



COUNTY OF SAN DIEGO

AGENDA ITEM

BOARD OF SUPERVISORS

GREG COX
First District

DIANNE JACOB
Second District

KRISTIN GASPAR
Third District

NATHAN FLETCHER
Fourth District

JIM DESMOND
Fifth District

DATE: August 4, 2020

03

TO: Board of Supervisors

SUBJECT

APPROVE PROPOSAL FOR THE ALLOCATION OF \$48.8 MILLION IN CARES ACT FUNDING, ESTABLISH APPROPRIATIONS TO SUPPORT PROPOSAL ALLOCATIONS, AND RECEIVE UPDATE ON THE FEASIBILITY OF FUNDING FOR TESTING AT THE UNITED STATES/MEXICO BORDER (DISTRICTS: ALL)

OVERVIEW

The County of San Diego has been allocated a total of \$387.8 million in CARES Act, Coronavirus Relief Funds (CRF) for local use in addressing the COVID-19 emergency. The \$387.8 million is a combination of \$334.1 million in CRF funding allocated directly from the U.S. Treasury, and an additional \$53.7 million issued through the State as part of the State's recently enacted budget for Fiscal Year 2020-2021. To date, the San Diego County Board of Supervisors (Board) has allocated the use of \$339 million in CARES Act funding to cover costs for: emergency response efforts; the Test, Trace and Treat (T3) strategy; child care vouchers; funding to cities other than the City of San Diego for documented COVID-19 expenses; an economic stimulus program for small businesses; expansion of child welfare services outreach; and investment towards Behavioral Health Services telehealth capabilities. On July 7, 2020 (4), the Board directed the Chief Administrative Officer (CAO) to determine the allocation of the County's remaining \$48.8 million of the CARES Act funds, including consideration of the Board's suggestions for allocations to childcare providers, food services that include programs that engage restaurants, and public health testing, tracing, and treatment strategies for K-12 schools in San Diego County.

If approved, today's actions would approve the proposal for the allocation of \$48.8 million in the CARES Act funding for the above-mentioned programs, and establish \$25.0 million of appropriations for child care providers, and \$18.8 million of appropriations for food services. In addition, today's action recommends the allocation of \$5.0 million of CARES Act funding for T3 strategies for K-12 schools, and staff will return to the Board as needed to establish appropriations for those efforts.

Additionally, today's action is to receive an update on the feasibility of funding for testing at the United States/Mexico border.

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Today's actions support the County's *Live Well San Diego* vision by strengthening the local food system, helping vulnerable populations, and supporting local businesses that are providing essential services that increase the well-being of residents during the COVID-19 pandemic.

RECOMMENDATION(S)

CHIEF ADMINISTRATIVE OFFICER

1. Approve the proposal to allocate \$25,000,000 of CARES Act funds to support child care providers.
2. Approve the proposal to allocate \$18,800,000 of CARES Act funds for food services.
3. Approve the proposal to allocate \$5,000,000 of CARES Act funds for testing, tracing, and treatment (T3) strategies for K-12 schools.
4. Establish appropriations of \$25,000,000 in Self-Sufficiency Services, Services and Supplies, for funding for the childcare provider grant program, based on revenue from the CARES Act Coronavirus Relief Fund. **(4 VOTES)**
5. Establish appropriations of \$6,800,000 in Aging & Independence Services, Services and Supplies, to expand the Great Plates Delivered program, based on revenue from the CARES Act Coronavirus Relief Fund. **(4 VOTES)**
6. Establish appropriations of \$5,000,000 in Aging & Independence Services, Services and Supplies, to establish the Great Plates Delivered 2.0 program, based on revenue from the CARES Act Coronavirus Relief Fund. **(4 VOTES)**
7. Establish appropriations of \$3,500,000 in Finance Other County General Expense, Contribution to Other Agencies, to provide support to restaurants that apply to the San Diego County Small Business Stimulus Program, based on revenue from the CARES Act Coronavirus Relief Fund. **(4 VOTES)**
8. Establish appropriations of \$3,500,000 in Aging & Independence Services, Services and Supplies, to support food banks, in response to increased community need, based on revenue from the CARES Act Coronavirus Relief Fund, and authorize the Chief Administrative Officer or designee to negotiate, and upon successful negotiations, execute agreement(s) with the San Diego Food Bank and Feeding San Diego. **(4 VOTES)**
9. Authorize the Chief Administrative Officer or designee to negotiate, and upon successful negotiations, execute an agreement with The San Diego Foundation, the YMCA of San Diego County, and/or Child Development Associates, Inc. to implement the childcare grant program.

