay Ranch Planning Areas 16/19" or "Planning Areas 16/19" is a discrete subset of the Proposed Project and reflects approximately 559.8 acres of the Applicant's ownership located exclusively within Planning Areas 16/19 as depicted in Exhibit 2. Approximately 125 homes are planned on on acre and three acre average ranchettes and estate lots, as shown in Table 2—Village 14 and Planning Areas 16/19 Land Use Summary Table. 127.1 acres of Limited Development Area ("LDA"), defined below, are located within Planning Area 16.

"Limited Development Areas (LDA)": LDA is a defined land use designation in the Otay Ranch GDP/SRP. "An open space easement will cover the areas designated as 'Limited Development Area'...These areas will be left as natural open space with the exception that roads and utilities are anticipated to cross or lie within these areas...LDAs may be included within private lots but would have the following set of restrictions. Removal of native vegetation would be prohibited except as necessary for construction of roads and utilities. There would be no buildings or other structure, agriculture, landscaping, livestock, grazing, horses, trash disposal of fences allowed within these areas." Fuel modification is allowed in the LDA as "brushing for fire control zones would conform to the local fire district regulations". There are total of 127.1 acres of LDA in Planning Area 16. There is no LDA in Planning Area 16 or Village 14.

"RMP Preserve": The County of San Diego MSCP Plan (1997) (MSCP County Subarea Plan) implements the MSCP Plan within the unincorporated areas of the County of San Diego and encompasses 252,132 acres. The MSCP County Subarea Plan and Implementing Agreement (IA) incorporate the Otay Ranch Resource Management Plan (RMP) into the MSCP Plan. The RMP and the 11,375-acre Otay Ranch RMP Preserve (RMP Preserve) serve as mitigation for biological impacts identified in the Otay Ranch GDP/SRP Final Program EIR (Otay Ranch PEIR (City of Chula Vista and County of San Diego 1993c); IA Section 10.5.2). The RMP Preserve is a hardline preserve system included in the MSCP Subregional Preserve and includes land reserved for mitigation<sup>3</sup> for impacts to sensitive resources as a result of Otay Ranch development.

"Preserve Conveyance Obligation": To satisfy assemblage of the 11,375-acre RMP Preserve ranch-wide, a "Preserve Conveyance Obligation" was prescribed in the Otay Ranch RMP. The Preserve Conveyance Obligation is 1.188 acre of RMP Preserve conveyed per 1 acre of development, as further defined in the adopted Otay Ranch RMP. This obligation, which is the primary basis of Proposed Project Amendment's required mitigation, may be achieved through conveyance of either the Applicant's RMP Preserve ownership or through off-site acquisition within the 11,375 acres Otay Ranch RMP Preserve. The Dispute Resolution Agreement Section 3.1.1 contemplates a Conservation Easement to be recorded on the Applicant's R-14 land (Refer to Exhibit 1a, Proposed Land Exchange). In the Dispute Resolution Agreement, the USFWS, CDFW and the County agreed that the Conservation Easement land may be used for the purpose of

<sup>&</sup>lt;sup>3</sup> The Proposed Project <u>Amendment</u> may be required to meet additional mitigation requirements. See <u>Certified EIR</u> <u>16-19-006</u>, <u>Ssection \*xx.xx.4.1.4</u> – Biological Resources; and the <u>Biological Resources Technical Memorandum for the Otay Ranch Village 14 and Planning Areas 16/19 Proposed Project Amendment for additional details.</u>

satisfying the Applicant's 1.188 mitigation requirement for the Proposed Project Amendment. Therefore, the R-14 Conservation Easement land is hereafter considered included in the Preserve Conservation Obligation.

"Conserved Open Space": "Conserved Open Space" refers to those areas 24.5 acres of land within the Project Area, which, while designated in with an the Otay Ranch GDP/SRP land use designation other than RMP Preserve that will be preserved on site and will either be added to the RMP Preserve, managed under a separate RMP or given to the City of San Diego to mitigate for impacts to Cornerstone Lands. The approximately 72.4 acres of Conserved Open Space is comprised of 31.9 acres within the 127.1 acres of LDA, 3.6 acres of residential land use designation in Planning Areas 16/19 and 36.9 acres of residential land use designation within Village 14 (31.9 + 3.6 + 36.9 = 72.4). for residential uses within Village 14 and Planning Areas 16/1, will not be developed as part of the Proposed Project Amendment. Instead, the Conserved Open Space will be preserved on site and be (1) added to the Otay Ranch Resource Management Plan (RMP) Preserve (through a future RMP Amendment), (b) managed under a separate RMP, or (c) utilized to mitigate impacts to the City of San Diego Multiple Species Conservation Program Cornerstone Lands. The Conserved Open Space areas are located adjacent to the Otay Ranch RMP Preserve and will have an open space easement placed over the land.

<u>"Development Footprint"</u>: The <u>Development Footprint for the Proposed Project includes</u> areas where <u>a given project will cause there will either be permanent or temporary ground disturbance</u>. The Development Footprint includes: all on-site development <u>; Oof of off-site improvements</u>, <u>; graded LDA</u>; and impacts resulting from infrastructure and other allowable uses within the RMP Preserve <u>per Section 1.9.3 of the MSCP County Subarea Plan</u>.

"EIR Land Exchange Alternative": The project alternative identified as the "Land Exchange Alternative" in Chapter 4 of the Certified EIR 16-19-006. This Land Exchange Alternative contemplated a land exchange with the California Department of Fish and Wildlife (CDFW) and would permit 1,530 residential units within a Project Area of approximately 2,387.6 acres with a Development Footprint of 658.3 acres.

"Otay Ranch RMP" and "MSCP Preserve": The Otay Ranch Resource Management Plan (RMP) provides for the conservation, funding and management of the entire 11,375-acre Otay Ranch RMP Preserve. The MSCP County Subarea Plan IA describes the County's required contribution to the MSCP Preserve. The IA states that the required mitigation for Otay Ranch includes "protection of the areas identified as preserved in the boundaries of the Otay Ranch project including approximately 11,375 acres" of the Otay Ranch RMP Preserve. Therefore, the Otay Ranch RMP Preserve is a subset of the MSCP Preserve. The portion of the Proposed Project Amendment's land use designated Otay Ranch RMP Preserve, while considered MSCP Preserve, is unique to Otay Ranch and includes 270.2278.6 acres in Village 14 and 156.596.7 acres in Planning Areas 16/19, for a total of 426.7371.3 acres.

<u>-"Off-Site Improvement"</u>: "Off-site Improvements" total approximately <u>85.440.1</u> acres of both temporary and permanent impacts and include <u>the following:</u> Proctor Valley Road, <u>including related</u> wet and dry utilities, drainage facilities, <u>and</u> trails; <u>access roads in Planning Area 16</u>; an off-site sewer pump station in the southern reach of Proctor Valley Road and off-site sewer facilities to connect to the Salt Creek Interceptor as planned since

1994. Proctor Valley Road improvements include: South Proctor Valley Road (0.25 mile in the City of Chula Vista land and 0.2 acres privately owned in the County); South and Central Proctor Valley Road (1.5 miles in City of San Diego Cornerstone land); Central Proctor Valley Road (0.4 mile in CDFW Otay Ranch Village 14 land); and North Proctor Valley Road (0.75 mile in CDFW Otay Ranch land between Village 14 and Planning Area 16/19).

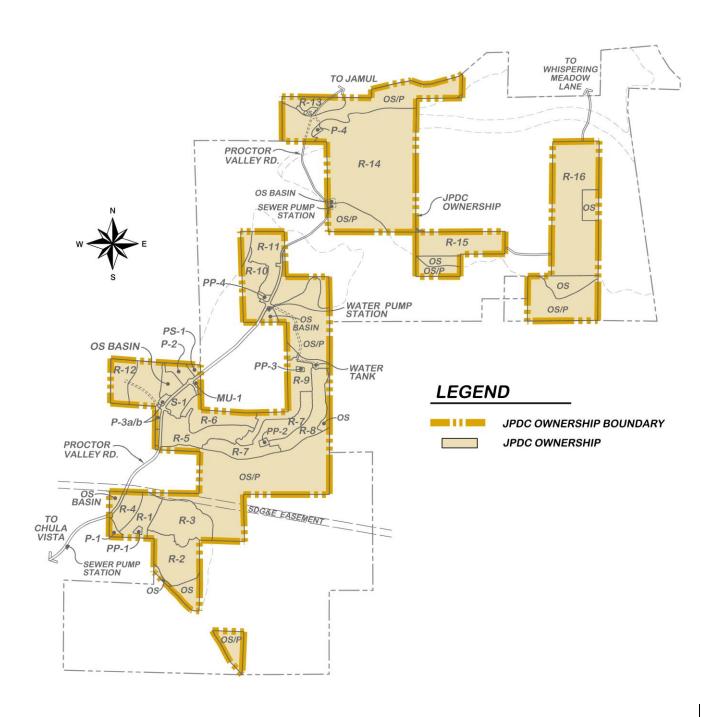
Proctor Valley Road Central and South are proposed to be improved and classified as a two lane with median light collector with a width ranging from 68 to 74 feet, plus an additional 20-foot-wide fuel modification/construction easement on each side. Proctor Valley Road North is a two-lane interim road with a paved width of 28 feet in a 40-foot-right of way, upon approval of the .......?. Improvements in Proctor Valley Road would include those typically in roadways, including wet and dry utilities, a sewer pump station, drainage, landscape, culverts, and trails. Proctor Valley Road is an approved County General Plan mobility element road and an approved facility in the MSCP County Subarea Plan.

In addition, there are three public off-site roads within Planning Area 16. These roads are located primarily within CDFW managed lands and are approved in the Otay Ranch GDP/SRP as facilities within designated development or LDA land use, (and are also approved facilities per the MSCP County Subarea Plan, Section 1.9.3.3). Improvements in these off-site roads would include those typically in roadways, including wet and dry utilities, drainage, landscape, culverts, and trails.



**Exhibit 1b - Regional Location Map** 

Not to scale



**Exhibit 2 - Applicant Ownership** 

Not to scale

## **B. Purpose of the Specific Plan and Governmental Authority**

California Government Code (S.65450) authorizes the County of San Diego to adopt Specific Plans. This Specific Plan for tThe Approved Project adopted by the County on June 26, 2019 is the basis for which this and the Specific Plan Amendment provides the guidelines for preparation of the subdivision and improvement plans and determines permitted land uses, densities, maximum residential units, required public facilities and compliance with applicable County policies. It is anticipated that refinements such as final road and trail alignments and minor changes in planning area configuration will occur during the development of the implementing subdivisions. Such refinements, with approval of the Director of Planning and Development Services ("PDS Director") will not require further amendments to this Specific Plan Amendment provided the number of residential dwelling units is not exceeded and the overall character of the community is maintained (for further details see Section IV, CB, Specific Plan Minor Modifications and Plan Inconsistencies).

## C. PROJECT PLANNING CONTEXT AND LOCATION

The Proposed Project <u>Amendment</u> will be developed in the context of local and regional plans, policies, and programs affecting the design and implementation of the community, as described below.

## I. SAN DIEGO COUNTY GENERAL PLAN

The County General Plan (as adopted in 2011 and amended as part of the Approved Project General Plan Amendment in 2019) establishes a set of guiding principles designed to protect the County's unique and diverse natural resources and maintain the character of its rural and semi-rural communities. It reflects an environmentally sustainable approach to planning that balances the need for adequate infrastructure, housing, and economic vitality, while maintaining and preserving each unique community within the County, agricultural areas, and extensive open space. The General Plan directs future growth in the unincorporated areas of the County.

## 2. JAMUL/DULZURA SUBREGIONAL PLAN – SAN DIEGO COUNTY GENERAL PLAN

Originally adopted by the County Board of Supervisors in 1979 (GPA 74-02) and most recently amended in 2016 (GPA 12-004), the Jamul/Dulzura Subregional Plan (JDSP) covers an area of approximately 168 square miles in southeastern San Diego County, located generally south of Loveland Reservoir and the Sweetwater River, adjacent to and north of the Mexican border and east of Rancho San Diego. The JDSP implements the principles of the County General Plan Land Use Element and guides new urban development into those areas of the County where urbanization will be least costly, conserves future options for development and helps meet the housing needs of County residents (JDSP 2016, Page 18). The JDSP identifies the Otay Ranch project as a "Specific Planning Area" within it's boundary. The development policies for the Otay Ranch project are contained in Volume 2, of the Otay Subregional Plan Text per GPA 92-04 adopted by the Board of Supervisors on October 28, 1993. The policies contained in the JDSP apply to the areas of the Otay Ranch located within the Jamul/Dulzura Subregion. In case of conflict, the policies in the Otay Ranch GDP/SRP shall take precedence (JDSP 2016, Page 11).

## 3. OTAY RANCH GENERAL DEVELOPMENT PLAN/SUBREGIONAL PLAN

The Otay Ranch GDP/SRP covers approximately 23,000 acres in southwestern San Diego County. Portions of the Otay Ranch are within the City of Chula Vista and County of San Diego. The Otay Ranch GDP/SRP was jointly approved by the County of San Diego and City of Chula Vista on October 28, 1993. The Otay Ranch GDP/SRP identifies the land use patterns and intensities for the Otay Ranch community; identifies Otay Ranch land use, facility, environmental, economic and social goals, objective and policies; informs citizens, the landowner, decision-makers and local jurisdictions of the policies which will guide development within Otay Ranch; guides the coordinated development of Otay Ranch consistent with the goals of the City of Chula Vista, County of San Diego and the region; and provides a foundation for subsequent consideration of Sectional Planning Area (SPA)/Specific Plans (SP) and Subdivision Maps. The County adopted an Otay Subregional Plan amendment (GPA 16-008) on June 26, 2019, in conjunction with adoption of the Approved Project.

## 4. OTAY RANCH VILLAGE 14 AND PLANNING AREAS 16/19 SPECIFIC PLAN

California Government Code (S.65450) authorizes the County of San Diego to adopt Specific Plans. The Specific Plan provides the guidelines for preparation of subdivision and improvement plans and determines permitted land uses, densities, maximum residential units, required public facilities and compliance with applicable County policies. The Otay Ranch GDP/SRP identifies a series of villages and planning areas that will be the subject of future SPA/SPs, which must include detailed development/site utilization plans, including landscape and grading plans at or near a tentative track map level of detail; land uses and acreages for parks, open space, schools, public/community purpose facilities, and residential uses (including lot lines, lot sizes, number of units, density, and parking); physical features and easements, including transit reservation/dedication must be identified; standards for planned public and private streets; development standards and detailed design guidelines; demonstrated conformance with the guidelines and policies of the Otay Ranch GDP/SRP; a facility financing and phasing plan; and environmental EIR/RMP requirements and conditions.

The Specific Plan for the Approved Project approved by the County on June 26, 2019 includes portions of Otay Ranch Village 14 and Planning Areas 16–/19 and therefore satisfieds the Otay Ranch GDP/SRP requirement for a specific plan. Implementation of the Specific Plan requires amendments to (1) the County General Plan; and (2) the Otay Ranch GDP/SRP necessary to implement the Specific Plan. The Specific Plan Amendment for the Proposed Project Amendment also satisfies the Otay Ranch GDP/SRP requirement for a specific plan.

## 5. OTAY RANCH RESOURCE MANAGEMENT PLAN (RMP)

The RMP is the regulatory document governing sensitive resources within the Otay Ranch. The Otay Ranch Phase 1 RMP established the Otay Ranch Preserve and Policies. The Otay Ranch Phase 2 RMP is the implementing document that describes the process for conveyance of land to the Otay Ranch RMP Preserve, operations and funding of RMP Preserve management and monitoring. The County adopted the Otay Ranch Phase 2 RMP Update on September 12, 2018. Revisions included updates to the land use plan,

adoption of habitat conservation plans, changes to ownership, and refinements to biological management and monitoring standards.

## 6. MULTIPLE SPECIES CONSERVATION PROGRAM (MSCP)

On October 22, 1997, the County of San Diego Board of Supervisors adopted the MSCP County Subarea Plan, South County Segment (County MSCP) which includes the Otay Ranch. The MSCP provides for the issuance of federal and state permits and other authorizations under the Federal and State Endangered Species Act (ESA) and the Natural Communities Conservation Plan (NCCP) Act of 1991. The MSCP County Subarea Plan generally incorporates the provisions of the Otay Ranch RMP. The City of San Diego MSCP Cornerstone lands owned by the City of San Diego are governed by the City of San Diego MSCP Subarea Plan. Proctor Valley Road is a "Planned Facility" in the MSCP County Subarea Plan and City of San Diego MSCP Subarea Plan, including the southern connection to the City of Chula Vista. Pursuant to the County MSCP, Section 1.9.3.3, Other Infrastructure within the Lake Hodges and South County Segments, "Infrastructure necessary and incidental to development projects and identified in the projects within the Lake Hodges and South County Segments of the Subarea Plan that contribute open space to the MSCP Preserve are permitted within the MHPA. Mitigation for disturbance inside the MHPA due to infrastructure necessary to support the project shall be as required in the subsequent Subarea Plan chapters."

## 7. LOCAL AGENCY FORMATION COMMISSION

The policies of the Local Agency Formation Commission (LAFCO) affect the development of the Proposed Project Amendment. The County of San Diego and City of Chula Vista have entered into a Sewage Transportation Agreement that allows sewage flows exclusively from the portion of Otay Ranch within the County of San Diego, including the Proposed Project, to be conveyed through the Salt Creek Interceptor. Under this agreement, the Proposed Project Amendment Area will annex into the San Diego County Sanitation District, but sewer flows from the Proposed Project Amendment will be conveyed to the San Diego Metro System via the Salt Creek Interceptor.

#### 8. OTAY VALLEY REGIONAL PARK CONCEPT PLAN

The City of Chula Vista, the County of San Diego and the City of San Diego are jointly planning and implementing the Otay Valley Regional Park (OVRP) through the OVRP Joint Executive Powers Agreement (JEPA). The OVRP planning area includes the land around Upper Otay Reservoir located southwest of the <a href="Proposed\_Project\_Amendment\_Area">Proposed\_Project\_Amendment\_Area</a>. The Specific Plan <a href="Amendment\_Amendmen

# 9. SAN DIEGO NATIONAL WILDLIFE REFUGE

The Specific Plan Amendment Area lies within the planning boundaries of the San Diego National Wildlife Refuge ("Refuge"). The purpose of the Refuge is to protect, manage and restore habitats for federally listed endangered and threatened species and migratory birds and to maintain and enhance the biological diversity of native plants and animals. The establishment of a refuge boundary allows the U.S. Fish and Wildlife Service to acquire lands from willing sellers at fair-market value or to enter

into management agreements with interested landowners. Any landowner within an approved refuge boundary retains all existing rights, privileges, and responsibilities of private-land ownership as determined by local jurisdictions.

## 10. RANCHO JAMUL ECOLOGICAL PRESERVE

The Proposed Project Amendment is adjacent to the approximately 5,600-acre Rancho Jamul Ecological Reserve, an important component of the MSCP multi-habitat preserve system in southwestern San Diego. Numerous public ownerships connect to provide a large core area of conserved land, including the BLM Otay Mountain Wilderness Area, the U.S. Fish and Wildlife Service San Diego-Sweetwater National Wildlife Refuge, CDFW adjacent Hollenbeck Canyon Wildlife Area and various City and County of San Diego ownerships. The Cleveland National Forest is close but not immediately adjacent to State-owned lands.

#### II. OTAY RIVER WATERSHED MANAGEMENT PLAN

The <u>Project AreaProposed Project Amendment</u> is located within the Otay River Watershed. The Otay River Watershed Management Plan (ORWMP) addresses strategies intended to assure high water quality standards and to protect aquatic and upland resources in the Otay River Watershed. This plan is intended to serve as a programmatic advisory document for decision-makers to use as a tool. The strategies set forth in the ORWMP are recommendations which may need to be refined further.

## 12. MSCP COUNTY SUBAREA PLAN - QUINO CHECKERSPOT BUTTERFLY ADDITION

The County of San Diego is processing an addition to the MSCP County Subarea Plan providing for coverage for the Quino Checkerspot Butterfly (QCB). The Applicant is working with County staff to ensure the Specific Plan <u>Amendment</u> development footprint is incorporated into the pending addition.

## D. SPECIFIC PLAN APPENDICES

The Otay Ranch GDP/SRP identifies implementation tasks that include preparation of Specific Plans, Public Facilities Finance Plans (PFFPs), regional facilities reports, and other planning and technical reports. While the Otay Ranch GDP/SRP requires preparation of "plans" at the <u>Ss</u>pecific <u>Pplan level</u>, the requirement is fulfilled through a variety of documents including portions of this Specific Plan <u>Amendment</u>, appendices to this Specific Plan <u>Amendment</u>, <u>EIR Environmental Documents</u>, technical studies <u>and memorandums</u> and sections of the PFFP, <u>which tier from the reports and studies prepared for the Approved Project</u>.

Chapter VII., Index of Specific Plan Requirements, contains a listing of all the Specific Plan Amendment requirements and a description of how each has been met. Document organization is depicted in Table 1. Technical mMemorandums and studies are prepared to support the plans and policies contained in the Specific Plan Amendment and provide support information and analysis to enable the Specific Plan Amendment to be evaluated in the accompanying Draft Environmental Impact ReportDocuments. While the Specific Plan Amendment is consistent with these technical memorandums and studies, they are not incorporated into the body of the Specific Plan Amendment. Accordingly, implementation of the Specific Plan Amendment may deviate from the precise provisions of these documents. Plans prepared as appendices to the Specific Plan Amendment are described below.

## I. PRESERVE EDGE PLAN (PEP)

The Preserve Edge Plan identifies buffer techniques to be implemented within the 100' area adjacent to the Otay Ranch RMP Preserve. The PEP addresses fuel modification, establishes a landscape palette within the buffer, establishes locations of trails, and other adjacency considerations at the development/RMP Preserve interface. The PEP complements and integrates the Fire Protection Plan requirements. (The Preserve Edge Plan is specific to the Proposed Project Amendment. See Specific Plan Amendment, Appendix 1)

## 2. FIRE PROTECTION PLAN (FPP)

In addition to describing the fire protection facilities that will serve the Project AreaProposed Project Amendment Area, the Otay Ranch Village 14 and Planning Areas 16/19 - Fire Protection Plan and the Fire Protection Technical Memorandum - Otay Ranch Village 14 and Planning Areas 16/19 Proposed Project Amendment (FPP Technical Memorandum) identifyies required fire protection measures, establishes a fuel modification zone and identifies plant materials and maintenance requirements. The FPP and FPP Technical Memorandum also addresses capital, equipment, staffing and funding requirements associated with fire protection and emergency medical service options. (The FPP Technical Memorandum is specific to the Proposed Project Amendment. See Specific Plan Amendment, Appendix 2)

## 3. ENERGY CONSERVATION PLAN (ECP)

The Otay Ranch GDP/SRP requires the preparation of an Energy Conservation Plan which identifies feasible methods to reduce the consumption of non-renewable energy sources, including but not limited to, transportation, building design and use, lighting, recycling, alternative energy sources, water use and land use. The ECP for the Specific Plan and the Energy Technical Memorandum for the Otay Ranch Village 14 and Planning Area 19 Proposed Project Amendment meets the Otay Ranch GDP/SRP requirement and is also in accordance with Appendix F – Energy Conservation of the CEQA Guidelines, which states the goal of energy conservation is the wise and efficient use of energy through:

- Decreasing overall per capita energy consumption
- Decreasing reliance on natural gas and oil, and
- Increasing reliance on renewable energy sources.

Opportunities for energy conservation in the Proposed Project <u>Amendment</u> include the arrangement and intensity of land uses, programs to reduce vehicular trips, building siting, design and construction requirements, solid waste management and water conservation measures incorporated into landscape and irrigation system design. These project design features also serve to reduce the emissions of greenhouse gases enabling the project to meet the goals of AB 32. (<u>The ECP Technical Memorandum is specific to the Proposed Project Amendment. See Specific Plan, Amendment Appendix 3</u>)

## 4. PUBLIC FACILITIES FINANCE PLAN (PFFP)

The Public Facilities Finance Plan addresses the public facility needs associated with implementation of the Specific Plan Amendment. The PFFP is required to ensure that the phased development of the Proposed Project Amendment is consistent with the goals of the Otay Ranch GDP/SRP. The PFFP provides an analysis of infrastructure facilities, such as water sewer, libraries, civic, animal control, law enforcement, fire protection, schools and parks. The PFFP also estimates the costs of providing these services and facilities and identifies financing options. The Fiscal Impact Analysis (FIA) is provided as an attachment to the PFFP. (The PFFP is specific to the Proposed Project Amendment. See Specific Plan Amendment, Appendix 4)

## 5. VILLAGE 14 DESIGN PLAN (VDP)

The Village 14 Design Plan guides the design of buildings and landscapes within Village 14 to ensure the design and architectural concepts established for the overall Otay Ranch community are implemented. (The VDP is specific to the Proposed Project Amendment. See Specific Plan Amendment, Appendix 5)

## 6. WATER CONSERVATION PLAN (WCP)

The Water Conservation Plan and Water Conservation Plan Update Technical Memorandum for Otay Ranch Village 14 and Planning Areas 16/19 Proposed Project Amendment identifyies the proposed water conservation measures to be implemented in conjunction with the Proposed Project Amendment to reduce potable water demand on private lots. The Water Conservation Plan includes wWater conservation measures which would result in a total reduction of 37,52248,462 gpd for the residential portion of the Proposed Project Amendment. These savings represent approximately 4.4%6.4% of the total potable water use within the Proposed Project Amendment and will help lower per capita water use within the Otay Water District (The WCP Update Technical Memorandum is specific to the Proposed Project Amendment, See Specific Plan Amendment, Appendix 6)

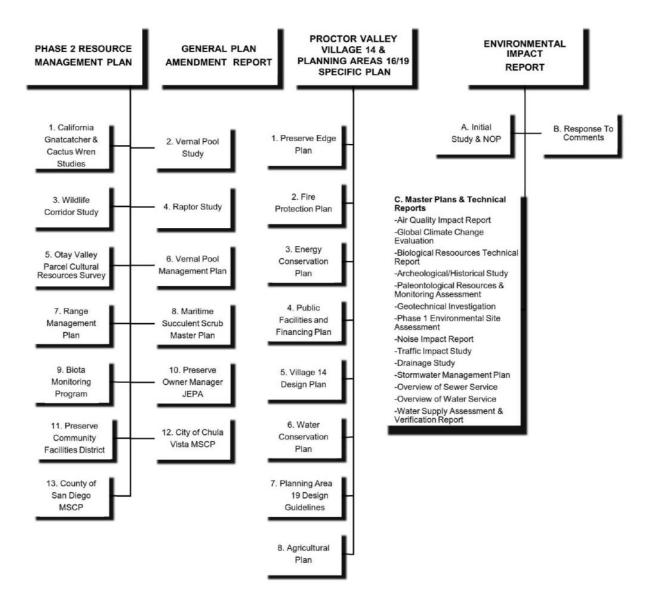
# 7. PLANNING AREAS 16/19 DESIGN GUIDELINES (DG)

The Design Guidelines will guide the design of architecture for homes, ancillary structures, fencing, landscaping and grading to ensure implementation of overall Otay Ranch community guidelines. (The DG are specific to the Proposed Project Amendment. See Specific Plan Amendment, Appendix 7)

# 8. AGRICULTURE PLAN (AP)

The 1993 Otay Ranch Program EIR requires the preparation of an AP concurrent with any specific plan affecting onsite agricultural resources. The AP shall indicate the type of agriculture activity being allowed as an interim use including buffering guidelines designed to prevent potential land use interface impacts related to noise, odors, dust, insects, rodents and chemicals that may accompany agricultural activities and operations, as well as phased operations. (The AP is specific to the Proposed Project Amendment. See Specific Plan Amendment, Appendix 8)

## Table 1: Document Organization<sup>4</sup>



<sup>&</sup>lt;sup>4</sup> Table 1: Document Organization, provides a graphical representation of how the various policy, technical, planning and entitlements documents relate. For additional details, see Specific Plan, Chapter 1. Introductions, D. Specific Plan Appendices for a complete description of SPA Appendices and Technical Memorandums and E. Technical Memorandums and Studies prepared for Approved Project and the Proposed Project Amendment.

## E. STUDIES AND TECHNICAL MEMORANDUMS STUDIES

In addition to the documents Specific Appendices described above, the following studies and technical reports technical studies have been were prepared for the Village 14 and Planning Areas 16/19 Certified EIR 16-19-006 and are contained as appendices to the Proctor Valley Village 14 and Planning Areas 16/19 Certified EIR.

- Air Quality Impact Report for the Otay Ranch Village 14 and Planning Areas 16/19, Prepared by Dudek;
- Biological Resources Technical Report for the Otay Ranch Village 14 and Planning Areas 16/19, Prepared by Dudek;
- Cultural Resources Report, Otay Ranch Village 14 and Planning Areas 16/19 Prepared by Dudek;
- Geotechnical Review of Preliminary Tentative Map and Grading Plan, Otay Ranch Village 14 and Planning Areas 16/19, Prepared by Advanced Geotechnical Services (AGS);
- Greenhouse Gas Emissions Technical Report for the Otay Ranch Village 14 and Planning Areas 16/19, Prepared by Dudek;
- Transportation Impact Study, Otay Ranch Village 14 and Planning Areas 16/19, Prepared by Chen Ryan;
- Acoustical Analysis Report for the Otay Ranch Village 14 and Planning Areas 16/19 Specific Plan Project, Prepared by Dudek;
- Phase I Environmental Site Assessment for the Proctor Valley Property Located Southwest of Jamul, San Diego County, California, Prepared by Gaston & Associates;
- CEQA Drainage Study, Otay Ranch Village 14 and Planning Areas 16/19, Prepared by Hunsaker;
- Priority Development Project (PDP) Storm Water Quality Management Plan (SWQMP), Proctor Valley Village (Village 14) and Planning Areas 16 and 19, Prepared by Hunsaker & Associates;
- Hydromodification Flow Control Study Otay Ranch Village 14 and Planning Areas 16/19, Prepared by Hunsaker & Associates;
- Mineral Resources Report Otay Ranch Village 14 and Planning Areas 16/19, Prepared by Leighton and Associates, Inc;
- Overview of Sewer Service for Otay Ranch Village 14 and Planning Areas 16/19, Prepared by Dexter Wilson Engineering, Inc.;
- Overview of Water Service for Otay Ranch Village 14 and Planning Areas 16/19, Prepared by Dexter Wilson Engineering, Inc.;
- Feasibility Study for Onsite Wastewater Treatment Systems, Otay Ranch Village 14 and Planning Areas 16/19, Prepared by Advanced Geotechnical Services (AGS);

- Wildland Fire Evacuation Plan for Otay Ranch Village 14 and Planning Areas 16/19, Prepared by Dudek;
- Infiltration Feasibility Study, Otay Ranch Village 14 and Planning Areas 16/19, Prepared by Advanced Geotechnical Services (AGS)
- Water Supply Assessment & Verification Report for Otay Ranch Village 14 and Planning Areas 16/19, Prepared by Otay Water District (January 3, 2018)

In addition to the above-listed technical reports and studies, the following studies and technical memorandums analyze the Village 14 and Planning Areas 16/19 Specific Plan amendments and Revised Vesting Tentative Map and support the Environmental Document prepared for the Proposed Project Amendment.

- Air Quality Technical Memorandum for the Otay Ranch Village 14 and Planning Areas 16/19 Proposed Project Amendment, Prepared by Dudek (December 2019)
- Biological Resources Technical Memorandum for the Otay Ranch Village 14 and Planning Areas 16/19 Proposed Project Amendment, Prepared by Dudek (December 2019)
- Cultural Resources Technical Memorandum for the Otay Ranch Village 14 and Planning Areas 16/19 Proposed Project Amendment, Prepared by Dudek (December 2019)
- Paleontological Resources Technical Memorandum for the Otay Ranch Village 14
   and Planning Areas 16/19 Proposed Project Amendment, Prepared by Dudek
   (December 2019)
- Agricultural Resources Technical Memorandum for the Otay Ranch Village 14 and Planning Areas 16/19 Proposed Project Amendment, Prepared by Dudek (December 2019)
- Visual Resources Technical Memorandum for the Otay Ranch Village 14 and Planning Areas 16/19 Proposed Project Amendment, Prepared by Dudek (December 2019)
- Geotechnical Review of Preliminary Tentative Map and Grading Plan, Otay Ranch
   Village 14 and Planning Areas 16/19 Proposed Project Amendment, Prepared by
   Advanced Geotechnical Services (AGS) (December 2019);
- Greenhouse Gas Emissions Technical Memorandum for the Otay Ranch Village 14 and Planning Areas 16/19 Proposed Project Amendment, Prepared by Dudek (December 2019);
- Village 14 and Planning Areas 16/19 Traffic Impact Analysis Update Technical Memorandum, Prepared by Chen Ryan (December 2019);
- Noise Analysis Technical Memorandum for the Otay Ranch Village 14 and Planning Areas 16/19 Proposed Project Amendment, Prepared by Dudek (December 2019);
- CEQA Drainage Study, Otay Ranch Village 14 and Planning Areas 16/19 Proposed Project Amendment, Prepared by Hunsaker & Associates (December 2019);

- Priority Development Project (PDP) Storm Water Quality Management Plan (SWQMP), Otay Ranch Village 14 and Planning Areas 16 and 19 Proposed Project Amendment, Prepared by Hunsaker & Associates (December 2019);
- Hydromodification Flow Control Study Otay Ranch Village 14 and Planning Areas 16/19 Proposed Project Amendment, Prepared by Hunsaker & Associates (December 2019);
- Technical Memorandum Mineral Resources Report Otay Ranch Village 14 and Planning Areas 16/19 Revised TM and Specific Plan Amendment, Prepared by Leighton and Associates, Inc (December 2019;
- Sewer Study Update Technical Memorandum for Otay Ranch Village 14 and Planning Areas 16/19 Proposed Project Amendment, Prepared by Dexter Wilson Engineering (December 2019);
- Water Study Update Technical Memorandum for Otay Ranch Village 14 and Planning Areas 16/19 Proposed Project Amendment, Prepared by Dexter Wilson Engineering (December 2019); and
- Water Supply Assessment & Verification Report for Otay Ranch Village 14 and Planning Areas 16/19 Proposed Project Amendment, Prepared by Otay Water District (TBD)

#### F. DEVELOPMENT APPROVALS NEEDED

The "Proposed Project Amendment" includes the following discretionary approvals and permits:

- County General Plan, Mobility Element Amendment
- Otay Ranch GDP/SRP Amendments;
- Otay Ranch Resource Management Plan Amendment<sup>5</sup>
- Specific Plan Amendment;
- County GIS Mapping Corrections and associated Rezone and General Plan Amendments;
- Revised Tentative Map;
- Site Plan Permits (i.e., Public Safety, Mixed-Use, R-47 and R-8);
- Grading Permit(s)
- Public Park Agreement;
- Financial Parcel Map(s); and
- Otay Water District Water Supply Assessment and Verification Report.

The Proposed Project Amendment may also require the following future discretionary approvals and permits from the County and other agencies:

- Section 404 Permit Clean Water Act;
- Endangered Species Act Section 7 Consultation or Section 10(a) Incidental Take Permit, if needed;

<sup>&</sup>lt;sup>5</sup>The County approved the RMP amendment (Phase 2 Resource Management Plan update) on September 12, 2018, which included the Proposed Project.

- CA Fish & Game Code Section 1600, et seq. Streambed Alteration Agreement/Memorandum of Understanding;
- Clean Water Act Section 401 Permit Water Quality Certification;
- National Pollutant Discharge Elimination System Permit; General Construction Activity Storm Water Permit, including the Storm Water Pollution Prevention Plan (SWPPP);
- General Construction Storm Water Permit;
- Annexation to the San Diego County Sanitation District;
- Air Quality Permit to Construct/Permit to Operate;
- County of San Diego Construction and Encroachment Permit(s);
- City of Chula Vista Proctor Valley Road Improvement Plan;
- City of San Diego Site Development Permit (Proctor Valley Road); and
- Otay Water District Subarea Master Plan.

In addition to the future discretionary approvals listed above, the Proposed Project Amendment may also include the following:

WCB Land Exchange: As contemplated in the Dispute Resolution Agreement, the Proposed Project Amendment assumes and will require a WCB Land Exchange. The Dispute Resolution Agreement, includes a process, administered by the State Wildlife Conservation Board (WCB), through which the Applicant and CDFW will exchange property each entity owns within Village 14 and Planning Area 16 in the Otay Ranch GDP/SRP area. The WCB operates under CDFW but is a separate and independent board with authority and funding to carry out acquisition and development programs for wildlife conservation. As such, the WCB is the entity that has the authority to process the Proposed Land Exchange between the Applicant and CDFW.

Amendment to the County MSCP Subarea Plan: As contemplated in the Dispute Resolution Agreement, the Proposed Project Amendment assumes and will require a County-initiated amendment to the MSCP County Subarea Plan. Because the amendment to the MSCP County Subarea Plan will be initiated by the County, it is not part of the Proposed Project Amendment.

#### II. DESIGN INFLUENCES

## A. SPECIFIC PLAN OBJECTIVES

The Otay Ranch GDP/SRP establishes goals, policies and land uses for the Proposed Project Amendment. The Specific Plan Amendment provides the entitlement bridge linking the general and sub-regional plans with subsequent project-level approvals. This Specific Plan Amendment addresses planned land uses, public facilities, design criteria, circulation, parks and open space for the Proposed Project Amendment. The project objectives of this Specific Plan Amendment are:

#### I. PROJECT – WIDE OBJECTIVES

• Implement development within the Proctor Valley Parcel that is less intense than the Otay Valley Parcel, due to its environmental constraints and transitional location between the urban areas to the west and the rural community of Jamul to the northeast.

- Diversify housing within Otay Ranch by having the lower density, predominantly single-family homes, in the Proposed Project <u>Amendment to</u> balance the higher densities associated with Otay Ranch's more intense development within the 9,500-acre Otay Valley Parcel, consistent with the Otay Ranch GDP/SRP.
- Promote balanced, contoured grading to soften the visual aesthetic within the
   Project Area Proposed Project Amendment Area and foster passive solar heating
   and cooling opportunities.
- Create a water-wise community through implementation of water conservation measures and establishment of a "California Friendly" landscape palette.
- Provide an adequate level of private development to ensure the economically feasible provision of public facilities and services required to serve the community needs and requirements.
- Create an internal, safe and efficient circulation system that promotes walking, biking and community cohesiveness.
- Minimize the width of Proctor Valley Road and provide a series of five roundabouts to encourage slower speeds and avoid creating a barrier which bisects the community.
- Maintain an "Old California" agrarian theme using traditional design and architectural elements to complement the low intensity character of the region.
- Develop a sustainable community that incorporates current conservation technologies and strategies to achieve local, state and federal goals to address global climate change by reducing greenhouse gas emissions.
- Provide for pedestrian connections into adjacent open space areas.

## 2. VILLAGE 14 OBJECTIVES

- Limit most development to Village 14, thereby preserving unique natural landforms, biological resources and expanding the RMP Preserve design.
- Minimize impacts to sensitive habitat areas by clustering development in Village 14 and conserving additional sensitive natural and cultural resources, consistent with the County General Plan Community Development Model.
- Implement the Otay Ranch GDP/SRP vision for Proctor Valley to serve as a Transitional Village between the more urban Otay Ranch villages and the Eastern Territories of Chula Vista to the south to the more rural areas of Jamul to the north.
- Establish a "Specialty Village" within Village 14 that includes neighborhood commercial and community services within a village and predominately low-density single family uses and natural undisturbed open space areas.
- Create a centrally located Village Core at the heart of Village 14 to create a sense
  of place for residents and establish the activity and social center of the village. The
  Village Core is comprised of neighborhood-serving commercial and community
  services, including a Mixed-Use Village Square, a neighborhood park, an
  elementary school and a public safety site.

- Concentrate both higher intensity land uses and "people activities" toward the Village Core, with densities generally decreasing away from the village core area.
- Develop a village with a recreation and wellness focus, centered on an extensive connected network of public and private parks connected by a network of trails.
   Provide a neighborhood park system that provides a variety of active recreational opportunities located within walking distance of planned neighborhoods.

## 3. PLANNING AREAS 16/19 OBJECTIVES

- Establish a rural estate area, adjacent to the community of Jamul comprised exclusively of residential land uses on low density and large lot sizes to provide an edge for the adjacent rural estate areas. Include Limited Development Areas within private lots to protect steep slopes and/or natural resources within residential lots.
- Preserve an open space corridor to separate Planning Areas 16/19 from Village 14.
- Implement rural road standards to minimize impacts from grading and to reinforce the rural character of the area.

#### **B.** LOCATION AND REGIONAL SETTING

Otay Ranch covers approximately 23,000 acres located in southwestern San Diego County. The Project AreaProposed Project Amendment Area is in the County of San Diego, in the Proctor Valley Parcel of the Otay Ranch GDP/SRP. The Project AreaProposed Project Amendment Area is identified as "Village 14 and Planning Areas 16/19" in the Otay Ranch GDP/SRP and is located approximately one-quarter mile east of the City of Chula Vista. Regional access is provided via SR-125 located three miles to the west. Local access is provided via Proctor Valley Road.

#### I. SURROUNDING LAND USES

The Project AreaProposed Project Amendment Area is located at the interface of urban development and open spaces. The Rolling Hills Ranch, EastLake Woods, EastLake Vistas and Bella Lago residential communities within the City of Chula Vista constitute the existing urban development to the west. Upper Otay Reservoir, a water supply owned by the City of San Diego is located to the south. The rural community of Jamul is located further to the north. Open space areas owned by the State of California and U.S. Department of the Interior Bureau of Land Management surround the Proposed Project Amendment. Exhibit 2, Surrounding Land Uses, Exhibit 2, depicts the physical characteristics of the Proposed Project Amendment and identifies surrounding land uses.

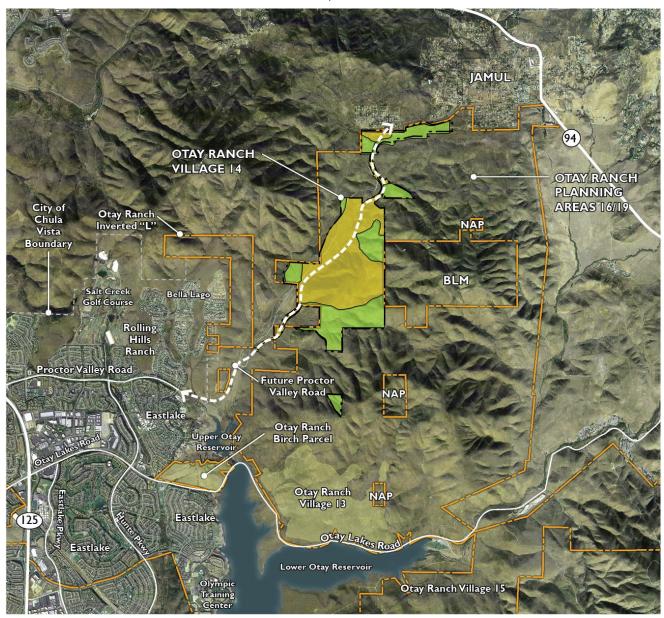
#### C. OPPORTUNITIES AND CONSTRAINTS

# I. PHYSICAL CHARACTERISTICS OF THE PROPOSED PROJECT AMENDMENT

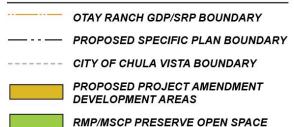
The <u>Proposed Project Area Proposed Project Amendment Area Amendment</u> is comprised of approximately <u>1,283.6913.6</u> acres. The portion of the Proposed Project <u>Amendment</u> described as Village 14 in the Otay Ranch GDP/SRP is approximately <u>723.7788.3</u> acres nestled in the south sloping valley which encompasses existing Proctor Valley Road, immediately northeast of the Upper Otay Reservoir and between the City of Chula Vista

and Jamul. Planning Areas 16/19 are comprised of approximately <u>559.8125.2</u> acres located adjacent to and south of the community of Jamul. The area contains broad flat areas, as well as ridges and valleys which climb to the south of the Jamul Mountains is a large, rolling terrace that overlooks Lower Otay Reservoir. Elevations within the <u>Project AreaProposed Project Amendment Area</u> range from approximately 500 MSL to 2,053 MSL to the east.

The Project AreaProposed Project Amendment Area lies within the watershed of the Otay River, a westerly flowing stream that drains an area of approximately 145 square miles. The Proposed Project Amendment is upstream of Savage Dam, which creates Lower Otay Reservoir. The Project AreaProposed Project Amendment Area's hillside vegetation consists of coastal sage scrub, disturbed coastal sage scrub and steep slopes. Vernal pools and streambeds/wetlands occur in the valley. A regional wildlife corridor occurs near the center of the valley and a local wildlife corridor forms the north edge of the proposed Village 14 development footprint. The northern portion of the Project AreaProposed Project Amendment Area is defined by a broad drainage and wetlands.



#### **LEGEND**



**Exhibit 2 - Surrounding Land Uses** 

Not to scale

#### III. DEVELOPMENT PLAN

### **A. PLAN CONTEXT**

The overall Otay Ranch GDP/SRP land use plan for the 23,000-acre Otay Ranch property was approved by the County Board of Supervisors in 1993. The Otay Ranch GDP/SRP established a series of urban villages, specialty villages, rural estate areas, the Eastern Urban Center, Industrial/Business Park/Freeway Commercial areas, a site designated for University uses and open space and environmental resources.

The following Otay Ranch GDP/SRP land use goals and objectives are pertinent to Village 14 and Planning Areas 16/19:

Goal: Develop comprehensive, well-integrated land uses which are compatible with the surroundings. (Otay Ranch GDP/SRP, Page 64)

**Objective:** Provide a wide range of residential housing opportunities, from rural and estate homes to high density multi-family projects. (Otay Ranch GDP/SRP, Page 64)

Goal: Promote village land uses which offer a sense of place to residents and promote social interaction. (Otay Ranch GDP/SRP, Page 65)

**Objective:** Provide a focused residential land use pattern for the Proctor Valley and San Ysidro Mountains Parcels which limits urban multi-family and medium-density single family housing styles and densities immediately adjacent to or within village core or resort areas. (Otay Ranch GDP/SRP, Page 65)

The Otay Ranch GDP/SRP identified the major components within the Proctor Valley Parcel, including a specialty village in lower and central Proctor Valley and a rural estate residential area located adjacent to the community of Jamul. (Otay Ranch GDP/SRP, Page 77). The Otay Ranch GDP/SRP further defines Specialty Villages and Rural Estate Areas on Page 82 as follows:

**Specialty Villages**: These villages are located in the Proctor Valley and San Ysidro Parcels. They consist of a resort village, an estate village, and transition villages (Villages 13, 15 and 14, respectively). Neighborhood commercial and community services are provided in a village core, with limited medium and higher density residential. Low density, single family uses predominate, with potential recreation and resort uses provided. Open space is primarily undisturbed natural habitat, golf course, trails and promenades.

**Rural Estate Areas:** Two very low-density residential areas are located in the easternmost portions of the Proctor Valley and San Ysidro Mountains Parcels. These areas do not contain commercial uses.

The Proposed Project <u>Amendment</u> implements the Otay Ranch GDP/SRP vision for a specialty village in Village 14 and rural estate areas within Planning Areas 16/19.

#### **B. PLAN CONCEPT**

As described in the Otay Ranch GDP/SRP (Page 77)," The Proctor Valley Parcel is less intense than the Otay Valley Parcel, due to its environmental constraints and transitional location between the urban areas to the west and the rural community of Jamul to the northeast."

#### I. LAND USE POLICIES

- Preserve the most sensitive resources, including vernal pools and coastal sage scrub within the <u>Proposed</u> Project <u>Amendment</u> Area <u>by clustering most</u> <u>development within Village 14</u>.
- Locate smaller single-family lots close to the Village Core.
- Create a centrally located Village Core containing a Mixed-Use Village Square, a neighborhood parks (Village Green and Scenic parks), and elementary school site and a public safety site.
- Create an Active Lifestyle and Wellness focused community centered on an
  extensive connected network of public and private parks and trails network, with
  public and private parks located within walking distance of all Village 14
  neighborhoods.
- Minimize impacts to City of San Diego MSCP Subarea Plan Cornerstone lands to the extent practical.
- Establish a rural estate area, adjacent to the community of Jamul comprised exclusively of residential land uses on low density and large lot sizes to provide an edge for the adjacent rural estate areas. Include Limited Development Areas within private lots to protect steep slopes and/or natural resources within residential lots.

#### 2. LAND USE PLAN ORGANIZATION

The adopted Otay Ranch GDP/SRP requires the preparation of a Site Utilization Plan that describes the land uses for the Proposed Project <u>Amendment</u>. The Village 14 and Planning Areas 16/19 Land Use Plan is organized in multiple planning areas as described below.

- The Development Footprint is limited to the development areas established in the Otay Ranch GDP/SRP for Village 14 and Planning Areas 16/19.
- The land use plan is anchored by the centrally located Village Core.
- The Village Core includes a—Mixed-Use Sites with up to 10,000 sq. ft. of retail/commercial uses—(Village Square), a—two public neighborhood parks, (Village Green) the Village Square private park and an elementary school site. The Village Core also includes a public safety site to accommodate a fire station and Sheriff's storefront facility.

- The Proposed Project <u>Amendment</u> includes <u>994-1,253</u> homes on approximately <u>344.2386.6</u> acres within Village 14 and <u>125-13</u> homes on <u>363.614.9</u><sup>6</sup> acres within Planning Areas <u>16/</u>19, as indicated on Table 2, Land Use Summary Table. Approximate residential densities range from 0.29 to <u>8.411.8</u> dwelling units per acre within <u>16-15</u> planned neighborhoods.
- Smaller lot single family detached homes are located adjacent to the Village Core with decreasing densities radiating out from the core area.
- The Planning Area 19 Rrural estate areas, is comprised 125-13 ranchette and estate lots which include Limited Development Areas to protect steep slopes and/or natural resources within residential lots.

The Specific Plan includes four two public neighborhood parks, ranging in size from 1.43.9 acres to 76.2 acres. Private park facilities include a Village Square located within the Village Core, three-two swim clubs, three private parks and private pocket parks distributed throughout Village 14 residential neighborhoods. The public and private park system provides a variety of recreational experiences. A 2.0-mile "Park to Park" loop (Specialty Trail, as defined in the County Trails Master Plan, Section 7.3 – Specialty Trails) within Village 14 connects a series of parks and recreational amenities to the Community Pathway along Proctor Valley Road. The 2.0-mile Perimeter Trail provides an-additional connectivity between land uses along looped trail—atthe perimeter of the Central Village 14 area. Connections between the neighborhoods are refined and defined by the circulation and grading plans which maximize views, promote energy conservation, calm traffic and promote walkability. A 5-foot wide DG walkway along the Public and Private Rural Residential Roads in Planning Areas 16/19 provides a pedestrian network within the single-family estate neighborhoods.

The population of the Proposed Project Amendment is estimated at 3,9414,549 persons. This projection is calculated by applying the SANDAG population factor of 3.6 persons per home for Village 14 and 2.9 persons per home for Planning Areas 16/19.

## 3. OLD CALIFORNIA DESIGN THEME

The topography and natural beauty of the Project AreaProposed Project Amendment Area combine to provide an ideal setting for the architectural forms, materials and styles found in the historic towns of Old California. The defining design features of this architectural style, with its flowing, informal, timeless forms, pedestrian scaled building masses, indoor/outdoor spaces and use of warm, natural materials, provide design inspiration for the Proposed Project Amendment. The Old California architectural theme will be implemented throughout the Village Core and residential neighborhoods to create an interesting tapestry of elements reminiscent of Old California towns.

This architectural style will allow for variety but will maintain a strong basis in Spanish, Spanish Eclectic and Mission architecture. These styles are attractive,

<sup>&</sup>lt;sup>6</sup> The residential acreage in Planning Areas 16/19 includes approximately 127.1 acres of Limited Development Areas.

compatible with one another, and can be easily integrated into the individual style and scale of each neighborhood. This design theme will extend to village-serving buildings such as the elementary school, neighborhood parks and a-fire station. The design theme is described in greater detail in the Village 14 Design Plan (Appendix 5) and the Planning Area-16/19 Design Guidelines (Appendix 7).