FISCAL IMPACT

Funds for this request are not included in the Fiscal Year 2020-21 preliminary operating budget. If approved, these requests will result in costs and revenues of \$43,800,000 to fund programs supporting child care providers and food services, and will be included in the Fiscal Year 2020-21 Amended Operational Plan as follows: \$25,000,000 in Self-Sufficiency Services, and \$15,300,000 in Aging & Independence Services for the Health and Human Services Agency; \$3,500,000 in Finance Other County General Expense. In addition, today's action allocates \$5.0 million of CARES Act funding for T3 strategies for K-12 schools, and staff will return to the Board as needed

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to establish appropriations for those efforts. The funding source is the CARES Act Coronavirus Relief Fund. There will be no change in net General Fund cost and no additional staff years.

BUSINESS IMPACT STATEMENT

This action will help support individuals, families and small businesses impacted by COVID-19.

ADVISORY BOARD STATEMENT

N/A

BACKGROUND

The Coronavirus Aid, Relief, and Economic Security Act (CARES Act) stimulus bill was passed by the federal administration on March 27, 2020 in response to the economic fallout of the COVID-19 pandemic. The County of San Diego has been allocated a total of \$387.8 million in CARES Act, Coronavirus Relief Funds (CRF) for use in addressing the COVID-19 emergency. The \$387.8 million is a combination of \$334.1 million in CRF funding allocated directly from the U.S. Treasury, and an additional \$53.7 million issued through the State as part of the State’s recently enacted budget for Fiscal Year 2020-2021. To-date, the San Diego County Board of Supervisors (Board) has allocated the use of \$339 million in CARES Act funding to cover costs for: emergency response efforts; the Test, Trace and Treat (T3) strategy; child care vouchers; funding to cities other than the City of San Diego for documented COVID-19 expenses; an economic stimulus program for small businesses; expansion of child welfare services outreach; and investment towards Behavioral Health Services telehealth capabilities.

On July 7, 2020 (4), the Board directed the Chief Administrative Officer (CAO) to determine the allocation of the County’s remaining \$48.8 million of the CARES Act funds, including consideration of the Board’s suggestions for allocations to childcare providers, food services that include programs that engage restaurants, and public health testing, tracing, and treatment strategies for K-12 schools in San Diego County. Additionally, the Board directed the CAO to determine the feasibility of funding for testing at the United States/Mexico border. With input from community stakeholders and prioritization of the public’s needs, the County proposes the following framework and allocation of the CARES Act CRF funding.

\$25 Million for Childcare Providers

In San Diego County there are approximately 4,400 licensed childcare providers with a capacity to serve approximately 104,000 children ages 0-12 years, and license-exempt group care providers, not eligible for other governmental funding, that may include recreational programs and day camps. The COVID-19 pandemic has required childcare providers to modify operations, reduce capacity and has caused an increase in operating costs to be in compliance with State and County Public Health Orders.

It is recommended that \$25.0 million of CARES Act funding be allocated to establish a child care grant program for licensed and license-exempt child care providers struggling with financial

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hardships due to the COVID-19 emergency, and to partner with The San Diego Foundation, the YMCA of San Diego County, and Child Development Associates (CDA), Inc. to administer the program. These organizations have already successfully worked together for the Child Care Voucher program approved by your Board earlier this year. In addition, the YMCA and CDA have the infrastructure and payee relationship to quickly stand up this program and issue the grants. In partnering with the San Diego Foundation, they will leverage an additional \$10.0 million toward these same efforts, above the \$25.0 million, over the next five years, with the first \$1.0 million of those funds expected to be awarded this calendar year. These grants will be distributed equitably across the county, with a flat rate, based on size, to licensed family child care providers, and a per child rate for licensed centers and for licensed exempt centers, not government contracted, regardless of location, to address COVID-19 financial hardships and to assist in being in compliance with State and County Public Health Orders. Large and small providers will be eligible for these grants, from family run, to larger organizations such as The Boys and Girls Clubs. Eligible uses for this funding include staffing, supplies, purchase of personal protective equipment, rent/mortgage payments, capital improvements and other activities that stimulate business resilience.