#### C. SITE UTILIZATION PLAN

Consistent with the requirements of the Otay Ranch GDP/SRP, the Applicant has prepared amendments to the Village 14 and Planning Areas 16/19 Specific Plan (Specific Plan)approved by the Board of Supervisors on June 26, 2019. The pProposed Project Amendment land plan is depicted in Exhibit 3, Site Utilization Plan and defined in Table 2, Land Use Summary Table. The Proposed Project Amendment includes a development area of approximately 856.8531 acres within Village 14 and Planning Areas 16/19. Additional offsite improvements include the extension of Proctor Valley Road to the southwest and northeast, the Planning Area 16 access road, and the extension of sewer facilities from the City of Chula Vista to the Proposed Project Amendment.

## I. RESIDENTIAL USES (R)

The majority of the residential development area within Village 14 (including residential streets, private pocket parks and internal slopes) is designated for Single-Family Residential land uses. There are 12-13 single family detached neighborhoods (R-1 to R-12, R-17 and R-1287) and one multi-family attached neighborhood (R-7), within Village 14, with a total of 9941,2538 homes and densities averaging 0.21.4 to 8.411.8 dwelling units per acre for an overall average of 2.63.2 dwelling units per acre. Certain neighborhoods within Village 14 will be gated.

In addition to the homes in Village 14, there are 13 one-acre average estate sized lots proposed in Planning Area 19 (R-13). and 112 three acre average sized ranchettes proposed in Planning Area 16. The Planning Areas 16/19 neighborhoods will not be gated. The Limited Development Area may include public infrastructure and/or be included in the private lots with a conservation easement.

Residential uses within the Proposed Project Amendment include:

- Single Family Detached
- Single Family <u>Detached</u> Courtyard
- Multi Family Attached
- Single Family Estate
- Single Family Ranchette

## 2. MIXED-USE COMMERCIAL (MU)

A 1.7-aere Mixed-Use Sites (MU) totaling 2.7 acres are planned adjacent to Proctor Valley Road, within the Village Core and will accommodate up to 10,000 SF of commercial/retail uses. The Mixed-Use designation provides flexibility in meeting the needs of the community in a feasible manner, based upon community needs and market

<sup>&</sup>lt;sup>7</sup> The land use plan does not utilize R-14, 15 or 16 neighborhood designations to avoid confusion between neighborhood designations in the Approved Project and the Proposed Project Amendment.

<sup>&</sup>lt;sup>8</sup> If the elementary school site is utilized for school purposes, 897 homes will be constructed within Village 14.

conditions. The commercial uses permitted in this designation are identified in the Chapter VI, Development Regulations.

## 3. PARKS AND RECREATION USES (P) AND TRAILS

The Specific Plan Amendment is designed around an active lifestyle and wellness recreation theme and includes an extensive park and recreation system that provides a variety of active recreation opportunities. The San Diego County General Plan Conservation and Open Space Element, Parks and Recreation Facilities Section describes local parks as ranging in acreage depending on the planned facilities and community or neighborhood they serve. These parks are encouraged by the General Plan.

The public/private park system comprised of a total of 24.721.8 acres, distributes park facilities throughout the Proposed Project Amendment to ensure that park facilities are within ½ mile of all Village 14 residents. The Site Utilization Plan identifies 15.210.2 acres of public park land on four two sites, ranging in size from 1.43.9 acres to 76.2 acres. In addition to the public parks, private recreation facilities include a Village Square private park within the Village Core, three two private swim clubs, a three private parks and private pockets parks distributed throughout single family neighborhoods. Park and recreation facilities located within the gated neighborhoods are planned to be private parks, maintained by the homeowner's association (HOA), while the public parks may be maintained by an assessment district, such as a Community Facility District (CFD) or similar financing mechanism.

The Specific Plan trail system enhances the active lifestyle and wellness recreation theme for the Proposed Project Amendment. Strong connections between residential neighborhoods, the park system and the Village Core are provided via the integrated system. The primary trail component is the 4.5-mile Community Pathway proposed adjacent to Proctor Valley Road, the approximately 2.0-mile Perimeter Trail and the approximately 32.0-mile internal park-to-park loop system. A 5-foot wide DG walkway is planned along both sides of the Public Rural Residential Roads and one side of the Private Rural Residential Roads within Planning Areas 16/19, providing a pedestrian network through the single-family neighborhoods.

#### 4. PUBLIC USES

The Site Utilization Plan depicts two public uses within the Village Core. A 2.3-acre Public Safety Site is planned to accommodate a fire station and a Sheriff's storefront facility. In addition, a 9.79-acre elementary school site will be provided within the Village Core. The Otay Water District 980 zone water reservoir and associated waterline/access road are also planned in North-Central Village 14.

## 5. OPEN SPACE / BIOFILTRATION BASIN (OS/BB)

Approximately 125.549.5 acres are designated as Open Space, which generally includes large open space slopes and the fuel management zones on the edges of individual residential planning areas. Biofiltration basins are also located within open space areas within the Project AreaProposed Project Amendment Area. Onsite peak flow runoff from the Project AreaProposed Project Amendment Area will be routed through the biofiltration basins and discharged to the storm drain system or existing natural tributary

drainages and on to the Upper Otay Reservoir. These OS/BB areas to be maintained by either an HOA or an assessment district or similar financing mechanism.

## 6. RMP Preserve (OS/P) AND LIMITED DEVELOPMENT AREA (LDA)

Approximately 426.7377.0<sup>9</sup> acres are designated RMP Preserve within the 1,283.6913.6-acre Proposed Project Amendment Area. RMP Preserve land will ultimately be managed by the Otay Ranch Preserve Owner/Manager (POM), the funding of which would be through an assessment mechanism, which will be formed by the County, as required by the Otay Ranch Phase 2 RMP. There are approximately 72.424.5 acres identified as "Conserved Open Space," which will have a conservation easement recorded over the land. Planning Areas 16/19 also include approximately 127.1 acres of Limited Development Areas.

## 7. CIRCULATION

Regional access to Otay Ranch Village 14 is provided by State Route 125 (SR-125), located approximately three miles to the west. Interstate 805 (I-805), approximately eight miles to the west, provides secondary north/south access. State Route 54 (SR-54), located approximately six miles to the northwest, connects to SR-125 and I-805, and provides regional east/west access. SR-94, located approximately three miles to the northeast, provides access from the east through the Jamul community.

Proctor Valley Road would provide the main access to the Proposed Project Amendment. Four roundabouts in Village 14 and one roundabout in Planning Area 16/19 would identify the entrance into each residential area as well as provide traffic calming at key internal intersections. The internal circulation plan also includes a series of collectors and residential streets to provide access to the residential neighborhoods; with Planning Areas 16/19 designed to County Rural Road Standards. A secondary access to the easternmost portion of Planning Area 16 is the planned extension of existing Whispering Meadows Lane.

Proctor Valley Road is planned as a two-lane mobility element road and is designated as a scenic corridor in the County General Plan and Otay Ranch GDP/SRP. The northern connection of Village 14 to the community of Jamul will remain substantially in the alignment of the existing partially improved Proctor Valley Road and will be paved to provide both public access and secondary emergency access for the Proposed Project Amendment as well as for the community of Jamul.

#### **D. DISTRIBUTION OF LAND USES**

The following Land Use Summary Table and Land Use Map depict how the land uses are distributed throughout the Specific Plan area.

<sup>&</sup>lt;sup>9</sup>. 270.2-278.6 acres of MSCP Preserve land are designated within Village 14 and 156.598.4 acres of MSCP Preserve land are designed within Planning Areas 16/19.

Table 2 -Village 14 and Planning Areas 16/19-- Proposed Project Amendment Land Use Summary Table

LAND USE	ACRES <sup>1011</sup>	TARGET UNITS	DENSITY
VILLAGE 14			
Residential Uses			
Single Family Residential			
R-1	33.1	103	3.1
R-2	48.3	136	2.8
R-3	35.8	112	3.1
R-4	31.5	73	2.3
R-5	51.7	121	2.3
R-6	22.5	47	2.1
R-8	21.1	116	5.5
R-9	33.0	96	2.9
R-10	8.5	31	3.7
R-11	25.4	119	4.7
R-12	27.6	94	3.4
R-17	7.4	10	1.3
R-18	27.8	45	1.6
Residential Subtotal	373.8	1,103	3.0
Multi Family-Residential Uses		,	
R-7	12.7	150	11.8
Multi Family Subtotal	12.7	150	11.8
Residential Subtotal	386.6	1,253	3.2
Non-Residential Uses			·
Mixed Use Commercial			
$MU-1^{12}$	2.7		
Mixed Use Commercial Subtotal	2.7		
Public Parks			
P-1 (Village Green Park)	6.2		
P-2 (Scenic Park)	3.9		
Public Park Subtotal	10.2		
Private Parks			
PP-1 (Central- Swim Club))	2.8		
PP-2 (Village Core Village Square)	2.1		
PP-3 (West – Swim Club)	1.9		
PP-4 (West – Private Park)	1.5		
PP-5 (Northwest – Private Park)	0.8		
PP-6 (Northeast – Private Park)	0.4		
PPP <sup>13</sup> (Various)	0		
Private Park Subtotal	9.5		
Public Uses			
PS-1	2.3		

<sup>&</sup>lt;sup>10</sup> Acreages rounded to the nearest 10<sup>th</sup> of an acre.

<sup>&</sup>lt;sup>11</sup> Residential gross acres include 96.7 acres of open space lots comprised of related internal slopes, fuel modification and/or Preserve Edge areas.

<sup>&</sup>lt;sup>12</sup> Village 14 MU-1 & MU-2 acreage includes up to 10,000 SF of retail/commercial uses.

<sup>&</sup>lt;sup>13</sup> Village 14 has 2.1 acres of private pocket parks which are included in the residential acreage; therefore, the subtotal of private parks, including the PPPs is 11.6 acres.

	TARGET		
LAND USE	ACRES <sup>1011</sup>	UNITS	DENSITY
S-1	9.9		
Public Uses Subtotal	12.2		
Open Space & RMP Preserve			
Internal Open Space	47.8		
Conserved Open Space	23.0		
RMP Preserve	274.9		
Open Space & RMP Preserve Subtotal	345.7		
Circulation			
Circulation – In Preserve	3.7		
Circulation - Arterial	23.3		
Circulation Subtotal	27.0		
Non-Residential Uses Subtotal	407.2		
VILLAGE 14 SUBTOTAL	793.7	1,253	1.6
PLANNING AREAS 16/19			
Residential Uses			
R-13 (Estates)	14.9	13	0.9
Residential Subtotal	14.9	13	0.9
Non-Residential Uses			
Open Space & RMP Preserve			
Internal Open Space	1.7		
Conserved Open Space	1.5		
RMP Preserve	97.0		
Open Space & RMP Preserve Subtotal	100.2		
Circulation			
Circulation – In Preserve	1.4		
Circulation – Arterial	3.4		
Circulation Subtotal	4.8		
Non-Residential Uses Subtotal	105.0		
PLANNING AREAS 16/19 SUBTOTAL	119.8	13	0.1
GRAND TOTAL	913.6	1,266	1.4

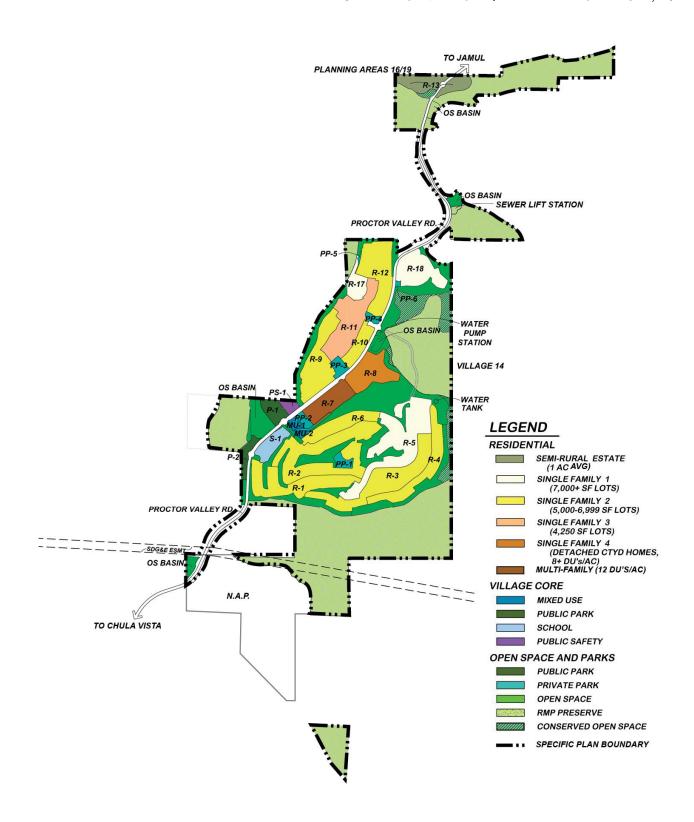


Exhibit 3 -Village 14 and Planning Areas 16/19 Proposed Project Amendment
Site Utilization Plan

Not to scale

#### **E. GRADING CONCEPT**

The Conceptual Grading Plan for the Proposed Project <u>Amendment</u> anticipates balanced grading within the Development Area, with approximately 8.9 million cubic yards of cut and 8.9 million cubic yards of fill. Geotechnical reports and soils evaluations have identified the Proposed Project <u>Amendment</u>'s Development Footprint as suitable for development.

Development of the Proposed Project <u>Amendment</u> occurs on terraces to optimize views and promote passive solar heating and cooling opportunities. Manufactured slopes within Village 14 occur between neighborhoods and along roadways. To soften the manufactured appearance, slopes will be landscaped with a mixture of trees, shrubs and groundcover. Within Planning Areas 16/19, where lots sizes are one-acre and two acre average, grading has been minimized to provide roadway access, utilities and building pads only. No future grading is permitted within Limited Development Areas.

A "California Friendly" and "fire safe" landscaping palette has been developed for the Proposed Project <u>Amendment</u> that balances water conservation, aesthetic and fire prevention goals. (See Village 14 Design Plan, Appendix 5, Planning Area\_s 16/19 Design Guidelines, Appendix 7 and Fire Protection Plan, Appendix 2)

The Conceptual Grading Plan is depicted in Exhibit 4.

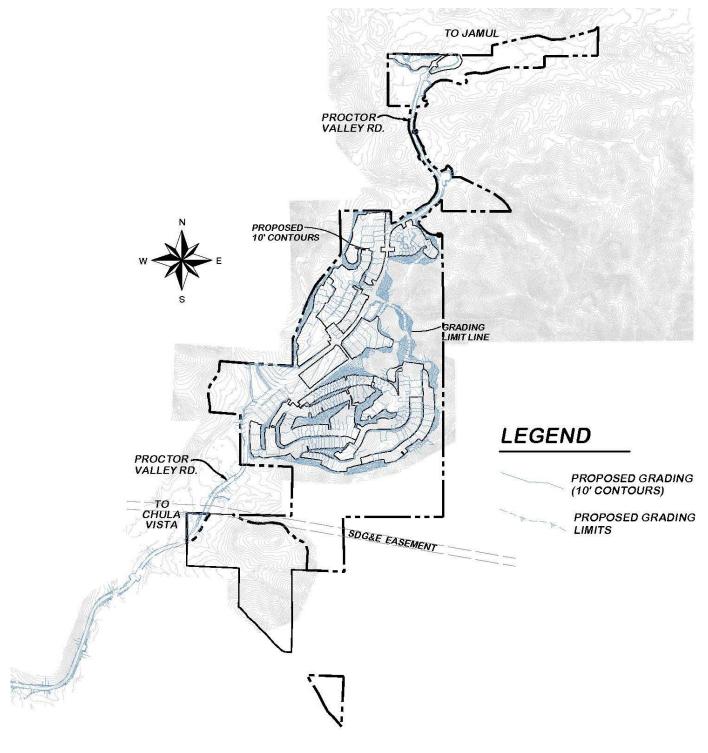


Exhibit 4 – <u>Proposed Project Amendment</u> Conceptual Grading Plan

Not to scale

# F. Parks, Recreation, Open Space, RMP Preserve and Trails Master Plan

The Otay Ranch GDP/SRP requires the preparation of a Parks Master Plan and Recreation Master Plan at the <u>Sspecific Pplan-level</u> of planning. This chapter of the Specific Plan <u>Amendment</u> meets the Otay Ranch GDP/SRP requirement. In addition to parks, this chapter describes active recreation facilities, <u>including</u> open space, RMP Preserve and the trail network within the Proposed Project <u>Amendment</u>.

The Specific Plan Amendment's community theme is "Active Lifestyle Wellness Recreation." This theme is centered on a comprehensive neighborhood park system that provides a variety of active recreation opportunities. As illustrated in Exhibit 5, Parks, Recreation, RMP Preserve, Open Space and Trails Plan, the Specific Plan Amendment contains a diverse range of park, recreation and open space opportunities. The public/private park system distributes park facilities throughout the Proposed Project Amendment to ensure that park and recreation facilities are within ½ mile of all Village 14 residents, as depicted on Exhibit 6, Park Walkability Plan. In addition to the proposed public park (P-4) www. Within Planning Area 1619, the estate and ranchette residential lots within Planning Areas 16/19 offer residents opportunities to provide private recreation areas within individual lots.

## I. LOCAL PARKS

The County PLDO<sup>14</sup> for the Jamul Local Park Planning Area (LPPA) requires dedication of 390.73384.20 sq. ft. of improved park land for each single-family unit/lot, and 240.45 sq. ft. of improved park land for each multi-family unit/lot whichever is greater. The Specific Plan utilizes this requirement to calculate the parkland obligation for the Village 14Proposed Project Amendment. The Specific Plan allocates 994–1,103 single-family and 150 multi-family units to Village 14, resulting in a total Village 14 requirement of 8.910.6 acres of improved park land (1994 units x 390.73 sq. ft. per unit) / 43,560 sq. ft. per acre = , as depicted in Table 3, Estimated Required Park Land Dedication (Village 14).

The Specific Plan allocates  $\frac{125}{13}$  units to Planning Areas  $\frac{16}{19}$ , resulting in a total requirement of  $\frac{10}{19}$ .1 acres of improved park  $\frac{1}{19}$  and  $\frac{10}{19}$  areas of improved park  $\frac{1}{19}$  as depicted in Table 3, Estimated Required Park Land Dedication (Planning Areas  $\frac{1}{19}$ ).

<sup>&</sup>lt;sup>14</sup> Park land dedication requirements are estimated per the San Diego County of Regulatory Ordinance Title 8, Division 10, Chapter 1, PLDO updated effective July 25, 2018 (384.20 SF/single-family unit/lot and 240.45 SF/multi-family DU).

Table 3: Estimated Required Park Land Dedication

	Dwelling Unit Type	Target Number of Units	Park Area 390.73 SF/DU	Total Req. AC
Village 14	Single Family Detached	994 1,103	388,386 423,773	8.9 9.7
Village 14	Multi Family Attached	<u>150</u>	<u>36,068</u>	0.8
Planning Areas 16/19	Single Family Detached	125 13	4 <del>8,841</del> 4,995	1.1 0.1
	Total	<del>1,119</del> 1,266	4 <del>37,227</del> 464,836	<del>10.0</del> 10.7

To meet this requirement, the Specific Plan <u>Amendment</u> includes <u>four two</u> public parks, <u>three two</u> private swim clubs, <u>three two</u> private parks and a series of private pocket parks totaling <u>24.821.8</u> acres. The largest public park is a <u>76.2</u>-acre Village Green park located within the Village Core. Public and private local parks throughout Village 14 range in size from <u>76.2</u> to 0.74 acres. <u>Sixteen Eleven</u> private pocket parks, <u>three planned as scenic overlooks</u>, totaling <u>5.02.1</u> acres, are distributed throughout residential neighborhoods in <u>Central and North</u> Village 14, ranging in size from 0.16 to 0.29 acres and include <u>scenic overlook improvements and</u> passive and active recreation opportunities, depending on their size and location.

Table 4, Proposed Public and Private Park & Recreation Facilities, identifies park size and conceptual features and evaluates PLDO compliance. Table 8 also identifies maintenance responsibilities. Public parks will be maintained by the County of San Diego through an assessment mechanism such as a CFD. Maintenance of private parks will be the responsibility of an HOA.

The Conceptual Park Plans for each of the planned public parks and private recreation facilities are depicted in Exhibits 7a to 14b. These conceptual plans are intended to illustrate possible park and recreation facilities. The actual programming for each park facility may vary from these Conceptual Park Plans based on further detailed planning, as approved by the County Department of Parks and Recreation.

Prior to approval of Final Map, the Park Site Plan for each public park may be required to include the following: BBQ and ash cans for picnic areas, trash and recycling receptacles, water fountains, pet waste station and dog water fountain at the proposed dog park, and signage approved by the Director of Parks and Recreation.

An exhibit depicting the active recreation area within each public and private park is provided following each park concept plan. Both gross park area and net active recreation areas are provided in Table 4, Proposed Public and Private Park & Recreation Facilities.

Table 4: Proposed Public and Private Park & Recreation Facilities 15

Park	Conceptual Features	Acres (Gross)	Acres (Net)	PLDO Credit <sup>16</sup>	Maint. Entity
	100% Park Credit)	(61033)	(IVEL)	Credit	Linuty
T ublic I alks (			1		
P-1 Village Green Park	<ul> <li>Youth Soccer Field (2)</li> <li>Basketball Court (1)</li> <li>Raised Stage w/Seating</li> <li>Maintenance Yard</li> <li>Restroom/Maintenance Building</li> <li>Parkour Stations (6)</li> <li>Tot Lot w/Shade</li> <li>Group Picnic Shelter w/9 Tables</li> <li>Plaza Area for Community Events</li> <li>3 Shade Structure w/Farm Tables (12 Total)</li> <li>Parking Lot (47 Spaces)</li> <li>Trail Staging Area</li> <li>Perimeter concrete walk</li> <li>Connection to Paseo</li> <li>Perimeter Fencing</li> </ul>	6.20	5.32	5.32	CFD
P-2 Scenic Park	<ul> <li>Restroom Building w/Outdoor Storage Area</li> <li>Open Lawn Areas (2)</li> <li>Dog Park w/fencing (large and small dog)</li> <li>Shade Structure w/Benches and Drinking Fountain</li> <li>Parkour Stations (5)</li> <li>2 Shade Structures w/Farm Tables (8 total)</li> <li>Boot Camp Lawn Area</li> <li>Perimeter Fencing</li> <li>Perimeter concrete walk</li> <li>Connection to Paseo</li> <li>Parking Lot (16 spaces)</li> </ul>	3.94	2.13	2.08 <sup>17</sup>	CFD
Subtotal 100% l	Public Park Credit	10.14	7.45	7.40	CFD

Changes to Table 4 are not represented in redline format but rather, this current version of Table 4 replaces the version in the Specific Plan for the Approved Project.
 Park credit is estimated for planning purposes only. This analysis does not econsiders the calculation of park

<sup>&</sup>lt;sup>16</sup> Park credit is estimated for planning purposes only. This analysis <u>does not ec</u>onsiders the calculation of park credit based on active vs. passive uses and parking areas within individual public parks. <u>However</u>, <u>Aa</u>dditional analysis will determine actual park credit <u>during final Park Site plan preparation</u>.

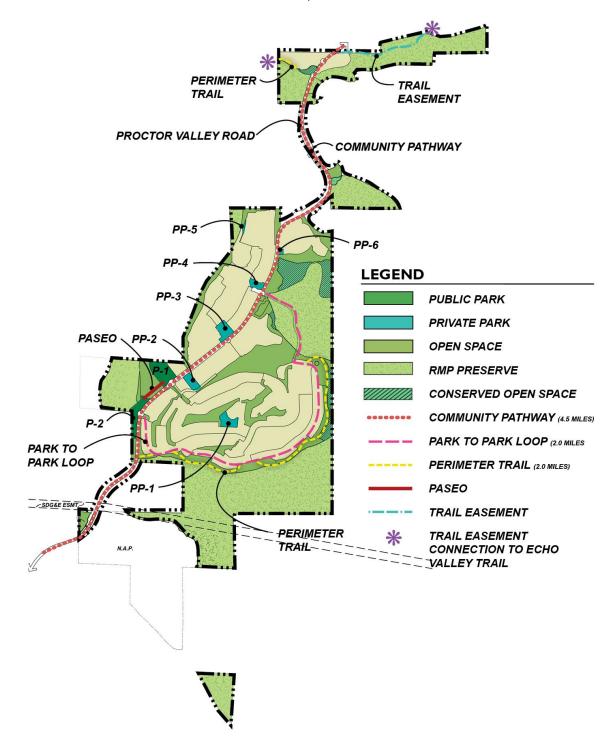
 $<sup>^{17}</sup>$  Assumes 50% park credit for the storm drain easement area (0.11 ac x .50 = .06 ac).

Park	Conceptual Features	Acres (Gross)	Acres (Net)	PLDO Credit <sup>16</sup>	Maint. Entity
Private Parks (50	% Park Credit)				
PP-1 Central Community Swim Club	<ul> <li>Community Office</li> <li>Jr. Olympic Swimming Pool</li> <li>Children's Pool</li> <li>Restroom/Pool Equipment Building</li> <li>2 Shade Structures, Fire Pit and Lawn Area</li> <li>Large Group Shade Structure</li> <li>Fire Pit and Outdoor Dining Area and Kitchen</li> <li>Shade Structure w/BBQ Area</li> <li>Bocce Courts</li> <li>Shade Structure w/Game Tables</li> <li>Open Lawn Area</li> <li>Drop off Area and Parking Lot (25 Spaces)</li> </ul>	2.77	2.07	1.03	НОА
PP-2 Village Square	<ul> <li>Perimeter Fencing</li> <li>Wellness/Home Finding Center Building</li> <li>Stage w/Open Lawn Area</li> <li>Outdoor Kitchen w/Dining Area</li> <li>Fire Trough</li> <li>Game Area w/Shade Element</li> <li>Bocce Courts</li> </ul>	2.09	2.07	1.03	НОА
PP-3 West Swim Club	<ul> <li>Yoga Pavilion and Shade Structure</li> <li>Lap Pool</li> <li>Children's Pool</li> <li>Pool-side Cabanas</li> <li>Pool-side Shade Structures</li> <li>Pool Equipment and Restroom Building</li> <li>Outdoor Kitchen</li> <li>Shade Structure w/Raised Planter Area</li> <li>Water Feature</li> <li>Multi-Use Lawn/Game Area</li> </ul>	1.93	1.53	.76	НОА

Park	Conceptual Features	Acres (Gross)	Acres (Net)	PLDO Credit <sup>16</sup>	Maint. Entity
	Bocce Courts w/Shade				
PP-4 West Private Park	Structures and Benches  Restroom Building Half-Court Basketball (2) Pickle Ball Courts (2) Farm Tables Benches Tot Lot w/Shade Structure Open Lawn Areas Pedestrian Access Ramp to Adjacent	1.53	.89	.45	НОА
PP-5 Northwest Private Park	Neighborhood  Open Lawn Areas  Small Dog Park w/Fencing  Native Garden w/DG Path Benches Shade Structure	.80	.79	.39	
PP-6 Northeast Private Park	<ul> <li>Open Lawn Area</li> <li>Shade Structure w/Farm Tables</li> <li>Concrete Game Tables</li> <li>Connection to Community Pathway</li> </ul>	.39	.36	.18	
Subtotal Private		9.51	7.71	3.84	HOA
11 Private Pocket Parks located within Village 14	rks (50% Park Credit)	2.14			НОА
PPP-4 Scenic Overlook	<ul><li>Picnic Area</li><li>Seating</li><li>Interpretive Signage</li></ul>		.20	.10	НОА
PPP-8 Scenic Overlook	<ul><li>Picnic Area</li><li>Seating</li><li>Interpretive Signage</li></ul>		.12	.06	НОА
PPP-11 Scenic Overlook	<ul><li>Picnic Area</li><li>Seating</li><li>Interpretive Signage</li></ul>		.23	.12	НОА
	Subtotal Private Pocket Parks		0.55	0.28	HOA
Trails (50% Cred		(2)		20	110.4
2.0-Mile Perimeter Trail (Primitive Trail) 2.0-Mile Park to Park Loop (Specialty Trail)		1.38	1.38	.30	HOA HOA
Subtotal Trails		2.08	2.08	.99	HOA

Park	Conceptual Features	Acres (Gross)	Acres (Net)	PLDO Credit <sup>16</sup>	Maint. Entity
Total Public, Private & Private Pocket Parks and Trails		23.87	17.79	12.51	НОА
Total Park Requirement				10.70 <sup>18</sup>	
(shortfall)/excess				1.81	

<sup>&</sup>lt;sup>18</sup> The PLDO obligation for Village 14 is 8.910.6 acres. Planning Area s 16/19's PLDO obligation is 40.1 acres; however, the combined PLDO obligation for the Proposed Project Amendment is met within Village 14, which will be satisfied by the payment of PLDO in lieu fees.



Note: See Chapter VIII. Internal Circulation Options, for information regarding the **Approved** Preserve Trails and Perimeter Trail Options and General Plan Amendment Report, Exhibit 17—Proposed Otay Ranch GDP/SRP Proctor Valley Parcel Parks and Trails Map and Table 5—Proctor Valley Parcel Trail Evaluation for information regarding connectivity to planned trails within the RMP Preserve.

Exhibit 5 - Parks, Recreation, Open Space, RMP Preserve & Trails Plan

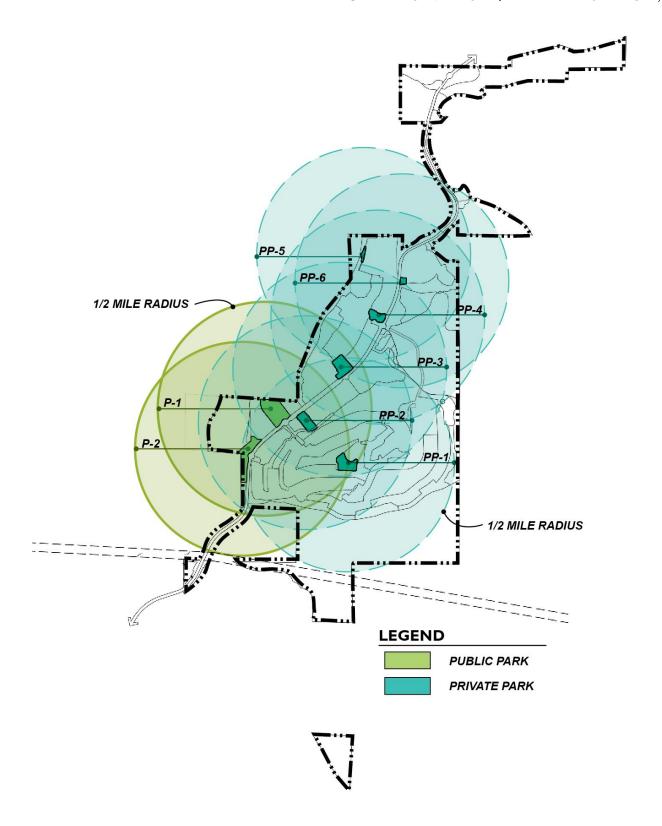
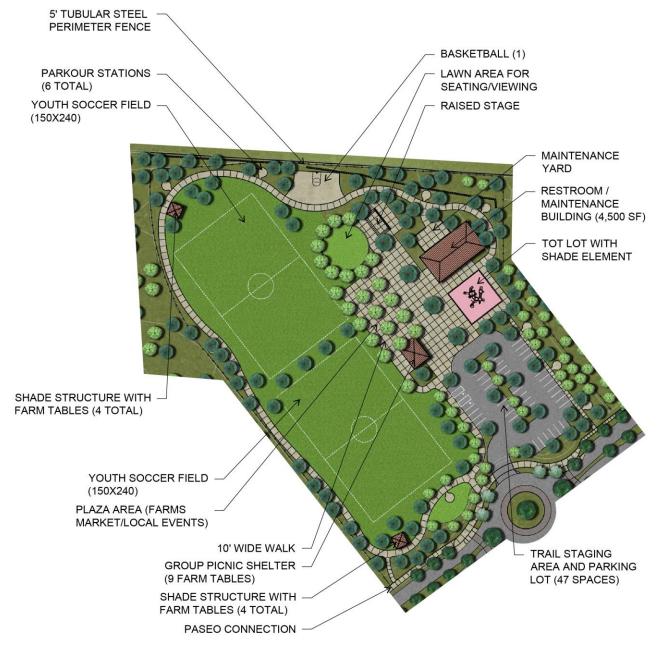


Exhibit 6 - Park Walkability Plan

## a) VILLAGE GREEN PUBLIC NEIGHBORHOOD PARK (P-21)

The 76.2-acre Village Green P-21 Park is located within the Village 14 village core. The conceptual plan includes two youth soccer fields, a basketball court, a raised stage and lawn area for outdoor community events (i.e. outdoor movies, live entertainment, etc.), a shaded tot-lot, a plaza area for community events (i.e. Farmers Market), shade structures with farm tables, a perimeter walk, perimeter fencing, a restroom/maintenance building and maintenance yard, a trail staging area and 457-space parking lot.



THIS GRAPHIC IS FOR ILLUSTRATIVE PURPOSES ONLY

Exhibit 7a - Village Green Conceptual Plan (P-21)

The P-21 conceptual park plan provided in Exhibit 7a, was overlaid on the Tentative Map and the active park areas was calculated to determine park credit pursuant to the County PLDO. Net active park area acreage is presented in Table 4.

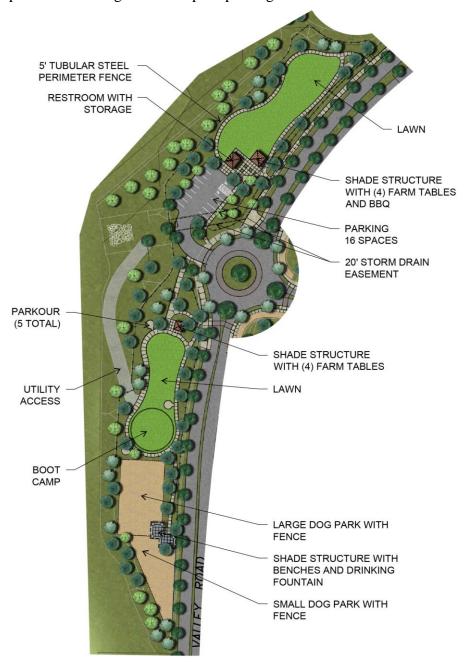




Exhibit 7b -P-12 Public Park Active Park Area

## b) Scenic Public Neighborhood Park (P-32)

The 3.79-acre Scenic Park (P-32) is located within Central Village 14. The conceptual plan includes a yoga pavilion, open lawn areas, a boot camp workout area, eight-five parkour stations, fenced dog parks (large and small dog) with a shade structure, benches and a water fountain, a restroom/maintenance building, perimeter fencing and a 16-space parking lot.



THIS GRAPHIC IS FOR ILLUSTRATIVE PURPOSES ONLY

Exhibit 8a – Scenic Park Conceptual Plan (P-32)

The P-32 conceptual park plan provided in Exhibit 8a, was overlaid on the Tentative Map and the active park areas was calculated to determine park credit pursuant to the County PLDO. Net active park area acreage is presented in Table 4.

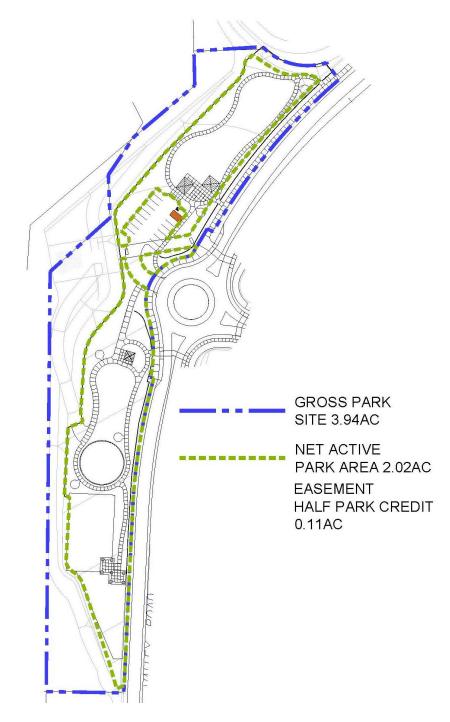


Exhibit 8b -P-2 Public Park Active Park Area

## c) **CENTRAL** COMMUNITY SWIM CLUB **PRIVATE PARK** (PP-I)

The South Central Community Swim Club is in South Central Village 14. The private swim club will be maintained by the Homeowners Association and will include a Jr. Olympic pool, children's pool, sun deck and shade area, a dining area/BBQ center with iron arbors and a fire pit, cabanas, outdoor gathering area with fireplace, tot lot with shade elementa large group shade structure with fire pits, outdoor gathering space, and lawn areas, bocce courts, a restroom/pool equipment building, an office and a parking lot with 23 spaces.



THIS GRAPHIC IS FOR ILLUSTRATIVE PURPOSES ONLY

Exhibit 9a – South Community Swim Club Conceptual Plan (PP-I)

The PP-1 conceptual plan provided in Exhibit 9a, was overlaid on the Tentative Map and the active park areas was calculated to determine park credit pursuant to the County PLDO. Net active park area acreage is presented in Table 4.

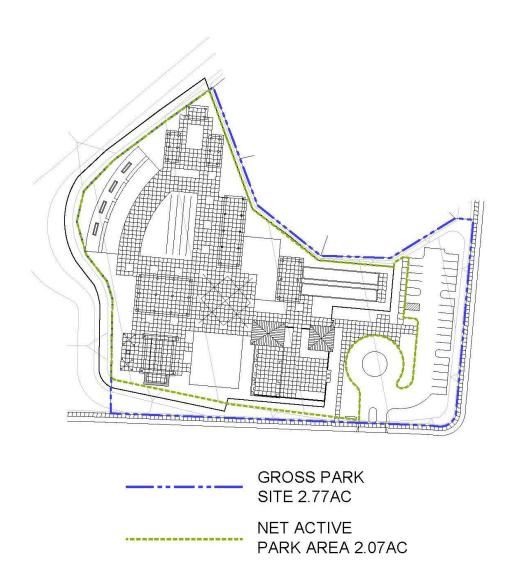


Exhibit 9b - PP-I Private Swim Club Active Park Area

## d) VILLAGE SQUARE PRIVATE PARK (PP-2)

The Central Community Swim Club Village Square is in Central Village 14the Village Core adjacent to the Mixed-Use site. The private swim clubpark will be maintained by the Homeowners Association and will include an large open lawn area with a raised stage for community events, a Wellness Center/Homefinding Center, a wellness garden with a water feature and patio, an outdoor kitchen and dining area, game tables, a fire trough, a shade structure and bocce courts and 45 parking spaces. .entry arbor, a junior Olympic pool, children's pool, sun deck and



shade structures, outdoor BBQ area with fireplace, dining area with festoon lighting, a tot lot with shade element, a shaded game area and restroom/pool equipment building.

THIS GRAPHIC IS FOR ILLUSTRATIVE PURPOSES ONLY

Exhibit 10a - Village Green Square Conceptual Plan (PP-2)

The PP-2 conceptual plan provided in Exhibit 10a, was overlaid on the Tentative Map and the active recreation areas was calculated to determine park credit pursuant to the County PLDO. Net active park area acreage is presented in Table 4.



Exhibit 10b – PP-2 Village Green Square

## e) PRIVATE PARKWEST COMMUNITY SWIM CLUB PRIVATE PARK (PP-3)

The PP-3 Private Park West Community Swim Club is in Central Western Village 14 and includes a Jr. Olympic pool surrounded by shade structures, cabanas and planters, a children's pool, an multi-use open-lawn/game area, bocce ball courts, with a yoga pavilion with a shade structure, an outdoor kitchen and a water feature s and benches, a tree grove with seating and game tables, shade structure with farm tables and a tot lot with shade element.



THIS GRAPHIC IS FOR ILLUSTRATIVE PURPOSES ONLY

Exhibit I Ia - West Community Swim Club Conceptual Plan (PP-3)

The PP-3 conceptual plan provided in Exhibit 11a, was overlaid on the Tentative Map and the active park areas was calculated to determine park credit pursuant to the County PLDO. Net active park area acreage is presented in Table 4.

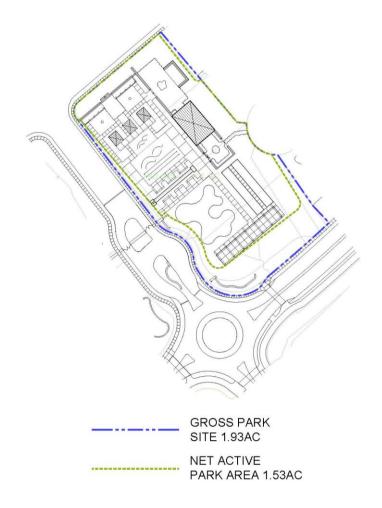


Exhibit I Ib - West Community Swim Club Active Park Area Private Park (PP-3)

## f) North Community Swim Club West Private Park (PP-4)

The North Village Community Swim ClubPrivate Park is in North-West Village 14. Theis private swim club park will be maintained by the Homeowners Association and will include a restroom building, two pickle ball courts, two half-court basketball courts, an open lawn area, shade structures with farm tables, a tot lot with adjacent bench seating, concrete walkways.a pool with beach entry, a spa, an open BBQ and dining are and a, a shaded dining area, a BBQ and dining area with double sided fireplace, a multi-use lawn/game area, an HOA office, outdoor dining area with BBQ, shade structure, fireplace with shade structure and a restroom/pool equipment building.



THIS GRAPHIC IS FOR ILLUSTRATIVE PURPOSES ONLY

Exhibit 12a - West Private Park Conceptual Plan (PP-4)

The PP-4 conceptual plan provided in Exhibit 12a, was overlaid on the Tentative Map and the active park areas was calculated to determine park credit pursuant to the County PLDO. Net active park area acreage is presented in Table 4.

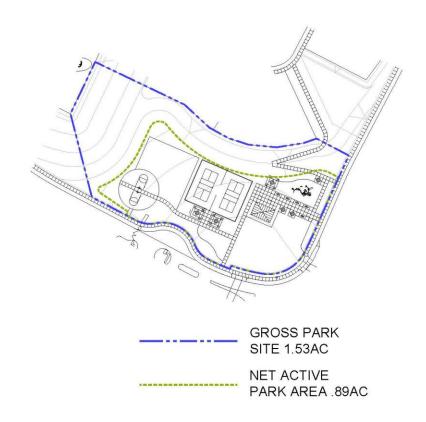
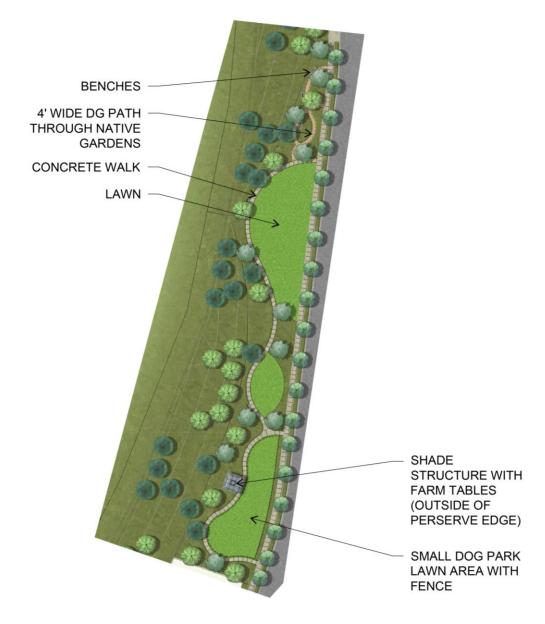


Exhibit 12b -PP-4 West Private Park

## **G) NORTHWEST PRIVATE PARK (PP-5)**

The Northwest Private Park is located within Village 14 adjacent to single family neighborhood R-17. This Private Park will be maintained by the Homeowners Association and will include open lawn areas with a concrete walkway and benches, a native garden with a DG walkway and benches, a shade structure with farm tables and a small fenced dog park.



THIS GRAPHIC IS FOR ILLUSTRATIVE PURPOSES ONLY

Exhibit 13a - Northwest Private Park Conceptual Plan (PP-5)

The PP-5 conceptual plan provided in Exhibit 13a, was overlaid on the Tentative Map and the 3active park areas was calculated to determine park credit pursuant to the County PLDO. Net active park area acreage is presented in Table 4.

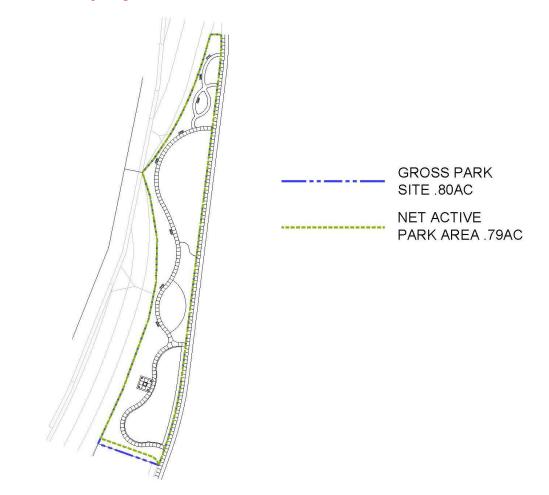
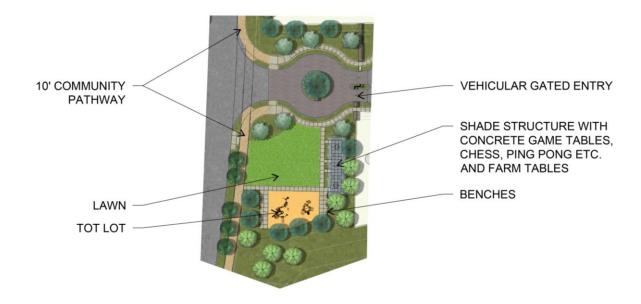


Exhibit 13b - PP-5 Northwest Private Park Active Park Area

## H) NORTHEAST PRIVATE PARK (PP-6)

The Northeast Private Park is located within Village 14 adjacent to single family neighborhood R-18. This private park will be maintained by the Homeowners Association and will include an open lawn area, tot lot with benches and a shade structure with concrete game tables and farm tables.



THIS GRAPHIC IS FOR ILLUSTRATIVE PURPOSES ONLY

Exhibit 14a - Northeast Private Park Conceptual Plan (PP-6)

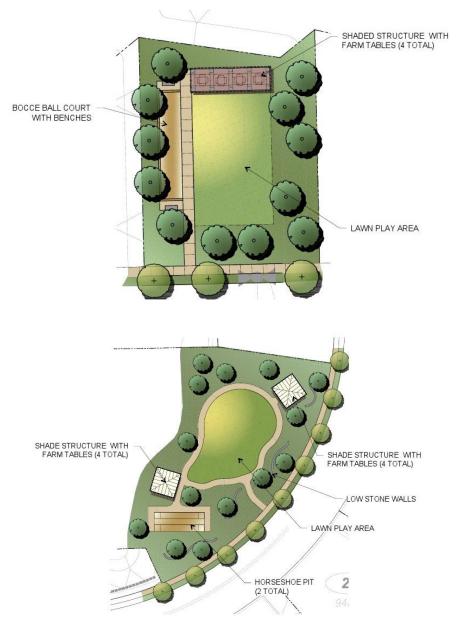
The PP-6 conceptual plan provided in Exhibit 14a, was overlaid on the Tentative Map and the active park areas was calculated to determine park credit pursuant to the County PLDO. Net active park area acreage is presented in Table 4.



**Exhibit 14b - PP-6 Northwest Private Park** Active Park Area

### H)[) TYPICAL PRIVATE POCKET PARK CONCEPTUAL PLANS

16-Eleven Private Pocket Parks totaling 5.02.1 acres combined are distributed throughout Village 14 single family neighborhoods to provide passive open space and park facilities close to residents. Three Private Pocket Parks (PPP-4, PPP-8 and PPP-11) are Scenic Overlooks and include amenities such as picnic areas, seating areas and interpretive signage. These small parksPrivate Pocket Parks may also include open lawn areas, a bocce ball court and share structures with farm tables. Two typical conceptual designs are provided below.



THIS GRAPHIC IS FOR ILLUSTRATIVE PURPOSES ONLY

**Exhibit 15 - Typical Private Pocket Park Conceptual Plans** 

#### 2. REGIONAL OPEN SPACE

The Otay Ranch GDP/SRP also requires 12 acres per 1,000 residents of "other passive or active recreation and open space areas," and 15 acres per 1,000 residents of "regional park and open space." Based on an estimated Project population of 3,9414,549 residents, the 12-acre standard requires 47.254.6 acres of open space and the 15-acre standard requires 59.168.2 acres of dedicated open space. This combined open space requirement of 106.3122.8 acres is satisfied in two ways: the Proposed Project Amendment Area contains roughly 139.849.5 acres of internal open space, approximately 426.7377.0 acres of RMP Preserve land and approximately 72.424.5 acres of Conserved Open Space land.

Internal open space will be maintained through either an assessment mechanism such as a CFD or through an HOA. The 426.7377.0 acres of RMP Preserve will be maintained by the State of California or the Otay Ranch Preserve Owner/Manager (POM) with funding for the maintenance of the RMP Preserve provided by an assessment mechanism such as a CFD.

#### 3. OTAY RANCH RMP PRESERVE

The Otay Ranch Phase 2 RMP requires conveyance of 1.188 acres of open space to the Otay Ranch RMP Preserve for every acre of development except for common uses including public parks, schools, and circulation element roads. Based on approximately 653.9461.7 acres of development area subject to the conveyance requirement, the conveyance obligation is approximately 776.8548.5 acres. Table 5 summarizes the estimated conveyance obligation. The final development area and conveyance obligation will be calculated at the final map level. Exhibit 16, Conceptual RMP Preserve Plan, depicts RMP Preserve areas included within the Proposed Project Amendment.

<sup>&</sup>lt;sup>19</sup>Certain portions of areas designated "Open Space" are included within residential neighborhood acreage.

Table 5: Proposed Project Amendment Preserve Conveyance Obligation Estimate

	Acres
Village 14 and Planning Areas 16/19	913.6
Development Area	536.5
Conserved Open Space <sup>20</sup>	-24.5
Proctor Valley Road (on-site)	-19.9
980 Zone Reservoir	-1.4
Public Parks	-10.2
School	-9.9
Public Safety Site	-2.3
Development Areas Subject to	
Conveyance (1.188 Factor)	461.7

#### **Estimated RMP Preserve Conveyance Obligation**

The calculation in Table 5 estimates the number of RMP Preserve acres which must be conveyed into public ownership concurrent with approval of final maps. The Preserve Conveyance Obligation is calculated by multiplying the Development Footprint (minus "Common Uses" - circulation element roads, public school, Conserved Open Space, public parks, water reservoir and the public safety site) by 1.188. The RMP Preserve land shall be conveyed in accordance with the provisions of the Otay Ranch Phase 2 RMP and the Dispute Resolution Agreement.

548.5

<sup>&</sup>lt;sup>20</sup> Conserved Open Space is undisturbed natural open space to be protected with a conservation easement recorded over the property and is therefore not subject to the conveyance obligation.