\$18.8 Million for Food Services

The proposed funding allocation for food services includes four components: expansion of the current Great Plates Delivered Program; creation of a Great Plates Delivered Program 2.0; funding to food banks to meet the needs of the community; and economic support for restaurants. The proposed framework for the funding allocation for food services incorporates the Board's request to engage restaurants and prioritizes relief to vulnerable populations.

\$6.8 Million - Expanding the Current Great Plates Delivered Program

It is recommended that \$6.8 million of CARES Act funds be allocated for expansion of the Great Plates Delivered Program. On April 24, 2020, the Governor launched the Great Plates Delivered, a first-in-the-nation program that partners with local restaurants to prepare and deliver meals to older adults. The majority of costs are reimbursed by the federal and State government through the Federal Emergency Management Agency's (FEMA) Public Assistance program. Since the launch, 31 restaurants and over 2,000 seniors are participating in the program. Due to the need, it is proposed to double the capacity of the program to serve approximately 4,000 seniors a month and to increase the number of restaurants participating. County staff will be responsible for administering the program. If FEMA ends the funding, the County will sustain the program until the allocated CARES Act funding is exhausted. If FEMA continues the funding, then by December 2020, any remaining CARES Act funds will be allocated to the other food services components, with a priority given to the Great Plates Delivered 2.0 Program.

\$5.0 Million – Establishing Great Plates Delivered 2.0 Program

It is recommended to establish a Great Plates Delivered 2.0 Program for \$5.0 million, which is modeled after the Great Plates Delivered Program. The Great Plates Delivered 2.0 Program would expand eligibility beyond the Great Plates Delivered program to allow more seniors to receive meals, and to include disabled individuals who are impacted by COVID-19. Great Plates Delivered

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2.0 will be administered by County staff and provide 5-7 meals a week to approximately 1,500 to 2,200 individuals monthly between August and December 2020. This will be funded entirely through CARES Act funds.

\$3.5 Million – Support Local Food Banks

Food banks provide vital services to individuals and families who face food insecurity, poverty and financial challenges tied to the COVID-19 emergency. The need for these services has increased significantly since the emergence of the pandemic. To support these efforts, it is recommended that \$3.5 million be allocated to Feeding San Diego and the Jacob & Cushman San Diego Food Bank for these services, at \$700,000 a month from August through December 2020. It is recommended that these services include an emphasis on the provision of food to seniors and disabled individuals in hard-to-reach areas of San Diego County. With this funding, it is anticipated that more than 450,000 meals can be provided a month.

\$3.5 Million – Economic Stimulus for Restaurants

On July 7, 2020 (12), your Board approved the San Diego County Small Business Stimulus Program for restaurants and small businesses. Due to the significant financial impact of COVID-19 on the restaurant industry, it is proposed to supplement the San Diego County Small Business Stimulus Program and establish an additional \$3.5 million of CARES Act funding dedicated to restaurants, utilizing the same mechanism as the existing program. County staff will administer this grant program. The funds will be divided equally across the Supervisorial Districts, with each receiving \$700,000. Financial assistance will be allocated to eligible, qualified restaurants with final award recommendations made by individual district offices based on the availability of funds, program guidelines and the submission of all required information and supporting documentation.

\$5 Million for Public Health Testing, Tracing and Treatment Strategies for K-12 Schools

On July 17, 2020, Governor Newsom announced that schools and school districts may reopen for in-person instruction at any time if they are located in a local health jurisdiction that has not been on the State monitoring list within the prior 14 days. The County was placed on the monitoring list on July 3, 2020. At this time, K-12 schools may not re-open for in-person instruction. However, a waiver to this restriction may be requested by the superintendent (or equivalent for charter or private schools) of an elementary school in consultation with labor, parent and community organizations, and must be approved by the local health officer in consultation with the California Department of Public Health. Once schools are allowed to resume in-person instruction, they will need to conduct surveillance testing of all staff at regular intervals. It is recommended that \$5.0 million of CARES Act funding is set aside to support testing, tracing, and treating efforts specifically in schools. The County's Test, Trace, and Treat (T3) team will work with the San Diego Office of Education and school districts to determine how to best utilize these funds to support testing, tracing and treatment as it relates to schools.

Feasibility of Testing at the United States/Mexico Border

The County has established and funded multiple testing sites throughout San Diego County, including in the southern region. These testing sites vary in capacity, operating times and may be

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drive-up or walk-in sites. In partnership with the State, the County has a walk-in testing site located at the San Ysidro Civic Center which is approximately two miles from the United States/Mexico border. County staff is currently assessing locations closer to the United States/Mexico border which meet size, parking, and other safety requirements to be used as a testing site.