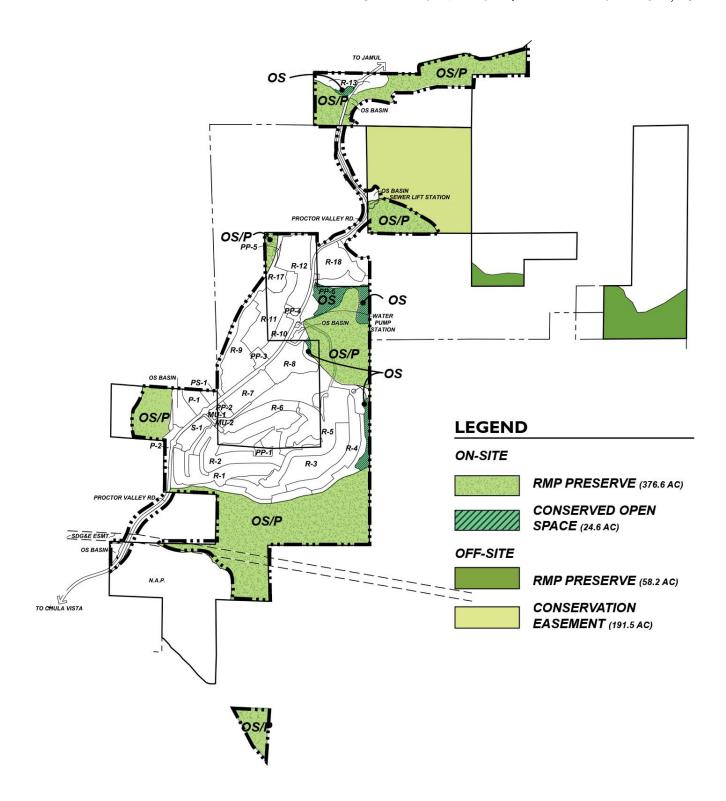


Exhibit 16 - Conceptual RMP Preserve Plan

#### 4. TRAILS AND PATHWAYS

The trail system enhances the active lifestyle and wellness recreation theme for the Proposed Project Amendment. Strong connections between residential neighborhoods, the park system and the Village Core are provided via the integrated trail system. See Exhibit 5, Parks, Recreation, Open Space, RMP Preserve and Trails Plan and Exhibit 17, Conceptual Trail Sections. The primary trail component is the 4.5-mile Community Pathway located along Proctor Valley Road. Internal to Village 14 approximately 2.0 miles of internal trails creates a Park-to-Park Loop system. Trail segments are planned within South and the Central Village 14 residential neighborhoods, linking the parks to the Community Pathway along the "Park to Park" loop. The Community Pathway also connects to the Chula Vista Regional Trail network to the southwest at EastLake and Rolling Hills Ranch and to trails within the National Wildlife Refuge to the north in Jamul.

A 2.0-mile Perimeter Trail (Primitive Trail Type C) is also planned surrounding Central Village 14, providing another looped trail located between the residential neighborhoods and adjacent RMP Preserve areas.

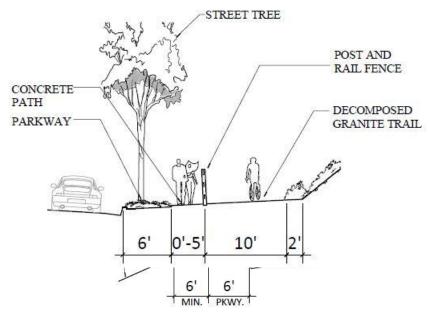
An off-street, 8-foot wide meandering paseo is planned along the western side of Proctor Valley Road, connecting the P-21 and P-32 public parks. The paseo is located within a 20' wide storm drain easement, providing a large landscaped buffer between the paseo walkway and adjacent Proctor Valley Road.

A 5-foot wide DG walkway is planned along both sides of the Public Rural Residential Roads and one side of the Private Rural Residential Road within Planning Area 1619. The DG walkway which connects to the providing a pedestrian network through the residential neighborhoods. A trail easement within Planning Area 19 which links to the Echo Valley Trail. Pathways Trails within road rights-of-way are public, non-motorized and multi-use. Trails on the private streets and on the private recreation lots will be maintained by an HOA or similar community serving entity. Maintenance of dedicated trails improvements along Proctor Valley Road will be funded through an assessment mechanism or Homeowners Association.

The Proposed Project includes two options for internal pedestrian circulation: (1) the Preserve Trails Option (Village 14 and Planning Areas 16/19); and (2) the Perimeter Trail Option (Village 14). See Chapter VIII. Internal Circulation Options for the Adopted trails options. See General Plan Amendment Report, Table 4—Proctor Valley Parcel Trails Evaluation and Exhibit 17—Proposed Otay Ranch GDP/SRP Proctor Valley Parcel Park and Trail Map for information regarding connectivity to planned trails within the RMP Preserve.

Otay Regional Trail Alignment Study: The County of San Diego, in conjunction with the City of Chula Vista, City of San Diego, California Department of Fish & Wildlife, U.S. Fish and Wildlife Service, National Wildlife Refuge, Bureau of Land Management, U.S. Border Patrol and the Otay Water District, is conducting has completed a planning study for a trail system in the greater South County area, including Otay Ranch, surrounding lands and the Project Area Proposed Project Amendment Area. Otay Ranch and surrounding lands. The goal of the planning effort is—was to create a coordinated and sustainable trail system that provides quality recreational trail connections to the Preserve and other public lands, while balancing

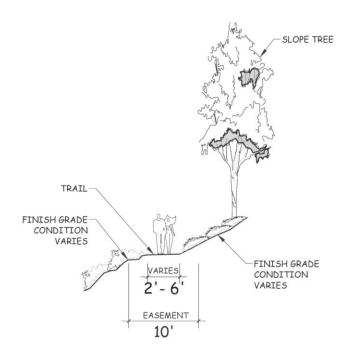
the need to protect sensitive environmental resources. The Applicant will also be participateding in the Trail Study, as an interested property owner and stakeholder and will, to the greatest extent possible, coordinate with the County to ensure the Proposed Project Amendment is consistent with the approved Trail Study.



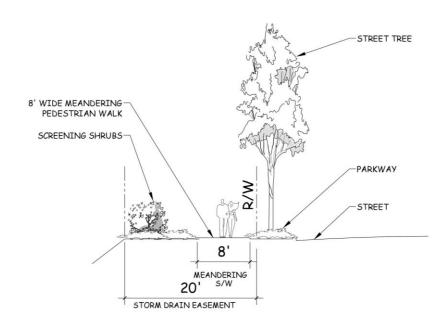
Community Pathway - Proctor Valley Road

Park to Park Loop (Specialty Trail) - Central Village 14

## **Exhibit 17 - Conceptual Trail Sections**



## Perimeter Trail (Primitive Trail Type C) – Central Village 14



Paseo connecting public parks—@ P-1 and P-2 Parks

## **Exhibit 17 - Conceptual Trail Sections (cont.)**

#### 5. COMMUNITY GARDENS

The Otay Ranch GDP/SRP requires that the Specific Plan <u>Amendment</u> consider provisions for a community garden program. Community Garden guidelines are included in the Village 14 Design Plan. The developer and/or Homeowners Association will facilitate a public forum to determine community interest in a community garden program. If interest is expressed, a community garden location and program will be identified. Community gardens would be allowed within any of the on-site parks or the Village Square Community Facility. See the Village 14 Design 14 Plan (Appendix 5) for additional details.

#### **G. LANDSCAPE CONCEPTS**

#### I. LANDSCAPE CONCEPT PLAN

Landscaping within the Proposed Project <u>Amendment</u> reflects the historic agricultural setting of the area with trees at entries and focal points throughout the village. A "California Friendly" and "Fire Safe" landscape palette is utilized to maximize water conservation and fire safety consistent with the requirements of the Water Conservation Plan and Fire Protection Plan. Below is an outline regarding the landscape zones within the Proposed Project <u>Amendment</u>. The Village 14 Design Plan (Appendix 5), Planning Areas <u>16/</u>19 Design Guidelines (Appendix 7) and the Fire Protection Plan (Appendix 2) provide additional details regarding the landscape zones.

- Scenic Highway Proctor Valley Road: Native and naturalized plantings including Oak and Sycamore trees. Low native shrubs, grasses and wildflowers.
- Village Entries: Transitional plantings including Specimen Oak tree at roundabouts, groves of Olive trees<sup>21</sup> and low accent shrubs and grasses.
- Village Interior—Streets and Slopes: Olive trees are primary street trees, smaller accent trees in residential parkways and low growing shrubs as ground plane.
- Commercial, Mixed Use, School and Single Family: Olive trees are primary grove trees in parking lots and selected slopes, accent trees and accent shrubs, ground covers, grasses and boulders throughout.
- Parks: Olive tree groves on slopes, low water use turf on recreational fields, accent trees, shrubs and ground covers are planned throughout.
- RMP Preserve Interface: Coast Live Oak trees, low growing native accent shrubs, ground covers, grasses and wildflowers.
- Natural Undisturbed RMP Preserve.

<sup>&</sup>lt;sup>21</sup> Oea Europaea 'Wilsonii'

#### 2. Walls and Fences

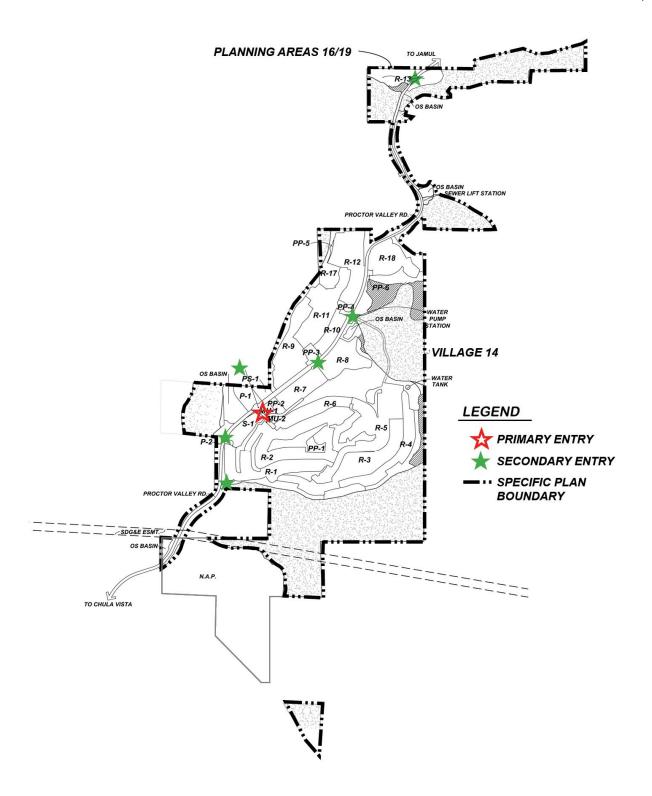
The design theme will be reinforced through a comprehensive system of walls and fences. At the village entries, walls will be designed to reflect the Old California character by incorporating natural materials such as stone and wood and following underlying topography. Perimeter walls will be constructed of concrete block, metal picket and/or glass per sound and/or fuel modification requirements. Final wall height will be determined in conjunction with a detailed acoustical analysis. Fencing within public parks will be open and will not include any closed fencing or walls. See Village 14 Design Plan (Appendix 5) and Planning Areas 16/19 Design Guidelines (Appendix 7) for wall and fence details.

#### 3. STREET LIGHTING

Street lighting is another thematic element utilized to establish the Old California town character. Light standards will have a distinctive character to relate to the corridors they serve. Lighting along pedestrian corridors will be more human in scale, closer spaced and lower in height. Village lighting will be designed to provide adequate illumination while minimizing dark sky impacts. Energy conservation and light nuisance avoidance are a priority. See Village14 Design Plan (Appendix 5) and Planning Areas 16/19 Design Guidelines (Appendix 7) for design details. Lighting will be maintained by either an HOA or CFD.

#### 4. COMMUNITY & NEIGHBORHOOD SIGNAGE

The Old California town character will be reflected in a cohesive community signage program. The Primary Community entry featuring a grand tower serves as a gateway into the community and establishes the character through landscape, monuments, lighting and signage. Entry monuments comprised of thematic walls featuring natural materials such as stone and wood will occur at each entry. Signage and lighting will be incorporated into the walls at each entry. Neighborhood and park monuments will have similar design elements and may be located at neighborhood entries and at both public and private parks. Public park signage must be reviewed and approved by the Department of Parks and Recreation. Temporary marketing/advertising signage will be utilized throughout the Project AreaProposed Project Amendment Area as permitted in Chapter VI. Design Regulation, Section G. Sign Regulations, of the Specific Plan Amendment. Conceptual signage locations are depicted in Exhibit 18. See Village 14 Design Plan (Appendix 5) and Planning Areas 16/\_19 Design Guidelines (Appendix 7) for design details.



**Exhibit 18 - Conceptual Sign & Monument Locations** 

#### H. CIRCULATION PLAN

The Internal Circulation Concept Plan (Exhibit 19) provides for a transportation system utilizing both existing roadways and new facilities. The Proposed Project <u>Amendment</u> incorporates vehicular and non-vehicular modes of transportation in a system of roads, bike lanes, pathway, trails and sidewalks. Roads are arranged in a hierarchy, organized by function, to facilitate access within and around the community. The plan seeks to implement street sections to slow traffic, create a pleasant walking environment and minimize urban runoff.

#### I. REGIONAL AND LOCAL ROAD ACCESS

Regional access is provided by State Route 125 (SR-125), located approximately three miles west of the Proposed Project Amendment. Interstate 805 (I-805) is approximately eight miles to the west and provides secondary north/south access for traffic generated from the South San Diego County areas including Otay Ranch and other portions of eastern Chula Vista. State Route-54 connects with SR-125 and I-805 approximately six miles to the northwest and provides east-west access. SR-94, located approximately 3 miles to the northeast, provides access from the east through the community of Jamul

Proctor Valley Road will provide main access to Proposed Project Amendment. Five roundabouts identify entrances into each residential area and provide traffic calming at key internal intersections along Proctor Valley Road. Proctor Valley Road is a two-lane road and is designated a Scenic Corridor in the Otay Ranch GDP/SRP (Page 125) and the County General Plan, Chapter 5, Conservation and Open Space Element (Table COS-1, County Scenic Highway System). Scenic corridors are designated in areas where adjacent lands contain a number of valuable scenic resources such as natural landforms, rock outcroppings, unique vegetation, lakes and view sheds, which merit protection. Proctor Valley Road has been sensitively planned, consistent with the Scenic Corridor objectives in the Otay Ranch GDP/SRP. North Proctor Valley Road connects Planning Area 16-19 to the existing community of Jamul. This segment will be substantially in its existing width to provide both public and emergency services access to both communities.

#### 2. ON-SITE CIRCULATION

The goal of the Internal Circulation Plan is to provide vehicular access via alternate routes to disperse traffic and avoid "through routes" within residential neighborhoods. Several traffic calming design features, including five roundabouts and intersection neckdowns have been incorporated throughout the Proposed Project Amendment to reduce travel speeds on most streets – Proctor Valley Road travel speeds have been reduced to 40 mph. Travel speeds on Modified Residential Collectors and Modified Residential Streets have been reduced to 25 mph to allow bicycles to travel on internal streets without designated bike lanes to encourage walking and enhance the active lifestyle and wellness theme and quality of life throughout the community. The Proposed Project Amendment's circulation network is conceptually shown in Exhibit 19.

#### 3. EXISTING AND PROPOSED NON-VEHICULAR CIRCULATION SYSTEM

Public transit service for the Proposed Project <u>Amendment</u> may be provided by Metropolitan Transit Service (MTS). MTS currently provides bus service through the Rolling Hills Ranch and EastLake communities, including the EastLake Business Center and Southwestern College to the west of the Proposed Project <u>Amendment</u>. If MTS provides transit service in the future, the Specific Plan <u>Amendment</u> identifies potential future transit stops within the Village Core area, adjacent to the P-21 Park and the Mixed-Use Site.

#### 4. PUBLIC AND PRIVATE STREET STANDARDS

Each street section is described below and depicted in Exhibits 20 through 36b.

#### **Public Streets/Road**

## STREET SECTION I - CLASS II COLLECTOR (MODIFIED)

The western segment of Proctor Valley Road within the City of Chula Vista is an existing 4-Lane Major Road. From the terminus of existing improvements in Chula Vista, Proctor Valley Road transitions to a Modified Class II Collector comprised of 74' ROW including two travel lanes, bike lanes, a 10' median, parkways and the 10' Community Pathway. (See Exhibit 20). Parking is not permitted along in this segment of Proctor Valley Road.

## STREET SECTIONS 2-6 - LIGHT COLLECTOR (MODIFIED)

Proctor Valley Road is an existing unimproved two-lane roadway which traverses the <u>Project AreaProposed Project Amendment Area</u> and provides access to the undeveloped property and the existing community of Jamul.

Proctor Valley Road is proposed as a 2-Lane Light Collector (Modified) along five unique segments. Right-of-way widths vary from 68' to 83112' to minimize impacts to adjacent sensitive resources, while providing for safe travel, turning movement and access to adjacent land uses. Bike lanes, landscaped parkways and a 10' Community Pathway are provided along the full length (4.5 miles) of Proctor Valley Road. Parking is not permitted along the majority of Proctor Valley Road; however, parking is permitted along the Proctor Valley Road eastern right-of-way (Street Section 4) within the Village Core. These street sections are depicted in Exhibits 21 to 25.

# STREET SECTIONS 10A, 10B, 10C AND 10D- 408'-73' MODIFIED LIGHT COLLECTOR

This segment of Proctor Valley Road between North Village 14 and Planning Areas 16/\_19 includes surface improvements substantially within the existing Proctor Valley Road limits as depicted in Exhibits 26 to 29. Two travel lanes and a 10' Community Pathway are planned within this these segments. The Proposed Project includes an internal circulation option for Proctor Valley Road North. Please see Chapter VIII. Internal Circulation Options for the Adopted Proctor Valley Road North street sections 10 a, b and c that replace Street Section 10.

#### STREET SECTION 12 - RURAL RESIDENTIAL ROAD

This roadway provides access to the estate and ranchette lots within Planning Areas 16/19. The Rural Road includes 48' right of way with two 14' travel lanes and a 5' DG walkway on both sides of the road. Parking is prohibited on this roadway.

## STREET SECTION 12A- PUBLIC RURAL RESIDENTIAL ROAD

The northern segment of Proctor Valley Road within Planning Areas 16/19 includes two 14' travel lanes, the 10' Community Pathway on one side and a 5' DG walkways on one side within a 48' ROW.

#### **Private Streets/Road**

#### STREET SECTION 7 - MODIFIED RESIDENTIAL COLLECTOR

This street section provides primary access from Proctor Valley Road to residential neighborhoods and the Village Core. The street includes two travel lanes, landscaped parkways and sidewalks on both sides of the street. A wider walkway is provided in key locations as part of the "Park to Park" loop, where designated. Parking is not permitted.

#### STREET SECTIONS 8 AND 8A - MODIFIED RESIDENTIAL COLLECTOR

The Modified Residential Collector includes two travel lanes, landscaped parkways and sidewalks on both sides of the street. Parking is permitted on both sides of the street. Street section 8a includes the park-to-park loop pedestrian network.

## STREET SECTIONS 9, 9A & 9B - MODIFIED RESIDENTIAL STREET

The Modified Residential Street includes two travel lanes, landscaped parkways and sidewalks on both sides of the street. Parking is permitted on both sides of the street. These streets are planned within all single-family neighborhoods. Parking may be eliminated on one side along single-loaded streets. A wider walkway is provided in key locations as part of the "Park to Park" loop, where designated.

# STREET SECTION II - COUNTY PUBLIC ACCESS/WATER LINE MAINTENANCE ROAD

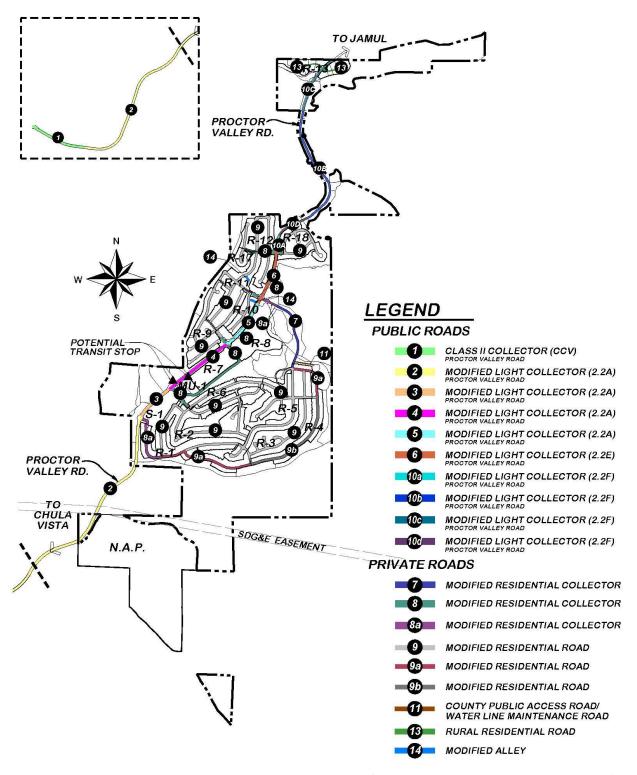
This roadway provides access between North Village 14 and the proposed water reservoir, along a 24' graded access road.

#### STREET SECTION 13 - RURAL RESIDENTIAL ROAD

This roadway provides access to residential neighborhoods in Planning Area 1619. The roadway includes two travel lanes and a 5' DG walkway on one side within a 48' right-of-wayaccess easement.

#### STREET SECTION 14 – MODIFIED PRIVATE ALLEY

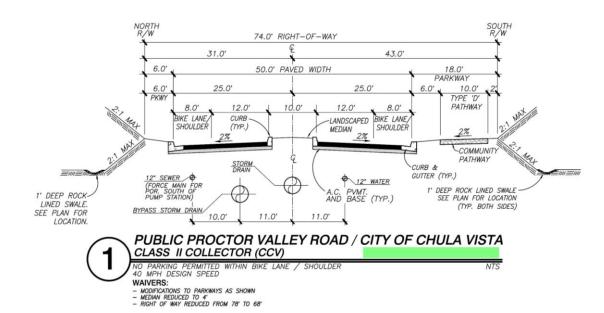
The Modified Private Alley is utilized within single family neighborhood R-10 (Lots 1-5) and R-11 (Lots 29-32). The alley includes two 12' travel lanes.



Note: See Chapter VIII. Internal Circulation Options the Adopted Proctor Valley Road North option for Street Section 10

# **Exhibit 19 - Internal Circulation Concept Plan**

# a) PUBLIC ROADS/STREETS



# Exhibit 20 - Street Section I - Proctor Valley Road - Class II Collector (Modified) City of Chula Vista (74' ROW)

Not to scale

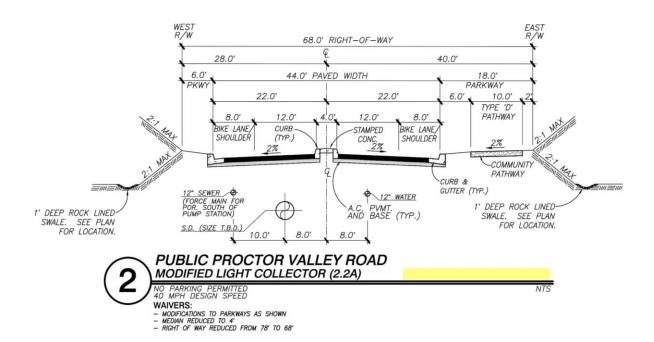


Exhibit 21 - Street Section 2 - Proctor Valley Road Modified 2-Lane Light Collector 2.2A (68' ROW)

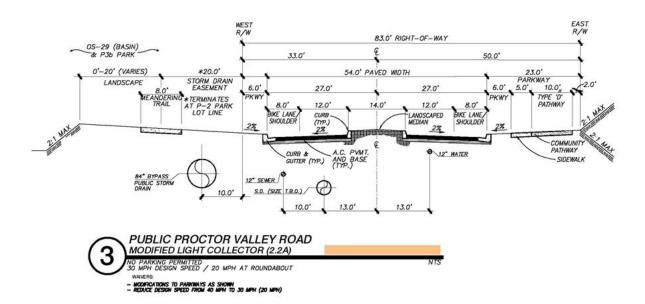


Exhibit 22 - Street Section 3 - Proctor Valley Road Modified 2-Lane Light Collector 2.2A (83' ROW)

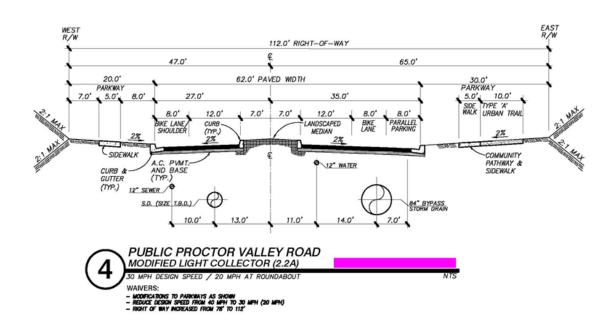
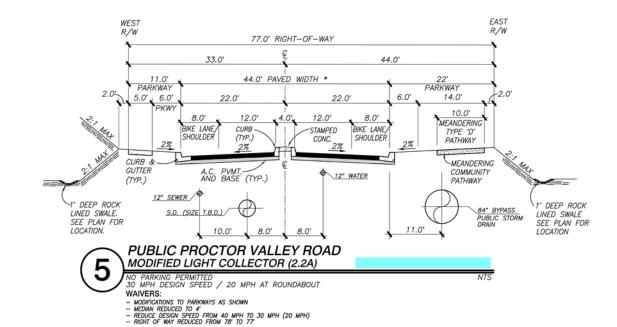


Exhibit 23 - Street Section 4 - Proctor Valley Road Modified 2-Lane Light Collector 2.2A (112' ROW)

## OTAY RANCH VILLAGE 14 AND PLANNING AREAS 16/19



# Exhibit 24 - Street Section 5 - Proctor Valley Road Modified Light Collector 2.2A (77' ROW)

Not to scale

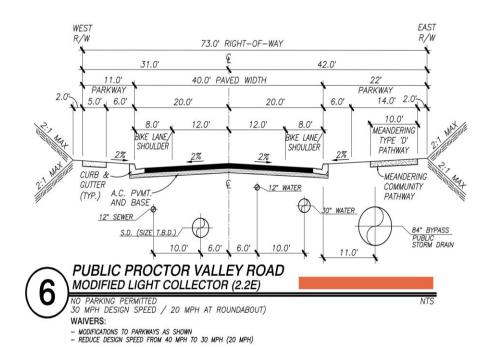
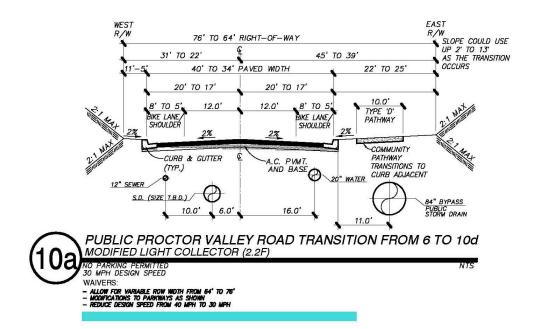


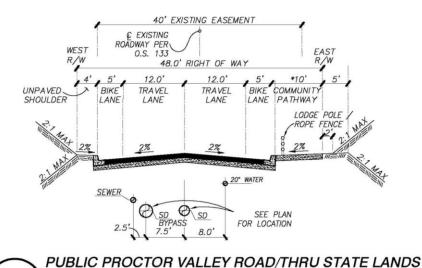
Exhibit 25 - Street Section 6 - Proctor Valley Road Modified Light Collector 2.2E (73' ROW)



Note: See Chapter VIII. Internal Circulation Options for the Adopted Proctor Valley Road North option (Street Section 10a. 10b and 10c)

# Exhibit 26 - Street Section 10a - Proctor Valley Road Modified 2-Lane Light Collector 2.2F (76' – 64'\_ROW)

Not to scale



MODIFIED LIGHT COLLECTOR (2.2F)

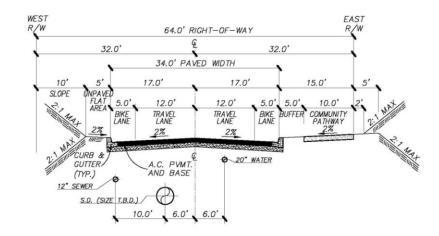
NO PARKING PERMITTED

NTS

NO PARKING PERMITTED NTS 40 MPH DESIGN SPEED \*WIDTH OF COMMUNITY PATHWAY MAY VARY DUE TO INSTALLATION OF SIGNS FOR SHORT DISTANCES

> Exhibit 27 - Street Section 10B - Proctor Valley Road Modified 2-Lane Light Collector 2.2F (48' ROW)

# OTAY RANCH VILLAGE 14 AND PLANNING AREAS 16/19



PUBLIC PROCTOR VALLEY ROAD
-FROM STATE PROPERTY LINE THRU PA19 TO NORTH BOUNDARY
MODIFIED LIGHT COLLECTOR (2.2f)

NO PARKING PERMITTED 40 MPH DESIGN SPEED / (20 MPH AT ROUNDABOUT) WAINERS:

- MODIFICATIONS TO PAVEMENT, SHOULDER, PARKWAY AND ROW WIDTHS AS SHOWN

- MODIFICATIONS TO PAVEMENT, SHOULDER, PARKWAY AND ROW WIDTHS AS SHOWN.

Exhibit 28 - Street Section 10C - Proctor Valley Road Modified 2-Lane Light Collector 2.2F (64' ROW)

Not to scale

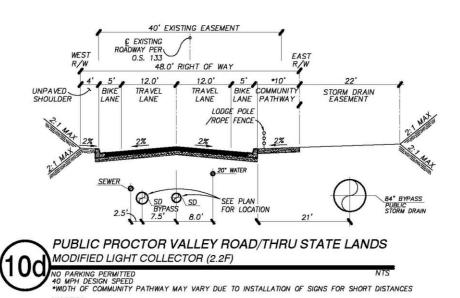
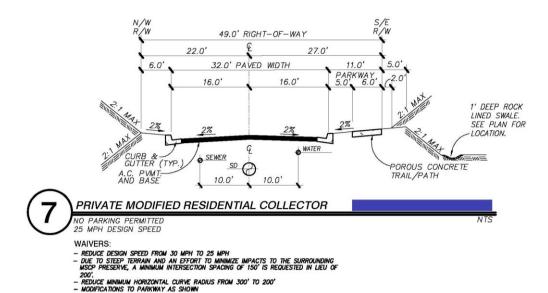


Exhibit 29 - Street Section IOD - Proctor Valley Road Modified 2-Lane Light Collector 2.2F (48' ROW)

# **b) PRIVATE ROADS/STREETS**



# Exhibit 30 - Street Section 7 - Modified Residential Collector (49' ROW)

Not to scale

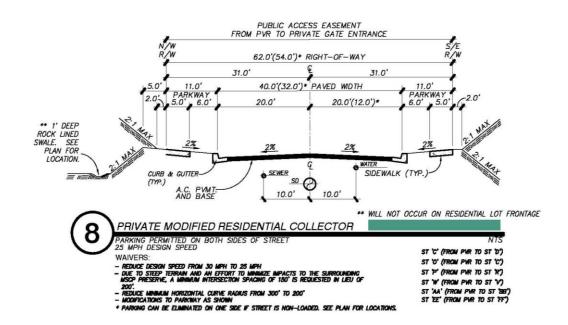


Exhibit 31 - Street Section 8- Modified Residential Collector (54' - 62' ROW)

# OTAY RANCH VILLAGE 14 AND PLANNING AREAS 16/19

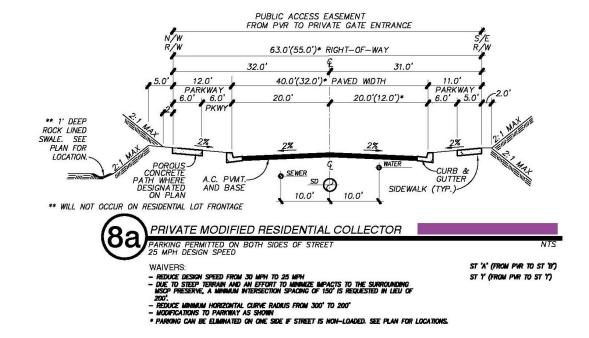


Exhibit 32 - Street Section 8a- Modified Residential Collector (55' - 63' ROW)

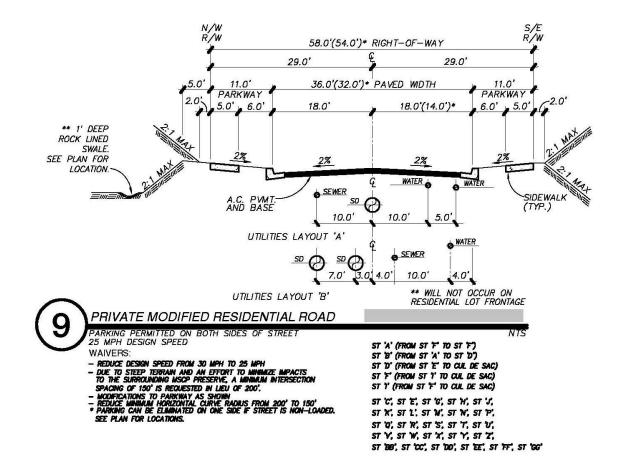
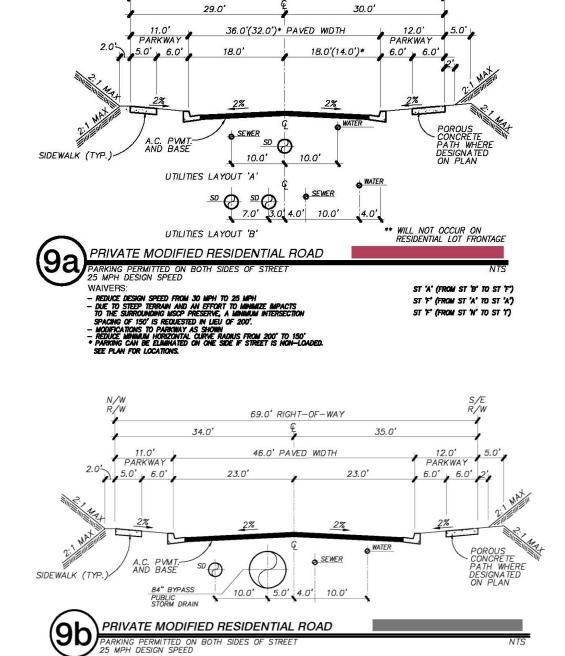


Exhibit 33 - Street Section 9 -Private Modified Residential Street (54' - 58' ROW)



59.0'(55.0')\* RIGHT-OF-WAY

Exhibit 34 - Street Section 9A/9B -Private Modified Residential Street (55' - 69' ROW)

Not to scale

WAIVERS:

- REDUCE DESIGN SPEED FROM 30 MPH TO 25 MPH - MODIFICATIONS TO PARKWAY AS SHOWN

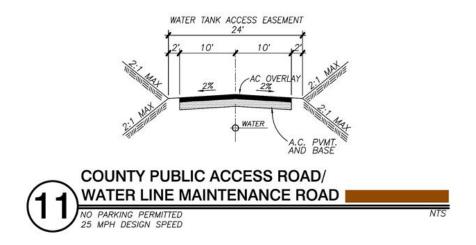


Exhibit 35 - Street Section 11 - County Public Access Road/ Water Line Maintenance Road)

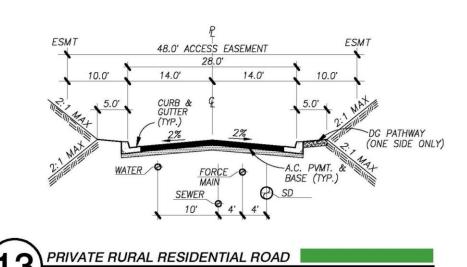


Exhibit 36 - Street Section 13 - Private Rural Residential Road (48' ROW)

NO PARKING PERMITTED 25 MPH DESIGN SPEED

# OTAY RANCH VILLAGE 14 AND PLANNING AREAS 16/19

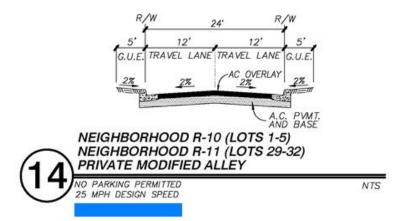
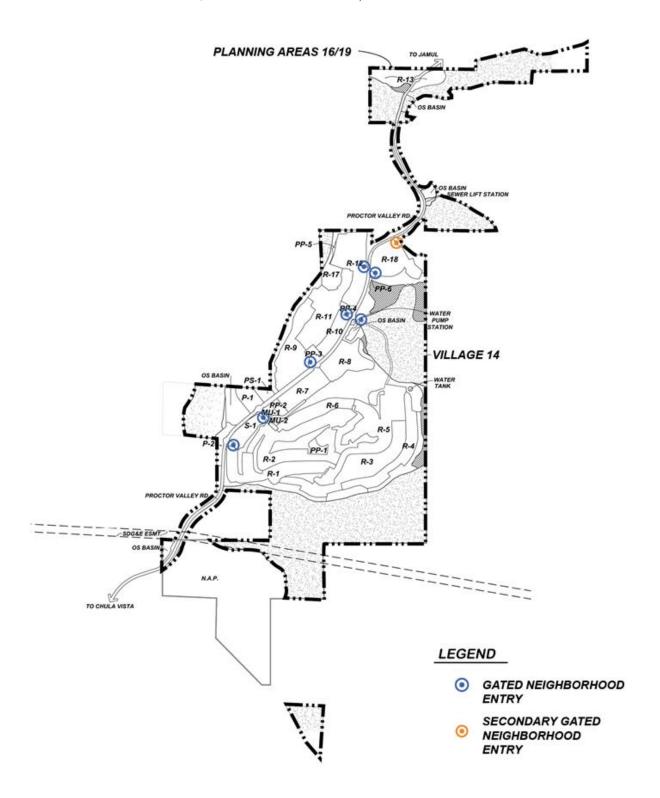


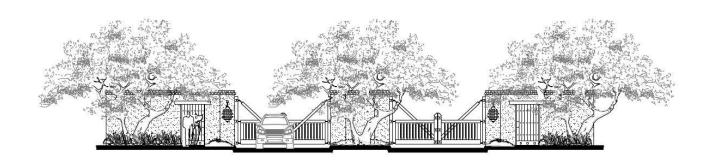
Exhibit 36b - Street Section 14
Private Modified Alley (24' ROW)

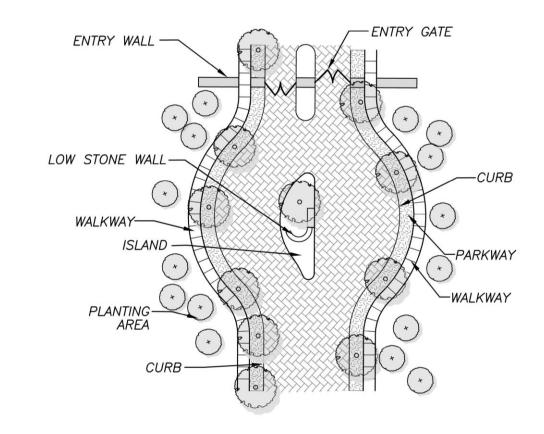
# c) GATED ENTRIES

Gated entries may serve residential neighborhoods throughout Village 14. The gated entries enhance the design theme through landscaping and architectural elements and establish individual neighborhood character. The gated entries do not affect the connectivity of the Proposed Project Amendment's circulation network. Gates have been located per County Fire requirements and physical gates will be designed to meet the County's Consolidated Fire Code. An administrative permit may be required pursuant to Zoning Ordinance Section 6708. The locations of proposed primary and secondary gated entries are depicted in Exhibit 37, Gated Neighborhood Entry Plan. The Conceptual Gated Entry Design for primary entries is provided on Exhibit 38. In addition to the seven primary gated entries, one secondary entry gate is planned within the R-18 neighborhood. Access to public parks will not be restricted by gated entries. Additional neighborhood and gated entry design details are provided in the Village 14 Design Plan (Appendix 5).



**Exhibit 37 - Gated Neighborhood Entry Plan** 





**Exhibit 38 - Conceptual Gated Entry Design** 

# d) TRAFFIC CALMING

A "Guiding Principle" of the Otay Ranch GDP/SRP is to provide an integrated system of streets and trails that promote walking and biking, while ensuring vehicular and pedestrian safety. Consistent with the Otay Ranch GDP/SRP, traffic calming measures are planned to reduce vehicle speeds which increases pedestrian and bicyclist safety. Applicable Otay Ranch GDP/SRP Goals, Policies, and Objective Implementation Measures are identified below.

#### **ENCOURAGE WALKING AND BIKING:**

- Villages fashioned to encourage walking and biking on streets linked to interesting destinations, (Otay Ranch GDP/SRP pg. 7);
- Promote alternative forms of transportation, such as bicycle and cart paths, riding and hiking trails, and pedestrian walkways as an integral part of the circulation system, (Otay Ranch GDP/SRP pg. 219);
- Develop patterns of land use which will allow the elimination of automobile trips and encourage pedestrian movement through pedestrianfriendly environments and proper land use mix, (Otay Ranch GDP/SRP pg. 219);
- Encourage pedestrian traffic as an alternative to single vehicle travel, (Otay Ranch GDP/SRP pg. 336);
- Configure internal village streets to give pedestrian traffic a priority, (Otay Ranch GDP/SRP pg. 337);

## PROMOTE TRAFFIC/PEDESTRIAN SAFETY:

- Design village roads for human rather than automobile scale while ensuring public safety in all cases, (Otay Ranch GDP/SRP pg. 221);
- Streets shall balance the needs of pedestrians, buses, and automobiles. Intersections shall encourage pedestrian movement, reduce the number of turning lanes (where feasible), reduce auto speed while ensuring public safety, and provide for emergency vehicle access, (Otay Ranch GDP/SRP pg. 104);

#### **REDUCE TRAFFIC SPEEDS:**

- Streets shall balance the needs of pedestrians, buses, and automobiles. Intersections shall encourage pedestrian movement, reduce the number of turning lanes (where feasible), reduce auto speed while ensuring public safety, and provide for emergency vehicle access, (Otay Ranch GDP/SRP pg. 104);
- Encourage other transportation modes through street/road design within the village, while accommodating the automobile. Design standards are not focused on achieving LOS standards or providing auto convenience, (Otay Ranch GDP/SRP pg. 217);

#### **BUFFER STREETS WITH LANDSCAPING:**

- Buffer walkways with landscaping such as berms, trees and other vegetation, (Otay Ranch GDP/SRP pg. 336);
- Encourage the extensive planting of street trees, while remaining consistent with water conservation goals, (Otay GDP/SRP pg. 337)

Proposed traffic calming measures include five roundabouts along Proctor Valley Road, intersection neckdowns along Residential Collectors and at key intersections within residential neighborhoods and parallel bay parking with landscaped pop-outs within the Village Core. The locations of intersection neckdowns and parallel bay parking will be determined during preparation of street improvement plans.

In addition, consistent with the Otay Ranch GDP/SRP Village Character Policy which states "Minimize the width of Proctor Valley Road and encourage slower speeds to avoid creating a barrier which bisects the community," Proctor Valley Road <a href="https://has-beenwas">has-beenwas</a> narrowed from a 4-Lane Major Road classification identified in the Otay Ranch GDP/SRP to a 2-Lane Light Collector when the County adopted the Otay Ranch GDP/SRP and County General Plan Amendment on June 26, 2019 to slow traffic and increase pedestrian safety.

# (a) ROUNDABOUTS

The Proposed Project Amendment includes five roundabouts along Proctor Valley Road (See Exhibit 39, Roundabout Plan). The first roundabout is located at the primary entrance into the South Village 14 residential area and the second is located at the western entrance to the Central Village 14 residential neighborhoods. Two roundabouts are located within the Village Core. The fourth roundabout is centrally located along Proctor Valley Road to provide access to the North Village 14 residential neighborhoods. The fifth roundabout is located on Proctor Valley Road between near the entrance into Planning Area s 16 and 19. These roundabouts moderate traffic speed, enhance safety for pedestrian crossings and minimize queuing at the intersection approaches while maintaining traffic flow. In addition, the roundabouts create gateways into the Village Core and residential neighborhoods with enhanced paving and landscaping. A conceptual roundabout design is depicted on Exhibit 40, Traffic Calming Concepts.

# (b) Intersection Neckdown

Intersection neckdowns are may be located along collectors and within residential neighborhoods. This traffic calming feature slows traffic on long, unobstructed road sections by creating "side friction" through the intersection and narrowing each travel way to 12' (minimum 24' total width). Neckdowns reduce the crossing distance for pedestrians and create protected parking. Landscaping at the intersection corners carries the landscape character into the neighborhoods. Intersection neckdown locations will be determined during final engineering. A typical neckdown intersection detail is depicted on Exhibit 40.

# (c) PARALLEL BAY PARKING WITH LANDSCAPED POP-OUTS

Bay parking with landscaped pop-outs are planned within Village 14 adjacent to the Mixed-Use sites, Village Square Private Park and R-7 multifamily neighborhood. This traffic calming feature slows traffic by creating pinch points (minimum 24' width) at mid points along these streets. Bay parking with landscaped pop-outs provides protected parallel bay parking and creates a sense of place through enhanced landscaping. Refer to Exhibit 40, Traffic Calming Concepts for additional details.

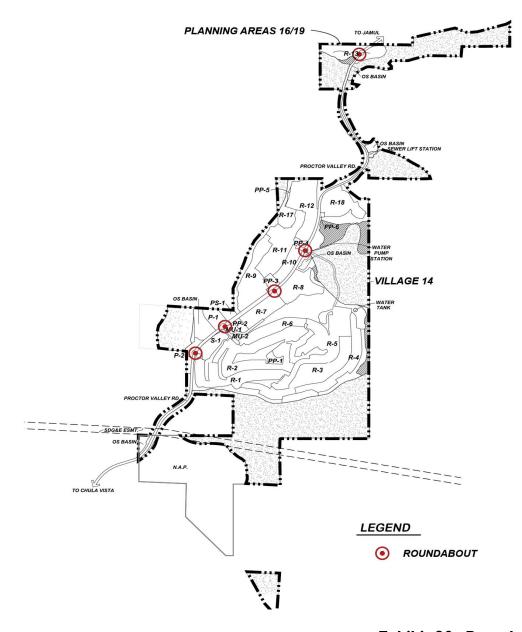
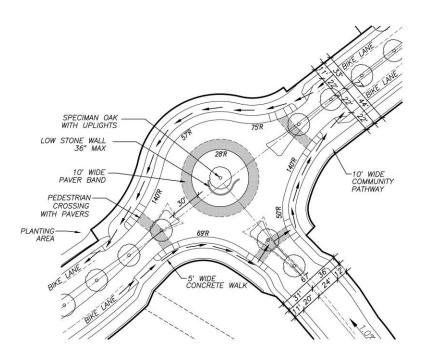
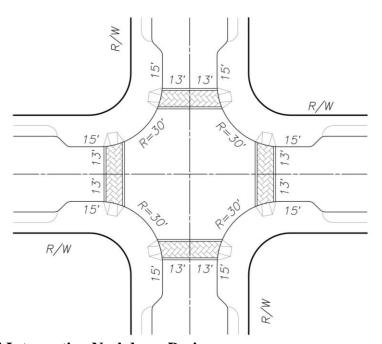


Exhibit 39 -Roundabout Plan



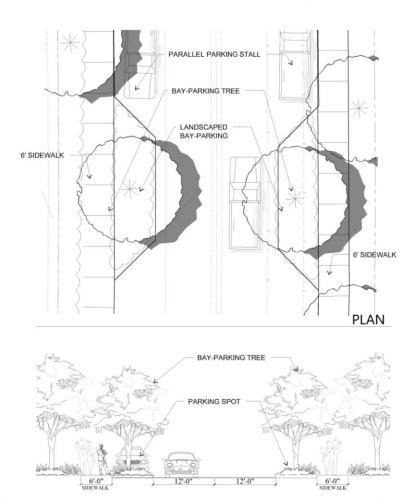
# **Conceptual Roundabout Design**



**Conceptual Intersection Neckdown Design** 

Exhibit 40 - Traffic Calming Concepts

# OTAY RANCH VILLAGE 14 AND PLANNING AREAS 16/19



**Conceptual Parallel Bay Parking with Landscape Pop-Outs Design** 

Exhibit 40 - Traffic Calming Concepts (continued)

# I. AGRICULTURE PLAN

The Otay Ranch Program EIR (PEIR) requires preparation of an Agriculture Plan concurrent with approval of any specific plan affecting onsite agriculture resources. The Agriculture Plan describes the type of agricultural activity allowed as an interim use and includes buffering guidelines designed to prevent potential land use interface impacts related to noise, odors, dust, insects, rodents and chemicals that may accompany agriculture activities and operations.

Historically, agriculture uses in the Project AreaProposed Project Amendment Area included "dry farming" and cattle and sheep grazing. Crop production was limited to dry farming of hay and grains due to limited water availability.

While controlled grazing in the Project Area Proposed Project Amendment Area has been a permitted use, grazing was halted in the late 1990s to protect sensitive native habitats. Cultivation has not been permitted as an interim use in the Project Area Proposed Project Amendment Area. Pursuant to Development Regulations included in this Specific Plan Amendment, agriculture uses are not permitted; however, an Agriculture Plan was prepared for the Proposed Project Amendment (Appendix 8).

# J. HOUSING TYPES

The Proposed Project Amendment meets the Otay Ranch GDP/SRP goal of providing diverse housing types through development of single family detached and smaller lot detached units. The community provides single family residential neighborhoods with densities between 0.29 and 8.45.3 dwelling units per acre. A multi-family neighborhood is planned adjacent to the Vvillage Ceore with a density of approximately 11.8 dwelling units per acre. The overall average density is 0.91.6 dwelling units per acre.

An Affirmative Fair Marketing Plan or participation in the San Diego County Building Association's Plan, that describes outreach efforts and lending practices will be undertaken to attract prospective homebuyers and/or tenants in the proposed housing marketing area, regardless of gender, age, race, religion, handicap, or economic status, will be prepared prior to construction and sales of the housing within the <a href="Project Amendment Area">Project Amendment Area</a>.

The Otay Ranch GDP/SRP limits the total units in the Village 14 and Planning Areas 16/19 to a combined maximum of 2,123 dwelling units; therefore, the number of dwelling units authorized within the Specific Plan may not be increased by utilizing the County of San Diego Density Bonus Ordinance which would otherwise allow an increase in total units. Any increase above 2,123 dwelling units would require an amendment to this Specific Plan. However, this Specific Plan Amendment, Chapter V. Implementation, Section B.I. Specific Plan Minor Modifications and Plan Inconsistencies, allows transfer of density within Village 14 as long as the combined maximum dwelling units is not exceeded, with one exception. The Otay Ranch GDP/SRP, Pages 117-118, provides for an exception to the maximum dwelling units in a village is a school site is not utilized for school purposes.

# IV. PUBLIC FACILITIES AND SERVICES

This chapter summarizes the more detailed information contained in the Public Facilities and Finance Plan (PFFP, Appendix 4). The PFFP is a requirement of the Otay Ranch GDP/SRP. The PFFP evaluates the public facilities needed to serve the Proposed Project Amendment and identifies how the provision of facilities will be phased and funded. The Implementation Chapter (Chapter V) of this Specific Plan Amendment also includes a Phasing Plan (V.C), Financing Plan (V.D), a Construction and Maintenance Responsibility Program (V.E), and the Landscape Maintenance Plan (V.F) which further describe public facility and service requirements.

#### A. DRAINAGE

The CEQA Drainage Study for Village 14 and Planning Areas 16/19 Proposed Project Amendment (December 2019) was prepared by Hunsaker and Associates. A synopsis of that study is provided below, and the full report is contained as an appendix to the Project EIR. The phasing and financing of drainage facilities is addressed in the PFFP.

Natural and existing runoff from most areas north of the Proposed Project Amendment will be separated from the Development Area runoff via separate storm drain systems. Thus, runoff from natural (undeveloped) or existing developed areas would continue to drain directly to Proctor Valley and the Upper Otay Reservoir, and not comingle with runoff from the Proposed Project Amendment until downstream of the proposed biofiltration basins (after low flows from the development areas have been treated). However, due to storm drain optimization, and to avoid a double storm drain system in many streets of the proposed development, runoff from some small offsite natural areas will mix with runoff from developed areas as shown in Exhibit 41, Conceptual Drainage Plan.