In May 2020, the University of California San Diego Health submitted a proposal to the U.S. Department of Homeland Security on a risk mitigation and testing strategy for COVID-19 screenings at the border, and their estimated cost was between \$3.8 to \$18.0 million a month. This proposed project included a screening component of voluntary testing for COVID-19 at three ports of entry and a worksite safety program to provide technical support for companies based on the latest guidelines and tailored to the type of workplace.

Today's actions would approve the proposal for the allocation of \$48.8 million in CARES Act funding and establish appropriations to support the proposal.

LINKAGE TO THE COUNTY OF SAN DIEGO STRATEGIC PLAN

Today's actions to approve the allocation proposal of CARES Act Funding supports the Building Better Health Initiative by strengthening the local food system and the Sustainable Environments/Thriving Strategic Initiative in the County of San Diego's 2020-2025 Strategic Plan by providing financial resources to assist local businesses and other essential providers impacted by COVID-19.

Respectfully submitted,



HELEN N. ROBBINS-MEYER
Chief Administrative Officer

ATTACHMENT(S)

N/A

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AGENDA ITEM INFORMATION SHEET

REQUIRES FOUR VOTES: Yes No

WRITTEN DISCLOSURE PER COUNTY CHARTER SECTION 1000.1 REQUIRED

 Yes No

PREVIOUS RELEVANT BOARD ACTIONS:

July 7, 2020 (4), Receive Update on the COVID-19 Response, Ratify Actions and Authorize Any Other Action Necessary to Address the COVID-19 Pandemic; July 7, 2020 (12), San Diego County Small Business Stimulus Program; June 23, 2020 (4), Receive Update on the COVID-19 Response, Ratify Actions and Authorize Any Other Action Necessary to Address the COVID-19 Pandemic, and Establish Appropriations to Support Proposed Actions; June 2, 2020 (4), Receive Update On The COVID-19 Response, Ratify Actions And Authorize Any Other Action Necessary To Address The COVID-19 Pandemic; May 19, 2020 (5), Receive Update On The COVID-19 Response, Ratify Actions and Adopt a Resolution Waiving Certain Fees, and Authorize Any Other Action Necessary to Address the COVID-19 Pandemic; May 19, 2020 (14), Allocation of CARES Act Money to Local Cities; May 19, 2020 (28), Responding to the COVID-19 Crisis with a Comprehensive Plan for CARES Act Funding; May 5, 2020 (2), Receive Update on the COVID-19 Response, Ratify Actions, and Authorize Any Other Action Necessary to Address the COVID-19 Pandemic, and take the necessary steps to implement options waiving fees in Planning & Development Services and Department of Environmental Health; May 5, 2020 (15), Supporting Emergency Childcare Vouchers for COVID-19 Essential Workers and Other Vulnerable Populations; April 21, 2020 (2), Receive Update on the COVID-19 Response, Ratify Actions, and Authorize Any Other Action Necessary to Address the COVID-19 Pandemic; April 7, 2020 (4), Receive Update on the COVID-19 Response, Ratify Actions, Execute Leases and Licenses of Real Property, Direct Renters to be Entitled to Rent Deferral and a Moratorium on Eviction, and Authorize Any Other Action Necessary to Address the COVID-19 Pandemic; March 24, 2020 (21), Receive Update on the COVID-19 Response, Authorize the CAO to Apply for, Accept, and Execute any Grant, Gift or Revenue Agreement in Response to the COVID-19 Pandemic, and Ratify Actions Taken by the CAO, Public Health Officer, and Director of the Department of Purchasing and Contracting; March 24, 2020 (19), Protecting Tenants, Homeowners, and Small Businesses Affected by the Novel Coronavirus Pandemic in the Unincorporated Area; March 10, 2020 (2), Review and Continue Local Health Emergency and Local Emergency; February 19, 2020 (01), Ratify Proclamation of Local Emergency and Ratify Declaration of Local Health Emergency Regarding COVID-19.

BOARD POLICIES APPLICABLE:

N/A

BOARD POLICY STATEMENTS:

N/A

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MANDATORY COMPLIANCE:

N/A

ORACLE AWARD NUMBER(S) AND CONTRACT AND/OR REQUISITION NUMBER(S):

N/A

ORIGINATING DEPARTMENT: Health and Human Services Agency

OTHER CONCURRENCE(S): Department of Purchasing and Contracting

CONTACT PERSON(S):

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