Runoff from the developed Proposed Project <u>Amendment</u> will drain to the Upper Otay Reservoir via Proctor Valley or the Lower Otay Reservoir via Jamul Creek. The runoff from the 85<sup>th</sup> percentile storm will be treated by <u>14-eight (8)</u> biofiltration basins <u>and two (2) proprietary compact biofiltration units (Modular Wetland Units)</u> located adjacent to Proctor Valley Road and northwest of Jamul Creek. Development of the Proposed Project <u>Amendment</u> will not cause any diversion to or from the Upper and Lower Otay Reservoir watersheds.

Onsite peak flow runoff from Village 14, Planning Area 16 and Planning Area 19 will also be routed through the biofiltration basins/proprietary units and discharged to the Proctor Valley Road storm drain system or existing natural tributary channels and flow to the Upper Otay Reservoir. The performance of the biofiltration basins/proprietary units is described in greater detail in the *Priority Development Project Storm Water Quality Management Plan (SWQMP) for the Village 14 and Planning Areas 16/19*, prepared by Hunsaker & Associates.

Runoff would be detained in the water quality/hydromodification basins and treated during the time it takes to drain completely. The locations of these BMPs can be seen in Exhibit 41. Treatment would include the settling of pollutants within the basins and filtering through the heavy vegetation and engineered soil media at the bottom of each basin. A trash and debris rack would be fitted to the base of each structure to prevent clogging of the low-flow orifices. Additionally, pre-treatment BMPs will be installed

upstream of the larger biofiltration bases, on an as needed bases, in order to prevent trash and larger pollutants from entering the basins. In this way, stormwater pollutant, trash and debris removal would occur prior to discharge into Upper and Lower Otay Reservoirs. Outlet structures at each basin would be sized and designed to convey runoff from the 100-year storm event.

All runoff conveyed in the storm drain systems will be treated in compliance with RWQCB regulations and federal criteria prior to discharging to natural watercourses. Post construction Best Management Practices (BMPs) refer to specific storm water management techniques which are applied to manage and treat post construction site runoff to minimize erosion. BMPs include "source control," aimed at reducing the amount of sediment and other pollutants, and "treatment control" aimed at keeping soil and other pollutants onsite once they have been loosened by storm water erosion.

Structural BMPs for the Proposed Project <u>Amendment</u> will be located to infiltrate, filter or treat the required runoff volume or flow (based on first flush rainfall) prior to its discharge. The BMPs will be designed to reduce toxin, nutrient and sediment loading of the first flush from the development. Structural BMPs will remove pollutants from urban runoff by simple gravity settling of particulate pollutants, filtration, biological uptake, media absorption or other physical, biological or chemical process. Volume-based and flow-based BMPs will be designed to mitigate the volume and maximum treatment flow-rate of runoff produced from a storm event.

Per the County of San Diego BMP Design Manual and the Final Hydromodification Management Plan (HMP) (March 2011), priority projects that have the potential to increase unmitigated peak flows and do not directly discharge to exempt water bodies are required to perform a hydromodification analysis. The proposed basins will be engineered to serve for both water quality treatment control and hydromodification purposes. The basin sizes, composition and riser structures are to be designed by the Project Design Engineer to comply with flow control requirements of the MS4 Permit. Implementing flow control hydromodification requirements will minimize the potential of storm water discharges from the MS4 from causing altered flow regimes and excessive downstream erosion in receiving waters. For San Diego area watersheds, the range of flows that result in increased potential for erosion or degraded instream habitat down-stream of Priority Development Projects shall be based on the Final HMP mentioned above. For the Proposed Project Amendment, this range of flows was determined to be 0.1Q2 to Q10.

Maintenance of onsite BMPs will be the responsibility of a CFD or other assessment mechanism, the Homeowners Association (HOA) or a similar approved maintenance entity.

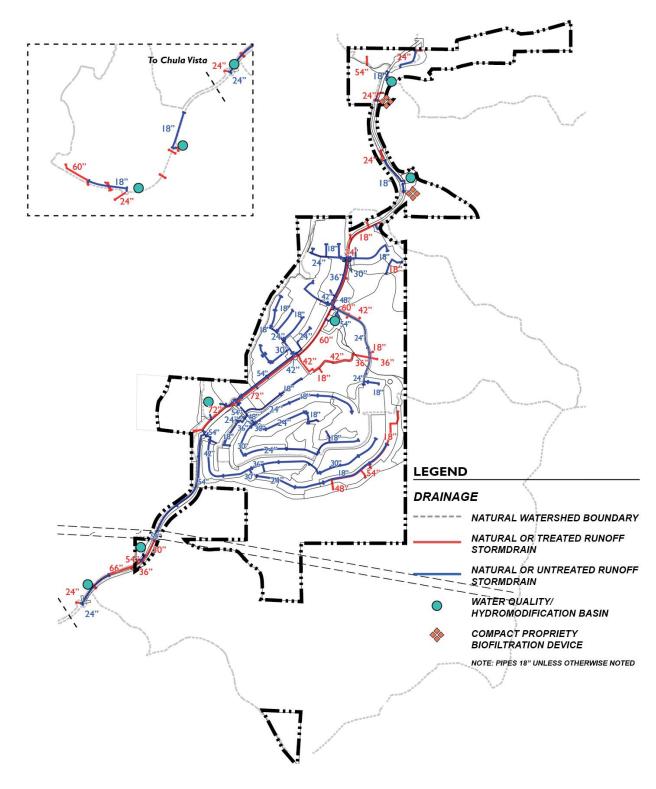


Exhibit 41 - Conceptual Drainage Plan

# **B. SEWER SERVICE**

The Overview of A Sewer Service Study Update Technical Memorandum for the Otay Ranch Village 14 and Planning Areas 16/19 Proposed Project Amendment<sup>22</sup> was prepared by Dexter Wilson Engineering, Inc. A synopsis of that plan is provided below; the full report is contained as an appendix to the Project EIR. The phasing and financing of wastewater facilities is addressed in the PFFP.

The County of San Diego establishes sewage generation factors based on population multipliers used to project sewage flows. With the planned developments, the average sewage generation for the Proposed Project <u>Amendment</u> is estimated at approximately 0.2831 million gallons per day (MGD).

Two Three public sewer lift stations will be required to convey flows from the Proposed Project Amendment to the offsite sewer system. These lift stations will be operated and maintained by the County of San Diego. As such, the lift station sites, and any necessary easements will be conveyed to the County of San Diego. The location of these on-site sewer facilities is depicted in Exhibit 42, Conceptual Sewer Plan (On-Site).

The public lift stations will be designed in accordance with County of San Diego standards to include redundant pumping units, standby power, odor control, overflow storage, and telemetry. The lift station site will also be designed with adequate access to all equipment items and would include fencing for security.

There will also be private lift stations in Planning Areas 16/19. These stations will be operated and maintained by an HOA. CC&Rs shall be recorded against the property and shall include language obligating the HOA to pay all costs for maintenance and operation of the on site private sewer system in conformance with the SSMP and District ordinances. The Applicant shall prepare a Sewer System Management Plan (SSMP) for the private sewer system that outlines a preventative maintenance program, contracted maintenance vender(s) and emergency procedures and contact information. The SSMP is subject to County review and approval.

Sewer service will be provided to the Proposed Project <u>Amendment</u> via the Salt Creek Interceptor which is owned and operated by the City of Chula Vista. The County of San Diego and City of Chula Vista have recently entered into a Sewage Transportation Agreement that allows flows from the County of San Diego, including the Proposed Project <u>Amendment</u>, to be conveyed through the Salt Creek Interceptor.

Under this agreement, the Proposed Project <u>Amendment</u> would be required to annex into the San Diego County Sanitation District (SDCSD), but sewer flows would be conveyed to the San Diego Metro System via the Salt Creek Interceptor.

The Salt Creek Interceptor has been sized to accommodate ultimate development in the service area, including the Proposed. The Salt Creek Interceptor ranges from a 15-inch to 48-inch line.

<sup>&</sup>lt;sup>22</sup> The Overview of Sewer Service for Village 14 and Planning Areas 16/19 was prepared for the Approved Project and is an Appendix to the Certified EIR.

## OTAY RANCH VILLAGE 14 AND PLANNING AREAS 16/19

The November 1994 Salt Creek Basin Study estimated 2,223 EDUs from Village 14 and Planning Areas 16/19 would convey flows to the Salt Creek Interceptor. The Proposed Project proposes development of 1,102 EDUs (based on City of Chula Vista criteria; 230 gpd = 1 EDU). Flows from the Proposed Project are not expected to impact the capacity of the Salt Creek Interceptor. The Salt Creek Interceptor Analysis prepared in March 2015 concluded that the Salt Creek Interceptor has adequate capacity for the Proposed Project and ultimate projected buildout of properties in the service area. There are two potential downstream reaches of the interceptor that will approach the replacement threshold at ultimate buildout and will need to be monitored as development occurs. Development for the Proposed Project has been reduced by 494 EDUs since the March 2015 Salt Creek Interceptor Analysis was prepared.

The Sewage Transportation Agreement between the City of Chula Vista and SDCSD allows up to 870,000 gpd of flows from areas within the County to the Salt Creek Interceptor without any improvements to the Salt Creek Interceptor. In establishing this flow limit, the County assumed a flow of 372,873 gpd from Village 14 and Planning Area 19. The current flow projection from the Proposed Project Amendment is 317,780 gpd. Therefore, it is concluded that the Salt Creek Interceptor has capacity to serve the Proposed Project Amendment.

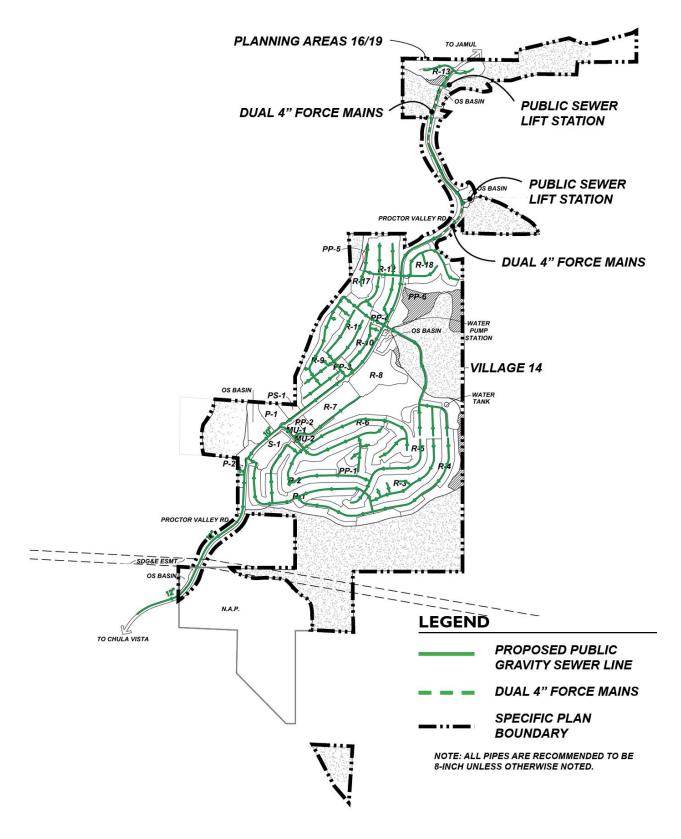


Exhibit 42 - Conceptual Sewer Plan (On-Site)

# C. WATER SERVICE

The Overview A Water Study Service—Update Technical Memorandum for the Otay Ranch Village 14 and Planning Areas 16/19 Proposed Project Amendment<sup>23</sup> was prepared by Dexter Wilson Engineering, Inc. A synopsis of that plan is provided below; the full report is contained as an appendix to the Project EIR. The phasing and financing of water facilities is addressed in the PFFP.

The Project AreaProposed Project Amendment Area is within the boundaries of the Otay Water District (OWD), which will be the primary supplier of water to the Project AreaProposed Project Amendment Area. OWD purchases water from the San Diego County Water Authority (CWA), who in turn purchases water from the Metropolitan Water District (MWD). The MWD and CWA plan to provide long term water supplies to member agencies to meet projected water demand based upon regional population forecasts. The Proposed Project Amendment has a projected potable water demand of 0.80-76 MGD per year.

In accordance with Senate Bills 610 and 221, the Otay Water District prepared a Water Supply Assessment and Verification Report for the <u>Approved Project Specific Plan</u>, which was approved by the Otay Water District Board of Directors on January 3, 2018. OWD will need to prepare and approve a similar Water Supply Assessment and Verification Report for the Proposed Project Amendment.

The Proposed Project <u>Amendment</u> will be served by the 980 Zone within the Central Service Area and 1296 Zone within the Regulatory Service Area of the Otay Water District. A new 1460 Zone is also proposed to be formed off the 1296 Zone. There are currently two pump stations in the 980 Zone. There are also two existing reservoirs in the 980 Zone, co-located, north of Rolling Hills Ranch. These reservoirs each have a capacity of five million gallons for a total of 10 million gallons. Major 980 Zone pipelines near the Proposed Project <u>Amendment</u> are all located west of the Proposed Project <u>Amendment</u> and include transmission lines in Hunte Parkway and Proctor Valley Road. The 36-inch transmission line in Proctor Valley Road has been extended to Agua Vista Road within Rolling Hills Ranch.

The Proposed Project <u>Amendment</u> will receive water service by expanding the existing 980 and 1296 Zone water systems and creating a new 1460 Zone. Exhibit 43, <u>Conceptual Water Service Plan</u>, illustrates the proposed major water facilities onsite near the Proposed Project <u>Amendment</u>. There are several major 980 Zone and 1296 Zone <u>Wwater Ssystem</u> improvements within the <u>Project AreaProposed Project Amendment Area</u> which are identified in the Otay Water District's Capital Improvement Program.

The Otay Ranch GDP/SRP establishes a goal for conserving water during and after construction of the Otay Ranch. A Water Conservation Plan has also been prepared for the Proposed Project Amendment. The Water Conservation Plan demonstrates a 10% reduction in outdoor residential water use complying with the County's Water

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<sup>&</sup>lt;sup>23</sup> The Overview of Water Service for Village 14 and Planning Areas 16/19 was prepared for the Approved Project and is an Appendix to the Certified EIR.

Conservation in Landscape Ordinance. In addition, the mixed-use commercial land use will comply with the County's Water Conservation in Landscape Ordinance.

By reducing outdoor water use by 10% on each lot, the Proposed Project will reduce annual outdoor potable water use by 9,125 gallons per single family home.

In addition to the outdoor water conservation measures, the Proposed Project <u>Amendment</u> would also implement the following indoor water conservation features to further reduce potable water demand.

- Hot Water Pipe Insulation. This measure involves the insulation of hot water pipes
  with 1-inch walled pipe insulation and separation of hot and cold-water piping.
  This measure is estimated to result in annual savings of 2,400 gallons per
  residential unit.
- 2. Pressure Reducing Valves. Setting the maximum service pressure to 60 psi reduces any leakage present and prevents excessive flow of water from all appliances and fixtures. This measure is estimated to result in annual water savings of 1,800 gallons per residential unit.
- 3. Water Efficient Dishwashers. There are a number of water efficient dishwashers available that carry the Energy Star label. These units result in an estimated yearly water savings of 650 gallons per residential unit.
- 4. Residential Landscaping. By complying with the model water use ordinance, it is estimated that outdoor water use at single family residences will be reduced by approximately 10 percent.

The indoor and outdoor water conservation measures would result in a total reduction of 37,52248,462 gpd for the residential portion of the Project. These savings represent approximately 4.76.4% of the total potable water use within the Proposed Project Amendment and will help lower per capita water use within OWD.

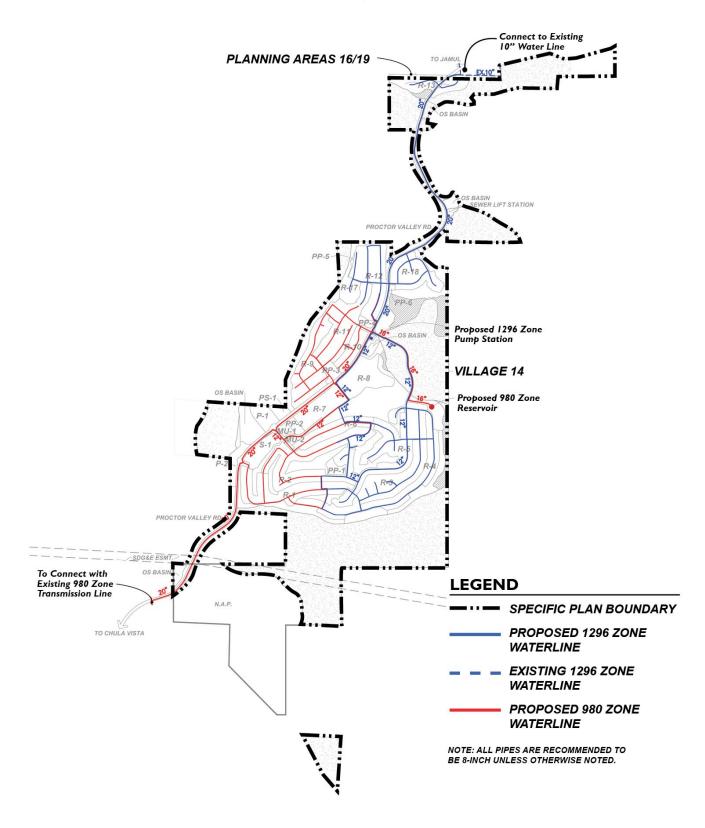


Exhibit 43 - Conceptual Water Service Plan

## **D. LAW ENFORCEMENT**

The County of San Diego currently provides law enforcement services to the Proposed Project Amendment Area. The Specific Plan Amendment includes a 2.3-acre Public Safety Site and a Mixed-Use Site with retail space. A 500 square foot Sheriff's storefront facility could be accommodated at either of these sites.

Additionally, the Otay Ranch GDP/SRP requires the preparation of design guidelines to deter criminal activity as part of the specific plan process. These guidelines are included in the Village Design Plan (Appendix 5) and Planning Area 16/19 Design Guidelines (Appendix 7). See the PFFP (Appendix 4) for additional information regarding law enforcement facilities and services.

# E. FIRE AND EMERGENCY SERVICES

#### I. FIRE

The Project Area Proposed Project Amendment Area is within the service area of San Diego County Fire Authority (SDCFA). The SDCFA provides fire protection services to the Project AreaProposed Project Amendment Area. The existing SDCFA Station 36 is approximately 2.5 road miles from the Proposed Project Amendment's northern entrances. Station 36 has 7 full-time firefighters and either Station 36 or a temporary or permanent on-site station would provide initial response to the Proposed Project Amendment. The Specific Plan reserves a Public Safety Site designated to accommodate a future fire station. The Village 14 and Planning Areas 16/19 Fire Protection Plan and the Fire Protection Technical Memorandum - Otay Ranch Village 14 and Planning Areas 16/19 Proposed Project Amendment -prepared by Dudek (FPP) evaluates a two-phased approach for fire service. The Applicant and SDCFA entered into a Fire Protection and Mitigation Term Sheet dated June 24, 2019 ("Term Sheet") which outlines the Proposed Project Amendment's fair share of fire facility and services necessary to serve the Proposed Project Amendment Area. The Term Sheet requires that prior to recordation of the first final map, the Applicant will enter into a Fire Services Agreement.

# These phases are Fire Service implementation phases include:

- Interim fire protection during construction would be provided by Jamul Fire Station 36 or possibly by a temporary on-site station; and
- Prior to build-out of the Proposed Project <u>Amendment</u>, an on-site fire station would be provided on the Public Safety Site pursuant to a Fire <u>Services</u> Agreement between the Applicant and SDCFA. This permanent <u>on-site</u> station would be able to serve <u>96100</u>% of the residential <u>and commercial</u> lots within the Proposed Project <u>Amendment</u> within the 5-minute travel time standard for Village and Limited Semi-Rural Residential lots (County General Plan, Safety Element, Table S-1), <u>including 100% of the Village 14 residential and commercial lots</u> and a portion of the Planning Areas 16/19 residential lots. <u>The Ee</u>xisting <u>SDCFA</u> Station 36 would be able to respond to the

remainingapproximately 41% of the Planning Area 19 lots within 5 minutes and the 100% of the remaining Village 14 lots within and to all of the Planning Areas 16/19 residential lots within a 4 to 7 minute travel time, well below the 10-minute travel time standard for Semi-Rural Residential lots (County General Plan, Safety Element, Table S-1); and

Fire Station timing, size, apparatus and equipment details would be determined
 <u>consistent with the Term Sheet</u> as part of a Fire Service Agreement between the
 SDCFA and the Applicant. This agreement will be negotiated and approved by
 both parties prior to <u>issuance of grading permitsapproval of the first final map</u>
 for the Proposed Project <u>Amendment</u>.

Although the Proposed Project <u>Amendment</u> is in the SDCFA service area, the neighboring fire agency, the City of Chula Vista Fire Department, includes resources that may be available to respond to emergency calls as second or third engine via the existing or an updated automatic or mutual aid agreement. Of the existing Chula Vista fire stations near the Proposed Project <u>Amendment</u>, Chula Vista Fire Station 8 is the closest, at approximately <u>2.93.5</u> miles from the southernmost entrance to the <u>Proposed</u> Project <u>Amendment</u> Area.

The Preserve Edge Plan (Appendix 1), Village Design Plan (Appendix 5) and Planning Areas 16/19 Design Guidelines (Appendix 7) address fuel modification and brush management. The Fire Protection Plan (Appendix 2) describes the fire protection measures incorporated into the Proposed Project Amendment. The FPP also identifies the components, phasing, and funding of the planned fire station. The permanent Fire Station was planned for this area in the approved 1993 Otay Ranch GDP/SRP and impacts associated with the construction and operation of the fire station have been analyzed as part of the Proposed Project Amendment's EIREnvironmental Documents. See the Public Facilities Finance Plan (Appendix 4) for additional information regarding fire and emergency services facilities and services.

# 2. EMERGENCY SERVICES

The San Diego region is exposed to a number of hazards which have the potential for disrupting communities and causing casualties. Possible natural disasters include earthquakes, floods, fires, landslides and tropical storms. There is also a threat of manmade incidents such as war, nuclear disasters, hazardous materials spills, major transportation accidents, crime, fuel shortages, terrorism or civil disorder. The Otay Ranch GDP/SRP includes goals and policies to promote public safety in the event of a disaster. These goals and policies include participating in emergency disaster plans and programs, establishing safe and effective evacuation routes and facilitating post-disaster relief and recovery programs.

The foundation of California's emergency planning and response is the California Disaster and Civil Defense Master Mutual Aid Agreement, a statewide mutual aid system designed to ensure adequate resources, facilities and other support are provided to jurisdictions whenever their own resources prove to be inadequate to cope with a given situation. San Diego County is in Mutual Aide Region 6 of the State system. The Unified San Diego County Emergency Services Organization

consists of the County and cities within the County and provides for preparing mutual emergency plans.

See the Wildland Fire Evacuation Plan for Otay Ranch Village 14 and Planning Areas 16/19 (Project Certified EIR, Appendix 3.1.1-3). This for more details regarding the evacuation approach is still applicable to for the Proposed Project Amendment.

## F. SCHOOLS

The Proposed Project Amendment Area is currently within the boundaries of five school districts: Chula Vista Elementary School District (CVESD), Sweetwater Union High School District (SUHSD), Jamul Dulzura Union School District (JDUSD), Grossmont Union High School District (GUHSD) and Cajon Valley Union School District (CVUSD). The Otay Ranch GDP/SRP provides that a "Transfer of Territory" would be processed with the Specific Plan for Village 14, which could result in students within Village 14 attending CVESD and SUHSD schools, while students within Planning Area 19 would attend GUHSD and JDUSD. This Transfer of Territory is subject to approval of the San Diego County Department of Education. If the transfer of territory does not occur and the school district boundaries remain unchanged, CVESD, SUHSD, JDUSD and GUHSD have adequate capacity to serve the students generated by the Proposed Project Amendment within their existing district boundaries. See the PFFP for additional information regarding student generation, phasing and financing of school facilities. The following discussion assumes approval of the transfer of territory, consistent with the Otay Ranch GDP/SRP intent.

# I. ELEMENTARY SCHOOLS

Based on 2018/2019 enrollment information, Tthere are six 11 existing CVESD elementary schools that have existing capacity and may serve Village 14 students, including Heritage Elementary, McMillin Elementary, Hedencamp Elementary, Veterans Elementary, Wolf Canyon Elementary, Casillas, Clear View Charter, EastLake, Marshall, Olympic View, Salt Creek and Camerena Elementary Wolf Canyon elementary schools. Based on 2015/2016 enrollment information, Heritage, Hedencamp and Wolf Canyon elementary schools have capacity to serve Village 14 students on an interim basis. However, the CVESD will determine where Village 14 students will be served based on available school capacity at the time students are generated from Village 14.

Consistent with the Otay Ranch GDP/SRP, the Specific Plan Amendment reserves an elementary school site (9.79 ac.) within the Village 14 Village Core.

Utilizing the student generation factors identified by CVESD, it is projected that approximately 409 481 elementary school students will result from development of the Proposed Project Amendment in Village 14 and 51-5 elementary students will result from the development of Planning Area\_s\_16/19, for a total of 460 486 elementary school students. These figures are significantly less than the required capacity of a single elementary (K-6) school (750-1000 students).

The Village 14 school site would be reserved for acquisition by the CVESD or dedication to the school district, pursuant to an agreement between the Applicant and CVESD. It is anticipated that a graded school site will be delivered to the

CVESD, including utilities provided to the site and an all-weather road acceptable to the SDCFA and CVESD. The Otay Ranch GDP/SRP School Facilities Implementation Plan is based on the premise that schools will be constructed when no greater than half of the school's projected students reside in the community; however, facility phasing is solely determined by CVESD based on available school capacity near the Proposed Project <u>Amendment</u>.

It is anticipated that Planning Areas 16/\_19 will be provided served by elementary school services by the Jamul Dulzura Union School District (JDUSD).

JDUSD currently has capacity to serve the student proposed to be generated by the Proposed Project.

See the PFFP for more detailed information regarding phasing and financing of school facilities.

# 2. MIDDLE SCHOOL

Middle schools within the SUHSD serving Otay Ranch include Rancho del Rey Middle School and EastLake Middle School. Based on the student generation factors for appropriate school districts, it is projected that 121–139 middle school students will result from development of Village 14 and 15–2 students will result from the development of Planning Area\_s\_16/19. Throughout the SUHSD and JDUSD, additional middle school capacity is available. Students generated by the Proposed Project Amendment would be expected to attend an existing middle school.

SUHSD officials have indicated that students generated by the Proposed Project Amendment may attend EastLake Middle School. The SUHSD owns a middle school site within Otay Ranch Village 11 and intends to construct a new middle school with a projected capacity of 1,500 students. Once constructed, this facility may be used byserve middle school students generated by the Proposed Project Amendment.

JDUSD has indicated that the 15-2 middle school students generated by the development of Planning Areas 16/19-could attend Oak Grove Middle School, which currently has capacity to house these additional students be served by the JDUSD.

## 3. HIGH SCHOOL

It is anticipated that 228-304 students would be generated by Village 14 within the SUHSD and 18-3 students will be generated by Planning Areas 16/\_19 located within the boundaries of GUHSD. Students generated by the Proposed Project would be expected to attend an existing high school.—SUHSD officials have indicated students generated by the Village 14 portion of the Proposed Project Amendment may attend Eastlake High School. The SUHSD is currently coordinating with Otay Ranch property owners to identify a high school site within the southeastern portion of the Otay Valley Parcel. Once constructed, this facility may serve high school students generated by the Proposed Project Amendment.

It is anticipated that the <u>18-3</u> high school students generated by Planning Area\_s <u>16/</u>19 may attend Steele Canyon High School within the GUHSD.

Steele Canyon currently has capacity to house students generated by the development of Planning Areas\_16/19.

#### **G. REGIONAL FACILITIES**

In addition to the public facilities described above, the Otay Ranch GDP/SRP requires the preparation of Regional Facilities Plans concurrent with the Specific Plan for the following regional facilities:

- Arts and Cultural Facilities
- Cemetery Facilities
- Health & Medical Facilities
- Community Purpose Facilities
- Social & Senior Service Facilities
- Correctional Facilities
- Justice Facilities
- Integrated Solid Waste Facilities
- Child Care Facilities

The following constitutes the Regional Facilities Plans for each facility as required by the Otay Ranch GDP/SRP.

## I. ARTS AND CULTURAL FACILITIES

The Otay Ranch GDP/SRP anticipates a multi-use cultural complex within the Eastern Urban Center. In addition, public art and artistic public improvements will be visible in the design of the Proposed Project Amendment. Elements such as landscaping, gateways, signage, streetlights, paving materials, fencing, street and park furnishings and other key focal points will be utilized. These design issues are addressed in the Village 14 Design Plan and Planning Area\_s 16/19 Design Guidelines.

# 2. CEMETERY FACILITIES

The Otay Ranch GDP/SRP requires that each Specific Plan confirm the Otay Ranch GDP/SRP conclusion that existing cemetery capacity is adequate to serve Otay Ranch residents, including the Proposed Project Amendment. The Proposed Project Amendment will create a demand for cemetery space which can be met in the nine cemeteries, memorial parks and mausoleums within the South County area, including Cypress View, Glen Abbey, Greenwood, Holy Cross, La Vista, Mount Hope, Mount Olivet and San Ysidro.

## 3. HEALTH & MEDICAL FACILITIES

The Otay Ranch GDP/SRP requires that opportunities be provided to health care providers to consolidate health care services as part of the Specific Plan review process. Based on existing and projected services provided in the South County, no additional acute care hospital facilities will be needed to serve the Proposed Project Amendment. Sharp Chula Vista Medical Center's broke ground on anew 197,000-square foot hospital tower expansion in November 2016 to meet the needs of the growing South County region of San Diego. The grand opening of the new hospital is anticipated in 2019. was completed in September 2019. Both Scripps Memorial Hospital and the expanded Sharp Chula Vista Medical Center will have

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the capacity to meet the medical needs of Project AreaProposed Project Amendment Area residents the growing South County region, including the Proposed Project Amendment Area. The area will also be served by Paradise Valley Hospital and other local private facilities.

In the area of mental health, service trends indicate an increase in day treatment and out-patient services as an alternative to traditional therapy in a hospital setting. This change in service delivery will off-set the increased service demand resulting from the Proposed Project <u>Amendment</u>.

Build out of the <u>Proposed</u> Project <u>Amendment</u> Area will generate an incremental demand for additional nursing home beds. It is anticipated that this demand can be met in existing nursing facilities within the South County. The following private nursing home/senior service facilities are located proximate to the <u>Proposed</u> Project <u>Amendment</u> Area:

- St. Paul's Plaza Senior Living
- Sunrise Bonita Assisted Living
- Villa Bonita
- Atria Bonita
- Westmont at San Miguel Ranch
- Activcare at San Miguel Ranch
- Fredericka Manor
- Veterans Home of Chula Vista
- Canterbury Court
- Pacific Point Retirement Community
- Sienna at Otay Ranch

Build out will also generate the need for medical practitioners (doctors, dentists, chiropractors and allied health professionals). Office space for purchase or lease, which is accessible to the public and suitable for siting medical practitioner services, will be available within the Village 14 Mixed Use area, the Eastern Urban Center of Otay Ranch and other retail/office areas within the City of Chula Vista.

## 4. SOCIAL & SENIOR SERVICE FACILITIES

The Otay Ranch GDP/SRP establishes goals for ensuring that Otay Ranch residents have adequate access to sources of governmental and private social and senior services programs. Social service programs are mandated by State and Federal statutes and regulations and are largely funded from State and Federal sources. The public sector provides many basic support services to needy segments of the population. At the regional level, the County of San Diego has the primary responsibility to provide social services to County residents. The Department of Social Services serves one out of every 11 County residents, or other 100,000 persons each month.

There are numerous non-profit health and social service organizations located in the South County area. The County Area Agency on Aging provides social and nutritional programs, legal services, ombudsman programs and services to prevent or postpone institutionalization of seniors.

## 5. CORRECTIONAL & JUSTICE FACILITIES

The Otay Ranch GDP/SRP Correctional and Justice Facilities plans do not apply, since no correctional or justice facilities and planned within the Proposed Project Amendment.

#### 6. CHILDCARE FACILITIES

This section implements the Otay Ranch GDP/SRP requirement to prepare a Childcare Master Plan. The Specific Plan <u>Amendment</u> provides opportunities to locate facilities to meet the childcare needs of the community. Childcare facilities may be located within private homes or commercial/mixed uses centers.

#### **Family Care Homes**

Home-based child-care includes small family day care homes (SFDCH) which may serve six children and large family day care homes (LFDCH) which may serve 7-12 children. Consistent with the Development Regulations, SFDCHS could potentially be located within single family residential zones in the Specific Plan Amendment area.

#### Child Care Center

Facility-based childcare may be non-profit or commercial facilities located in non-residential land use areas within the Proposed Project <u>Amendment</u>. The Mixed-Use Site could include child-care facilities. The State adopted regulations related to licensing, application procedures, administrative actions, enforcement provisions, continuing requirements and the physical environment for a child day care and day care centers. All child-care facilities within the <u>Proposed</u> Project <u>Amendment</u> Area must comply with State, as well as local, regulations.

#### 7. COMMUNITY & REGIONAL PURPOSE FACILITIES

Community Purpose Facilities (CPF) and Regional Purpose Facilities (RPF) are not required in the County of San Diego and, therefore, do not apply to the Proposed Project <u>Amendment</u>.

## 8. INTEGRATED SOLID WASTE MANAGEMENT

The Specific Plan will comply with the Otay Ranch GDP/SRP requirements for a waste management system and applicable State and County regulations, including, but not limited to:

- Curbside recycling
- Green waste recycling
- Material recovery facility
- Household hazardous waste collection facility
- Landfill capacity

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Curbside pickup and recycling services will be provided to the Proposed Project <a href="Maintenangement"><u>Amendment</u></a> through a contract with a local waste management service provider. Recyclable <a href="maintenangement">materials</a> will be sorted at curbside.

Trash and recycling services will occur on a regular basis depending on the local waste service provider's operations. It is anticipated that green waste collection will be offered every other week; however, the local waste service will establish collection schedules. To promote recycling, it is anticipated that the waste service provider will offer different monthly trash service rates depending on the size of each trash container.

In addition to the above described regional facilities, the Otay Ranch GDP/SRP requires the preparation of facility master plans for library facilities, civic facilities and animal control facilities. These master plans are provided in the PFFP.

## V. IMPLEMENTATION

#### A. CONCURRENT PROCESSING

This Specific Plan Amendment is being processed concurrently with other approvals the Revised Vesting Tentative Map a General Plan Amendment, Zone Reclassification, and Otay Ranch RMP Amendment. A Site Development Permit for Proctor Valley Road improvements is also being concurrently processed in the City of San Diego. The Applicant is processing Proctor Valley Road Improvement Plans in the City of Chula Vista for the segment within the City of Chula Vista. A Revised Tentative Map is also being processed concurrently with the Specific Plan Amendment. An EIREnvironmental Ddocuments hasve been prepared to analyze and disclose potential environmental impacts.

#### I. DEVELOPMENT APPROVALS

#### a) FUTURE RELATED DISCRETIONARY APPROVALS

The Specific Plan <u>Amendment</u> is implemented through two primary discretionary approvals, Tentative Maps and Site Plans.

## b) TENTATIVE MAP

The purpose of Tentative Map is to subdivide land in compliance with the California Subdivision Map Act, the County Subdivision Ordinance and this Specific Plan. Tentative Maps or revised Tentative Maps are deemed to be consistent with this Specific Plan <u>Amendment</u> and shall be approved without amending this Specific Plan <u>Amendment</u> under the following conditions:

• Any shift of units from one residential neighborhood to another within Village 14 and/or between Planning Areas 16/\_19 must not constitute an increase/decrease in units greater than (+/-) 15% from the original unit count assigned to a neighborhood/Planning Area as shown in the Site Utilization Plan, Exhibit 3 and related Table 2, Land Use Summary Table, and does not exceed the total of 1,119-266 residential units.

- The modification must not result in a change greater than (+/-) 15% to any of the acreage categories in Table 2, Land Use Summary Table, for the Single-Family Residential land uses.
- Parks, Public Safety, Internal Open Space, RMP Preserve and Circulation land uses may be modified in size/location and configuration, as necessary to comply with requirements to provide public facilities and services pursuant to County standards, the Otay Ranch GDP/SRP and Specific Plan Amendment policies and thresholds.
- If the school site is not utilized for school purposes, the 97 units unused units may be allocated to the school site may be implemented, without any amendments to the Specific Plan Amendment or Vesting Tentative Map, however Site Plan approval will be required.

## c) FUTURE RELATED MINISTERIAL APPROVALS

After approval of the <u>Vesting Tentative Map</u> and Site Plans, there are several ministerial prerequisites prior to project grading and actual construction of public facilities, single-family residences, or mixed-use area, as follows:

## d) FINAL SUBDIVISION MAPS

Final Subdivision Maps must be prepared in substantial compliance with an approved Tentative Map. The processing of Final Subdivision Maps shall be a ministerial action pursuant to the provisions of the California Subdivision Map Act and the San Diego County Subdivision Ordinance. Where the provisions or procedures of the San Diego County Subdivision Ordinance conflict with the provisions of the Specific Plan Amendment, the Specific Plan Amendment shall apply. Multiple Final Subdivision Maps may be prepared, processed and approved. Final Subdivision Maps for the Project AreaProposed Project Amendment Area shall be deemed to be in substantial compliance with the previously approved Vesting Tentative Map if:

- The Final Subdivision Map is consistent with Specific Plan Amendment, including the Specific Plan Development Regulations;
- The Final Subdivision Map does not increase the number of units or lots contained in the approved tentative maps;
- The final grades identified in the Final Map will not substantially and adversely affect the drainage patterns identified in the approved tentative maps or result in pad elevation changes of more than 10 feet;
- Modifications to mapped features such as lot lines, street alignments and driveway locations comply with engineering and zoning requirements;
- Modifications to the size, configuration or location of public facilities are necessary to comply with facility standards or thresholds identified in the Specific Plan Amendment, County regulations or standards promulgated by other public agencies with jurisdiction over the subject facilities; and
- The Final Subdivision Map does not encroach into RMP Preserve land uses as identified in the approved tentative maps.

## e) SITE PLANS

The Site Plan is a ministerial permit reviewed and approved by the PDS Director. The purpose of the Site Plan is to evaluate compliance with the Specific Plan Amendment and amended Appendices, including but not limited to, the Specific Plan Amendment, the Development Regulations, Village 14 Design Plan, Planning Area s 16/19 Design Guidelines, Preserve Edge Plan, Fire Protection Plan<sup>24</sup>, and those sections of the County Zoning Ordinance not in conflict with the Specific Plan Amendment —and associated Planning Documents. Site Plans include maps and plans containing sketches, text and drawings to present elements of a proposed development sufficient to assure implementation of the provisions of the Specific Plan Amendment, including the architectural characteristics, building massing, siting of buildings and structures, vehicular access and the provisions of required improvements.

## f) GRADING PERMITS

Pursuant to the County's Grading Ordinance, grading plans for the Proposed Project <u>Amendment</u> are subject to grading review and approval and must be found to be in compliance with the approved Tentative Map(s).

## g) IMPROVEMENT PLANS

This process typically includes plan check of improvement plans to construct infrastructure that is conditioned as part of the project approval. These plans shall include monumentation, signage, and street hardscape within the public right-of-way. Improvement Plans may be approved by the County of San Diego, City of San Diego and/or City of Chula Vista.

## h) BUILDING PERMITS

This process includes plan checks necessary to obtain building permits for buildings and structures. The ministerial building permit review results in the issuance of a Building Permit.

#### **B. SPECIFIC PLAN MINOR MODIFICATIONS AND PLAN INCONSISTENCIES**

#### I. SPECIFIC PLAN MINOR MODIFICATIONS

It is anticipated that certain changes or modifications to the Specific Plan Amendment text and exhibits may be necessary during development of the Project AreaProposed Project Amendment Area. Proposed modifications and revisions that are in substantial compliance with the Specific Plan Amendment text and exhibits shall be considered minor modifications and shall not require an amendment to the Specific Plan Amendment. The PDS Director shall have the authority to determine if the revision is a minor modification. The PDS Director may refer any proposed modification to the Board of Supervisors for approval.

The following changes or modifications are "minor modifications" for the purposes of determining substantial compliance:

<sup>&</sup>lt;sup>24</sup> The Fire Protection Technical Memorandum – Otay Ranch Village 14 and Planning Areas 16/19 Proposed Project Amendment (December 2019), prepared by Dudek addresses the Proposed Project Amendment.

- The PDS Director may administratively approve the transfer of dwelling units from one residential neighborhood to another within Village 14 and/or between Planning Areas 16/\_19 and Village 14. The transfer must not constitute an increase/decrease in units greater than (+/-) 15% from the original unit count assigned to a neighborhood/Planning Area as shown in Exhibit 3, Site Utilization Plan and related Table 2, Land Use Summary, and does not exceed the total of 1,119-266 residential units. This provision does not apply to unit transfers to the school site, if the school site is not utilized for school purposed.
- If the school site is not utilized for school purposes, the 97 unitsunused units may be allocated to the school site may be implemented, without any amendments to the Specific Plan Amendment or Tentative Map; however, a Site Plan will be required. The 15% transfer limitation does not apply to unit transfers to the school site.
- Minor realignment or modifications to the internal streets serving the Proposed Project Amendment, if approved by the Department of Public Works.
- Changes in design features such as paving, lighting, landscaping treatments, fencing, signage or alternations to elevations, floor plans, and/or Site Plans that do not change residential structure heights or number of stories.

# 2. INCONSISTENCIES BETWEEN THE SPECIFIC PLAN <u>AMENDMENT</u> AND OTHER RULES

To the extent there are inconsistencies between the provisions in this Specific Plan Amendment and other rules, regulations, plans, policies, or ordinances of the County, the provisions of this Specific Plan Amendment shall be controlling and supersede such other inconsistent provisions. The PDS Director is authorized, upon request of the Applicant(s), to allow changes to the Proposed Project Amendment without amending this Specific Plan Amendment, provided any such change is not expressly prohibited by the Specific Plan Amendment and the PDS Director determines no new significant impact will be created or no increase in a previously identified significant environmental effect will occur as a result of the requested change(s).

#### C. PHASING PLAN

The Proposed Project <u>Amendment</u> will be constructed in multiple phases. <u>The Exhibit</u> 44, Conceptual Phasing Plan, <u>Exhibit</u> 44 divides the Specific Plan <u>Amendment</u> into <u>five four</u> geographic phases. Necessary infrastructure and amenities for each phase will be provided as the development progresses.

The Phasing Plan is non-sequential to respond to regulatory constraints or economic and market fluctuations. Therefore, this Specific Plan identifies facilities performance thresholds and infrastructure improvements for each phase as if that phase developed without relying on other phases. Table 6 breaks the Proposed Project <u>Amendment</u> into <u>five-four</u> phases, Table 7 identifies the infrastructure that must be constructed with each phase.

This Phasing Plan also identifies thresholds for improvements to Proctor Valley Road, off-site water and sewer transmission lines, provision of the <u>on-site</u> water reservoir,

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delivery of the school site, improvement of the neighborhood parks and delivery of the Public Safety Site.

**Table 6: Phase Summary** 

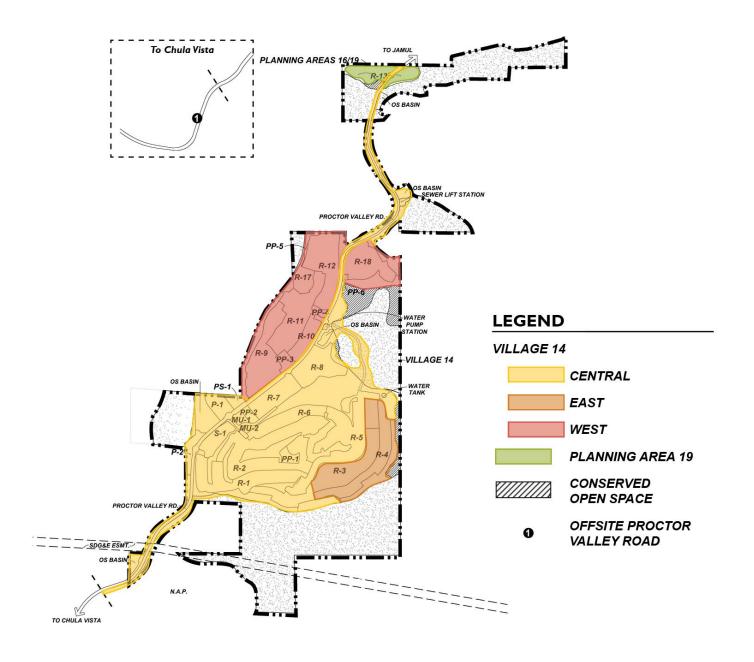
Phase	Units	Retail (SF)	Public Parks (acres)	Private Parks (acres)	Civic Uses
Village 14					
Central	531		3.9	2.8	
East	327			2.1	
West	395	10,000	<b>7</b> <u>6</u> .2	4. <del>7</del> <u>6</u>	12.4 <u>2</u>
Subtotal	1,253	10,000	<u>10.2</u> <del>11.1</del>	9.6 <u>5</u>	12.42
Planning Area 19					
PA 19	13				
Subtotal	13				
<b>Grand Total</b>	1,266	10,000	<u>10.2</u> 11.1	9. <u>65</u>	12.4 <u>2</u>

Table 7: Phasing Table

	PHASE			
	Central	East	West	PA 19
Facility				
Drainage Facilities	X	X	X	X
Storm Drain Facilities	X	X	X	X
Sewerage Facilities				
Lift Station	X			X
Off-Site Transmission Line	X			
Transportation Facilities				
Proctor Valley Road	X	X	X	X
On-site Road Improvements	X	X	X	X
Off-site Road Improvements	X	X	X	X
Water Facilities				
Off-site Transmission Line	X		X	<u>X</u>
Water Tank (980)	<u>X</u>	X		
Interim 1296 Pump Station		X		
Transmission line to Water Tank		X		
1460 Hydropneumatics Pump (Water)				
Fire & Emergency Medical Facilities				
Interim Fire Station <sup>25</sup>	X	X	X	
Permanent Fire Station	TBD	TBD	TBDX	
Law Enforcement Facilities			X	
Parks & Recreation Facilities				
Neighborhood Parks	X		X	
Private Swim Clubs	X		X	
Private Pocket Parks	X	X	X	
School Facilities			X	

<sup>&</sup>lt;sup>25</sup> An interim fire station may not be needed to serve Planning Areas 16/\_19.

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**Exhibit 44 - Conceptual Phasing Plan** 

Not to scale

#### **D. FACILITIES FINANCING**

To finance the public facilities and services described in this Specific Plan Amendment and the PFFP, an individual property owner, consistent with Board Policy I-136, may propose to initiate proceedings to form one or more Public Financing Districts with one or more public agencies to finance all or a portion of the cost of the design, engineering, property acquisition, construction and maintenance costs of those community facilities pursuant to applicable law.

The term "Public Financing Districts" means any assessment district, community facilities or other special tax district, infrastructure financing district, maintenance district or other similar financing district created to finance improvements, fees or services, or refund or refinance bonds, including, but not limited to, the Marks-Roos Local Bond Pooling Act of 1985, the Mello-Roos Community Facilities Act of 1982, the Improvement Bond Act of 1915, and the Refunding Act of 1984 for 1915 Improvement Act Bonds.

#### E. CONSTRUCTION AND MAINTENANCE RESPONSIBILITIES

The construction and maintenance responsibilities of the facilities and infrastructure within the Project AreaProposed Project Amendment Area will be divided among the Applicant, homebuilder, the Homeowner's Association (HOA), the County, and existing and future Public Financing Districts. Table 8, Construction and Maintenance Responsibilities for Facilities and Infrastructure, describes anticipated construction and maintenance responsibilities.

## F. LANDSCAPE MAINTENANCE RESPONSIBILITIES

Maintenance responsibilities within the Project Area Proposed Project Amendment Area are described below.

- A Community Facilities District (CFD), formed by the County, will fund maintenance of RMP Preserve land conveyed to the Preserve Owner Manager, pursuant to the Phase 2 RMP requirements.
- Community Facilities District(s) or Master HOA will maintain flood control
  detention/hydromodification basins, flow-based proprietary biofiltration units
  (such as Modular Wetland Units or Fiterra Systems) landscaping along Proctor
  Valley Road, external slopes, perimeter walls and fuel modification areas.
- A Community Facilities District will maintain public parks.
- The Master Homeowners Association(s) will maintain landscaping associated with internal slopes and streets, community and neighborhood entry monuments and private parks and recreation facilities.
- Single family lots will be maintained by individual homeowners.
- Mixed-Use retail/commercial site will be privately maintained by the property owner or an HOA.
- Public Facility Sites (Public Safety, School, Water Reservoir Tank, Sewerage) will be maintained by their respective owners or per special maintenance

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districts or maintenance agreements assigned to the Homeowners Association(s).

Table 8: Construction and Responsibilities for Facilities and Infrastructure

	Acquisition	Construction	Maintenance	Ownership	Access	
	1		HOA or County	Ownership	Access	
Public Roads	Developer(s)	Developer(s)	District	County	Public	
Private Roads	Developer(s)	Developer(s)	HOA	HOA	HOA	
Off Site Road Improvements	Developer(s) and Fair Share Contribution	Developer(s) and Fair Share Contribution	County/City of Chula Vista	County/City of Chula Vista/City of San Diego	Public	
On Site Trails	Developer(s)	Developer(s)	HOA or County/District	HOA or County/District	Public	
Landscaped Parkways	Developer(s)	Developer(s)	HOA or County/District	HOA or County/District	Public	
Public Road Lighting	Developer(s)	Developer(s)	County	County	N/A	
Specialty Village Lighting	Developer(s)	Developer(s)	НОА	НОА	N/A	
MU Parking Lot	Developer(s)	Developer(s)	HOA	НОА	Public	
RMP Preserve	RMP Preserve Dedication	NA	POM Assessment	POM	Public	
Internal Open Space (HOA)	Developer(s)	Developer(s)	НОА	НОА	Public	
Internal Open Space (Public)	Developer(s)	Developer(s)	County/District	County/District	Public	
Public Parks	Developer(s)	Developer(s)	County/District/	County	Public	
Private Parks	Developer(s)	Developer(s)	HOA	НОА	HOA	
Water System	Developer(s)	Developer(s)	OWD	OWD	NA	
Sewer System	Developer(s)	Developer(s)	County/District/ HOA	County/District/HOA	N/A	
Drainage System	Developer(s)	Developer(s)	County/District	County	NA	
Fire Station	Developer(s)/Distri ct	Developer(s)/Distr ict	Fire District	Fire District	NA	
School	Developer(s)/ District	Developer(s)/ District	School District	School District	Public	
		Defin	itions			
Developer and Fair	Share Contribution	Obligation will be satisfied through a combination of developer(s) performance and payment of impact fees.				
RMP Preserve Dedication		Obligation will be satisfied through compliance with the RMP 2 dedication requirements.				
POM Assessment		Obligation will be satisfied through compliance with the RMP 2 requirement to establish an assessment mechanism.				
Developer/ District		Acquisition and Construction may be performed by the Developer(s) but funded through an assessment mechanism.				
County/District		Performance or title may be held by the County but funded through an assessment mechanism.				

## G. RELATIONSHIP OF SUPPORT DOCUMENTS TO THE SPECIFIC PLAN <u>AMENDMENT</u>

Appendices, technical studies and master plans are prepared to support the plans and policies contained in the Specific Plan Amendment and provide support information and analysis to enable the Specific Plan to be evaluated in the accompanying Project EIREnvironmental Documents. While the Specific Plan Amendment is consistent with the referral documents, the appendices, master plans and technical reports are not incorporated into the body of the Specific Plan Amendment. Accordingly, implementation of the Specific Plan may deviate from the precise provision of these documents, without expressly amending the Specific Plan or the support documents, if the implementing plans are consistent with the plans and policies contained in the Specific Plan Amendment and the Otay Ranch GPD/SRP and the related applicable eCertified adopted EIR 16-19-006 mitigation measures.

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